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THE MOVEMENT OF POPULATION IN THE MASSACHUSETTS
DEPARTMENT OF CORRECTION DURING THE THIRD QUARTER OF 1973

Massachusetts Department of Correction

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December, 1973

Produced By:

Division of Research and Planning
Correction/Parole Information
System Unit
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This report deals with movements of residents into, among and out of the institutions of the Massachusetts Department of Correction during the third quarter of 1973. Reports of this nature will henceforth be prepared quarterly except in the case of annual reports which will supplant fourth quarter reports. A glossary of admission and release categories is to be found in the Appendix.

The data for this report was taken from the Admission and Release Reports compiled by each institution and forwarded to the Central Office. The tables included in this report are listed below.

<u>TABLE</u>	<u>PAGE</u>	<u>TITLE</u>
I.		Movement of DOC Population 3rd Quarter 1973 - by Institution
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III.		Average Weekly Population by Month and Institution 1/73-9/73
IV.		Movement of DOC Population by Month 1/73-9/73
V.		Transfers Among MCI's During the 3rd Quarter 1973
Va.		Transfers Among MCI's During the 2nd Quarter 1973

NOTE: MCI-Bridgewater is not included in these tables.

Table I shows the aggregate numbers of moves of various types made during the third quarter of 1973. This table is the basic reference table for this report. The data in it is analyzed in other tables.

TABLE I

MOVEMENT OF DOC POPULATION - 3RD QUARTER, 1973 BY INSTITUTIONADMISSIONS

<u>TYPE OF ADMISSION</u>	<u>WALPOLE</u>	<u>CONCORD</u>	<u>NORFOLK</u>	<u>FRAMINGHAM</u>	<u>FORESTRY</u>	<u>BOST. ST.</u>	<u>SHIRLEY</u>	<u>TOTAL</u>
Court Commitments	33	55	0	5	0	0	0	93
Parole Violators	41	53	0	9	0	0	0	103
From MCI Other Than								
Bridgewater	55	56	143	26	58	23	41	402
From Bridgewater	19	2	16	0	5	0	0	42
From House of								
Correction	12	1	21	4	3	0	0	41
From Federal								
Authorities	0	0	0	0	0	0	0	0
From Other States	2	0	1	0	0	0	0	3
From Court	14	9	4	0	0	0	10	37
Return from Hospital	3	7	3	8	0	0	0	21
Return from Escape	10	19	4	9	9	1	0	52
Other	2	0	0	0	0	0	0	2
TOTAL	191	202	192	61	75	24	51	796

RELEASES

<u>TYPE OF RELEASE</u>	<u>WALPOLE</u>	<u>CONCORD</u>	<u>NORFOLK</u>	<u>FRAMINGHAM</u>	<u>FORESTRY</u>	<u>BOST. ST.</u>	<u>SHIRLEY</u>	<u>TOTAL</u>
Parole	15	51	39	23	14	22	21	185
Discharge/Expiration	5	7	2	3	1	0	0	18
To MCI Other Than								
Bridgewater	131	85	106	14	43	4	19	402
To Bridgewater	48	14	17	0	1	0	0	80
To House of								
Correction	37	3	19	2	3	1	0	65
To Federal								
Authorities	2	1	0	0	0	0	0	3
To Other States	6	0	1	0	0	0	0	7
Out To Court	8	12	9	1	2	0	10	42
To Hospital	5	5	2	12	0	0	0	24
Escape	0	17	10	11	9	1	2	50
Other	5	0	2	7	1	0	0	15
TOTAL	262	195	207	73	74	28	52	891

Table II presents the change in population size of each institution and the whole system over this three month period. This quarter shows a drop of nearly 100 in total population. A drop is to be expected during this time period due to the close of the Superior Courts every July and August, which results in a greatly reduced number of court commitments.

The institution whose population decreased most was Walpole. Nearly three quarters of the system's total decrease is attributable to the Walpole decrease. The effect of the summer court recess is greatest on the number of Walpole commitments because only Superior Courts may sentence men to that institution.

