ENHANCING THE EFFICIENCY AND EFFECTIVENESS OF THE EXECUTIVE DEPARTMENT'S INFORMATION TECHNOLOGY SYSTEMS

WHEREAS, the national economy, the financial system on which the economy relies, and the state budget are now under significant stress;

WHEREAS, state government must strive to achieve every possible efficiency in its operations and in its delivery of services to the people of the Commonwealth; and

WHEREAS, one mechanism for achieving greater efficiency and cost-effectiveness is by further coordinating and centralizing the management and operation of the Executive Department's information technology systems;

NOW, THEREFORE, I, Deval L. Patrick, Governor of the Commonwealth of Massachusetts, by virtue of the authority vested in me by the Constitution, Part 2, c. 2, § 1, Art. 1, do hereby order as follows:

Section 1. This Executive Order shall apply to all state agencies in the Executive Department. As used in this Order, "state
agencies" (or "agencies") shall include all executive offices, boards, commissions, agencies, departments, divisions, councils, bureaus, and offices, now existing and hereafter established.

Section 2. By March 1, 2009, the secretary of each executive office ("secretariat") in the Executive Department shall appoint a Secretariat Chief Information Officer ("SCIO"). Such appointments shall be made following consultation with and approval by the Assistant Secretary for Information Technology (the "Commonwealth Chief Information Officer" (or "CIO")). Each SCIO shall report both to the SCIO's respective secretariat and, through a dotted line relationship, to the Commonwealth CIO. Where operationally warranted, SCIOs shall have the authority, following consultation with agency heads, to appoint chief information officers for agencies within their secretariats ("Agency CIOs"). Each Agency CIO shall report to the SCIO of his or her secretariat. All agency information technology ("IT") personnel shall report to the Agency CIO or to his or her designee, or where no Agency CIO is appointed, to the SCIO for the agency's secretariat.

Section 3. By July 1, 2009, with the approval of the Legislature, agency budgets for IT shall be aggregated at the secretariat level and managed by each secretariat's SCIO.

Section 4. By July 1, 2009, each SCIO shall submit to the Commonwealth CIO for review and approval a secretariat consolidation plan ("Secretariat Consolidation Plan") demonstrating how the Secretariat will, no later than September 30, 2009, migrate to the most efficient model for the delivery of IT services. Each Secretariat Consolidation Plan shall address, among other things, how the SCIO will manage and consolidate (or, at the SCIO's discretion, retain at the agency level or regionalize):

- helpdesk services;
- desktop and local area network (LAN) services;
- web site information architecture; and
- application services which the SCIO proposes to provide at the Secretariat level.
Pursuant to reporting requirements established by the Commonwealth CIO, Secretariat Consolidation Plans shall provide for the submission of periodic IT and IT procurement plans to the Commonwealth CIO for the CIO's review and approval. Plans shall require SCIO approval for all secretariat and agency IT expenditures regardless of funding source. Subject to such approval, plans may provide for the acquisition and maintenance of agency-specific applications to remain at the agency level. Following the Commonwealth CIO's approval of their respective Secretariat Consolidation Plans, and no later than September 30, 2009, each SCIO shall manage IT for his or her secretariat based on that approved plan.

Section 5. By May 30, 2009, the Commonwealth CIO shall issue a high level description of his or her plans for completing the migration of Infrastructure Services for all Executive Department agencies to the Information Technology Division ("ITD"), except those services, if any, that the Commonwealth CIO determines cannot be centralized at ITD due to restrictions imposed by state or federal law. By September 30, 2009, the Commonwealth CIO shall finalize a detailed plan for completing the migration of Infrastructure Services for all Executive Department agencies to ITD. By December 30, 2010, ITD must substantially complete the consolidation of Infrastructure Services for the Executive Department at ITD. Consolidated Infrastructure Services provided by ITD shall, at a minimum, meet the same service levels as those received by Executive Department agencies prior to consolidation. The Commonwealth CIO may, at his or her discretion and through a written delegation, authorize certain Secretariats to operate specific Infrastructure Services.

Section 6. There shall be an Infrastructure Services Board ("ISB") which shall advise the Commonwealth CIO regarding service levels for the Infrastructure Services provided by ITD. The precise members and make-up of the Infrastructure Services Board shall be determined by the Commonwealth CIO, but its membership shall be drawn from state employees across the Executive Department with knowledge and experience in the field of IT, with additional representatives from the Judicial and Legislative Branches, other constitutional offices, and quasi-public authorities whose entities are
or become customers of ITD's Infrastructure Services and who accept an invitation from the Commonwealth CIO to participate. The ISB shall have no decision making authority; its sole function shall be to provide information and advice, as requested, to the Commonwealth CIO.

Section 7. The Commonwealth CIO shall have the authority to coordinate Executive Department IT planning by:

- Reviewing and approving Secretariat Consolidation Plans and periodic Secretariat IT and IT procurement plans, and setting timeframes for both secretariat and infrastructure consolidation;

- Reviewing and approving secretariat IT budget requests and establishing IT budget priorities, including for all major IT projects regardless of funding source;

- Developing a comprehensive multi-year strategic plan for IT for the Executive Department, which addresses the acquisition, management and use of IT and specific projects that implement the strategic plan;

- Issuing policies, standards and guidelines governing IT procurement, development and maintenance; and

- Identifying opportunities for cost savings based on standardization, cross-agency collaboration, use of shared services and centralization of resources.

Section 8. Where appropriate, and with the approval of the Secretary for Administration and Finance, the Commonwealth CIO shall have the authority to enforce this Executive Order by determining and imposing remedial courses of action in instances of secretariat or agency non-compliance with this Order's requirements. Such actions may include, without limitation, a freeze on the non-compliant secretariat's or agency's authority to make IT-related expenditures, as well as a loss of eligibility for IT capital funding.
Section 9. The Commonwealth CIO shall report annually to the Executive Office for Administration and Finance concerning: (a) progress made by the Executive Department towards secretariat and infrastructure consolidation; (b) the results of such consolidation; (c) service levels for the consolidated infrastructure services provided to the Executive Department; and (d) the cost of such services.

Section 10. As used in this executive order:

"Information technology" means hardware, software, and telecommunications equipment, including but not limited to personal computers, mainframes, wide and local area networks, servers, mobile or portable computers, peripheral equipment, telephones, wireless communications, handheld devices, public safety radio services, facsimile machines, technology facilities including but not limited to data centers, dedicated training facilities, switching facilities, and other relevant hardware and software items as well as personnel tasked with the planning, implementation, and support of technology;

"Infrastructure Services" shall mean data and telecommunications networks, data center services, web site hosting and portal services (except the provision of website information architecture and content), and shared enterprise services such as email and directory services; and

"Telecommunications" means any origination, transmission, emission, or reception of signs, signals, writings, images, and sounds or intelligence of any nature, by wire, radio, television, optical, or other electromagnetic systems.

Section 11. Nothing in this Executive Order shall be construed to require action inconsistent with any applicable state or federal law.
Section 12. This Executive Order shall take effect immediately and shall continue in effect until amended, superseded or revoked by subsequent Executive Order.

Given at the Executive Chamber in Boston this 19th day of February in the year of our Lord two thousand and nine, and of the Independence of the United States of America two hundred and thirty-three.

DEVAL L. PATRICK
GOVERNOR
Commonwealth of Massachusetts

WILLIAM FRANCIS GALVIN
Secretary of the Commonwealth

GOD SAVE THE COMMONWEALTH OF MASSACHUSETTS