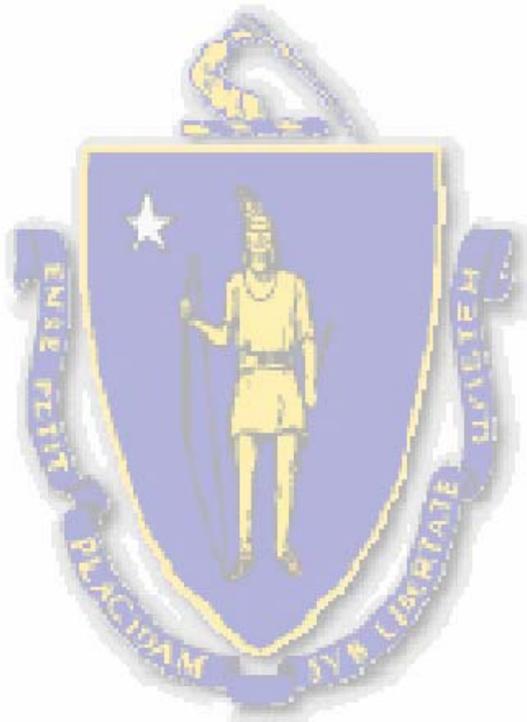


# Quarterly Report on the Status of Prison Overcrowding, Third Quarter 2007

Massachusetts Department of Correction  
Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985



**Deval L. Patrick**  
*Governor*

**Timothy P. Murray**  
*Lt. Governor*

**Kevin M. Burke**  
*Secretary of Public Safety*

**James R. Bender**  
*Acting Commissioner*

October 2007

# 2007 Third Quarter Report

**S**ection Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

**Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.**

This report presents the required statistics for the third quarter of 2007.

Publication No. CR1537 - 14 pgs.  
Approved by: Ellen Bickman, State Purchasing Agent

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This report prepared by Pamela McLaughlin, of the Research and Planning Division, is based on counts submitted by Massachusetts Sheriffs and the DOC.

# 2007 Third Quarter Report

## Table of Contents

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|           |   |     |
|-----------|---|-----|
|           | Technical Notes/Definitions   | iii |
|           | Abbreviations   | v   |
| Table 1.  | Third Quarter 2007 Population in Department of Correction Facilities, July 2, 2007 to September 24, 2007        | 1   |
| Figure 1. | Department of Correction Custody Population, Third Quarter 2007 Overcrowding Statistics                         | 2   |
| Table 2.  | Previous Twelve Months Population in Department of Correction Facilities, July 3, 2006 to June 25, 2007         | 3   |
| Table 3.  | Third Quarter 2007 Population in County Correctional Facilities by County, July 2, 2007 to September 24, 2007   | 4   |
| Table 4.  | Third Quarter 2007 Population in County Correctional Facilities by Facility, July 2, 2007 to September 24, 2007 | 4   |
| Figure 2. | ADP Capacity Rate of MA County Correctional Facilities by County, Third Quarter 2007                            | 5   |
| Table 5.  | Previous Twelve Months Population in County Correctional Facilities by County, July 3, 2006 to June 25, 2007    | 6   |
| Table 6.  | Previous Twelve Months Population in County Correctional Facilities by Facility, July 3, 2006 to June 25, 2007  | 6   |
| Figure 3. | DOC Population Change, Third Quarters 2006 and 2007   | 7   |
| Figure 4. | County Correctional Population Change, Third Quarters 2006 and 2007   | 7   |
| Table 7.  | Criminally Sentenced DOC New Court Commitments by Gender, Third Quarters, 2006 and 2007                         | 8   |
| Figure 5. | Criminally Sentenced DOC New Court Commitments by Gender, Third Quarters 2006 and 2007                          | 8   |

## Technical Notes, 2000 to Present<sup>1</sup>

- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- On May 18, 2000, the Braintree Alternative Center was closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center, male population, was moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp ceased to hold medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the fourth quarter of 2001.
- P.P.R.E.P was closed effective July 6, 2001.
- Charlotte House was closed effective November 9, 2001.
- Effective November 16, 2001, NCCI-Gardner added 30 beds to Security Level 3, per policy 101.
- May 20, 2002, NECC changed from a Security Level 3 to Level 3/2. The design capacity for Security Level 3 is 62, and for Security Level 2 the design capacity is 88.
- May 20, 2002, Pondville changed from a Security Level 3 to Level 3/2 with a design capacity of 100.
- June 10, 2002, South Middlesex Correctional Center changed to a facility for female offenders.
- June 22, 2002, Old Colony Correctional Center added a Level 3 housing unit. The design capacity for Security Level 5 is 480 and for Security Level 3 the design capacity is 100.
- On June 30, 2002, the following facilities were closed; SECC (Medium), Hodder Cottage @ Framingham, MCI-Lancaster, The Massachusetts Boot Camp, and the Addiction Center @SECC.
- As of July 1, 2002, the Massachusetts Boot Camp was renamed the Massachusetts Alcohol and Substance Abuse Center (MASAC). Within MASAC is the Longwood Treatment Center Program, relocated on September 15, 2000. This program served individuals incarcerated for operating under the influence of alcohol. Because the inmates were predominantly county sentenced inmates, the inmate count and bed capacity were also included in Tables 3 and 4.
- The Massachusetts Treatment Center (MTC) houses both civil and criminal populations.
- As of April 5, 2002, Norfolk County no longer has any contract beds, all inmates are now held at the Norfolk County House of Correction.
- As of July 1, 2002, two housing units remain open at MCI-Shirley Minimum with a design capacity of 92.
- In August 2002, the David R. Nelson Correctional Addiction Center (DRNCAC) was closed and all inmates were integrated into Bristol Dartmouth House of Correction.

