

Commonwealth of Massachusetts Executive Office of Energy & Environmental Affairs

Department of Environmental Protection

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Massachusetts Water Resources Management Program Summary of Amended Regulations at 310 CMR 36.00

Background: The Water Management Act regulations, 310 CMR 36.00, establish enforceable standards, criteria and procedures to implement the Water Management Act (WMA), M.G.L. c. 21G, in order to comprehensively manage water withdrawals throughout the Commonwealth to ensure an appropriate balance among competing water needs and the preservation of water resources. The WMA regulates withdrawals through registrations and permits. The current regulations include two conditions on registrations, requiring metering and reporting of withdrawals. In Water Dep't of Fairhaven v. Dep't of Envtl. Prot., 455 Mass. 740 (2010), the Supreme Judicial Court held that the Department can only impose new conditions on registrations through the promulgation of regulations.

Proposed Revisions: The Department is proposing an amendment to the WMA regulations to include a new condition on registrations that would restrict nonessential outdoor water use by registrants during times of drought declared by the Secretary of Energy and Environmental Affairs. This proposed regulatory action will better align water use during times of drought with the Massachusetts Drought Management Plan, which was updated in 2019. The amendment will help ensure both an adequate volume and quality of water to assure public health and safety and continued economic stability during times when water supplies are stressed by drought, and an appropriate balance among competing water uses and protection of natural resources such as streamflow, wetlands, fisheries and wildlife habitat during drought.

Nonessential outdoor water use is primarily lawn watering, filling swimming pools, washing cars by means of a hose, and washing down buildings, parking lots, driveways and sidewalks. Essential water uses would be exempt from the restrictions. Essential uses would include uses for health and safety purposes, the core function of a business, food and fiber production, including vegetable gardens, watering livestock, and water use required by a statute or regulations.

There are 796 registered water users under the Water Management Act. Of these, approximately 150 will be affected by the new regulations. The user group that will be most affected will be the 63 registered public water suppliers and their customers who will be required to limit nonessential outdoor water use, primarily lawn watering, washing cars at home and washing down decks and sidewalks. These short-term restrictions will be offset by the longer-term benefits of a more resilient water supply. Systems with multi-year reservoir storage capacity of at least three times the sum of its authorized withdrawal and required reservoir releases, such as the Massachusetts Water Resources Authority, may choose to develop a MassDEP-approved drought management plan to implement water use restrictions tailored to their system. Such systems would then be exempt from the proposed restrictions on non-essential water use.

Eighty-seven affected registrants will be golf courses. In order conserve water while maintaining the core function of their business, golf courses will be required to limit water use by gradually reducing irrigation of ornamentals, fairways and roughs. Irrigation of tees and greens would be exempt. The approximately 350 registered cranberry growers and other agricultural water users will be exempt from the requirements because their water use is for production of food and livestock. Approximately 70 other registrants will be exempt because their registered water use is core to their business.

The ultimate impact of the new requirements will be determined by drought frequency in Massachusetts moving forward. Massachusetts has experienced three recent significant droughts, in 2016, 2020, and 2022; these droughts have driven the review and update of the Massachusetts Drought Management Plan and this regulatory amendment.