The Concord population rose very slightly (2%) during this period. While this is not a significant increase, several developments have come to light during analysis of the data which often have had the effect of increasing institutional populations. The first of these is a drop in the number of paroles from Concord during the summer. The number of persons paroled during the three month period was more than 50% less than the number paroled during the second quarter. (This may have been influenced greatly by the increase in Concord commitments with long indefinite sentences (6 years and higher) which began in January 1973. Persons with such longer sentences have their times until parole eligibility date extended by six and twelve months depending upon whether or not they are first offenders. As such individuals become a greater proportion of the institutional population the parole rate will decrease, for a year or so).

The second noteworthy development is in regard to the number of persons transferred out of Concord. The total number of persons transferred to other MCI's during the third quarter was less than half the number during the second quarter. The summer recess of the Superior Court system has the

effect of reducing the number of commitments to Concord as well as to Walpole. This fact very likely eased the pressure of population size which would be a factor in transfers from the institution.

TABLE IICHANGE IN DOC POPULATION DURING THE 3RD QUARTER OF 1973 - BY INSTITUTION

<u>INSTITUTION</u>	<u>WALPOLE</u>	<u>CONCORD</u>	<u>NORFOLK</u>	<u>FRAMINGHAM</u>	<u>FORESTRY</u>	<u>BOST.ST.</u>	<u>SHIRLEY</u>	<u>TOTAL</u>
Population on 7/1/73	565	408	701	120	140	44	51	2029
Number of Admissions	191	202	192	61	75	24	51	796
Number of Releases	262	195	207	73	74	28	52	891
Population on 9/30/73	494	415	686	108	141	40	50	1934
NET CHANGE	-71	+7	-15	-12	+1	-4	-1	-95

Table III presents the average end of the week populations at each institution for each of the first nine months of 1973. From this table it can be seen that the drop in the Walpole population was most pronounced during August. The effect of the Superior Court recess is logically greater during August, the second month of the recess. An increase in the numbers of persons transferred from Walpole to Bridgewater and Houses of Correction (to be discussed below) is also a factor in the drop in both the Walpole and total institutional populations. The other institutions remained relatively stable in population size.

TABLE IIIAVERAGE WEEKLY POPULATION BY MONTH AND INSTITUTION(JANUARY-SEPTEMBER, 1973)

<u>MONTH</u>	<u>WALPOLE</u>	<u>CONCORD</u>	<u>NORFOLK</u>	<u>FRAMINGHAM</u>	<u>FORESTRY</u>	<u>BOST. ST.</u>	<u>SHIRLEY</u>	<u>TOTAL</u>
January	574	390	610	86	126	34	38	1899
February	572	402	592	82	125	37	40	1893
March	561	404	667	75	129	32	42	1951
April	541	406	674	76	139	38	46	1961
May	561	400	688	82	137	39	47	1997
June	572	396	691	110	140	43	46	2034
HALF-YEAR AVERAGE	563	400	654	85	132	37	43	1956
July	541	391	717	117	136	44	49	1995
August	480	399	717	119	142	42	46	1944
September	470	395	706	107	143	39	45	1907
QUARTER AVERAGE	495	395	713	114	140	41	47	1945

Table IV shows the trends in various types of movement over the first nine months of 1973. The previously mentioned decrease in court commitments is dramatically displayed by this table. Transfers to "Other Correctional Facilities (including Bridgewater)" increased by about 40% during the third quarter. A closer analysis of this increase shows a rise in the number of residents transferred to Bridgewater. This is particularly the case during July and August when the number of transfers from Walpole and Concord to the Protective Custody Segregation Unit increased sharply. Additionally, a sizable number of residents were transferred to Houses of Correction from Walpole during July.

Also visible in this table is the decrease in the number of paroles during the third quarter. This is clearly constituted by the drop in paroles from Concord which has been discussed previously.

TABLE IV

MOVEMENT OF POPULATION - BY MONTH

(JANUARY - SEPTEMBER 1973)