## Technical Notes 2002 to Present, Continued

- Within MASAC, The Longwood Treatment Center Program was terminated on July 1, 2003. The last inmate to leave the facility was on September 8, 2003.
- Prior to the 3<sup>rd</sup> Quarter 2003, NCCI-Gardner (Minimum) was inadvertently shown as Security Level 3/2 instead of Security Level 3.
- Effective February 5, 2004, Boston State Pre-Release Center had a change in design capacity. The new capacity is 150. One hundred beds are Pre-Release and 50 beds are Minimum.
- Within MCI-Shirley is a 13 bed unit called the Assisted Daily Living Unit, this unit opened on February 22, 2005. The unit houses inmates who require assistance with activities of daily living (e.g., hygiene, eating, ambulating, etc.), but whose regular medical needs are treated on an out patient basis.
- On September 12, 2005 OCCC designated a Special Housing Unit (SHU) to hold Security Level 4 inmates.
- Houston House program will be known as Women and Children's Program (WCP), effective July 12, 2004.
- Barnstable County House of Correction design capacity has changed. The new design capacity is 300. Effective as of March 13, 2006.
- The Lemuel Shattuck Correctional (LEM) unit census was added to the first quarter 2006 report.
- Effective October 19, 2006 the count sheet was changed to reflect the Institution Security Level changes per the CMR 103 DOC 101 Policy.
- Memorandum of Agreement for 380 beds at Plymouth County Correctional Facility including, 52A's, Non-52A's, DYS, and other county.
- September 24, 2007 - To reflect recent information that has come to light, Bristol County Dartmouth and Essex County Middleton facilities each include a pre-release women's facility which will be reported separately in future reports.

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<sup>1</sup> For technical notes prior to 2000, please refer to previous quarterly reports. Refer to abbreviations on page V.

### **Definitions**

**Custody Population:** Custody population refers to all offenders held in DOC facilities only, and does not include DOC inmates serving time in correctional facilities outside of the DOC (e.g., Massachusetts county Houses of Correction, other states' correctional facilities, and the Federal Bureau of Prisons).

**Jurisdiction Population:** Jurisdiction population refers to all offenders incarcerated in DOC facilities as well as DOC inmates serving time in correctional facilities outside of the DOC (e.g., Massachusetts county Houses of Correction, other states' correctional facilities, and the Federal Bureau of Prisons).

**Design Capacity:** The number of inmates that planners or architects intended for the institution [as defined by the U.S. Department of Justice, Bureau of Justice Statistics (BJS)].

On October 19, 2006, new security level designations were established according to **103 DOC 101 Correctional Institutions/Security Levels** policy which states

**Security Levels:**

- **Pre-Release** (*Formerly Levels One and Two*). The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Minimum** (*Formerly Level Three*). A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Medium** (*Formerly Level Four*). A custody level in which both the design/construction as well as inmate classification, reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security perimeters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters, indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

\* (*Formerly Level Five*). A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Maximum** (*Formerly Level Six*). A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security perimeters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

**Abbreviations**

|       |   |       |  |
|-------|---|-------|--|
| AC    | Addiction Center  | NECC  | Northeastern Correctional Center                   |
| ADP   | Average Daily Population  | NCCI  | North Central Correctional Institution at Gardner  |
| ATU   | Awaiting Trial Unit   | OCCC  | Old Colony Correctional Center                     |
| BSH   | Bridgewater State Hospital  | OUI   | Operating Under the Influence                      |
| CRS   | Contract Residential Services Includes Women and Children's Program | PPREP | Pre-Parole Residential Environmental Phase Program |
| DDU   | Departmental Disciplinary Unit                                      | PRC   | Pre-Release Center                                 |
| DOC   | Massachusetts Department of Correction                              | SBCC  | Souza-Baranowski Correctional Center               |
| DSU   | Departmental Segregation Unit                                       | SECC  | Southeastern Correctional Center                   |
| HOC   | House Of Correction   | SDPTC | Sexually Dangerous Person Treatment Center         |
| LEM   | Lemuel Shattuck Correctional Unit                                   | SMCC  | South Middlesex Correctional Center                |
| LCAC  | Lawrence Correctional Alternative Center                            |       |  |
| MASAC | Massachusetts Alcohol and Substance Abuse Center                    |       |  |
| MTC   | Massachusetts Treatment Center                                      |       |  |

**Table 1 provides the DOC figures for the third quarter of 2007. The DOC custody population** has increased by 62 inmates in this time period. Operating with 11,136 inmates in the system, the average daily population was 11,117 with a design capacity of 7,802. Thus, the DOC operated at 142 percent of design capacity.

DOC inmates housed in non-DOC Facilities had an average daily population of 315 inmates. The majority of these inmates were in Massachusetts Houses of Correction.

