

**ACO Report:** 

Community Care Cooperative, Inc.

(C3)

Report prepared by The Public Consulting Group: December 2020



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# DSRIP Midpoint Assessment Highlights & Key Findings



Community Care Cooperative, Inc. (C3)

Model A ACO

C3 is a Primary Care ACO ("Model B" ACO) that includes 19 partner Federally-Qualified Health Centers(FQHCs).

A Primary Care ACO is a provider-led ACO that contracts directly with MassHealth and uses MassHealth's provider network. Providers receive fee for services payments from MassHealth. Model B ACOs are accountable for performance risk but not insurance risk for the population.



#### **DSRIP ATTRIBUTION AND FUNDING**

<b>2017</b> (Jul-Dec)	122k members	\$17.9M
2018	122k members	\$34.4M
2019	122k members	\$24.5M

#### POPULATIONS SERVED

- Primary Care ACOs are certified to provide coverage statewide.
- The white areas in the service area map represent portions of the state where there are no C3 providers.

FOCUS AREA	IA FINDINGS	
Organizational Structure and Engagement	On Track	
Integration of Systems and Processes	On Track	<ul> <li>Limited Recommendations</li> </ul>
Workforce Development	On Track	<ul> <li>Limited Recommendations</li> </ul>
Health Information Technology and Exchange	On Track	<ul> <li>Limited Recommendations</li> </ul>
Care Coordination and Care Management	On Track	Limited Recommendations
Population Health Management	On Track	

#### IMPLEMENTATION HIGHLIGHTS

- C3 has implemented a suite of ACO-wide programs such as the high-touch Complex Care Management program providing
  in-person support and care management to members at highest risk due to behavioral health conditions, health-related
  social needs, medical complexity, physical disabilities, and long-term services and supports needs.
- The Transition Care program focuses on members and their families and caregivers during the 30 day period after discharge, by addressing medical, nutritional, and social concerns before transitioning members to longer-term care management and the Condition Care program, which includes member activation and education, medication reconciliation, and other care coordination activities.
- All of the ACO's practice sites indicate regularly receiving quality performance measure data from the ACO and sharing it
  with providers. An average of over 90% of practice sites across the ACO also reported that the use of one-on-one feedback
  with providers was the primary method through which the ACO manages performance.

A complete description of the sources can be found on the reverse/following page.

## LIST OF SOURCES FOR INFOGRAPHIC

Service area maps	Blue dots represent ACO primary care practice site locations as of 1/1/2019.
	Shaded area represents service area as of 7/1/2019.
	Service areas are determined by MassHealth by member addresses, not practice locations.
	Service area zip codes and practice site locations were provided to the IA by MassHealth.
DSRIP Funding & Attributed Members	Funding and attribution were provided to the IA by MassHealth. DSRIP funding is the allocated non-at risk start- up and ongoing funding for the year; it does not include any rollover, DSTI Glide Path or Flexible Services allocations.
	The number of members shown for 2017 was used solely for DSRIP funding calculation purposes, as member enrollment in ACOs did not begin until March 1, 2018.
Population Served	Paraphrased from the ACO's Full Participation Plan.
Implementation Highlights	Paraphrased from the required annual and semi-annual progress reports submitted by the ACO to MassHealth.

#### **NOTES**

Performance risk is defined as the risk of being unable to treat an illness cost-effectively (unable to control controllable costs). Insurance risk is defined as the risk that a patient will become sick or that a group of patients will have higher than estimated care needs.

# INTRODUCTION

Centers for Medicare and Medicaid Services' (CMS') requirements for the MassHealth Section 1115

Demonstration specify that an independent assessment of progress of the Delivery System Reform

Incentive Payment (DSRIP) Program must be conducted at the Demonstration midpoint. In satisfaction of this requirement, MassHealth has contracted with the Public Consulting Group to serve as the Independent Assessor (IA) and conduct the Midpoint Assessment (MPA). The IA used participation plans, annual and semi-annual reports, survey responses, and key informant interviews (KIIs) to assess progress of Accountable Care Organizations¹ (ACOs) towards the goals of DSRIP during the time period covered by the MPA, July 1, 2017 through December 31, 2019.

Progress was defined by the ACO actions listed in the detailed MassHealth DSRIP Logic Model (Appendix I), organized into a framework of six focus areas which are outlined below. This model was developed by MassHealth and the Independent Evaluator<sup>2</sup> (IE) to tie together the implementation steps and the short- and long-term outcomes and goals of the program. It was summarized into a high-level logic model which is described in the CMS approved Massachusetts 1115 MassHealth Demonstration Evaluation Design document (<a href="https://www.mass.gov/doc/ma-independent-evaluation-design-1-31-19-0/download">https://www.mass.gov/doc/ma-independent-evaluation-design-1-31-19-0/download</a>).

The question addressed by this assessment is:

To what extent has the ACO taken organizational level actions, across six areas of focus, to transform care delivery under an accountable and integrated care model?

This report provides the results of the IA's assessment of the ACO that is the subject of this report. The ACO should carefully consider the recommendations provided by the IA, and MassHealth will encourage ACOs to take steps to implement the recommendations, where appropriate. Any action taken in response to the recommendations must comply with contractual requirements and programmatic guidance.

#### **MPA FRAMEWORK**

The ACO MPA findings cover six "focus areas" or aspects of health system transformation. These were derived from the DSRIP logic model (Appendix I), by grouping organizational level actions referenced in the logic model into the following domains:

- Organizational Structure and Engagement
- Integration of Systems and Processes
- 3. Workforce Development
- 4. Health Information Technology and Exchange
- 5. Care Coordination and Management
- 6. Population Health Management

Table 1 shows the ACO actions that correspond to each focus area. The ACO actions are broad enough to be accomplished in a variety of ways by different organizations, and the scope of the IA is to assess progress, not to determine the best approach for an ACO to take.

<sup>&</sup>lt;sup>1</sup> For the purpose of this report, the term ACO refers to all ACO health plan options: Accountable Care Partnership Plans, Primary Care ACO plans, and the Managed Care Administered ACO plan. See the ACO Background section for a description of the ACO's organizational structure.

<sup>&</sup>lt;sup>2</sup> The Independent Evaluator (IE) – a distinct role separate from the Independent Assessor - is responsible for evaluating the outcomes of the Demonstration.

The focus area framework was used to assess each entity's progress. A rating of "On track" indicates that the ACO has made appropriate progress in accomplishing the indicators for the focus area. Where gaps in progress were identified, the entity was rated "On track with limited recommendations" or, in the case of more substantial gaps, "Opportunity for improvement." See Methodology section for an explanation of the threshold setting process for the ratings.

Table 1. Framework for Organizational Assessment of ACOs

Focus Area	ACO Actions
Organizational Structure and Governance	<ul> <li>ACOs established with specific governance, scope, scale, &amp; leadership</li> <li>ACOs engage providers (primary care and specialty) in delivery system change through financial (e.g. shared savings) and non-financial levers (e.g. data reports)</li> </ul>
Integration of Systems and Processes	<ul> <li>ACOs establish structures and processes to promote improved administrative coordination between organizations (e.g. enrollee assignment, engagement and outreach)</li> <li>ACOs establish structures and processes to promote improved clinical integration across organizations (e.g. administration of care management/coordination, recommendation for services)</li> <li>ACOs establish structures and processes for joint management of performance and quality, and conflict resolution</li> <li>Accountable Care Partnership Plans (Model A) transition more of the care management responsibilities to their ACO Partners over the course of the Demonstration</li> </ul>
Workforce Development	<ul> <li>ACOs recruit, train, and/or re-train administrative and provider staff by leveraging Statewide Investments (SWIs) and other supports; education includes better understanding and utilization of behavioral health (BH) and long-term services and supports (LTSS)</li> </ul>
Health Information Technology and Exchange	<ul> <li>ACOs develop Health Information Technology and Exchange (HIT/HIE) infrastructure and interoperability to support provision of population health management (e.g. reporting, data analytics) and data exchange within and outside the ACO (e.g. Community Partners/Community Service Agencies (CPs/CSAs), BH, LTSS, and specialty providers)</li> </ul>
Care Coordination and Care Management	<ul> <li>ACOs develop systems and structures to coordinate services across the care continuum (i.e. medical, BH, LTSS, and social services), that align (i.e. are complementary) with services provided by other state agencies (e.g., Department of Mental Health (DMH))</li> </ul>
Population Health Management	<ul> <li>ACOs develop capabilities and strategies for non-CP-related population health management approaches, which include risk stratification, needs screenings and assessments, and addressing the identified needs in the population via range of programs (e.g., disease management programs for chronic conditions, specific programs for co-occurring mental health (MH)/substance use disorder (SUD) conditions)</li> <li>ACOs develop structures and processes for integration of health-related social needs (HRSN) into their Population Health Management (PHM) strategy, including management of flexible services</li> <li>ACOs develop strategies to reduce total cost of care (TCOC; e.g. utilization management, referral management, non-CP complex care management programs, administrative cost reduction)</li> </ul>

#### **METHODOLOGY**

The IA employed a qualitative approach to assess ACO progress towards DSRIP goals, drawing on a variety of data sources to assess organizational performance in each focus area. The IA performed a desk review of participants' submitted reports and of MassHealth supplementary data, covering the period of July 1, 2017 through December 31, 2019. These included Full Participation Plans, annual and semi-annual reports, budgets and budget narratives. In addition, the IA developed an ACO Practice Site Administrator survey ("the survey") to investigate the activities and perceptions of provider practices participating in ACOs. For ACOs with at least 30 practice sites, a random sample of 30 sites was drawn; for smaller ACOs, all sites were surveyed. Survey results were aggregated by ACO for the purpose of assessing each ACO. A supplementary source was the transcripts of KIIs of ACO leaders conducted jointly by the IA and the IE.

The need for a realistic threshold of expected progress, in the absence of any pre-established benchmark, led the IA to use a semi-empirical approach to define the state that should be considered "On track." As such, the IA's approach was to first investigate the progress of the full ACO cohort in order to calibrate expectations and define thresholds for assessment.

Guided by the focus areas, the IA performed a preliminary review of Full Participation Plans and annual and semi-annual reports. This horizontal review identified a broad range of activities and capabilities that fell within the focus areas, yielding specific operational examples of how ACOs can accomplish the logic model actions for each focus area. Once an inclusive list of specific items was compiled, the IA considered the prevalence of each item and its relevance to the focus area. A descriptive definition of On track performance for each focus area was developed from the items that had been adopted by a plurality of entities. Items that had been accomplished by only a small number of ACOs were considered to be promising practices, not expectations at midpoint. This calibrated the threshold for expected progress to the actual performance of the ACO cohort as a whole.

Qualitative coding of documents was used to aggregate the data for each ACO by focus area, and then coded excerpts and survey data were reviewed to assess whether and how each ACO had met the defined threshold for each focus area. The assessment was holistic and did not require that entities meet every item listed for a focus area. A finding of On track was made where the available evidence demonstrated that the entity had accomplished all or nearly all of the expected items, and no need for remediation was identified. When evidence from coded documents was lacking for a specific action, additional information was sought through a keyword search of KII transcripts. Prior to finalizing the findings for an entity, the team convened to confirm that thresholds had been applied consistently and that the reasoning was clearly articulated and documented.

See Appendix II for a more detailed description of the methodology.

#### ACO BACKGROUND<sup>3</sup>

Community Care Cooperative, Inc. (C3) is a Primary Care ACO ("Model B" ACO). A Primary Care ACO is a provider-led ACO that contracts directly with MassHealth and uses MassHealth's provider network for specialist and hospital treatment, while using an exclusive primary care network. Providers receive fee for service payments from MassHealth. The Model B ACOs are accountable for performance risk but not insurance risk<sup>4</sup> for the population.<sup>5</sup>

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<sup>&</sup>lt;sup>3</sup> Background information is summarized from the organization's Full Participation Plan.

<sup>&</sup>lt;sup>4</sup> Performance risk is defined as the risk of being unable to treat an illness cost-effectively (unable to control controllable costs). Insurance risk is defined as the risk that a patient will become sick or that a group of patients will have higher than estimated care needs.

<sup>&</sup>lt;sup>5</sup> Insurance risk is defined as the risk that a patient will become sick or that a group of patients will have higher than estimated care needs.

C3 was formed by a group of 19 Federally Qualified Health Centers (FQHCs) for the sole purpose of joining the MassHealth ACO Program. The C3 FQHCs are geographically dispersed in the northern and central regions of Massachusetts, as well as the Greater Boston area. Primary Care ACOs are certified to provide coverage statewide.

