

January 1, 2024

**Actuarial Valuation Report** 

Arlington Retirement System



stoneconsulting,inc
5 West Mill Street, Suite 4
Medfield, Massachusetts 02052
T: 508.359.9600 F: 508.359.0190
Jmoreau@stoneconsult.com
Cedgar@stoneconsult.com



September 12, 2024

Arlington Contributory Retirement Board 27 Maple Street Suite 203 Arlington, MA 02476

To the Arlington Retirement Board:

Stone Consulting, Inc. has performed a January 1, 2024 actuarial valuation of the Arlington Retirement System. This valuation and report were prepared using generally accepted actuarial principles and practices. To the best of our knowledge, this report is complete and accurate, and the assumptions used represent a reasonable estimate of anticipated experience of the system unless noted in the text.

Stone Consulting, Inc. is completely independent of the Town of Arlington and the Arlington Retirement System. This includes any of its officers and key personnel. Neither we or anyone else closely associated with us has any relationship with the Town of Arlington or the Arlington Retirement System that would impair our independence, other than this or related assignments such as Other Post-Employment Benefits consulting.

We are pleased to present the results of this valuation. If the Retirement Board has any questions on the content of this report, we would be glad to respond. Please note that this report is meant to be used in its entirety. Use of excerpts of this report may result in inaccurate or misleading understanding of the results. The use of these results may not be appropriate for all circumstances.

Colin Edgar is a consultant for Stone Consulting, Inc.; he is a member of the American Academy of Actuaries, and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Respectfully submitted, STONE CONSULTING, INC. Actuaries for the Plan

Colin Edgar

Member, American Academy of Actuaries

#### **TABLE OF CONTENTS**

**PAGE Certification Letter** Report Summary ......1 Format of the Report......1 Development of Funding Schedule ......2 Funding Schedule ......3 History of Funding Effort ......4 Components of Funding Appropriation......5 Net 3(8)(c) Payments......5 Development of Actuarial Results......6 Unfunded Liability......8 Distribution of Plan Members ......11 Four-Year Asset Smoothing......14 Maturity.......16 History of Assets and Unfunded Liability......17 History of Unfunded Liability and Covered Payroll......17 APPENDICES.......19 Appendix A – Actuarial Methods and Assumptions ......19 Appendix B – Summary of Principal Provisions......24 

ASOP 4 Disclosures 30



### **Report Summary**

This report presents the results of the actuarial valuation of the Arlington Retirement System as of January 1, 2024. The valuation was performed at the request of the Retirement Board for the purpose of determining the contribution requirements for Fiscal Year 2026 and beyond.

#### Summary of Results and Experience

Experience and Funding Schedule

The contribution is <u>equal to</u> the projected FY2026 contribution from the prior valuation. The schedule is based on annual contribution increases of 5.50%, except for the final year, when it increases by 2.67%. The length of the funding schedule is 8 years, finishing in FY2033, consistent with the planned funding schedule from the 2023 valuation.

The funding ratio based on Actuarial Value of Assets increased from 65% to 67%.

Assumptions/methodology:

Assumptions used in this valuation are consistent with the prior valuation. Assumptions and valuation methodology are discussed in Appendix A, beginning on page 19.

Contribution requirements are based on the financial condition of the system as of December 31, 2023, as well as actuarial liability results, which are based on:

- The benefit provisions of M.G.L. Chapter 32 and related statutes;
- The demographics of members in the system (i.e., active and inactive participants, retirees and beneficiaries as of January 1, 2024);
- Economic assumptions regarding salary increases and investment earnings; and
- Other actuarial assumptions (e.g., withdrawals, retirement, death, etc.)

### Format of the Report

- The funding schedule is shown on page 3, followed by an explanation of the actuarial results, funding schedule components, and a history of the funding schedules used by the Retirement System.
- Full actuarial valuation results are shown on page 18, with prior results included for comparison. The Arlington Retirement Board conducted their previous actuarial valuation effective January 1, 2023.



## **Development of Funding Schedule**

The funding contribution consists of three parts:

- <u>Net Normal Cost:</u> this is the amount of liability generated by active employees earning another year
  of service, and includes administrative expense.
- Amortization: this is the amount of the Unfunded Liability that will be paid off by this contribution.
- Net 3(8)(c) Payments: these are benefit payments made to other systems for service earned as a member of the Arlington Retirement System, or paid to Arlington by other systems for service earned with another retirement system.

The appropriation for Fiscal 2026 is as follows:

Net Employer Normal Cost for Fiscal 2026 (including admin. expenses)	\$ 3,479,195
Net 3(8)(c) Payments	(34,146)
Amortization	14,675,306
Timing Adjustment*	 0
Total Appropriation required for Fiscal 2026	\$ 18,120,355

<sup>\*</sup> Contributions are assumed to be made at the beginning of the fiscal year.

NOTE: for all tables in this report, totals may not sum due to rounding.

- The schedule's length is eight (8) years, finishing in Fiscal Year 2033. This is consistent with the end of the funding schedule from the prior valuation. The maximum funding schedule length allowed by Section 22F of Chapter 32 of the Massachusetts General Laws is fifteen years to Fiscal 2040.
- Arlington's funding schedule was developed by setting the contribution to increase by 5.50% annually, except for the final year, when it increases by 2.67%.

The schedule is shown on the following page.