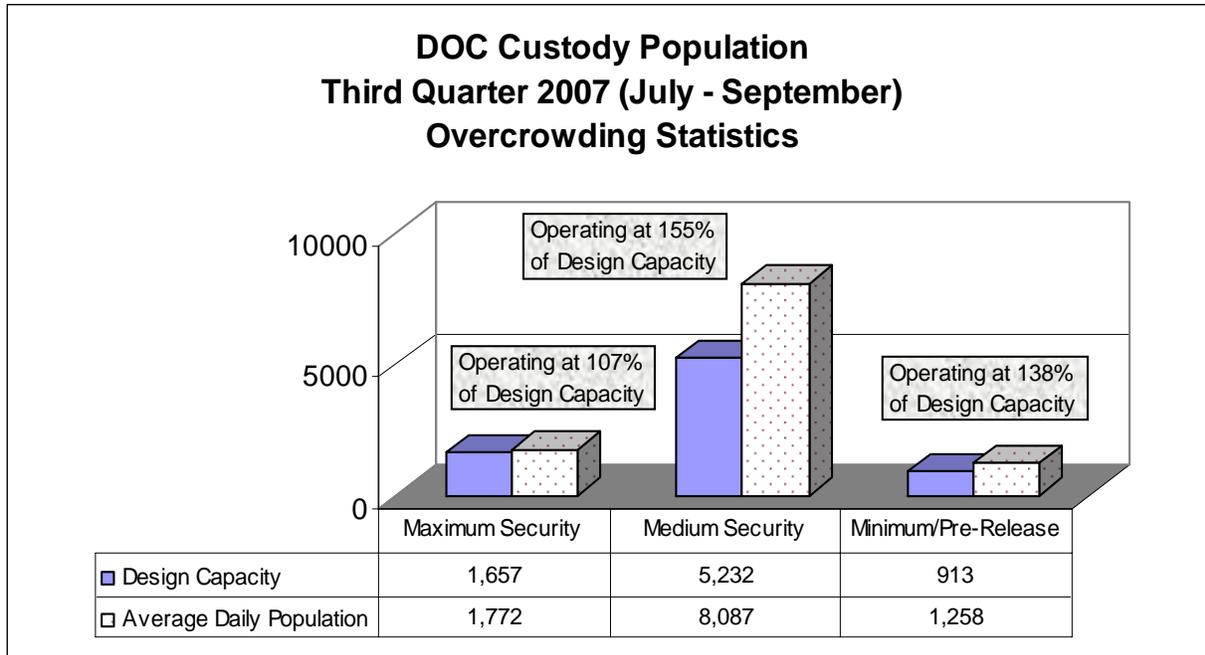
Overall, the average daily total DOC jurisdiction population for the third quarter 2007 was 11,432 and increased by 81 inmates over the quarter from 11,373 to 11,454.

**Table 1**

| <b>Third Quarter 2007</b>   |                              |                             |                          |                        |                       |
|---|------------------------------|-----------------------------|--------------------------|------------------------|-----------------------|
| <b>Population in DOC Facilities, July 2, 2007 to September 24, 2007</b> |                              |                             |                          |                        |                       |
| <b>Security Level/Facility</b>  | <b>Avg. Daily Population</b> | <b>Beginning Population</b> | <b>Ending Population</b> | <b>Design Capacity</b> | <b>% ADP Capacity</b> |
| <b><u>Maximum (Formerly Security Level 6)</u></b>                       |                              |                             |                          |                        |                       |
| Cedar Junction  | 730                          | 726                         | 728                      | 633                    | 115%                  |
| SBCC  | 1,042                        | 1,074                       | 1,033                    | 1,024                  | 102%                  |
| <b>Sub-Total, Maximum</b>   | <b>1,772</b>                 | <b>1,800</b>                | <b>1,761</b>             | <b>1,657</b>           | <b>107%</b>           |
| <b><u>Medium (Formerly Level 5/4)</u></b>                               |                              |                             |                          |                        |                       |
| Bay State   | 318                          | 320                         | 320                      | 266                    | 120%                  |
| Concord   | 1,401                        | 1,379                       | 1,410                    | 614                    | 228%                  |
| Framingham  | 483                          | 477                         | 493                      | 388                    | 124%                  |
| Framingham –ATU   | 224                          | 215                         | 215                      | 64                     | 350%                  |
| Lemuel Shattuck   | 24                           | 26                          | 21                       | 24                     | 100%                  |
| MASAC   | 198                          | 197                         | 196                      | 236                    | 84%                   |
| NCCI  | 980                          | 980                         | 978                      | 568                    | 173%                  |
| Norfolk   | 1,491                        | 1,461                       | 1,505                    | 1,084                  | 138%                  |
| OCCC  | 794                          | 796                         | 793                      | 480                    | 165%                  |
| Shirley-Medium  | 1,213                        | 1,209                       | 1,225                    | 720                    | 168%                  |
| State Hospital@Bridgewater Treatment Center                             | 362                          | 370                         | 351                      | 227                    | 159%                  |
|   | 599                          | 601                         | 602                      | 561                    | 107%                  |
| <b>Sub-Total, Medium</b>  | <b>8,087</b>                 | <b>8,031</b>                | <b>8,109</b>             | <b>5,232</b>           | <b>155%</b>           |
| <b><u>Minimum(Formerly Level 3)</u></b>                                 |                              |                             |                          |                        |                       |
| NCCI  | 27                           | 28                          | 27                       | 30                     | 90%                   |
| OCCC Minimum  | 158                          | 151                         | 161                      | 100                    | 158%                  |
| Plymouth  | 192                          | 188                         | 197                      | 151                    | 127%                  |
| Shirley Minimum   | 99                           | 95                          | 95                       | 92                     | 108%                  |
| <b><u>Min/Pre (Formerly Level 3/2)</u></b>                              |                              |                             |                          |                        |                       |
| Boston State  | 173                          | 173                         | 171                      | 150                    | 115%                  |
| NECC  | 266                          | 264                         | 268                      | 150                    | 177%                  |
| Pondville   | 193                          | 193                         | 193                      | 100                    | 193%                  |
| SMCC  | 148                          | 148                         | 152                      | 125                    | 118%                  |
| <b><u>Contract Pre-Release (Formerly Level 1)</u></b>                   |                              |                             |                          |                        |                       |
| Women and Children's Program  | 2                            | 3                           | 2                        | 15                     | 13%                   |
| <b>Sub-Total, Minimum/Pre-Release</b>                                   | <b>1,258</b>                 | <b>1,243</b>                | <b>1,266</b>             | <b>913</b>             | <b>138%</b>           |
| <b>Total</b>  | <b>11,117</b>                | <b>11,074</b>               | <b>11,136</b>            | <b>7,802</b>           | <b>142%</b>           |
| <b><u>DOC Inmates in Non-DOC Facilities</u></b>                         |                              |                             |                          |                        |                       |
| Houses of Correction  | 249                          | 232                         | 252                      | n.a.                   | n.a.                  |
| Federal Prisons   | 5                            | 5                           | 6                        | n.a.                   | n.a.                  |
| Inter-State Contract  | 61                           | 62                          | 60                       | n.a.                   | n.a.                  |
| <b>Sub-Total</b>  | <b>315</b>                   | <b>299</b>                  | <b>318</b>               | <b>n.a.</b>            | <b>n.a.</b>           |
| <b>Grand Total</b>  | <b>11,432</b>                | <b>11,373</b>               | <b>11,454</b>            | <b>7,802</b>           | <b>147%</b>           |

See Technical Notes, pp. iii-v, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.