MassHealth member attribution and allocated non-at-risk DSRIP are summarized below.

Table 2. C3 MassHealth Members and DSRIP Funding 2017-available in 20197

Year	Members	DSRIP Funding
2017 (partial year, Jul-Dec)	121,865	\$17,895,693
2018	121,865	\$34,440,286
2019	121,591	\$24,453,294

# SUMMARY OF FINDINGS

The IA finds that C3 is On track or On track with limited recommendations in six of six focus areas.

Focus Area	IA Findings
Organizational Structure and Engagement	On track
Integration of Systems and Processes	On track with limited recommendations
Workforce Development	On track with limited recommendations
Health Information Technology and Exchange	On track with limited recommendations
Care Coordination and Care Management	On track with limited recommendations
Population Health Management	On track

# **FOCUS AREA LEVEL PROGRESS**

The following section outlines the ACO's progress across the six focus areas. Each section begins with a description of the established ACO actions associated with an On track assessment. This description is followed by a detailed summary of the ACO's results across all indicators associated with the focus area. This discussion includes specific examples of progress against the ACO's participation plan as well as achievements or promising practices, and recommendations were applicable. The ACO should carefully consider the recommendations provided by the IA, and MassHealth will encourage ACOs to take steps to implement the recommendations, where appropriate. Any action taken in response to the recommendations must be taken in accordance with program guidance and contractual requirements.

<sup>&</sup>lt;sup>6</sup> Attribution and funding figures provided to the IA by EOHHS. Funding does NOT include DSTI Glide Path or Flexible Services allocations.

<sup>&</sup>lt;sup>7</sup> Funding and attribution were provided to the IA by MassHealth. DSRIP funding is the allocated non-at risk funding for the year; it does not include any rollover, DSTI Glide Path or Flexible Services allocations.

#### 1. ORGANIZATIONAL STRUCTURE AND ENGAGEMENT

# On Track Description

Characteristics of ACOs considered On track:

#### ✓ Established governance structures

- includes representation of providers and members, and a specific consumer advocate, on executive board:
- receives and incorporates, through the executive board, regular input from the population health management team, and the Consumer Advisory Board/Patient Family Advisory Committee;
- has a clear structure for the functions and committees reporting to the board, typically including quality management, performance oversight, and contracts/finance.

#### ✓ Provider engagement in delivery system change

- has established processes for joint management of quality and performance, including regular performance reporting to share quality and performance data, on-going performance review meetings where providers and ACO discuss areas for improvement of performance, and education and training for staff where applicable;
- communicates a clearly articulated performance management strategy, including goals and metrics, to practice sites, but also grants sites some autonomy on how to meet those goals, and uses feedback from providers and sites in ACO-wide continuous improvement for quality and performance.

## Results

The IA finds that C3 is **On track with no recommendations** in the Organizational Structure and Engagement focus area.

#### **Established governance structures**

C3 has met all governance structure indicators. C3's Board of Directors is responsible for oversight of the ACO and is comprised of CMOs and CEOs of each of the nineteen affiliated FQHCs, the C3 CEO and a consumer advocate. Each FQHC also has a primary care provider representative on the ACO's Board of Directors. ACO annual and semi-annual reports indicate that a PFAC is in place and meets with the board regularly.

C3's Quality and Finance Committees' memberships are similarly composed. The Quality Committee consists of each FQHCs' CMO and C3's CMO, while the Finance Committee is comprised of the nineteen FQHC CFOs. Each of the six subcommittees reports to the Board of Directors regularly.

#### Provider engagement in delivery system change

C3 uses a system of semi-annual meetings between health center leadership and the ACO's Board of Directors and its Quality Committee to set system-wide performance goals and identify evaluation opportunities for current care transformation efforts. The Board of Directors also reviews, in collaboration with health center leadership, scorecards that track key performance indicators identified by the ACO, such as: membership, utilization, program engagement, as well as quality and financial measures.

C3 has established a three-tiered approach to incentivizing quality improvement (QI) and total cost of care (TCOC) maintenance based on high, medium, and low levels of risk sharing at the health center level. This process was built to enable health centers to autonomously translate performance data and identify priority QI efforts.

All of C3's practice sites indicate regularly receiving quality performance measure data from the ACO and sharing it with providers. An average of over 90% of practice sites across C3 also reported that the use of one-on-one feedback with providers was the primary method through which the ACO manages performance. Practice sites across the ACO reported that C3 shares cost data with its providers less frequently than other ACOs in the Demonstration (Figure 1).

Quality Performance measures reported & shared with physicians

Cost Performance measures reported & shared with physicians

One-on-one review and feedback

Individual financial incentives

Individual non-financial awards or recognition

0% 20% 40% 60% 80% 100%

Percent of Practice Sites Reporting Participation in Performance Management Approaches

Figure 1. Provider Engagement and Physician Performance Management Approaches

Number of Practices Reporting in the State, N = 225

Number of Practices Reporting in C3, N = 16

Figure displays responses to Q37. Which of the following approaches are used to manage the performance of individual physicians who practice at your site? Select all that apply.

Statistical significance testing was not done due to small sample size.

#### Recommendations

The IA has no recommendations for the Organizational Structure and Engagement focus area.

Promising practices that ACOs have found useful in this area include:

#### ✓ Established governance structures

- engaging Community Partners (CPs) in ACO governance by developing a subcommittee with ACO and CP representatives focused on increasing CP integration and collaboration.
- creating a centralized PFAC to synthesize information from practice site specific PFACs and disseminate promising practices to other provider groups and practice sites within the ACO's network.
- seeking feedback from consumer representatives or PFACs related to member experience prior to adoption of new care protocols or other changes.

o including a patient representative in each of an ACO's subcommittees in addition to having a patient representative on the governing board.

#### ✓ Provider engagement in delivery system change

- protecting dedicated provider time for population health level activities or individual quality improvement projects.
- engaging frontline providers in continuous feedback loops to identify areas where patient experience could be improved.
- hosting regular meetings between providers or provider groups and senior management to collect provider feedback on care management operations and quality improvement initiatives.
- o developing provider-accessible performance dashboards with practice-site level data.
- employing individuals in roles dedicated to QI, who assist providers and practice sites to review quality measures and identify pathways to improve care processes and provider performance.

#### 2. INTEGRATION OF SYSTEMS AND PROCESSES

# On Track Description

Characteristics of ACOs considered On track:

#### Administrative coordination among ACO member organizations and with CPs

- circulates frequently updated lists including enrollee contact information and flags members who are appropriate for receiving CP supports;
- shares reports including risk stratification, care management, quality, and utilization data with practice sites;
- practice sites report that when members are receiving care coordination and management services from more than one program or person, these resources typically operate together efficiently.

#### ✓ Clinical integration among ACO member organizations and with CPs

- deploys shared team models for care management, locating ACO staff at practice sites, and providing both role-specific and process-oriented training for staff at practice sites;
- enables PCP access to all member clinical information through an EHR; and sites are able to access results of screenings performed by the ACO;
- co-locates BH resources and primary care where appropriate.

#### √ Joint management of performance and quality

- articulates a clear and reasoned plan for quality management that jointly engages practice sites and ACO staff, and explicitly incorporates specific quality metrics;
- dedicates a clinician leadership role and ACO staff to reviewing performance data, identifying performance opportunities, and implementing associated change initiatives in cooperation with providers.

#### ✓ ACO/MCO coordination (at Accountable Care Partnership Plans)

- shares administrative and clinical data between ACO and MCO entities, and circulates regular reports including population health and cost-of-care analysis;
- is coordinated by a Joint Operating Committee for alignment of MCO and ACO activities, which manages clinical integration and is planning transitions of functions from MCO to ACO over time.

#### Results

The IA finds that C3 is **On track with limited recommendations** in the Integration of Systems and Processes focus area.

## Administrative coordination among ACO member organizations and with CPs

C3's EHR platform documents when a member is engaged with affiliated Community Partners (CPs) and describes what services they are receiving. C3's risk stratification analytic platforms for their complex care, transitions of care and care coordination programs identify members appropriate for CP referral. Additionally, C3 uses an internal health screening tool to identify members with high LTSS and BH service needs. Two-way referral arrangements are in place for most of C3's practice sites and the LTSS and behavioral health CPs. At the practice site level, individuals responsible for member care coordination are also accountable for maintaining CP relationships. At the ACO level, the Senior Director for Behavioral Health and the Director of LTSS and SDOH are responsible for negotiating contracts with CPs, monitoring contract performance and compliance, and contributing to workflow designs for CP referrals, reporting and joint care management. They also ensure that the CP strategy aligns with MassHealth requirements and C3's goals.

C3 disseminates member utilization, PMPM cost, risk stratification, and engagement data to ACO practice sites through the EHR, a data warehouse and complex care management meetings. C3 relies on their analytics and data warehouse platforms to identify high-risk members. ACO staff manage this analytics process for some of C3's practice sites while other sites take on this responsibility themselves. Additionally, complex care management teams meet weekly to discuss newly engaged member progress and meet monthly to discuss coordination efforts of high-risk members. The EHR identifies whether C3 or a practice site is responsible for a member's care management.

Results from the ACO Practice Site Administrator Survey indicate that all practice sites felt that members receiving care coordination and management services from multiple programs felt that these resources "usually or always" operated together efficiently.

#### Clinical integration among ACO member organizations and with CPs

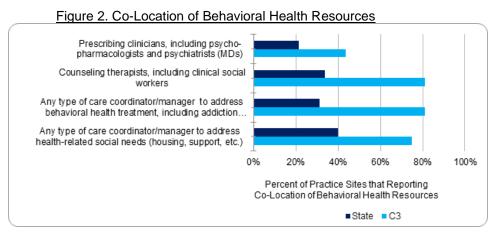
C3's main care management activities fall under the purview of their complex care management and population health programs. As noted above, C3 staff perform care management activities for some practice sites while other practice sites engage their own staff in care management. In either case, care management staff are embedded in every practice site and coordinate care with primary care providers, behavioral health providers, and CPs. C3 also runs a Transition Care program with ACO level care management staff embedded at hospitals to target members at risk for readmission. A core care coordination and care management (CCCM) team consists of either an RN or a licensed clinical social worker (LCSW) care manager and a community health worker (CHW). Additional team members such as behavioral health specialists, dieticians, pharmacists, and pharmacist technicians are available to further support care coordination. Results from the ACO Practice Site Administrator Survey indicate that a majority of C3 practice sites "usually or always" engage these additional services offered by the CCCM team.

The RN care manager serves as the primary care coordinator when the physical health of a member is the primary concern. The RN care manager provides health education and serves as the member's primary contact in the ACO. The RN care manager also connects members to primary care services and home visits services if warranted. The LCSW care manager serves as the primary care coordinator when behavioral health of a member is the primary concern. The LCSW care manager focuses on coordination of behavioral health services and completes behavioral and social support assessments on top of coordinating care. LCSW and RN care managers are co-located within primary care settings and integrate primary care providers (PCPs) into CCCM weekly or monthly meetings when applicable. The CHW serves as the engagement specialist on the CCCM team, locating hard to find members in the community. C3 also reports that some practice sites have used DSRIP funds to hire CP coordinators to improve integration, however it is unclear how many practice sites have done this.

C3 has trained all new hires in the CCCM model of care and all staff are trained to use the care management analytics and data warehouse platforms. C3 trained population health staff in these same platforms in addition to root cause analysis, process improvement and PDSA methodology. Ongoing training on the model of care and associated care management platforms will be performed by practice site super users.

Information regarding a member's clinical information, assigned care management team, utilized services and affiliated partners are all tracked in the C3 EHR and available to PCPs. C3 does not electronically share care plans or comprehensive assessments with most CPs.

Behavioral health care management staff are co-located at each practice site. C3 is supporting practice sites with PCMH certification which requires co-located primary and behavioral health services. Results from the ACO Practice Site Administrator Survey indicate that a majority of C3 practice sites "usually or always" refer members with behavioral health conditions to behavioral health providers. Additionally, a majority of C3 practice sites indicated that behavioral health resources are co-located at the practice site (Figure 2).



Number of Practices Reporting in the State, N = 225

Number of Practices Reporting in C3, N = 16

Figure displays responses to Q8b. For the Behavioral Health entities you selected in the previous question, how often are they located within your practice site? For those entities to which you never refer, please select Don't Know/Not Applicable. Statistical significance testing was not done due to small sample size.

