

COMMONWEALTH OF MASSACHUSETTS
EXECUTIVE OFFICE OF ENVIRONMENTAL AFFAIRS
BOARD OF REGISTRATION OF
HAZARDOUS WASTE SITE CLEANUP PROFESSIONALS

In the Matter of:)
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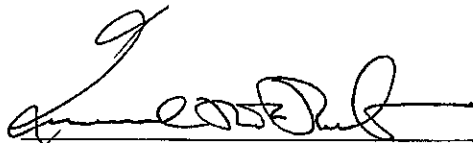
Richard J. Cushing,
Respondent)
)
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) Docket No.: LSP-12-AP-01
)
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AFFIDAVIT OF GERARD M. R. MARTIN

I, Gerard M. R. Martin, under the pains and penalties of perjury, state that I am the Gerard M. R. Martin whose prepared direct testimony is attached to this affidavit. I further state that, if asked the questions contained in the text of such testimony, I would give the answers that are set forth in the text of such testimony. I adopt the aforesaid answers as my direct testimony in this proceeding.

Signed under the pains and penalties of perjury this 23rd day of August, 2012.



Gerard M.R. Martin

Exhibit B-1

**COMMONWEALTH OF MASSACHUSETTS
BOARD OF REGISTRATION OF HAZARDOUS WASTE SITE
CLEANUP PROFESSIONALS
before the
OFFICE OF APPEALS and DISPUTE RESOLUTION**

In the Matter of Richard J. Cushing

Docket No. LSP 12 AP 01

**Prepared Direct Testimony of
Gerard M. R. Martin
Witness in support of the Initial Determination of the
Board of Registration of Hazardous Waste Site Cleanup Professionals**

1 **Q. Please state your name and business address.**

2 A. My name is Gerard M. R. Martin, and my business address is
3 Massachusetts Department of Environmental Protection (MassDEP), Southeast Regional
4 Office, 20 Riverside Drive, Lakeville, MA 02347.

5

6 **Q. What connection, if any, do you have with the Board of Registration**
7 **of Hazardous Waste Site Cleanup Professionals ("Board")?**

8 A. I served as a witness in one previous Board disciplinary case in July, 2004,
9 in a hearing regarding whether an Licensed Site Professional's (LSP's) license should be
10 suspended immediately.

11

12 **Q. Please describe your educational and professional background.**

13 A. I have an undergraduate degree in Earth Science and Geology from
14 Bridgewater State College. After completing course work toward a Master of Science
15 degree from Western Michigan University, I worked as a Project Manager and

1 hydrogeologist at a private engineering firm in Massachusetts and at MassDEP's
2 Southeast Regional Office ("SERO") as a hydrogeologist. Since 1993, I have
3 continuously managed hazardous waste site cleanup programs in MassDEP's Southeast
4 Region, and been part of the hazardous waste site management team for MassDEP as a
5 whole. I have managed or supervised hundreds of sites involving the assessment and
6 remediation of hazardous waste under the Massachusetts Contingency Plan ("MCP").

7 From 1993 to 1995, I managed sites in the Southeast region where MassDEP was
8 conducting the assessment and cleanup using public funds because the Responsible
9 Parties were unable or unwilling to perform the cleanup required by the MCP. In this
10 position, I applied the MCP to develop work plans for state contractors, interpret site test
11 data, and review technical submittals and reports by environmental engineers and LSPs.

