# **Quarterly Report on the Status of Prison Overcrowding, Third Quarter 2013**

Massachusetts Department of Correction Submitted in Compliance with Chapter 799 Section 21 of the Acts of 1985



#### **Deval L. Patrick**

Governor

#### Andrea J. Cabral

Secretary of Executive Office of Public Safety and Security

#### Luis S. Spencer

Commissioner

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## 2013 Third Quarter Report

Section Twenty-one of Chapter 799 of the

Acts of 1985 directs the Commissioner of Correction
to report quarterly on the status of overcrowding
in state and county facilities. This statute calls for
the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the third quarter of 2013.

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This report, prepared by Gina Papagiorgakis of the Research and Planning Division, is based on counts submitted by Massachusetts Sheriffs and the DOC.

### 2013 Third Quarter Report

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#### Technical Notes, 2000 to 2003<sup>1</sup>

- The official capacity or custody level designation for each facility can change for a number of reasons,
  e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors.
  In all tables the capacity and custody level reflects the status at the end of the reporting period. The
  design capacity is reported for correctional facilities in Tables 1 through 6.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- On May 18, 2000, the Braintree Alternative Center was closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center, male population, was moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp ceased to hold medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the fourth quarter of 2001.
- P.P.R.E.P was closed effective July 6, 2001.
- Charlotte House was closed effective November 9, 2001.
- Effective November 16, 2001, NCCI-Gardner added 30 beds to Security Level 3, per policy 101.
- As of April 5, 2002, Norfolk County no longer has any contract beds, all inmates are now held at the Norfolk County House of Correction.
- May 20, 2002, NECC changed from a Security Level 3 to Level 3/2. The design capacity for Security Level 3 is 62, and for Security Level 2 the design capacity is 88.
- May 20, 2002, Pondville changed from a Security Level 3 to Level 3/2 with a design capacity of 100.
- June 10, 2002, South Middlesex Correctional Center changed to a facility for female offenders.
- June 22, 2002, Old Colony Correctional Center added a Level 3 housing unit. The design capacity for Security Level 5 is 480 and for Security Level 3 the design capacity is 100.
- On June 30, 2002, the following facilities were closed; SECC (Medium), Hodder House @ Framingham, MCI-Lancaster, the Massachusetts Boot Camp, and the Addiction Center @ SECC
- As of July 1, 2002, the Massachusetts Boot Camp was renamed the Massachusetts Alcohol and Substance Abuse Center (MASAC). Within MASAC is the Longwood Treatment Center Program, relocated on September 15, 2000. This program served individuals incarcerated for operating under the influence of alcohol. Because the inmates were predominantly county sentenced inmates, the inmate count and bed capacity were also included in Tables 3 and 4.
- The Massachusetts Treatment Center (MTC) houses both civil and criminal populations.
- As of July 1, 2002, two housing units remain open at MCI-Shirley Minimum with a design capacity of 92.
- In August 2002, the David R. Nelson Correctional Addiction Center (DRNCAC) was closed and all inmates were integrated into Bristol Dartmouth House of Correction.
- Within MASAC, The Longwood Treatment Center Program was terminated on July 1, 2003. The last inmate to leave the facility was on September 8, 2003.
- Prior to the 3<sup>rd</sup> Quarter 2003, NCCI-Gardner (Minimum) was inadvertently shown as Security Level 3/2 instead of Security Level 3.

<sup>&</sup>lt;sup>1</sup> For Technical notes prior to 2000, please refer to previous quarterly reports. Refer to abbreviations on page vi.

#### **Technical Notes 2004 to Present**

- Effective February 5, 2004, Boston State Pre-Release Center had a change in design capacity. The new capacity is 150. One hundred beds are Pre-Release and 50 beds are Minimum.
- Houston House program will be known as Women and Children's Program (WCP), effective July 12, 2004.
- Within MCI-Shirley is a 13 bed unit called the Assisted Daily Living Unit, this unit opened on February 22, 2005. The unit houses inmates who require assistance with activities of daily living (e.g., hygiene, eating, ambulating, etc.), but whose regular medical needs are treated on an outpatient basis.
- On September 12, 2005 OCCC designated a Special Housing Unit (SHU) to hold Security Level 4 inmates.
- Barnstable County House of Correction design capacity has changed. The new design capacity is 300, effective as of March 13, 2006.
- The Lemuel Shattuck Correctional (LEM) unit census was added to the first quarter 2006 report.
- Effective October 19, 2006 the count sheet was changed to reflect the Institution Security Level changes per the CMR 103 DOC 101 Policy.
- Memorandum of Agreement for 380 beds at Plymouth County Correctional Facility including, 52A's, Non-52A's, DYS, and other county.
- September 24, 2007 To reflect recent information that has come to light, Bristol County Dartmouth and Essex County Middleton facilities each include a pre-release women's facility which will be reported separately in future reports.
- On October 1, 2007 the Western MA Regional Women's Correctional Center opened in Chicopee MA (Hampden County). The design capacity is 228.
- The design capacity for Shirley Minimum has changed due to the reopening of additional housing units:
   Effective October 15, 2007 92 to 165

Effective February 27, 2008 - 165 to 161, due to the reassessment of space

Effective June 19, 2008 - 161 to 193

Effective November 5, 2008 - 193 to 249.

Effective May 6, 2010 - a new modular unit at Shirley Minimum opened with a rated capacity of 50, changing design/rated capacity from 249 to 299.

