



to secure independent governmental approvals for the proposed project shall not excuse the City from performance of any term or condition of this Agreement.

E. The Commonwealth believes that this Agreement is fair, consistent with G.L. c. 21E and in the public interest, and has entered into this Agreement as part of an effort to revitalize an area of Marlborough, Massachusetts.

## II. THE PARTIES

A. The OAG is a duly constituted agency of the Commonwealth charged with the legal representation of the Commonwealth and maintains offices at One Ashburton Place, Boston, Massachusetts 02108. Included within the OAG's authority is the authority to enter into Brownfields Covenant Not to Sue Agreements pursuant to G.L. c. 21E, §3A(j)(3), which provides liability relief under G.L. c. 21E.

B. The City is a municipal corporation duly organized under the laws of the Commonwealth, with a principal office at 140 Main Street, Marlborough, Massachusetts 01752. In accordance with this Agreement, the City shall undertake the Project as discussed in Section IV, Paragraph A, subparagraph 2, below.

## III. STATEMENT OF FACT AND LAW

A. The Commonwealth enters into this Agreement pursuant to its authority under G.L. c. 21E, §3A(j)(3), and the Brownfields Covenant Regulations.

B. Unless otherwise expressly provided, terms used in this Agreement which are defined in the Brownfields Covenant Regulations shall have the meaning assigned to them under those regulations. Terms not defined in the Brownfields Covenant Regulations, but defined under G.L. c. 21E or the MCP, shall have the meaning assigned to them under G.L. c. 21E or the MCP. Terms used in this agreement which are defined in Brownfields Covenant Regulations, G.L. c. 21E, or the MCP are capitalized.

C. The Project involves the redevelopment of the 1.4 acre "Frye Boot" property at 84 Chestnut Street, Marlborough, Massachusetts (the "Property"). The Property is more fully described in Exhibit A, attached and incorporated into this Agreement. A long history of industrial use has contaminated soil on the Property with heavy metals, petroleum hydrocarbons and polycyclic aromatic hydrocarbons.

D. The Department of Environmental Protection ("DEP") has received notice of a Release of Oil and/or Hazardous Materials at or from the Property, and has assigned Release Tracking Number ("RTN") 2-011998 for this Release.

E. The City is currently engaged in Response Actions at the Property pursuant to the MCP. The contaminated area subject to Response Actions is designated as the Site, as that term is defined at 310 CMR 40.0006, for the purposes of this Agreement. The Site is also the property addressed by this Agreement for the purposes of 940 CMR 23.08(1) in the Brownfields Covenant Regulations. The Site is more fully described on Exhibit B, which is attached and

incorporated into this Agreement. Exhibit B describes in detail the environmental conditions, including the nature and extent of contamination suspected to exist, at the Site.

#### IV. COMMITMENTS AND OBLIGATIONS

In consideration of the representations made and promises exchanged by and between the Parties, each of them covenants and agrees to the terms and conditions which follow.

##### A. REPRESENTATIONS AND COMMITMENTS BY THE CITY

1. The City represents that:
  - a. it is an Eligible Person;
  - b. it is not at the time of execution of this Agreement a person with potential liability for the Site pursuant to G.L. c. 21E other than through its status as an owner and/or operator pursuant to clause (1) of paragraph (a) of Section 5 of G.L. 21E;
  - c. it did not cause or contribute to the Release of Oil or Hazardous Material from or at the Site and did not own or operate the Site at the time of the Release;
  - d. its involvement with the Site has been limited to:
    - i. evaluating the Property for purposes of acquiring the Property;
    - ii. negotiating to acquire and acquiring the Property;
    - iii. communicating with the Commonwealth and local authorities with respect to the design and planning of the Project and various permitting issues with respect to the Property; and
    - iv. participating in Response Actions at the Site in accordance with G.L. c. 21E and the MCP;
  - e. none of its activities has caused or contributed to the Release or Threat of Release of Oil and/or Hazardous Material at the Site under G.L. c. 21E and/or the MCP; and
  - f. it is not at the time of execution of this Agreement subject to any outstanding administrative or judicial environmental enforcement action arising under any applicable federal, state or local law or regulation.
2. The City agrees to the following terms and conditions:
  - a. The City shall endeavor to complete the redevelopment aspect of

the Project by redeveloping the Property into at least 57 units of housing for the elderly and/or physically challenged, with at least 40 percent of the units meeting the Massachusetts Department of Housing and Community Development's ("DHCD's") definition of "affordable." The City will seek requests for proposals from developers to develop the Property based upon criteria established by the City. Those criteria will require that the Property be developed into independent living or assisted living units for the elderly and/or physically challenged, with at least 40 percent of the units meeting DHCD's definition of "affordable." A copy of the comprehensive redevelopment plan for this Project is attached as Exhibit C.

b. With respect to contamination at the Property, the City shall either achieve, or arrange for the achievement and maintenance of a Permanent Solution at the Property and the Site in accordance with G.L. c. 21E and the MCP.

c. The City shall also cooperate fully with DEP. To cooperate fully includes, without limitation:

i. providing prompt and reasonable access to the Property to DEP for any purpose consistent with G.L. c. 21E and the MCP, and to other persons intending to conduct Response Actions pursuant to G.L. c. 21E and the MCP;

ii. complying with the Release notification provisions established by G.L. c. 21E and the MCP;

iii. responding in a timely manner to any request made by the DEP or OAG to produce information as required pursuant to G.L. c. 21E;

iv. taking reasonable steps to prevent the exposure of people to Oil and/or Hazardous Materials by fencing or otherwise preventing access to the Site;

v. taking reasonable steps to contain any further Release or Threat of Release of Oil and/or Hazardous Material from a structure or container, upon obtaining knowledge of a Release or Threat of Release of Oil and/or Hazardous Material; and

vi. conducting, or causing to be conducted, Response Actions at the Site in accordance with G.L. c. 21E, the Standard of Care defined in G.L. c. 21E, and the MCP.

## B. COVENANT NOT TO SUE BY THE COMMONWEALTH

### 1. The City

Pursuant to G.L. c. 21E, §3A(j)(3), in consideration of the representations and commitments by the City set forth in Section IV, Paragraph A of this Agreement, and subject to the City's compliance with the terms and conditions of this Agreement and the Termination for Cause provisions described below in Section IV, Paragraph B, subparagraph 5, the Commonwealth covenants not to sue the City, pursuant to G.L. c. 21E, for Response Action

costs, contribution, natural resource damages or injunctive relief relating to any Release of Oil and/or Hazardous Material occurring at the Site prior to the execution of this Agreement, so long as the Release of Oil and/or Hazardous Material is fully described and delineated in the Response Action Outcome (“RAO”) Statement to be submitted to DEP with respect to the Site, and the Response Actions upon which the RAO Statement relies meet the Standard of Care in effect when the RAO Statement is submitted to DEP. The Commonwealth’s covenants in this Paragraph shall vest on the effective date of this Agreement as defined in Section IV, Paragraph E, subparagraph 5. This Agreement shall not affect any liability established by contract.

2. Subsequent Owners and/or Operators

The Commonwealth covenants not to sue Eligible Persons who are successors, assigns, lessees or licensees of the City’s real property interests in the Property, or who are lessees or licensees of the City’s successors and assigns (the “Subsequent Owners and/or Operators”), pursuant to G.L. c. 21E, for Response Action costs, contribution, natural resource damages or injunctive relief relating to any Release of Oil and/or Hazardous Material occurring at the Site prior to the execution of this Agreement, so long as the Release of Oil and/or Hazardous Material is fully described and delineated in the RAO Statement submitted to DEP with respect to the Site, and the Response Actions upon which the RAO Statement relies meet the Standard of Care in effect when the RAO Statement is submitted to DEP. The liability relief available to Subsequent Owners and/or Operators shall be subject to the same terms and conditions as those that apply to the City.

3. Applicability of the Agreement

This Agreement shall be in effect unless and until the statutory protections available to the City or Subsequent Owners and/or Operators pursuant to G.L. c. 21E, §5C are in effect. This Agreement is subject to the Termination for Cause provisions described below in Section IV, Paragraph B, subparagraph 5.

4. Reservations of Rights

The Commonwealth’s covenants in this Agreement shall not apply to:

- a. any new Release of Oil and/or Hazardous Material at or from the Property that occurs after the date of execution of this Agreement;
- b. any Release of Oil and/or Hazardous Material which the City or any Subsequent Owner and/or Operator causes, contributes to, or causes to become worse;
- c. any Release of Oil and/or Hazardous Material at the Site that has not been discovered when an RAO Statement is submitted to DEP that would have been discovered if an assessment of the Site covered by or addressed in the RAO Statement had been performed consistent with the Standard of Care in effect when the RAO Statement was submitted;

d. any Release or Threat of Release of Oil and/or Hazardous Material from which there is a new exposure that results from any action or failure to act pursuant to G.L. 21E during the City's or a Subsequent Owner's and/or Operator's ownership or operation of the Property;

e. any Release of Oil and/or Hazardous Material not expressly described in Section IV, Paragraph B, subparagraph 1, above; and

f. any claims (i) for damages for injury to, destruction of, or loss of natural resources due to a Release of Oil and/or Hazardous Material occurring after the execution of this Agreement, (ii) for exacerbation of injury to, destruction of, or loss of natural resources due to a Release of Oil and/or Hazardous Material occurring either before or after the execution of this Agreement, and (iii) for the costs of any natural resource damage assessment relating to conditions first caused or exacerbated after the execution of this Agreement; and (iv) for damages for injury to, destruction of, or loss of natural resources due to a Release of Oil and/or Hazardous Material not expressly described in Section IV, Paragraph B above.

#### 5. Termination for Cause

a. If the OAG or DEP determines that the City submitted materially false or misleading information as part of its Application to Enter into a Brownfields Covenant Not to Sue Agreement, the OAG may terminate the liability protection offered by this Agreement in accordance with subparagraph 5.c., below. A statement made by the City regarding the anticipated benefits or impacts of the proposed Project will not be considered false or misleading for purposes of this subparagraph if the statement was asserted in good faith at the time it was made.

b. In the event that the OAG or DEP determines that the City or a Subsequent Owner and/or Operator has violated the terms and conditions of this Agreement, including, but not limited to, failure to pursue development of the Project, failure to achieve or arrange for the achievement and maintenance of a Permanent Solution at the Site in accordance with G.L. c. 21E and the MCP, or failure to arrange for a timely response to a Notice of Audit Finding or any such other Notice requiring additional work to achieve or maintain a Permanent Solution at the Site, the OAG may terminate the liability protection offered by this Agreement in accordance with subparagraph 5.c., below. In the event that the liability protection is terminated solely because of a violation of one or more of the conditions set forth in 940 CMR 23.08(3)(a) through (d) by a Subsequent Owner and/or Operator, the termination shall affect the liability protection applicable only to that Subsequent Owner and/or Operator.

c. Before terminating the liability relief provided by this Agreement, the OAG will provide the City or a Subsequent Owner and/or Operator, as appropriate, with written notice of the proposed basis for, and a 60-day opportunity to comment on, the proposed termination. If the OAG, in its sole discretion, deems it appropriate, the notice shall provide a reasonable period of time for the City or a Subsequent Owner and/or Operator to cure an ongoing violation in lieu of termination of the liability relief provided by this Agreement.

d. Termination of liability relief pursuant to this section shall not affect any defense that the City or a Subsequent Owner and/or Operator might otherwise have pursuant to G.L. c. 21E.

C. COVENANT NOT TO SUE BY THE CITY AND ANY SUBSEQUENT OWNER AND/OR OPERATOR

In consideration of the Commonwealth's covenants not to sue in Section IV, Paragraph B, the City and Subsequent Owners and/or Operators covenant not to sue and not to assert any claims or causes of action against the Commonwealth, including any department, agency, or instrumentality, and its authorized officers, employees, or representatives with respect to the Site or this Agreement, including, but not limited to:

1. any direct or indirect claims for reimbursement, recovery, injunctive relief, contribution or equitable share of response costs or for property damage pursuant to G.L. c. 21E;
2. any claims for "takings" under the Fifth Amendment to the United States Constitution, under the Massachusetts Constitution, or under G.L. c. 79;
3. any claims arising out of Response Actions at the Site or the Property, including claims based on DEP's selection of Response Actions, oversight of Response Actions, or approval of plans for those activities;
4. any claims or causes of action for interference with contracts, business relations or economic advantage; or
5. any claims for costs, attorneys fees, other fees or expenses incurred.

D. CONTRIBUTION PROTECTION AND RIGHTS OF AFFECTED THIRD PARTIES

With regard to any Release of Oil and/or Hazardous Material occurring at the Site prior to the execution of this Agreement, so long as the Release of Oil and/or Hazardous Material is fully described and delineated in the RAO Statement submitted to DEP with respect to the Site, and the Response Actions upon which the RAO Statement relies meet the Standard of Care in effect when the RAO Statement is submitted to DEP, the City and any Subsequent Owner and/or Operator are entitled to the protection G.L. c. 21E, §3A(j)(3), provides from claims for contribution, cost recovery or equitable share brought by third parties pursuant to G.L. c. 21E, §§ 4 and/or 5, or third party claims brought for property damage claims under common law or G.L. c. 21E, §5, based solely on the status of the City or any Subsequent Owner and/or Operator as owner or operator of the Property or the Site, provided, however, that:

1. The City has satisfied the notification provisions of G.L. c. 21E, §3A(j)(3), and 940 CMR 23.06(1); and
2. the OAG has provided Affected Third Parties an appropriate opportunity to join this Agreement pursuant to 940 CMR 23.06(2) and (3).

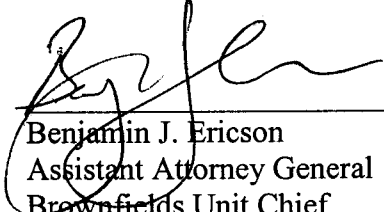
E. GENERAL PROVISIONS

1. This Agreement may be modified only upon the written consent of all Parties.
2. If any court of competent jurisdiction finds any term or condition of this Agreement or its application to any person or circumstance unenforceable, the remainder of this Agreement shall not be affected and each remaining term and provision shall be valid and enforceable to the full extent permitted by law.
3. Each Party warrants and represents to the others that it has the authority to enter into this Agreement and to carry out its terms and conditions.
4. This Agreement may be fully executed by all Parties in one or more counterparts, each of which shall be deemed an original but all of which shall constitute one and the same instrument.
5. The terms of this Agreement shall be effective as of the date it is fully executed by all Parties.

