

**1986 Annual Statistical Report
of the Furlough Program**

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ABSTRACT

The furlough program has been in operation in the Massachusetts Department of Correction since November 6, 1972. A total of 115,274 furloughs have been granted between the inception of the program and December 31, 1986. During that period, 645 of those furloughs resulted in escapes (a resident failing to return to his/her correctional facility within two hours of the appointed time of return), thus yielding an overall furlough escape rate of 0.6 percent or 6 escapes per 1,000 furloughs granted. This report contains a statistical description of the number, distribution and outcomes of furloughs for the year 1986 as well as a trend analysis of furloughs since the inception of the program in 1972.

From January 1, 1986 to December 31, 1986, a total of 8,896 furloughs were granted. The number of individuals receiving furloughs in 1986 was 1,645. During 1986, 11 furloughs resulted in an escape, yielding an overall escape rate of 0.1 percent or 1 escape per 1,000 furloughs granted.

From the inception of the furlough program through 1982 there was an overall decline in the number of furloughs granted, the number of offenders furloughed, and the percentage of the released population participating in the furlough program prior to release. The escape rate showed a parallel decline during this period. However, starting in 1983 and extending into 1985, the number of furloughs granted and the number of individuals furloughed increased while the trends in the percentage of the released population furloughed and the escape rate continued to decline. The figures for 1986 show similar patterns of increase in the number of offenders furloughed and a decrease in the escape rate and the percentage of the released population furloughed prior to release. However, there was a decrease in the number of furloughs granted to individuals, contrary to recent years. The decline in the proportion participating in the furlough program prior to release was attributed to the increasing number of women and other offenders with short sentences in the released population. The decline in escapes was related to a relatively recent change in the type of furlough granted at secure institutions, i.e., in recent years furloughs from secure institutions must be escorted, thereby greatly reducing the opportunity for escape.

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Introduction

This report presents a statistical description of furloughs granted by the Massachusetts Department of Correction for the year 1986. Contained in this report are trends in the number of furloughs per year and furlough outcomes from the inception of the program in 1972 until the end of the year 1986.

A furlough is considered by the Department of Correction to be an "extension of the limits of the place of confinement for a trustworthy resident" of a state correctional facility. The Department regards the furlough program as a means by which residents may maintain or re-establish direct ties with the communities from which they have come and, therefore, to be consistent with its policy of community reintegration. Furloughs may be granted for medical purposes, for contacting prospective employers, for securing living accommodations preparatory to release, or for visiting a critically ill relative or attending a relative's funeral; but, most commonly, they are granted for family visits. As diverse as these functions are, they all share the common desired end result of a reduction in the repeated criminal behavior of the prison releasee. An equally important function of furloughs, however, is their use as a correctional management device for dealing with inmates.

Residents are required to serve a certain portion of their sentences prior to becoming eligible for furlough as established by the Department's furlough rules and regulations. The resident is subject to a rigorous furlough screening process prior to being granted a furlough consisting of: an application review, an interview by an institutional furlough committee, completion of a furlough sponsorship agreement, a criminal history background check of the furlough sponsor, and

I would like to acknowledge Ramon Raagas for his assistance with this report.

a review of all relevant information by the Superintendent of the facility. Initial furlough applications must go through an even more extensive process. The applicant must be reviewed by a Central Office Furlough Panel and approved by the Commissioner or his designee. Residents meeting the general eligibility criteria are allowed by statute 14 furlough days per furlough year; in practice they receive seven days during the first half of the year and seven days during the second half of the year. A furlough may last less than 24 hours, thus an individual can be furloughed more than 14 times during a year. A resident's furlough year runs for 12 consecutive months from the date of the authorization of the resident's initial furlough; each successive furlough year commences on the anniversary of the furlough authorization date.

There are basically three types of furlough: earned, emergency and escorted. By far the most common type of furlough is the earned furlough. Emergency furloughs are approved for residents when a serious or personal situation arises that requires their immediate presence in the community. Escorted furloughs are emergency furloughs granted to a resident who requires close supervision while in the community. The resident must be accompanied by correctional staff while on furlough. In 1986, 97 percent of all furloughs were earned.

This report is divided into two sections. The first section covers relevant furlough statistics for the year 1986. The second section presents a brief overview of the Massachusetts furlough program and provides comparisons of furlough characteristics over varying time periods. The tables which follow in the two Appendices present trends in escape rates by institution between 1973 and 1985, and the number of furloughs, the percent distribution of furloughs, and escape rates by inmate social characteristics, offense variables, criminal history variables and furlough variables for 1986. In these tables and throughout the document the escape rate refers to every 100 furloughs ending in escape. In most instances, less

than one furlough in every 100 resulted in an escape producing extremely low escape rates such as 0.1 percent.

This report includes information on furloughs granted from DOC facilities. Thus, it does not include any furloughs taken by inmates in non-DOC facilities, such as county houses of correction.

The data for the tables in this report were derived from the computerized inmate data base and were produced on the Regent's Computer Network.

Furlough Statistics For the Year 1986

1986 Statistics

From January 1, 1986 to December 31, 1986, total furloughs granted were 8,896. The number of individuals furloughed in 1986 was 1,645. The median number of furloughs per furloughed offender was four; the actual number of furloughs ranged from one to 36. Ten offenders went out on furlough more than 25 times during 1986, while 378 offenders were furloughed only once. Fifty-one percent of the furloughed population received four or more furloughs, and 49 percent took fewer than four furloughs in 1986. The median number of hours of leave per furlough was 24 hours, but the actual number of hours furloughed ranged from one to 170 hours.

Escape Rate by Furlough - 1986

Department of Correction policy defines a furlough escape as failure to return to a correctional facility within two hours of the designated time of return.¹ The Department of Correction, as a matter of policy, recognizes two classes of furlough escape: those furloughs which result in voluntary returns after two hours but within 24 hours of the designated reporting time ("late overs" or technical escapes); and those which constitute involuntary returns or failure to return after 24 hours. Out of the 8,896 furloughs granted in 1986, there were 11 incidents of official furlough escapes (3 late overs and 8 actual escapes) resulting in an escape rate of 0.1 percent.

Escape Rate by Inmate Furloughed in 1986

Of the 1,645 offenders furloughed in 1986, 11 were declared on escape status. The furlough outcome for individuals resulted in an escape rate of 0.7 percent.

Since individual inmates often take more than one furlough, the escape rate per inmate furloughed is higher than the escape rate per furlough granted. Three of the 11 furloughed individuals declared on escape in 1986 returned voluntarily within 24 hours after their designated time of return ("late overs"). The median number of "successful" furloughs (not a late over and not an escape) per inmate was four.

Late Returns for 1986

For 1986, there were 151 furloughs which were classified as "late unders" (returned within two hours of the appointed time of return). The 151 "late unders" involved 124 individuals. These 124 offenders all returned voluntarily within two hours of their designated time of return. Eighteen offenders were reported to have two or more late returns from furlough in 1986.

Furloughs by Security Level - 1986

During 1986, 195 furloughs were granted from maximum or medium security institutions, representing two percent of the furloughs granted in 1986. There were 1,722 furloughs (19 percent) granted from minimum security institutions, 2,545 furloughs from mixed minimum/pre-release institutions (29 percent), and 4,434 furloughs (50 percent) granted from pre-release facilities in 1986. Table I presents information on furlough by security level for 1986 along with the corresponding escape rates for each furlough institution.² Five of the 11 furlough escapes were associated with furloughs from mixed minimum/pre-release security institutions, four from minimum security, and two were associated with furloughs from pre-release centers.

Table II indicates that in 1986 furloughs from secure institutions were almost exclusively emergency or escorted furloughs; those from MCI-Framingham and Southeastern Correctional Center (SECC) were exceptions to this pattern. In past

Table I

Furloughs for the Year 1986 by Furlough Institution and Security Level

| Institution/Security | Furloughs | Escape Rate |
|----------------------------|-----------|-------------|
| <u>Maximum and Medium</u> | | |
| Cedar Junction | 24 | 0.0 |
| Concord | 20 | 0.0 |
| Framingham | 15 | 0.0 |
| Norfolk | 46 | 0.0 |
| SECC | 50 | 0.0 |
| NCCI | 40 | 0.0 |
| Total | 195 | 0.0 |
| <u>Minimum</u> | | |
| Medfield | 182 | 0.5 |
| Bay State | 815 | 0.1 |
| NCC | 725 | 0.3 |
| Total | 1722 | 0.2 |
| <u>Minimum/Pre-Release</u> | | |
| Plymouth | 339 | 0.0 |
| Warwick | 249 | 0.0 |
| Shirley | 1009 | 0.5 |
| Lancaster | 618 | 0.0 |
| Longwood | 259 | 0.0 |
| Hodder House | 71 | 0.0 |
| Total | 2545 | 0.2 |
| <u>Pre-Release</u> | | |
| Boston State | 897 | 0.0 |
| Brooke House | 359 | 0.0 |
| Coolidge I | 560 | 0.4 |
| THP | 486 | 0.0 |
| Norfolk Pre-Release | 297 | 0.0 |
| McGrath House | 108 | 0.0 |
| Coolidge II | 124 | 0.0 |
| Drug Rehabilitation | 0 | 0.0 |
| South Middlesex | 473 | 0.0 |
| Park Drive | 345 | 0.0 |
| Hillside PRC | 619 | 0.0 |
| Charlotte House | 166 | 0.0 |
| Total | 4434 | 0.0 |
| GRAND TOTAL | 8896 | 0.1 |