# ARLINGTON CONTRIBUTORY RETIREMENT SYSTEM

# **FUNDING SCHEDULE**

Fiscal Year	Normal Cost	Unfunded Liability	Funding Amortization of UAAL	Net 3(8)(c) Payments	Schedule Contribution*	% Change
2026	3,479,195	112,162,710	14,675,306	(34,146)	18,120,355	5.50%
2027	3,635,759	104,311,522	15,515,362	(34,146)	19,116,975	5.50%
2028	3,799,368	95,011,891	16,403,186	(34,146)	20,168,408	5.50%
2029	3,970,339	84,111,314	17,341,477	(34,146)	21,277,671	5.50%
2030	4,149,005	71,443,725	18,333,084	(34,146)	22,447,943	5.50%
2031	4,335,710	56,828,386	19,381,016	(34,146)	23,682,580	5.50%
2032	4,530,817	40,068,686	20,488,451	(34,146)	24,985,121	5.50%
2033	4,734,704	20,950,852	20,950,852	(34,146)	25,651,410	2.67%
2034	4,947,765	-	-	(34,146)	4,913,619	-80.84%

# Amortization of Unfunded Liability as of July 1, 2025

# Bases in the funding schedule:

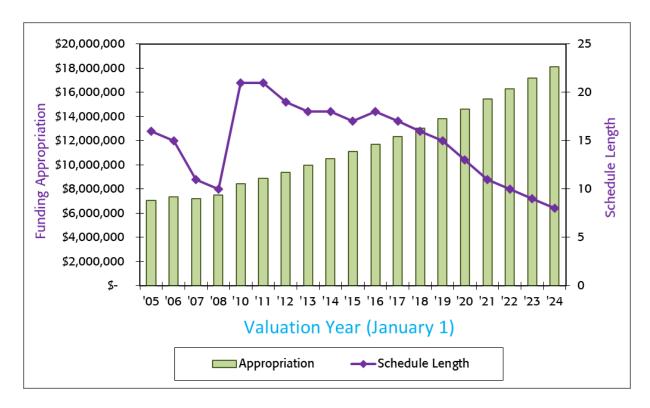
- Amortization of the unfunded actuarial accrued liability: 8 years.



<sup>\*</sup> Contributions are set to be the amount resulting from a 5.5% increase on the prior year's contribution. The contribution in FY2033 increases by 2.67%.

### **History of Funding Effort**

Below is a history of the length of funding schedule used by the Arlington Retirement System, and the amount of the initial contribution for each funding schedule.



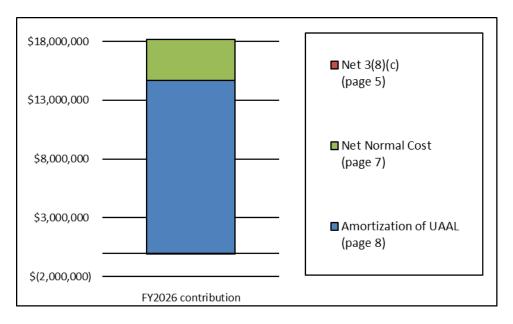
The funding objective of the plan is to fully fund the system while attempting to maintain a stable contribution amount for the upcoming fiscal year that is consistent with prior funding schedules or if employer finances allow it, to increase the contribution amount. This funding objective is being met.

The following pages discuss the components that make up the contribution, and how they are calculated from the actuarial results.



### **Components of Funding Appropriation**

Components of the funding contribution are compared below, and discussed on the following pages.



### Net 3(8)(c) Payments

- 3(8)(c) payments are benefits which the Arlington Retirement System pays to or receives from other retirement boards for service that a retiree had with a different retirement system.
- The net amount is equal to what Arlington pays out, less what Arlington receives from other systems, based on the most recent PERAC annual statement:

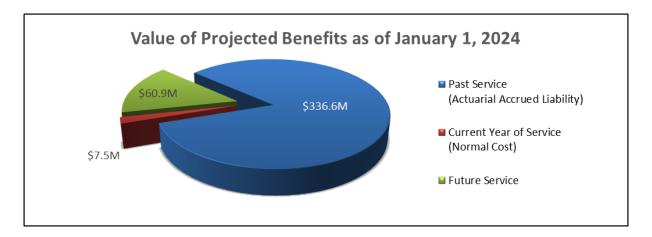
3(8)(c) payments made to other systems	\$ 622,778
3(8)(c) payments received from other systems	 (656,924)
Net payments in funding schedule	\$ (34,146)

• For the funding schedule, the amount of net payments is assumed to remain level in future years.



## **Development of Actuarial Results**

Actuarial liabilities are calculated based on benefits that members are projected to receive in the future. The value of projected benefits is divided between past service, future service, and the current year of service.



The actuarial funding method (in this case, entry age normal), assigns values to each of these periods of service.

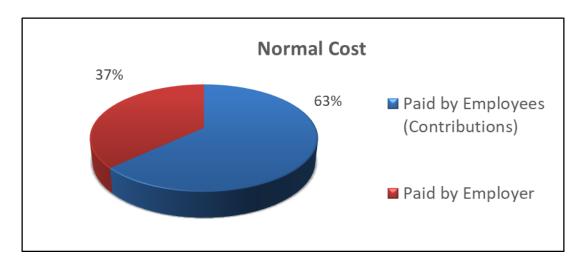
- Past service: The Actuarial Accrued Liability (AAL), is the portion of the benefit value that is
  associated with past service; this can be thought of as the "price" of benefits already earned by
  members of the system.
- <u>Current year:</u> The "price" of benefits being earned during the current year is referred to as the Normal Cost (NC). This includes only the actives, as neither inactives nor retirees are earning any additional service.
- <u>Future service:</u> The amount for future service is not included in the liability, as those years of service have not yet been earned.

For retirees, the "past service" amount accounts for the entire value of their benefits; they have completed their careers, and will earn no more service during the current year or any future years.



#### **Net Normal Cost**

The entire Normal Cost is not borne by the System; a significant portion is paid by employee contributions. The portion of the Normal Cost not covered by employee contributions is the amount that must be paid through funding appropriations; this is the Net Normal Cost.



The Net Normal Cost as seen in the funding schedule is calculated by adjusting for timing, and adding in the administrative expense. The calculation is shown below, and compared to the covered payroll:

	Janua	ry 1, 2024	% of Payroll*
Gross Normal Cost (GNC)	\$	7,531,337	15.0%
Employees Contribution		4,751,211	9.5%
Net Normal Cost (NNC)	\$	2,780,126	5.5%
Adjustment to beginning of Fiscal Year 2026**		189,754	
Administrative Expense		<u>509,315</u>	1.0%
Adjusted Net Normal Cost With Admin. Expense	\$	3,479,195	

<sup>\*</sup> Payroll paid in 2023 for employees as of January 1, 2024 is \$50,189,836. Payroll for new hires in 2023 was annualized.



<sup>\*\*</sup> The NNC is adjusted from January 1, 2024 to Fiscal 2026 by rolling it forward with a salary increase factor of 4.50%.