IT IS SO AGREED:

OFFICE OF THE ATTORNEY GENERAL

By:

  
Benjamin J. Ericson  
Assistant Attorney General  
Brownfields Unit Chief  
Office of the Attorney General  
One Ashburton Place  
Boston, MA 02108

Date:

3/16/06

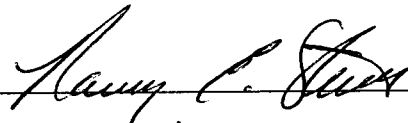
THE CITY OF MARLBOROUGH

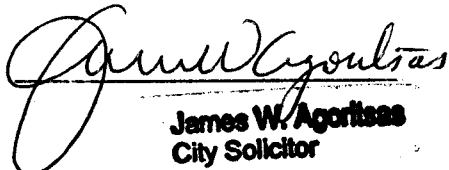
Signed:

Name (printed):

Title:

Date:

  
Nancy E. Steer  
Mayor  
2/2/06

  
James W. Agorissas  
City Solicitor



In the Matter of City Of Marlborough Redevelopment of 84 Chestnut Street, Marlborough  
Brownfields Covenant Not To Sue Agreement

EXECUTIVE OFFICE OF ENVIRONMENTAL AFFAIRS

By: Stephen R. Pritchard  
Stephen R. Pritchard  
Secretary  
Executive Office of Environmental Affairs  
Commonwealth of Massachusetts  
100 Cambridge Street  
Boston, MA 02108

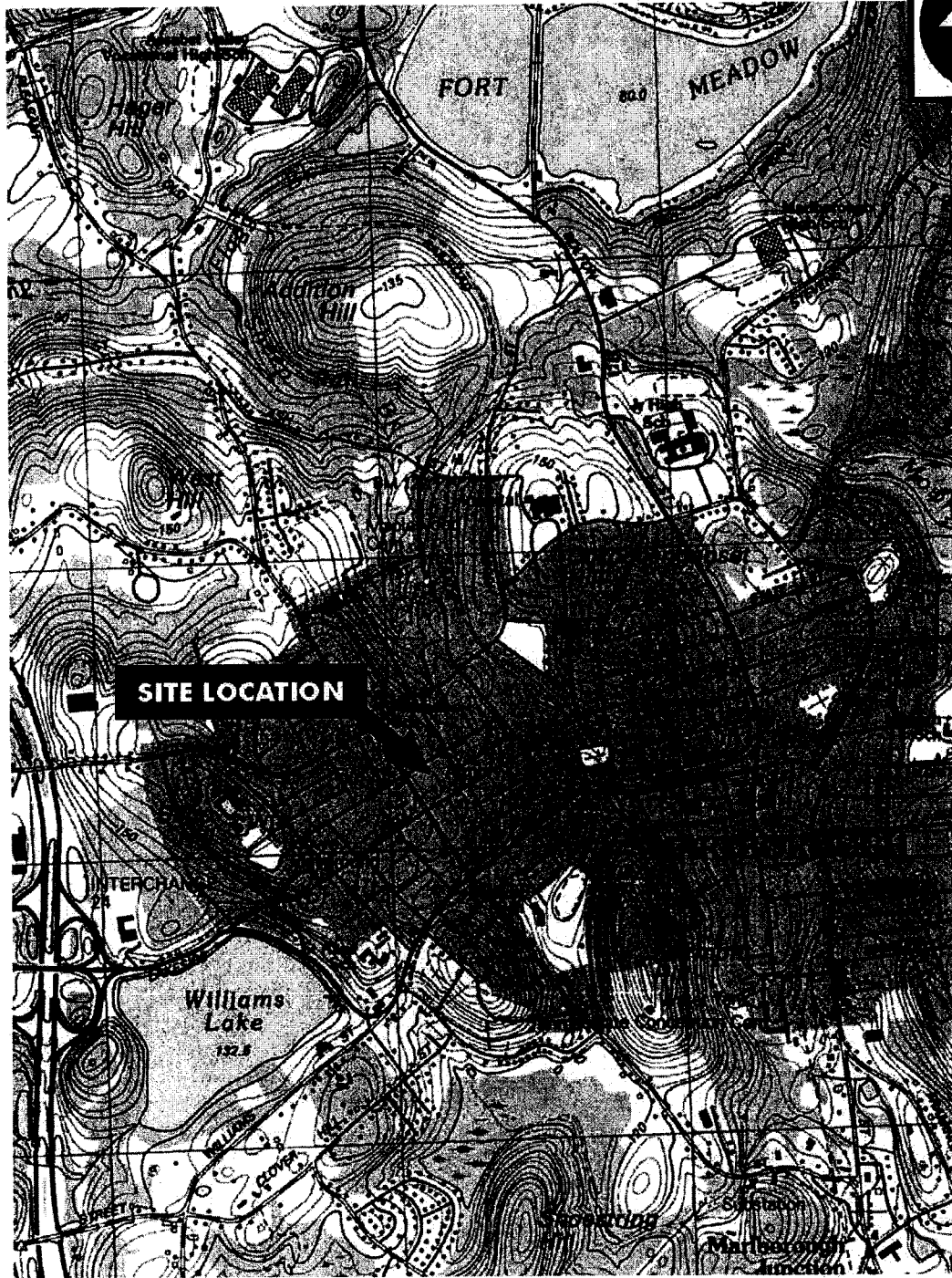
Date: 3/20/06

**EXHIBIT A**

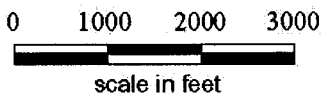
## **SITE LOCATION AND DESCRIPTION**

The Former Frye Boot Site is located at 84 Chestnut Street in Marlborough Massachusetts. The Site is identified by the City of Marlborough Tax Assessor's Office on Map 69 as parcel nos. 76, 76A, and 92, and totals approximately 1.4 acres. The property is currently vacant; and City demolished the former Site buildings in the fall on 1998. A chain link fence surrounds the entire property and restricts access to the property by unauthorized persons.

The Site is bounded on the northwest by Chestnut Street and on the southwest by Pleasant Street. The Site is abutted on the northeast by residential properties located along Howland Street. Commercial and industrial properties abut the Site to the southeast. Residential properties and a L'il Peach convenience store are located to the northwest of the Site, across Chestnut Street. A fire station and a residential dwelling are located southwest of the Site, across Pleasant Street. The location of the Site is shown on Figure 1 and the Site layout is depicted on Figure 2.



BASE MAP IS A PORTION OF THE FOLLOWING 7.5' X 15' USGS  
TOPOGRAPHIC QUADRANGLE: MARLBOROUGH, MA 1983



QUADRANGLE  
LOCATION

FORMER FRYE BOOT SITE  
84 CHESTNUT STREET  
MARLBOROUGH, MA

SITE LOCATION PLAN



Boott Mills South  
116 John Street  
Lowell, Massachusetts 01852  
978-970-6600

DRAWN: HWB  
CHECKED: JJC

SCALE: AS SHOWN  
Date 9/20/05

FIGURE  
1

RESIDENCES

MARLBOROUGH  
FIRE DEPARTMENT

OFFICE  
BUILDING

PLEASANT STREET

LIL' PEACH  
STORE

RESIDENCE

RESIDENTIAL  
APARTMENTS

FORMER  
LEATHER  
TANNERY  
(BUILDING B)

SITE

B27/MW27  
▲ B-111  
FORMER  
PRODUCTION  
BUILDING  
○ B6  
(BUILDING A)

APPROXIMATE  
EXCAVATION AREA B

LOADING  
DOCK

B17/MW17

B4

TP-6

FORMER  
BOILER  
ROOM

B7

MW3

B19

B9

SMALL  
CISTERN

B-104

B1

MW2

B-105

B25

B-105

B22/MW22

B-105

B-105

B-105

B-105

B-105

B-105

CHESTNUT STREET

RESIDENCES

COMMERCIAL  
PROPERTY

REPORTED LOCATION  
OF 50,000-GALLON  
CISTERN

APPROX. LOCATION OF  
5,000-GALLON UST  
REPORTED IN 1985

FORMER  
10,000-GALLON UST  
LOCATION

FORMER HAZARDOUS  
MATERIALS SHED

APPROXIMATE  
EXCAVATION AREA D

RESIDENCES



0 25 50

SCALE IN FEET

LEGEND

- Property and Disposal Site Boundary (with chain link fence)
- - - Former site buildings (all on-site buildings were demolished in 1998)
- ⊕ Existing monitoring well installed by IEP in 1991
- Soil boring advanced by TRC November 27 - 29, 2000
- ⊕ Groundwater monitoring well installed by TRC November 27 - 29, 2000
- ⊕ Monitoring well locations installed by TRC July 23-28, 2003
- Soil boring locations conducted by TRC July 23-28, 2003
- ▲ Soil boring locations conducted by TRC April 2005
- Anticipated Areas of Soil Excavation for Site Clean-up
- ⊗ TRC Test Pit Location

FORMER FRYE BOOT SITE  
84 CHESTNUT STREET  
MARLBOROUGH, MASSACHUSETTS

SITE PLAN

**TRC**

Booth Mills South  
Top of John Street  
Lowell, Massachusetts 01857  
(878) 870-3800

FIGURE  
2

DRAWN BY: MAN  
CHECKED BY: JJC

SCALE: AS SHOWN  
DATE: 05/24/05

FILE: T:\E-CAD\44665\site-C1\_pres.dwg

**EXHIBIT B**

## **REGULATORY STATUS**

The Site is listed by DEP as Release Tracking Number (RTN) 2-11998. The City reported the Site to DEP in July 1997 when the City took temporary ownership of the property in order to demolish unsafe on-Site buildings. At that time, the City obtained an October 1990 subsurface investigation report, prepared by Metcalf and Eddy (M&E)/Zecco, that revealed the presence of oil and grease and heavy metals in soil at levels exceeding applicable DEP Reportable Concentrations (RCs). Chromium and lead were also detected in Site groundwater at levels exceeding the applicable DEP RCs. Based on these Site data, the City determined that notification to DEP was required pursuant to the MCP.

The Site is currently listed as a default Tier ID Site on the DEP Sites list. TRC is in the process of completing a Phase II Comprehensive Site Assessment (CSA) Report that will be used to support a Tier Classification for the Site. The Phase II CSA and Tier Classification submittal will be provided to DEP prior to implementing this RAM. Based on the available site data, TRC anticipates that the Site will be classified as a Tier II Site under the MCP.

## **SITE HISTORY**

The Site has a history of industrial use dating from the 1860s when the property was developed for shoe-manufacturing operations, to the 1990s when a portion of the Site was occupied by a small machine shop. The John A. Frye shoe company occupied the Site between 1865 and 1989. The Frye Boot factory included a rectangular production building (Building A) along Chestnut Street, and a second building that was used as a tannery and curry shop (Building B) for the softening of leather. Both buildings included below-grade basements. Historical Site features are shown on Figure 2.

Hazardous substances formerly used and stored on the Site in association with the production of shoes and leather products may have included dyes, adhesives, and solvents. Hazardous substances identified during inspections of the Site by various consultants prior to 1991 included acetone, adhesives, black filler, cleaning solutions, kerosene, lacquers, lubricants, motor oil, neutralizing amine, paints, paint thinners and removers and sweeping compound.

Previous environmental assessment reports available for the Site reference the historical disposal of wastewater from former leather tanning and shoe operations into a reported 50,000-gallon stone cistern located near the southeastern portion of the Site. The reported cistern was not located during the extensive subsurface assessment activities performed by TRC and others. A smaller, 6-foot deep concrete cistern with a metal cover is currently present on Site near a manhole in the former factory's eastern parking lot. Petroleum products were used on Site to operate and maintain the former automated shoe manufacturing machinery. Petroleum products were also reportedly used at the Site as leather treatments and during the currying process, which took place in Building B

between 1900 and 1936. Currying involves working oil and grease into hard leather to soften it.

No. 2 heating oil was used to fuel the former on-Site boilers. In 1998, Rizzo Associates removed a 10,000-gallon underground storage tank (UST) from the property as part of a RAM that involved demolition of the former on-Site buildings. The former 10,000-gallon UST was located approximately 30 feet east of the former boiler room area that was connected to the south side of Building A (see Figure 2). According to the RAM Completion Report prepared by Rizzo, dated July 22, 1999, soil samples from former UST excavation did not contain concentrations of EPH or VPH constituents above applicable regulatory criteria.

Available Fire Department records for the Site also reference a 5,000-gallon steel UST; however, the location of the 5,000-gallon UST was not specified in Fire Department records, nor were any records documenting removal of the 5,000-gallon UST found in the Fire Department files. An "Environmental Audit Report" for the Site prepared in 1985 by Bewick Associates indicated the 5,000-gallon UST was located below a parking area at the eastern, rear corner of Building A; the same approximate location from which the 10,000-gallon UST was removed by Rizzo. Therefore, it appears that the size of UST's on Site may have been misstated in previous reports, or that the 5,000-gallon UST was replaced by a 10,000-gallon UST sometime after 1985.

Between November 2000 and April 2005, TRC completed a series of subsurface investigations at the Site as part of the City's Brownfields Assessment Program. The investigations included completion of a ground-penetrating radar survey, excavation of several test pits and advancement of soil borings throughout the Site. Soil and groundwater samples were collected and submitted for laboratory analyses. The results of these assessment activities indicated the presence of metals, primarily arsenic and lead, and some polynuclear aromatic hydrocarbons (PAHs) in soil at concentrations exceeding MCP Method 1 S-1 soil standards in a few localized areas. Additional soil sampling was recently completed by TRC in April 2005 to refine the estimated volume of soil requiring remediation.

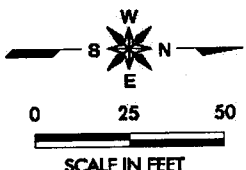
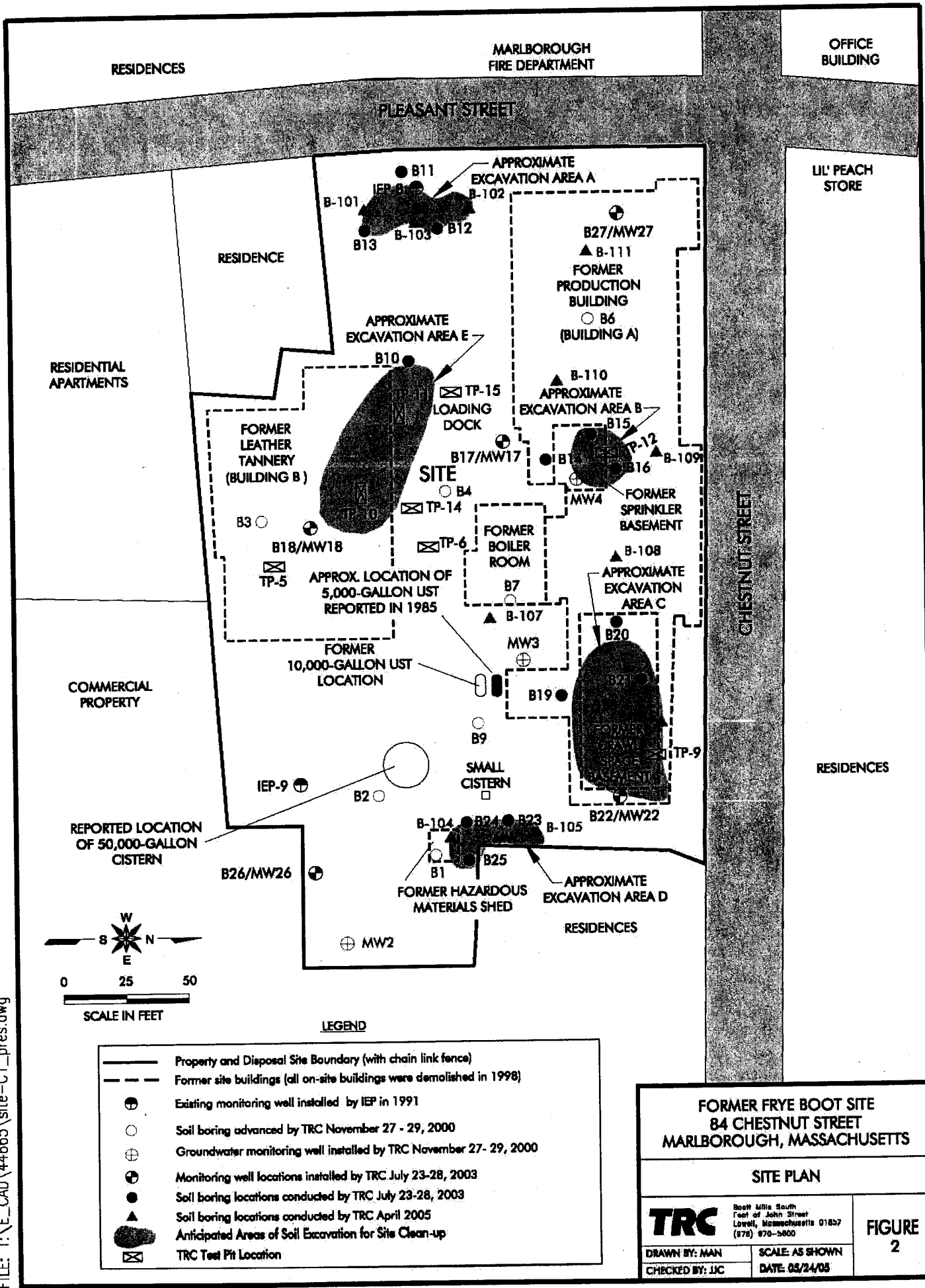
Table 1 contains a summary of the historic soil sample results for the subject Site. As shown in Table 1, concentrations of lead, arsenic, barium and select PAHs are present in a few soil samples above MCP Method 1 S-1/GW-3 soil standards. Test pit, soil boring and groundwater monitoring well locations are shown on Figure 2.

TRC collected groundwater samples at the Site in December 2000 and August 2003. The samples were submitted for laboratory analyses of one or more of the following parameters: volatile organic compounds (VOCs), extractable petroleum hydrocarbons (EPH), volatile petroleum hydrocarbons (HPH), hexavalent chromium, and cyanide. As shown in Table 2, with the exception of the cyanide concentrations detected in monitoring well IEP-9 (December 2000), none of the aforementioned constituents were detected at concentrations exceeding their applicable MCP Method 1 GW-2 or GW-3 groundwater standards during either of the two sampling rounds. Monitoring well IEP-9



was re-sampled for cyanide in August 2003 and detectable concentrations of cyanide were present in this well. The elevated concentrations of cyanide detected during the December 2000 sampling round were attributed to high suspended solids content in samples at that time.