12 From 1995 to 2009 I was chief of the Site Management and Permitting Section ,
13 where my work included supervising staff who were reviewing Tier I Permit
14 Applications (including reviews of associated Numerical Ranking System score sheets)
15 and overseeing response actions at Tier I hazardous waste sites. I monitored sites where
16 enforcement action was potentially needed, planned risk reduction measures such as
17 monitoring contaminant concentrations in groundwater and soil gas for potential impacts
18 to indoor air, and reviewed reports for technical accuracy and compliance with the MCP.
19 The sites I have supervised where the contaminant at issue in this case,
20 tetrachloroethylene or "PCE," or other chlorinated solvents were the contaminants of
21 concern include the J. Braden Thompson Road Site in Sandwich, which was a private
22 junkyard where wastes from the Massachusetts Military Reservation on Cape Cod were
23 disposed of; the Davis Road site in Westport, where many private wells were

1 contaminated and an extensive soil gas survey was conducted to evaluate the possibility
2 of vapor intrusion into area residences; the former Morse Cutting Tool Site in New
3 Bedford, where vinyl chloride in the groundwater was potentially impacting the indoor
4 air of several residences; the Oak Street site in Taunton, where chlorinated solvents in
5 groundwater was investigated to determine potential impacts to an elementary school and
6 several residences; Décor Manufacturing in Whitman, where chlorinated solvents
7 released to the groundwater were migrating towards residential properties; a former dry
8 cleaner on North Street, New Bedford where PCE from the drycleaner that impacted the
9 groundwater in a residential neighborhood was never assessed and an inadequate
10 Response Action Outcome (RAO) was submitted, and MassDEP conducted an
11 assessment to determine the impact to indoor air to residences and a Boys and Girls Club;
12 the former Krew Property in Attleboro where MassDEP oversaw response actions to
13 evaluate the potential indoor air impacts to a daycare facility from a release of solvents to
14 the groundwater; the former American Metal Craft Site in Attleboro where the potential
15 impact to indoor air from a release of chlorinated solvents migrating through the
16 groundwater into a densely populated residential neighborhood was conducted; the
17 former Bourne Texaco site where the potential for vapor intrusion due to light non-
18 aqueous-phased liquid (LNAPL) that migrated to within 30 feet of a residential structure
19 on the adjacent property; the Brookfield Engineering, Ark Les and Qual Craft sites in
20 Stoughton, where there was vapor intrusion into homes; and the Blackinton Commons
21 site in North Attleboro, where wastes from a jewelry manufacturer contaminated the
22 indoor air of several newly-constructed condominium buildings.

1 In 2000, the Stoughton Project Team won a Performance Recognition award from
2 the Commissioner of MassDEP for its work.

3 Additional details regarding my educational and professional background are
4 provided in my resume, Exhibit B-2.

5
6 **Q. What is your current position?**

7 A. I am Chief of the Compliance, Enforcement, and Brownfields
8 Redevelopment Section of the Bureau of Waste Site Cleanup ("BWSC") in the Southeast
9 Region of MassDEP.

10
11 **Q. Please describe your duties and responsibilities as Chief of**
12 **Compliance for BWSC in the Southeast Region.**

13 A. I assist the Deputy Regional Director in supervising the hazardous waste
14 site cleanup program for the region. I supervise the Compliance, Enforcement, and
15 Brownfields Redevelopment Section, and I act as the Regional Enforcement Coordinator
16 and Brownfields Coordinator. My role as Brownfields Coordinator involves giving
17 technical assistance on contaminated Brownfields sites where redevelopment is planned,
18 or taking enforcement measures if adequate cleanup is not performed. "Brownfields"
19 refers to the redevelopment of contaminated properties to allow for productive and safe
20 reuse. The contamination at such sites sometimes poses a risk of vapor intrusion into the
21 proposed new construction, and I assist in planning appropriate cleanup or mitigation
22 measures to prevent future vapor intrusion issues. For instance, I have recently been
23 involved in planning strategies at the Dyl-Chem mill in New Bedford overlying

1 groundwater contaminated with chlorinated solvents, which was converted to housing for
2 low-income, disabled veterans.