#### Joint management of performance and quality

C3 leadership, together with practice sites, monitors performance through semi-annual reporting and scorecards on financial, clinical and quality domains. C3 documented that they are monitoring quality metrics aligned with MassHealth, PCMH and measures related to the CCCM and population health

management programs. C3's data and analytics team shares performance data with practice sites through regular meetings as well. Additionally, C3 and practice site management staff meet weekly to monitor process measures, reinforce CCCM workflows and address implementation issues as they arise.

C3's Chief of Practice Transformation and Quality collaborates with practice site CMOs to implement ACO-wide population health initiatives. The Chief of Practice Transformation and Quality will identify specific implementation strategies the practice sites can follow to implement population health goals. C3 reviews progress annually on ACO-wide population health initiatives and practice site specific efforts. C3 has invested in systematically monitoring MassHealth quality measures and has set improvement targets that practice sites are expected to achieve through the implementation of improvement activities.

#### Recommendations

The IA encourages C3 to review its practices in the following aspects of the Integration of Systems and Processes focus area, for which the IA did not identify sufficient documentation to assess progress:

- meeting regularly with CPs to discuss care coordination process improvements and share member information; and
- conducting regular performance and quality meetings with all CP partners.

Promising practices that ACOs have found useful in this area include:

## √ Administrative coordination among ACO member organizations and with CPs

- o establishing weekly meetings to discuss newly engaged members.
- establishing monthly meetings with practices sites and CPs to discuss member care plans.
- creating a care review process including care coordination, service gaps and service duplication.
- sharing member risk stratification reports including results of predictive modeling.

## ✓ Clinical Integration among ACO member organizations and with CPs

- designating a practice site champion responsible for integrating Care Coordination and Care Management (CCCM) and clinical care plans.
- embedding CCCM staff at practice sites to participate in shared model for care management.
- providing resiliency training to CCCM staff to improve team cohesion and offer emotional support.
- developing a centralized care management office to support member care teams in conducting needs assessment, follow-up, disease management and transitions of care.
- following members for at least 30 days post-discharge from the hospital.
- providing laptops or other devices that enable EHR access by off-site providers during visits with members.

 holding monthly meetings of CCCM teams to share best practices, develop solutions to recent challenges and provide collegial support.

#### √ Joint management of performance and quality

- developing practice site specific quality scorecards and reviewing them at monthly or quarterly meetings.
- having the Joint Operating Committee (JOC) review scorecards of clinical, quality, and financial measures.
- sharing individual performance reports containing benchmarks or practice wide comparisons with providers.

## ✓ ACO/MCO coordination (at Accountable Care Partnership Plans)

- reviewing performance and quality outcomes at regular governance meetings.
- developing coordinated goals related to operations, budget decisions and clinical quality outcomes

#### 3. WORKFORCE DEVELOPMENT

# On Track Description

Characteristics of ACOs considered On track:

#### ✓ Recruitment and retention

- successfully hired staff for care coordination and population health, leaving no persistent vacancies;
- uses a variety of mechanisms to attract and retain a diverse team, such as opportunities for career development, educational assistance, ongoing licensing and credentialing, loan forgiveness and leadership training.

## ✓ Training

- offers training to staff, including role-specific topics such as integrating primary care, behavioral health, health-related social needs screening and management, motivational interviewing, and trauma-informed care;
- has established policies and procedures to ensure that staff meet the contractual training requirements, and holds ongoing, regularly scheduled, training to ensure that staff are kept up to date on best practices and advances in the field as well as refreshing their existing knowledge.

#### √ Teams and staff roles designed to support person-centered care delivery and population health

- hires nonclinical staff such as CHWs, navigators, and recovery peers, and deploy them as part of interdisciplinary care delivery teams including CCCM staff, medical providers, social workers and BH clinicians;
- deploys clinical staff in population health roles and nontraditional settings and trains a variety of staff to provide services in homes or other nonclinical settings.

#### Results

The IA finds that C3 is **On track with limited recommendations** in the Workforce Development focus area.

#### Recruitment and retention

C3 implemented recruiting and retention strategies that appear to be mitigating persistent vacancies. C3 reports using university specific job boards, offering referral bonuses and working with the Case Management Society of America to fill positions across priority CCCM teams. C3 estimates that more than 85% of all care management positions have been filled, including 15 new site-specific population health managers since the inception of the demonstration program.

An average of 88% of C3 affiliated practice sites indicate the ACO uses Statewide Investment funds for staff Loan Forgiveness programs.

## **Training**

C3 provides onboarding and ongoing training opportunities to all staff for both general organizational knowledge and role specific training. Role specific training topics include best practices relating to complex care management, EHR use, motivational interviewing, tools for engaging members, previsit planning, and HRSN screenings.

In addition to onboarding training C3 reports that the ACO has developed and uses ongoing trainings across selected staff groups. C3 reports having partnered with various external entities to provide training opportunities for primary care medical assistants as well as motivational interviewing techniques for use when performing initial patient assessments for care planning. C3 also reports using peer-to-peer trainings using health center CMOs and medical directors as well as daylong trainings for CHWs on conducting and providing HRSNs screenings and support services.

#### Teams and staff roles designed to support person-centered care delivery and population health

C3 attempts to deliver patient-centered care through the inclusion of CHWs, behavioral health clinicians, and Population Health Managers in clinical settings on CCCM teams. Clinical staff are also active as population health and quality officers throughout the ACO. C3 uses interdisciplinary teams including CCCM staff, medical providers, behavioral health specialists, and social workers.

C3 also reports using medical assistants in primary care settings in capacities similar to CHWs, assisting member care coordination work across both clinical and non-clinical settings.

## Recommendations

The IA encourages C3 to review its practices in the following aspects of the Workforce Development focus area, for which the IA did not identify sufficient documentation to assess progress:

creating additional recruiting and retention incentives across the ACO's workforce.

Promising practices that ACOs have found useful in this area include:

#### ✓ Promoting diversity in the workplace

- o compensating staff with bilingual capabilities at a higher rate.
- establishing a Diversity and Inclusion Committee to assist HR with recruiting diverse candidates.
- advertising in publications tailored to non-English speaking populations.

- o attending minority focused career fairs.
- o recruiting from diversity-driven college career organizations.
- tracking the demographic, cultural, and epidemiological profile of the service population to inform hiring objectives.
- implementing an employee referral incentive program to leverage existing bilingual and POC CP staff's professional networks for recruiting.
- advertising positions with local professional and civic associations such as the National Association of Social Work, Spanish Nurses Association, Health Care Administrators, National Association of Puerto Rican and the Hispanic Social Workers.
- recruiting in other geographic areas with high concentrations of Spanish speakers or other needed language skills, and then helping qualified recruits with relocation expenses.

#### Recruitment and retention

- o contracting with a local social services agency capable of providing the ACO with short term CHWs, enabling the ACO to rapidly increase staff on an as-needed basis.
- onboarding cohorts of new CCCM staff with common start dates, enabling shared learning.
- o implementing mentorship programs that pair newly onboarded staff with senior members to expedite training, especially amongst CCCM teams with complex labor divisions.
- providing opportunities for a staff voice in governance through regularly scheduled leadership town halls at individual practice sites.
- recruiting staff from professional associations, such as the Case Management Society of America, and from targeted colleges and universities.
- offering staff tuition reimbursement for advanced degrees and programs.
- using employee referral bonuses to boost recruitment.

## ✓ Training

- offering staff reimbursement for training from third party vendors.
- tracking staff engagement with training modules and proactively identifying staff who have not completed required trainings.
- providing additional training opportunities through on-line training programs from third party vendors.
- offering Medical Interpreter Training to eligible staff.
- sponsoring staff visits to out of state health systems to learn best practices and bring these back to the team through peer-to-peer trainings.

#### ✓ Teams and staff roles designed to support person-centered care delivery and population health

- o protecting provider time for pre-visit planning.
- o pairing RN care managers or social workers with CHWs to provide care coordination.

- o including pharmacists/pharmacy technicians and dieticians on care teams.
- developing trainings and protocols for staff providing home visits.
- o developing trainings and protocols for staff using telemedicine.
- leveraging CHWs who specialize in overcoming barriers to engagement, including issues of distrust of the medical community, to build relationships with hard-to-engage members.

#### 4. HEALTH INFORMATION TECHNOLOGY AND EXCHANGE

# On Track Description

Characteristics of ACOs considered On track:

#### ✓ Infrastructure for care coordination and population health

- uses an EHR to aggregate and share information among providers across the ACO
- has a care management platform in place to facilitate collaborative patient care across disciplines and providers;
- uses a population health platform that integrates claims, administrative, and clinical data, generates registries by condition or risk factors, predictive models, utilization patterns, and financial metrics, and identifies members eligible for programs or in need of additional care coordination.

#### ✓ Systems for collaboration across organizations

- has taken steps to improve the interoperability of their EHR;
- shares real-time data including event notifications, and uses dashboards to share real time program eligibility and performance data;
- creates processes to enable two-way exchange of member information with CPs and develops workarounds to solve interoperability challenges.

## Results

The IA finds that C3 is **On track with limited recommendations** in the Health Information Technology and Exchange focus area.

## Infrastructure for care coordination and population health

C3 has made investments in EHR infrastructure and in training clinical care staff in EHR use. The 17 FQHCs use a variety of Office of the National Coordinator for Health Information Technology-certified EHRs, but are able to share data through an ACO-wide interface. C3 also made a significant investment in a population health management tool, available to all providers, which generates rosters of members eligible to enroll in various care management programs. The population health tool is integrated with C3's EHR platforms, notifying CCCM teams when members are newly eligible to enroll in services. C3 has also integrated HRSN assessment, and a tool for real-time triaging and stratification of members, into the EHRs of the health centers.

## Systems for collaboration across organizations

C3 invested in an enterprise data warehouse (EDW) which increased the number of data sources accessible to the ACO for member risk stratification purposes. C3 leverages their EDW and IT and Data Analytics staff to develop monthly dashboards made available to the C3 Board of Directors and

individual health centers. These dashboards track information on TCOC both ACO-wide and practice site specific, as well as membership engagement and utilization trends.

C3 invested in an event notification system (ENS) which gathers real-time information on inpatient, emergency department (ED) and behavioral health admission notifications. C3 and all their participating PCP sites have full access to ADT feeds and real-time event notification and the ACO is able to fully incorporate this data into their population health analytics technology. C3 recently became aware of a major change as the Massachusetts eHealth Collaborative (MAeHC) completes an acquisition which will end their support of ADT services on August 31, 2020. Understanding the importance of this information, C3 is working towards a new solution for continued service.

C3 can share and/or receive electronic member contact information, comprehensive needs assessments and care plans through secure and compliant means with the majority of their participating PCP sites and FQHC specialists. Very few, if any, of their community partners, or non-affiliated providers have this same electronic access to needs assessment and care plan data.

A majority of C3 practice sites agree or strongly agree that the EHR platform improves their ability to coordinate care for MassHealth members (Figure 3).

About half of C3 practice sites agree or strongly agree that population and care management platforms improve their ability to coordinate care for MassHealth members (Figure 3).

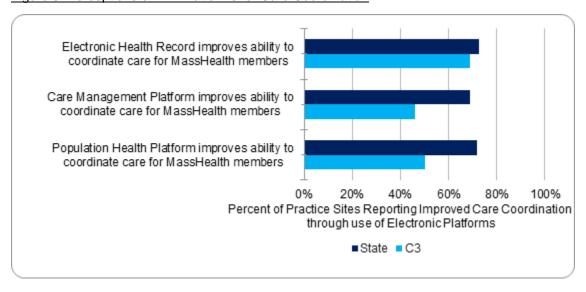


Figure 3. Perceptions of HIT Platforms for Care Coordination

Number of Practices Reporting in the State, N = 225

Number of Practices Reporting in C3, N = 16

Figure displays responses to Q13\_EHR, Q13\_CMP, Q13\_PHP. To what extent do you agree that the Electronic Health Record/ Care Management Platform/Population Health Platform improves your ability to coordinate care for your MassHealth members?

Statistical significance testing was not done due to small sample size.

#### Recommendations

The IA encourages C3 to review its practices in the following aspects of the Health Information Technology and Exchange focus area, for which the IA did not identify sufficient documentation to assess progress:

• implementing a process through which two-way member data sharing with CPs can commence, especially with regard to data pertaining to referral management; and

• ensuring identification and transition of new vendor to continue ENS service beyond August 31, 2020.