Figure 1



- Medium security facilities were the most overcrowded state prison facilities during this quarter, operating overall at 155% of design capacity.
- Minimum/Pre-Release security facilities operated at an average of 138% of design capacity.
- Maximum security facilities operated above design capacity at 107%. Cedar Junction operated at 115% and Souza-Baranowski operated at 102% of design capacity.
- The Awaiting Trial units at MCI-Framingham were the most overcrowded, operating at 350% of design capacity. On average, 224 awaiting trial detainees were held in two units designed to hold 32 women each.
- MCI-Concord, a medium security facility, was the second most overcrowded state prison during the third quarter of 2007, averaging 1,401 inmates and operating at 228% of design capacity.
- Pondville Correctional Center, a Minimum/Pre-Release facility, operated at 193%, nearly double its design capacity with an average daily population of 193 inmates.
- NECC, a Minimum/Pre-Release facility, operated at 177% of design capacity with an average daily population of 266 inmates.
- The Massachusetts Department of Correction operated at 142% of design capacity (including treatment and support facilities) during the third quarter of 2007.

**Table 2 provides the DOC figures for the previous twelve months** – i.e., for the period July 3, 2006 to June 25, 2007. These figures indicate that the DOC custody population increased by 386 inmates, or four percent, over the twelve-month period from 10,652 in July 2006 to 11,038 in June 2007.

DOC inmates housed in non-DOC Facilities had an average daily population of 289 inmates: 220 in Houses of Correction, 65 in Interstate Contract and four inmates in a Federal Prison.

The total average daily DOC jurisdiction population for the previous twelve months was 11,141, an increase of 314 inmates, or three percent, over the twelve month period.

**Table 2**

| <b>Previous Twelve Months<br/>Population in DOC Facilities, July 3, 2006 to June 25, 2007</b> |                                  |                                 |                              |                            |                           |
|---|----------------------------------|---------------------------------|------------------------------|----------------------------|---------------------------|
| <b>Security Level/Facility</b>  | <b>Avg. Daily<br/>Population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>% ADP<br/>Capacity</b> |
| <b><u>Maximum (Formerly Security Level 6)</u></b>   |                                  |                                 |                              |                            |                           |
| Cedar Junction  | 699                              | 576                             | 719                          | 633                        | 110%                      |
| SBCC  | 1,033                            | 1,059                           | 1,072                        | 1,024                      | 101%                      |
| <b>Sub-Total, Maximum</b>   | <b>1,732</b>                     | <b>1,635</b>                    | <b>1,791</b>                 | <b>1,657</b>               | <b>105%</b>               |
| <b><u>Medium (Formerly Level 5/4)</u></b>   |                                  |                                 |                              |                            |                           |
| Bay State   | 307                              | 295                             | 318                          | 266                        | 115%                      |
| Concord   | 1,389                            | 1,364                           | 1,384                        | 614                        | 226%                      |
| Framingham  | 488                              | 478                             | 488                          | 388                        | 126%                      |
| Framingham –ATU   | 223                              | 189                             | 210                          | 64                         | 348%                      |
| Lemuel Shattuck   | 28                               | 25                              | 28                           | 24                         | 117%                      |
| MASAC   | 195                              | 195                             | 191                          | 236                        | 83%                       |
| NCCI  | 978                              | 975                             | 980                          | 568                        | 172%                      |
| Norfolk   | 1,445                            | 1,473                           | 1,463                        | 1,084                      | 133%                      |
| OCCC  | 776                              | 765                             | 793                          | 480                        | 162%                      |
| Shirley-Medium  | 1,129                            | 1,119                           | 1,206                        | 720                        | 157%                      |
| State Hospital@Bridgewater<br>Treatment Center  | 365<br>618                       | 368<br>624                      | 364<br>600                   | 227<br>561                 | 161%<br>110%              |
| <b>Sub-Total, Medium</b>  | <b>7,941</b>                     | <b>7,870</b>                    | <b>8,025</b>                 | <b>5,232</b>               | <b>152%</b>               |
| <b><u>Minimum (Formerly Level 3)</u></b>  |                                  |                                 |                              |                            |                           |
| NCCI  | 27                               | 27                              | 28                           | 30                         | 90%                       |
| OCCC Minimum  | 147                              | 109                             | 150                          | 100                        | 147%                      |
| Plymouth  | 158                              | 150                             | 191                          | 151                        | 105%                      |
| Shirley Minimum   | 98                               | 93                              | 94                           | 92                         | 107%                      |
| <b><u>Min/Pre (Formerly Level 3/2)</u></b>  |                                  |                                 |                              |                            |                           |
| Boston State  | 153                              | 150                             | 172                          | 150                        | 102%                      |
| NECC  | 263                              | 264                             | 256                          | 150                        | 175%                      |
| Pondville   | 194                              | 195                             | 189                          | 100                        | 194%                      |
| SMCC  | 135                              | 155                             | 139                          | 125                        | 108%                      |
| <b><u>Contract Pre-Release (Formerly Level 1)</u></b>   |                                  |                                 |                              |                            |                           |
| Women and Children's Program  | 4                                | 4                               | 3                            | 15                         | 27%                       |
| <b>Sub-Total, Minimum/Contract Pre-Release</b>  | <b>1,179</b>                     | <b>1,147</b>                    | <b>1,222</b>                 | <b>913</b>                 | <b>129%</b>               |
| <b>Total</b>  | <b>10,852</b>                    | <b>10,652</b>                   | <b>11,038</b>                | <b>7,802</b>               | <b>139%</b>               |
| <b><u>DOC Inmates in Non-DOC Facilities</u></b>   |                                  |                                 |                              |                            |                           |
| Houses of Correction  | 220                              | 300                             | 236                          | n.a.                       | n.a.                      |
| Federal Prisons   | 4                                | 5                               | 4                            | n.a.                       | n.a.                      |
| Inter-State Contract  | 65                               | 69                              | 62                           | n.a.                       | n.a.                      |
| <b>Sub-Total</b>  | <b>289</b>                       | <b>374</b>                      | <b>302</b>                   | <b>n.a.</b>                | <b>n.a.</b>               |
| <b>Grand Total</b>  | <b>11,141</b>                    | <b>11,026</b>                   | <b>11,340</b>                | <b>7,802</b>               | <b>143%</b>               |

See Technical Notes, pp iii-v, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.