3 I am also the chair of the Indoor Air/Vapor Intrusion workgroup established by
4 MassDEP in December 2008 to develop guidance for the assessment of vapor intrusion
5 of contaminants into indoor air. The approximately 60 members of the work group
6 include 15 MassDEP staff plus outside lawyers, laboratory technicians, risk assessors,
7 and LSPs, who assisted in the development of the guidance. The guidance includes
8 assessment methods for the vapor intrusion pathway and indoor air; regulatory
9 framework and risk characterization requirements; screening criteria for evaluating soil
10 gas and indoor air test results; methods and technologies for mitigating vapor intrusion;
11 design of sub-slab depressurization systems; and other information. It was released by
12 MassDEP in December 2011 as "Interim Final Vapor Intrusion Guidance (WSC#-11-
13 435)." During the development of the Guidance document, and after it was completed, I
14 made many presentations about the findings of the workgroup to the BWSC Superfund
15 Advisory Committee, the LSP Association, the Environmental Business Council, the
16 Boston Bar Association, and MassDEP Regional staff.

17
18 **Q. Have you had any other experience working with sites with potential**
19 **vapor intrusion issues?**

20 **A.** From 2008 to 2011, I coordinated the PCE Vapor Intrusion Initiative in
21 MassDEP's Southeast Region. This initiative involved assessing the potential for a vapor
22 intrusion pathway at 137 sites that filed a Class A or B RAO prior to April 3, 2006 (when
23 the GW-2 standard for PCE was reduced from 3,000 micrograms per liter (ug/L) to 50

1 ug/L), to ensure that the vapor-intrusion exposure pathway was adequately evaluated in
2 accordance with the regulations that applied at the time. Seventeen sites were further
3 reviewed to determine whether potential Imminent Hazard conditions may exist based on
4 their proximity to residences and schools.

5 In the late 1990s, I was a member of a work group convened by MassDEP that
6 developed new MCP regulations for Critical Exposure Pathways, which include vapor-
7 phase emissions of contaminants into the living or working space of a preschool, daycare,
8 school or occupied residence. In 2003, I was the lead author of the MassDEP "Standard
9 Operating Procedure for Conducting Response Actions at Homes, Schools, and Daycare
10 Facilities," which focuses on identification and elimination of Imminent Hazards.

11
12 **Q. Have you won any awards for your work, in addition to the Pride in**
13 **Performance award?**

14 A. In 2010, the LSP Association awarded me the "LSP Association Award
15 for contributions to the Practice -- LSPA Regulator Award 2010," for "effectively
16 balancing the needs and objectives of government, the private sector and the
17 environment," primarily due to my involvement in the Vapor Intrusion Workgroup. In
18 June, 2012, I was one of the twelve-member team that received the Nicholas Humber
19 Environmental Award for Outstanding Collaboration from the Environmental Business
20 Council (EBC) of New England for managing the cleanup of NSTAR's former site on the
21 harbor in New Bedford.

22

1 **Q. What, if any, documents have you reviewed to develop your**
2 **testimony?**

3 A. I have reviewed the Complaint filed with the Board by MassDEP, Mr.
4 Cushing's response dated October 2, 2008, the Board's Order to Show Cause and
5 Proposed Order, the Respondent's Answer to Proposed Order, and the documents from
6 MassDEP's files for the site that are the Exhibits in this adjudicatory hearing and related
7 documentation.

8
9 **Q. Are you sponsoring any exhibits in addition to your direct testimony?**

10 A. Yes. I am sponsoring Exhibit B-2, which is my *curriculum vitae*; Exhibit
11 B-3, "Indoor Air Sampling and Evaluation Guide," (MassDEP 2002); Exhibit B-4,
12 Application to Renew LSP License for Richard J. Cushing dated 12/19/01, with attached
13 Licensed Site Professional Continuing Education Course Summary Form and Continuing
14 Education Attendance Certification Forms; Exhibit B-5, an excerpt of the MCP effective
15 in 1999, 310 CMR 40.0321(2)(c); and Exhibit B-6, PowerPoint presentation by
16 MassDEP, "1999 MCP Revisions and Case Studies," LSP Course Number 1158,
17 November 15, 1999.