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**LEGEND**

- Property and Disposal Site Boundary (with chain link fence)
- - - Former site buildings (all on-site buildings were demolished in 1998)
- ⊕ Existing monitoring well installed by IEP in 1991
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- ⊗ TRC Test Pit Location

<b>FORMER FRYE BOOT SITE</b> <b>84 CHESTNUT STREET</b> <b>MARLBOROUGH, MASSACHUSETTS</b>	
<b>SITE PLAN</b>	
<small>Booth Mills South Foot of John Street Lowell, Massachusetts 01857 (978) 970-5800</small>	
DRAWN BY: MAN CHECKED BY: JJC	SCALE: AS SHOWN DATE: 05/24/05
<b>FIGURE</b> <b>2</b>	



Table 1 Summary of Soil Analytical Results 2000-2005  
Former Frye Boot Site  
Marlborough, MA

Analyte	MCP Method 1		Sample Location Depth (feet) Date Sampled	TP-9 Dup		TP-10 Dup		TP-10 Dup		TP-12 Dup		B1		B2		B3	
	S-1/GW-2	S-1/GW-3		6	6	6	6	6	6	6	6	6	6	6	6	6	6
TPH	800	800	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000	11/20/2000
PCB Aroclors	2	2	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Mesala (mg/kg)	30	30	13	NA	11	NA	NA	NA	NA	16	16	19	17	7.4	15	NA	NA
Arsenic	1,000	1,000	470	NA	200	NA	NA	NA	1,300	NA	NA	230	180	61	670	NA	NA
Barium	30	30	0.69	U	0.7	U	NA	NA	1.1	NA	1.7	0.74	0.74	0.65	0.69	U	U
Cadmium	1,000	1,000	25	NA	28	NA	NA	NA	2.4	NA	40	28	28	21	30	NA	NA
Chromium	300	300	68	NA	39	NA	NA	NA	200	NA	160	120	120	8.4	18	NA	NA
Lead	20	20	0.31	NA	0.029	U	NA	NA	0.68	NA	0.19	0.25	0.25	0.027	0.12	NA	NA
Mercury	300	300	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Nickel	400	400	1.9	U	11	U	NA	NA	12	U	11	11	11	11	11	U	U
Selenium	100	100	NA	NA	2	U	NA	NA	2	U	2	2	2.1	1.8	1.9	U	U
Silver	8	8	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Thallium	400	400	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Vanadium	2,500	2,500	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Zinc	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
TCLP and RCRA Characteristics	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Ignitability (°)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
pH (s.u.)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Reactive Sulfide (mg/kg)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Reactive Cyanide (mg/kg)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA

Notes:  
 All unit in mg/kg unless otherwise specified.  
 mg/kg - milligrams per kilogram (dry weight) or parts per million (ppm).  
 NS - No standards exist for this compound.  
 - - Natural soil.  
 \* - Soil containing coal ash/wood ash.  
 (1) - No flash at 140°F.  
 NA - Not analyzed for the listed analyte.  
 ND - None detected; quantitation limits below listed MCP criteria.  
 SVOCs - Semivolatile Organic Compounds.  
 PCB - Polychlorinated Biphenyl.  
 °F - degrees Fahrenheit.  
 Values in Bold indicate the compound was detected.  
 U - Compound was not detected at specified quantitation limit.  
 VOCs - Volatile Organic Compounds.  
 TPH - Total Petroleum Hydrocarbons.  
 ug/L - micrograms per liter.  
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Table 1 Summary of Soil Analytical Results 2000-2005  
Former Frye Boot Site  
Marlborough, MA

Analysis	Analyte	MCP Method 1		Sample Location Depth (feet) Date Sampled	B4		B5		B6		B7		B8		B9	
		S-1/GW-2	S-1/GW-3		4-6 11/28/2000	6-8 11/28/2000	10-12 11/28/2000	2-4 11/28/2000	8-12 11/28/2000	4-6 11/28/2000	6-8 11/28/2000	8-10 11/28/2000	7-9 11/28/2000	4-6 11/28/2000	8-10 11/28/2000	
TPH		800	800		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
PCB Aroclors		2	2		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Metals (mg/kg)	Arsenic	30	30		10	10	17	11	11	11	13	11	14	14	14	NA
	Barium	1,000	1,000		88	88	150	77	76	76	120	77	130	110	110	NA
	Cadmium	30	30		0.67	0.69	0.7	0.69	0.68	0.68	0.67	0.66	0.7	0.72	0.72	U
	Chromium	1,000	1,000		28	28	13	28	28	28	34	39	23	24	24	NA
	Lead	300	300		9.4	6.6	8.0	9.7	9.4	9.4	14	12	19	50	50	NA
	Mercury	20	20		0.03	0.03	0.26	0.029	0.03	0.03	0.029	0.029	0.029	0.048	0.048	NA
	Nickel	300	300		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Selenium	400	400		11	11	11	11	11	11	11	11	11	11	11	U
	Silver	100	100		1.9	1.9	2	1.9	1.9	1.9	1.9	1.8	2	2	2	U
	Titanium	8	8		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Vanadium	400	400		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Zinc	2,500	2,500		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
TCLP and RCRA		NS	NS		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Characteristics	TCLP lead (ug/L)	NS	NS		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Ignitability (T)	NS	NS		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	pH (s.u.)	NS	NS		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Reactive Sulfide (mg/kg)	NS	NS		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Reactive Cyanide (mg/kg)	NS	NS		NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA

Notes:  
 All unit in mg/kg unless otherwise specified.  
 mg/kg - milligrams per kilogram (dry weight) or parts per million (ppm).  
 NS - No standards exist for this compound.  
 \* - Natural soil.  
 \*\* - Soil containing coal ash/wood ash.  
 (1) - No flesh at 140°F.  
 NA - Not analyzed for the listed analyte.  
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 SVOCs - Semivolatile Organic Compounds.  
 PCB - Polychlorinated Biphenyl.  
 °F - degrees Fahrenheit.  
 Values in Bold indicate the compound was detected.  
 U - Compound was not detected at specified quantitation limit.  
 VOCs - Volatile Organic Compounds.  
 TPH - Total Petroleum Hydrocarbons.  
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Table 1 Summary of Soil Analytical Results 2000-2005  
Former Frye Boot Site  
Marlborough, MA

Analyte	MCP Method 1		Sample Location		MW-1		MW-2		MW-3		MW-4		MW-5		B-10		B-11	
	S-1GW-2	S-1GW-3	Depth (feet)	Date Sampled	4-6	8-10	0-2	10-12	4-6	8-10	4-6	8-10	8-10	6-10	2-4	0-2	6-8	
TPH	800	800			NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
PCB Aroclors	2	2			NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Metals (mg/kg)																		
Arsenic	30	30			6.5	270	7.7	8.5	16	11	12	8.4	9.6	9.6	9.6	NA	NA	NA
Barium	1,000	1,000			300	77	140	74	340	73	86	90	143	79	143	NA	NA	NA
Cadmium	30	30			0.77	0.7	0.69	0.64	0.89	0.71	0.7	0.68	0.68	0.66	0.68	NA	NA	NA
Chromium	1,000	1,000			23	19	22	21	31	25	31	23	26	26	27.4	NA	NA	NA
Lead	300	300			48	15	75	8.4	39	9.2	11	9.4	9.8	9.8	20.4	10.4	12.8	J
Mercury	20	20			0.25	0.035	0.24	0.028	0.031	0.031	0.027	0.028	0.03	0.03	0.44	NA	NA	NA
Nickel	300	300			NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Selenium	300	300			11	11	11	11	11	11	11	11	11	11	0.49	NA	NA	NA
Silver	400	400			2.1	2	1.9	1.8	1.9	2	2	1.9	3.2	1.9	3.2	NA	NA	NA
Thallium	8	8			NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Vanadium	400	400			NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Zinc	2,500	2,500			NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
TCCLP and RCRA	NS	NS			NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS
Characteristics	NS	NS			NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS
Ignitability (°)	NS	NS			NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS
pH (s.u.)	NS	NS			NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS
Reactive Sulfide (mg/kg)	NS	NS			NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS
Reactive Cyanide (mg/kg)	NS	NS			NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS	NS

Notes:  
 All unit in mg/kg unless otherwise specified.  
 mg/kg - milligrams per kilogram (dry weight) or parts per million (ppm).  
 NS - No standards exist for this compound.  
 \* - Natural soil.  
 \*\* - Soil containing coal ash/wood ash.  
 (1) - No flash at 140°F.  
 NA - Not analyzed for the listed analyte.  
 ND - None detected; quantitation limits below listed MCP criteria.  
 SVOCs - Semivolatile Organic Compounds.  
 PCB - Polychlorinated Biphenyl.  
 \*F - decares Fluorobenzene.  
 Values in **bold** indicate the compound was detected.  
 U - Compound was not detected at specified quantitation limit.  
 VOCs - Volatile Organic Compounds.  
 TPH - Total Petroleum Hydrocarbons.  
 ug/L - micrograms per liter.  
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Table 1 Summary of Soil Analytical Results 2000-2005  
Former Fye Boot Site  
Marlborough, MA

Analysis	Analyte	MCP Method 1		Sample Location Depth (feet) Date Sampled	B-12		B-12		B-13		B-14		B-15		B-16		B-17		B-18		B-19		B-20		B-21				
		S-1GW-2	S-1GW-3		0-2	2-4	0-2	2-4	3-Jan	5-7	5-Mar	8-Jun	7-May	7-May	7-May	9-Jul	1-3												
VOCs (mg/kg)	Tetrachloroethene	NS	NS	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	Methylene Chloride	60	60	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	2,4-Dinitrobenzene	100	100	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
	Chloroform	40	40	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
	m,p-Xylenes	10	200	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
	Xylenes (Total)	500	500	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	TPH (mg/kg)	C9 - C10 Aromatics	100	100	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
		C9 - C12 Aliphatics	1,000	1,000	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	
	EPA (mg/kg)	C9 - C18 Aliphatics	1,000	1,000	7/23/2003	14	NA	NA	NA	NA	NA	7.7	3.4	5.9	22	12	18	21	26	14	28	18	14	41	28	28	89		
		C19 - C26 Aliphatics	2,500	2,500	7/23/2003	9.5	NA	NA	NA	NA	NA	10	4.5	9.9	10	10	10	18	18	18	10	10	18	18	18	18	18		
C11 - C22 Aromatics		800	800	7/23/2003	U	NA	NA	NA	NA	NA	U	9.6	U	U	U	U	U	U	U	U	U	U	U	U	U	U			
Naphthalene		100	100	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.56	0.59	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
2-Methylnaphthalene		500	500	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
Acenaphthylene		100	100	7/23/2003	NA	NA	NA	NA	NA	NA	NA	U	U	U	U	U	U	U	U	U	U	U	U	U	U	U	U	U	
Acenaphthene		1,000	1,000	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Fluorene		1,000	1,000	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Phenanthrene		1,000	1,000	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Anthracene		1,000	1,000	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Fluoranthene		700	700	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Pyrene		700	700	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Benzofluoranthene		0.7	0.7	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Chrysene		0.7	0.7	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Benzol(b)fluoranthene		7	7	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57			
Benzol(k)fluoranthene	0.7	0.7	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57				
Indeno(1,2,3-cd)pyrene	0.7	0.7	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57				
Dibenzof(a,h)anthracene	0.7	0.7	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57				
Benzog(h,i)perylene	1,000	1,000	7/23/2003	0.56	NA	NA	NA	NA	NA	0.611	0.57	0.58	0.58	0.59	0.55	0.62	0.62	0.56	0.56	0.55	0.62	0.56	0.56	0.56	0.57				
SVOCs (mg/kg)	4-Methylphenol	NS	NS	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
	Naphthalene	100	100	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	2-Methylnaphthalene	500	500	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	Acenaphthylene	100	100	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	Acenaphthene	1,000	1,000	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	Dibenzofuran	NS	NS	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	Fluorene	1,000	1,000	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	Phenanthrene	1,000	1,000	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	Anthracene	1,000	1,000	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
	Fluoranthene	1,000	1,000	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
Pyrene	700	700	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Chrysene	7	7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
benz(2-Ethynyl)phenanthrene	NS	NS	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Indeno(1,2,3-cd)pyrene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Dibenzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA			
Benzofluoranthene	0.7	0.7	7/23/2003	NA	NA	NA																							

Table 1 Summary of Soil Analytical Results 2000-2005  
Former Frye Boot Site  
Marlborough, MA

Analysis	Analyte	MCP Method 1		Sample Location Depth (feet)	Date Sampled	B-12		B-13		B-14		B-15		B-16		B-17		B-18		B-19		B-20		B-21		
		S-1/GW-2	S-1/GW-3			0-2	2-4	0-2	2-4	0-2	2-4	0-2	2-4	0-2	2-4	0-2	2-4	0-2	2-4	0-2	2-4	0-2	2-4	0-2	2-4	0-2
TPH		800	800	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
PCB Aroclors		2	2	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Metals (mg/kg)	Arsenic	30	30	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Barium	1,000	1,000	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Cadmium	30	30	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Chromium	1,000	1,000	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Lead	300	300	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Mercury	20	20	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Nickel	300	300	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Selenium	400	400	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Silver	100	100	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Thallium	8	8	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Vanadium	400	400	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Zinc	2,500	2,500	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
TCPL and RCRA Characteristics	TCPL lead (ug/L)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Ignitability (°)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	pH (s.u.)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Reactive Solids (mg/kg)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Reactive Organics (mg/kg)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
			NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA

Notes:

- All unit in mg/kg unless otherwise specified.
- mg/kg - milligrams per kilogram (dry weight) or parts per million (ppm).
- NS - No standards exist for this compound.
- \* - Natural soil.
- \*\* - Soil containing coal ash/wood ash.
- (1) - No flash at 140°F.
- NA - Not analyzed for the listed analyte.
- ND - None detected; quantitation limits below listed MCP criteria.
- SVOCs - Semivolatile Organic Compounds.
- PCBs - Polychlorinated Biphenyl.
- ° - degree Fahrenheit.
- Values in **Bold** indicate the compound was detected.
- U - Compound was not detected at specified quantitation limit.
- VOCS - Volatile Organic Compounds.
- TPH - Total Petroleum Hydrocarbons.
- ug/L - micrograms per liter.
- s.u. - standard units.



Table 1 Summary of Soil Analytical Results 2000-2005  
Former Frye Boot Site  
Marlborough, MA

Analysis	Analyte	MCP Method 1		Sample Location Depth (feet) Date Sampled	B-22 5-7 7/25/2003	B-23 4-6 7/25/2003	B-24 8-8 7/25/2003	B-25 7-9 7/28/2003	B-27 7-May 7/28/2003	FB-TP-03 5-Mar 7/22/2003	FB-TP-04 7/23/2003	FB-TP-10 5-Mar 7/22/2003	B103		B-104 10-Aug 4/20/2005	B-105 10-Aug 4/20/2005
		S-1/GW-2	S-1/GW-3										4-Feb 4/20/2005	6-7-E 4/20/2005		
TPH		800	800	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
PCB Aroclors		2	2	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Metals (mg/kg)	Arsenic	30	30	6.8	8.8	10.2	23.9	8.6	8.2	8.9	18.6	NA	NA	NA	13.3	12.9
	Barium	1,000	1,000	205	NA	NA	NA	86.5	84.1	539	229	NA	NA	NA	NA	NA
	Cadmium	30	30	0.037	U	NA	NA	0.24	0.25	0.5	1.5	NA	NA	NA	NA	NA
	Chromium	1,000	1,000	28.8	NA	NA	NA	19	17	32.8	45.4	NA	NA	NA	NA	NA
	Lead	300	300	48.3	NA	NA	NA	15.7	15.3	116	J	13.3	NA	NA	5.8	NA
	Mercury	20	20	0.086	NA	NA	NA	0.039	0.05	0.23	0.58	NA	NA	NA	NA	NA
	Nickel	300	300	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Selenium	400	400	0.48	U	NA	NA	0.48	0.48	J	0.52	1.9	NA	NA	NA	NA
	Silver	100	100	1.5	J	NA	NA	2.8	3.3	2.4	2.4	4	NA	NA	NA	NA
	Thallium	8	8	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Vanadium	400	400	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Zinc	2,500	2,500	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	10	NA	NA
	TCLP and RCRA		NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Characteristics	Ignitability (°)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	pH (s.u.)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Reactive Sulfide (mg/kg)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Reactive Cyanide (mg/kg)	NS	NS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA

Notes:  
 All unit in mg/kg unless otherwise specified.  
 mg/kg - milligrams per kilogram (dry weight) or parts per million (ppm).  
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 s.u. - standard units.