Promising practices that ACOs have found useful in this area include:

#### ✓ Infrastructure for care coordination and population health

- leveraging EHR integrated care management and population health platforms.
- o automating risk stratification to identify high-risk, high-need members.
- o developing HIT training for all providers as part of an on-boarding plan.
- incorporating meta-data tagging into care management platforms to allow supervisors to monitor workflow progress.
- conducting ongoing review and evaluation of risk stratification algorithms to improve algorithms and refine the ACO's approach to identifying members at risk who could benefit from PHM programs.

## ✓ Systems for collaboration across organizations

- establishing EHR portals that allow members to engage with their chart and their care teams.
- providing EHR access through a web portal for affiliated providers, CPs or other entities whose EHR platforms are not integrated with the ACOs EHR.
- developing methods to aggregate data from practice sites across the ACO; particularly if sites use different EHRs.
- pushing ADT feeds to care managers in real time to mitigate avoidable ED visits and/or admissions.
- developing continuously refreshing dashboards to share real-time program eligibility and performance data.

#### 5. CARE COORDINATION AND CARE MANAGEMENT

# On Track Description

Characteristics of ACOs considered On track:

#### √ Full continuum collaboration

- o collaborates with state agencies such as DMH;
- has established processes for identifying members eligible for BH or LTSS services and collaborating with CPs, including exchanging member information, and collaborating for care coordination when CP has primary care management responsibility;
- o designates a point of contact for CPs to facilitate communication;
- o incorporates social workers into care management teams and integrates BH services, including Office-Based Addiction Treatment (OBAT), into primary care.

#### ✓ Member outreach and engagement

- uses both IT solutions and manual outreach to improve accuracy of member contact information;
- uses a variety of methods to contact assigned members who cannot be reached telephonically by going to members' homes or to community locations where they might locate the individual (e.g. a congregate meal site);
- addresses language barriers through steps such as translating member-facing materials, providing translators for appointments, and recruiting CCCM staff who speak members' languages;
- supports members who lack reliable transportation by providing rides or vouchers<sup>8</sup>, and/or providing services in homes or other convenient community settings;

#### ✓ Connection with navigation and care management services

- o locates CCCM staff in or near EDs;
- enables staff to build 1:1 relationships with high-need members, and uses telemedicine, secure messaging, and regular telephone calls for ongoing follow-up with members;
- provides members with 24/7 access to health education and nurse coaching, through a hotline or live chat;
- implements best practices for transitions of care, including warm handoffs between transition of care teams and ACO team;
- implements processes to direct members to the most appropriate care setting, including processes to re-direct members to primary care to reduce avoidable emergency department visits;

#### ✓ Referrals and follow-up

- standardizes processes for referrals for BH, LTSS, and health related social needs (HRSN), and ability to systematically track referrals, enabling PCPs and care coordinators to confirm that a member received a service, incorporate results into the EHR and care plan;
- conducts regular case conferences to coordinate services when a member has been referred.

#### Results

The IA finds that C3 is **On track with limited recommendations** in the Care Coordination and Care Management focus area.

#### **Full continuum collaboration**

C3 developed processes for collaboration with affiliated CPs at select practice sites across the ACO. C3 relies on a CP coordinator who assists CPs and CCCM teams in transitions of care and referral management for members already engaged with an affiliated CP. C3's CCCM teams include social workers and BH specialists as clinically appropriate.

<sup>&</sup>lt;sup>8</sup> ACOs should utilize MassHealth Transportation (PT-1) for member needs first as appropriate.

For members receiving state agency services, care managers provide coordination and collaboration to minimize service gaps and ensure service continuity.

#### Member outreach and engagement

C3 utilizes a variety of methods for engaging hard-to-locate members, including using CHWs throughout the provision of member care, undergoing steps to improve member contact information and providing linguistically appropriate materials. This includes continually gathering and updating member contact information in the EHR during visits.

C3's engagement process for new care coordination members starts with a PCP referral and uses risk-based stratification to refer members to the program. Once enrolled, CHWs are dispatched throughout the local community to re-establish communication with hard-to-engage members. CHWs work with community organizations to locate members and help overcome barriers preventing engagement. C3 trains CHWs and care managers in motivational interviewing to assist in engaging these members. CHWs then assist members throughout the provisions of care for members, ensuring a trusted relationship between members and CCCM staff.

To encourage non-English speaking members to participate in C3 services, outreach materials are available in multiple languages and there is a focus on breaking down barriers by employing a "Three R" approach in member engagement: to recognize, respect and respond to the cultural, ethnic and religious values and beliefs of members. C3 reports that their long-term and short-term care coordination programs screen members for transportation barriers among other HRSNs..

#### Connection with navigation and care management services

C3 increased its care management capacity by focusing on formalizing care transitions, enabling consistent care manager - member contact, providing health screenings in community settings and rapidly identifying high-need members.

C3 prioritized formal warm handoffs through CCCM team daily huddles, weekly check-ins with PCPs and CCCM teams regarding high-need and newly engaged members and establishing CP coordinators in some practice sites.

C3 is focused on reducing low-acuity ED visits and avoidable readmissions by embedding CCCM teams in C3 inpatient and ED facilities. This initiative is centered on improving communication with members regarding where they can access urgent but non-emergency care.

C3 also ensures members connect with care management services through bi-weekly care manager check-ins and CCCM team home visits, as well as assisting high-need members by attending clinical visits.

Care management services also focus on leveraging the CHW community connection to conduct standardized HRSN screenings in community settings and in visits.

#### Referrals and follow-up

C3 uses a standalone social resource tool to track and manage referrals. C3 is planning to integrate a referral tracking tool into their EHR to enable CCCM teams to easily access member information and systematically manage member referrals.

Daily team huddles and case conferences are used by C3 to track new and or high need member progress.

#### Recommendations

The IA encourages the C3 to review its practices in the following aspects of the Care Coordination and Care Management focus area, for which the IA did not identify sufficient documentation to assess progress:

- implementing a 24/7 hotline or live chat for health education and nurse coaching; and
- supporting members who lack reliable transportation by providing rides or vouchers<sup>9</sup>, and/or providing services in homes or other convenient community settings.

Promising practices that ACOs have found useful in this area include:

#### √ Full continuum collaboration

- establishing a systematic documentation process to track members receiving care coordination from CPs.
- matching members based on their needs to interdisciplinary care coordination teams that include representatives from primary care, nursing, social work, pharmacy, community health workers and behavioral health.
- expanding BH integration through multiple strategies, including embedding staff in primary care sites, reverse integration of physical health care at BH sites, and telehealth.
- o increasing two-way sharing of information between ACOs and CPs.
- leveraging EHR-integrated tools to flag members requiring a higher level of care coordination.
- coordinating with government agencies and community organizations to enhance care coordination and avoid duplication for members receiving other services.
- supporting families of pediatric members by offering to have care managers work with school-based personnel to address health or disability related needs identified in the Individualized Education Program.

#### ✓ Member outreach and engagement

- developing a high-intensity program for extremely high-need, high-risk members with strategically low case load.
- establishing trust between members and CCCM staff by building and maintaining a 1:1 consistent relationship.
- creating a mobile phone lending program for hard-to-reach members, particularly those experiencing housing instability.<sup>10</sup>
- o embedding CCCM staff in EDs.
- o creating a "Navigation Center" to manage referrals outside the ACO, handle appointment scheduling, and coordinate testing, follow-up, and documentation transfers.

<sup>&</sup>lt;sup>9</sup> ACOs should utilize MassHealth Transportation (PT-1) for member needs first as appropriate.

<sup>&</sup>lt;sup>10</sup> ACOs should first utilize Lifeline program for members as appropriate

 developing an assistance fund to support transportation vouchers<sup>11</sup> and low-cost cell phones.<sup>12</sup>

#### ✓ Connection with navigation and care management services

- utilizing EHR-based documentation transfer during warm handoffs.
- establishing daily or weekly care management huddles that connect PCPs and CCCM teams and streamline care transitions.

#### ✓ Referrals and follow-up

- utilizing EHR messaging tools to better describe the purpose of specialty consults and a plan for follow-up communication.
- automating referral tracking and management, using flags to prompt referrals, linked directories to suggest appropriate providers and services, notifications to care managers when referral results are available, and databases allowing care teams to easily identify follow-up needs.

#### 6. POPULATION HEALTH MANAGEMENT

# On Track Description

Characteristics of ACOs considered On track:

#### ✓ Integration of health-related social needs

- standardizes screening for health-related social needs (HRSN) that includes housing, food, and transportation;
- incorporates HRSN with other factors to target members for more intensive services;
- Builds mature partnerships with community-based organizations to whom they can refer members for services
- o has a plan approved for provision of flexible services;

#### √ Population health analysis

- articulates a coherent strategy for stratifying members to service intensity and use of a
  population health analysis platform to combine varied data sources, develop registries of
  high-risk members, and stratify members at the ACO level.
- integrates cost data into reports given regularly to providers to facilitate cost-of-care management.

#### ✓ Program development informed by population health analysis

- offers PHM programs that target all eligible members (not just facility-specific), and target members by medical diagnosis, BH needs (including non-CP eligible), HRSNs, care transitions;
- o offer interactive wellness programs such as smoking cessation, diet/weight management.

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<sup>&</sup>lt;sup>11</sup> ACOs should utilize MassHealth Transportation (PT-1) for member needs first as appropriate.

<sup>&</sup>lt;sup>12</sup> ACOs should first utilize Lifeline program for members as appropriate.

## Results

The IA finds that C3 is **On track with no recommendations** in the Population Health Management focus area.

#### Integration of health-related social needs

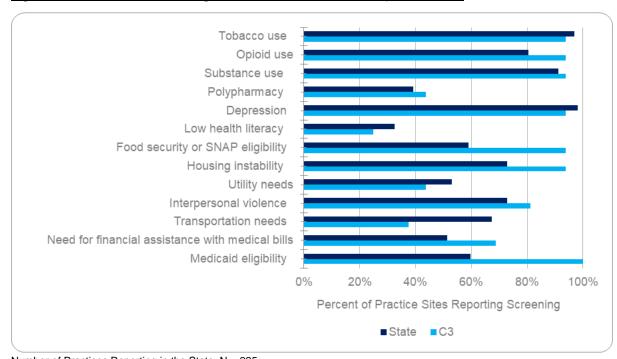
C3 care coordination and care management (CCCM) teams conduct HRSN screenings that cover housing, nutrition, and transportation. The results of these screenings are tracked in the same platform that C3 uses to track referrals. C3 also incorporates HRSNs in targeting members for more intensive services, such as through the CCCM program.

Nearly all C3 practice sites responding to the ACO Practice Site Administrator Survey indicated screening for tobacco use, depression, and substance use. A majority of C3 sites responding to the survey indicated that they conduct screening for a range of needs including housing instability, food insecurity or SNAP eligibility, and need for financial assistance with medical bills (Figure 4).

The tracking of the HRSN information allows CCCM teams to connect members to needed services with organizations whom C3 has established relationships. C3 has established processes for coordinating social services with state agencies, CPs and other community-based organizations.

C3 has received approval for their plan for provision of flexible services.

Figure 4. Prevalence of screening for social and other needs at practice sites



Number of Practices Reporting in the State, N = 225

Number of Practices Reporting in C3, N = 16

Figure displays responses to Q14. For which of the following are MassHealth members in your practice systematically screened? Select if screening takes place at any level (Managed Care Organization, Accountable Care Organization, Practice, CP)

Statistical significance testing was not done due to small sample size.

#### Population health analysis

C3 stratifies members based on data extracted from EHRs and other sources. C3 uses information including HRSNs screenings, behavioral health admissions, clinical, and utilization data to enroll and

disenroll members in care management programs and transitions of care programs. C3 expects to stratify 1-2% of the population at one time (~5% annually) into its complex care management program and 30% of all physical health inpatient admits and 100% of all BH inpatient admits into its transitions of care program. C3 re-runs their stratification algorithms frequently to assess enrollment in these programs. C3 also uses their stratification algorithms to generate a registry of the ACO's highest utilizing members for the CCCM team.

C3 uses monthly scorecards to track ACO-wide and facility specific TCOC metrics. These score cards track PMPM costs and provide detail down to the provider level. These analyses enable each practice site's PHM in implementing and tracking initiatives to drive cost savings. The C3 board regularly reviews a dashboard of key membership, program, utilization, quality, and financial measures for each health center.