MONTH	ADMISSIONS						RELEASES						NET CHANGE
	COURT COMMITMENTS	PAROLE VIOLATORS	FROM OTHER CORRECTIONAL FACILITIES (INCL. BRIDGEWATER)	RETURNS FROM ESCAPE	OTHER	TRANSFERS AMONG MCT'S OTHER THAN BRIDGEWATER	PAROLE	DISCHARGE	TO OTHER CORRECTIONAL FACILITIES (INCL. BRIDGEWATER)	ESCAPE	OTHER		
January	107	32	33	12	22	134	92	19	42	7	26	+20	
February	131	27	12	14	15	133	71	6	32	12	23	+55	
March	107	42	23	16	21	178	101	10	42	31	28	- 3	
April	111	33	27	13	29	184	98	9	28	12	45	+21	
May	132	47	20	18	26	190	97	9	32	12	36	+57	
June	130	38	18	6	40	181	72	9	33	17	52	+19	
July	14	29	26	19	13	146	68	8	69	20	13	-77	
August	15	38	32	15	18	130	57	7	54	10	24	-31	
September	64	36	28	18	29	126	60	3	32	20	44	+16	

Table V presents the numbers of transfers between the various MCI's during the third quarter, while Table Va presents transfers during the second quarter. Few of the changes from the second to the third quarter shown by a comparison of these tables are of such magnitude as to be of much significance. Some noteworthy developments are the following: The number of persons transferred to Norfolk from Concord decreased by 71% from the number of such transfers during the second quarter. Similarly, transfers to Boston State from Concord fell 72%. While 31 Concord men were transferred to Framingham during the second quarter, none were sent to that institution during the third. The numbers of men transferred from Walpole and Norfolk to the Forestry Camps continues to rise during this quarter but this rise continues to be only slight.

On the whole transfers from Norfolk, Concord and Walpole decreased substantially. Transfers out of Concord fell by 56% compared to the second quarter while Norfolk and Walpole had 17% and 19% reductions respectively. This would seem to indicate that during this summer quarter population pressures were sufficiently lessened as to allow less extensive usage of the transfer mechanism to help alleviate such pressures.

TABLE V

TRANSFERS AMONG MASSACHUSETTS CORRECTIONAL INSTITUTIONS
DURING 3RD QUARTER, 1973

INSTITUTION TRANSFERRED FROM	INSTITUTION TRANSFERRED TO							TOTAL
	WALPOLE	CONCORD	NORFOLK	FRAMINGHAM (INCLUDING CHARLOTTE HOUSE)	FORESTRY	BOST. ST.	SHIRLEY	
Walpole	0	3	103	5	20	0	0	131
Concord	4	0	29	0	9	3	40	85
Norfolk	33	23	0	13	26	10	1	106
Framingham	1	3	1	8	0	2	0	14
Forestry	15	9	10	0	3	6	0	43
Boston State	2	1	1	0	0	0	0	4
Shirley	0	17	0	0	0	2	0	19
TOTAL	55	56	143	26	58	23	41	402

TABLE Va

TRANSFERS AMONG MASSACHUSETTS CORRECTIONAL INSTITUTIONS
DURING 2ND QUARTER, 1973

INSTITUTION TRANSFERRED FROM	INSTITUTION TRANSFERRED TO								TOTAL
	WALPOLE	CONCORD	NORFOLK	FRAMINGHAM (INCLUDING CHARLOTTE HOUSE)	FORESTRY	BOST. ST.	SHIRLEY		
Walpole	0	3	134	4	16	4	0	161	
Concord	9	0	99	31	9	11	35	194	
Norfolk	51	24	0	11	23	16	2	127	
Framingham	0	2	2	0	0	0	0	4	
Forestry	8	4	9	0	7	10	0	38	
Boston State	1	0	5	0	0	0	0	6	
Shirley	0	14	1	0	0	0	0	15	
TOTAL	69	47	250	46	55	41	37	545	

SUMMARY:

Walpole. Walpole's population decreased by about 13% during this period. The largest part of this drop came during August. Transfers from Walpole to the other MCI's were somewhat less in number this quarter as compared to the previous one. Transfers to Bridgewater and county institutions increased substantially.

Concord. Concord's population increased slightly (2%). Paroles from Concord decreased significantly during the third quarter. The reason for this is unclear but one possibility is the increase in commitments with long indefinite sentences who are not eligible for parole as early as has been the norm at Concord. Transfers decreased by over half during this quarter. Particularly noticeable are decreased transfer rates to Walpole, Norfolk, Framingham and Boston State. Transfers to Forestry remained about the same while transfers to Shirley increased about 14%.

Norfolk. Norfolk's count decreased slightly during the summer quarter. This decrease seems to have occurred during mid-September. While Norfolk would seem to be the most logical institution to receive transfers from Walpole, this was not a major factor in the above discussed reduction in the Walpole population. There is therefore significance to the number of Walpole transfers to Bridgewater and county institutions for Norfolk as well as the State Prison.

