An Initiative Petition for a Law to Promote Consent and Transparency in Electric Utility Billing

Be it enacted by the People, and by their authority:

An Initiative Petition for a Law to Promote Consent and Transparency in Electric Utility Billing

SECTION 1. Purpose.

The purpose of this act is to prevent ratepayers from being involuntarily charged for programs, surcharges, tariffs, or other cost recovery mechanisms that are not directly related to the physical delivery of electricity. This act requires affirmative, written consent before such charges may be imposed, defines the scope of delivery-related charges, establishes a cap on non-delivery-related charges in the absence of consent, and ensures that billing is clear and transparent. All provisions of this act are intended to advance the single public policy of ensuring consent and transparency in electric utility billing through informed, affirmative ratepayer consent.

SECTION 2 Definitions.

As used in this act, the following terms shall, unless the context clearly requires otherwise, have the following meanings:

"Affirmative, written election" shall mean an explicit written or electronic authorization by a ratepayer, submitted through a form, secure web portal, or other verifiable medium approved by the Department, indicating the ratepayer's intent to participate in a specific cost recovery program. Failure to opt out, default enrollment, or inaction shall not constitute affirmative consent.

"Non-delivery-related charges" shall mean any charge, fee, adjustment, rider, surcharge, or rate component imposed on a ratepayer that is not directly attributable to the physical infrastructure used to deliver electricity or to system maintenance necessary for the safe and

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reliable operation of the electric grid. This term shall include, but not be limited to:

- (i) charges for energy efficiency, demand-side management, rebate, or incentive programs;
- (ii) charges imposed to fund public education, climate adaptation, decarbonization, or electrification initiatives;
- (iii) fixed ratepayer fees or administrative charges not associated with delivery-related infrastructure.

"Infrastructure-based delivery charges" shall mean charges imposed on ratepayers that are directly and exclusively related to the operation, maintenance, depreciation, or authorized return on investment of physically constructed and in-service infrastructure necessary for the delivery of electricity to the ratepayer's point of use. Such charges shall include only:

- (i) distribution charges for electricity, including line maintenance and service restoration;
- (ii) metering equipment, poles, wires, substations, transformers, mains, or related delivery infrastructure placed in service on or before January 1, 2027;
- (iii) transition charges authorized under section 1G of chapter 164 of the General Laws;
- (iv) transmission charges approved by the Federal Energy Regulatory Commission, provided that nothing in this act shall be construed to alter the jurisdictional authority of said Commission under federal law.

SECTION 3. Comprehensive Opt-In Requirement.

1. Chapter 25 of the General Laws is hereby amended by inserting the following section after section 21:

"Section 21A.

(a) Notwithstanding any general or special law to the contrary, the department shall not authorize any distribution company or municipal lighting plant to recover, from any ratepayer who does not affirmatively opt in, any costs, revenue losses, or charges

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associated with:

- (i) net metering credits;
- (ii) renewable energy incentives;
- (iii) clean energy programs, including but not limited to energy efficiency or demand-side management plans approved under sections 19 through 21;
- (iv) tariff structures or rate mechanisms designed to support such programs; or
- (v) funding for the development and promotion of renewable energy projects.
- (b) Participation in any such program or funding mechanism shall require an affirmative, written election by the ratepayer."
- 2. Section 20 of Chapter 25 of the General Laws is hereby amended by striking subsection (a) in its entirety and inserting in place thereof the following subsection:
 - "(a) Notwithstanding any general or special law to the contrary, the department shall not authorize any distribution company to recover, from any ratepayer who does not affirmatively opt in, any costs, revenue losses, or charges associated with net metering credits, renewable energy incentives, clean energy programs, tariff structures, or funding for development and promotion of renewable energy projects."
- 3. Section 139 of Chapter 164 of the General Laws is hereby amended by inserting the following subsection (m):
 - "(m) The department shall not authorize any distribution company to recover, from any ratepayer who does not affirmatively opt in to net metering, any costs, revenue losses, or charges associated with net metering credits, incentives, tariff structures, or billing mechanisms provided to other ratepayers. Participation in net metering shall require an affirmative, written election by the ratepayer, and no ratepayer shall be deemed to have

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consented to cost recovery under this section through default enrollment, failure to opt out, or any implied consent."

SECTION 4. Aggregate Cap on Non-Delivery Charges.

Chapter 164 of the General Laws is hereby amended by inserting the following section after Section 1K:

"Section 1L. Aggregate Cap on Non-Delivery Charges.

- (a) Notwithstanding any general or special law to the contrary, no ratepayer who has not affirmatively opted in to a program or funding mechanism described in Sections 19 through 21 of Chapter 25 or Section 139 of this chapter shall be assessed charges, fees, surcharges, or adjustments that, in the aggregate, exceed five percent of that ratepayer's total monthly bill.
- (b) For purposes of this section, charges subject to the cap shall include, but not be limited to:
- (i) customer charges;

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- (ii) charges for energy efficiency programs, net metering credits, demand-side management, or clean energy incentives;
- (iii) charges for electric vehicle infrastructure, electric vehicle incentive or deployment programs including but not limited to make-ready infrastructure, charging stations, rebates, or system upgrades; or
- (iv) any surcharge, rider, or tariff used to recover programmatic costs not associated with infrastructure-based delivery service.
- (c) All delivery charges shall be grouped and itemized separately from system modernization and resilience charges and supplier charges on each ratepayer utility bill. Each delivery charge shall disclose:

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- (i) the statutory or regulatory basis for the charge;
- (ii) the administering agency or program;
- (iii) the amount charged for the current billing period; and
- (iv) the total amount paid by the ratepayer year-to-date.
- (d) Nothing in this section shall prohibit lawful recovery of delivery-related infrastructure costs, transition charges authorized under section 1G, or transmission charges approved by the Federal Energy Regulatory Commission to preclude lawful cost recovery authorized by federal statute or order."

SECTION 5. Implementation Appropriations Limitation.

The department shall promulgate regulations to implement this act, including standards for verifying affirmative written election and procedures to prevent bundling, misrepresentation, or default enrollment. Nothing in this act shall be construed to require the department to undertake any duty, obligation, or enforcement action for which sufficient funding has not already been appropriated. All such duties shall be carried out only to the extent that existing appropriations to the department permit, and no provision of this act shall be construed to require a new, additional, or specific appropriation.

SECTION 6. Severability.

If any section or provision of this act is found to be invalid or unconstitutional, such invalidity shall not affect the remaining provisions, which shall remain in full force and effect and be construed to fulfill the primary purposes of ensuring consent and transparency in utility billing through informed, affirmative ratepayer consent.

SECTION 7. Effective Date.

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measure for approval by the people pursuant to Article 48 of the articles of amendment of the Constitution of the Commonwealth of Massachusetts, as amended by Article 74 of said articles of amendment.

Name	Signature	Address	Date
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David Grichant Week (go Willis Street New Best Ford Mb. 02740	8/6/25
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		54 Highland Circle	01/100
Sharan A walsh	Shown a was	Halifax, MA02338	8/6/25

The undersigned qualified voters of the Commonwealth of Massachusetts have personally reviewed the final text of this initiative petition, fully subscribe to its contents, agree to be one of its original signers and have signaled that agreement by initialing each page and signing the last, and hereby submit the

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measure for approval by the people pursuant to Article 48 of the articles of amendment of the Constitution of the Commonwealth of Massachusetts, as amended by Article 74 of said articles of amendment.

Name	Signature	Address	Date
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