Table II

Furlough Escape Rate by Type of Furlough
and Security Level of Furlough Institution, 1986

| <u>Furlough Institution</u> | Furloughs | | | | | | | | |
|---------------------------------|-------------------|-----------|------------|------------------|----------|------------|--------------|-----------|------------|
| | <u>Unescorted</u> | | | <u>Escorted*</u> | | | <u>Total</u> | | |
| | N | Esc | Rate | N | Esc | Rate | N | Esc | Rate |
| <u>Maximum & Medium</u> | | | | | | | | | |
| Cedar Junction | 0 | 0 | 0.0 | 24 | 0 | 0.0 | 24 | 0 | 0.0 |
| Concord | 0 | 0 | 0.0 | 20 | 0 | 0.0 | 20 | 0 | 0.0 |
| Framingham | 12 | 0 | 0.0 | 3 | 0 | 0.0 | 15 | 0 | 0.0 |
| Norfolk | 0 | 0 | 0.0 | 46 | 0 | 0.0 | 46 | 0 | 0.0 |
| SECC | 42 | 0 | 0.0 | 8 | 0 | 0.0 | 50 | 0 | 0.0 |
| NCCI | 0 | 0 | 0.0 | 40 | 0 | 0.0 | 40 | 0 | 0.0 |
| <u>Sub-Total</u> | 54 | 0 | 0.0 | 141 | 0 | 0.0 | 195 | 0 | 0.0 |
| <u>Minimum</u> | 1686 | 4 | 0.2 | 32 | 0 | 0.0 | 1718 | 4 | 0.2 |
| <u>Minimum/ Pre-Release</u> | 2480 | 5 | 0.2 | 60 | 0 | 0.0 | 2540 | 5 | 0.2 |
| <u>Pre-Release</u> | 4412 | 2 | 0.0 | 20 | 0 | 0.0 | 4432 | 2 | 0.0 |
| Total | 8632 | 11 | 0.1 | 253 | 0 | 0.0 | 8885 | 11 | 0.1 |

*Includes emergency furloughs.

years (mid to late 1970's) unescorted furloughs were granted more liberally at medium and maximum security institutions. The escape rate was higher for furloughs from lower security facilities, the majority of which were unescorted furloughs (98 percent from minimum and minimum/pre-release and more than 99 percent from pre-release security facilities.

Proportion of Releases Participating in Furlough Program - 1986

From January 1, 1986, to December 31, 1986, the Department of Correction released an estimated 3,029 residents to the community. Of that total, 805 (27 percent) had received one or more furloughs before release. The remaining 73 percent of the individuals released had not participated in the furlough program during their incarceration. The percent of released inmates furloughed before release to the community gradually declined from 74 percent in 1974 to 27 percent in 1986. However, the actual number of offenders receiving furloughs prior to release increased overall from 667 in 1973 to 818 in 1986, an increase of 23%. The furlough participation of the 1986 released population varied according to the security level of the releasing institution as follows: 67 percent of those released from pre-release facilities had been furloughed prior to release; 28 percent of those released from minimum/pre-release security had been furloughed; 30 percent of those released from minimum security facilities had been furloughed; and 11 percent of those released from medium or maximum security institutions had been furloughed before release.

Inmates Furloughed Per Average Monthly Population - 1986

Out of an average monthly population of 5,569 an average of 500 individuals per month received a furlough in 1986. The average number of inmates furloughed ranged from a low of 380 in October to a high of 608 in December. Nine percent of

Table III

Percent of Average Monthly Institutional Population Furloughed in 1986

| Institution/Security | Average Monthly Population | Average # of Inmates Furloughed Per Month | Percent of Population Furloughed |
|------------------------------|----------------------------------|--|--|
| <u>Maximum and Medium</u> | | | |
| Cedar Junction | 679 | 2 | (0.3) |
| Concord | 687 | 1 | (0.1) |
| Framingham | 242 | 1 | (0.4) |
| Norfolk | 1129 | 3 | (0.3) |
| SECC | 523 | 4 | (0.8) |
| NCCI | 627 | 3 | (0.5) |
| Sub-Total Secure | 3887 | 14 | (0.4) |
| <u>Minimum</u> | | | |
| NCC | 193 | 48 | (24.9) |
| Bay State C.C. | 139 | 47 | (33.8) |
| Medfield | 34 | 11 | (32.4) |
| Sub-Total Minimum | 366 | 106 | (29.0) |
| <u>Minimum/Pre-Release</u> | | | |
| Plymouth | 115 | 20 | (17.4) |
| Warwick | 82 | 16 | (19.5) |
| Shirley | 336 | 68 | (20.2) |
| Lancaster | 156 | 43 | (27.6) |
| Longwood | 120 | 20 | (16.7) |
| Hodder House | 33 | 5 | (15.2) |
| Sub-Total Min/PR | 842 | 172 | (20.4) |
| <u>Pre-Release</u> | | | |
| Boston State | 91 | 46 | (50.5) |
| MHHI | 108 | 61 | (56.5) |
| Norfolk Pre-Release | 52 | 18 | (34.6) |
| Drug Rehabilitation | 4 | 0 | (0.0) |
| South Middlesex | 107 | 33 | (30.8) |
| Park Drive | 59 | 20 | (33.9) |
| Hillside PRC | 40 | 22 | (55.0) |
| Charlotte House | 13 | 8 | (61.5) |
| Sub-Total Pre-Release | 474 | 208 | (43.9) |
| Total Daily Average | 5569 | 500 | (9.0) |

the average monthly population was furloughed per month. The majority of the population (70 percent) was housed in maximum and medium security institutions during an average month in 1986, and less than one half of one percent (0.4 percent) of the average monthly maximum/medium security population received a furlough that year. Twenty-nine percent of the minimum security population, 20.4 percent of the minimum/pre-release population, and 43.9 percent of the pre-release population received furloughs during a typical month in 1986. Table III presents the information on the number of individuals furloughed in proportion to the average population for 1986.

Furlough Statistics Since the Inception of the Program

The furlough program for residents of Massachusetts correctional facilities has been operating since November 6, 1972. Between that date and December 31, 1986, a total of 115,274 furloughs have been granted. On 645 occasions, individuals failed to return to their respective correctional facility within two hours of their appointed time of return. Thus, since the inception of the program there has been an overall escape rate of 0.6 percent.

Table IV presents a summary of furlough statistics for the years 1972 to 1986. Included in the table is information on the number of furloughs, the number of individuals furloughed, the number of escapes and corresponding escape rates. As Table IV shows, the escape rate by furlough has gradually declined from 1.9 escapes per 100 furloughs in 1973 to 0.1 escape per 100 furloughs in 1986. Similarly, the escape rate by individual has also decreased during this period from a high of 7.6 in 1974 to 0.7 in 1986.

While the number of individuals furloughed each year generally declined since the inception of the program, during 1981 and 1982 the numbers fluctuated and in 1983 the trend shifted and the number of furloughed offenders started to increase. Overall, however, the numbers of individuals furloughed decreased 12 percent between 1973 and 1986 from 1,868 offenders to 1,645 offenders. The years with the fewest furloughed offenders were 1980 and 1982. The escape rate by individual furloughed followed a similar pattern of steady decline over the same period except for a slight increase in 1979 and 1981.

