

**Office of Medicaid  
BOARD OF HEARINGS**

**Appellant Name and Address:**



<b>Appeal Decision:</b>	Denied	<b>Appeal Number:</b>	2507954
<b>Decision Date:</b>	10/14/2025	<b>Hearing Date:</b>	6/23/2025
<b>Hearing Officer:</b>	Patrick Grogan	<b>Record Open to:</b>	8/8/2025

**Appearance for Appellant:**



**Appearance for MassHealth:**

Sherianne Paiva, MassHealth Taunton

**Interpreter:**

N/A



*The Commonwealth of Massachusetts  
Executive Office of Health and Human Services  
Office of Medicaid  
Board of Hearings  
100 Hancock Street, Quincy, Massachusetts 02171*

# APPEAL DECISION

<b>Appeal Decision:</b>	Denied	<b>Issue:</b>	Eligibility under 65, Income
<b>Decision Date:</b>	10/14/2025	<b>Hearing Date:</b>	6/23/2025
<b>MassHealth's Rep.:</b>	Sherrienne Paiva	<b>Appellant's Rep.:</b>	[REDACTED]
<b>Hearing Location:</b>	Taunton MassHealth Enrollment Center Room 1	<b>Aid Pending:</b>	Yes

## Authority

This hearing was conducted pursuant to Massachusetts General Laws Chapter 118E, Chapter 30A, and the rules and regulations promulgated thereunder.

## Jurisdiction

Through a Notice dated May 1, 2025, MassHealth determined that the Appellant's income was too high for MassHealth benefits. (Exhibit 1). The Appellant filed this appeal in a timely manner on May 22, 2025. (Exhibit 2, 130 CMR 610.015(B)). Denial of assistance is valid grounds for appeal (130 CMR 610.032).

## Action Taken by MassHealth

MassHealth determined that the Appellant is not eligible for MassHealth because the Appellant's income is higher than MassHealth Regulations allow for MassHealth benefits.

## Issue

The appeal issue is whether MassHealth was correct in determining that the Appellant was over income to qualify for MassHealth benefits.

## Summary of Evidence

A Hearing was scheduled for June 23, 2025. (Exhibit 3) The Appellant had requested an in-person Hearing. (Exhibit 2). For unknown reasons, the Notice of Hearing indicated the Hearing would be held telephonically. (Exhibit 3) This Hearing Officer and MassHealth appeared in-person in Taunton. The Appellant did not appear in-person in Taunton. The Appellant was contacted by telephone and indicated that he wished to proceed telephonically. (Testimony)

MassHealth testified that the Appellant is an adult under the age 65, who lives in a household of one. (Testimony) There is no disability currently attributed to the Appellant. (Testimony) MassHealth testified that the Appellant's income equates to 900.16% of the Federal Poverty Level (FPL), based upon the information received by MassHealth. (Testimony) The Appellant's annual income equates to \$141,657. (Testimony) This is derived from a total income from capital gains of \$208,100, less losses in the amount of \$66,443, equaling \$141,657. (Testimony)

The Appellant, in the Fair Hearing Request, stated that he had negative income last year. (Exhibit 2). At Hearing, the Appellant indicated that he was unaware of capital gains income, but could provide his 2024 tax return, once he spoke with his tax preparer. (Testimony) The Record was left open for the Appellant until July 25, 2025 to file with MassHealth his 2024 tax return, and until August 8, 2025 for MassHealth to review. (Exhibit 6) On July 28, 2025, the Appellant submitted documentation. (Exhibit 7) The submission included only pages 3, 4 and 5 of the Appellant's tax return for 2024. (Exhibit 7)

In response to inquiry posed, MassHealth confirmed receipt of the submission, and explained that MassHealth had mailed an Unacceptable Document Notice stating that the submission was missing the Schedule E and the 1099 for pension/annuity income on line 5B. (Exhibit 8). On October 8, in an abundance of fairness to the Appellant, further inquiry was posed to MassHealth. (Exhibit 8) MassHealth confirmed that no responsive documentation had been received. (Exhibit 8)

## Findings of Fact

Based on a preponderance of the evidence, I find the following:

1. The Appellant is an adult, under the age of 65, has no disability currently attributed, and lives in a household of one. (Testimony).
2. The Appellant's income, based upon the information obtained by MassHealth, the Appellant's annual income equates to \$141,657. (Testimony)

3. The Record was left open for the Appellant until July 25, 2025 to file with MassHealth his 2024 tax return, and until August 8, 2025 for MassHealth to review.(Exhibit 6)
4. On July 28, 2025, the Appellant submitted documentation. (Exhibit 7) The submission included only pages 3, 4 and 5 of the Appellant’s tax return for 2024. (Exhibit 7)
5. In response to inquiry posed, MassHealth confirmed receipt of the submission, and explained that MassHealth had mailed an Unacceptable Document Notice stating that the submission was missing the Schedule E and the 1099 for pension/annuity income on line 5B. (Exhibit 8).
6. On October 8, in an abundance of fairness to the Appellant, further inquiry was posed to MassHealth. (Exhibit 8) MassHealth confirmed that no responsive documentation had been received. (Exhibit 8)
7. For 2025, 133% of the federal poverty level is \$1,735.00 a month, or \$20,820 a year, for a household of one. (2025 MassHealth Income Standards and Federal Poverty Guidelines).

## **Analysis and Conclusions of Law**

The Appellant challenges MassHealth’s determination that the Appellant’s income is too high for MassHealth benefits. (Exhibit 1) MassHealth Regulations at 505.001 describe MassHealth coverage types:

### **505.001: Introduction**

130 CMR 505.000 explains the categorical requirements and financial standards that must be met to qualify for a MassHealth coverage type. The rules of financial responsibility and calculation of financial eligibility are detailed in 130 CMR 506.000: Health Care Reform: MassHealth: Financial Requirements.

(A) The MassHealth coverage types are the following:

(1) MassHealth Standard – for people who are pregnant, children, parents and caretaker relatives, young adults, disabled individuals, certain persons who are HIV positive, individuals with breast or cervical cancer, independent foster care adolescents, Department of Mental Health (DMH) members, and medically frail as such term is defined in 130 CMR 505.008(F);

(2) MassHealth CommonHealth – for disabled adults, disabled young adults, and disabled children who are not eligible for MassHealth Standard;

(3) MassHealth CarePlus – for adults 21 through 64 years old who are not eligible for MassHealth Standard;

- (4) MassHealth Family Assistance S for children, young adults, certain noncitizens and persons who are HIV positive who are not eligible for MassHealth Standard, MassHealth CommonHealth, or MassHealth CarePlus;
- (5) MassHealth Limited – for certain lawfully present immigrants as described in 130 CMR 504.003(A): Lawfully Present Immigrants, nonqualified PRUCOLs, and other noncitizens as described in 130 CMR 504.003: Immigrants; and
- (6) MassHealth Medicare Savings Programs (MSP, also called Senior Buy-in and Buy-in) – for certain Medicare beneficiaries.

MassHealth utilizes countable household income, subtracting specific enumerated deductions in calculating income attributed to an applicant as codified within 130 CMR 506.003:

**506.003: Countable Household Income**

Countable household income includes earned income described in 130 CMR 506.003(A) and unearned income described in 130 CMR 506.003(B), less deductions described in 130 CMR 506.003(D).

(A) Earned Income.

(1) Earned income is the total amount of taxable compensation received for work or services performed less pretax deductions. Earned income may include wages, salaries, tips, commissions, and bonuses.

(2) Earned taxable income for the self-employed is the total amount of taxable annual income from self-employment after deducting annual business expenses listed or allowable on a U.S. Individual Tax Return. Self-employment income may be a profit or a loss

(3) Earned income from S-Corporations or Partnerships is the total amount of taxable annual profit (or loss) after deducting business expenses listed or allowable on a U.S. Individual Tax Return.

(4) Seasonal income or other reasonably predictable future income is taxable income derived from an income source that may fluctuate during the year. Annual gross taxable income is divided by 12 to obtain a monthly taxable gross income with the following exception: if the applicant or member has a disabling illness or accident during or after the seasonal employment or other reasonably predictable future income period that prevents the person's continued or future employment, only current taxable income will be considered in the eligibility determination.

(B) Unearned Income.

(1) Unearned income is the total amount of taxable income that does not directly result from the individual's own labor after allowable deductions on the U.S Individual Tax Return.