#### Program development informed by population health analysis

C3 has a suite of ACO-wide programs targeted by risk. The high-touch complex care management program provides in-person support and care management to members at highest risk due to behavioral health conditions, HRSN, medical complexity, physical disabilities, and LTSS needs. The Transition Care program focuses on members and their families and caregivers during the 30 day period after discharge, and addresses medical, nutritional, and social concerns for this time period, before transitioning members to longer-term care management as appropriate. Members diagnosed with chronic medical or BH conditions are served by the Condition Care program, which includes member activation and education, medication reconciliation, and other care coordination activities. All members not enrolled in these more intensive programs are offered the Care Coordination program, which addresses gaps in care, HRSNs, and other wellness needs.

## Recommendations

The IA has no recommendations for the Population Health Management focus area.

Promising practices that ACOs have found useful in this area include:

## √ Integration of health-related social needs

- implementing universal HRSN screening in all primary care sites and behavioral health outpatient sites.
- using screening tools designed to identify members with high BH and LTSS needs.
- using root-cause analysis to identify underlying HRSNs or unmet BH needs that may be driving frequent ED utilization or readmissions.
- partnering with local fresh produce vendors, mobile grocery markets, and food banks to provide members with access to healthy meals.
- o providing a meal delivery service, including medically tailored meals, for members who are not able to shop for or prepare meals.
- organizing a cross-functional committee to understand and address the impact of homelessness on members' health care needs and utilization.
- o enabling members and CCCM field staff to document HRSN screenings in the EHR using tablet devices with a secure web-based electronic platform.
- automating referrals to community agencies in the EHR/care management platform.

#### √ Population health analysis

- developing and utilizing condition-specific dashboard reports for performance monitoring that include ED and hospital utilization and total medical expense.
- developing key performance indicator (KPI) dashboards, viewable by providers, that track financial and operational metrics and provide insights into member demographics and how the population utilizes services.
- developing a registry or roster that includes cost and utilization information from primary care and specialty services for primary care teams and ACO leadership to better serve MassHealth ACO members.
- implementing single sign-on and query capability into the online Prescription Monitoring Program, so that providers can quickly access and monitor past opioid prescriptions to promote safe opioid prescribing.

## ✓ Program development informed by population health analysis

- o engaging top level ACO leadership in design and oversight of PHM strategy.
- developing methods to assess members' impactibility as well as their risk, so that programs can be tailored for and targeted to the members most likely to benefit.
- developing services that increase access to real-time BH care, such as an SUD urgent care center.
- o developing programs that address BH needs and housing instability concurrently.
- offering SUD programs tailored to subgroups such as pregnant members, LGBT members, and members involved with the criminal justice system allowing the care team to specialize in helping these vulnerable populations.
- providing education at practice sites or community locations such as:
  - medication workshops that cover over-the-counter and prescription medication side effects, how to take medications, knowing what a medication is for, and identifying concerns to share with the doctor.
  - expectant parenting classes that cover preparation for childbirth, breastfeeding, siblings, newborn care, and child safety.
  - cooking classes that offer recipes for healthy and cost-effective meals.
- o offering items that support family health such as:
  - free diapers for members who have delivered a baby as an incentive to keep a postpartum appointment within 1-12 weeks after delivery.
  - car seats, booster seats, and bike helmets.
  - dental kits.

#### OVERALL FINDINGS AND RECOMMENDATIONS

The IA finds that C3 is On track or On track with limited recommendations across all six focus areas of progress under assessment at the midpoint of the DSRIP Demonstration. No recommendations are provided in the following focus areas:

- Organizational Structure and Engagement
- Population Health Management

The IA encourages C3 to review its practices in the following aspects of the focus areas, for which the IA did not identify sufficient documentation to assess or confirm progress:

#### Integration of Systems and Processes

- meeting regularly with CPs to discuss care coordination process improvements and share member information; and
- conducting regular performance and quality meetings with all CP partners.

#### Workforce Development

creating additional recruiting and retention incentives across the ACO's workforce.

#### Health Information Technology and Exchange

- implementing a process through which two-way member data sharing with CPs can commence, especially with regard to data pertaining to referral management; and
- ensuring identification and transition of new vendor to continue ENS service beyond August 31, 2020.

#### Care Coordination and Care Management

- implementing a 24/7 hotline or live chat for health education and nurse coaching; and
- supporting members who lack reliable transportation by providing rides or vouchers<sup>13</sup>, and/or providing services in homes or other convenient community settings.

C3 should carefully self-assess the areas noted above, and consider the corresponding promising practices identified by the IA for each focus area. Any action taken in response to the recommendations must comply with contractual requirements and programmatic guidance.

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<sup>&</sup>lt;sup>13</sup> ACOs should utilize MassHealth Transportation (PT-1) for member needs first as appropriate.

# APPENDIX I: MASSHEALTH DSRIP LOGIC MODEL

#### **DSRIP Implementation Logic Model**

#### A. INPUTS

- DSRIP funding for ACOS [\$1065M]
   DSRIP funding for BH CPS, LTSS CPS, and Community
- Service Agencies (CSAs) [\$547M] 3. State Operations & Implementation funding (DSRIP
- and other sources)
  4. DSRIP Statewide investments (SWIs) funding
- Internal ACO & CP program planning and investments

[\$115M]

# State Contest,

- Baseline performance, quality, cost trends
- Baseline medical/nonmedical service integration
- Baseline levels
   of workforce
   capacity
- Transformatio
   readiness
- Baseline status and experience with alternative payment models (e.g., MSSP, BPCI, AQCI,
  AQCI,
- Fayment & regulatory policy
- Safety Net.
   System
- Local, state, & national healthcare trends

#### B. OUTPUTS (Delivery System Changes at the Organization and State Level)

#### ACO, MCO, & CP/CSA ACTIONS SUPPORTING DELIVERY SYSTEM CHANGE INVITAL PLANNING AND ONGOING IMPLEMENTATION

#### ACO UNIQUE ACTIONS

- 1. ACOs established with specific governance, scope, scale, & leadership
- ACDs engage providers (primary care and specialty) in delivery system change through financial (e.g. shared savings) and non-financial levers (e.g. data reports)
- ACDs recruit, train, and/or re-train administrative and provider staff by leveraging SWIs and other supports, education includes better understanding and utilization of BH and LTSS services
- ACOs develop HT/HE infrastructure and interoperability to support population health management (e.g. reporting, data analytics) and data exchange within and outside the ACO (e.g. CPs/CSAs, 8H, LTSS, and specially providers; social service delivery entities)
- 5. ACOs develop capabilities and strategies for non-CP-related population health management approaches, which includes risk stratification, needs screenings and assessments, and addressing the identified needs in the population via range of programs (e.g., disease management programs for chronic conditions, specific programs for co-occurring MH/PAD conditions)
- ACOs develop systems and structures to coordinate services across the care continuum (i.e. medical, Bit, ITSS, and social services), that align (i.e. are complementary) with services provided by other state agencies (e.g., Other).
- ACOs develop structures and processes for integration of health-related social needs into their PHM strategy, including management of fire services.
- ACOs develop strategies to reduce total cost of care (TCOC) [e.g. utilization management, referral
  management, non-CP complex care management programs, administrative cost reduction)
- MCOs in Partnership Plans (Model A's) increasingly transition care management responsibilities to their ACO Partners

#### CP/CSA UNIQUE ACTIONS

- 10 CPs established with specific governance, scope, scale, & leadership
- 11.CPs engage constituent entities in delivery system change through financial and non-financial levers
- 12.CPs/CSAs recruit, train, and/or re-train staff by leveraging SWIs and other supports
- 13 CPs/CSAs develop HIT/HIE infrastructure and interoperability to support provision of care coordination supports (e.g. reporting, data analytical and data exchange within the CP (e.g. ACOs, MCOs, BH, LTSS, and specialty providers; social service delivery entities)
- 14. CPA/CSAs develop systems and structures to coordinate services across the care continuum (i.e. medical, BH, LTSS, and social services), that align (i.e. are complementary) with services provided by other state agencies (e.g., DMH).

#### ACO, MCO, & CP/CSA COMMON ACTIONS

- ACOs, MCOs, & CPs/CSAs establish structures and processes to promote improved administrative coordination between organizations (e.g. enrollee assignment, engagement and outreach)
- 16.ACOs, MCOs, & CPs/CSAs establish structures and processes to promote improved clinical integration across organizations is g, administration of care management/coordination, recommendation for services)
- ACOs, MCOs, & CPs/CSAs establish structures and processes for Joint management of performance and quality, and conflict resolution

#### STATEWIDE INVESTMENTS ACTIONS

- 18.State develops and implements SWI initiatives aimed to increase amount and preparedness of community-based workforce available for ACOs & CPs/CSAs to hire and retain (e.g. expand residency and frontine extended workforce training programs.)
- 19 ACOs & CPs/CSAs leverage OSRIP technical assistance program to identify and implement best practices
- 20 Entitles leverage State financial support to prepare to enter APM arrangements.
- 21 State develops and implements SWI initiatives to reduce Emergency Department boarding, and to improve accessibility for members with disabilities and for whom English is not a primary language.

#### C. IMPROVED CARE PROCESSES (at the Member and Provider Level) AND WORKFORCE CAPACITY

#### IMPROVED IDENTIFICATION OF MEMBER NEED

- Members are identified through risk stratification for participation in Population Health Management (PHM) programs
- Improved identification of individual members' unmet needs (including SOH, 8H, and LTSS needs)

#### IMPROVED ACCESS

- Improved access to with physical care services (including pharmacy) for members
- 4. Improved access to with 8H services for members.
- Improved access to with LTSS (i.e. both ACO/MCO-Covered and Mon-Covered services) for members

#### IMPROVED ENGAGEMENT

- Care management is closer to the member (e.g. care managers employed by or embedded at the ACO)
- Members meaningfully participate in PHM programs

#### IMPROVED COMPLETION OF CARE PROCESSES

- Improved physical health processes (e.g., measures for wellness
   sevention, chronic disease management) for members
- 9. Improved 8H care processes for members
- 10. Improved LTSS care processes for members
- Members experience improved care transitions resulting from PHM programs
- Provider staff experience delivery system improvements related to care processes

#### IMPROVED CARE INTEGRATION

- Improved integration across physical care, 6H and LTSS providers for members
- Improved management of social needs through flexible services and/or other interventions for members
- Provider staff experience delivery system improvements related to care integration (including between staff at ACOs and CPs)

# IMPROVED TOTAL COST OF CARE MANAGEMENT LEADING INDICATORS

16. More effective and efficient utilization indicating that the right care is being provided in the right setting at the right time in a shifting from inpartent utilization to outpatient/community based LTSS, shifting more utilization to less-expensive community hospitals, restructuring of delivery system, such as through conversion of medical/surgical beds to psychiatric beds, or reduction in impatient capacity and increase in outpatient capacity.

#### IMPROVED STATE WORKFORCE CAPACITY

- 17. Increased preparedness of community-based workforce available
- 18. Increased community-based workforce capacity though more providers recruited or through more existing workforce retrained
- 19. Improved retention of community-based providers

#### D. IMPROVED PATIENT OUTCOMES AND MODERATED COST TRENDS

#### IMPROVED MEMBER OUTCOMES

- improved member autcomes
- 2. Improved member

#### MODERATED COST TRENDS

 Moderated Medicaid cost trends for ACOenrolled population

#### PROGRAM SUSTAINABILITY

- Demonstrated
   sustainability of
   ACO models
- Demonstrated sustainability of CP model, including Enhanced LTSS model
- Demonstrated sustainability of flexible services model
- Increased acceptance of valuebased payment arrangements among MassHealth MCOs, ACOs, CPs, and providers, including specialists

# **APPENDIX II: METHODOLOGY**

The Independent Assessor (IA) used participation plans, annual and semi-annual reports, survey responses, and key informant interviews (KIIs) to assess progress of Accountable Care Organizations<sup>14</sup> (ACOs) towards the goals of DSRIP during the time period covered by the MPA, July 1, 2017 through December 31, 2019.

Progress was defined by the ACO actions listed in the detailed MassHealth DSRIP Logic Model (Appendix I), organized into a framework of six focus areas which are outlined below. This model was developed by MassHealth and the Independent Evaluator<sup>15</sup> (IE) to tie together the implementation steps and the short- and long-term outcomes and goals of the program. It was summarized into a high-level logic model which is described in the CMS approved Massachusetts 1115 MassHealth Demonstration Evaluation Design document (<a href="https://www.mass.gov/doc/ma-independent-evaluation-design-1-31-19-0/download">https://www.mass.gov/doc/ma-independent-evaluation-design-1-31-19-0/download</a>).