Along with these trends, the percentage of offenders released to the street who had participated in the furlough program prior to their release was also decreasing. Table V presents the data for the percentage of released offenders who participated in the furlough program prior to their release. From 1973 to

Table IV

Summary Furlough Statistics for the Years 1972 to 1986

| Year | Number of Furloughs | Individuals Furloughed | Number of Escapes | Escape Rate by Individual | Escape Rate by Furlough |
|-------------------|---------------------|---------------------------|-------------------|---------------------------|-------------------------|
| 1972 ³ | 1182 | 793 | 8 | 1.0 | 0.7 |
| 1973 | 7195 | 1868 | 134 | 7.2 | 1.9 |
| 1974 | 8322 | 1668 | 127 | 7.6 | 1.5 |
| 1975 | 8680 | 1482 | 88 | 5.9 | 1.0 |
| 1976 | 7985 | 1305 | 40 | 3.1 | 0.5 |
| 1977 | 8199 | 1355 | 42 | 3.1 | 0.5 |
| 1978 | 9062 | 1248 | 38 | 3.0 | 0.4 |
| 1979 | 8040 | 1232 | 38 | 3.1 | 0.5 |
| 1980 | 8654 | 1193 | 24 | 2.0 | 0.3 |
| 1981 | 8196 | 1248 | 34 | 2.7 | 0.4 |
| 1982 | 6307 | 1198 | 12 | 1.0 | 0.2 |
| 1983 | 6710 | 1295 | 21 | 1.6 | 0.3 |
| 1984 | 8354 | 1546 | 10 | 0.6 | 0.1 |
| 1985 | 9492 | 1621 | 18 | 1.1 | 0.2 |
| 1986 | 8896 | 1645 | 11 | 0.7 | 0.1 |
| TOTAL | 115,274 | 10,415⁴ | 645 | 6.1 | 0.6 |

Table V

Releases by Sex and Furlough Participation
1973 - 1986

| Year Released | Total Releases | % Furloughed Prior to Release | <u>Men Released</u> | | <u>Women Released</u> | |
|------------------|-------------------|----------------------------------|---------------------|--------------|-----------------------|--------------|
| | | | No. | % Furloughed | No. | % Furloughed |
| 1973 | 966 | (69) | ---* | --- | --- | --- |
| 1974 | 911 | (74) | --- | --- | --- | --- |
| 1975 | 926 | (59) | 835 | --- | 91 | --- |
| 1976 | 1029 | (51) | 904 | --- | 125 | --- |
| 1977 | 1193 | (50) | 1032 | --- | 161 | --- |
| 1978 | 1133 | (49) | 1002 | --- | 131 | --- |
| 1979 | 1124 | (42) | 955 | --- | 169 | --- |
| 1980 | 1015 | (40) | 799 | (47) | 216 | (12) |
| 1981 | 1118 | (41) | 849 | (51) | 269 | (8) |
| 1982 | 1440 | (30) | 962 | (43) | 478 | (4) |
| 1983 | 1976 | (32) | 1405 | (42) | 571 | (5) |
| 1984 | 2125 | (30) | 1468 | (42) | 657 | (6) |
| 1985 | 2331 | (28) | 1616 | (38) | 715 | (5) |
| 1986 | 3029 | (27) | 2243 | (34) | 786 | (6) |

* Data are not available by sex for these years.

1986 the number of releases more than tripled. However, during this time the percentage of individuals released who had participated in the furlough program decreased from 69 percent to 27 percent. The annual furlough statistics indicate two parallel trends: (1) a decreasing rate of furlough escape; and (2) each year, a decreasing proportion of the released population participating in the furlough program prior to release.

The low percentage of the population furloughed before release in 1986 can be attributed, in part, to the increasing proportion of women in the released population over the past few years.⁶ In 1975 ten percent of the released population were women; their percentage has gradually increased until women represented a high of 33 percent of the released population in 1982 and 26 percent in 1986 (Table V). Historically, a disproportionate number of women have been released without the benefit of furloughs because of their short sentences; this is especially true of women released from Framingham after serving county sentences. In 1986, six percent of the released women received furloughs prior to release in contrast to 34 percent of the released men. Thus, these two factors--the increasing proportion of women in the released population and the disproportionate number of them that are released without furlough experience--help to account for the low overall furlough rate (27 percent) among 1986 releases.

Table VI compares furlough statistics by furlough institution and security level for 1985 and 1986. One finds that, furloughs decreased overall from 1985 to 1986. This decrease occurred for furloughs taken from minimum, minimum/pre-release and pre-release facilities. However, there was an increase in furloughs from maximum and medium security institutions. Furlough statistics for earlier years are presented in Appendix I for the years 1973 to 1976, 1977 to 1980, and 1981 to 1984, and 1985, respectively. In these earlier years, for purposes of consistency, institutions with mixed security classifications were reported as either

Table VI

**Furloughs and Escape Rates by Furlough
Institution, 1985 and 1986**

| <u>Furlough Institution</u> | 1985 | | 1986 | |
|--|------------------|--------------------|------------------|--------------------|
| | Furloughs | Escape Rate | Furloughs | Escape Rate |
| Maximum & Medium | | | | |
| Cedar Junction | 19 | 0.0 | 24 | 0.0 |
| Concord | 13 | 0.0 | 20 | 0.0 |
| Framingham | 52 | 0.0 | 15 | 0.0 |
| Norfolk | 40 | 0.0 | 46 | 0.0 |
| SECC | 39 | 0.0 | 50 | 0.0 |
| NCCI | 13 | 0.0 | 40 | 0.0 |
| <u>Subtotal</u> | 176 | 0.0 | 195 | 0.0 |
| Minimum | | | | |
| Medfield | 170 | 0.0 | 182 | 0.5 |
| Bay State | 1077 | 0.2 | 815 | 0.1 |
| NCC | 599 | 0.3 | 725 | 0.3 |
| <u>Subtotal</u> | 1846 | 0.2 | 1722 | 0.2 |
| Minimum/Pre-Release | | | | |
| Plymouth | 390 | 0.5 | 339 | 0.0 |
| Warwick | 350 | 0.6 | 249 | 0.0 |
| Shirley | 1334 | 0.2 | 1009 | 0.5 |
| Lancaster | 711 | 0.0 | 618 | 0.0 |
| Longwood | 39 | 0.0 | 259 | 0.0 |
| Hodder House | ---* | --- | 71 | 0.0 |
| <u>Subtotal</u> | 2824 | 0.2 | 2545 | 0.2 |
| Pre-Release | | | | |
| Boston State | 889 | 0.1 | 897 | 0.0 |
| Brooke House | 327 | 0.3 | 359 | 0.0 |
| Coolidge I | 530 | 0.0 | 560 | 0.4 |
| THP | 286 | 0.3 | 486 | 0.0 |
| Norfolk PR | 455 | 0.0 | 297 | 0.0 |
| McGrath House | 200 | 0.0 | 108 | 0.0 |
| Coolidge II | 185 | 0.0 | 124 | 0.0 |
| Drug Rehab | 1 | 0.0 | 0 | 0.0 |
| South Middlesex | 575 | 0.2 | 473 | 0.0 |
| Park Drive | 374 | 0.5 | 345 | 0.0 |
| Hillside PRC | 684 | 0.1 | 619 | 0.0 |
| Charlotte House | 140 | 0.0 | 166 | 0.0 |
| <u>Subtotal</u> | 4646 | 0.2 | 4434 | 0.0 |
| Grand Total | 9492 | 0.2 | 8896 | 0.1 |

*Hodder House did not open until December 1985, therefore it is not included in the 1985 figures.

minimum or pre-release depending on their original security classification. Hence, MCI-Warwick and MCI-Plymouth were reported as minimum, and MCI-Shirley and MCI-Lancaster were reported as pre-release facilities. Furlough statistics for 1985 are reported in Table VI and in Appendix I according to both security breakdowns. In terms of examining furlough trends, minimum, mixed minimum and pre-release facilities can all be considered "lower security" institutions.

The number of furloughs granted to inmates in maximum and medium security institutions has steadily declined over the years through 1983, with an increase from 1983 to 1986. Meanwhile, the number of furloughs granted to residents of lower security institutions has increased during the same period with the exception of 1981, 1982 and 1986. The number of furloughs taken by residents in minimum and pre-release security institutions has fluctuated over the last 14 years as a result of the opening and closing of institutions. In general, the number of furloughs granted to residents at all levels of security dropped noticeably in 1982 and 1983 and then increased again in subsequent years, although 1986 has seen a decrease in furloughs. The corresponding escape figures indicate that the escape rate also has decreased since the inception of the furlough program, and this is especially apparent in maximum and medium security institutions. This trend reflects a decline in unescorted furloughs from secure institutions after 1980. A constantly low overall escape rate has prevailed in pre-release centers from 1975 through 1986.

Table VII compares the proportion of the average monthly population receiving furloughs for the years 1974 through 1986. The proportion of the population furloughed each year is figured for the total average monthly population and the security level of the institutions from which the furlough occurred.⁷

As Table VII indicates, the percentage of the population in maximum and medium security institutions which received furloughs in a typical month decreased

Table VII

Percentage of Average Monthly Population Furloughed by Security Level

1974 - 1986

| Year | Maximum Or Medium Security | Minimum Security | Pre-Release | Total Population |
|------|----------------------------------|---------------------|-------------|---------------------|
| 1974 | (15.2) | (55.2) | (79.9) | (21.9) |
| 1975 | (13.8) | (59.6) | (74.6) | (20.8) |
| 1976 | (7.6) | (44.9) | (55.9) | (14.7) |
| 1977 | (6.2) | (60.2) | (54.5) | (15.5) |
| 1978 | (4.5) | (54.2) | (64.6) | (16.8) |
| 1979 | (4.0) | (47.1) | (59.6) | (15.5) |
| 1980 | (2.0) | (43.7) | (66.2) | (14.1) |
| 1981 | (1.3) | (37.2) | (59.5) | (12.6) |
| 1982 | (0.5) | (24.0) | (37.9) | (8.8) |
| 1983 | (0.3) | (24.5) | (35.8) | (8.9) |
| 1984 | (0.5) | (28.7) | (39.8) | (10.1) |
| 1985 | (0.3) | (26.7) | (43.2) | (10.5) |
| 1986 | (0.4) | (23.3) | (33.0) | (9.0) |

from 15.2 percent in 1974 to 0.4 percent in 1986. The 1986 percentage of the minimum security population furloughed monthly dropped significantly from 55.2 percent in 1974 to 23.3 percent in 1986, and the proportion furloughed from pre-release facilities dropped from 79.9 percent in 1974 to 33.0 percent in 1986. While the 1986 figure of 9 percent of the total institutional population represents a large decrease from the 1974 percentage of 21.9, it also reflects a slight increase over the rates in 1982 and 1983.