Table 1 Summary of Soil Analytical Results 2006-2005  
Former Frye Boot Site  
Marlborough, MA

Analysis	Analyte	MCP Method 1		Sample Location Depth (feet) Date Sampled	B-106 6-Apr 4/20/2005	B-106 DUP 6-Apr 4/20/2005	B-107 7-May 4/20/2005	B-107 DUP 7-May 4/20/2005	B-108 6-Apr 4/20/2005	B-108 7-May 4/20/2005	B-110 4-5-6 4/20/2005	B-111 8-Jun 4/20/2005
		S-1/GW-2	S-1/GW-3									
IPH		500	800	180	180	160	NA	NA	55	NA	NA	58
PCB Aroclors		2	2	ND	ND	ND	NA	NA	ND	NA	NA	ND
Metals (mg/kg)		30	30	9.8	NA	NA	6.1	5.1	7.3	6.7	6.8	7.8
	Arsenic	1,000	1,000	108	NA	NA	63.6	55.7	72.8	71.8	89.3	75.3
	Barium	30	30	0.32	U	NA	2.6	1.8	0.31	0.31	0.3	0.33
	Cadmium	1,000	1,000	23.7	NA	NA	22.6	16.8	22.2	21.1	18.2	20.4
	Chromium	300	300	224	NA	NA	7.2	7.8	6.9	7.2	12.9	22.1
	Lead	20	20	0.057	NA	NA	0.034	U	0.035	U	0.11	0.038
	Mercury	300	300	14.8	NA	NA	10.6	8.4	11.4	11.7	12.5	14.2
	Nickel	400	400	NA	NA	NA	NA	NA	NA	NA	NA	NA
	Selenium	100	100	6.6	NA	NA	6.3	5.8	6.4	5.9	1.5	4.9
	Silver	8	8	1.8	NA	NA	1.8	1.3	1.7	1.5	1.4	1.8
	Thallium	400	400	27.8	NA	NA	33.1	28.2	33.7	29.2	23.3	28.5
	Vanadium	2,500	2,500	186	NA	NA	72.8	58	24.9	24	59.8	54.8
TCLP and RCRA Characteristics		NS	NS	28	NA	NA	NA	NA	NA	NA	NA	NA
	TCLP Lead (ug/L)	NS	NS	-1	NA	NA	NA	NA	-1	NA	NA	-1
	Ignitability (°)	NS	NS	8.1	NA	NA	NA	NA	6.2	NA	NA	9.8
	pH (s.u.)	NS	NS	0.99	U	NA	NA	NA	0.99	U	NA	0.99
	Reactive Sulfide (mg/kg)	NS	NS	0.99	U	NA	NA	NA	0.99	U	NA	0.99
	Reactive Cyanide (mg/kg)	NS	NS	0.99	U	NA	NA	NA	0.99	U	NA	0.99

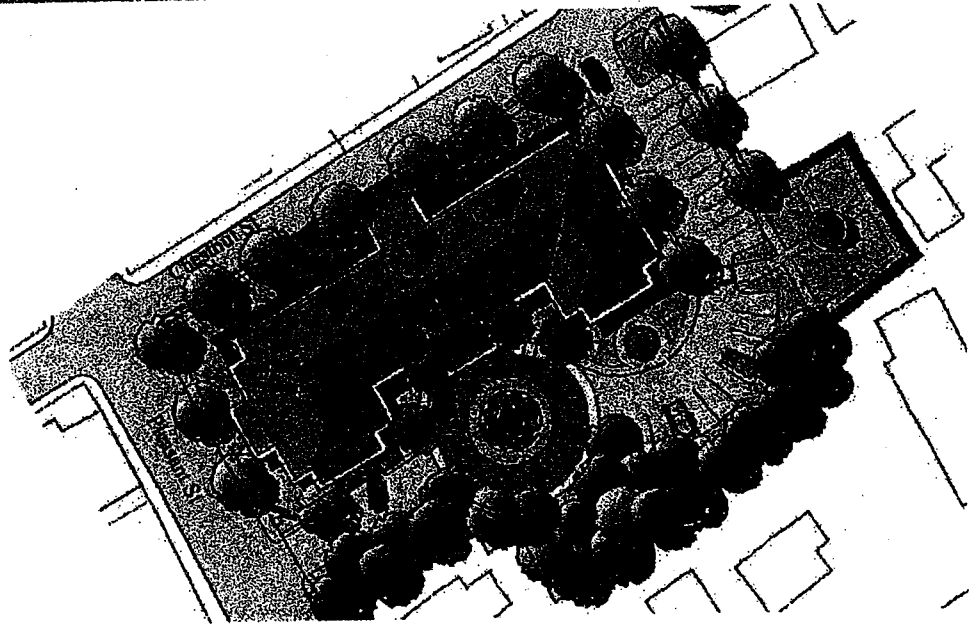
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- PCB - Polychlorinated Biphenyl.
- F° - degrees Fahrenheit.
- Values in Bold indicate the compound was detected.
- U - Compound was not detected at specified quantitation limit.
- VOCs - Volatile Organic Compounds.
- TPH - Total Petroleum Hydrocarbons.
- ug/L - micrograms per liter.
- s.u. - standard units.

**EXHIBIT C**

# CITY OF MARLBOROUGH FRYE BOOT SITE

## COMPREHENSIVE REDEVELOPMENT PLAN



Prepared for:

The City of Marlborough  
Planning Office  
140 Main Street  
Marlborough, MA

June 2002

Job Number: 61008

Prepared by:

  
TERRASPHERE

33 Waldo Street  
Worcester, MA 01608



**City of Marlborough  
Frye Boot Site**

**Comprehensive Redevelopment Plan**

**Prepared For**

City of Marlborough  
Planning Office  
140 Main Street  
Marlborough, MA

William J. Mauro, Jr., Mayor

Alfred Lima, Planning Director

**Citizen's Advisory Committee**

Trish Pope  
Sandy Austin  
Kevin Gough  
Andrea Jackson  
Lynn Faust

**Funded By**

Commonwealth of Massachusetts  
Office of the Attorney General  
Municipal Brownfields Grant Program

**Prepared By**

TerraSphere, Inc.  
33 Waldo Street  
Worcester, MA 01608  
508-792-4500

with  
Brownfields Recovery Corp.  
Boston, MA

June 2002

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*Later Frye Boot Building on the site (image from Marlborough Historical Society)*

## 1. EXECUTIVE SUMMARY

This report was prepared for the City of Marlborough in order to develop a redevelopment and remediation strategy for the Former Tannery Site, also known as the Frye Boot Site, located at the intersection of Pleasant and Chestnut Streets. Funding for this study was provided by The Massachusetts Attorney General's Office Municipal Brownfields Grant Program in order to better position the property for redevelopment.

The City of Marlborough is considering taking the site for back taxes because the site is currently vacant and the present owner cannot be located. Therefore, TerraSphere Inc. and its Sub Consultant Brownfields Recovery/ERI worked with the City and Citizens Advisory Committee to prepare a redevelopment plan for the site. Following a series of meetings, two residential redevelopment plans were prepared for the property. The first plan proposes an Affordable Assisted Living project with 91 units. The second plan proposes Affordable Senior Housing with 57 units. In both cases, the building would be three-story and parking would be provided beneath the building as well as on-site. Landscaped areas would be placed around the building for resident use.

Based on their review of previous site studies, Brownfields Recovery/ERI determined that the contamination found on the site would not prohibit residential use. Due to subsurface conditions, material will need to be removed in the area of building construction. At that time, any contaminated material could be properly disposed of. Other contaminated areas of the site could be capped or paved over. Parking was placed beneath the building to provide a cap and vented space between the remaining soil and residential building. In addition, further testing and a series of regulatory steps will need to be undertaken with the State Department of Environmental Protection prior to construction. The estimated cost for site clean up is approximately \$750,000. Site and building construction is estimated at \$8,000,000.00.

The following report describes these proposed actions and recommendations in more detail.

## 2. PURPOSE OF THIS STUDY

The City of Marlborough has engaged TerraSphere, Inc. and its Sub-Consultant Brownfields Recovery Corp., to produce this Comprehensive redevelopment Plan/Remediation report for the Old Tannery site (a.k.a. Frye Boot Factory) as part of a Municipal Brownfields Grant Program funded by the Massachusetts Attorney General's Office. The purpose of this project is to present both a reuse plan for the property supported by a remediation strategy tied to the recommended reuse.

As an overview, the City of Marlborough has experienced a tremendous amount of growth tied to the high technology industry in recent years. Much of this growth, and support services, has occurred on undeveloped land on the outskirts of the community and along Route 495. However, the City has an inventory of vacant or underutilized old industrial property close to its central business district that needs to be put back into use. The City wishes to put productive uses back on these sites and is undertaking steps to achieve that goal.

Beginning in November of 1999, the City received a Brownfields Demonstration Pilot Program grant from the US Environmental Protection Agency. Funds from this program were used to perform an initial site assessment, Phase I and Phase II reports for the Former Tannery site. These reports identified the need for further testing as well as reuse and redevelopment planning for the site. In response, the City applied for and received funding to complete this reuse and redevelopment plan for the Former Tannery site through the Attorney General's Municipal Brownfield Grant Program.

The City has identified this site as a key site for redevelopment for a number of reasons:

- The site has been vacant since 1989,
- In 1998, the City had to demolish the buildings on the site because the owner could not be located and the buildings posed a threat to public health,

- As a vacant property, the site has a detrimental effect on the surrounding neighborhood,
- Since the current owner cannot be identified, the City plans to take the property for back taxes and take a lead in the redevelopment of this site.

As a result of this study, the City will have a conceptual plan for the reuse of the property based on community needs and market conditions. A remediation strategy will provide direction for the clean-up of the site to meet the program needs of the proposed use. Furthermore, this remediation strategy will enable the City to participate in the Massachusetts Office of the Attorney General's Brownfield Covenant Program.



*Current Frye Boot site*

### 3. PROJECT AREA OVERVIEW

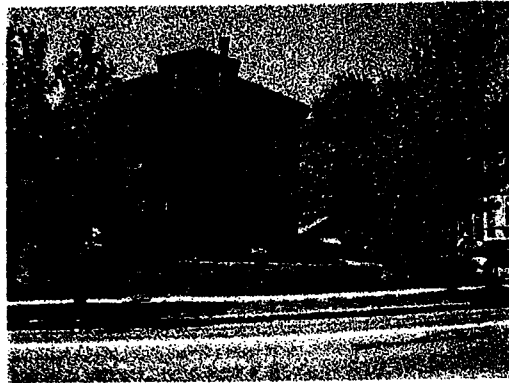
#### A. The City of Marlborough

The City of Marlborough is a large community encompassing 22 square miles located in the "MetroWest" area of the Boston region. European immigrants first settled Marlborough in the 1650's. The community later prospered due to its location along the Boston Post Road. In the 1830's, Marlborough grew into a noted shoe-manufacturing city. At its industrial pinnacle in the 1860's, the city contained 17 shoe factories. In fact, the City seal contains images of a large shoe factory, a shoebox and a pair of boots.

Most of the shoe manufacturing industry left Marlborough by the 1930's, but has been replaced in recent years by a thriving base of high-technology and service companies. This is due to a number of reasons. First, Marlborough is located in the midst of what has become known as the "Silicon Valley of the East" which contains a number of high-tech companies along the Route 128 and Route 495 corridors. Second, Marlborough has experienced a dramatic change in its demographics and business base mainly due to its location on the interstate highway system. Route 495 is located in the western edge of Marlborough, providing access to Interstate Route 290, just a few miles to the north, and the Massachusetts Turnpike, located just 8 miles to the south. A cloverleaf ramp system provides full access to Marlborough from Route 495 at Route 20. From this point, Route 20 runs through the center of Marlborough from east to west, forming the central circulation spine of the City.

In addition, the City has an excellent wastewater treatment facility, public water supply and large open areas zoned for development. All these factors have combined to attract high technology companies of state, national and international significance to locate and expand in Marlborough. As a result, the City has experienced a growth in tax revenues due to a significant amount of commercial growth in recent years.

In addition to its strategic location near many of the state's major transportation links, Marlborough contains an appealing environment for residential life. The City has an ever-changing landscape with varied topography resulting in many steep sided hills. Large bodies of water are found throughout the City and include the Sudbury Reservoir, Fort Meadow Reservoir, Millham Reservoir, Hagar Pond and Williams Lake. There are also a number of small ponds and significant areas of wetlands. All these combine to make Marlborough an attractive place to live.



*Period home in project area*

Due in part to its easy access, proximity to jobs and picturesque setting, Marlborough has become an attractive place to live and work in recent years. Currently, the population of 36,255 has an average annual wage that is higher than the statewide average. At the same time,

housing costs are also higher than the statewide average and continue to rise rapidly. In spite of these higher than average statistics, Marlborough remains a solidly middle class City.

As Marlborough continues to attract development, it makes sense for the City to try to entice developers to revitalize some of the community's older industrial sites and neighborhoods. Therefore, the city has taken steps to put some of its abandon "brownfield" sites back into productive use. The Former Tannery Site, also known as the Frye Boot Site, is one such site that is currently vacant but has a strategic location and role to play in the stabilization and redevelopment of the central business area.

B. The Former Tannery Site (a.k.a. Frye Boot Site)

The Former Tannery site is located on a key parcel within a neighborhood that serves a transition between the downtown commercial district and adjacent

residential neighborhoods. This 1.4-acre site was once the location of the Frye Shoe Manufacturing Company that operated in Marlborough for many years. The Frye Boot Company used the site as a tannery and production facility from 1863 to 1982. Other businesses then occupied some of the buildings until the site was finally abandoned in 1989.



*Site context*

When used by the Frye Boot Company, the site contained a 5-story wood frame production facility, a two-story brick building that housed boilers and contained a smokestack, a 4-story wood frame tannery building, a storage shed, some on-site parking and sparse vegetation.



*Current site conditions*

After the site was abandoned, the City has used all possible means to try to locate the property owner in order to have the site cleaned and secured. However, they were unable to locate the owner. Therefore, the City took control of the property under public safety



provisions to demolish the buildings and secure the site with fencing. In 1998 the buildings on the site were demolished due to their hazardous condition.



*View of site looking up Pleasant Street*

Currently, the property is in tax title and there are liens against the property associated with the demolition of the buildings by the City. The City is planning to take the property through the tax title process but is concerned with site contamination along with the clean-up costs and liability issues associated with such problems.

#### C. Existing Conditions



*View of site looking up Chestnut Street*

The Former Tannery site is located at the southeast corner of the intersection of Pleasant and Chestnut Streets on the outskirts of the Marlborough Central Business District. The site totals 134,000 square feet (approximately 3.08 acres) and is currently vacant.

#### Current Condition

Currently, the site is vacant, covered with tall grass and surrounded by a chain link fence. This fence abuts the back of the sidewalks along Chestnut and Pleasant Streets, as well as the abutting residential and commercial properties, prohibiting access to the site. However, the fence is transparent, so the site is completely visible for the abutting streets and property.

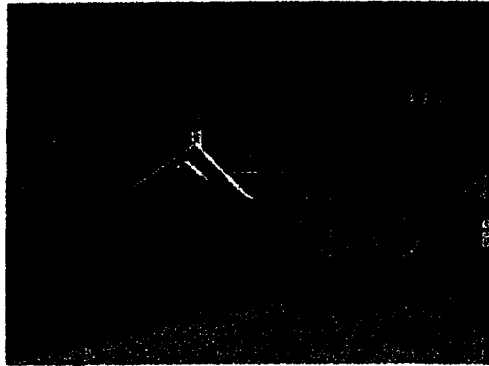
As viewed from the street, the site is fairly flat and slopes slightly to the southeast, resulting in a grade change of approximately eight feet from the intersection of Pleasant and Chestnut to the low point along the site's eastern boundary.



*Abutting residential land use*



*Lil' Peach convenience store*



*Fire Station*

#### Adjacent Land Use

The area surrounding the site currently includes a mixture of uses. The neighborhoods to the north, west and east of the property are mostly residential, though other uses are mixed in. For example, a "Lil' Peach" convenience store is located directly across Chestnut Street to the north of the property. A fire station is located to the west, directly across Pleasant Street. One residential apartment building is located to the south of the site, along with some commercial businesses. Overall, the area contains a mixture of uses, so that any similar use would be compatible on this site.

### Zoning

The site is located in a residential (RB) zoning district. This zone allows a variety of uses by right, including residential, schools, churches, recreation, and parks. Uses allowed by special permit include camps, hospitals, clinics, nursing homes, and animal hospitals.

### Circulation

The site is serviced by city streets and with frontage on Chestnut and Pleasant Streets. Pleasant Street provides good access as it connects to Route 20 to the South. Chestnut Street is more of a side street providing local access. In addition, municipal bus service is provided along Pleasant Street.



*View of Pleasant Street*

### Infrastructure

The site is serviced by municipal water, sewer and natural gas via underground lines in Chestnut Street to the north. Overhead electric and telephone lines service the site from along Pleasant Street. Therefore, the site has access to adequate utilities to support its redevelopment.