## **Unfunded Liability**

The Unfunded Actuarial Accrued Liability (UAAL) is the portion of the AAL that is not covered by the value of the plan assets.

This is adjusted from the date of the valuation to the date of the contribution (July 1, 2025) to produce the Unfunded Liability seen in Fiscal Year 2026 in the funding schedule.

The liability results were as follows:

	Janu	ary 1, 2024
Actuarial Accrued Liability		
a. Active Members	\$	126,578,044
b. Inactive Members		4,740,921
c. Retired Members and Beneficiaries		210,034,190
d. Total	\$	341,353,155
Unfunded Actuarial Accrued Liability		
a. Actuarial Accrued Liability	\$	341,353,155
b. Less Actuarial Value of Assets		228,026,224
c. Unfunded Actuarial Accrued Liability	\$	113,326,932
d. Adjustment to FY2026		(1,164,222)
e. Unfunded Actuarial Accrued Liability as of FY2026	\$	112,162,710

The UAAL and funding ratio are measures of the plan's funded status, which reflect the plan's position as of January 1, 2024. We believe these measures, by themselves, are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations. However, we believe these measures, in conjunction with the plan's funding schedule and unrecognized gains/losses, are appropriate for assessing the amount of future contributions.



# **Active Liability by Decrement**

An active member can incur liabilities for the Retirement System in one of four ways:

- They can <u>retire</u> (if eligible),
- They can become <u>disabled</u> and collect a disability benefit,
- They can <u>die</u>, or
- They can terminate service and withdraw their ASF balance or receive a deferred retirement benefit

Active members have a portion of their liability associated with each of these four outcomes. The Accrued Liability for active members is divided as follows:

Active Actuarial Accrued Liability	
Superannuation Retirement	\$ 116,373,200
Death	2,428,593
Disability	5,895,225
Withdrawal	 1,881,026
TOTAL	\$ 126,578,044

### **Demographic Results**

Demographic Results	
Actives	
a. Number	832
b. Annual Compensation	\$50,189,836
c. Average Annual Compensation	\$60,324
d. Average Attained Age	46.3
e. Average Past Service	9.1
Retired, Disabled and Beneficiaries	
a. Number	612
b. Total Benefits (excluding State COLA)	\$21,499,972
c. Average Benefits	\$35,131
d. Average Age	75.1
Inactives	
a. Number	537

- Total compensation changed by 8.5% over the prior valuation
  - Average annual compensation changed by 4.6%
  - Salary loss of \$2.1 million compared to projected experience

# **History of Demographic Statistics**

Valuation Year	Actives	Average Age	Average Past Service	Average Ann'l Pay
2024	832	46.3	9.1	\$60,324
2023	802	46.3	9.3	\$57,697
2022	808	46.4	9.3	\$55,969
2021	771	46.8	10.1	\$56,063
2020	812	45.8	9.6	\$51,504
2019	773	46.5	10.0	\$51,865
2018	735	47.0	10.5	\$51,978
2017	720	46.8	10.6	\$51,089
2016	696	47.0	11.0	\$49,893
2015	705	47.4	11.1	\$47,566
2014	693	47.0	10.7	\$45,893
2013	676	47.6	11.0	\$44,394
2012	677	47.7	11.0	\$42,261
2011	661	48.3	11.6	\$43,323
2010	677	48.1	11.3	\$42,694
2008	707	48.6	11.3	\$39,257
2006	681	48.3	11.7	\$38,676
2005	664	48.4	11.6	\$38,115
2004	683	48.1	11.5	\$35,116
2003	683	48.2	11.3	\$34,490
2002	733	48.5	11.5	\$33,119

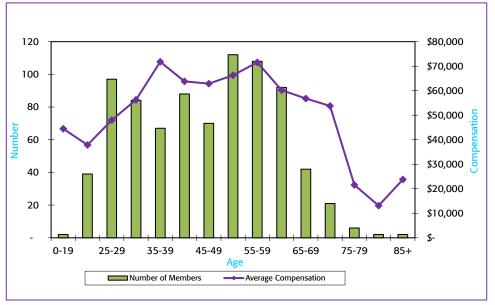
Average annual compensation has grown by 82.1% (2.8% annually) over the past twenty-two years.

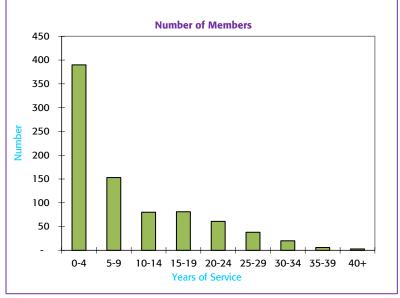


# Distribution of Plan Members as of January 1, 2024

### **ACTIVE MEMBERS**

													Average
AGE	0 4 Years	5 9 Years	10 14 Years	15 19 Years	20 24 Years	25 29 Years	30 34 Years	35 39 Years	40 + Years	Total	Total	Compensation	Compensation
0-19	2	-	-	-	-	-	-	-	-	2	\$	88,990	\$ 44,495
20-24	39	-	-	-	-	-	-	-	-	39	\$	1,476,583	\$ 37,861
25-29	95	2	-	-	-	-	-	-	-	97	\$	4,656,433	\$ 48,004
30-34	56	25	3	-	-	-	-	-	-	84	\$	4,726,622	\$ 56,269
35-39	24	19	19	5	-	-	-	-	-	67	\$	4,809,963	\$ 71,790
40-44	37	23	9	18	1	-	-	-	-	88	\$	5,615,990	\$ 63,818
45-49	33	8	3	11	15	-	-	-	-	70	\$	4,401,581	\$ 62,880
50-54	47	23	11	4	12	13	2	-	-	112	\$	7,428,289	\$ 66,324
55-59	21	23	16	12	9	12	11	4	-	108	\$	7,724,135	\$ 71,520
60-64	22	18	12	18	12	7	2	1	-	92	\$	5,543,249	\$ 60,253
65-69	8	9	5	9	5	3	2	-	1	42	\$	2,385,081	\$ 56,788
70-74	4	1	2	4	6	1	2	1	-	21	\$	1,129,614	\$ 53,791
75-79	2	1	-	-	1	2	-	-	-	6	\$	129,507	\$ 21,585
80-84	-	1	-	-	-	-	1	-	-	2	\$	26,224	\$ 13,112
85+	-	-	-	-	-	-	-	-	2	2	\$	47,574	\$ 23,787
TOTAL	390	153	80	81	61	38	20	6	3	832	\$	50,189,836	\$ 60,324