The tables that follow in Appendix II contain furlough frequencies and escape rates by characteristics of the population furloughed during 1986. Offense variables, personal background characteristics, criminal history and furlough experience were originally examined to determine whether characteristics of the individual could be identified that were indicative of escape risk. However, the small number of actual furlough escapes in 1986 (11 escapes out of 8,896 furloughs) rendered significance tests of difference in escape rates meaningless. Nonetheless, the tables in Appendix II are informative in terms of the characteristics of inmates furloughed and the distribution of escape rates. It is important for the reader to note that the figures in these tables refer to the number of furloughs, not the number of individuals furloughed; hence, the characteristics of individuals receiving more than one furlough during the year weigh more heavily in the statistics than the attributes of inmates receiving a single furlough in 1986. While these tables are intended to be descriptive, the reader is cautioned that conclusions about individuals furloughed may be misleading.

FOOTNOTES

1. The Department of Correction furlough statistics define an "escape from furlough" in accordance with Department Order 467.1 entitled, "Furloughs - Rules and Regulations." According to Section 10.4 (c): "Failure of the resident to return to the correctional facility after the two hour period set forth in Section 10.4 (b) shall be considered an escape regardless of prior notification to the facility by the resident that he would be late. The superintendent or his designee shall notify, forthwith, appropriate law enforcement officials of the escape."
2. Several tables in this report present furlough statistics by the security level of the institution from which the furlough occurred. Six of the lower security institutions -- Plymouth, Warwick, Shirley, Lancaster, Longwood and Hodder House -- are mixed security. That is, they accept inmates in pre-release as well as minimum security status. Within these institutions offenders may move from minimum security classification to pre-release before discharge or release. The first four facilities officially started reporting the minimum security and pre-release populations separately in September 1983. The Longwood Treatment Center started reporting its population in March 1985. Hodder House opened in December 1985 as a mixed pre-release/minimum facility.
3. The figures for 1972 represent totals for only two months of 1972. Therefore, the number of furloughs and individuals furloughed is much lower than subsequent years.
4. The figure for the total number of individuals furloughed since the inception of the program is not the sum of the individuals furloughed each year. Since the same individual may be furloughed in more than one year, adding the yearly totals for individuals participating in the program results in multiple counting of participants.
5. The figures in this table for the years 1973 through 1985 were taken from annual research reports, A Statistical Description of Releases from the Massachusetts Department of Correction, Massachusetts Department of Correction, Publication Numbers 89, 109, 117, 137, 163, 177, 204, 234, 242, 259, 273, 288 and 299.
6. The table which follows illustrates over the past five years the association between the two release trends: (1) the increasing proportion of women in the released population and (2) the decreasing rate of furloughs granted prior to release. Whereas the proportion of men furloughed prior to release gradually declined between 1980 and 1986, the proportion of women furloughed prior to release ranged from 12 percent in 1980 to six percent in 1986. Although the increasing presence of women in the released population does not entirely account for the decline in furlough rates, it appears to be a contributing factor.

Releases and Percent Furloughed by
Year Released and Sex of Released Offender

| YEAR RELEASED | MEN | | | WOMEN | | |
|------------------|------|------------------|-----------------|-------|------------------|-----------------|
| | N | % of Releases | % Furloughed | N | % of Releases | % Furloughed |
| 1980 | 799 | (79) | (47) | 216 | (21) | (12) |
| 1981 | 849 | (76) | (51) | 269 | (24) | (8) |
| 1982 | 962 | (67) | (43) | 478 | (33) | (4) |
| 1983 | 1405 | (71) | (42) | 571 | (29) | (5) |
| 1984 | 1468 | (69) | (42) | 657 | (31) | (6) |
| 1985 | 1616 | (69) | (38) | 715 | (31) | (5) |
| 1986 | 2243 | (74) | (34) | 786 | (26) | (6) |

7. To be consistent with earlier reports of average monthly population furloughed, MCI-Warwick, MCI-Plymouth and the Longwood Treatment Center were classified as minimum security, and MCI-Shirley and MCI-Lancaster were classified as pre-release. Retaining the former classification reduces the proportion furloughed from pre-release by about 11 percent and reduces the proportion furloughed from minimum by about 6 percent. Compare the 1986 figures in Table VII with Table III. Hodder House is classified as minimum security. This facility opened in December, 1985.

APPENDIX I

Furlough and Furlough Escape Rates by Institution 1973 to 1985

Comparative Furlough Statistics by Institution for Years 1973-1976

| | 1973 | | 1974 | | 1975 | | 1976 | |
|-----------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| | Furloughs | Escape Rate | Furloughs | Escape Rate | Furloughs | Escape Rate | Furloughs | Escape Rate |
| <u>Maximum & Medium</u> | | | | | | | | |
| Walpole | 107 | 3.7 | 310 | 2.3 | 338 | 1.5 | 398 | 1.5 |
| Concord | 1254 | 3.5 | 923 | 4.2 | 812 | 3.3 | 430 | 0.7 |
| Framingham | 562 | 1.6 | 741 | 0.9 | 805 | 1.0 | 642 | 0.5 |
| Norfolk | 1811 | 2.2 | 1466 | 2.2 | 1200 | 1.2 | 741 | 0.7 |
| SECC | 244 | 5.3 | 283 | 1.4 | 196 | 3.1 | 165 | 0.6 |
| RDC | ---- | --- | 4 | 0.0 | 2 | 0.0 | --- | --- |
| TOTAL | 3978 | 2.8 | 3727 | 2.4 | 3353 | 1.8 | 2376 | 0.8 |
| <u>Minimum</u> | | | | | | | | |
| Plymouth | 451 | 1.1 | 416 | 1.0 | 500 | 1.6 | 385 | 0.8 |
| Warwick | 321 | 1.2 | 209 | 2.9 | 55 | 1.8 | 0 | 0.0 |
| Monroe | 342 | 0.6 | 306 | 2.3 | 274 | 1.8 | 233 | 3.4 |
| Medfield | --- | --- | --- | --- | --- | --- | 157 | 0.0 |
| TOTAL | 1114 | 1.0 | 931 | 1.8 | 829 | 1.7 | 775 | 1.4 |
| <u>Pre-Release</u> | | | | | | | | |
| Boston State | 1333 | 0.6 | 2061 | 0.3 | 1804 | 0.3 | 1241 | 0.1 |
| Shirley | 709 | 0.8 | 494 | 2.4 | 715 | 1.3 | 574 | 0.9 |
| Charlotte | 61 | 0.0 | 86 | 2.3 | 83 | 0.0 | 126 | 0.8 |
| Roxbury Multi-Service | --- | --- | 130 | 0.0 | 444 | 0.0 | 80 | 0.0 |
| Brooke House | --- | --- | 422 | 0.2 | 509 | 0.0 | 578 | 0.0 |
| Coolidge I | --- | --- | 471 | 0.0 | 583 | 0.0 | 331 | 0.0 |
| THP | --- | --- | --- | --- | 1 | 0.0 | 150 | 0.0 |
| Norfolk Pre-Release | --- | --- | --- | --- | 96 | 0.0 | 334 | 0.0 |
| 577 House | --- | --- | --- | --- | 85 | 0.0 | 619 | 0.0 |
| Coolidge II | --- | --- | --- | --- | 138 | 0.0 | 136 | 0.7 |
| BOSP/METAC | --- | --- | --- | --- | 40 | 0.0 | 203 | 0.5 |
| Drug Rehab | --- | --- | --- | --- | --- | --- | 14 | 0.0 |
| South Middlesex | --- | --- | --- | --- | --- | --- | 44 | 2.3 |
| Lancaster | --- | --- | --- | --- | --- | --- | 404 | 0.2 |
| TOTAL | 2103 | 0.7 | 3664 | 0.6 | 4498 | 0.3 | 4834 | 0.2 |
| GRAND TOTAL | 7195 | 1.9 | 8322 | 1.5 | 8680 | 1.0 | 7985 | 0.5 |