#### 4. PROPOSED REUSE PLAN

Prior to beginning this study, the City of Marlborough had identified the Former Tannery site as a key redevelopment site, and suggestions were made for its reuse. These suggestions included:

- An affordable assisted living facility,
- Affordable senior housing,
- Affordable housing for eligible families, and
- A public park.

In response to these recommendations, the Brownfields Recovery Corporation evaluated the Phase I and Phase II studies completed regarding site contamination issues to determine if it would be cost prohibitive to clean the site to accommodate any of these uses. Brownfields Recovery concluded that the clean-up costs would not be prohibitive. Though contamination does exist on the site, the site is also filled with a great deal of building debris. Since most of this building debris will need to be removed for the redevelopment of the site, then most of the contamination can be removed along with it at a minimal cost premium.

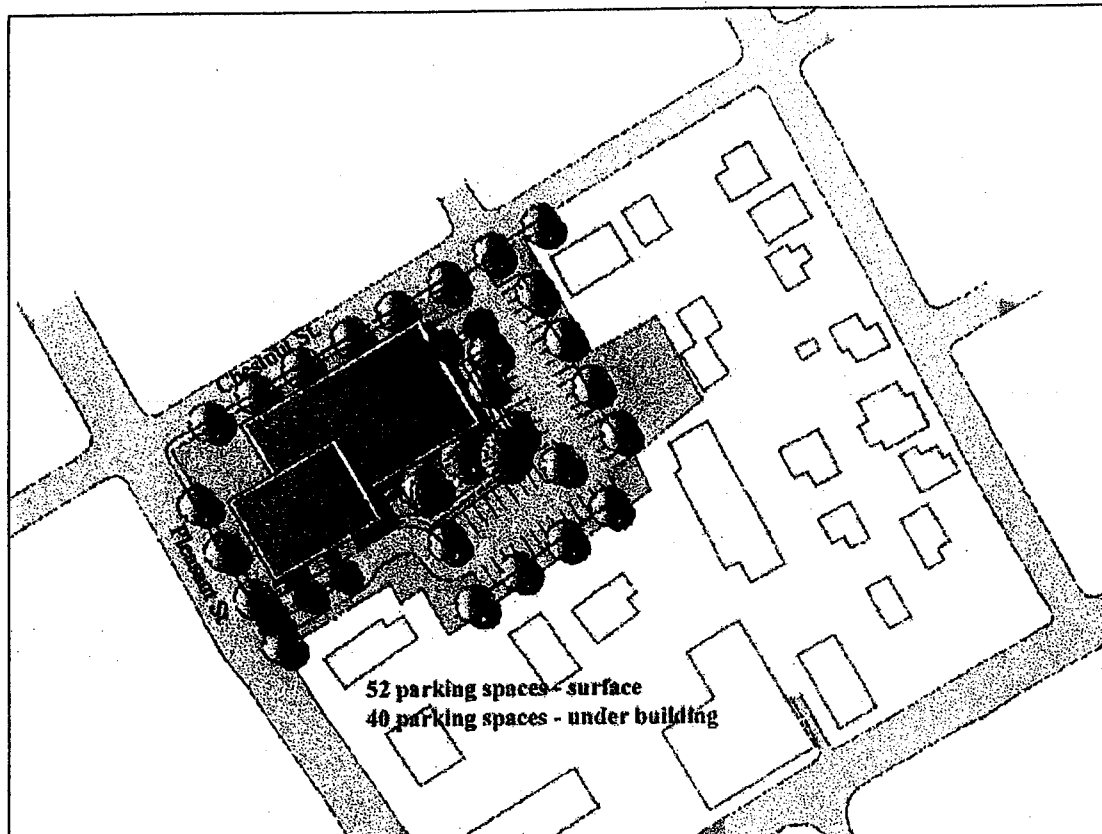
Based on this input from the Brownfields Recovery Corp., the City and the Citizen's Advisory Committee discussed various reuse options for the site, and asked TerraSphere to develop conceptual plans for three reuse options. These options included:

- An affordable assisted living facility,
- Affordable senior housing,
- A medical office building.

These recommendations were based on perceived need within the community. Currently, there is a waiting list for affordable senior housing, and the community expects an even greater demand in the future. Affordable assisted living is tied to this demand as elder citizens age and become less able to care for themselves. The suggestion of medical office space resulted from past interest shown by a developer who wanted to construct a medical office building on the

site. Therefore, TerraSphere prepared conceptual plans for these options, as presented below.

**Medical Office Option**



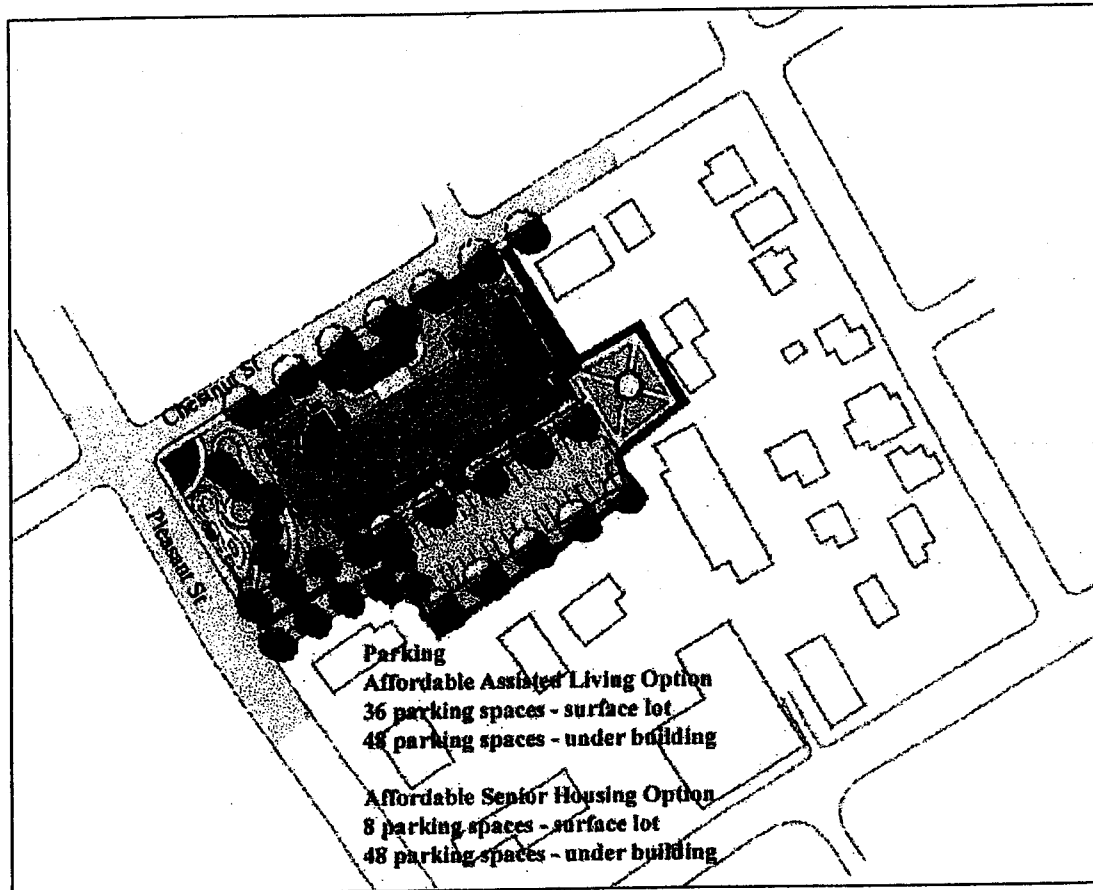
**Building Program**

Building Footprint	13,400 S.F.
Total Building Size (1-2 levels)	23,000 S.F.
Parking – Surface lot	52 spaces
Under building	<u>40 spaces</u>
	92 spaces
Total parking required (1/250 sf)	92 spaces

For this option, the amount of building square footage is limited by the amount of parking that can comfortably fit on the site and under the building.

**Residential Option**

**Affordable Assisted Living or Affordable Senior Housing**



<b>Building Program</b>		<b>Affordable Assisted Living</b>	<b>Affordable Sr. Housing</b>
Building Footprint		15,600 S.F.	15,600 S.F.
Total Building Size (3 levels)		46,800 S.F.	46,800 S.F.
Living Units	Studio (350 sf)	55	-0-
	1 bedroom (500 sf)	36	24
	1 bedroom (750 sf)	-0-	17
	2 bedroom	-0-	15
	Total	91	56
Parking --	surface lot	36 spaces	8
	Under building	48 spaces	48
		84 spaces (.9 per unit)	56 (1 per unit)

All three options were reviewed with the City and the Citizen's Advisory Committee. Following is a summary of their comments.

#### **Medical Office**

The size of the building that can be placed on the site is limited by the amount of parking that can be placed on the site. A level of parking was placed under the building, which could accommodate 40 spaces. In addition, 52 parking spaces were placed on the site while still providing a buffer to abutting residential uses and preserve some open space in keeping with the neighborhood character. This provided a total of 92 spaces. According to the Marlborough Zoning Bylaw, a medical office requires 1 parking space for each 250 square feet of building space. Therefore, the 92 spaces could support a building of 23,000 square feet.

TerraSphere and the Committee felt the building size was too small for a developer to get a return in their investment. Therefore, this option was discarded.

#### **Affordable Senior Housing**

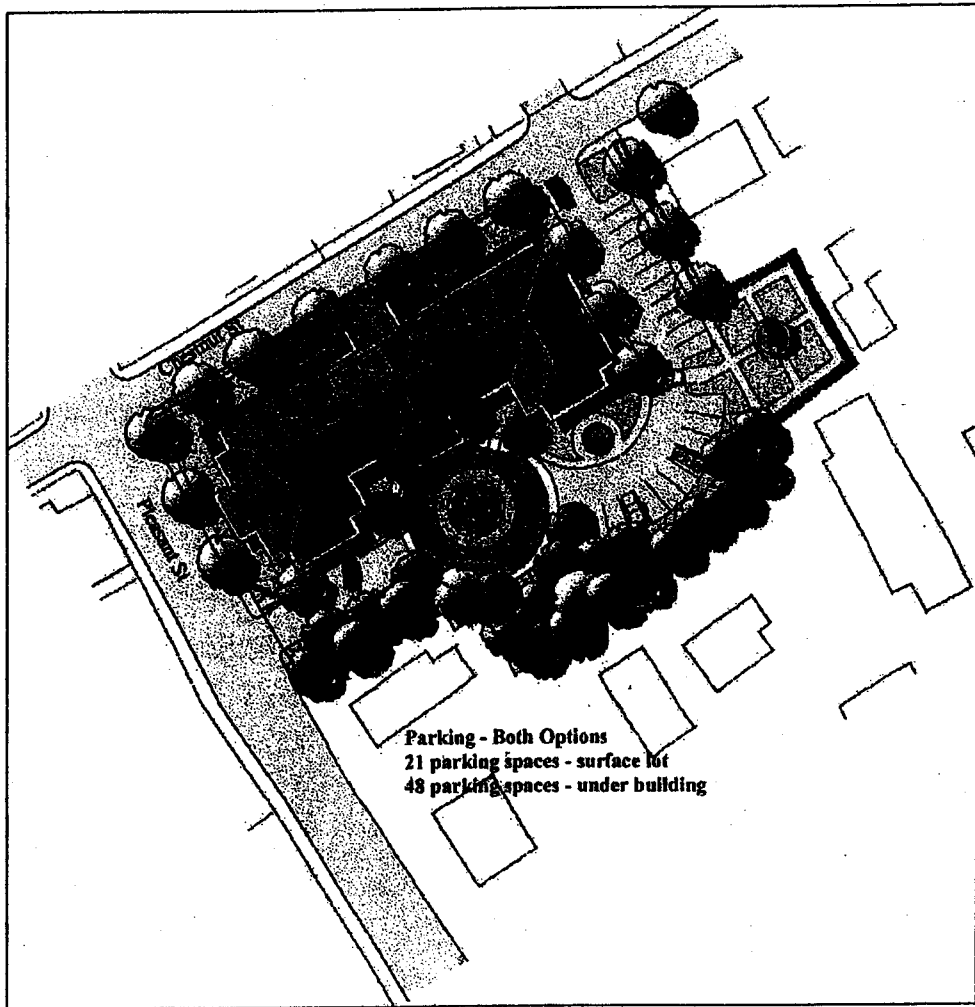
The Committee and the City were very interested in this option. In reviewing this option, they thought that the development would not require as many 2-bedroom units as suggested based on the actual use at other facilities in the community. Therefore, it was determined that the number of 2-bedroom units should be reduced to 10. In addition, after conferring with the manager of other senior housing in Marlborough, the Committee suggested providing one parking space for each unit, as originally proposed, but providing an additional 12 spaces for visitors and staff.

The group also suggested that the building be positioned closer to the intersection of Pleasant and Chestnut streets with a set-back similar to the other buildings in the neighborhood. By shifting the building in this location, it was hoped that additional buffering could be established between the property and adjacent residential uses. They asked that the building still have a "front door" on Chestnut Street, though a drop-off area may be desirable on the interior of the property. Finally, a small sitting area for building residents was desired along Chestnut Street.

**Affordable Assisted Living**

The Committee and the City also liked this option. They agreed to keep the building program as it was presented. However, they did recommend re-positioning the building closer to the intersection and the other site changes as recommended in the above Affordable Senior Housing description.

In response to these comments, the residential option for the Former Tannery site was modified as shown below.

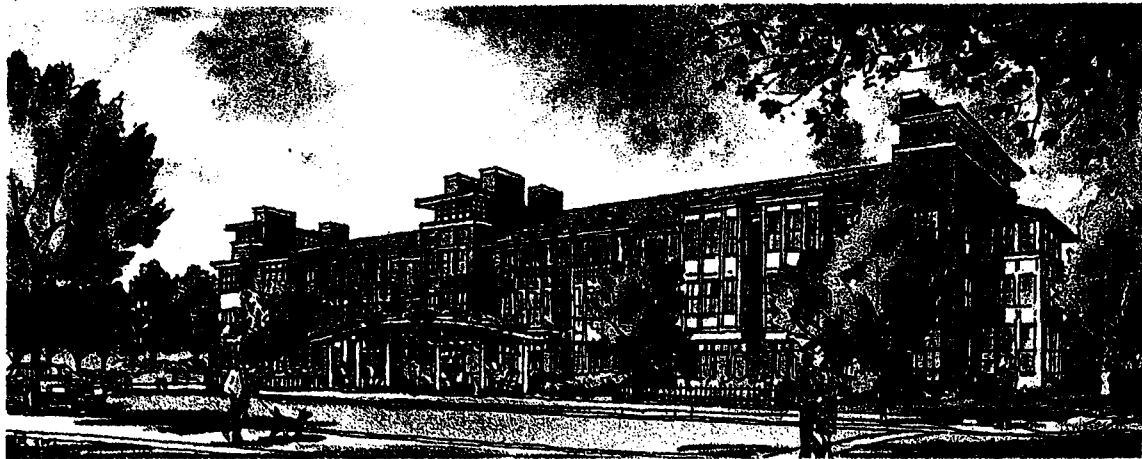




This design option includes the following program elements. An affordable residential use is preferred for the site, and the City and the Committee wanted to keep their options open whether the use would be affordable senior housing or affordable assisted living.