- On June 13, 2008 South Middlesex Correctional Center began housing awaiting trial inmates.
- On January 13, 2009, the DOC began the process of double-bunking inmates in some cells at SBCC, with two inmates instead of the previous one inmate per cell.
- Effective February 2, 2009 the DOC added 20 "Community Beds" at Brooke House, contracted with Community Resources for Justice.
- In February 2009, the Assisted Daily Living Unit at MCI-Norfolk opened. The unit houses inmates who require assistance with activities of daily living (e.g., hygiene, eating, ambulating, etc.), but whose regular medical needs are treated on an outpatient basis.
- The data now identifies that the DOC is reporting design/rated capacity. The MGL statute requires that the DOC report on rated capacity. While there is no numerical difference between design capacity and rated capacity, the DOC wanted to make sure the data is accurately and appropriately labeled.
- Effective April 13, 2009, the security level for the MASAC facility has changed from a Medium to Minimum security. In addition to continuing to house 30-day substance abuse civil commitments under MGL Ch.123 s.35, the facility will house inmates serving criminal sentences.

- On June 1, 2009 MCI-Cedar Junction @ Walpole became the reception center, designating one unit as medium security. This unit was designed to hold 72 inmates. All other units remain at maximum security.
- On August 13, 2010 the design capacity for the Hampden County women's facility was reviewed for discrepancies. The design capacity has been changed for accuracy from 228 to 189. The operational capacity for this facility is 240.
- Due to overcrowding, MCI-Cedar Junction began double-bunking maximum security housing units 2 and 3 on March 17, 2011, and the Orientation Unit on March 29, 2011.
- Average Daily Population for the previous year was calculated by using the last day of each month.
- The ATU (Awaiting Trial Unit) house both pre-trial and civilly committed females. The facility population
  count provided includes all pre-trial and civil females, some of whom might be housed elsewhere within
  MCI-Framingham than the actual ATU.
- Average Daily Population for county facilities was calculated by using the last week of every month (based on the day of the week in which it was provided).
- Custody snapshot data is based on an end of the month count. Prior to 4<sup>th</sup> quarter 2011, custody snapshot data was taken based on the first of the month.
- A new county facility for females was opened in Hampden County in November 2011, now taking most females from the western half of the state.
- On July 1, 2012, the maximum number of days an individual civilly committed as a Section 35 at MASAC or MCI-Framingham was increased from 30 days to 90 days.
- On June 24, 2012 six pre-release beds were added to MCI-Plymouth. An additional four pre-release beds were added by the end of 2012.
- Chapter 192 of the Acts of 2012, known as the Crime Bill, was enacted on August 2, 2012 and resulted in an immediate change to sentence structure for dozens of inmates.
- Primarily during the months of September to December 2012, issues regarding accuracy of testing at the Hinton Drug Lab resulted in several hundred releases "from court".
- Effective April 1, 2013, Brooke House has three types of bed categories; DOC Reentry, Parole Transitional and Parole Halfway. Historically, Brooke House beds were only DOC Reentry.
- As of May 2013, 6 medium security beds were added to MCI-Cedar Junction.
- In May 2013, inmates housed at the Cambridge Jail in Middlesex County were temporarily housed elsewhere due to issues with the water system for a short period of time.
- On October 15, 2013, MCI-Plymouth increased its pre-release capacity to 15 beds while decreasing its minimum capacity to 212 beds. The overall operational capacity remained the same.

#### **Definitions**

<u>Custody Population:</u> Custody population refers to all offenders held in DOC facilities only, and does not include DOC inmates serving time in correctional facilities outside of the DOC (e.g., Massachusetts county Houses of Correction, other states' correctional facilities, and the Federal Bureau of Prisons).

<u>Jurisdiction Population:</u> Jurisdiction population refers to all offenders incarcerated in DOC facilities as well as DOC inmates serving time in correctional facilities outside of the DOC (e.g., Massachusetts county Houses of Correction, other states' correctional facilities, and the Federal Bureau of Prisons).

<u>Design/Rated Capacity:</u> The number of inmates that planners or architects intended for the institution [as defined by the U.S. Department of Justice, Bureau of Justice Statistics (BJS)]. Rated capacity is the number of beds or inmates assigned by a rating official to institutions within the jurisdiction, essentially formally updated from the original design capacity.

In May 2012, new security level designations were established according to **103 DOC 101 Correctional Institutions/Security Levels** policy which states:

#### **Security Levels:**

Pre-Release/Contracted Residential Placement – The perimeter is marked by non-secure boundaries. Physical barriers to inmate movement and interaction are either non-secure or non-existent. Inmate movements and interactions are controlled by rules and regulations only. Inmates may leave the institution daily for work and/or education in the community. Supervision while on the grounds of the facility is intermittent. While in the community, supervision is occasional, although indirect supervision (e.g. contact with employer) may be more frequent. Inmates must be within eighteen (18) months of parole eligibility or release and not barred by sentencing restrictions for either placement in a pre release facility or participation in work, education or program related activities (PRA) release programs.

**Minimum** - The perimeter is marked by non-secure boundaries. Physical barriers to movement and interaction are either non-secure or non-existent. Inmates may be housed in single, double or multiple occupancy areas. Inmate movements and interactions are controlled by rules and regulations only. Supervision is intermittent. Inmates may leave the perimeter under supervision. Contact visits and personal clothing are allowed.