Comparative Furlough Statistics by Institution for Years 1977 - 1980

| | 1977 | | 1978 | | 1979 | | 1980 | |
|-----------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| | Furloughs | Escape Rate | Furloughs | Escape Rate | Furloughs | Escape Rate | Furloughs | Escape Rate |
| <u>Maximum & Medium</u> | | | | | | | | |
| Walpole | 166 | 0.0 | 70 | 0.0 | 51 | 0.0 | 44 | 0.0 |
| Concord | 352 | 1.4 | 134 | 2.2 | 20 | 0.0 | 14 | 0.0 |
| Framingham | 775 | 1.0 | 788 | 0.3 | 676 | 0.9 | 306 | 1.3 |
| Norfolk | 560 | 0.2 | 238 | 0.0 | 223 | 0.9 | 230 | 0.4 |
| SECC | 233 | 1.7 | 210 | 1.4 | 232 | 0.9 | 168 | 0.0 |
| NCCI | --- | --- | --- | --- | 50 | 0.0 | 0 | 0.0 |
| TOTAL | 2086 | 0.9 | 1440 | 0.6 | 1252 | 0.8 | 762 | 0.7 |
| <u>Minimum</u> | | | | | | | | |
| Plymouth | 413 | 0.2 | 398 | 0.0 | 400 | 0.2 | 539 | 0.4 |
| Warwick | 252 | 1.6 | 234 | 2.6 | 289 | 2.1 | 268 | 0.4 |
| Monroe | 223 | 2.7 | 52 | 7.7 | --- | --- | --- | --- |
| Medfield | 264 | 0.0 | 257 | 0.0 | 232 | 1.3 | 287 | 0.0 |
| Bay State | 168 | 1.2 | 945 | 0.3 | 732 | 0.1 | 741 | 0.1 |
| NCC | --- | --- | 418 | 0.7 | 646 | 0.6 | 695 | 0.1 |
| TOTAL | 1320 | 1.0 | 2304 | 0.7 | 2299 | 0.5 | 2530 | 0.2 |
| <u>Pre-Release</u> | | | | | | | | |
| Boston State | 1073 | 0.2 | 1602 | 0.3 | 1279 | 0.3 | 1281 | 0.0 |
| Shirley | 295 | 1.0 | 352 | 0.6 | 421 | 0.7 | 524 | 0.4 |
| Charlotte | 103 | 0.0 | 97 | 0.0 | 108 | 0.0 | 130 | 0.8 |
| Brooke House | 272 | 0.0 | 419 | 0.0 | 283 | 0.0 | 316 | 0.3 |
| Coolidge I | 269 | 0.0 | 230 | 0.0 | 232 | 0.9 | 311 | 0.3 |
| THP | 154 | 0.0 | 59 | 0.0 | 193 | 1.0 | 148 | 0.0 |
| Norfolk Pre-Release | 309 | 0.3 | 348 | 0.0 | 269 | 0.0 | 346 | 0.0 |
| 577 House | 786 | 0.2 | 538 | 0.0 | 277 | 0.7 | 257 | 0.0 |
| Coolidge II | 144 | 0.0 | 136 | 0.0 | 93 | 0.0 | 298 | 1.3 |
| BOSP/METAC | 220 | 0.0 | 148 | 0.0 | --- | --- | --- | --- |
| Drug Rehab | 55 | 0.0 | 18 | 0.0 | 1 | 0.0 | 27 | 0.0 |
| South Middlesex | 379 | 0.3 | 317 | 0.6 | 367 | 0.0 | 627 | 0.3 |
| Lancaster | 513 | 0.4 | 425 | 0.7 | 290 | 0.7 | 407 | 0.0 |
| Park Drive | 221 | 0.0 | 460 | 0.0 | 588 | 0.0 | 639 | 0.0 |
| Western Ave/Hillside | --- | --- | 169 | 0.2 | 88 | 0.0 | 51 | 5.9 |
| TOTAL | 4793 | 0.2 | 5318 | 0.2 | 4489 | 0.4 | 5362 | 0.3 |
| GRAND TOTAL | 8199 | 0.5 | 9062 | 0.4 | 8040 | 0.5 | 8654 | 0.3 |

Comparative Furlough Statistics by Institution for Years 1981 - 1984

| | 1981 | | 1982 | | 1983 | | 1984 | | 1985 | |
|-----------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| | Furloughs | Escape Rate | Furloughs | Escape Rate | Furloughs | Escape Rate | Furloughs | Escape Rate | Furloughs | Escape Rate |
| <u>Maximum & Medium</u> | | | | | | | | | | |
| Walpole* | 27 | 0.0 | 34 | 0.0 | 14 | 0.0 | 23 | 0.0 | 19 | 0.0 |
| Concord | 20 | 0.0 | 28 | 0.0 | 18 | 0.0 | 15 | 0.0 | 13 | 0.0 |
| Framingham | 197 | 1.5 | 31 | 0.0 | 32 | 0.0 | 41 | 0.0 | 52 | 0.0 |
| Norfolk | 151 | 0.0 | 83 | 0.0 | 42 | 0.0 | 39 | 0.0 | 40 | 0.0 |
| SECC | 85 | 0.0 | 45 | 0.0 | 35 | 0.0 | 68 | 0.0 | 39 | 0.0 |
| NCCI | 3 | 0.0 | 8 | 0.0 | 16 | 0.0 | 34 | 0.0 | 13 | 0.0 |
| TOTAL | 483 | 0.6 | 229 | 0.0 | 157 | 0.0 | 220 | 0.0 | 176 | 0.0 |
| <u>Minimum</u> | | | | | | | | | | |
| Plymouth | 431 | 0.9 | 403 | 0.5 | 391 | 0.0 | 336 | 0.3 | 390 | 0.5 |
| Warwick | 152 | 0.0 | 210 | 0.0 | 235 | 0.0 | 250 | 0.4 | 350 | 0.6 |
| Medfield | 366 | 0.3 | 245 | 0.0 | 212 | 0.0 | 189 | 0.0 | 170 | 0.0 |
| Bay State | 689 | 0.3 | 672 | 0.0 | 925 | 0.3 | 1116 | 0.0 | 1077 | 0.2 |
| NCC | 555 | 0.0 | 365 | 0.8 | 403 | 1.2 | 496 | 0.0 | 599 | 0.3 |
| Longwood | --- | --- | --- | --- | --- | --- | --- | --- | 39 | 0.0 |
| TOTAL | 2193 | 0.3 | 1895 | 0.3 | 2166 | 0.4 | 2387 | 0.1 | 2625 | 0.3 |
| <u>Pre-Release</u> | | | | | | | | | | |
| Boston State | 1055 | 0.3 | 528 | 0.0 | 427 | 0.0 | 568 | 0.0 | 889 | 0.1 |
| Shirley | 800 | 0.5 | 553 | 0.5 | 698 | 0.0 | 1034 | 0.0 | 1334 | 0.2 |
| Charlotte | 15 | 0.0 | --- | --- | 13 | 0.0 | 221 | 0.0 | 140 | 0.0 |
| Brooke House | 561 | 0.4 | 197 | 1.0 | 295 | 0.0 | 336 | 0.0 | 327 | 0.3 |
| Coolidge I | 420 | 0.0 | 438 | 0.5 | 448 | 0.2 | 545 | 0.4 | 530 | 0.0 |
| THP | 385 | 0.3 | 275 | 0.0 | 298 | 1.7 | 397 | 0.3 | 286 | 0.3 |
| Norfolk Pre-Release | 226 | 0.0 | 180 | 0.0 | 237 | 0.0 | 397 | 0.0 | 455 | 0.0 |
| 577 House* | 331 | 0.6 | 251 | 0.0 | 161 | 0.0 | 234 | 0.0 | 200 | 0.0 |
| Coolidge II | 300 | 0.3 | 232 | 0.0 | 188 | 1.1 | 190 | 0.5 | 185 | 0.0 |
| Drug Rehab | 1 | 0.0 | 47 | 0.0 | 2 | 0.0 | 5 | 0.0 | 1 | 0.0 |
| South Middlesex | 383 | 0.5 | 295 | 0.0 | 334 | 0.3 | 433 | 0.7 | 575 | 0.2 |
| Lancaster | 515 | 0.8 | 532 | 0.0 | 656 | 0.3 | 636 | 0.0 | 711 | 0.0 |
| Park Drive | 331 | 0.0 | 341 | 0.0 | 367 | 0.3 | 343 | 0.3 | 374 | 0.5 |
| Hillside | 197 | 2.5 | 314 | 0.0 | 263 | 0.4 | 408 | 0.0 | 684 | 0.1 |
| TOTAL | 5520 | 0.4 | 4183 | 0.2 | 4387 | 0.3 | 5747 | 0.1 | 6691 | 0.1 |
| GRAND TOTAL | 8196 | 0.4 | 6307 | 0.2 | 6710 | 0.3 | 8354 | 0.1 | 9492 | 0.2 |

* Walpole is now called "Cedar Junction" and 577 House is now called "McGrath House".