The question addressed by this assessment is:

To what extent has the ACO taken organizational level actions, across six areas of focus, to transform care delivery under an accountable and integrated care model?

#### **DATA SOURCES**

The MPA drew on multiple data sources to assess organizational performance in each focus area, including both historical data contained in the documents that ACOs were required to submit to MassHealth, and newly collected data gathered by the IA and/or IE. The IA performed a desk review of documents that ACOs were required to submit to MassHealth, including participation plans, annual and semi-annual reports. In addition, the IA developed and conducted an ACO Practice Site Administrator survey to investigate the practices and perceptions of participating primary care practices. The IE developed a protocol for ACO Administrator KIIs, which were conducted jointly by the IA and the IE.

List of MPA data sources:

Documents submitted by ACOs to MassHealth covering the reporting period of July 1, 2017 through December 31, 2019:

- Full Participation Plans (FPPs)
- Semi-annual and Annual Progress Reports (SPRs, APRs)
- Budgets and Budget Narratives (BBNs)

**Newly Collected Data** 

- ACO Administrator KIIs
- ACO Practice Site Administrator Survey

<sup>&</sup>lt;sup>14</sup> See the ACO Background section for a description of the organization. In the case of a Model A ACO, an Accountable Care Partnership Plan, the assessment encompasses the partner managed care organization (MCO).

<sup>&</sup>lt;sup>15</sup> The Independent Evaluator (IE) – a distinct role separate from the Independent Assessor - is responsible for evaluating the outcomes of the Demonstration.

#### **FOCUS AREA FRAMEWORK**

The ACO MPA assessment findings cover six "focus areas" or aspects of health system transformation. These were derived from the DSRIP logic model, by grouping organizational level actions referenced in the logic model into the following domains:

- 1. Organizational Structure and Engagement
- 2. Integration of Systems and Processes
- 3. Workforce Development
- 4. Health Information Technology and Exchange
- 5. Care Coordination and Management
- 6. Population Health Management

Table 1 shows the ACO actions that correspond to each focus area. This framework was used to assess each ACO's progress. A rating of On track indicates that the ACO has made appropriate progress in accomplishing each of the actions for the focus area. Where gaps in progress were identified, the ACO was rated "On track with limited recommendations" or, in the case of more substantial gaps, "Opportunity for improvement."

Table 1. Framework for Organizational Assessment of ACOs

Focus Area	ACO Actions
Organizational Structure and Governance	<ul> <li>ACOs established with specific governance, scope, scale, &amp; leadership</li> <li>ACOs engage providers (primary care and specialty) in delivery system change through financial (e.g. shared savings) and non-financial levers (e.g. data reports)</li> </ul>
Integration of Systems and Processes	<ul> <li>ACOs establish structures and processes to promote improved administrative coordination between organizations (e.g. enrollee assignment, engagement and outreach)</li> <li>ACOs establish structures and processes to promote improved clinical integration across organizations (e.g. administration of care management/coordination, recommendation for services)</li> <li>ACOs establish structures and processes for joint management of performance and quality, and conflict resolution</li> <li>Accountable Care Partnership Plans (Model A) transition more of the care management responsibilities to their ACO Partners over the course of the Demonstration</li> </ul>
Workforce Development	<ul> <li>ACOs recruit, train, and/or re-train administrative and provider staff by leveraging Statewide Investments (SWIs) and other supports; education includes better understanding and utilization of behavioral health (BH) and long-term services and supports (LTSS)</li> </ul>
Health Information Technology and Exchange	<ul> <li>ACOs develop Health Information Technology and Exchange (HIT/HIE) infrastructure and interoperability to support provision of population health management (e.g. reporting, data analytics) and data exchange within and outside the ACO (e.g. Community Partners/Community Service Agencies (CPs/CSAs), BH, LTSS, and specialty providers)</li> </ul>
Care Coordination and Care Management	<ul> <li>ACOs develop systems and structures to coordinate services across the care continuum (i.e. medical, BH, LTSS, and social services), that align (i.e. are complementary) with services provided by other state agencies (e.g., Department of Mental Health (DMH))</li> </ul>

Population Health Management

- ACOs develop capabilities and strategies for non-CP-related population health management approaches, which include risk stratification, needs screenings and assessments, and addressing the identified needs in the population via range of programs (e.g., disease management programs for chronic conditions, specific programs for co-occurring mental health (MH)/substance use disorder (SUD) conditions)
- ACOs develop structures and processes for integration of health-related social needs (HRSN) into their Population Health Management (PHM) strategy, including management of flexible services
- ACOs develop strategies to reduce total cost of care (TCOC; e.g. utilization management, referral management, non-CP complex care management programs, administrative cost reduction)

## ANALYTIC APPROACH

The ACO actions are broad enough to be accomplished in a variety of ways by different ACOs, and the scope of the IA is to assess progress, not to prescribe the best approach for an ACO. Moreover, no preestablished benchmark is available to determine what represents adequate progress at the midpoint. The need for a realistic threshold of expected progress led the IA to use a semi-empirical approach to define the state that should be considered On track. Guided by the focus areas, the IA performed a preliminary review of Full Participation Plans, which identified a broad range of activities and capabilities that fell within the logic model actions. This provided specific operational examples of how ACOs can accomplish the logic model actions for each focus area. Once an inclusive list of specific items was compiled, the IA considered the prevalence of each item, and relevance to the focus area. A descriptive definition of On track performance for each focus area was developed from the items that had been adopted by a plurality of ACOs. Items that had been accomplished by only a small number of ACOs were considered to be emerging practices, and were not included in the expectations for On track performance. This calibrated the threshold for expected progress to the actual performance of the cohort as a whole.

Qualitative coding of documents to focus areas, and analysis of survey results relevant to each focus area, were used to assess whether and how each ACO had accomplished the actions for each focus area. The assessment was holistic, and as such did not require that ACOs meet every item on a list. A finding of On track was made where the available evidence demonstrated that the entity had accomplished all or nearly all of the expected items, and there are no recommendations for improvement. Where evidence was lacking in the results of desk review and survey, keyword searches of KII interview transcripts were used to seek additional information. Prior to finalizing the findings for an entity, the multiple reviewers convened to confirm that thresholds were applied consistently, and that the reasoning was clearly articulated and documented.

A rating of On track indicates that the ACO has made appropriate progress in accomplishing the indicators for the focus area. Where gaps in progress were identified, the entity was rated On track with limited recommendations or, in the case of more substantial gaps, Opportunity for improvement.

#### **DATA COLLECTION**

# ACO Practice Site Administrator Survey Methodology

The aim of the ACO Practice Site Administrator Survey was to systematically measure ACO implementation and related organizational factors from the perspective of the ACOs' participating primary care practice sites. For the purpose of this report, "practice site" refers to an adult or pediatric primary care practice location.

The results of the survey were used in combination with other data sources to assess ACO cohort-wide performance in the MPA focus areas. The survey did not seek to evaluate the success of the DSRIIP

program. Rather, the survey focused on illuminating the connections between structural components and implementation progress across various ACO types and / or cohorts for the purpose of midpoint assessment.

<u>Survey Development:</u> The survey tool was structured around the MPA focus areas described previously, with questions pertaining to each of the six areas. Following a literature review of existing validated survey instruments, questions were drawn from the National Survey of ACOs, National Survey of Healthcare Organizations and Systems, and the Health System Integration Manager Survey to develop measures relevant to the State and appropriate for the target group. Cognitive testing (field testing) of the survey was conducted at 4 ACO practice sites. Following the cognitive testing and collaboration with the State, survey questions were added or modified to better align with the purpose of the MPA and the target respondents.

<u>Sampling:</u> A sampling methodology was developed to yield a sample of practice sites that is reasonably representative of the ACO universe of practice sites. First, practice sites serving fewer than 50 attributed members were excluded. Next, a random sample of 30 sites was selected within each ACO; if an ACO had fewer than 30 total sites, all sites were included. A stratified approach was applied in order to draw a proportional distribution of sites across Group Practices and Health Centers (Health Centers include both Community Health Centers and Hospital-Licensed Health Centers). A 64% survey response rate was achieved; 225 practice sites completed the survey, out of 353 sampled sites. The responses were well-balanced across practice site type (Table 2) and across geographical region (Table 3).

Table 2. Distribution of Practice Site Types

Distribution of Sites by Practice Site Type				
Group Practices Health Centers				
Percentage of Practice Site Types in Survey Sample (N=353)	80%	20%		
Percentage of Practice Site Types in Surveys Completed (N=225)	78%	22%		

Table 3. Distribution of Practices Across Geography

Regional Distribution of Practice Sites							
Central Greater Boston Northern Southern Wes							
Distribution of Practice Sites in Sample (N=353)	16%	22%	25%	24%	13%		
Distribution of Practice Sites Responses (N = 225)	16%	19%	25%	25%	14%		

Administration: The primary contact for each ACO was asked to assist in identifying the best individual to respond to the survey for each of the sites sampled. The survey was administered using an online platform; the survey opened July 18, 2019 and closed October 2, 2019. Survey recipients were e-mailed an introduction to the survey, instructions for completing it, a link to the survey itself, and information on where to direct questions. Multiple reminders were sent to non-responders, followed by phone calls reminding them to complete the survey.

<u>Analysis</u>: Results were analyzed using descriptive statistics at both the individual ACO level (aggregating all practice site responses for a given ACO) and the statewide ACO cohort level (aggregating all responses). Given the relatively small number of sites for each ACO, raw differences among ACOs, or between an ACO and the statewide aggregate results, should be viewed with caution. The sample was not developed to support tests of statistical significance at the ACO level.

# Key Informant Interviews

Key Informant Interviews (KII) of ACO Administrators were conducted in order to understand the degree to which participating entities are adopting core ACO competencies, the barriers to transformation, and the organization's experience with state support for transformation. <sup>16</sup> Keyword searches of the KII transcripts were used to fill gaps identified through the desk review process.

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<sup>&</sup>lt;sup>16</sup> KII were developed by the IE and conducted jointly by the IE and the IA. The IA utilized the KII transcripts as a secondary data source; the IA did not perform a full qualitative analysis of the KII.

# APPENDIX III: C3 PRACTICE SITE ADMINISTRATOR SURVEY RESULTS

The ACOs survey results, in their entirety, are provided in this appendix. The MassHealth DSRIP Midpoint Assessment Report provides statewide aggregate results.

- 30 practice sites were sampled; 16 responded (53% response rate)
- Survey questions are organized by focus area.
- The table provides the survey question, answer choices, and percent of respondents that selected each available answer. Some questions included a list of items, each of which the respondent rated. For these questions (i.e., Q# 12), the items rated appear in the answer choices column.
- NA indicates an answer choice that is not applicable to the survey question.