Medium - The perimeter and physical barriers to control inmate movement and interaction are present. Inmates may be housed in single, double or multiple occupancy areas. Inmate movement and interaction are generally controlled by rules and regulations, as well as with physical barriers. Inmates are subject to direct supervision by staff. Work and program opportunities are available. Contact visits and personal clothing may be allowed. Inmates assigned to medium custody designation at MCI-Cedar Junction will receive contact visits. Maximum – The perimeter is designed and staffed to prevent escapes and the introduction of contraband. Inmate movement and interaction are controlled by physical barriers. Inmates are housed in single and double cells. The design of the facility offers an ability to house some offenders separate from others without a limitation of work and/or program opportunities. Inmates are subject to direct supervision by staff. At the superintendent's discretion, contact visits may be allowed at Souza Baranowski Correctional Center and MCI Cedar Junction's reception beds (which are considered maximum security). Personal clothing is generally not allowed.

#### **Abbreviations**

AC	Addiction Center	MASAC	Massachusetts Alcohol and Substance Abuse Center
ADP	Average Daily Population	MTC	Massachusetts Treatment Center
ATU	Awaiting Trial Unit	NECC	Northeastern Correctional Center
BSH	Bridgewater State Hospital	NCCI	North Central Correctional Institution at Gardner
CRS	Contract Residential Services Includes Women and	OCCC	Old Colony Correctional Center
	Children's Program		•
DDU	Departmental Disciplinary Unit	OUI	Operating Under the Influence
DOC	Massachusetts Department of Correction	PPREP	Pre-Parole Residential Environmental Phase Program
DSU	Departmental Segregation Unit	PRC	Pre-Release Center
DYS	Department of Youth Services	SBCC	Souza Baranowski Correctional Center
HOC	House Of Correction	SECC	Southeastern Correctional Center
LEM	Lemuel Shattuck Correctional Unit	SDPTC	Sexually Dangerous Person Treatment Center
LCAC	Lawrence Correctional Alternative Center	SMCC	South Middlesex Correctional Center

**Table 1 provides the DOC figures for the third quarter of 2013.** The DOC custody population has decreased by 23 inmates, or less than one percent in this time period. Operating with 10,836 inmates in the system, the average daily population was 10,818 with a design capacity of 8,029. Thus, the DOC operated at 135% of design capacity.

DOC inmates housed in non-DOC facilities had an average daily population of 384 inmates. The majority of these inmates were in Massachusetts Houses of Correction.

Overall, the average daily total DOC jurisdiction population for the third quarter 2013 was 11,202. There was an increase of 8 inmates over the quarter from 11,225 to 11,233.

Table 1

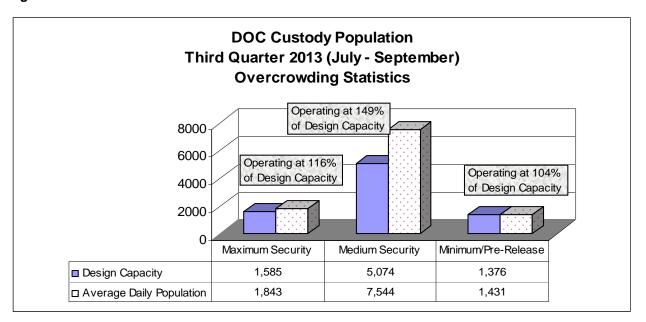
Third Quarter 2013

Population in DOC Facilities, July 31, 2013 to September 30, 2013

Security Level/Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Maximum	Fopulation	Fopulation	Fopulation	Сараспу	Сараспу
MCI Cedar Junction	682	687	699	555	123%
SBCC	1,161	1,149	1,175	1,024	113%
Sub-Total, Maximum	1,843	1,836	1,874	1,579	116%
Medium	1,010	1,000	.,0.	1,010	11070
Bay State Correctional Center	295	308	286	266	111%
Massachusetts Treatment Center	577	586	566	561	103%
MCI Cedar Junction	75	78	75	78	96%
MCI Concord	1,247	1,287	1,237	614	203%
MCI Framingham (Female)	367	360	384	388	95%
MCI Framingham: ATU (Female)	297	286	309	64	464%
MCI Norfolk	1,435	1,413	1,450	1,084	132%
MCI Shirley	1,146	1,154	1,141	720	159%
NCCI Gardner	942	945	931	568	166%
OCCC @ Bridgewater	786	787	782	480	164%
Shattuck Correctional Unit	23	24	26	24	96%
State Hospital @ Bridgewater	354	359	356	227	156%
Sub-Total, Medium	7,544	7,587	7,543	5,074	149%
<u>Minimum</u>					
MA Alcohol and Substance Abuse Center	165	170	166	236	70%
MCI Shirley	228	230	228	299	76%
NCCI Gardner	24	25	24	30	80%
OCCC	114	124	107	100	114%
Min/Pre					
Boston Pre-Release Center	175	165	172	150	117%
MCI Plymouth	157	156	156	151	104%
NECC	262	260	261	150	175%
Pondville Correctional Center	175	184	169	100	175%
SMCC	119	109	124	125	95%
Contract Pre-Release					
Brooke House	8	9	8	20	40%
Women and Children's Program	4	4	4	15	27%
Sub-Total:Contract, Minimum/Pre-Release	1,431	1,436	1,419	1,376	104%
Total	10,818	10,859	10,836	8,029	135%
<b>DOC Inmates in Non-DOC Facilities</b>					
Houses of Correction	299	280	312	n.a.	n.a.
Department of Youth Services	0	1	0	n.a.	n.a.
Federal Prisons	8	8	7	n.a.	n.a.
Inter-State Contract	77	77	78	n.a.	n.a.
Sub-Total	384	366	397	n.a.	n.a.
Grand Total	11,202	11,225	11,233	8,029	140%

See Technical Notes, pp. iii-v, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.