APPENDIX II

Furlough Escape Rates by Furlough Variables, Offense Characteristics, Personal Background, and Criminal History, 1986

| Furlough Variables | Number | Percent | Escape Rate |
|--------------------------------|---------------|----------------|--------------------|
| <u>Type of Furlough</u> | | | |
| Earned | 8643 | (97) | 0.1 |
| Escorted | 63 | (1) | 0.0 |
| Emergency | 190 | (2) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |
| <u>Month Furloughed</u> | | | |
| January | 735 | (8) | 0.0 |
| February | 601 | (7) | 0.3 |
| March | 705 | (8) | 0.1 |
| April | 708 | (8) | 0.1 |
| May | 913 | (10) | 0.1 |
| June | 699 | (8) | 0.1 |
| July | 776 | (9) | 0.1 |
| August | 800 | (9) | 0.1 |
| September | 678 | (8) | 0.4 |
| October | 566 | (6) | 0.0 |
| November | 851 | (10) | 0.0 |
| December | 864 | (10) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |
| <u>Hours Furloughed</u> | | | |
| 6 or Less | 485 | (6) | 0.0 |
| 7 to 12 | 2015 | (23) | 0.0 |
| 13 to 18 | 635 | (7) | 0.0 |
| 19 to 24 | 2092 | (24) | 0.0 |
| 25 to 30 | 590 | (7) | 0.2 |
| 31 to 36 | 1104 | (12) | 0.0 |
| 37 to 42 | 204 | (2) | 0.0 |
| 43 to 48 | 1331 | (15) | 0.0 |
| More Than 48 | 432 | (5) | 0.2 |
| Escape or Arrest | 8 | (0) | 100.0 |
| TOTAL | 8896 | (100) | 0.1 |

| Present Offense Variables | Number | Percent | Escape Rate |
|--|---------------|----------------|--------------------|
| <u>Commitment Institution</u> | | | |
| Walpole | 6489 | (73) | 0.1 |
| Concord | 1774 | (20) | 0.1 |
| Framingham | 384 | (4) | 0.0 |
| Longwood | 249 | (3) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |
| <u>Jail Credits</u> | | | |
| None | 2700 | (30) | 0.1 |
| 1 to 10 days | 801 | (9) | 0.2 |
| 11 to 50 days | 991 | (11) | 0.2 |
| 51 to 100 days | 849 | (10) | 0.1 |
| 101 to 150 days | 763 | (9) | 0.0 |
| 151 to 200 days | 842 | (10) | 0.0 |
| Over 200 days | 1950 | (22) | 0.2 |
| TOTAL | 8896 | (100) | 0.1 |
| <u>Present Offense - General Categories</u> | | | |
| Person | 5253 | (59) | 0.2 |
| Sex | 1236 | (14) | 0.1 |
| Property | 1110 | (12) | 0.0 |
| Drug | 901 | (10) | 0.1 |
| Other | 396 | (4) | 0.3 |
| TOTAL | 8896 | (100) | 0.1 |

| Present Offense Variables | Number | Percent | Escape Rate |
|---------------------------|--------|---------|-------------|
|---------------------------|--------|---------|-------------|

Present Offense - Person

| | | | |
|----------------------------|-------------|--------------|------------|
| Not Applicable | 3643 | (41) | 0.1 |
| Murder - 1 | 610 | (7) | 0.3 |
| Murder - 2 | 1209 | (14) | 0.1 |
| Manslaughter | 621 | (7) | 0.2 |
| Assault w/Intent to Murder | 174 | (2) | 0.0 |
| Armed Robbery | 1645 | (18) | 0.1 |
| Unarmed Robbery | 276 | (3) | 0.4 |
| Armed Assault | 535 | (6) | 0.2 |
| Unarmed Assault | 39 | (0) | 0.0 |
| Put in Fear | 6 | (0) | 0.0 |
| Mayhem | 4 | (0) | 0.0 |
| Extortion | 33 | (0) | 0.0 |
| Kidnapping | 63 | (1) | 0.0 |
| Conspiracy | 21 | (0) | 0.0 |
| Vehicular Homicide | 17 | (0) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |

Present Offense - Sex

| | | | |
|-----------------------|-------------|--------------|------------|
| Not Applicable | 7667 | (86) | 0.1 |
| Rape | 710 | (8) | 0.1 |
| Assault/Rape | 124 | (1) | 0.0 |
| Rape of Minor | 318 | (4) | 0.0 |
| Assault/Rape of Minor | 76 | (1) | 0.0 |
| Sexual Misconduct | 1 | (0) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |

| Present Offense Variables | Number | Percent | Escape Rate |
|---------------------------|--------|---------|-------------|
|---------------------------|--------|---------|-------------|

Present Offense - Property

| | | | |
|----------------------|-------------|--------------|------------|
| Not Applicable | 7786 | (88) | 0.1 |
| Arson | 76 | (1) | 0.0 |
| Burglary - Armed | 73 | (1) | 0.0 |
| Burglary | 568 | (6) | 0.0 |
| Possession of Tools | 6 | (0) | 0.0 |
| Larceny from Person | 7 | (0) | 0.0 |
| Larceny | 205 | (2) | 0.0 |
| Vehicle Theft | 46 | (0) | 0.0 |
| Forgery and Uttering | 78 | (1) | 0.0 |
| Stolen Goods | 19 | (0) | 0.0 |
| Property Injuries | 15 | (0) | 0.0 |
| Fraud | 6 | (0) | 0.0 |
| Stealing/Theft | 11 | (0) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |

Present Offense - Drug

| | | | |
|-----------------------|-------------|--------------|------------|
| Not Applicable | 7995 | (90) | 0.1 |
| Sale of Heroin | 10 | (0) | 0.0 |
| Sale of Narcotic | 2 | (0) | 0.0 |
| Controlled Substance | 160 | (2) | 0.0 |
| Class - A | 299 | (3) | 0.3 |
| Class - B | 397 | (4) | 0.0 |
| Class - C and D | 32 | (0) | 0.0 |
| Possession of Syringe | 1 | (0) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |

| Present Offense Variables | Number | Percent | Escape Rate |
|---------------------------|--------|---------|-------------|
|---------------------------|--------|---------|-------------|

Present Offense - Other

| | | | |
|-------------------------------|-------------|--------------|------------|
| Not Applicable | 8500 | (96) | 0.1 |
| Escape | 4 | (0) | 0.0 |
| Weapons Offense | 103 | (1) | 0.0 |
| Prostitution | 5 | (0) | 0.0 |
| Operating Under the Influence | 257 | (3) | 0.4 |
| Vehicle Offense | 12 | (0) | 0.0 |
| Other | 14 | (0) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |

Minimum Sentence

| | | | |
|------------------|-------------|--------------|------------|
| 1 Year | 9 | (0) | 0.0 |
| 2 Years | 90 | (1) | 0.0 |
| 3 Years | 557 | (6) | 0.4 |
| 4 Years | 479 | (5) | 0.0 |
| 5 Years | 644 | (7) | 0.3 |
| 6 Years | 587 | (7) | 0.0 |
| 7 Years | 389 | (4) | 0.0 |
| 8 Years | 382 | (4) | 0.3 |
| 9 Years | 337 | (4) | 0.0 |
| 10 Years | 336 | (4) | 0.0 |
| 11 to 12 Years | 326 | (4) | 0.0 |
| 13 to 15 Years | 293 | (3) | 0.0 |
| 16 to 19 Years | 216 | (2) | 0.5 |
| 20 Years | 94 | (1) | 0.0 |
| 21 or More Years | 117 | (1) | 0.0 |
| Life | 1891 | (21) | 0.2 |
| Indeterminate | 2149 | (24) | 0.1 |
| TOTAL | 8896 | (100) | 0.1 |

| Present Offense Variables | Number | Percent | Escape Rate |
|------------------------------------|-------------|--------------|-------------|
| <u>Maximum Sentence</u> | | | |
| Less Than 1 Year | 151 | (2) | 0.0 |
| 1 Year | 105 | (1) | 0.0 |
| 2 Years | 198 | (2) | 0.5 |
| 3 Years | 21 | (0) | 0.0 |
| 4 Years | 44 | (0) | 0.0 |
| 5 Years | 933 | (10) | 0.2 |
| 6 Years | 191 | (2) | 0.0 |
| 7 Years | 479 | (5) | 0.2 |
| 8 Years | 81 | (1) | 0.0 |
| 9 Years | 133 | (2) | 0.8 |
| 10 Years | 1858 | (21) | 0.1 |
| 11 to 12 Years | 527 | (6) | 0.0 |
| 13 to 15 Years | 579 | (6) | 0.2 |
| 16 to 19 Years | 194 | (2) | 0.0 |
| 20 Years | 1108 | (12) | 0.0 |
| 21 or More Years | 391 | (4) | 0.3 |
| Life | 1903 | (21) | 0.2 |
| TOTAL | 8896 | (100) | 0.1 |
| <u>Age at Incarceration</u> | | | |
| Sixteen | 28 | (0) | 0.0 |
| Seventeen | 31 | (0) | 0.0 |
| Eighteen | 188 | (2) | 0.0 |
| Nineteen | 405 | (5) | 0.5 |
| Twenty | 502 | (6) | 0.2 |
| Twenty-One | 514 | (6) | 0.2 |
| Twenty-Two | 514 | (6) | 0.0 |
| Twenty-Three | 643 | (7) | 0.3 |
| Twenty-Four | 577 | (6) | 0.0 |
| Twenty-Five | 508 | (6) | 0.0 |
| 26 to 29 | 1639 | (18) | 0.1 |
| 30 to 39 | 2339 | (26) | 0.0 |
| 40 or Older | 1008 | (11) | 0.2 |
| TOTAL | 8896 | (100) | 0.1 |