(2) Unearned income may include, but is not limited to, social security benefits, railroad retirement benefits, pensions, annuities, certain trusts, interest and dividend income, state or local tax refund for a tax you deducted in the previous year, and gross gambling income.

(C) Rental Income.

Rental income is the total amount of taxable income less any deductions listed or allowable on an applicant's or member's U.S. Individual Tax Return.

(D) Deductions.

Under federal law, the following deductions are allowed when calculating MAGI countable income. Changes to federal law may impact the availability of these deductions:

- (1) educator expenses;
- (2) reservist/performance artist/fee-based government official expenses;
- (3) health savings account;
- (4) moving expenses, for the amount and populations allowed under federal law;
- (5) one-half self-employment tax;
- (6) self-employment retirement account;
- (7) penalty on early withdrawal of savings;
- (8) alimony paid to a former spouse for individuals with alimony agreements finalized on or before December 31, 2018. Alimony payments under separation or divorce agreements finalized after December 31, 2018, or pre-existing agreements modified after December 31, 2018, are not deductible;
- (9) individual retirement account (IRA);
- (10) student loan interest;
- (11) scholarships, awards, or fellowships used solely for educational purposes; and
- (12) other deductions described in the Tax Cut and Jobs Act of 2017, Public Law 115-97 for as long as those deductions are in effect under federal law.

MassHealth's calculus for determining financial eligibility is codified within the Regulations at 130 CMR 506.007:

**506.007: Calculation of Financial Eligibility**

The rules in 130 CMR 506.003 and 506.004 describing countable income and noncountable income apply to both MassHealth MAGI households and MassHealth Disabled Adult households.

(A) Financial eligibility for coverage types that are determined using the MassHealth MAGI household rules and the MassHealth Disabled Adult

household rules is determined by comparing the sum of all countable income less deductions for the individual's household as described in 130 CMR 506.002 with the applicable income standard for the specific coverage type.

(1) The MassHealth agency will construct a household as described in 130 CMR 506.002 for each individual who is applying for or renewing coverage. Different households may exist within a single family, depending on the family members' familial and tax relationships to each other.

(2) Once the individual's household is established, financial eligibility is determined by using the total of all countable monthly income for each person in that individual's MassHealth MAGI or Disabled Adult household. Income of all the household members forms the basis for establishing an individual's eligibility.

(a) A household's countable income is the sum of the MAGI-based income of every individual included in the individual's household with the exception of children and tax dependents who are not expected to be required to file a return as described in 42 CFR 435.603 and 130 CMR 506.004(M).

(b) Countable income includes earned income described in 130 CMR 506.003(A) and unearned income described in 130 CMR 506.003(B) less deductions described in 130 CMR 506.003(D).

(c) In determining monthly income, the MassHealth agency multiplies average weekly income by 4.333.

(3) Five percentage points of the current federal poverty level (FPL) is subtracted from the applicable household total countable income to determine eligibility of the individual under the coverage type with the highest income standard.

(B) The financial eligibility standards for each coverage type may be found in 130 CMR 505.000: Health Care Reform: MassHealth: Coverage Types.

The Appellant is an adult under the age of 65, who is not disabled, and resides in a household of one. The applicable MassHealth benefit program for an adult, under the age of 65, who is not disabled, is CarePlus. MassHealth CarePlus' requirement for eligibility is codified within the Regulations at 130 CMR 505.008:

505.008: MassHealth CarePlus

(A) Overview.

(1) 130 CMR 505.008 contains the categorical requirements and financial

standards for MassHealth CarePlus. This coverage type provides coverage to adults 21 through 64 years old.

(2) Persons eligible for MassHealth CarePlus Direct Coverage are eligible for medical benefits, as described in 130 CMR 450.105(B): MassHealth CarePlus and 130 CMR 508.000: MassHealth: Managed Care Requirements and must meet the following conditions.

(a) The individual is an adult 21 through 64 years old.

(b) The individual is a citizen, as described in 130 CMR 504.002: U.S. Citizens, or a qualified noncitizen, as described in 130 CMR 504.003(A)(1): Qualified Noncitizens.

(c) The individual's modified adjusted gross income of the MassHealth MAGI household is less than or equal to 133% of the federal poverty level.