18
19 **Q. Have you reviewed the laboratory test results for soil, groundwater,**
20 **and soil gas samples from 211 West Main Street, Ayer, Massachusetts (the "site") in**
21 **2003?**

22 A. Yes. I have reviewed the soil, groundwater, soil gas and indoor air
23 analytical results collected for this site, including the laboratory reports and tables

1 included in the Phase I Initial Site Investigation Report and Tier Classification Submittal
2 that was signed by Mr. Cushing in November 2003 and submitted to MassDEP in
3 January, 2004 (Exhibit 6).

4
5 **Q. In 2003, when he addressed the concentrations of PCE in soil gas, did**
6 **Mr. Cushing comply with the MCP?**

7 **A.** No, he did not. The MCP states that a release to the environment of oil
8 and/or hazardous material which poses a significant risk to human health when present
9 for even a short period of time must be deemed to be an Imminent Hazard. 310 CMR
10 40.0322(1) (a short period of time as defined at 310 CMR 40.0953(1) shall be five years
11 unless site circumstances indicate that a shorter time period is appropriate). As outlined in
12 310 CMR 40.0951, the decision to conduct a quantitative Imminent Hazard Evaluation
13 shall "...consider the location and nature of the oil and/or hazardous material, the human
14 or environmental receptors, and appropriate guidance published by the Department."
15 Given that the concentration of PCE in the soil gas immediately adjacent to two corners
16 of the building (at soil-gas points SG-1 and SG-5) ranged from 159,000 micrograms per
17 cubic meter ($\mu\text{g}/\text{m}^3$) to 2,400,000 $\mu\text{g}/\text{m}^3$, and given that PCE is volatile and a known
18 human carcinogen, an Imminent Hazard Evaluation should have been conducted.

19 In addition, in 2001 and 2002, MassDEP published guidance and offered training
20 in risk assessment for vapor intrusion, including the potential for vapor intrusion to create
21 an Imminent Hazard. In 2002, MassDEP issued the "Indoor Air Sampling and
22 Evaluation Guide," Exhibit B-3, and in the Introduction, Table 1 shows Risk
23 Characterization Benchmarks, the first of which shows that an Imminent Hazard exists

1 “if: $ELCR > 1 \times 10^{-5}$...” MassDEP offered training in conjunction with this Guide,
2 which Mr. Cushing attended. See Exhibit B-4, Application to Renew LSP License for
3 Richard J. Cushing dated 12/19/01, with attached Course Attendance Sheet for Course
4 Number 1193, “Addressing Indoor Air Contamination” offered by MassDEP and the LSP
5 Association. Therefore, in 2003 Mr. Cushing should have recognized that indoor air
6 contamination with a cancer risk value higher than the referenced standard of 1×10^{-5} ,
7 i.e. 1E-05, posed an Imminent Hazard.

8 The concentration of PCE detected in the soil gas at this site was extraordinarily
9 high (millions of times higher than the ELCR in the table); I have never been involved in
10 a site with a soil gas concentrations in the millions – generally, MassDEP considers even
11 a concentration in the tens of thousands to potentially create an Imminent Hazard.
12 Therefore, if Mr. Cushing considered the location (immediately adjacent to the building)
13 and nature of the oil and/or hazardous material (extremely high concentrations, volatility
14 and high toxicity), and the human receptors, he should have recognized the potential
15 Imminent Hazard to occupants of the building. He did not conduct an Imminent Hazard
16 Evaluation, thus he did not comply with the MCP.

17 All of my citations to the MCP in my testimony refer to the version in effect in
18 2003-2004, when Mr. Cushing’s work on this site was performed, unless otherwise noted.

19

20 **Q. What is an Imminent Hazard?**

21 **A. An Imminent Hazard is a hazard that would pose a significant risk of harm**
22 to health, safety, public welfare or the environment if it were present for even a short
23 period of time. 310 CMR 40.0006.