## FOCUS AREA: ORGANIZATIONAL STRUCTURE AND ENGAGEMENT

Q#	Question	Question Components or Answer Choices	1	2	3	4	5	6	7	Don't Know
	1- th	a. Physician compensation	0%	0%	56%	13%	6%	NA	NA	25%
In the past year, to what degree have the following practices in your clinic	b. Performance management of physicians	0%	0%	31%	63%	0%	NA	NA	6%	
12	become more standardized, less standardized or not changed?	c. Care processes and team structure	0%	0%	38%	63%	0%	NA	NA	0%
12	A lot less, a little less, no change, a	d. Hospital discharge planning and follow-up	0%	0%	6%	63%	31%	NA	NA	0%
	little more, a lot more standardized	e. Recruiting and performance review	0%	0%	38%	56%	0%	NA	NA	6%
	(1-5), I Don't Know	f. Data elements in the electronic health record	0%	0%	13%	69%	19%	NA	NA	0%
21	To the best of your knowledge, in the past, has your practice participated in payment contract(s) together with the other clinical providers and practices that are now participating in the [ACO Name]? Select one.	a. Yes, with most of the clinical providers and practices that now compose this ACO (1) b. Yes, with some of the clinical providers and practices that now compose this ACO (2) c. No, this is our first time participating in a payment contract with the clinical providers and practices that compose this ACO (3) d. Don't know	6%	6%	63%	NA	NA	NA	NA	25%
22	Has your practice received any financial distributions (DSRIP dollars) as part of its engagement with the MassHealth Accountable Care Organization?	Yes (1) No (2) Don't know	94%	0%	NA	NA	NA	NA	NA	6%
23	Is a representative from your practice site engaged in ACO governance?	Yes (1) No (2) Don't know	100%	0%	NA	NA	NA	NA	NA	0%
24	To what extent do you feel your practice has had a say in important aspects of planning and decision making within the MassHealth Accountable Care Organization that affect your practice site?	Almost never had a say (1) Rarely had a say (2) Sometimes had a say (3) Usually had a say (4) Almost always had a say (5) Don't Know/Not Applicable	0%	0%	6%	25%	69%	NA	NA	0%
25	Please indicate the extent to which you agree or disagree with the following statement: ACO leaders have communicated to this practice site a vision for the MassHealth ACO and the care it delivers.	Strongly disagree (1) Disagree (2) Neither agree nor disagree (3) Agree (4) Strongly agree (5) Don't know/ Not applicable	0%	0%	0%	19%	81%	NA	NA	0%

	To what extent do you agree or disagree with each of the following	a. The MassHealth ACO is a resource and partner in problem-solving for our practice.	0%	0%	0%	38%	63%	NA	NA	0%
26	statements? Strongly Disagree, Disagree, Neither agree nor disagree, Agree, Strongly agree (1-5) Don't Know/Not	b. When problems arise with other clinical providers in the MassHealth ACO, we are able to work jointly to find solutions.	0%	0%	0%	44%	25%	NA	NA	31%
	Applicable	c. All entities in this MassHealth ACO work together to solve problems when needed.	0%	0%	0%	44%	56%	NA	NA	0%
28	Overall, how satisfied are you with your practice's experience as part of this MassHealth ACO?	Highly dissatisfied (1) Somewhat dissatisfied (2) Neither satisfied nor dissatisfied (3) Somewhat satisfied (4) Highly satisfied (5)	0%	0%	0%	38%	63%	NA	NA	NA
34	In the past year, to what extent has your practice changed its processes and approaches to caring for MassHealth members?	a. Massive change - completely redesigned their care (1) b. A lot of change (2) c. Some change (3) d. Very little change (4) e. No change (5)	0%	25%	69%	6%	0%	NA	NA	NA
35	In the past year, to what extent has your practice's ability to deliver high quality care to MassHealth members gotten better, gotten worse, or stayed the same?	Gotten a lot harder (1) Gotten a little harder (2) No change (3) Gotten a little easier (4) Gotten a lot easier (5)	13%	19%	38%	31%	0%	NA	NA	NA
37	Which of the following approaches are used to manage the performance of individual physicians who practice at your site? Select all that apply.	a. Performance measures on quality are reported and shared with physicians (1) b. Performance measures on cost are reported and shared with physicians (2) c. One-on-one review and feedback is used (3) d. Individual financial incentives are used (4) e. Individual non-financial awards or recognition is used (5)	100%	19%	94%	38%	50%	NA	NA	NA
38	To the best of your knowledge, has your practice ever participated in any of the following, either directly or through participation in a physician group or other organization authorized to enter into such an agreement on behalf of the practice? Select all that apply.	a. Bundled or episode-based payments (1) b. Primary care improvement and support programs (e.g. Comprehensive Primary Care Initiative, Patient Centered Medical Home, Primary Care Payment Reform etc.) (2) c. Pay for performance programs in which part of payment is contingent on quality measure performance (3) d. Capitated contracts with commercial health plans (e.g. Blue Cross Blue Shield Alternative Quality Contract), etc.) (4) e. Medicare ACO upside-only risk bearing contracts (Medicare Shared Savings Program tracks one and two) (5) f. Medicare ACO risk bearing contracts (Pioneer ACO, Next Generation ACO, Medicare Shared Savings Program track three) (6) g. Commercial ACO contracts (7)	13%	100%	81%	38%	50%	0%	13%	NA

# FOCUS AREA: INTEGRATION OF SYSTEMS AND PROCESSES

Q#	Question	Question Components or Answer Choices	1	2	3	4	5	6	7	Don't Know
		a. An ACO/MCO	0%	94%	0%	6%	NA	NA	NA	NA
	For the care coordination and management resources used by your practice, how many of	b. The physical location and department where you work	13%	63%	19%	6%	NA	NA	NA	NA
11-	these resources are MANAGED by people at	c. A community-based organization	50%	38%	6%	6%	NA	NA	NA	NA
1b	the following organizations (e.g., overseen, supervised)? None, Some, Most, or All of the Resources (1-	d. A different practice site, department, or location in your organization	25%	56%	19%	0%	NA	NA	NA	NA
	4)	e. Other organization, entity, or location	88%	13%	0%	0%	NA	NA	NA	NA

ı	1	a. An ACO/MCO	6%	88%	0%	6%	NA	NA	NA	NA
	For the care coordination and management resources used by your practice, how many of	b. The physical location and	0%	56%	38%	6%	NA NA	NA NA	NA NA	NA NA
	these resources are HOUSED at the following	department where you work  c. A community-based organization	50%	44%	0%	6%	NA NA	NA NA	NA NA	NA
1c	locations (by housed we mean the place where these resources primarily provide patient services)? None, Some, Most, or All of the Resources (1-	d. A different practice site, department, or location in your organization	13%	69%	19%	0%	NA	NA	NA	NA
	4)	e. Other organization, entity, or location	88%	13%	0%	0%	NA	NA	NA	NA
3	For your MassHealth members who receive care coordination and management services from more than one program or person, how often do these resources operate together efficiently?	Never (1) Rarely (2) Sometimes (3) Usually (4) Always (5) Don't Know/Not Applicable	0%	0%	50%	50%	0%	NA	NA	0%
		a. prescribing clinicians, including psycho-pharmacologists and psychiatrists (MDs)	0%	25%	31%	19%	25%	NA	NA	0%
	In the last 12 months, how often were your MassHealth members with behavioral health	b. counseling therapists, including clinical social workers	0%	6%	13%	25%	56%	NA	NA	0%
8b	conditions referred to the following entities when needed?  Almost Never, Rarely, Sometimes, Often, Almost Always (1-5), I Don't Know	c. any type of care coordinator/manager to address behavioral health treatment, including addiction services	0%	6%	13%	19%	63%	NA	NA	0%
	7657650	d. any type of care coordinator/manager to address health-related social needs (housing, support, etc.)	0%	6%	19%	38%	38%	NA	NA	0%
10	How difficult is it for your practice to obtain treatment for your MassHealth members with opioid use disorders?	Nearly impossible (1) Very difficult (2) Somewhat difficult (3) A little difficult (4) Not at all difficult (5) Don't Know/Not Applicable	0%	6%	19%	19%	56%	NA	NA	0%
15	If screening for the needs in the previous question is performed at a level other than the practice (e.g., by an accountable care organization), how often does your practice have access to the results?	Almost Never, Rarely, Sometimes, Usually, Almost Always (1-5) Not Applicable	25%	0%	6%	44%	6%	NA	NA	19%
31	Currently which of the following best describes how many MassHealth members in your practice are receiving care coordination services from a MassHealth designated Community Partner?	Very few (1) More than very few, but not many (2) About half (3) A majority (4) Nearly all (5) I don't know/I'm not aware)	13%	75%	0%	13%	0%	NA	NA	0%
32	How frequently have clinicians, staff and/or administrators interacted with Community Partner organization staff in coordinating these patients' care?	Almost Never (1) Rarely (2) Sometimes (3) Often (4) Almost Always (5) Don't know	0%	19%	56%	6%	13%	NA	NA	6%
33	To the best of your knowledge, how has the existence of Community Partners impacted your ability to provide high quality care, for your MassHealth members?	Has made it harder almost all of the time (1) Has made it harder some of the time (2) Has made little or no change (3) Has made it easier some of the time (4) Has made it easier almost all of the time (5) Don't know	13%	0%	25%	44%	0%	NA	NA	19%

# **FOCUS AREA: WORKFORCE DEVELOPMENT**

Q#	Question	Question Components or Answer Choices	1	2	3	4	5	6	7	Don't Know
27	In the past year, which of the following resources has your practice accessed as part of its involvement in this MassHealth ACO? Select all that apply.	(1) The MassHealth ACO has provided resources and/or assistance to help recruit providers and/or staff (2) The MassHealth ACO has provided resources and/or assistance to help train providers and/or staff (3) Providers and/or staff have taken part in trainings made available directly by MassHealth (4) Providers and/or staff have received training focused on behavioral health and long-term services and supports. (5) DSRIP Statewide Investments (e.g. Student Loan Repayment Program) have been provided to help in training and/or recruiting.	19%	100%	69%	75%	88%	NA	NΑ	NA

## FOCUS AREA: HEALTH INFORMATION TECHNOLOGY AND EXCHANGE

Q#	Question	Question Components or Answer Choices	1	2	3	4	5	6	7	Don't Know
13	Which of the following technologies are in use at your practice? Select all that apply.	(1) Electronic health record     (2) Care management platform     (3) Population health management platform     (4) Other technology	100%	81%	88%	25%	NA	NA	NA	NA
13_EHR	To what extent do you agree that the Electronic Health Record improves your ability to coordinate care for your MassHealth members?	Strongly disagree, Disagree, Neither agree nor disagree , Agree, Strongly agree (1-5) I Don't Know	13%	19%	0%	63%	6%	NA	NA	0%
13_CMP	To what extent do you agree that the Care Management Platform improves your ability to coordinate care for your MassHealth members?	Strongly disagree, Disagree, Neither agree nor disagree , Agree, Strongly agree (1-5) I Don't Know	0%	0%	54%	46%	0%	NA	NA	0%
Q13_PHP	To what extent do you agree that the Population Health Platform improves your ability to coordinate care for your MassHealth members?	Strongly disagree, Disagree, Neither agree nor disagree , Agree, Strongly agree (1-5) I Don't Know	0%	21%	29%	50%	0%	NA	NA	0%

## FOCUS AREA: CARE COORDINATION AND CARE MANAGEMENT

Q#	Question	Question Components or Answer Choices	1	2	3	4	5	6	7	Don't Know
<b>1</b> a	Which of the following care coordination and management resources has your practice used in the past 12 months for your MassHealth members? Select all.	Community Health Workers (1) Patient Navigators/Referral Navigators (2) Nurse Manager/Care Coordinator (3) Any other (non-nurse) Care Coordinator/Manager (4) Social Worker (5) Other title (6)	0%	13%	56%	31%	0%		NA	NA
2	In the past 12 months to what extent have these coordination and management resources helped your practice's efforts to deliver high quality care to your MassHealth members?	Not at all, A little, Somewhat, Mostly, A great deal (1-5)	0%	0%	13%	88%	0%	NA	NA	NA