(d) The individual is ineligible for MassHealth Standard.

(e) The adult complies with 130 CMR 505.008(C).

(f) The individual is not enrolled in or eligible for Medicare Parts A or B

In order for the Appellant to be deemed eligible for CarePlus, the Appellant's modified adjusted gross income of the MassHealth MAGI household must be less than or equal to 133% of the federal poverty level (FPL). The Appellant lives in a household of one and the Appellant's reported income is \$141,657. (Testimony)

Pursuant to 130 CMR 506.007(A)(3), 5 percentage points of the current FPL is deducted to determine countable income. For a household of one, 5 percentage points of the current FPL equals \$65.25. Accordingly, the Appellant's countable income is \$141,591.75.

For 2025, the income limit for MassHealth Care Plus is 133% of the Federal Poverty Level, or \$20,820 a year for a household of one. The Appellant's countable income exceeds this amount and therefore the Appellant is not financially eligible for MassHealth CarePlus.

The Appellant was provided additional opportunities to update his income. (Testimony, Exhibit 6) Despite multiple opportunities provided to the Appellant, the Appellant has not provided the necessary information for MassHealth to redetermine the Appellant's financial eligibility. Specifically, 130 CMR 502.003 states:

**502.003: Verification of Eligibility Factors**

The MassHealth agency requires verification of eligibility factors including income, residency, citizenship, immigration status, and identity as described in 130 CMR 503.000: *Health Care Reform: MassHealth: Universal Eligibility Requirements*, 504.000: *Health Care Reform: MassHealth: Citizenship and Immigration*, and 506.000: *Health Care Reform: MassHealth: Financial*

### *Requirements.*

Regarding the time standards for verification of eligibility factors, including income, 130 CMR 502.003 (D) is controlling:

(D) Time Standards. The following time standards apply to the verification of eligibility factors.

(1) The applicant or member has 90 days from the receipt of the Request for Information Notice to provide all requested verifications.

(2) If the applicant or member fails to provide verification of information within 90 days of receipt of the MassHealth agency's request, the MassHealth agency does one of the following.

(a) If the required information is available from electronic data sources, the MassHealth agency uses that information to redetermine eligibility.

(b) If the required information is not available from electronic data sources, MassHealth coverage is denied or terminated except for individuals described at 130 CMR 502.001(D)(1) through (4).

(c) If the required verifications are received within one year from the date the application or renewal form was received, coverage is reinstated to a date ten days before the receipt of the verifications.

(d) If the required verifications are not received within one year of receipt of the previous application or renewal form, a new application must be completed.

The Appellant has the burden "to demonstrate the invalidity of the administrative determination." Andrews v. Division of Medical Assistance, 68 Mass. App. Ct. 228. See also Fisch v. Board of Registration in Med., 437 Mass. 128, 131 (2002); Faith Assembly of God of S. Dennis & Hyannis, Inc. v. State Bldg. Code Commn., 11 Mass. App. Ct. 333, 334 (1981); Haverhill Mun. Hosp. v. Commissioner of the Div. of Med. Assistance, 45 Mass. App. Ct. 386, 390 (1998). Here, MassHealth received reported income exceeding the limit for MassHealth benefits. (Testimony, Exhibit 1) The Appellant requested an opportunity to update his income, and despite additional opportunity and follow up from MassHealth seeking the required verification of income, MassHealth did not receive acceptable proof of income. (Exhibit 6, Exhibit 7, Exhibit 8, 130 CMR 502.003, 130 CMR 502.003(D)) Therefore, the Appellant has not met the burden to show the invalidity of MassHealth's determination. Accordingly, this appeal is DENIED.

## **Order for MassHealth**

End Aid Pending.

## **Notification of Your Right to Appeal to Court**

If you disagree with this decision, you have the right to appeal to Court in accordance with Chapter 30A of the Massachusetts General Laws. To appeal, you must file a complaint with the Superior Court for the county where you reside, or Suffolk County Superior Court, within 30 days of your receipt of this decision.

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Patrick Grogan  
Hearing Officer  
Board of Hearings

MassHealth Representative: Justine Ferreira, Taunton MassHealth Enrollment Center, 21 Spring St., Ste. 4, Taunton, MA 02780, 508-828-4616