1

2 **Q. What does the MCP require as a response to an Imminent Hazard?**

3 A. The MCP requires that all releases that are Imminent Hazards or could
4 pose an Imminent Hazard must be reported to MassDEP within two hours, and requires
5 Immediate Response Actions for Imminent Hazards. 310 CMR 40.0311(7), 40.0412(1).
6 A release could pose an Imminent Hazard if the estimated long-term risk levels from
7 current exposures are more than ten times the standard for No Significant Risk (NSR).
8 310 CMR 40.0321(2)(c). The NSR standard is one-in-100,000 (also expressed as 1×10^{-5}
9 or **1E-05**) over a 30-year period. 310 CMR at 40.0993(6). Ten times that standard is
10 one-in-10,000 or 1E-04. Therefore, an Imminent Hazard could exist if long-term risk is
11 greater than 1E-04. An Imminent Hazard Evaluation must be started within 14 days for
12 reportable conditions that could be an Imminent Hazard. 310 CMR 40.0426(1), (3).

13

14 **Q. What is an Imminent Hazard Evaluation?**

15 A. An Imminent Hazard Evaluation is a form of risk characterization. An
16 Imminent Hazard Evaluation must use a Method 3 Risk Characterization, in which
17 detailed information about the site, the release (including concentration and toxicity of
18 the contaminants), and human and other receptors is evaluated against applicable health
19 standards, to identify risks to human health, safety, and the environment from exposure to
20 site contaminants. 310 CMR 40.0955. An Imminent Hazard Evaluation calculates
21 quantitative cancer and non-cancer risks of harm from exposure to all site contaminants,
22 over a short period of five years, or shorter if warranted by site conditions. 310 CMR
23 40.0953(1), 40.0955(2), 40.0993(5). For carcinogens like PCE, an Imminent Hazard

1 exists if exposure for five years or less would add a one-in-100,000 chance of developing
2 cancer, that is, an Excess Lifetime Cancer Risk ("ELCR") of one-in-100,000 or 1E-05.
3 310 CMR 40.0955(2)(b).
4

5 **Q. What should Mr. Cushing have done in 2003 to comply with the MCP**
6 **in addressing the concentrations of PCE in soil gas?**

7 A. When Mr. Cushing received the soil gas sampling results, he should have
8 recognized that given the significantly elevated soil-gas analytical results, the indoor air
9 was likely to be impacted at or above Imminent Hazard concentrations and therefore he
10 should have advised his client that an Imminent Hazard Evaluation should be done, see
11 310 CMR 40.0426(1).
12

13 **Q. Mr. Cushing acknowledges that the risk assessor told him verbally in**
14 **October 2003 that the risks she calculated from the soil gas data exceeded MassDEP**
15 **risk limits for No Significant Risk, and that he did not ask her for the numerical risk**
16 **values she calculated. In your opinion, did these actions by Mr. Cushing in October**
17 **2003 comply with the MCP?**

18 A. No. Although Mr. Cushing faxed the soil gas results to a risk assessor,
19 Debra Listernick of O'Reilly, Talbot and Okun (the "risk assessor"), see Exhibit 5, the
20 fax does not include a request for an Imminent Hazard Evaluation. The risk assessor told
21 Mr. Cushing that the risk was greater than No Significant Risk ("NSR"), but there was no
22 written report, and Mr. Cushing did not ask the risk assessor for her calculated numerical
23 risk values or compare them to the NSR standard. If the calculated numerical risk level