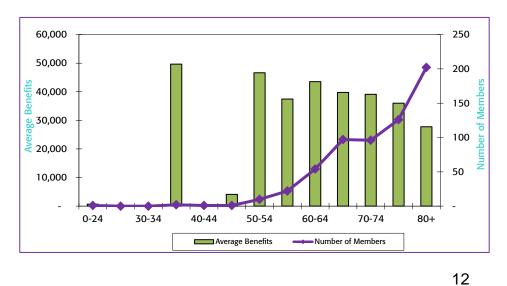
# Distribution of Plan Members as of January 1, 2024

### **RETIRED MEMBERS**

	Retired Members and Beneficiaries						
Age	Number	Average Benefit	Total Benefit				
0-24	1	697	697				
25-29	-	-	-				
30-34	-	-	-				
35-39	1	41,957	41,957				
40-44	1	156	156				
45-49	-	-	-				
50-54	2	25,487	50,974				
55-59	13	30,920	401,963				
60-64	44	40,024	1,761,066				
65-69	83	39,206	3,254,081				
70-74	85	38,431	3,266,624				
75-79	110	34,742	3,821,616				
80+	186	26,644	4,955,743				
TOTAL	526	\$ 33,374	\$ 17,554,878				

		Disabled Members	;
Age	Number	Average Benefit	Total Benefit
0-24	-	-	-
25-29	-	-	-
30-34	-	-	-
35-39	1	57,313	57,313
40-44	-	-	-
45-49	1	4,129	4,129
50-54	8	51,901	415,207
55-59	9	46,845	421,601
60-64	10	58,824	588,243
65-69	14	43,072	603,006
70-74	11	44,325	487,573
75-79	16	44,712	715,389
80+	16	40,790	652,632
TOTAL	86	\$ 45,873	\$ 3,945,095

		Total	
Age	Number	Average Benefit	Total Benefit
0-24	1	697	697
25-29	-	-	-
30-34	-	-	-
35-39	2	49,635	99,271
40-44	1	156	156
45-49	1	4,129	4,129
50-54	10	46,618	466,181
55-59	22	37,435	823,564
60-64	54	43,506	2,349,309
65-69	97	39,764	3,857,087
70-74	96	39,106	3,754,198
75-79	126	36,008	4,537,005
80+	202	27,764	5,608,376
TOTAL	612	\$ 35,131	\$ 21,499,972



Benefits shown are net of State reimbursed COLA.



### Assets

	Cash	\$ 3,626,657.77
	Pooled Alternative Investments	292,224.37
	PRIT FUND	214,909,753.78
A	Sub-Total:	\$ 218,828,635.92
	Interest Due and Accrued	\$ 18,874.34
	Accounts Receivable	21,063.87
	Accounts Payable	(3,059.98)
В	Sub-Total:	\$ 36,878.23
	Market Value of Assets [(A) + (B)]	\$ 218,865,514.15

- The asset allocation is approximately 20% fixed income, cash, receivables and payables and 80% equities, alternative investments, hedge funds and similar types of investments.
- Annual return in calendar 2023: 10.7% vs. a 7.00% assumption.
  - \$7,419,339 net actuarial asset gain in Calendar Year 2023

#### **Actuarial Value of Assets**

For its Actuarial Value of Assets (AVA), Arlington uses a four-year asset smoothing method which recognizes gains and losses over a four-year period. For example, for a gain in 2018, 25% would be recognized in 2019, another 25% in 2020, another 25% in 2021, and the final 25% in 2022.

The AVA is \$228.0 million, \$9.2 million higher than the MVA. The calculation of the smoothed asset value is shown on the following page.



# **Four-Year Asset Smoothing**

1. Market value of assets including receivable/payable as of 01/01/2024

\$ 218,865,514

# 2. Phase-in of asset gains and losses

	Plan	Original	Percent	Amount
	Year	Amount	Unrecognized	Unrecognized
	(1)	(2)	(3)	(2) x (3)
a.	2023	\$7,419,339	75%	\$5,564,504
b.	2022	(\$41,082,145)	50%	(\$20,541,073)
c.	2021	\$23,263,436	25%	\$5,815,859
d.	2020	\$7,580,139	0%	<b>\$</b> 0
e.	Total	(\$2,819,232)		(\$9,160,710)

3.	Valuation assets without corridor as of 01/01/2024
	(1 2.e.)

\$ 228,026,224

### 4. Corridor Check

a.	90% of Market Value	\$ 196,978,963
_		

b.	110% of Market Value	\$ 240,752,066

5.	Valuation assets with corridor as of 01/01/2024	\$ 228,026,224
	(3. within Corridor)	

### 6. Calculation of return on valuation assets

a.	Valuation assets as of 01/01/2023	\$ 216,195,548

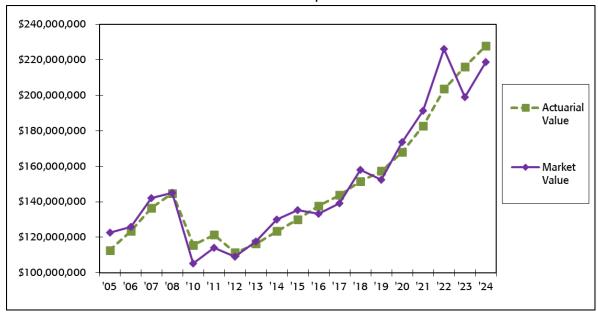
b.	ER contribs + EE contribs - Ben Pymts - Expenses	\$ (1,414,213)
----	--	----------------

c.	Actual return on valuation assets	\$ 13,244,888
	5 (6.a. + 6.b.)	

e.	Return on valuation assets	6.15%
	(6.c. / 6.d.)	