**Table 3 presents the county figures for the third quarter of 2007.** The county population increased by 378 inmates, or three percent. At the end of the quarter, the county system operated with 14,225 inmates. The average daily population was 13,932 with a design capacity of 8,444. On average, the county facilities operated at 165 percent of design capacity.

**Table 3**

| <b>Third Quarter 2007</b>   |                                  |                                 |                              |                            |                           |  |
|---|----------------------------------|---------------------------------|------------------------------|----------------------------|---------------------------|--|
| <b>Population in County Correctional Facilities by County,<br/>July 2, 2007 to September 24, 2007</b> |                                  |                                 |                              |                            |                           |  |
| <b>Facility</b>   | <b>Avg. Daily<br/>Population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>% ADP<br/>Capacity</b> |  |
| Barnstable  | 427                              | 418                             | 440                          | 300                        | 142%                      |  |
| Berkshire   | 371                              | 348                             | 367                          | 288                        | 129%                      |  |
| Bristol   | 1,315                            | 1,424                           | 1,425                        | 566                        | 232%                      |  |
| Dukes   | 23                               | 27                              | 23                           | 19                         | 121%                      |  |
| Essex   | 1,669                            | 1,615                           | 1,736                        | 658                        | 254%                      |  |
| Franklin  | 262                              | 266                             | 268                          | 144                        | 182%                      |  |
| Hampden   | 2,189                            | 2,140                           | 2,217                        | 1,303                      | 168%                      |  |
| Hampshire   | 323                              | 335                             | 317                          | 248                        | 130%                      |  |
| Middlesex   | 1,141                            | 1,113                           | 1,172                        | 1,035                      | 110%                      |  |
| Norfolk   | 676                              | 672                             | 689                          | 354                        | 191%                      |  |
| Plymouth  | 1,572                            | 1,575                           | 1,596                        | 1,140                      | 138%                      |  |
| Suffolk   | 2,461                            | 2,424                           | 2,452                        | 1,599                      | 154%                      |  |
| Worcester   | 1,503                            | 1,490                           | 1,523                        | 790                        | 190%                      |  |
| <b>Total</b>  | <b>13,932</b>                    | <b>13,847</b>                   | <b>14,225</b>                | <b>8,444</b>               | <b>165%</b>               |  |

**Table 4 presents the county figures for the third quarter of 2007.** The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