**Building Program**

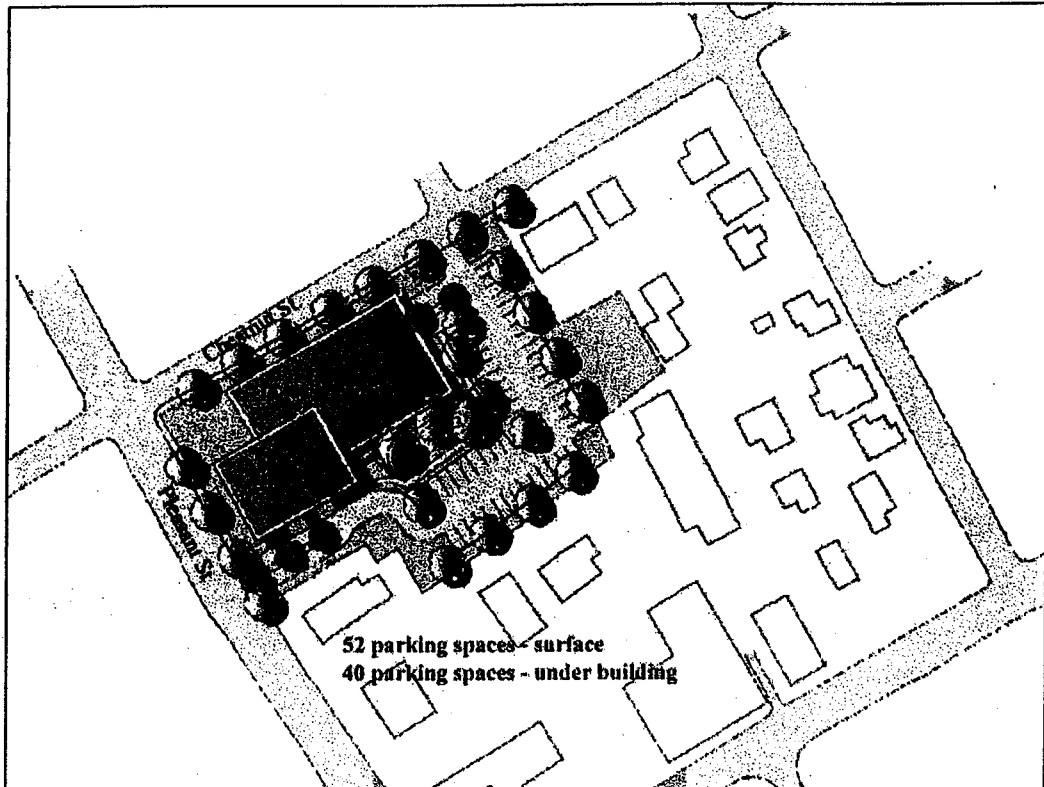
		<u>Affordable Assisted Living</u>	<u>Affordable Sr.Housing</u>
Building Footprint		15,600 S.F.	15,600 S.F.
Total Building Size (3 levels)		46,800 S.F.	46,800 S.F.
Living Units	Studio (350 sf)	55	-0-
	1 bedroom (500 sf)	36	24
	1 bedroom (750 sf)	-0-	23
	2 bedroom	-0-	10
	Total	91	57
Parking –	Surface lot	21 spaces	21
	Under building	<u>48 spaces</u>	<u>48</u>
		69 spaces (.5 per unit w/24 staff/visitor)	69 (1/ unit w/ 12 visitor)



## 5. CONSTRUCTION COST ESTIMATES

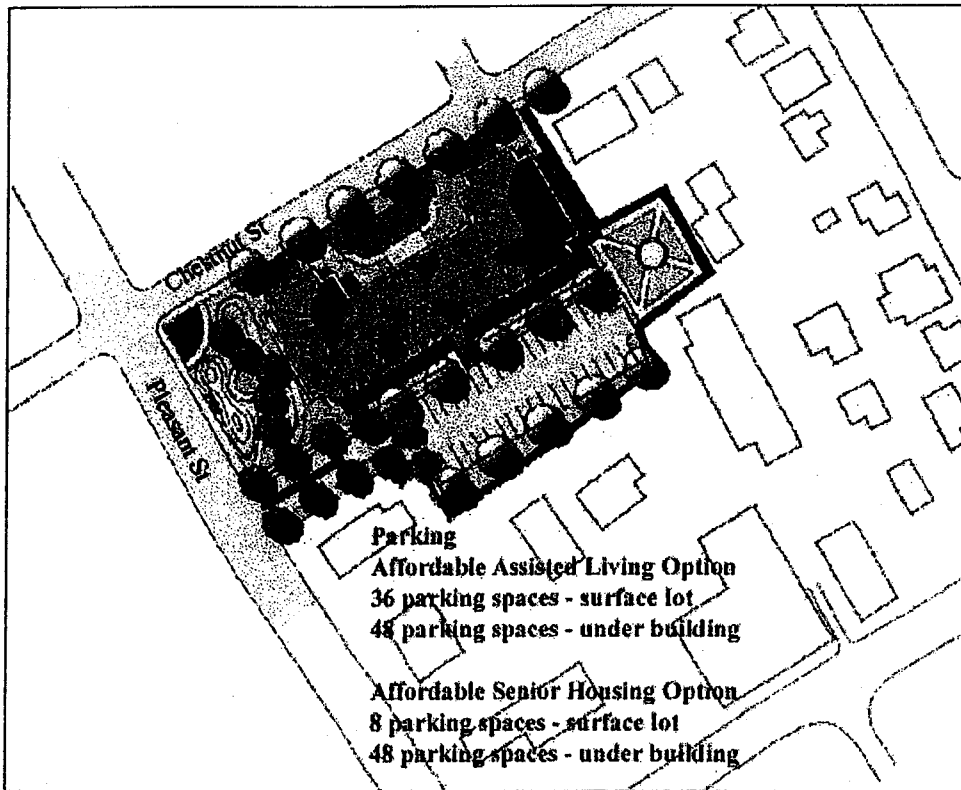
### Reuse Alternative #1 – Medical Office

QTY	UNIT	DESCRIPTION	UNIT PRICE	TOTAL
<b>Structures</b>				
23,000	sf.	Total Building (1-2 levels)	\$150.00	\$3,450,000.00
<b>Utilities and Infrastructure</b>				
1	ls	Water/Sewer/Electric/Gas/Phone/Drain	\$26,000.00	\$26,000.00
<b>Parking</b>				
40	spaces	Parking Under Building	\$12,000.00	\$480,000.00
<b>Planting</b>				
33	ea.	Trees	\$800.00	\$26,400.00
16,690	sf.	Landscaping (Lawn/Shrubs)	\$4.00	\$66,760.00
<b>Paving</b>				
26,933	sf.	Bituminous concrete parking	\$4.00	\$107,732.00
5,057	sf.	Concrete Sidewalk	\$7.00	\$35,399.00
<b>SUBTOTAL</b>				<b>\$4,192,291.00</b>
20% Contingency				<b>\$838,458.20</b>
<b>TOTAL</b>				<b>\$5,030,749.20</b>



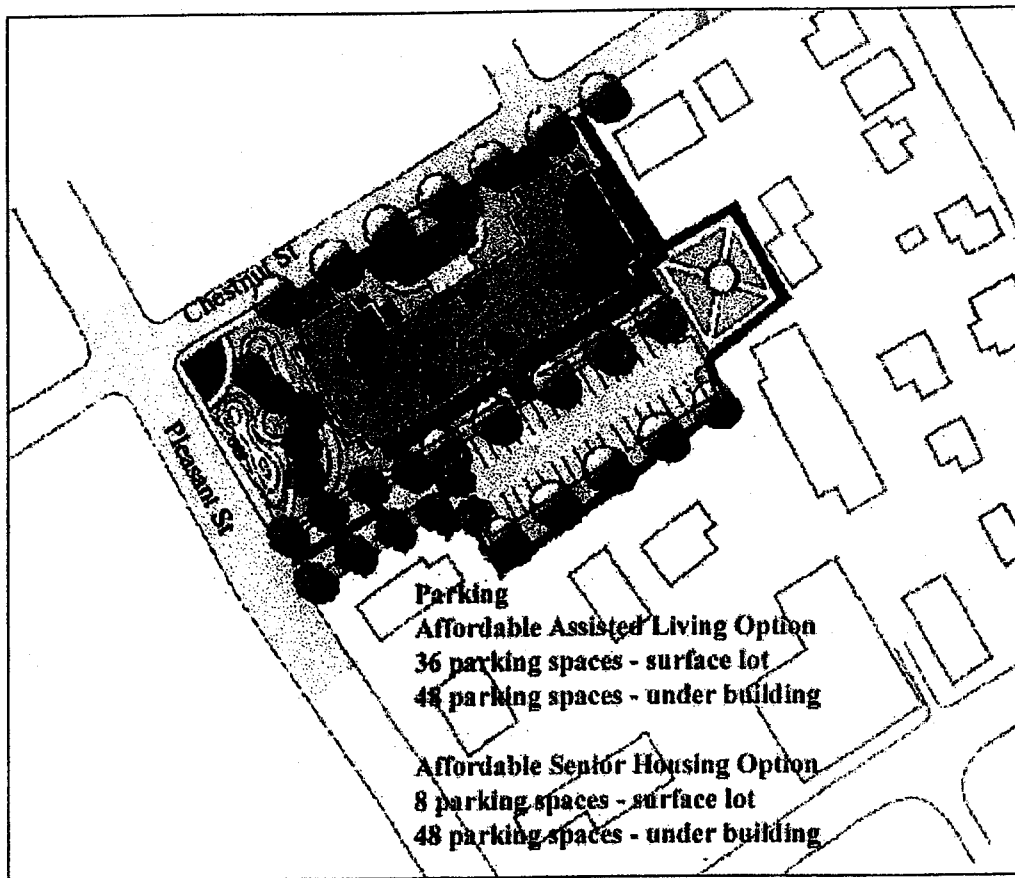
**Reuse Alternative #2 – Affordable Senior Housing**

QTY	UNIT	DESCRIPTION	UNIT PRICE	TOTAL
<b>Structures</b>				
15,600	sf./level	Building Footprint (3 levels)		
46,800	sf.	Total building	\$125.00	\$5,850,000.00
<b>Utilities and Infrastructure</b>				
1	ls	Water/Sewer/Electric/Gas/Phone/Drain	\$26,000.00	\$26,000.00
<b>Parking</b>				
48	spaces	Parking Under Building	\$12,000.00	\$576,000.00
<b>Planting</b>				
32	ea.	Trees	\$800.00	\$25,600.00
26,317	sf.	Landscaping (lawn/Shrubs)	\$4.00	\$105,268.00
<b>Paving</b>				
15,251	sf.	Bituminous concrete	\$4.00	\$61,004.00
6,817	sf.	Concrete Sidewalk	\$7.00	\$47,719.00
<b>Site Improvements</b>				
4	ea.	Benches	\$500.00	\$2,000.00
<b>SUBTOTAL</b>				<b>\$6,691,591.00</b>
20% Contingency				<b>\$1,338,318.20</b>
<b>TOTAL</b>				<b>\$8,029,909.20</b>



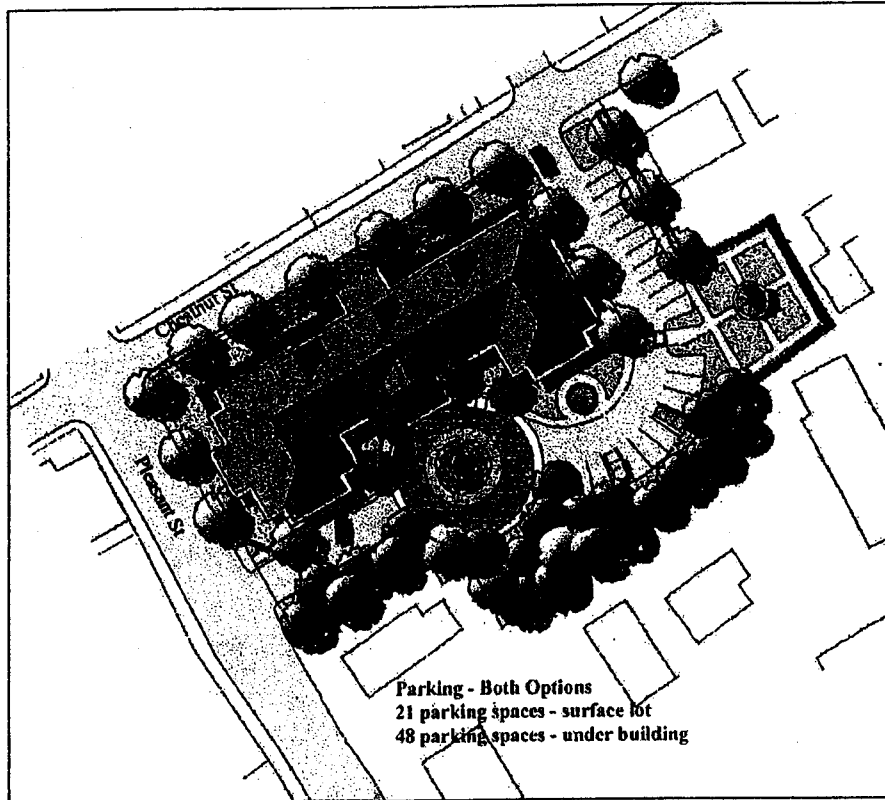
## Reuse Alternative #3 – Assisted Living

QTY	UNIT	DESCRIPTION	UNIT PRICE	TOTAL
<b>Structures</b>				
15,600	sf./level	Building Footprint (3 levels)		
46,800	sf.	Total building	\$125.00	\$5,850,000.00
<b>Utilities and Infrastructure</b>				
1	ls	Water/Sewer/Electric/Gas/Phone/Drain	\$26,000.00	\$26,000.00
<b>Parking</b>				
48	spaces	Parking Under Building	\$12,000.00	\$576,000.00
<b>Planting</b>				
32	ea.	Trees	\$800.00	\$25,600.00
26,317	sf.	Landscaping (Lawn/Shrubs)	\$2.00	\$52,634.00
<b>Paving</b>				
15,251	sf.	Bituminous concrete	\$4.00	\$61,004.00
6,817	sf.	Concrete Sidewalk	\$7.00	\$47,719.00
<b>Site Improvements</b>				
4	ea.	Benches	\$500.00	\$2,000.00
<b>SUBTOTAL</b>				<b>\$6,638,957.00</b>
20% Contingency				\$1,327,791.40
<b>TOTAL</b>				<b>\$7,966,748.40</b>



Reuse Alternative #4 – Affordable Senior Housing or Assisted Living  
Preferred Alternative

QTY	UNIT	DESCRIPTION	UNIT PRICE	TOTAL
<b>Structures</b>				
15,600	sf./level	Building Footprint (3 levels)		
46,800	sf.	Total building	\$125.00	\$5,850,000.00
<b>Utilities and Infrastructure</b>				
1	ls	Water/Sewer/Electric/Gas/Phone/Drain	\$26,000.00	\$26,000.00
<b>Parking</b>				
48	spaces	Parking Under Building	\$12,000.00	\$576,000.00
<b>Planting</b>				
47	ea.	Trees	\$800.00	\$37,600.00
20,218	sf.	Landscaping (Lawn/Shrubs)	\$2.00	\$40,436.00
<b>Paving</b>				
9,424	sf.	Bituminous concrete	\$4.00	\$37,696.00
9,741	sf.	Concrete Sidewalk	\$7.00	\$68,187.00
3,124	sf.	Brick	\$12.00	\$37,488.00
<b>Site Improvements</b>				
1	ls	Fountain	\$50,000.00	\$50,000.00
8	ea	Benches	\$500.00	\$4,000.00
<b>SUBTOTAL</b>				<b>\$6,727,407.00</b>
<b>20% Contingency</b>				<b>\$1,345,481.40</b>
<b>TOTAL</b>				<b>\$8,072,888.40</b>



## 6. REMEDIAL STRATEGY

The property is known as the John A. Frye Shoe Co. Site, as well as the Frye Tannery Site, and is referred to as the "Site". This property is referenced in the Department of Environmental Protection (DEP) database as Release Tracking Number (RTN) 2-11998, a Default Tier IB site.

### Review of Existing Environmental Reports

Several environmental assessments and limited remediation measures were conducted at the Site on behalf of the property owners between 1985 and 1991. These include assessment work performed by Bewick Associates, IEP, Metcalf & Eddy and Zecco Corp. In 1998 the City of Marlborough engaged a contractor to remove one 10,000-gallon underground storage tank (UST) and to conduct controlled demolition of on-Site structures. The Site appears in the Department of Environmental Protection (DEP) database as a release of Oil and Hazardous Material as of July 28, 1997. Subsequently, on August 4, 1998, after failing to meet the one year tier classification deadline, the Site was classified as a Tier IB by default. Tier Classification is the process wherein a reported site is scored by a Numerical Ranking System (NRS) to determine the degree of hazard and the level of oversight required by DEP. In the absence of an NRS Score the Site defaults to Tier IB after one year from the reporting date.

In 2000, the City of Marlborough engaged TRC Environmental (TRC) to conduct an Environmental Site Assessment (ESA). As part of their work, TRC completed Phase II of the ESA including test pits, soil borings and the installation of monitoring wells. This TRC ESA document is the most comprehensive of the Site investigations conducted to date. However, due to budget constraints some subsurface features may not be fully characterized, possibly requiring more investigation on-Site. Although the ESA report conforms to the standards of the Environmental Protection Agency (EPA) Brownfields Assessment Demonstration Pilot Program, it was not prepared as a submittal to the MA DEP to meet the requirements of the Massachusetts

Contingency Plan (MCP). As a result, it is important to note that the DEP will require that future redevelopment work proceed under the standards of the MCP. This does not mean the TRC work is not useful, simply that the Site must be brought through the DEP's phased cleanup system according to its set of regulations.

Data collected during the TRC investigation indicated concentrations of metals and petroleum hydrocarbons in soil and a concentration of cyanide in groundwater at or above reporting thresholds. Concentrations of all other contaminants were below reportable concentrations. From the data ERI reviewed, the concentrations of these contaminants do not exclude residential development and it appears that remediation activities will likely include excavation and disposal of contaminated soils combined with an engineered barrier.