1 was more than ten times the NSR standard of one-in-100,000 or 1E-05, that is, if it was
2 more than one-in-10,000 or 1E-04, an Imminent Hazard could exist. 310 CMR
3 40.0321(2)(c). This rule has been in the MCP since the 1999 amendments to the MCP,
4 see Exhibit B-5, 310 CMR 40.0321(2)(c) (1999). Also, MassDEP offered training to the
5 LSP community about these MCP amendments, to call them to the attention of LSPs so
6 that the amendments would be considered when evaluating risk at a site. Mr. Cushing
7 attended this training for continuing education credit. See Exhibit B-4, Application to
8 Renew LSP License for Richard J. Cushing dated 12/19/01, with attached Licensed Site
9 Professional Continuing Education Course Summary Form and Continuing Education
10 Attendance Certification Forms, including "1999 Massachusetts Contingency Plan
11 Revisions and Case Studies" dated 11/15/99. The training specifically addressed this
12 definition for when an Imminent Hazard could exist. See Exhibit B-6, PowerPoint
13 presentation by MassDEP, "1999 MCP Revisions and Case Studies," slides 61, 63, 68-
14 70. Thus Mr. Cushing should have asked the risk assessor for her calculated numerical
15 risk values and compared them to the No Significant Risk standard, which would give
16 more information about whether an Imminent Hazard could exist. Ultimately, it is the
17 LSP's job to ensure that the work conducted complies with the MCP, because the LSP is
18 the person who signs a certification on every submittal to MassDEP that the work
19 complies with the MCP.

20 Mr. Cushing did not inform his client that they must report the potential Imminent
21 Hazard within two hours. 310 CMR 40.0311(7).

22 Also, the LSP Board's Rules of Professional Conduct state that an LSP must
23 notify his client of the duty to notify MassDEP of an Imminent Hazard, and if the LSP

1 knows that the client has not notified MassDEP, the LSP has an independent duty to
2 notify MassDEP of the Imminent Hazard. 309 CMR 4.03(4)(b). This direct duty of the
3 LSP is another reason that most LSPs faced with the high PCE concentrations and the
4 advice that significant risk existed, would have been alerted to check the ELCR against
5 the MCP standards for Imminent Hazard.

6 Additionally, for the reasons stated above, Mr. Cushing should have initiated an
7 Immediate Response Action and tested indoor air directly, and he should have ensured
8 that a Imminent Hazard Evaluation was conducted using measured exposure point
9 concentrations (i.e., direct measurements of contamination, including in indoor air)
10 within 14 days of learning that the risk assessor's calculated risk was more than ten times
11 No Significant Risk. 310 CMR 40.0426(1), (3).

12
13 **Q. The risk assessor's worksheet dated 10/3/03 (Exhibit 24) shows she**
14 **calculated an Excess Lifetime Cancer Risk (ELCR) of 3.6E-04. Does this influence**
15 **your opinion?**

16 **A. Yes.** It is my understanding that Mr. Cushing received only an oral report
17 from the risk assessor in October, 2003 that the risks she calculated from the soil gas
18 results exceeded MassDEP risk limits for No Significant Risk. Exhibit 24, the risk
19 assessor's worksheet, corroborates my opinion that he should have asked for the
20 numerical risk values that the risk assessor calculated, which was 3.6E-04 or 3.6-in-
21 10,000 and was 36 times the No Significant Risk standard of 1E-05. Thus the cancer risk
22 value was more than ten times the No Significant Risk threshold of 1E-05, and could
23 pose an Imminent Hazard per 310 CMR 40.0321(2)(c). This could have been discovered

1 if Mr. Cushing had asked the risk assessor for the numerical risk values she had
2 calculated.

3

4 **Q. Have you reviewed the Phase I Initial Site Investigation Report and**
5 **Tier Classification Submittal that was signed by Mr. Cushing and submitted to**
6 **MassDEP in January, 2004 (Exhibit 6)?**

7 A. Yes.

8

9 **Q. Did the Phase I comply with the MCP?**

10 A. No. Despite the very high concentrations of PCE that were reported in the
11 soil gas in the Phase I, there was no reference to a potential Imminent Hazard nor an
12 Imminent Hazard Evaluation, which, as discussed above, should have been performed or
13 an explanation should have been given why such evaluation was not necessary. In fact,
14 the Phase I report was misleading, because it stated that there was a potential indoor air
15 impact, but it also stated that "Vapors attributable to the release have not been identified
16 within the site building," see section 8.1.1. This implies that the potential for vapors in
17 the indoor air existed and was investigated and not found, but this was not what
18 happened. Indoor air had not been tested.