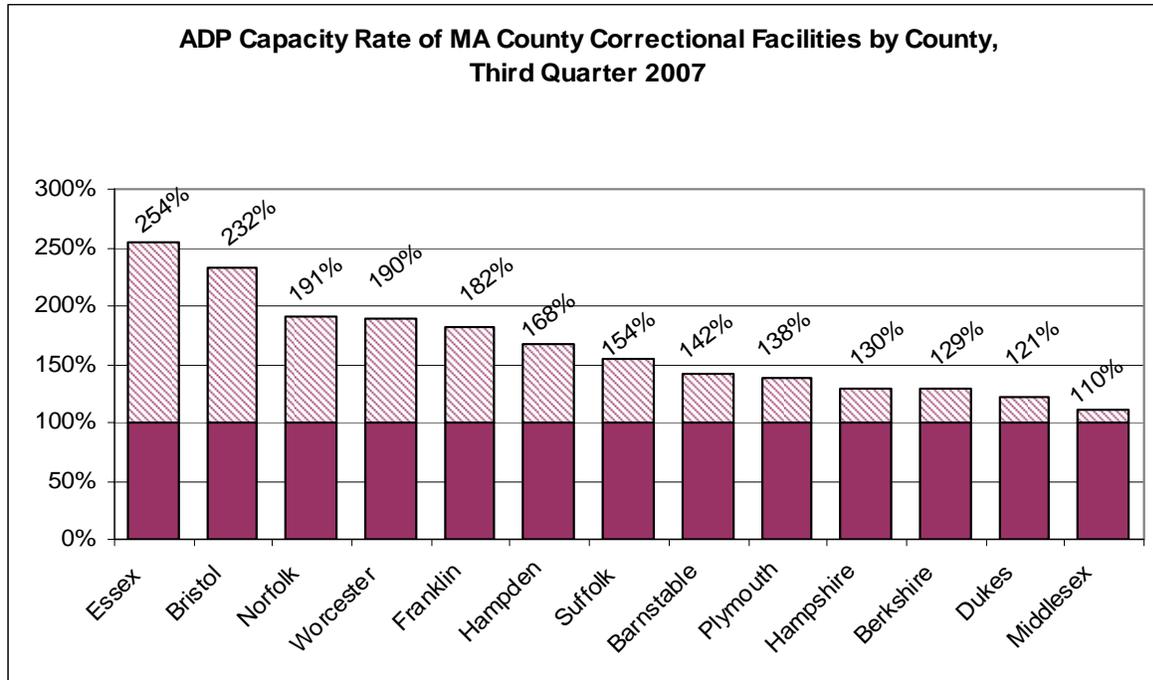
**Table 4**

| <b>Third Quarter 2007</b>   |                                  |                                 |                              |                            |                           |  |
|---|----------------------------------|---------------------------------|------------------------------|----------------------------|---------------------------|--|
| <b>Population in County Correctional Facilities by Facility,<br/>July 2, 2007 to September 24, 2007</b> |                                  |                                 |                              |                            |                           |  |
| <b>Facility</b>   | <b>Avg. Daily<br/>Population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>% ADP<br/>Capacity</b> |  |
| <b>Bristol County</b>   |                                  |                                 |                              |                            |                           |  |
| Bristol Ash Street  | 187                              | 191                             | 194                          | 206                        | 91%                       |  |
| Bristol Dartmouth   | 1,128                            | 1,233                           | 1,231                        | 360                        | 313%                      |  |
| <b>Essex County</b>   |                                  |                                 |                              |                            |                           |  |
| Essex Middleton   | 1,294                            | 1,260                           | 1,333                        | 523                        | 247%                      |  |
| Essex LCAC  | 375                              | 355                             | 403                          | 135                        | 278%                      |  |
| <b>Hampden County</b>   |                                  |                                 |                              |                            |                           |  |
| Hampden   | 2,011                            | 1,965                           | 2,039                        | 1,178                      | 171%                      |  |
| Hampden OUI   | 178                              | 175                             | 178                          | 125                        | 142%                      |  |
| <b>Middlesex County</b>   |                                  |                                 |                              |                            |                           |  |
| Middlesex Cambridge   | 339                              | 322                             | 342                          | 161                        | 211%                      |  |
| Middlesex Billerica   | 802                              | 791                             | 830                          | 874                        | 92%                       |  |
| <b>Norfolk County</b>   |                                  |                                 |                              |                            |                           |  |
| Norfolk Dedham  | 676                              | 672                             | 689                          | 302                        | 224%                      |  |
| Norfolk Braintree   | -                                | -                               | -                            | 52                         | 0%                        |  |
| <b>Suffolk County</b>   |                                  |                                 |                              |                            |                           |  |
| Suffolk Nashua Street   | 705                              | 662                             | 700                          | 453                        | 156%                      |  |
| Suffolk South Bay   | 1,756                            | 1,762                           | 1,752                        | 1,146                      | 153%                      |  |

*See Technical Notes, pp .iii-v, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.*

\*To reflect recent information that has come to light, Bristol County Dartmouth and Essex County Middleton facilities each include a pre-release women's facility which will be reported separately in future reports.

Figure 2



- Most county correctional institutions have jail beds (to hold prisoners awaiting trial) and house of correction beds (designated for sentenced inmates), with the exception of Suffolk County, which houses these populations in separate facilities. The design capacities are determined per facility and separate capacities are not designated for jail versus house of correction beds.
- In the third quarter of 2007, the population in every county in Massachusetts exceeded 100% of design capacity. Overall, the county correctional system operated at 165% of its design capacity, with an average daily population of 13,932 and a capacity designed to hold 8,444 inmates.
- Essex and Bristol Counties were the most overcrowded, operating at over two times their design capacity. Essex County, while designed to house 658 prisoners, operated at 254% capacity with an average daily population of 1,669. Bristol County operated at 232% capacity with an average daily population of 1,315.
- Five Counties (Franklin 182%, Hampden 168%, Norfolk 191%, Suffolk 154% and Worcester 190%) reported average daily populations one and a half to two times their design capacities.
- The remaining six counties reported population levels between 142% and 110% of design capacity.
- On average, county correctional facilities (jails and houses of correction) operated at 65% above design capacity.

**Table 5 presents the county figures for the previous twelve months** – i.e., for the period July 3, 2006 to June 25, 2007. The figures indicate that the county population increased by 148 inmates over this twelve-month period, from 13,707 in July 2006 to 13,855 June 2007.

**Table 5**

| <b>Previous Twelve Months</b>  |                                  |                                 |                              |                            |                           |
|--|----------------------------------|---------------------------------|------------------------------|----------------------------|---------------------------|
| <b>Population in County Correctional Facilities by County,<br/>July 3, 2006 to June 25, 2007</b> |                                  |                                 |                              |                            |                           |
| <b>Facility</b>  | <b>Avg. Daily<br/>Population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>% ADP<br/>Capacity</b> |
| Barnstable   | 449                              | 399                             | 430                          | 300                        | 150%                      |
| Berkshire  | 351                              | 329                             | 347                          | 288                        | 122%                      |
| Bristol  | 1,356                            | 1,336                           | 1,422                        | 566                        | 240%                      |
| Dukes  | 22                               | 22                              | 24                           | 19                         | 116%                      |
| Essex  | 1,605                            | 1,612                           | 1,627                        | 658                        | 244%                      |
| Franklin   | 205                              | 194                             | 273                          | 144                        | 142%                      |
| Hampden  | 2,126                            | 2,194                           | 2,149                        | 1,303                      | 163%                      |
| Hampshire  | 306                              | 278                             | 330                          | 248                        | 123%                      |
| Middlesex  | 1,161                            | 1,244                           | 1,126                        | 1,035                      | 112%                      |
| Norfolk  | 692                              | 693                             | 658                          | 354                        | 195%                      |
| Plymouth   | 1,542                            | 1,598                           | 1,558                        | 1,140                      | 135%                      |
| Suffolk  | 2,474                            | 2,461                           | 2,414                        | 1,599                      | 155%                      |
| Worcester  | 1,425                            | 1,347                           | 1,497                        | 790                        | 180%                      |
| <b>Total</b>   | <b>13,714</b>                    | <b>13,707</b>                   | <b>13,855</b>                | <b>8,444</b>               | <b>162%</b>               |

**Table 6 presents the county figures for the previous twelve months.** The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