Figure 1



- Medium security facilities were the most overcrowded state prison facilities during this quarter, operating overall at 149% of design capacity.
- Minimum/Pre-Release security facilities operated at an average of 104% of design capacity.
- Maximum security facilities operated above capacity during the third quarter 2013 at 116%. Souza Baranowski Correctional Center operated at 113% of design capacity and MCI Cedar Junction operated at 123%.
- Operating within MCI Cedar Junction is a medium security unit designed to house 78 inmates. During the quarter the average daily population was 75, operating at 96% of design capacity.
- ♦ MCI-Concord, a medium security facility, was the second most overcrowded during the third quarter of 2013, averaging 1,247 inmates and operating over twice its design capacity, at 203%.
- ♦ Pondville Correctional Center and NECC, both minimum/pre-release facilities, operated at 175% with average daily populations of 175 inmates and 262 inmates, respectively.
- ◆ The Massachusetts Department of Correction (including treatment and support facilities) operated at an average of 135% of design capacity during the third quarter of 2013.

Table 2 provides the DOC figures for the previous twelve months (July 31, 2012 to June 30, 2013). These figures indicate that the DOC custody population decreased by 904 inmates, or eight percent, over the twelve-month period from 11,796 in July 2012 to 10,892 in June 2013.

DOC inmates housed in non-DOC facilities had an average daily population of 299 inmates: 217 inmates in Houses of Correction, 73 inmates in Interstate Contract, 8 inmates in a Federal Prison and 1 inmate in the Department of Youth Services.

The DOC jurisdiction population decreased from 12,076 to 11,249 over the twelve month period, a decrease of 827 inmates, or seven percent. The average daily population during this time period was 11,529.