**Personal Background
Variables****Number****Percent****Escape Rate****Race/Ethnicity**

| | | | |
|--------------|-------------|--------------|------------|
| White | 5702 | (64) | 0.1 |
| Black | 2432 | (27) | 0.2 |
| Hispanic | 744 | (8) | 0.3 |
| Other | 18 | (0) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |

Marital Status

| | | | |
|--------------|-------------|--------------|------------|
| Married | 2429 | (27) | 0.2 |
| Single | 4762 | (54) | 0.1 |
| Divorced | 924 | (10) | 0.2 |
| Widowed | 121 | (1) | 0.0 |
| Common Law | 13 | (0) | 0.0 |
| Separated | 647 | (7) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |

Military Discharge

| | | | |
|-------------------|-------------|--------------|------------|
| No Service | 6550 | (74) | 0.1 |
| Honorable | 1179 | (13) | 0.1 |
| Dishonorable | 32 | (0) | 0.0 |
| Bad Conduct | 212 | (2) | 0.5 |
| Medical | 33 | (0) | 0.0 |
| Discharge Unknown | 431 | (5) | 0.5 |
| Unknown | 459 | (5) | 0.0 |
| TOTAL | 9492 | (100) | 0.2 |

**Personal Background
Variables****Number****Percent****Escape Rate****Prior Address - Selected Towns**

| | | | |
|-------------------|-------------|--------------|------------|
| Boston | 2854 | (32) | 0.1 |
| Brockton | 150 | (2) | 0.0 |
| Cambridge | 181 | (2) | 0.0 |
| Fall River | 162 | (2) | 0.6 |
| Framingham | 77 | (1) | 0.0 |
| Holyoke | 87 | (1) | 0.0 |
| Lawrence | 184 | (2) | 0.5 |
| Lowell | 257 | (3) | 0.4 |
| Lynn | 243 | (3) | 0.0 |
| New Bedford | 156 | (2) | 0.0 |
| Quincy | 96 | (1) | 0.0 |
| Somerville | 202 | (2) | 0.0 |
| Springfield | 555 | (6) | 0.0 |
| Worcester | 378 | (4) | 0.0 |
| Other Mass. Towns | 2868 | (32) | 0.1 |
| Out of State | 446 | (5) | 0.0 |
| TOTAL | 3896 | (100) | 0.1 |

Prior Address - County

| | | | |
|--------------|-------------|--------------|------------|
| Worcester | 782 | (9) | 0.3 |
| Franklin | 18 | (0) | 0.0 |
| Middlesex | 1459 | (16) | 0.1 |
| Suffolk | 3124 | (35) | 0.1 |
| Norfolk | 475 | (5) | 0.0 |
| Bristol | 490 | (6) | 0.2 |
| Plymouth | 338 | (4) | 0.0 |
| Essex | 778 | (9) | 0.3 |
| Hampshire | 50 | (1) | 0.0 |
| Hampden | 748 | (8) | 0.0 |
| Berkshire | 114 | (1) | 0.0 |
| Barnstable | 73 | (1) | 0.0 |
| Nantucket | 1 | (0) | 0.0 |
| Out of State | 446 | (5) | 0.0 |
| TOTAL | 3896 | (100) | 0.1 |

Personal Background

| Variables | Number | Percent | Escape Rate |
|------------------------------------|---------------|----------------|--------------------|
| <u>Prior Address - SMSA</u> | | | |
| Boston | 5085 | (57) | 0.1 |
| Brockton | 212 | (2) | 0.0 |
| Fall River | 174 | (2) | 0.6 |
| Fitchburg-Leominster | 85 | (1) | 0.0 |
| Lawrence-Haverhill | 269 | (3) | 0.4 |
| Lowell | 328 | (4) | 0.3 |
| New Bedford | 201 | (2) | 0.0 |
| Pittsfield | 56 | (1) | 0.0 |
| Providence-Pawtucket-Warwick | 37 | (0) | 0.0 |
| Springfield | 763 | (9) | 0.0 |
| Worcester | 491 | (6) | 0.2 |
| Other Mass. Places | 749 | (8) | 0.1 |
| Out of State | 446 | (5) | 0.0 |
| TOTAL | 8896 | (100) | 0.1 |

Time at Most Skilled Position

| | | | |
|---------------------|-------------|--------------|------------|
| Less Than One Month | 394 | (4) | 0.0 |
| 1-2 Months | 438 | (5) | 0.0 |
| 3-4 Months | 966 | (11) | 0.3 |
| 5-6 Months | 509 | (6) | 0.0 |
| 7-9 Months | 458 | (5) | 0.0 |
| 10-12 Months | 506 | (6) | 0.0 |
| 1-2 Years | 1021 | (12) | 0.1 |
| 2-5 Years | 1406 | (16) | 0.1 |
| More Than 5 Years | 1068 | (12) | 0.0 |
| Unknown | 2130 | (24) | 0.2 |
| TOTAL | 8896 | (100) | 0.1 |

**Personal Background
Variables****Number****Percent****Escape Rate****Occupation**

| | | | |
|------------------------|-------------|--------------|------------|
| Professional-Technical | 252 | (3) | 0.0 |
| Business | 423 | (5) | 0.0 |
| Sales, Clerical | 640 | (7) | 0.2 |
| Manual | 4092 | (46) | 0.1 |
| Services | 2046 | (23) | 0.1 |
| Agriculture | 24 | (0) | 0.0 |
| Armed Services | 50 | (1) | 0.0 |
| Not Employed | 241 | (3) | 0.0 |
| Unknown | 1128 | (13) | 0.4 |
| TOTAL | 8896 | (100) | 0.1 |

Time at Job of Longest Duration

| | | | |
|---------------------|-------------|--------------|------------|
| Less Than One Month | 369 | (4) | 0.0 |
| 1-2 Months | 340 | (4) | 0.0 |
| 3-4 Months | 937 | (10) | 0.1 |
| 5-6 Months | 573 | (6) | 0.3 |
| 7-9 Months | 447 | (5) | 0.0 |
| 10-12 Months | 478 | (5) | 0.0 |
| 1-2 Years | 1049 | (12) | 0.1 |
| 2-5 Years | 1525 | (17) | 0.1 |
| More Than 5 Years | 1109 | (12) | 0.0 |
| Unknown | 2069 | (23) | 0.2 |
| TOTAL | 8896 | (100) | 0.1 |

**Personal Background
Variables****Number****Percent****Escape Rate****Last Grade Completed**

| | | | |
|----------------------|-------------|--------------|------------|
| Sixth or Less | 363 | (4) | 0.0 |
| Seventh | 301 | (3) | 0.0 |
| Eighth | 794 | (9) | 0.0 |
| Ninth | 986 | (11) | 0.0 |
| Tenth | 1104 | (12) | 0.3 |
| Eleventh | 844 | (10) | 0.4 |
| High School Graduate | 3110 | (35) | 0.1 |
| Some College | 612 | (7) | 0.0 |
| College Graduate | 380 | (4) | 0.0 |
| Unknown | 402 | (4) | 0.7 |
| TOTAL | 8896 | (100) | 0.1 |

Known Drug Use

| | | | |
|--------------|-------------|--------------|------------|
| None | 5609 | (63) | 0.1 |
| Non-Specific | 424 | (5) | 0.2 |
| Heroin | 963 | (11) | 0.0 |
| Marijuana | 483 | (5) | 0.0 |
| Other | 502 | (6) | 0.2 |
| Unknown | 915 | (10) | 0.3 |
| TOTAL | 8896 | (100) | 0.1 |