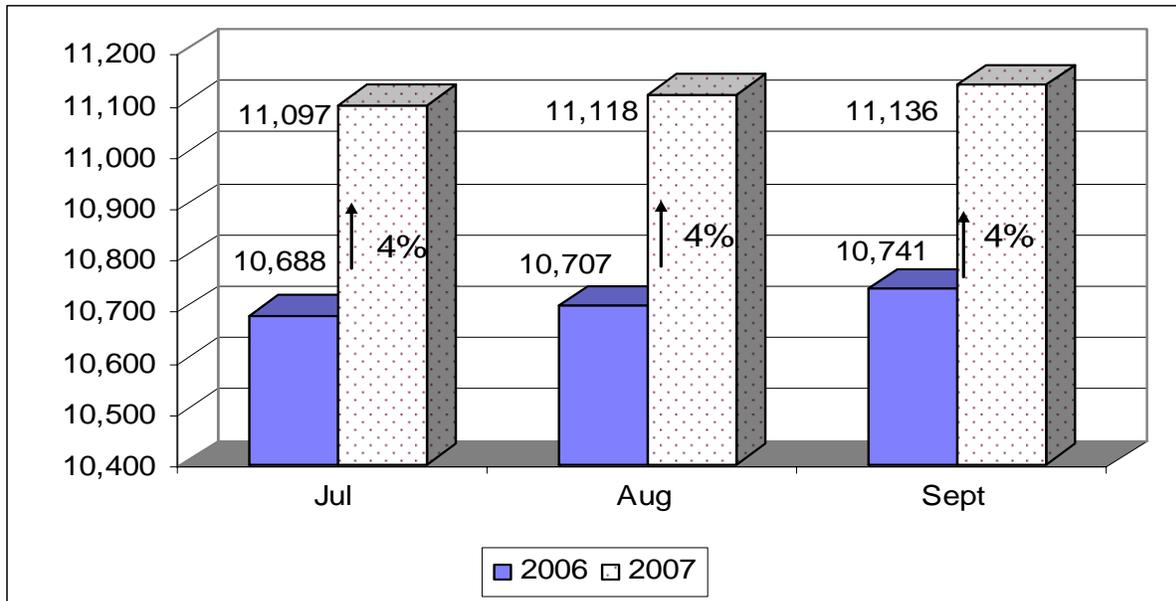
**Table 6**

| <b>Previous Twelve Months</b>  |                                  |                                 |                              |                            |                           |
|--|----------------------------------|---------------------------------|------------------------------|----------------------------|---------------------------|
| <b>Population in County Correctional Facilities by Facility,<br/>July 3, 2006 to June 25, 2007</b> |                                  |                                 |                              |                            |                           |
| <b>Facility</b>  | <b>Avg. Daily<br/>Population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>% ADP<br/>Capacity</b> |
| <b>Bristol County</b>  |                                  |                                 |                              |                            |                           |
| Bristol Ash Street   | 193                              | 188                             | 193                          | 206                        | 94%                       |
| Bristol Dartmouth  | 1,163                            | 1,148                           | 1,229                        | 304                        | 383%                      |
| <b>Essex County</b>  |                                  |                                 |                              |                            |                           |
| Essex Middleton  | 1,233                            | 1,235                           | 1,275                        | 500                        | 247%                      |
| Essex LCAC   | 372                              | 377                             | 352                          | 135                        | 276%                      |
| <b>Hampden County</b>  |                                  |                                 |                              |                            |                           |
| Hampden  | 1,949                            | 2,015                           | 1,976                        | 1,178                      | 165%                      |
| Hampden-OUI  | 177                              | 179                             | 173                          | 125                        | 142%                      |
| <b>Middlesex County</b>  |                                  |                                 |                              |                            |                           |
| Middlesex Cambridge  | 313                              | 344                             | 322                          | 161                        | 194%                      |
| Middlesex Billerica  | 848                              | 900                             | 804                          | 874                        | 97%                       |
| <b>Norfolk County</b>  |                                  |                                 |                              |                            |                           |
| Norfolk Dedham   | 692                              | 693                             | 658                          | 302                        | 229%                      |
| Norfolk Braintree  | -                                | -                               | -                            | 52                         | 0%                        |
| <b>Suffolk County</b>  |                                  |                                 |                              |                            |                           |
| Suffolk Nashua Street  | 674                              | 669                             | 657                          | 453                        | 149%                      |
| Suffolk South Bay  | 1,800                            | 1,792                           | 1,757                        | 1,146                      | 157%                      |

*See Technical Notes, pp. iii-v, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.*

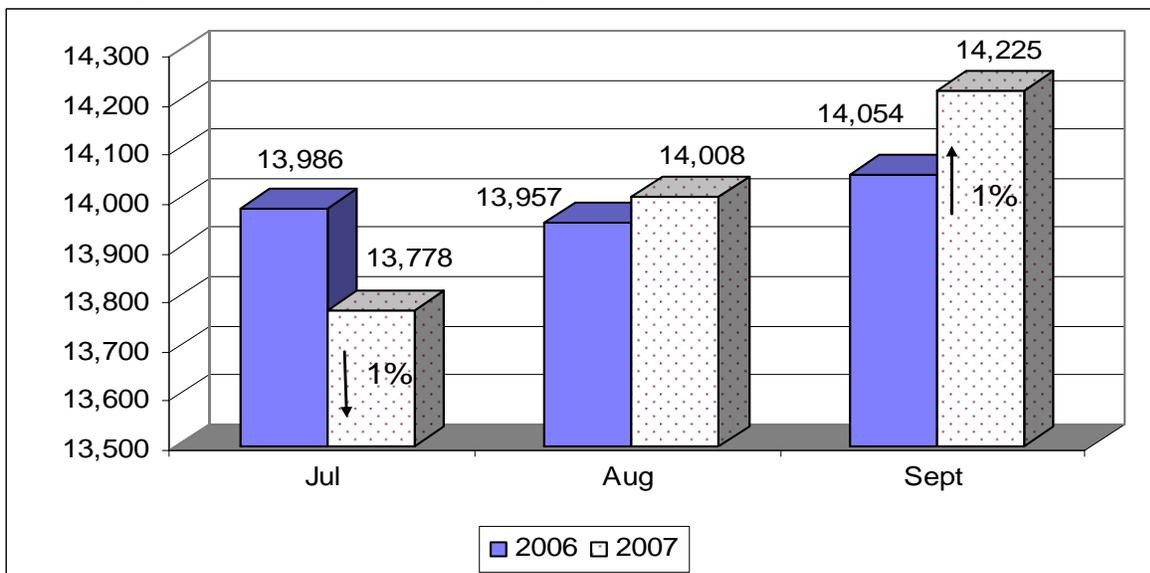
\*To reflect recent information that has come to light, Bristol County Dartmouth and Essex County Middleton facilities each include a pre-release women's facility which will be reported separately in future reports.