Table 2

Previous Twelve Months

Population in DOC Facilities, July 31, 2012 to June 30, 2013

Maximum	Security Level/Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Cedar Junction         727         760         706         561         130%           SBCC         1,254         1,374         1,162         1,024         122%           Sub-Total, Maximum         1,981         2,134         1,868         1,585         125%           Medium         Bay State         325         326         314         266         122%           Massachusetts Treatment Center         598         608         586         561         107%           Cedar Junction         72         72         75         72         92%           MCI Concord         1,297         1,363         1,271         614         211%           MCI Framingham (Female)         352         380         365         388         91%           MCI Framingham: ATU (Female)         225         313         289         64         445%           MCI Norfolk         1,470         1,505         1,429         1,084         138%           MCI Shirley         1,163         1,183         1,136         720         162%           MCI Grarher         968         985         952         568         170%           OCCC @ Bridgewater         785         788	Maximum					
SBCC		727	760	706	561	130%
Medium						122%
Medium		·			·	
Bay State   325   326   314   266   122%		-,	_,	1,000	1,000	
Massachusetts Treatment Center         598         608         586         561         107%           Cedar Junction         72         72         75         72         92%           MCI Concord         1,297         1,363         1,271         614         211%           MCI Framingham (Female)         352         380         365         388         91%           MCI Framingham: ATU (Female)         285         313         289         64         445%           MCI Shriftey         1,470         1,505         1,429         1,084         136%           MCI Shriftey         1,163         1,183         1,136         720         162%           NCCI Gardner         968         985         952         568         170%           OCCC @ Bridgewater         785         788         799         480         164%           Shattuck Correctional Unit         25         30         23         24         104%           State Hospital @ Bridgewater         352         375         349         227         155%           Stab-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         157         182		325	326	314	266	122%
Cedar Junction         72         72         75         72         92%           MCI Concord         1,297         1,363         1,271         614         211%           MCI Framingham (Female)         352         380         365         388         91%           MCI Framingham: ATU (Female)         285         313         289         64         445%           MCI Norfolk         1,470         1,505         1,429         1,084         136%           MCI Shirley         1,163         1,183         1,136         720         162%           NCCI Gardner         968         985         952         568         170%           OCCC @ Bridgewater         785         788         799         480         164%           State Hospital @ Bridgewater         352         375         349         227         155%           Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         MInimum         MInimum         MInimum         MInimum         MInimum         Alcohol and Substance Abuse Center         157         182         160         236         67%           MCI Shirley         287         327         24				586		107%
MCI Concord         1,297         1,363         1,271         614         211%           MCI Framingham (Female)         352         380         365         388         91%           MCI Framingham: ATU (Female)         285         313         289         64         445%           MCI Norfolk         1,470         1,505         1,429         1,084         136%           MCI Shirley         1,163         1,183         1,136         720         162%           NCCI Gardner         968         985         952         568         170%           OCCC @ Bridgewater         785         788         799         480         164%           State Hospital @ Bridgewater         352         375         349         227         155%           Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         7,692         7,928         7,588         5,068         152%           MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCCC         136         159         128         100 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td>92%</td>						92%
MCI Framingham (Female)       352       380       365       388       91%         MCI Framingham: ATU (Female)       285       313       289       64       4445%         MCI Norfolk       1,470       1,505       1,429       1,084       136%         MCI Shirley       1,163       1,183       1,136       720       162%         NCCI Gardner       968       985       952       568       170%         OCCC @ Bridgewater       785       788       799       480       164%         Shattuck Correctional Unit       25       30       23       24       104%         State Hospital @ Bridgewater       352       375       349       227       155%         Sub-Total, Medium       7,692       7,928       7,588       5,068       152%         Minimum       157       182       160       236       67%         MCI Shirley       287       327       241       299       96%         NCCI Gardner       25       29       21       30       83%         OCC       136       159       128       100       136%         Min/Pre       80ston Pre-Release Center       180       197		1,297	1,363	1,271		211%
MCI Framingham: ATU (Female)         285         313         289         64         445%           MCI Norfolk         1,470         1,505         1,429         1,084         136%           MCI Shirley         1,163         1,183         1,136         720         162%           NCCI Gardner         968         985         952         568         170%           OCCC @ Bridgewater         785         788         799         480         164%           Shattuck Correctional Unit         25         30         23         24         104%           State Hospital @ Bridgewater         352         375         349         227         155%           Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         7692         7,928         7,588         5,068         152%           Minimum         8         160         236         67%           MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCC         136         159         128         100         136%					388	91%
MCI Norfolk         1,470         1,505         1,429         1,084         136%           MCI Shirley         1,163         1,183         1,136         720         162%           NCCI Gardner         968         985         952         568         170%           OCCC @ Bridgewater         785         788         799         480         164%           Shattuck Correctional Unit         25         30         23         24         104%           State Hospital @ Bridgewater         352         375         349         227         155%           Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         MA Alcohol and Substance Abuse Center         157         182         160         236         67%           MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCC         136         159         128         100         136%           MiniPre         8         29         21         30         83%           Deston Pre-Release Center         180         197 <td< td=""><td></td><td></td><td></td><td></td><td></td><td>445%</td></td<>						445%
MCI Shirley         1,163         1,183         1,136         720         162%           NCCI Gardner         968         985         952         568         170%           OCCC @ Bridgewater         785         788         799         480         164%           Shattuck Correctional Unit         25         30         23         24         104%           State Hospital @ Bridgewater         352         375         349         227         155%           Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         157         182         160         236         67%           MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCC         136         159         128         100         136%           Min/Pre         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%					1.084	136%
NCCI Gardner         968         985         952         568         170%           OCCC @ Bridgewater         785         788         799         480         164%           Shattuck Correctional Unit         25         30         23         24         104%           State Hospital @ Bridgewater         352         375         349         227         155%           Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         MA Alcohol and Substance Abuse Center         157         182         160         236         67%           MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCC         136         159         128         100         136%           Min/Pre         Boston Pre-Release Center         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%           Pondville Correctional Center </td <td></td> <td></td> <td></td> <td></td> <td></td> <td>162%</td>						162%
OCCC @ Bridgewater         785         788         799         480         164%           Shattuck Correctional Unit         25         30         23         24         104%           State Hospital @ Bridgewater         352         375         349         227         155%           Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         84         160         236         67%         60%         60%         60%         60%         60%         60%         60%         60%         60%         60%         60%         60%						
Shattuck Correctional Unit         25         30         23         24         104% State Hospital @ Bridgewater         352         375         349         227         155% Sub-Total, Medium         7,692         7,928         7,588         5,068         152% Minimum           MA Alcohol and Substance Abuse Center         157         182         160         236         67% MCI Shirley           MCI Shirley         287         327         241         299         96% MCI Shirley           NCCI Gardner         25         29         21         30         83% MCC           OCCC         136         159         128         100         136% MSW           Min/Pre         Boston Pre-Release Center         180         197         180         150         120% MCI Plymouth           MCI Plymouth         178         208         155         151         118% MCC         150         167% MCI Plymouth         178         208         155         151         118% MCC         167% MCI Plymouth         178         208         155         151         118% MCC         167% MCI Plymouth         178         208         155         151         118% MCC         167% MCI Plymouth         178         198         190         100         1						
State Hospital @ Bridgewater         352         375         349         227         155%           Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         Winimum         Value         160         236         67%           MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCCC         136         159         128         100         136%           Min/Pre         Boston Pre-Release Center         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%           Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         13         12         11         20         65%           Women and Children's Program         5         7         3         15 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>						