**Criminal History
Variables****Number****Percent****Escape Rate****Total Number of Court Appearances**

| | | | |
|---------------|-------------|--------------|------------|
| First Offense | 490 | (6) | 0.0 |
| Two | 590 | (7) | 0.2 |
| Three | 534 | (6) | 0.0 |
| Four | 517 | (6) | 0.2 |
| Five | 536 | (6) | 0.0 |
| 6 to 9 | 1764 | (20) | 0.1 |
| 10 to 14 | 1584 | (18) | 0.1 |
| 15 to 20 | 1192 | (13) | 0.2 |
| More Than 20 | 1327 | (15) | 0.1 |
| Unknown | 362 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Charges for Person Offenses

| | | | |
|-----------------|-------------|--------------|------------|
| None | 949 | (11) | 0.0 |
| One | 1171 | (13) | 0.0 |
| Two | 1067 | (12) | 0.1 |
| Three | 876 | (10) | 0.1 |
| Four | 887 | (10) | 0.2 |
| Five | 692 | (8) | 0.1 |
| 6 to 8 | 1327 | (15) | 0.2 |
| More Than Eight | 1571 | (18) | 0.1 |
| Unknown | 356 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

| Criminal History Variables | Number | Percent | Escape Rate |
|---|---------------|----------------|--------------------|
| <u>Charges for Property Offenses</u> | | | |
| None | 2144 | (24) | 0.1 |
| One | 870 | (10) | 0.1 |
| Two | 653 | (7) | 0.0 |
| Three | 535 | (6) | 0.2 |
| Four | 447 | (5) | 0.0 |
| Five | 523 | (6) | 0.0 |
| 6 to 8 | 1001 | (11) | 0.0 |
| More Than Eight | 2367 | (27) | 0.2 |
| Unknown | 356 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

| | | | |
|--|-------------|--------------|------------|
| <u>Charges for Sex Offenses</u> | | | |
| None | 6647 | (75) | 0.1 |
| One | 798 | (9) | 0.0 |
| Two | 413 | (5) | 0.2 |
| Three | 243 | (3) | 0.4 |
| Four | 148 | (2) | 0.0 |
| Five | 71 | (1) | 0.0 |
| 6 to 8 | 123 | (1) | 0.0 |
| More Than Eight | 97 | (1) | 0.0 |
| Unknown | 356 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

| Criminal History Variables | Number | Percent | Escape Rate |
|----------------------------|--------|---------|-------------|
|----------------------------|--------|---------|-------------|

Charges for Drug Offenses

| | | | |
|-----------------|-------------|--------------|------------|
| None | 4883 | (55) | 0.1 |
| One | 1029 | (12) | 0.1 |
| Two | 726 | (8) | 0.1 |
| Three | 536 | (6) | 0.2 |
| Four | 346 | (4) | 0.0 |
| Five | 156 | (2) | 0.0 |
| 6 to 8 | 346 | (4) | 0.0 |
| More Than Eight | 518 | (6) | 0.0 |
| Unknown | 356 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Charges for Alcohol Offenses

| | | | |
|-----------------|-------------|--------------|------------|
| None | 6030 | (68) | 0.1 |
| One | 1099 | (12) | 0.0 |
| Two | 551 | (6) | 0.5 |
| Three | 184 | (2) | 0.0 |
| Four | 173 | (2) | 0.0 |
| Five | 144 | (2) | 0.0 |
| 6 to 8 | 165 | (2) | 0.0 |
| More Than Eight | 194 | (2) | 0.0 |
| Unknown | 356 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Charges for Escape Offenses

| | | | |
|--------------|-------------|--------------|------------|
| None | 8059 | (91) | 0.1 |
| One | 354 | (4) | 0.3 |
| Two | 71 | (1) | 0.0 |
| Three | 27 | (0) | 0.0 |
| Four or More | 39 | (0) | 0.0 |
| Unknown | 356 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

| Criminal History Variables | Number | Percent | Escape Rate |
|---|---------------|----------------|--------------------|
| <u>Indicator of Juvenile Commitment</u> | | | |
| No | 7050 | (80) | 0.1 |
| Yes | 1487 | (17) | 0.1 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |
| <u>Prior County Incarcerations</u> | | | |
| None | 5445 | (61) | 0.1 |
| One | 1344 | (15) | 0.2 |
| Two | 796 | (9) | 0.1 |
| Three | 498 | (6) | 0.0 |
| Four | 215 | (2) | 0.0 |
| Five | 115 | (1) | 0.9 |
| Six or More | 151 | (2) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |
| <u>Prior State or Federal Incarcerations</u> | | | |
| None | 6736 | (76) | 0.1 |
| One | 1049 | (12) | 0.1 |
| Two | 443 | (5) | 0.0 |
| Three | 154 | (2) | 0.0 |
| Four | 67 | (1) | 0.0 |
| Five | 32 | (0) | 0.0 |
| Six or More | 56 | (1) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

**Criminal History
Variables****Number****Percent****Escape Rate****Total Prior Adult Incarcerations**

| | | | |
|--------------|-------------|--------------|------------|
| None | 4611 | (52) | 0.1 |
| One | 1515 | (17) | 0.1 |
| Two | 970 | (11) | 0.2 |
| Three | 592 | (7) | 0.0 |
| Four | 289 | (3) | 0.0 |
| Five | 261 | (3) | 0.4 |
| Six or More | 299 | (3) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Number of Juvenile Paroles

| | | | |
|--------------|-------------|--------------|------------|
| None | 7697 | (86) | 0.1 |
| One | 368 | (4) | 0.0 |
| Two | 214 | (2) | 0.0 |
| Three | 131 | (2) | 0.0 |
| Four or More | 127 | (1) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Juvenile Parole Violations

| | | | |
|--------------|-------------|--------------|------------|
| None | 7697 | (86) | 0.1 |
| One | 385 | (4) | 0.0 |
| Two | 212 | (2) | 0.0 |
| Three | 131 | (2) | 0.0 |
| Four or More | 112 | (1) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

**Criminal History
Variables****Number****Percent****Escape Rate****Number of Adult Paroles**

| | | | |
|--------------|-------------|--------------|------------|
| None | 7184 | (81) | 0.1 |
| One | 945 | (11) | 0.1 |
| Two | 192 | (2) | 0.0 |
| Three | 160 | (2) | 0.0 |
| Four or More | 56 | (1) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Adult Parole Violations

| | | | |
|---------------|-------------|--------------|------------|
| Never Paroled | 7184 | (81) | 0.1 |
| None | 497 | (6) | 0.0 |
| One | 620 | (7) | 0.2 |
| Two | 161 | (2) | 0.0 |
| Three or More | 75 | (1) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Total Number of Paroles

| | | | |
|--------------|-------------|--------------|------------|
| None | 6733 | (76) | 0.1 |
| One | 893 | (10) | 0.1 |
| Two | 406 | (5) | 0.0 |
| Three | 223 | (2) | 0.0 |
| Four or More | 282 | (3) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

**Criminal History
Variables****Number****Percent****Escape Rate****Total Number of Parole Violations**

| | | | |
|---------------|-------------|--------------|------------|
| Never Paroled | 6733 | (76) | 0.1 |
| None | 644 | (7) | 0.0 |
| One | 682 | (8) | 0.1 |
| Two | 254 | (3) | 0.0 |
| Three | 108 | (1) | 0.0 |
| Four or More | 116 | (1) | 0.0 |
| Unknown | 359 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Age at First Court Appearance

| | | | |
|-------------------|-------------|--------------|------------|
| Twelve or younger | 746 | (8) | 0.1 |
| Thirteen | 523 | (6) | 0.2 |
| Fourteen | 589 | (7) | 0.3 |
| Fifteen | 785 | (9) | 0.0 |
| Sixteen | 789 | (9) | 0.3 |
| Seventeen | 1222 | (14) | 0.0 |
| Eighteen | 799 | (9) | 0.0 |
| Nineteen | 680 | (8) | 0.0 |
| Twenty | 375 | (4) | 0.0 |
| Twenty-one | 315 | (4) | 0.3 |
| Twenty-two | 201 | (2) | 0.0 |
| Twenty-three | 177 | (2) | 0.0 |
| Twenty-four | 239 | (3) | 0.0 |
| Twenty-five | 50 | (1) | 0.0 |
| 26 to 29 | 319 | (4) | 0.0 |
| 30 to 39 | 474 | (5) | 0.2 |
| 40 or Older | 222 | (2) | 0.0 |
| Unknown | 391 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

**Criminal History
Variables****Number****Percent****Escape Rate****Age at First Alcohol Court Appearance**

| | | | |
|----------------|-------------|--------------|------------|
| Not Applicable | 6009 | (68) | 0.1 |
| 8 to 14 | 3 | (0) | 0.0 |
| 15 to 17 | 444 | (5) | 0.2 |
| 18 to 19 | 536 | (6) | 0.0 |
| 20 to 21 | 428 | (5) | 0.2 |
| 22 to 24 | 539 | (6) | 0.0 |
| 25 to 29 | 300 | (3) | 0.0 |
| 30 to 39 | 195 | (2) | 0.5 |
| 40 or Older | 51 | (1) | 0.0 |
| Unknown | 391 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |

Age at First Drug Court Appearance

| | | | |
|----------------|-------------|--------------|------------|
| Not Applicable | 4860 | (55) | 0.1 |
| 8 to 14 | 67 | (1) | 1.5 |
| 15 to 17 | 574 | (6) | 0.0 |
| 18 to 19 | 873 | (10) | 0.0 |
| 20 to 21 | 582 | (6) | 0.0 |
| 22 to 24 | 538 | (6) | 0.2 |
| 25 to 29 | 541 | (6) | 0.0 |
| 30 to 39 | 338 | (4) | 0.3 |
| 40 or Older | 132 | (2) | 0.0 |
| Unknown | 391 | (4) | 0.8 |
| TOTAL | 8896 | (100) | 0.1 |