I		a. Learn the result of a test your practice		İ						
		site ordered	0%	0%	69%	31%	0%	NA	NA	0%
	In the past 12 months, how often was it	b. Know that a patient referred by your practice site	0%	0%	56%	44%	0%	NA	NA	0%
4	difficult for staff in your practice site to do each of the following for your MassHealth	was seen by the consulting clinician  c. Learn what the consulting clinician recommends	0%	0%	63%	38%	0%	NA	NA	0%
4	members? Always, Usually, Sometimes, Rarely, Never Difficult (1-5)	for your practice site's patient d. Transmit relevant information about a patient who your practice site refers to a	201	100/		100/				100/
	Don't Know	consulting clinician  e. Reach the consulting clinician caring for a	0%	19%	56%	13%	0%	NA	NA	13%
		patient when your staff need to	0%	0%	0%	0%	31%	NA	NA	0%
	To what extent do you agree or disagree that providers and/or staff follow a clear,	Arranging eye care from an ophthalmologist or optometrist	0%	0%	0%	0%	31%	69%	NA	0%
5	established process for each of the following?	b. Confirming that a diabetic eye exam was performed	0%	0%	0%	0%	56%	44%	NA	0%
	There is no process in place, Strongly Disagree, Disagree, Neither agree nor disagree, Agree, Strongly Agree (1-6); Don't Know/Not Applicable	c. Ensuring that [Practice Name] receives the ophthalmologist or optometrist consult note	0%	0%	0%	0%	44%	56%	NA	0%
	For your complex high-need MassHealth	a. Any type of care coordinator/manager	0%	0%	44%	25%	31%	NA	NA	NA
_	patients, how often is any type of care coordination or management resource	b. Any type of non-clinician (e.g., community health worker)	0%	0%	31%	44%	25%	NA	NA	NA
6	involved in helping the patient adhere to the care plan?  Almost Never, Rarely, Sometimes, Often,	c. Targeted interventions for patients who have been risk stratified into a high need sub-group	0%	50%	31%	0%	19%	NA	NA	NA
	Almost Always (1-5)	d. Home visits	0%	0%	31%	63%	6%	NA	NA	NA
		a. Referral to community-based services for health-related social needs	0%	0%	25%	50%	25%	NA	NA	NA
	For complex, high-need MassHealth members, how often does your practice	b. Communication with the patient within 72 hours of discharge	6%	50%	25%	6%	13%	NA	NA	NA
7	use each of the following resources to help the patient adhere to the care plan?	c. Home visit after discharge	0%	0%	31%	44%	25%	NA	NA	NA
	Almost Never, Rarely, Sometimes, Often, Almost Always (1-5)	d. Discharge summaries sent to primary care clinician within 72 hours of discharge	0%	0%	25%	19%	56%	NA	NA	NA
		e. Standardized process to reconcile multiple medications	0%	13%	56%	31%	0%	NA	NA	NA
	In the last 12 months, how often were	prescribing clinicians, including     psycho-pharmacologists and psychiatrists     (MDs)	0%	0%	19%	50%	31%	NA	NA	0%
0-	your MassHealth members with behavioral health conditions referred to the following entities	b. counseling therapists, including clinical social workers	0%	0%	0%	56%	44%	NA	NA	0%
8a	when needed?  Almost Never, Rarely, Sometimes, Usually, Almost Always within the practice site (1-	<ul> <li>c. any type of care coordinator/manager to address behavioral health treatment, including addiction services</li> </ul>	0%	0%	44%	19%	38%	NA	NA	0%
	5), Don't Know/Not Applicable	<ul> <li>d. any type of care coordinator/manager to address health-related social needs (housing, support, etc.)</li> </ul>	0%	0%	63%	6%	31%	NA	NA	0%
		a. Scheduling the appropriate behavioral health services	0%	0%	0%	0%	44%	56%	NA	0%
	To what extent do you agree or disagree that providers and/or staff follow a clear,	b. Confirming that behavioral health services were received	0%	0%	19%	0%	56%	25%	NA	0%
9	established process for MassHealth members obtaining the following behavioral health services? There is no process in place, Strongly Disagree, Disagree, Neither agree nor disagree, Agree, Strongly Agree (1-6);	c. Ensuring that your practice site receives the prescribing clinician, counseling therapist, or any type of care coordinator/manager's consult note, as appropriate	0%	0%	0%	19%	56%	25%	NA	0%
	Don't Know/Not Applicable	<ul> <li>d. Establishing when a prescribing clinician, counseling therapist, or any type of care coordinator/manager will share responsibility for co-managing the patient's care</li> </ul>	19%	0%	0%	19%	38%	25%	NA	0%

		a. Screening for service needs at home that are important for the patient's health?	0%	0%	13%	19%	19%	0%	NA	50%
		b. Choosing among LTSS providers?	0%	0%	6%	31%	19%	0%	NA	44%
	To what extent do you agree or disagree that providers follow a clear, established process for the following activities?	c. Referring patients to specific LTSS providers with which your office has a relationship?	0%	0%	0%	6%	63%	0%	NA	31%
11	There is no process in place, Strongly Disagree, Disagree, Neither agree nor	d. Confirming that the recommended LTSS have been provided?	0%	0%	0%	25%	44%	0%	NA	31%
	disagree, Agree, Strongly Agree (1-6); Don't Know/Not Applicable	e. Establishing relationships with LTSS providers who serve your patients?	0%	0%	0%	19%	50%	0%	NA	31%
		f. Getting updates about a patient's condition from the LTSS providers?	0%	0%	6%	25%	6%	0%	NA	63%
17	When MassHealth members receive referrals to social service organizations, how often is your practice aware that those patients have received support from those organizations?	Almost Never, Rarely, Sometimes, Usually, Almost Always (1-5) Not Applicable	13%	25%	50%	6%	6%	NA	NA	0%
18	Does your practice regularly provide any of the following? Select all that apply.	Scheduling to enable same day appointments (1) Appointments on weekdays before 8 am or after 5 pm (2) Appointments on weekends (3) Home visits carried out by practice staff or a clinician (4) Clinical pharmacy services provided after discharge at the practice site (5) Care that is provided in part or in whole by phone or electronic media (e.g., patient portal, e-mail, telemedicine technology) (6)	100%	100%	31%	44%	50%	56%	NA	NA

# FOCUS AREA: POPULATION HEALTH MANAGEMENT

Q#	Question	Question Components or Answer Choices	1	2	3	4	5	6	7	Don't Know
		a. tobacco use	94%	NA	NA	NA	NA	NA	NA	NA
		b. opioid use	94%	NA	NA	NA	NA	NA	NA	NA
		c. substance use	94%	NA	NA	NA	NA	NA	NA	NA
		d. polypharmacy	44%	NA	NA	NA	NA	NA	NA	NA
	For which of the following are	e. depression	94%	NA	NA	NA	NA	NA	NA	NA
	MassHealth members in your	f. low health literacy	25%	NA	NA	NA	NA	NA	NA	NA
	practice systematically screened? Select if screening	g. food security or SNAP eligibility	94%	NA	NA	NA	NA	NA	NA	NA
14	takes place at any level (Managed Care Organization,	h. housing instability	94%	NA	NA	NA	NA	NA	NA	NA
	Accountable Care Organization,	i. utility needs	44%	NA	NA	NA	NA	NA	NA	NA
	Practice, CP)	j. interpersonal violence	81%	NA	NA	NA	NA	NA	NA	NA
		k. transportation needs	38%	NA	NA	NA	NA	NA	NA	NA
		I. need for financial assistance with medical bills	69%	NA	NA	NA	NA	NA	NA	NA
		m. Medicaid eligibility	100%	NA	NA	NA	NA	NA	NA	NA
		n. none of the above	0%	NA	NA	NA	NA	NA	NA	NA
16	How often are MassHealth members referred from your practice to social service organizations to address health-related social needs (e.g., housing, food security)?	Almost Never, Rarely, Sometimes, Usually, Almost Always (1-5) Not Applicable	0%	0%	25%	44%	31%	NA	NA	0%

19	What is the main source of information that your practice uses to identify which of your MassHealth members are complex, high need patients? Select one.	a. We perform an ad hoc review of information from our own practice's system(s) (e.g., EHR) when we think it is relevant (1) b. We regularly apply systematic risk stratification algorithms in our practice using our patient data (2) c. We receive risk stratification information from a managed care organization or accountable care organization (3) d. We do not have a way of knowing which patients are complex/high need (4) e. Don't know	0%	0%	100%	0%	NA	NA	NA	0%
29	Please select the option below that best describes the change in the past year in your practice site's ability to tailor delivery of care to meet the needs of patients affected by health inequities (e.g., by using culturally and linguistically appropriate services):	Gotten a lot harder (1) Gotten a little harder (2) No change (3) Gotten a little easier (4) Gotten a lot easier (5)	0%	13%	38%	50%	0%	NA	NA	NA
30	How often does your practice site use site-specific data to identify health inequities within its served population? For example, data might include EHR charts or ACO reports.	Annually (1) Bi-annually (2) Quarterly (3) Monthly (4) On an ad hoc basis (5) We do not have access to this type of data. (6) We have access to this type of data but do no analyze it for health inequities. (7)	25%	0%	50%	25%	0%	0%	0%	NA

# **GENERAL QUESTIONS**

Q#	Question	Question Components or Answer Choices	Focus Area	1	2	3	4	5	6	7	Don't Know
20	Our records show that your practice is participating in the [ACO name] for some or all of its MassHealth Medicaid patients. Is that correct?	Yes (1) I am not aware of this (2)	General	100%	0%	NA	NA	NA	NA	NA	NA
20_0	Were you able to find a colleague who can help you answer questions about [ACO Name]?	Yes (1) No (2)	General	NA	NA	NA	NA	NA	NA	NA	NA
20a	Currently, which of the following best describes how many of your practice's patients are covered by [ACO Name]?	Very few (1) A minority (2) About half (3) A clear majority (4) Nearly all (5)	General	0%	44%	44%	13%	0%	NA	NA	NA
36	Who owns your practice? (select one)	a. Independently owned (1) b. A larger physician group (2) c. A hospital (3) d. A healthcare system (may include a hospital) (4) e. Other (please specify) (5)	General	50%	0%	0%	0%	50%	NA	NA	NA
39	Which of the following best describes your practice site?	Adult (1) Pediatric (2) Both (3)	General	0%	0%	100%	NA	NA	NA	NA	NA
40	Currently which of the following best describes how many of your practice's patients are covered by any contracts with cost of care accountability?	Very few (1) A minority (2) About half (3) A majority (4) Nearly all (5)	General	6%	38%	56%	0%	0%	NA	NA	NA
41	To what extent do providers and staff at your practice site seem to agree that "total cost of care" contracts will become a major and sustained model of payment at your practice in the near-term (i.e., within five years)?	Strongly disagree (1) Disagree (2) Neither agree nor disagree (3) Agree (4) Strongly agree (5)	General	13%	0%	25%	63%	0%	NA	NA	NA

42	What is your professional discipline? (select one)	a. Primary care physician (1) b. Physician assistant/nurse practitioner (2) c. Registered nurse/nurse care manager/ LVN/LPN (3) d. Professional administrator (e.g., practice manager) (4) e. Other-please specify: (5)	General	0%	0%	0%	88%	13%	NA	NA	NA
43	How long have you worked at this practice site? (select one)	a. Less than 6 months (1) b. 6-12 months (2) c. 1-2 years (3) d. 3-5 years (4) e. More than 5 years (5)	General	0%	0%	38%	19%	44%	NA	NA	NA
44	Did you ask a colleague for help in answering questions on the survey?	Yes (1) No (2)	General	31%	69%	NA	NA	NA	NA	NA	NA

# **APPENDIX IV: ACRONYM GLOSSARY**

ACPP	Accountable Care Partnership Plan
ACO	Accountable Care Organization
ADT	Admission, Discharge, Transfer
BH CP	Behavioral Health Community Partner
CCCM	Care Coordination & Care Management
CCM	Complex Care Management
CHA	Community Health Advocate
CHW	Community Health Worker
CMS	Centers for Medicare and Medicaid Services
CP	Community Partner
CWA	Community Wellness Advocate
DMH	Department of Mental Health
DSRIP	Delivery System Reform Incentive Payment
ED	Emergency Department
EHR	Electronic Health Record
ENS	Event Notification Service
EOHHS	Executive Office of Health and Human Services
FPL	Federal Poverty Level
FPP	Full Participation Plan
FQHC	Federally Qualified Health Center
HIE	Health Information Exchange
HIT	Health Information Technology
HRSN	Health-Related Social Need
IA	Independent Assessor
IE	Independent Evaluator
JOC	Joint Operating Committee
KII	Key Informant Interview
LGBTQ	lesbian, gay, bisexual, transgender, queer, questioning
LCSW	Licensed Independent Clinical Social Worker
LPN	Licensed Practical Nurse
LTSS CP	Long Term Services and Supports Community Partner
MAeHC	Massachusetts eHealth Collaborative
MAT	Medication for Addiction Treatment
MCO	Managed Care Organization
MPA	Midpoint Assessment
OBAT	Office-Based Addiction Treatment
PCP	Primary Care Provider
PFAC	Patient and Family Advisory Committee
PHM	Population Health Management
QI	Quality Improvement
QMC	Quality Management Committee
· -	adding management committee

RN	Registered Nurse
SFTP	Secure File Transfer Protocol
SMI	Serious Mental Illness
SUD	Substance Use Disorder
SVP	Senior Vice President
SWI	Statewide Investments
TCOC	Total Cost of Care
VNA	Visiting Nurse Association

# **APPENDIX V: ACO COMMENT**

Each ACO was provided with the opportunity to review their individual MPA report. The ACO had a two week comment period, during which it had the option of making a statement about the report. ACOs were provided with a form and instructions for submitting requests for correction (e.g., typos) and a comment of 1,000 word or less. ACOs were instructed that the comment may be attached as an appendix to the public-facing report, at the discretion of MassHealth and the IA.

Comments and requests for correction were reviewed by the IA and by MassHealth. If the ACO submitted a comment, it is provided below. If the ACO requested a minor clarification in the narrative that added useful detail or context but had no bearing on the findings, the IA made the requested change. If a request for correction or change had the potential to impact the findings, the IA reviewed the MPA data sources again and attempted to identify documentation in support of the requested change. If documentation was identified, the change was made. If documentation was not identified, no change was made to the report but the information provided by the ACO in the request for correction is shown below.

#### **ACO Comment**

None submitted.