Sub-Total, Medium         7,692         7,928         7,588         5,068         152%           Minimum         157         182         160         236         67%           MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCCC         136         159         128         100         136%           Min/Pre         8         159         128         100         136%           Moch Min/Pre         8         190         150         120%           Moch Per-Release Center         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%           Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         13         12         11         20         65%           Women and Children's Program <td></td> <td></td> <td></td> <td></td> <td></td> <td>155%</td>						155%
Minimum         MA Alcohol and Substance Abuse Center         157         182         160         236         67% MCI Shirley           NCCI Gardner         25         29         21         30         83% OCCC           OCCC         136         159         128         100         136% OCCC           Min/Pre         8         159         128         100         136% OCCC           Min/Pre         8         159         128         100         136% OCCC           MCI Plymouth         178         208         155         151         118% OCC         120% OCCC         250         272         244         150         167% OCC         167% OCC         250         272         244         150         167% OCC         167% OCC         135         143         103         125         108% OCC         191% OCC         135         143         103         125         108% OCC         108% OCC         108% OCC         108% OCC         108% OCC         <						
MA Alcohol and Substance Abuse Center         157         182         160         236         67%           MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCCC         136         159         128         100         136%           Min/Pre         Boston Pre-Release Center         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%           Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         Brooke House         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           DOC Inmates in	· ·	-,	-,	-,	-,	
MCI Shirley         287         327         241         299         96%           NCCI Gardner         25         29         21         30         83%           OCCC         136         159         128         100         136%           Min/Pre         Boston Pre-Release Center         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%           Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         Brooke House           Brooke House         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           DOC Inmates in Non-DOC Facilities         Houses of Correction         217         201         2		157	182	160	236	67%
NCCI Gardner         25         29         21         30         83%           OCCC         136         159         128         100         136%           Min/Pre         Boston Pre-Release Center         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%           Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           DOC Inmates in Non-DOC Facilities         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         1         0         1         n.a.         n.a.           Houses of Correction						96%
OCCC         136         159         128         100         136%           Min/Pre         Boston Pre-Release Center         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%           Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           Subsection         217         201         271         n.a.         n.a.           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td></td<>						
Min/Pre         Boston Pre-Release Center         180         197         180         150         120%           MCI Plymouth         178         208         155         151         118%           NECC         250         272         244         150         167%           Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           Release         1         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         1         10,892         8,029         140%           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73						
Boston Pre-Release Center						
MCI Plymouth       178       208       155       151       118%         NECC       250       272       244       150       167%         Pondville Correctional Center       191       198       190       100       191%         SMCC       135       143       103       125       108%         Contract Pre-Release       Brooke House       13       12       11       20       65%         Women and Children's Program       5       7       3       15       33%         Sub-Total: Contract, Minimum/Pre-Release       1,557       1,734       1,436       1,376       113%         Release       11,230       11,796       10,892       8,029       140%         DOC Inmates in Non-DOC Facilities       Houses of Correction       217       201       271       n.a.       n.a.         Houses of Correction       217       201       271       n.a.       n.a.         Department of Youth Services       1       0       1       n.a.       n.a.         Federal Prisons       8       8       8       n.a.       n.a.         Inter-State Contract       73       71       77       n.a.       n.a. <td></td> <td>180</td> <td>197</td> <td>180</td> <td>150</td> <td>120%</td>		180	197	180	150	120%
NECC         250         272         244         150         167%           Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         Brooke House         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           Release         1         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         Houses of Correction         217         201         271         n.a.         n.a.         n.a.           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357						
Pondville Correctional Center         191         198         190         100         191%           SMCC         135         143         103         125         108%           Contract Pre-Release         Brooke House         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           Release         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         11,230         11,796         10,892         8,029         140%           Houses of Correction         217         201         271         n.a.         n.a.         n.a.           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.						167%
SMCC       135       143       103       125       108%         Contract Pre-Release       Brooke House       13       12       11       20       65%         Women and Children's Program       5       7       3       15       33%         Sub-Total: Contract, Minimum/Pre-Release       1,557       1,734       1,436       1,376       113%         Total       11,230       11,796       10,892       8,029       140%         DOC Inmates in Non-DOC Facilities       11,230       11,796       10,892       8,029       140%         Houses of Correction       217       201       271       n.a.       n.a.       n.a.         Department of Youth Services       1       0       1       n.a.       n.a.         Federal Prisons       8       8       8       n.a.       n.a.         Inter-State Contract       73       71       77       n.a.       n.a.         Sub-Total       299       280       357       n.a.       n.a.						
Contract Pre-Release           Brooke House         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           Total         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         217         201         271         n.a.         n.a.           Houses of Correction         217         201         271         n.a.         n.a.           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.						
Brooke House         13         12         11         20         65%           Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           Total         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         4         201         271         n.a.         n.a.           Houses of Correction         217         201         271         n.a.         n.a.           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.						
Women and Children's Program         5         7         3         15         33%           Sub-Total: Contract, Minimum/Pre-Release         1,557         1,734         1,436         1,376         113%           Total         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         4         1 </td <td></td> <td>13</td> <td>12</td> <td>11</td> <td>20</td> <td>65%</td>		13	12	11	20	65%
Sub-Total: Contract, Minimum/Pre-Release       1,557       1,734       1,436       1,376       113%         Total       11,230       11,796       10,892       8,029       140%         DOC Inmates in Non-DOC Facilities       217       201       271       n.a.       n.a.         Houses of Correction       217       201       271       n.a.       n.a.       n.a.         Department of Youth Services       1       0       1       n.a.       n.a.       n.a.         Federal Prisons       8       8       8       n.a.       n.a.       n.a.         Inter-State Contract       73       71       77       n.a.       n.a.         Sub-Total       299       280       357       n.a.       n.a.						
Release         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         217         201         271         n.a.         n.a.           Houses of Correction         217         201         271         n.a.         n.a.           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.						
Total         11,230         11,796         10,892         8,029         140%           DOC Inmates in Non-DOC Facilities         217         201         271         n.a.         n.a.           Houses of Correction         217         201         271         n.a.         n.a.           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.		-,	1,101	1,100	-,	
DOC Inmates in Non-DOC Facilities           Houses of Correction         217         201         271         n.a.         n.a.           Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.		11,230	11,796	10,892	8,029	140%
Houses of Correction       217       201       271       n.a.       n.a.         Department of Youth Services       1       0       1       n.a.       n.a.         Federal Prisons       8       8       8       n.a.       n.a.         Inter-State Contract       73       71       77       n.a.       n.a.         Sub-Total       299       280       357       n.a.       n.a.					. '	
Department of Youth Services         1         0         1         n.a.         n.a.           Federal Prisons         8         8         8         n.a.         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.		217	201	271	n.a.	n.a.
Federal Prisons         8         8         8         n.a.         n.a.           Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.		1	_	1		
Inter-State Contract         73         71         77         n.a.         n.a.           Sub-Total         299         280         357         n.a.         n.a.		8	-	8		
Sub-Total 299 280 357 n.a. n.a.			_	_		
						n.a.
Grand Diale	Grand Total	11,529	12,076	11,249	8,029	143%