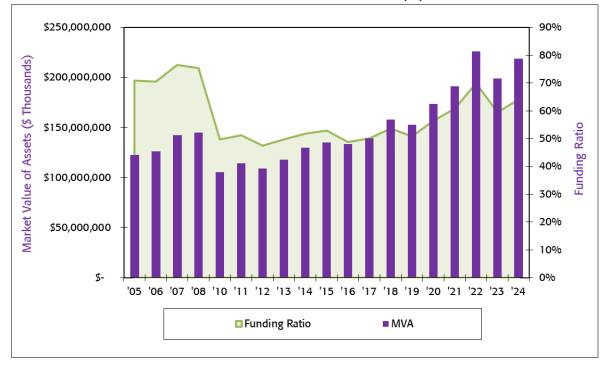
# f. Annualized return on assets 6.15%

The benefit of using an asset smoothing method is that it results in a more stable measure of the financial condition of the Plan. This is illustrated by the chart below, which displays a history of the Actuarial Value and Market Value of Assets over the past nineteen valuations.



### **Funding Ratio**

The following displays the history of the funding ratio for the past nineteen valuations, based on Market Value of Assets. The Market Value for each year is shown to accompany the funding ratio. We show the market value of assets as that is the amount of assets available to pay for benefits.





#### Risk

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as:

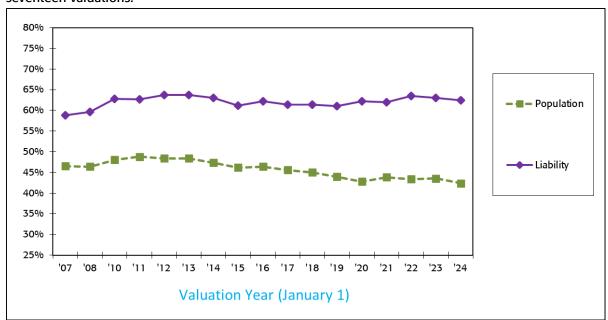
- Plan experience differing from that anticipated by the economic or demographic assumptions,
- · Changes in economic or demographic assumptions,
- Increases or decreases expected as part of natural operation of the methodology used for these
  measurements such as additional contribution requirements based on the plan's funded status,
- Changes in plan provisions or applicable law.

As part of the valuation, we have not performed an analysis of the potential range of future measurements. GASB Statement 67 and 68 reports for the Arlington Retirement System contain alternate results to measure the impact of increases or decreases in the discount rate.

### Maturity

One important concern is the maturity of the system. Systems with a greater portion of their liability stemming from current retirees whose benefits already being paid are likely to experience greater impact from short-term asset experience, as high payouts in the near future leave less of the current assets available to benefit from investment returns further in the future.

Below is a history of the retiree's percentage of the covered population and liability. While the retiree share of the population has decreased since 2011, the liability has hovered around 60% over the past seventeen valuations.

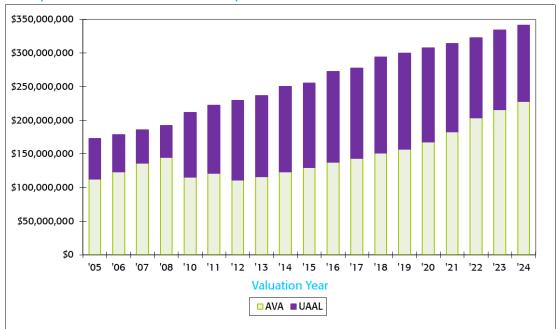




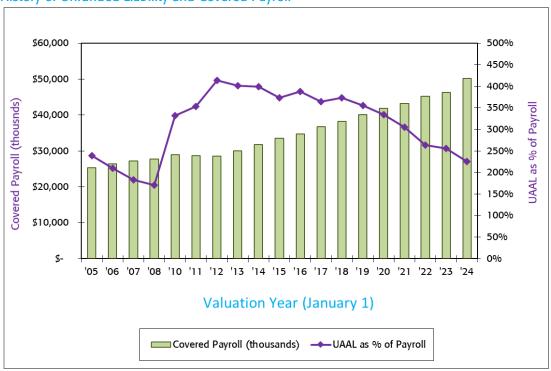
# **Historical Experience**

The following charts display Arlington's history of Actuarial Assets and Unfunded Liability; the second chart compares the unfunded liability to covered payroll.

History of Assets and Unfunded Liability



### History of Unfunded Liability and Covered Payroll





# **Comparative Results**

	January 1, 2024	January 1, 2023	Percentage Change
Funding			
Contribution for Fiscal 2026	\$18,120,355	\$18,120,355	0.0%
Members			
Actives			
a. Number	832	802	3.7%
b. Annual Compensation	\$50,189,836	\$46,272,993	8.5%
c. Average Annual Compensation	\$60,324	\$57,697	4.6%
d. Average Attained Age	46.3	46.3	0.0%
e. Average Past Service	9.1	9.3	-2.8%
Retired, Disabled and Beneficiaries			
a. Number	612	619	-1.1%
b. Total Benefits*	\$21,499,972	\$20,946,581	2.6%
c. Average Benefits*	\$35,131	\$33,839	3.8%
d. Average Age	75.1	75.2	-0.1%
<ul> <li>Inactives</li> </ul>			
a. Number	537	545	-1.5%
Normal Cost			
a. Total Normal Cost as of January 1, 2024	\$7,531,337	\$7,090,869	6.2%
b. Less Expected Members' Contributions	<u>4,751,211</u>	4,353,584	9.1%
c. Normal Cost to be funded by the Municipality	\$2,780,126	\$2,737,284	1.6%
d. Adjustment to July 1, 2025	189,754	186,830	1.6%
e. Administrative Expense Assumption	<u>509,315</u>	494,481	3.0%
f. Normal Cost Adjusted to July 1, 2025	\$3,479,195	\$3,418,595	1.8%
Actuarial Accrued Liability			
a. Active Members	\$126,578,044	\$121,895,831	3.8%
b. Inactive Members	4,740,921	4,729,475	0.2%
c. Retired Members and Beneficiaries	<u>210,034,190</u>	207,710,262	1.1%
d. Total	\$341,353,155	\$334,335,568	2.1%
Unfunded Actuarial Accrued Liability			
a. Actuarial Accrued Liability	\$341,353,155	\$334,335,568	2.1%
b. Less Actuarial Value of Assets	228,026,224	216,195,548	5.5%
c. Unfunded Actuarial Accrued Liability	\$113,326,932	\$118,140,020	-4.1%
d. Adjustment to FY2026	(1,164,222)	222,182	
e. Unfunded Actuarial Accrued Liability as of FY2026	\$112,162,710	\$118,362,202	

<sup>\*</sup> Excluding State reimbursed COLA

#### **APPENDICES**

## Appendix A – Actuarial Methods and Assumptions

All assumptions and methodologies were either set by statute or selected by the Arlington Retirement Board in conjunction with guidance provided by Stone Consulting, Inc.