**Figure 3**  
**DOC Population Change, Third Quarters of 2006 and 2007**



The graph above compares the DOC population including treatment and support facilities for the third quarter in 2007 to the third quarter in 2006, by month. For July 2007, the DOC population increased by 409 inmates, or four percent, compared to July 2006; for August 2007, the population increased by 411 inmates, or four percent; for September 2007 the population increased by 395 inmates, or four percent.

**Figure 4**  
**County Correctional Population Change, Third Quarters of 2006 and 2007**



The graph above compares the County Correctional population at the end of the third quarter in 2007 to the end of the third quarter in 2006, by month. For July 2007, the population decreased by 208 inmates, or one percent, compared to July 2006; for August 2007, the population increased by 51 inmates; for September 2007, the population increased by 171 inmates, or one percent.

*Note:* Data for Figure 4 was taken from the end of the month daily count sheet compiled by the DOC Classification Division.

**Table 7 provides quarterly statistics on criminally sentenced, new court commitments to the DOC for the second quarters of 2006 and 2007, by gender.** Overall, there was an increase of 59 new court commitments, or eight percent, for the third quarter 2007 in comparison to the number of new court commitments in the third quarter 2006, from 729 to 788. Male commitments increased by 67, or 15%, from 455 commitments in the third quarter 2006 to 522 commitments in the third quarter 2007. Female commitments decreased by 8, or three percent, from 274 in the third quarter 2006 to 266 commitments in the third quarter 2007.

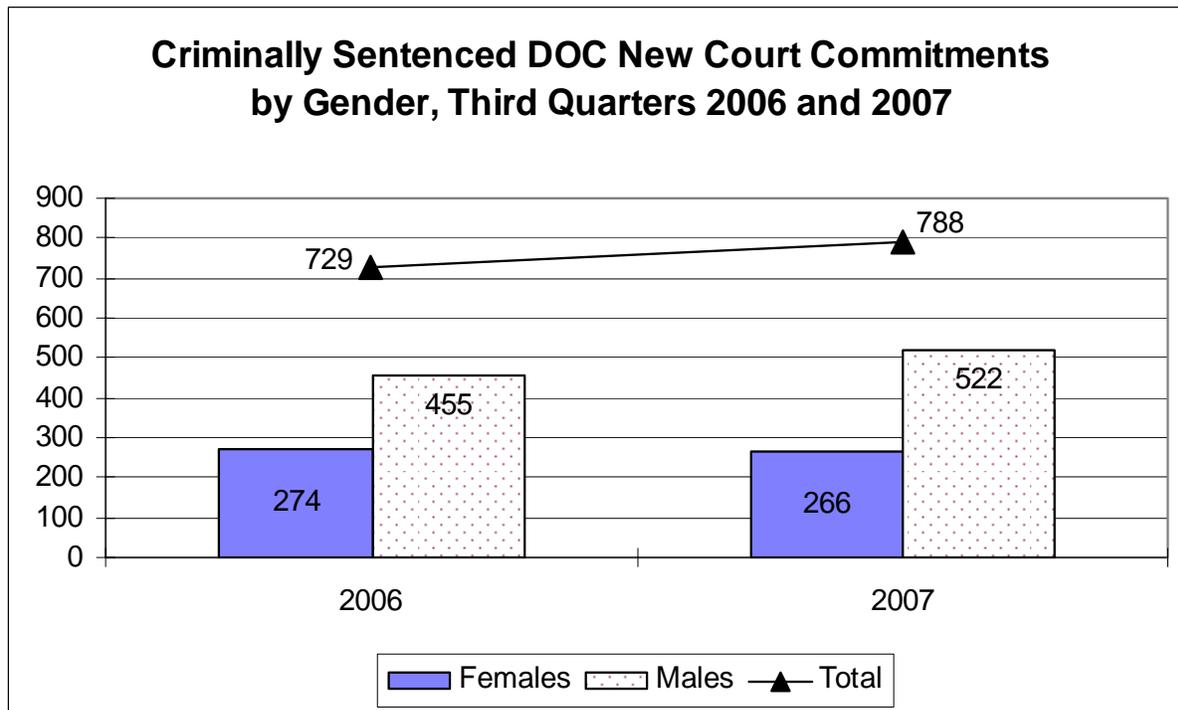
**Table 7**

**Criminally Sentenced DOC New Court Commitments by Gender, Third Quarters 2006 and 2007**

|                | 2006         | 2007         | Difference |
|----------------|--------------|--------------|------------|
| <b>Males</b>   |              |              |            |
| First Quarter  | 544          | 638          | 17%        |
| Second Quarter | 516          | 572          | 11%        |
| Third Quarter  | 455          | 522          | 15%        |
| Sub-Total      | 1,515        | 1,732        | 14%        |
| <b>Females</b> |              |              |            |
| First Quarter  | 280          | 306          | 9%         |
| Second Quarter | 288          | 287          | 0%         |
| Third Quarter  | 274          | 266          | -3%        |
| Sub-total      | 842          | 859          | 2%         |
| <b>Total</b>   | <b>2,357</b> | <b>2,591</b> | <b>10%</b> |

**Figure 5 provides a graphical representation** of the number of criminally sentenced new court commitments to the DOC during the third quarters of 2006 and 2007, by gender.

**Figure 5**



*Note:* Data for Table 7 and Figure 5 were obtained from the DOC's Inmate Tracking Database and the IMS Database.