19 In addition, the Phase I was deficient because there was no discussion of the
20 source of the PCE contamination, or how the source had been assessed. The MCP
21 requires that for each relevant release, the information provided relative to the disposal
22 site history must include a description of all known releases, including the source and
23 location of each release, among other things. 310 CMR 40.0483(c)(2)(a). The Phase I

1 report appeared to assume that the soil was the source of the release, but it did not discuss
2 any effort to identify the location of the highest soil concentrations of PCE that would
3 constitute such a source.

4 The Phase I was also deficient because the conceptual Phase II scope of work
5 stated that indoor air samples will be collected "as appropriate," but it did not state a
6 sampling schedule or other program to characterize the extent of contamination and
7 migration pathways. Although a conceptual scope of work can be submitted with a Tier
8 Classification, 310 CMR 40.0510(2)(f), it must include a projected schedule with interim
9 milestones, and the Conceptual Scope of Work in the Phase I submittal did not include
10 these.

11
12 **Q. Did the statements in the Phase I report that the site conditions did**
13 **not require an Immediate Response Action ("IRA") or a two-hour notification,**
14 **comply with the MCP?**

15 A. No. It was wrong to conclude there was no IRA condition, because the
16 extraordinarily high concentrations of PCE in the soil gas immediately adjacent to the
17 building and the risk levels calculated by the risk assessor in October 2003 indicated that
18 vapors could be infiltrating the site building at concentrations that could pose an
19 Imminent Hazard. As indicated previously, releases that pose or could pose an Imminent
20 Hazard require Immediate Response Actions. 310 CMR 40.0412(1), 40.0311(7),
21 40.0321.

22

1 **Q. Did Mr. Cushing's decision not to test indoor air in Phase I comply**
2 **with the MCP?**

3 A. No. Mr. Cushing had identified a likely vapor intrusion pathway, but he
4 failed to recognize that, given the PCE concentration in the soil gas, the concentrations in
5 the indoor air could pose an Imminent Hazard and should have been reported to
6 MassDEP. If I had I received a report of such a condition myself at MassDEP in October
7 2003, I would have required that indoor air be tested immediately as an IRA to evaluate
8 the potential Imminent Hazard. Mr. Cushing's failure to recognize that the risk at the site
9 could pose an Imminent Hazard and failure to conduct an Immediate Response Action
10 and an Imminent Hazard Evaluation violated the MCP and caused his decision not to test
11 indoor air.

12
13 **Q. Mr. Cushing claims that in October 2003, the risk assessor gave**
14 **verbal information that indoor air testing could be conducted in Phase II.**

15 Respondent's Answer to Proposed Order ¶31. **Does this influence your opinion in any**
16 **way?**

17 A. No. The MCP requires that a Phase I report include an evaluation of
18 potential migration pathways and of the need to conduct an IRA. 310 CMR
19 40.0483(1)(f), (g). At this site, there could have been significant impacts to indoor air,
20 and it is the LSP's responsibility to recognize that. Mr. Cushing should have conducted
21 indoor air sampling as an Immediate Response Action to collect the information
22 necessary to complete the Phase I.

1 This LSP's lack of attention and understanding of the applicable standards is also
2 indicated by the statement in his Phase I submittal that a Method 1 Risk Characterization
3 would be conducted. Exhibit 6, p. 11. However, as stated at 310 CMR 40.0942(1)(b), if
4 oil and/or hazardous material at a disposal site is present, or likely to migrate at
5 potentially significant concentrations to an environmental medium in addition to
6 groundwater and soil (such as indoor air), then a Method 1 Risk Characterization alone
7 shall not be used to characterize the risk at the disposal site. Mr. Cushing recognized that
8 the indoor air was potentially impacted, yet without investigating it further concluded that
9 a Method 1 Risk Characterization was appropriate.