Stone Consulting, Inc. was furnished member and financial data by the Arlington Retirement System's administrative staff. Although examined under broad parameters for reasonableness, the data was not audited by the actuary. With the assistance of the staff of the Arlington Retirement Board, we were able to develop a database sufficient for valuation purposes.

#### ASSUMPTION AND METHODOLOGY CHANGES SINCE PRIOR VALUATION

All assumptions and methods were maintained from the prior valuation

#### **ACTUARIAL METHODS**

#### **Actuarial Cost Method**

The Entry Age Normal Actuarial Cost Method has been used in this valuation. Under this method, the normal cost is the amount calculated as the level percentage of compensation necessary to fully fund the prospective benefits from each member's entry age to retirement age.

The actuarial accrued liability represents the theoretical accumulation of all prior years' normal costs for the plan members as if the program had always been in effect. The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over plan assets. The use of the Entry Age Normal actuarial funding method is consistent with the requirements of Chapter 32 of the Massachusetts General Laws.

#### **Asset Valuation Method**

Market Value of Assets, adjusted for payables and receivables, adjusted to phase in investment gains compared to the expected market value and losses evenly over four years (shown on page 14). The asset valuation method adjusts the results to no less than 90% and no more than 110% of the market value of assets adjusted for payables and receivables.

### Fiscal Year Adjustment

The actuarial results are adjusted by the valuation interest rate and salary scale to the beginning of Fiscal Year 2026. The unfunded actuarial accrued liability is rolled forward with normal cost and further adjusted by anticipated contributions and interest.



### **Actuarial Methods and Assumptions (Continued)**

#### **ACTUARIAL ASSUMPTIONS**

#### **Valuation Date**

January 1, 2024.

#### **Investment Return**

7.00% per year net of investment expenses. The investment return assumption is a long-term assumption and is based on capital market expectations by asset class, historical returns, and professional judgement.

### **Cost-of-Living Increases**

A 3% COLA on the first \$15,000 of a member's retirement allowance for all years is assumed.

### Salary Increases

Select and Ultimate: salary increases based on group and year of service.

- Group 1 and 2: 7.75% increases for the first 6 years of service; 4% thereafter
- Police: 4% increases for all years except:
  - 9% in years 2 and 3
  - 5% in years 7 and 10
- Fire: 4% increases for all years except:
  - 7.5% in year 1
  - 12.5% in year 2
  - 5% in years 4 through 6

Step increases are assumed to be part of the salary increase assumption. The total payroll is assumed to increase at 4.50% per year.

The salary increase assumption reflects prior experience including PERAC's 2002 local experience study, current expectations, and professional judgement.



## **Actuarial Methods and Assumptions (Continued)**

### **Family Composition**

Members assumed married with 2 dependent children – one male and one female both age 15; age difference between member and spouse assumed to be 3 years (the male being the older).

### **Administrative Expenses**

Estimated budgeted amount of \$509,315 for the Fiscal Year 2026 is added to the Normal Cost. The administrative expense does not include investment manager and custodial fees. These fees are considered part of the discount rate assumption that is net of fees.

#### Regular Interest Rate Credited to Annuity Savings Account

2% per year.

### Net 3(8)(c)

Net 3(8)(c) payments are assumed to be the same level as the past calendar year for all future years.

#### **Contribution Timing**

Contributions are assumed to be made at the beginning of the fiscal year.

#### Salary Adjustment

Active members who were employed prior to the dates listed below will be provided a lump-sum payment of a certain percentage of the final 3-year average regular compensation upon termination. This was to recognize that annual increases were not consistently provided during their term of employment. The Retirement Board deems the lump-sum payment regular compensation. For valuation purposes the following percentage increases were used:

Employed	Group 4
Prior to July 1, 1984	7.1%
July 1, 1984 – December 31, 1992	2.0%

### Section 90 A, C, D Increases

Additional liability of \$4,549,254 and additional normal cost of \$101,826 were calculated by assuming that Section 90 increases in future years will remain a constant ratio of annual benefits paid. This ratio was applied to the projected benefits for each year, and then multiplied by a longevity factor of 5.81. This was calculated as the average present value of a dollar of annual benefit for those receiving Section 90 increases, weighted according to the amount of each member's Section 90 increase.



### **Credited Service**

All service is assumed to be due to employment with the municipality.

## In-Service Disability and Death

Both Disability and In-Service Death are assumed to be 55% ordinary and 45% accidental for Group 1 and 2, and 10% ordinary and 90% accidental for Group 4.

### Withdrawal Prior to Retirement

The rates shown at the following sample ages illustrate the withdrawal assumption. Withdrawal rates are set to zero if the retirement rate at that age is nonzero.

Service Group 1 and 2 Group 4 0 15% 1.5% 1 12% 1.5% 2 10% 1.5% 3 9% 1.5% 4 8% 1.5% 5 7.6% 1.5% 10 5.4% 1.5% 15 3.3% 0.0% 20 2.0% 0.0% 25 1.0% 0.0% 0.0% 0.0% 30+

Rate of Withdrawal

### **Disability Prior to Retirement**

The rates shown at the following sample ages illustrate the assumption regarding the incidence of disability:

Rate of Disability

Age	Group 1 and 2	Group 4
20	0.01%	0.10%
25	0.02%	0.20%
30	0.03%	0.30%
35	0.06%	0.30%
40	0.10%	0.30%
45	0.15%	1.00%
50	0.19%	1.25%
55	0.24%	1.20%
60	0.28%	0.85%

# **Actuarial Methods and Assumptions (Continued)**

### **Rates of Retirement**

The rates shown at the following ages illustrate the assumption regarding the incidence of retirement, once the member has achieved 10 years of service:

				Hired after 4/1/2012		
	Group 1& 2	Group 1 & 2		Group 1& 2	Group 1 & 2	
Age	Male	Female	Group 4	Male	Female	Group 4
50	1%	1.5%	2%	0%	0%	0%
51	1%	1.5%	2%	0%	0%	0%
52	1%	2.0%	2%	0%	0%	0%
53	1%	2.5%	2%	0%	0%	0%
54	2%	2.5%	7.5%	0%	0%	0%
55	2%	5.5%	15%	0%	0%	10%
56	2.5%	6.5%	10%	0%	0%	7%
57	2.5%	6.5%	10%	0%	0%	20%
58	5%	6.5%	10%	0%	0%	10%
59	6.5%	6.5%	15%	0%	0%	15%
60	12%	5%	20%	25%	30%	20%
61	20%	13%	20%	20%	13%	20%
62	30%	15%	25%	30%	15%	25%
63	25%	12.5%	25%	25%	12.5%	25%
64	22%	18%	30%	22%	18%	30%
65	40%	15%	100%	40%	15%	100%
66	25%	20%	N/A	25%	20%	N/A
67	25%	20%	N/A	25%	20%	N/A
68	30%	25%	N/A	30%	25%	N/A
69	30%	20%	N/A	30%	20%	N/A
70	100%	100%	N/A	100%	100%	N/A

### Mortality

RP-2014 table adjusted to 2006 and projected generationally with MP-2021 (sex-distinct). During employment the healthy employee mortality table is used. Post-employment the healthy annuitant table is used.

Mortality for disabled retirees follows the same table as non-disabled retirees, set forward 2 years. Death is assumed to be due to the same cause as the disability 40% of the time.



## Appendix B – Summary of Principal Provisions

#### 1. PARTICIPANT

Participation is mandatory for all full-time employees whose employment commences before age 65. There are three classes of members in the retirement system:

- Group 1: general employees
- Group 2: employees in specified hazardous occupations (e.g., electricians)
- Group 4: police and firefighters

#### 2. MEMBER CONTRIBUTIONS

Member contributions vary depending upon date hired as follows:

Date of Hire	Member Contribution Rate		
Prior to 1975	5% of Pay		
1975 – 1983	7% of Pay		
1984 – June 30, 1996	8% of Pay		
After June 30, 1996	9% of Pay		

Members hired after 1978 contribute an additional 2% of pay over \$30,000.

#### 3. PAY

### a. Pay

Gross regular compensation excluding bonuses, overtime, severance pay, unused sick pay, and other similar compensation.

### b. Average Pay

The average of pay during the three consecutive years that produce the highest average or, if greater, during the last three years (whether or not consecutive) preceding retirement. For members hired after April 1, 2012, five-year averages will be used.

#### 4. CREDITED SERVICE

Period during which an employee contributes to the retirement system plus certain periods of military service and "purchased" service.



## Summary of Principal Provisions (Continued)

#### 5. SERVICE RETIREMENT

## a. Eligibility

### Hired prior to April 2, 2012:

- Attainment of age 55 and completion of ten years of credited service,
- or at any age with completion of 20 years of service.
- If hired prior to 1978 or a member of Group 4, the completion of ten years of service is not required.

### Hired after April 1, 2012:

- Group 1 Age 60 and Completion of 10 years of credited service;
- Group 2 Age 55 and completion of 10 years of service;
- Group 4 Age 55.

#### b. Retirement Allowance

Determined as the product of the member's benefit percentage, average pay and credited service, where the benefit percentage is shown below (maximum allowance of 80% of average pay):

Benefit Percentage	Group 1	Group 2	Group 4		
2.5%	65+	60+	55+		
2.4	64	59	54		
2.3	63	58	53		
2.2	62	57	52		
2.1	61	56	51		
2.0	60	55	50		
1.9	59	N/A	49		
1.8	58	N/A	48		
1.7	57	N/A	47		
1.6	56	N/A	46		
1.5	55	N/A	45		
	Hired after April 1, 2012*				
2.5%	67+	62+	57+		
2.35	66	61	56		
2.20	65	60	55		
2.05	64	59	54		
1.90	63	58	53		
1.75	62	57	52		
1.60	61	56	51		
1.45	60	55	50		

<sup>\*</sup>Reduction is .125% for each year early instead of .15% per year for employees with over 30 years of service.

In addition, veterans receive an additional \$15 per year for each year of credited service up to 20 years



Summary of Principal Provisions (Continued)

#### DEFERRED VESTED RETIREMENT

### a. Eligibility

Completion of 10 years of credited service (for elected and appointed members, 6 years in the event of involuntary termination).

#### b. Retirement Allowance

Determined in the same manner as "Service Retirement" section above with the member eligible to start collecting a benefit at age 55, (or age 57 for post-April 1, 2012 hires) or defer until later at his or her discretion. If a member chooses, his or her contributions with interest may be withdrawn. The amount of interest he or she will receive depends on length of service and whether or not the termination of employment was voluntary.

#### 7. ORDINARY DISABILITY RETIREMENT

### a. Eligibility

Non-job related disability after completion of 10 years of credited service.

#### b. Retirement Allowance

Determined in the same manner as "Service Retirement" section and calculated as if the member had attained age 55 (or age 60 for group 1 hired after April 1, 2012), if younger. Veterans receive 50% of pay (during final year) plus an annuity based on accumulated member contributions with interest.

### 8. ACCIDENTAL DISABILITY RETIREMENT

### a. Eligibility

Disabled as a result of an accident in the performance of duties. No age or service requirement.

### b. Retirement Allowance

72% of pay plus an annuity based on accumulated member contributions with interest. Also, a dependent's allowance per year for each child. Total allowance not to exceed 100% of pay (75% for members hired after 1987).



Summary of Principal Provisions (Continued)

#### 9. NON-OCCUPATIONAL DEATH

### a. Eligibility

Dies while in active service, but not due to occupational injury. 2 years of service.

#### b. Retirement Allowance

Benefit as if Option C had been elected (see below) and member had attained age 55 (or age 57 for those hired after April 1, 2012) if younger.