Minimum Security. The major development here is the decrease in transfers of Concord men to those institutions other than Shirley. The importance of Shirley for Concord transfers is increasing more than the absolute increase in numbers shows in the light of this decrease in utilization of the other minimum security facilities by Concord. By extension, this indicates that Framingham and Boston State, as well as Forestry, are now being used as pre-release facilities for Walpole commitments almost exclusively; the pre-release facility for Concord is now Shirley.

A P P E N D I XEXPLICIT DEFINITION OF CATEGORIES OF TYPES OF ADMISSIONS AND RELEASESAdmissions:

1. "Court Commitments" include all new commitments. Not included are court commitments for "B" or "C" sentences, in which the resident completes one sentence and begins serving another but never leaves the walls.
2. "Parole Violators" are persons reincarcerated on parole revocation warrants. Persons reincarcerated both as parole violators and on new court commitments are categorized as court commitments.
3. "From Other Regular MCI" refers to transfers among MCI's, except for Bridgewater. These transfers of course show up both as admissions to one institution and releases from another.
4. "From Bridgewater" indicates transfers from Bridgewater to other MCI's. Included are transfers from the State Hospital, Bridgewater DSU, Phase II i.e. Protective Custody, the Treatment Center, and the Drug Addiction Treatment Center.
5. "From Houses of Correction" includes both the transfer of House of Correction commitments to MCI's, and the return of MCI commitments from Houses of Correction.
6. "From Federal Authorities" refers predominantly to persons spending brief periods of time at Walpole or Framingham either just before or after trial in federal courts. Also included are a few federal prisoners serving time in MCI's.
7. "From Other States" includes persons awaiting trial in another state (primarily Rhode Island women); persons committed in other states transferred to Massachusetts to serve time; and persons committed to MCI's, transferred to other states, then transferred back to Massachusetts either for a parole hearing or to serve time here.
8. "From Out of Court" refers to people remanded or habeused to court, then returned. All court trips were apparently not listed on the Admission-Release Sheet.
9. "From Hospitals" indicates MCI commitments returned from temporary transfers to medical hospitals or to, in a few cases, mental institutions. Not included are returns from the Bridgewater State Hospital or the Norfolk Hospital.
10. "Return from Escape" is self-explanatory.
11. "Other" includes a wide variety of miscellaneous categories.

Releases:

1. "Paroled" indicates parolees to the street.
2. "Discharge or Expirations" includes good conduct discharge, expiration of sentence, discharge from Framingham drunkenness sentence.
3. "To Other Regular MCI" refers to transfers among MCI's, except for Bridgewater.
4. "To Bridgewater" indicates transfers to Bridgewater from other MCI's. Included are transfers to the State Hospital, Bridgewater DSU, Phase II i.e. Protective Custody, the Treatment Center, and the Drug Addiction Treatment Center.
5. "To Houses of Correction" refers predominantly to the transfer of House of Correction commitments to MCI's, and the return of MCI commitments from Houses of Correction. Also included are the parole of residents to from and after sentences at Houses of Correction and the discharge of residents to from and after sentences at Houses of Correction.
6. "To Federal Authorities" refers predominantly to persons briefly held at Walpole or Framingham either just before or after trial in federal courts. Also included are a few federal prisoners who had been serving time in MCI's, as well as five persons paroled to or by federal authorities.
7. "To Other States" primarily indicates residents released to correctional institutions or courts (predominantly Rhode Island women) in other states. Also included are residents paroled or discharged to the authority of other states.
8. "Out to Court" refers to people remanded or habeused to court. All court trips were apparently not listed on the Admission-Release Sheet.
9. "To Hospitals" indicates transfers of residents to hospitals outside the Department.
10. "Escape" is self-explanatory.
11. "Other" is a residual category consisting of the following: transfers to Youth Forestry Camps, death, sentence revoked, sentence vacated, released on bail, sentence stayed, discharge from voluntary alcoholic commitment, released on discharge by federal authorities, released by authority of other states, voluntary commitment released by own request, paroled to "B", "C" sentence, paroled to warrant, paroled to from and after sentence, discharged to "B" or "C" sentence, and discharged to warrant.