10
11 **Q. Did the score of 100 on the Numerical Ranking System (NRS) score**
12 **sheet for indoor air as a potential migration pathway comply with the MCP?**

13 A. No. Indoor air at this site should have been scored 200 points as a likely
14 migration pathway, because Mr. Cushing already knew there was a reasonable likelihood
15 that PCE contamination "*is* affecting air quality in an occupied building," which is the
16 criterion for scoring indoor air with 200 points. The italics are in the MCP, 310 CMR
17 40.1512(4). The criterion for scoring air with just 100 points is that "indoor air quality of
18 an occupied building *will be* impacted," *Id.*, but the risk assessor had already told Mr.
19 Cushing that indoor air exposure was already at levels that posed significant risk in
20 October 2003, before the score sheet was submitted in January 2004.

21
22 **Q. Have you reviewed the letter dated February 24, 2004, from Mr.**
23 **Cushing and Philip Wheeler to MassDEP (Exhibit 10), and its attachments, which**

1 **are the indoor air test results and the “Indoor Air Evaluation” report dated**
2 **February 23, 2004 (Exhibit 9)?**

3 A. Yes.

4
5 **Q. Did Mr. Cushing comply with the MCP by submitting his letter dated**
6 **February 24, 2004, and the risk assessor’s Indoor Air Evaluation report as evidence**
7 **that no Imminent Hazard existed?**

8 A. No, Mr. Cushing’s February 24, 2004 submittal failed to comply with the
9 MCP. The letter signed by Mr. Cushing (Exhibit 10) stated that the attached report said
10 there was no Imminent Hazard, but in fact the report states “there is a potential for
11 significant carcinogenic risks to the full-time worker under the assumptions of this
12 evaluation.” Those assumptions included a short-term, 5-year exposure period, and as
13 noted above, a significant risk that is present for a short period of time is deemed an
14 Imminent Hazard. 310 CMR 40.0321(1)(d). Thus the Indoor Air Evaluation report
15 stated that the elements of an Imminent Hazard were present, and Mr. Cushing’s
16 representation that no Imminent Hazard existed was wrong.

17 Also, Table 3A and the text on page 2 of the Indoor Air Evaluation report,
18 reported an ELCR of 6E-05 (six-in-100,000) for the full-time worker. Although the risk
19 assessor erroneously stated in her report that “...the MA DEP risk limit [is] 1E-04 (one-
20 in-10,000) for reporting an Imminent Hazard,” and that the cancer risk for the full-time
21 worker was less than that limit, Mr. Cushing should not have relied entirely on those
22 statements. Instead, as the LSP-of-Record, he should have confirmed that the risk
23 assessor’s conclusions were correct, by comparing the numerical ELCR cancer risk value

1 to the MCP standard of 1E-05, from memory if he knew the standard, but also by looking
2 up the Imminent Hazard standard in the MCP. If he had done this, he would have
3 recognized that the ELCR was greater than the MCP cancer risk limit of 1E-05 or one-in-
4 100,000, thus an Imminent Hazard existed. 310 CMR 40.0955(2)(b).

5 In addition, the statement in the report that the part-time worker scenario was
6 reasonable and more likely than a full-time worker did not comply with the MCP,
7 because an Imminent Hazard Evaluation must result in conservative estimates of
8 potential exposures. 310 CMR 40.0953(7). The Phase I report submitted in January
9 2004 stated that there were both full-time and part-time workers on site (Exhibit 6, p. 3).
10 Thus Mr. Cushing should have recognized that the part-time worker scenario was not
11 conservative.

12

13 **Q. Does this conclude your testimony?**

14 **A. Yes.**