#### Remediation Strategy

Based on review of the limited amount of Site data available, ERI believes that the most prudent remedial strategy for the Site would be to coordinate future assessment and remediation of the Site with the proposed redevelopment plan, as well as bringing the site through the phased cleanup process. An example of this would be performing disposal characterizations for soils in the areas designated for excavation not simply soils analytical testing. This will prevent duplicative field work and analytical testing. At locations such as building foundations and utility trenches, contaminated soil would be excavated, analyzed, characterized and transported off-Site for disposal at an appropriate facility.

At locations not disturbed by construction, an engineered barrier could be utilized to isolate the soils and decrease remediation costs. Areas outside the building footprint should be assessed for potential exposure during the overall phased assessment of the site. This barrier technology involves placing a layer of clean soil and/or a synthetic membrane, or clean soil and pavement, above the impacted soil to prevent potential access to the contaminated

material. Typically, this technology used in conjunction with an Activity and Use Limitation (AUL) to limit potential exposure to impacted soil during future events (such as construction or redevelopment), and is generally applicable at sites like this one where the mass of subject compounds appears to be relatively immobile in soil, not functioning as an on-going source for ground water impacts, and soil concentrations do not exceed Upper Concentration Limits as defined by the MCP. Using this type of engineered barrier is capable of achieving a Permanent Solution at the site.

#### **A. Remediation Cost Estimate**

ERI developed estimated costs to complete additional site assessment, remediation activities and regulatory compliance for the proposed reuse of the property based upon the proposed preliminary development plan. Table 1 details these estimated costs.

#### **B. Steps Required for MCP Compliance**

The DEP classified the Site as a Default Tier IB Disposal Site, meaning that a Potentially Responsible Party (PRP) failed to provide a required submittal to DEP by a specified deadline, defaulting the property into a Tier 1B status. The following is a summary of tasks that could be necessary to achieve MCP compliance for a Tier 1B site.

##### **1: Release Notification**

The owner or PRP must notify DEP of the presence of concentrations of contaminants above Reportable Concentrations (RC) detected in soil and groundwater. The Site owner or PRP should submit a Release Notification Form (RNF), which was due within 120 days of the owner or PRP obtaining knowledge of the condition.



**Table 1**  
Remediation Cost Estimate

Task No.	Unit	Quantity	Description	Est. Cost	Estimated Range (Low/High)	
<b>TASK 1, ADDITIONAL ASSESSMENT</b>						
Project Management			Dig-safe, scheduling, location selection	\$3,000	\$2,550 - \$3,600	
Sub-surface Exploration and Assessment			Hydrogeologic analyses, gw elevations, test pits, drilling inspection, sampling wells, etc.	\$20,000	\$17,000 - \$24,000	
Laboratory Analyses			Soils;GW,Soil Vapor	\$15,000	\$12,750 - \$18,000	
<b>Total for Task 1, Additional Assessment</b>				<b>\$38,000</b>	<b>\$32,300 - \$45,600</b>	
<b>TASK 2, DEP REPORTS</b>						
MCP Submittals			PHASE I	Tier Classification	\$2,500	\$2,125 - \$3,000
			PHASE II CSA	Comprehensive Site Assessment	\$25,000	\$21,250 - \$30,000
			RAM Plan and 6 Status Reports	Release Abatement Measure for remediation	\$12,000	\$10,200 - \$14,400
				RISK CHARACTERIZATION	\$15,000	\$12,750 - \$18,000
			PHASE III	Remedial Action Plan with alternatives	\$7,500	\$6,375 - \$9,000
			RAO	Response Action Outcome, for permanent closure	\$10,000	\$8,500 - \$12,000
Public Meetings			Public Meetings	\$3,000	\$2,550 - \$3,600	
<b>Total for Task 2, DEP REPORTS</b>				<b>\$75,000</b>	<b>\$63,750 - \$90,000</b>	
<b>TASK 5, SOIL REMOVAL, DISPOSAL AND BARRIER</b>						
Soil Removal	ton	3500	Contaminated Soil	receiving facility disposal fees	\$520,000	\$442,000 - \$624,000
Vapor Barrier	sq. ft	15,600	Vapor Barrier to contain potential soil gas under building foundation	High density polyethylene	\$78,000	\$66,300 - \$93,600
Clean Fill	cu. yd	500	Backfill	replace excavated material where needed	\$7,000	\$5,950 - \$8,400
<b>Total for Task 5, SOIL REMOVAL, DISPOSAL AND BARRIER</b>				<b>\$605,000</b>	<b>\$514,250 - \$726,000</b>	
<b>TOTAL CAPITAL COSTS, Tasks 1 to 5</b>				<b>\$718,000</b>	<b>\$610,300 - \$861,600</b>	
Construction Observation	per day	30	On-Site magement	Personel directing construction in contaminated areas	\$30,000	\$25,500 - \$36,000
<b>TOTAL COSTS:</b>				<b>\$748,000</b>	<b>\$635,800 - \$897,600</b>	

## **2: MCP Phase I, Tier Classification**

The owner or PRP should contract for a Phase I Report, a document which contains the results of Preliminary Response Actions undertaken at a disposal site. The purpose of a Phase I Report is to record information in a standardized format in order to evaluate the Site and determine its Tier Classification, if necessary. Because a Phase I report has yet to be submitted, the Site is Tier Classified as a Default Tier 1B. When a Phase I report is submitted, it will include a Tier Classification scoring section, which will determine the Site's true DEP classification category. (The DEP uses Tier Classifications to determine the appropriate level of Departmental oversight for response actions conducted at disposal sites.)

## **3: Prepare MCP Phase II Scope of Work**

Subsequent to the Phase I Report, the MCP requires preparation and submittal of a Phase II Scope of Work (SOW). If any new Tier Classification does not re-classify the Site from its Tier 1 status, this SOW will require direct DEP involvement. ERI believes that this Site will require Public Involvement Plan, which, along with direct DEP involvement, can increase costs.

## **4: Conduct MCP Phase II Comprehensive Site Assessment**

The next step following the Phase II SOW is proceeding with a Phase II Comprehensive Site Assessment, which further assess the nature and extent of contamination in soil and groundwater at the Site. Additionally a Risk Characterization is required under Phase II to evaluate the risk of harm to health, safety, public welfare, and the environment posed by the presence of Oil and Hazardous Materials (OHM) at the Site under current and reasonably foreseeable activities and uses.

As mentioned in the above Remediation Strategy section, ERI believes additional subsurface exploration and analytical testing would be completed as part of the Phase II Comprehensive Site Assessment. Included in the exploration is the request and confirmation of underground utility marking with DigSafe and municipal utilities (i.e., Sewer Dept., Water Dept.), as well as the direction of a drilling subcontractor to install monitoring wells.

The focus of the subsurface exploration should be on the area of proposed construction, as well as unexplored areas of the site. All soil and groundwater samples should be analyzed at a laboratory certified by the DEP, and all field activities should be conducted in accordance with DEP regulations and any other state or federal regulations and/or policies that may be applicable.

#### **5: Preparation and submittal of Phase II Report and Completion Statement**

The consultant preparing the Phase II should evaluate the data collected and develop tables and figures to address the following elements of the report; disposal site history, site hydrogeology, fate and transport of oil, nature and extent of contamination, exposure assessment, Risk Characterization and a conclusion to support the outcome of the investigation. Additionally a Phase II Completion Form should be appended to the submittal.

#### **6: Prepare MCP Phase III Remedial Action Plan**

The MCP requires an evaluation as to the extent of Site contamination requiring remediation. This analysis includes screening remedial technologies, developing remedial alternatives, performing a comparative evaluation of remedial alternatives, and selecting preferred remedial alternatives. Upon selecting the appropriate remedial alternative (see above Remediation Strategy section) the consultant should develop a

## 7. LIABILITY RELIEF FOR THE CITY OF MARLBOROUGH

There are several mechanisms the City of Marlborough can use to minimize its risk of potential liability associated with redeveloping the Old Train Depot and facilitating the development of the Frye Shoe site. The key mechanisms for liability relief are outlined below, followed by a recommended strategy for each of the two sites.

### Risk Management Mechanisms

#### A. Innocent Owners Liability Protection

The innocent owner or "eligible person" status is the cornerstone of the liability relief provided under the Commonwealth's Brownfields program. An "eligible person" is an innocent owner or operator of a contaminated site who did not own or operate the site at the time the contamination was released and did not cause or contribute to the contamination. Marlborough would be an eligible person upon acquisition of the Frye Boot Site. Eligible persons are relieved from liability when they complete a permanent cleanup or achieve remedy operation status ("ROS").<sup>1</sup> The liability relief automatically vests upon filing a Response Action Outcome Statement or ROS submittal. This status protects the eligible person from Commonwealth claims for response action costs and natural resource damages and from third-party claims for contribution, response action costs and property damage claims under Chapter 21E and common law. In order to maintain this exemption, the eligible person must meet certain requirements, including notifying DEP of unreported contamination, providing access to people conducting response actions, and settling any response action costs incurred by the Commonwealth in connection with the site.

## B. Brownfields Covenant Not to Sue

Parties who do not qualify for the "eligible person" liability protection or want additional liability relief may be eligible for a Brownfields Covenant Not to Sue. Parties who can benefit for a covenant not to sue include "eligible persons" who can only achieve a temporary cleanup and cannot reach the permanent solution required for the eligible person liability endpoint. Liable parties may be able to get a covenant not to sue under certain circumstances. In the case of Marlborough, a covenant that allows the liability relief to vest upon taking title, instead of at the end of the cleanup, would provide the City with much broader liability protection.

To obtain a Covenant Not to Sue, the City will have to apply to the Office of the Attorney General. The City would have to negotiate the terms of the liability relief and must demonstrate that the project will contribute to the economic or physical revitalization of the community in which it is located. This plan explains both economic and physical revitalization improvements that will be made to the community. It is important to note that the covenant usually stipulates certain liability re-openers in the event that the City fails to meet conditions or terms of the covenant.

## C. Municipal Tax Foreclosure

A 1994 revision to M.G.L c. 21E exempts municipalities from liability when they foreclose on contaminated properties for nonpayment of taxes, provided they did not cause or contribute to the contamination. This provision requires the municipality to comply with the following conditions in order to obtain and maintain this exemption. The municipality must notify DEP upon learning of the contamination, provide access to people conducting response actions, prevent exposure of persons to the contaminants, address any imminent hazards and it must act diligently to sell or otherwise divest of

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<sup>1</sup> Remedy Operation Status is achieved when the active remediation is complete and the only remediation that remains is to operate a treatment system (e.g., a pump and treat system) that will eventually result in a permanent cleanup.

ownership or possession of the property. Until the 1998, municipalities were given five years to divest. In 1998 this provision was revised to simply require the municipality to act diligently to divest. If the municipality decides to retain the property for its own use, then it must remediate the site.

#### D. Redevelopment Authorities and Community Development Corporations (CDC)

The 1998 Brownfields Act created a new liability exemption for redevelopment agencies and authorities, Community Development Corporations (CDCs) and Economic Development and Industrial Corporations (EDICs). These agencies are exempt from liability for contamination at any property they acquire after August 5, 1998 as long as they comply with the following requirements: the agencies must notify DEP of any unreported releases on the site, provide access to people who are conducting response actions, prevent exposure of people to contamination and take immediate response actions where needed. To maintain the exemption these agencies must continue to meet these requirements and they must act diligently to divest themselves of the property. If they decide to retain the property for its own use, they must remediate the site, in accordance with Chapter 21E.

#### E. Governmental Bodies or Charitable Trusts

Governmental bodies or charitable trusts who hold property restrictions created for the public benefit pursuant to c. 184, section 32 (conservation, agricultural preservation, watershed preservation and affordable housing restrictions) are exempt from liability under Chapter 21E if they comply with the following requirements. To obtain and maintain the exemption these governmental bodies or charitable trusts cannot cause or contribute to the contamination and cannot control activities at the site except as necessary to enforce their rights under the restriction, cannot own or operate the contaminated site and they must provide notice to DEP of any unreported release.

- **Brownfields Redevelopment Access to Capital (BRAC)** – BRAC is a state program that offers economical environmental insurance for properties located in Massachusetts. The program offers environmental liability and cost cap insurance for Massachusetts businesses that own or operate contaminated properties. The program has recently agreed to offer this coverage to municipalities that acquire contaminated land for open space and parks. The policy is pre-negotiated to insure good terms and coverage. If the business or municipality is using debt financing, including any type of governmental bond financing, the BRAC program will subsidize fifty percent of the cost of the policy premium.
- **Process for Obtaining Insurance** – To get insurance, the applicant (city or new owner) must complete an application, including financial information, provide copies of all environmental reports and studies to the insurer. For cost cap coverage, the applicant must also give the insurer a detailed proposed scope of work. The additional material that would not be available from the work for EPA would be the application and the scope of work.

#### G. Site Specific Risk Management Strategies for the Frye Boot Site

The Frye Boot Site is currently vacant and abandoned. The city plans to take this property through the tax title process and sell it to a new owner to cleanup and reuse the property. The City will have minimal control over the property and accordingly it is unlikely to incur liability with respect to this property. Under the Municipal Tax Foreclosure provision, the City is exempt from liability if it forecloses on the property and then acts diligently to divest of its ownership or possession of the property. One scenario that City could employ is not taking the property for taxes until a developer is selected for the site. Once the selection is made, the city could foreclose on the site and immediately transfer the property to the developer. A key to a quick sale and turnaround of this property will be the City's ability to show prospective

purchasers how to limit their liability. The following recommendations can assist the City towards this end.

1. Brownfields Covenant Not to Sue – A Brownfields Covenant Not to Sue for this property could be negotiated to apply to the City and to the subsequent purchaser. This covenant should vest up front, providing liability protection upon acquisition and prior to completion of the cleanup.
2. Due Diligence – The City should provide the prospective purchaser with all available information regarding the environmental conditions at the site. The more information the purchaser has, the easier it will be for the purchaser to do a complete and adequate cleanup and for the purchase to procure a solid environmental insurance policy.
3. Environmental Insurance – The City can provide prospective purchasers with information regarding environmental insurance and information about the state subsidized environmental insurance that is available through the BRAC program.
4. Third-Party Intermediary – If the City determines that it is unlikely to find a developer who can cleanup and reuse the property, the City should consider either: (i) conducting the site remediation itself and then selling the property or (ii) transferring the property to a community development corporation (“CDC”) or an economic development agency that is exempt from liability under G.L. c. 21E § 2. This CDC or agency would conduct the site remediation and then sell the property after the remediation is completed.



## 8. PUBLIC FUNDING SOURCES FOR BROWNFIELDS REDEVELOPMENT: GRANTS, LOANS AND TAX INCENTIVES

### OVERVIEW

Over the past several years, numerous federal, state and local agencies have established programs to provide grant, loans and tax incentives to encourage municipal and private sector investment in the assessment, cleanup and redevelopment of brownfields sites. The following is an overview of several of the public grants, loans and tax incentives that BRC would suggest pursuing to cover costs associated with additional site assessment activities at the Frye Boot and Old Train Depot sites in Marlborough, Massachusetts, and to support the remediation and redevelopment of these properties. In some cases these programs require the City of Marlborough to be the applicant, while in other programs a prospective owner/developer can apply for the incentive directly.

#### A. SITE ASSESSMENT FUNDS

**Grant/Loan – MassDevelopment:** MassDevelopment provides low-interest loans and grants of up to \$50,000 for site assessment activities properties located in EDAs. Criteria are similar to that outlined above for remediation funds. Applicants who receive site assessment funding and do not proceed with the project, must transfer their site assessment results to MA DEP.

**Grant – EPA Targeted Site Assessment Grants:** EPA provides grants of \$50,000 for site assessments on abandoned or town-owned sites. Only governmental and non-profit entities are eligible.

**Grant – EPA Brownfields Assessment Demonstration Pilot:** Already awarded to the City of Marlborough and being used for these properties.

## B. REMEDIATION

**Grant/Loan – MassDevelopment:** MassDevelopment administers the Brownfields Redevelopment Fund to provide grants and low-interest loans of up to \$500,000 for the remediation of brownfields sites located in EDAs.<sup>2</sup> Grants require a 20% match from the applicant. Funds for loans are determined on a project specific basis. Awards can be made to municipalities, redevelopment authorities and agencies, economic development and industrial corporations, community development corporations, and economic development authorities. Private companies can received loans, but not grants.

**Grant – CDBG/Section 108/EDI/BEDI:** The Massachusetts Department of Housing and Community Development (“DHCD”) administers Community Development Block Grants (“CDBG”) and Section 108 loan guarantees, which may be used for site remediation activities. Economic Development Initiative (“EDI”) grants provide additional financial assistance for development projects that are financed in part by Section 108 federal loan guarantees. Brownfields Economic Development Initiative (“BEDI”) grants come from a separate pool of capital and target brownfields-related projects.