Minimum monthly benefits provided as follows:

- spouse \$500,
- first child \$120,
- each additional child \$90

#### 10. OCCUPATIONAL DEATH

### a. Eligibility

Dies as a result of an occupational injury.

#### b. Benefit Amount

72% of pay plus refund of annuity savings fund balance. In the case of an accidental disability retiree who dies of the same cause, the beneficiary receives 72% of the last 12 months salary or the current pension amount, whichever is greater.

#### 11. COST-OF-LIVING INCREASES

An increase of up to 3% applied to the first \$15,000 of annual benefit. Funded by the Employer from Fiscal Year 1999. Percentage increase is voted on each year by the Retirement Board. Cost-of-living increases granted during Fiscal Year 1982 through Fiscal 1998 are reimbursed by the Commonwealth.

#### 12. OPTIONAL FORMS OF PAYMENT

- Option A: Allowance payable monthly for the life of the member.
- Option B: Allowance payable monthly for the life of the member with a guarantee of remaining member contributions with interest.
- Option C: Allowance payable monthly for the life of the member with 66-2/3% continuing to the
  member's beneficiary upon the member's death. If the beneficiary predeceases the member, the
  allowance amount "pops up" to the non-reduced amount.



### Appendix C – Glossary of Terms

### Actuarial Accrued Liability

The portion of the Present Value of Benefits that is attributable to past service.

#### Actuarial Value of Assets

The value of assets based on the asset valuation method shown in the Actuarial Methods and Assumptions section of this report.

# Actuarial Assumptions

Estimates are made as to the occurrence of certain events that determine the level of benefits to be paid and how long they will be provided. The more important actuarial assumptions include the investment return on assets, salary increases and the rates of turnover, disability, retirement and mortality.

### Actuarial Cost Method

The procedure that is used to allocate the present value of benefits between the liability that is attributable to past service (Actuarial Accrued Liability) and that attributable to future service.

### Funding Ratio

The percentage of the accrued liability that is covered by the Actuarial Value of Assets.

#### GASB

Government Accounting Standards Board (issues guidance for disclosure of retirement system liabilities).

#### Normal Cost

The portion of the Present Value of Benefits that is attributable to benefits to be earned in the coming year.

#### PERAC

Public Employee Retirement Administration Commission, a division of the State government which has regulatory authority over the administration of the retirement system.

#### Present Value of Benefits

Represents the dollar value today of all benefits expected to be earned by current members if all actuarial assumptions are exactly realized.

#### PRIT

Pension Reserves Investment Trust Fund is the state controlled and administered fund for the investment of assets for members of the retirement system.

### Unfunded Actuarial Accrued Liability

That portion of the Actuarial Accrued Liability not covered by System Assets.



# Arlington Retirement Board

# Actuarial Valuation as of January 1, 2024

# **PERAC Information Disclosure**

The most recent actuarial valuation of the System was prepared by Stone Consulting, Inc. as of January 1, 2024

The normal cost for employees on that date was:	\$4,751,211	9.5% of payroll
The normal cost for the employer was:	\$2,780,126	5.5% of payroll

The actuarial liability for active members was:	\$126,578,044
The actuarial liability for retired members was (includes inactives	s): \$214,775,111
Total actuarial accrued liability:	\$341,353,155
System assets as of that date (\$218,865,514.15 Market Value):	\$228,026,224
Unfunded actuarial accrued liability:	\$113,326,932

The ratio of system's assets to total actuarial liability was: 67%

As of that date the total covered employee payroll was: \$50,189,836

The principal actuarial assumptions used in the valuation are as follows:

Investment Return: 7.00% per annum

Rate of Salary Increase: Select and ultimate rate (4.00% ultimate rate)

# SCHEDULE OF FUNDING PROGRESS (Dollars in \$000's)

	Actuarial Value	Actuarial Accrued	Unfunded AAL	Funded	Covered	UAAL as a % of
Actuarial Valuation	of Assets	Liability (AAL)	(UAAL)	Ratio	Payroll	Covered Payroll
Date	(a)	(b)	(b a)	(a/b)	(c)	((b a)/c)
1/1/2024	\$228,026	\$341,353	\$113,327	67%	\$50,190	226%
1/1/2023	\$216,196	\$334,336	\$118,140	65%	\$46,273	255%
1/1/2022	\$203,653	\$323,082	\$119,429	63%	\$45,223	264%
1/1/2021	\$182,823	\$314,568	\$131,745	58%	\$43,224	305%
1/1/2020	\$168,137	\$307,978	\$139,841	55%	\$41,821	334%



Arlington Retirement Board
 Actuarial Valuation as of January 1, 2024

**ASOP 4 Disclosures** 

#### **LDROM**

In compliance with ASOP 4 Section 3.11, we have calculated a Low Default Risk Obligation Measure (LDROM) for projected benefits. These benefits were discounted using the FTSE Pension Liability Index, which includes yields from hypothetical AA zero coupon bonds with maturities from 6 months to 30 years. This calculation yielded a single equivalent discount rate of 4.80%.

Based on this discount rate, the LDROM of the Entry Age Actuarial Accrued Liability is \$428,473,230. All other assumptions and methods used in calculating the LDROM are consistent with those applied in this valuation.

Based on the assumptions and methods used, the LDROM reflects the liability that would have to be funded if the Trust were invested entirely in assets corresponding to the FTSE Index. The difference between the two measures reflects the anticipated value of taking on investment risk by investing in securities which have historically experienced both greater returns and greater volatility than the assets represented by the FTSE rates. The use of a higher discount rate for pension funding to reflect higher projected returns results in a reduction in the required funding levels for the Plan, but this being realized is contingent on future asset performance; lower than expected returns will result in increased required contributions, while higher than expected returns could produce surpluses that reduce future contribution requirements.

#### **RADC**

In accordance with ASOP 4 Section 3.21, pension obligation valuations must include a "reasonable" Actuarially Determined Contribution (ADC). An ADC is deemed reasonable if it either funds accrued liabilities within an acceptable time frame or annually reduces the unfunded liability by a reasonable amount.

The funding schedule in this valuation meets these criteria by aiming to accumulate assets adequate to make benefit payments when due. The funding contribution for FY2026 aligns with these standards and qualifies as a reasonable Actuarially Determined Contribution.