**Table 3 presents the county figures for the third quarter of 2013.** During the third quarter the county population increased by 427 inmates, or four percent, beginning the quarter with 11,362 inmates and ending with 11,789. The average daily population was 11,570 with a design capacity of 8,633. On average, the county facilities operated at 134% of design capacity.

Table 3

Third Quarter 2013

Population in County Correctional Facilities by County,
July 29, 2013 to September 30, 2013

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Barnstable	377	350	410	300	126%
Berkshire	256	264	247	288	89%
Bristol	1,307	1,316	1,265	566	231%
Dukes	24	21	26	19	126%
Essex	1,635	1,559	1,687	658	248%
Franklin	246	236	243	144	171%
Hampden	1,441	1,406	1,497	1,492	97%
Hampshire	268	262	266	248	108%
Middlesex	1,146	1,123	1,202	1,035	111%
Norfolk	626	614	637	354	177%
Plymouth	1,251	1,218	1,288	1,140	110%
Suffolk	1,850	1,854	1,856	1,599	116%
Worcester	1,143	1,139	1,165	790	145%
Total	11,570	11,362	11,789	8,633	134%

Table 4 presents the breakdown of county figures for the third quarter of 2013 for the counties which operate more than one facility.

Table 4

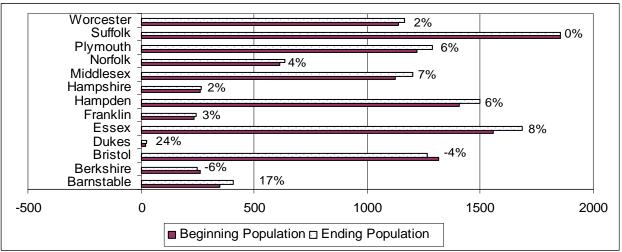
Third Quarter 2013

Population in County Correctional Facilities by Facility,
July 29, 2013 to September 30, 2013

Facility	Avg. Daily	Beginning	Ending	Design/Rated	% ADP
	Population	Population	Population	Capacity	Capacity
Bristol County					
Bristol Ash Street	195	197	190	206	94%
Bristol Dartmouth	1,036	1,042	1,001	304	341%
Bristol Women's Center	76	77	74	56	136%
Essex County					
Essex Middleton	1,229	1,150	1,279	500	246%
Essex W.I.T	36	33	37	23	158%
Essex LCAC	370	376	371	135	274%
Hampden County					
Hampden	1,127	1,101	1,168	1,178	96%
Hampden OUI	147	150	144	125	118%
Hampden Women's Center	168	155	185	189	89%
Middlesex County					
Middlesex Cambridge	223	221	225	161	139%
Middlesex Billerica	923	902	977	874	106%
Norfolk County					
Norfolk Dedham	626	614	637	302	207%
Norfolk Braintree	-	-	-	52	0%
Suffolk County					
Suffolk Nashua Street	708	704	720	453	156%
Suffolk South Bay	1,142	1,150	1,136	1,146	100%

See Technical Notes, pp. iii-vi, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.





- Most county correctional institutions have jail beds (to hold prisoners awaiting trial) and house of correction beds (designated for sentenced inmates), with the exception of Suffolk County, which houses these populations in separate facilities. The design capacities are determined within each facility and separate capacities are not designated as "jail" (detainees) or "house of correction" (county sentenced) beds.
- ♦ In the third quarter of 2013, the county correctional system operated at 134% of its design capacity, with an average daily population of 11,570 and a capacity designed to hold 8,633 inmates.
- ♦ The county correctional facilities' (jails and houses of correction) population increased by 427 inmates, or four percent, for the third quarter of 2013, from 11,362 at the beginning of the quarter to 11,789 at the end of the quarter.
- Dukes County reported the largest percentage increase, 24% for the third quarter. Their population increased by 5 inmates from 21 inmates at the beginning of the quarter to 26 inmates at the end of the quarter.
- ◆ Essex County had the largest total increase in population, an increase of 128 inmates, followed by Hampden (n = 91), Middlesex (n = 79) and Plymouth (n = 70).
- Suffolk County experienced no change over the quarter, increasing by only 2 inmates.

**Table 5 presents the county figures for the previous twelve months (July 30, 2012 to June 24, 2013)**. The figures indicate that the county population decreased by 1,342 inmates over this twelve-month period, or eleven percent, from 12,526 in July 2012 to 11,184 in June 2013.

Table 5
Previous Twelve Months
Population in County Correctional Facilities by Count

oulation in County Correctional Facilities by County,
diation in County Correctional Labinities by County,
July 30, 2012 to June 24, 2013

Facility	Avg. Daily	Beginning	Ending	Design/Rated	% ADP
	Population	Population	Population	Capacity	Capacity
Barnstable	385	427	346	300	128%
Berkshire	268	264	264	288	93%
Bristol	1,397	1,506	1,271	566	247%
Dukes	24	30	17	19	126%
Essex	1,563	1,580	1,575	658	238%
Franklin	238	244	236	144	165%
Hampden	1,435	1,539	1,386	1,492	96%
Hampshire	256	283	243	248	103%
Middlesex	1,173	1,186	1,132	1,035	113%
Norfolk	632	691	592	354	179%
Plymouth	1,290	1,403	1,157	1,140	113%
Suffolk	1,942	2,103	1,791	1,599	121%
Worcester	1,185	1,270	1,174	790	150%
Total	11,788	12,526	11,184	8,633	137%