**Grant – EPA Remediation Grants:** The 2002 Federal brownfields law, enacted on January 11, provides additional funding for EPA to make direct grants to public entities to help cover the costs of site remediation. EPA anticipates issuing 25 awards annually through a national competition. Applications will be available in the fall of 2002 with the first awards made in the spring of 2003.

**Subsidized Insurance – Brownfields Redevelopment Access to Capital:** BRAC is a subsidized insurance program, administered by the Massachusetts Business Development Corporation, for lenders and developers. It is based on

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<sup>2</sup> MassDevelopment can award up to \$2 million to “priority projects,” but neither of the proposed projects Marlborough is likely to qualify for this designation.

two state-negotiated policies provided by AIG to: (1) pay for unanticipated costs associated with an approved cleanup; and (2) protect lenders from defaults on private loans made for cleanup and redevelopment, up to \$500,000 (requires equal private investment). BRAC will subsidize the insurance (up to 50% of the premium) for up to a five-year term if the project is located in an EDA. The types of insurance covered include: (1) cost cap; (2) environmental liability; and (3) secured creditor (or lender) insurance.

**Tax Credit – Massachusetts Brownfields Tax Credit:** The Massachusetts Brownfields Tax Credit allows taxpayers to take a credit of 25% of their cleanup costs upon completion of the cleanup (50% if the cleanup does not require restrictions on future land use). Cleanup costs must be greater than 15% of the assessed value of the property prior to remediation. MassDevelopment and BRAC funds are not eligible for the credit.

**Tax Incentive – Federal Brownfields Tax Incentive:** The Federal Brownfields Tax Incentive allows eligible environmental cleanup costs to be fully deductible in the year incurred. Massachusetts Department of Environmental Protection (“DEP”) must certify that the site is contaminated with a hazardous substance.

### C. REDEVELOPMENT INCENTIVES

**Tax Benefits – EDIP/TIF:** EDIP provides state and local tax benefits to projects that locate or expand in an EOA within designated ETAs. Municipalities can use the state and local tax benefits of ETA designation as an incentive to attract new businesses to cleanup and redevelop brownfields sites – i.e., the tax breaks can be used to offset cleanup costs. In particular, municipalities may find it useful to negotiate Tax Increment Financing (“TIF”) agreements that provide the greatest tax relief during the years when the highest cleanup costs will be incurred.

## 9. ATTACHMENTS

Site Location Diagram

Existing Conditions Photos

Access Diagram

Current Zoning Diagram

Land Use Diagram

Utility Plan

Context Diagram

**COMPREHENSIVE  
REDEVELOPMENT  
PLAN**

**FRYE BOOT SITE,  
MARLBOROUGH, MA**

**PREPARED FOR:  
City of Marlborough  
140 Main Street  
Marlborough, Massachusetts  
01752**

**PREPARED BY:**



**TERRASPHERE**  
33 Middle Street - Marlborough, MA 01752  
18 Eblaine Street - Boston, MA 02127

North







Scale: 1" = 100'-0"

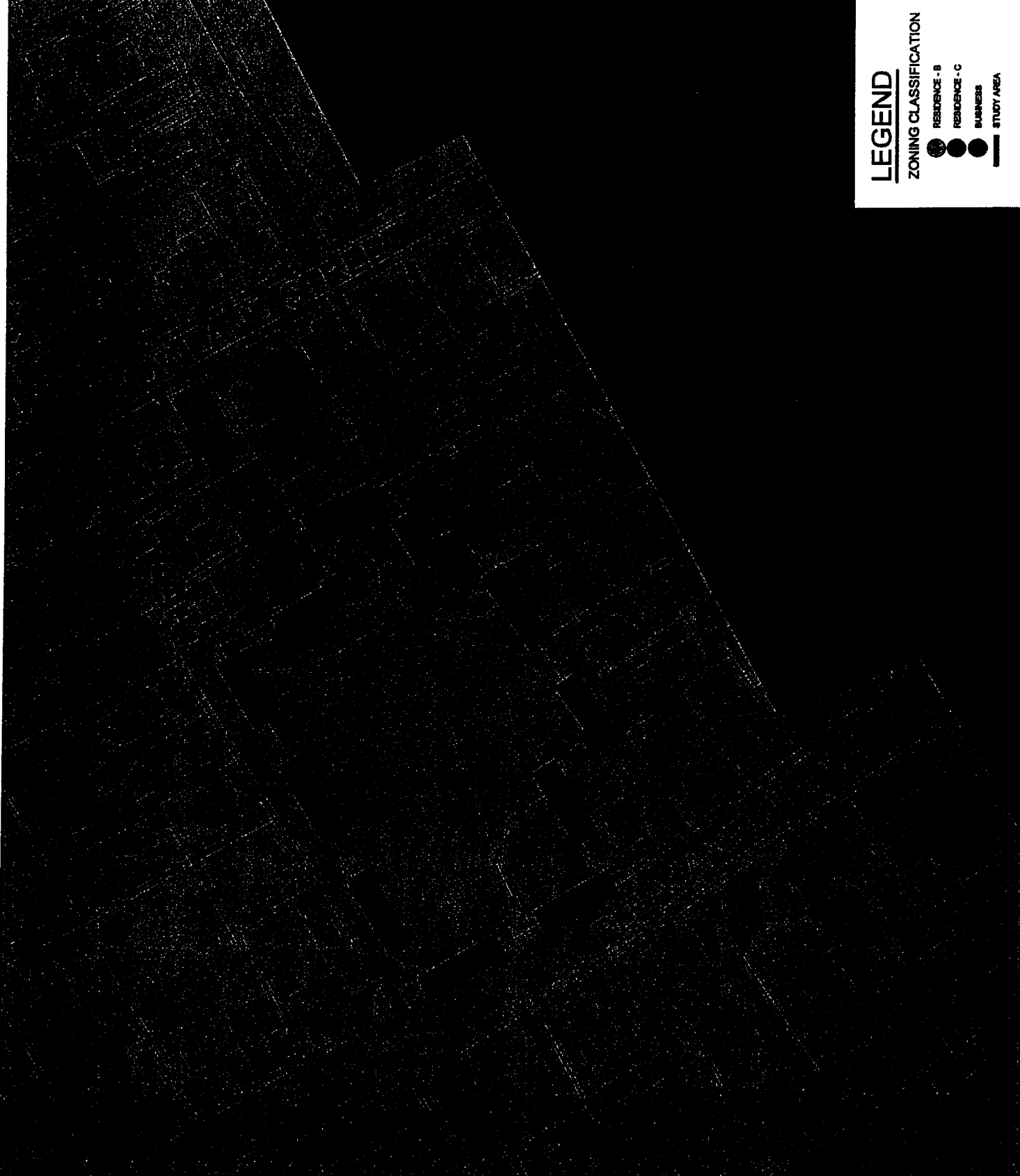
Date: JUNE 27, 2002

Sheet Title:

**CURRENT ZONING**

**LEGEND**  
ZONING CLASSIFICATION

-  RESIDENCE - B
-  RESIDENCE - C
-  BUSINESS
-  STUDY AREA



**COMPREHENSIVE  
REDEVELOPMENT  
PLAN**

**FRYE BOOT SITE,  
MARLBOROUGH, MA**

PREPARED FOR:  
**City of Marlborough**  
140 Main Street  
Marlborough, Massachusetts  
01752

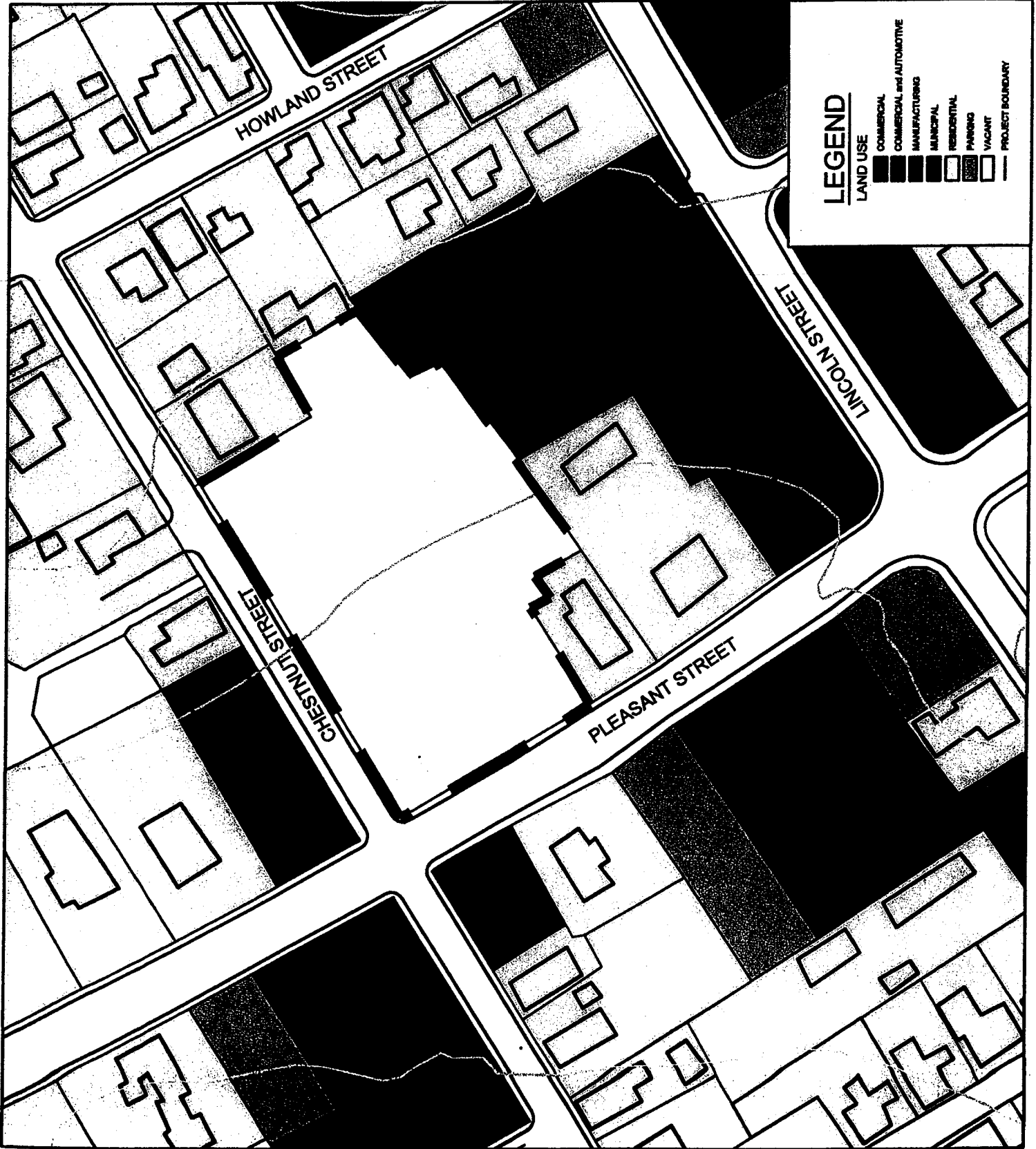
PREPARED BY:  
**TERRASPHERE**  
22 Woburn Street - Woburn, MA 01898  
16 Miller Street - Boston, MA 02127

North



Scale: 1" = 100'-0"  
Date: JUNE 27, 2002  
Sheet Title:

**LAND USE**



**LEGEND**  
LAND USE

- COMMERCIAL
- COMMERCIAL and AUTOMOTIVE
- MANUFACTURING
- MUNICIPAL
- RESIDENTIAL
- PARKING
- VACANT
- PROJECT BOUNDARY

**COMPREHENSIVE  
REDEVELOPMENT  
PLAN**

**FRYE BOOT SITE,  
MARLBOROUGH, MA**

PREPARED FOR:  
**City of Marlborough**  
140 Main Street  
Marlborough, Massachusetts  
01752

PREPARED BY:  
**TERRASPHERE**  
20 Woburn Street - Woburn, MA 01898  
18 Blake Street - Boston, MA 02117

North

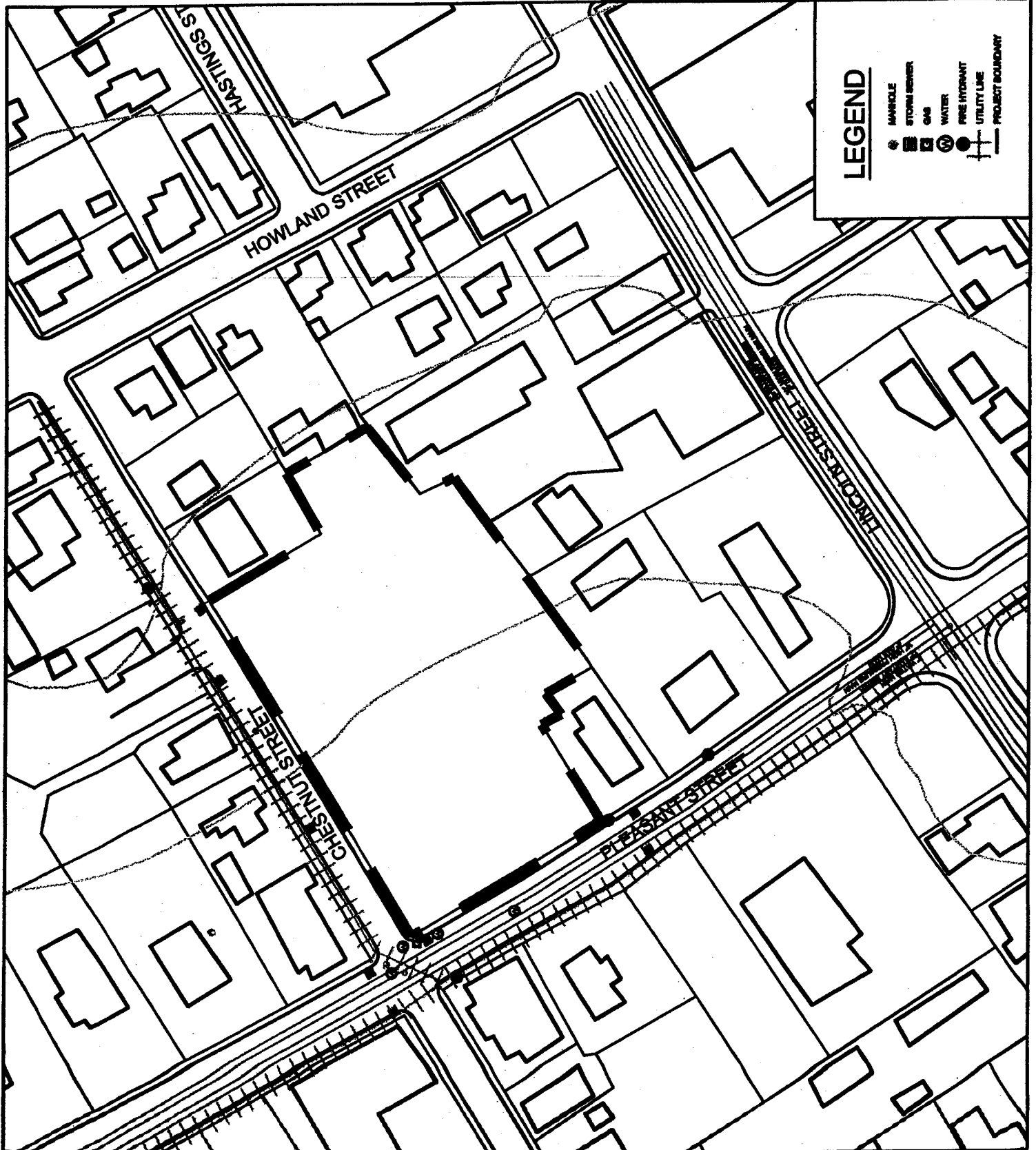


Scale: 1" = 100'-0"

Date: JUNE 27, 2002

Sheet Title:

**UTILITY PLAN**



**LEGEND**

- MANHOLE
- STORM SEWER
- GAS
- WATER
- FIRE HYDRANT
- UTILITY LINE
- PROJECT BOUNDARY

**COMPREHENSIVE  
REDEVELOPMENT  
PLAN**

**FRYE BOOT SITE,  
MARLBOROUGH, MA**

PREPARED FOR:  
**City of Marlborough**  
140 Main Street  
Marlborough, Massachusetts  
01752

PREPARED BY:  
**TERRASPHERE**  
23 Village Street - Westborough, MA 01581  
10 Elyria Street - Boston, MA 02127

North



Scale: 1" = 200'-0"

Date: JUNE 27, 2002

Sheet Title:

**CONTEXT  
DIAGRAM**