**Table 6 presents the county figures for the previous twelve months.** The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

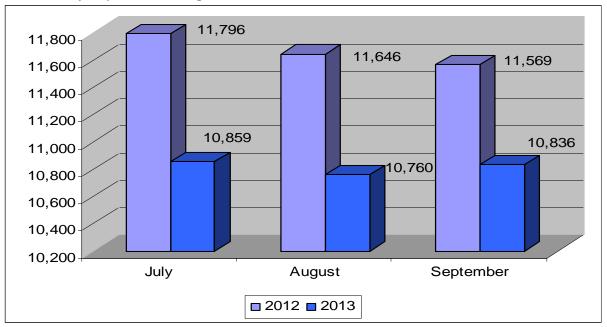
Table 6

## Previous Twelve Months Population in County Correctional Facilities by Facility, July 30, 2012 to June 24, 2013

Facility	Avg. Daily	Beginning	Ending	Design/Rated	% ADP
	Population	Population	Population	Capacity	Capacity
Bristol County					
Bristol Ash Street	195	199	189	206	95%
Bristol Dartmouth	1,103	1,200	1,010	304	363%
Women's Center	99	107	72	56	177%
Essex County					
Essex Middleton	1,195	1,206	1,216	500	239%
Essex W.I.T.	36	38	37	23	157%
Essex LCAC	332	336	322	135	246%
Hampden County					
Hampden	1,134	1,217	1,099	1,178	96%
Hampden OUI	148	153	149	125	118%
Hampden Women's Center	152	169	138	189	80%
Middlesex County					
Middlesex Cambridge	352	383	230	161	219%
Middlesex Billerica	821	803	902	874	94%
Norfolk County					
Norfolk Dedham	632	691	592	302	209%
Norfolk Braintree	-	-	-	52	0%
Suffolk County					
Suffolk Nashua Street	660	735	641	453	146%
Suffolk South Bay	1,282	1,368	1,150	1,146	112%

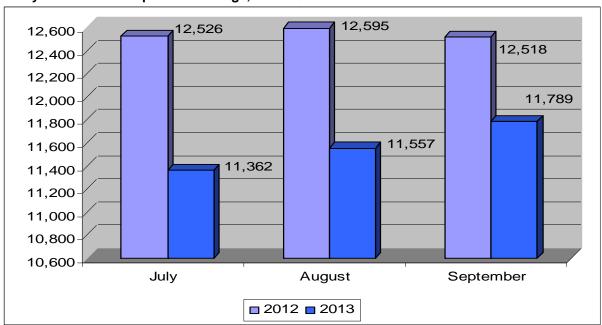
See Technical Notes, pp. iii-vi, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.

Figure 3
DOC Custody Population Change, Third Quarters of 2012 and 2013



The graph above compares the DOC custody population including treatment and support facilities for the third quarter in 2013 to the third quarter in 2012 by month. For July 2013, the DOC population decreased by 937 inmates, or eight percent compared to July 2012; for August 2013 the population decreased by 886 inmates, or eight percent; for September 2013 the population decreased by 733 inmates, or six percent.

Figure 4
County Correctional Population Change, Third Quarters of 2012 and 2013



The graph above compares the county correctional population for the third quarter in 2013 to the third quarter in 2012 by month. For July 2013, the population decreased by 1,164 inmates, or nine percent, compared to 2012; for August 2013 the population decreased by 1,038 inmates, or eight percent; for September 2013 the population decreased by 729 inmates, or six percent.

Note: Data for Figure 4 was taken from the end of the month daily count sheet compiled by the DOC Classification Division.

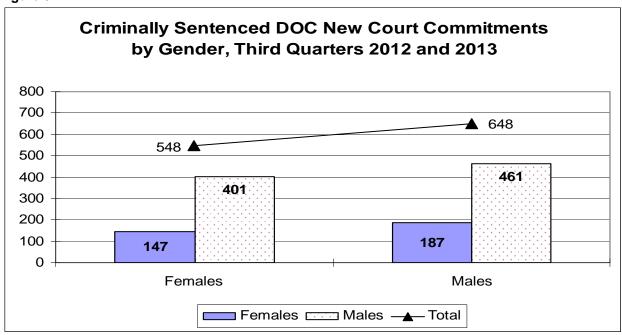
**Table 7** provides quarterly statistics on criminally sentenced new court commitments to the DOC for the first, second and third quarters of 2012 and 2013, by gender. Overall, there was an increase of 100 new court commitments from the third quarter 2012, in comparison to new court commitments in the third quarter 2013, from 548 to 648. During this time period, male commitments increased by 60, or 15%, from 401 to 460; female commitments also increased by 40, or 27%, from 147 to 187.

Table 7

Criminally Sentenced DOC New Court Commitments by Gender, 2012 and 2013						
	2012	2013	Difference			
Males						
First Quarter	628	552	-12%			
Second Quarter	572	485	-15%			
Third Quarter	401	461	15%			
<u>Females</u>						
First Quarter	180	179	-1%			
Second Quarter	185	164	-11%			
Third Quarter	147	187	27%			
Total	2,113	2,028	-4%			

**Figure 5** provides a graphical representation of the number of criminally sentenced new court commitments to the DOC during the third quarters of 2012 and 2013, by gender.

Figure 5



Note: Data for Table 7 and Figure 5 were obtained from the DOC's IMS Database.