

# Chapter 30B and Professional Service Contracts

MassBuys 2024





## Learning Objectives

- Understand the basics of Chapter 30B
- Identify best practices for procuring professional services





#### Introduction to Chapter 30B

- Chapter 30B: Uniform Procurement Act
  - $_{\odot}$  Enacted in 1990
  - Governs supplies and services procurement by local governments
  - Commonwealth agencies subject to different supplies and services procurement rules
  - Construction procurement covered by different statutes



- Promote competition and fairness by clarifying local contracting for vendors competing for contracts and for citizens observing the process
- Save taxpayer money through robust competition for larger procurements
- Promote integrity and public confidence in government



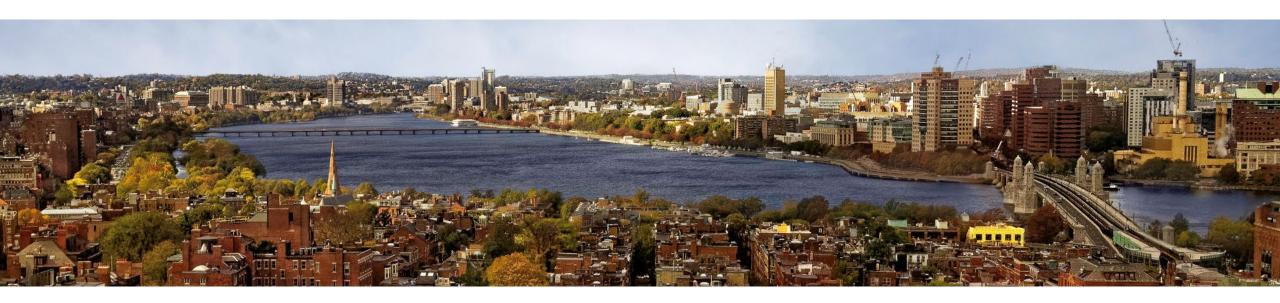
#### **OIG and Chapter 30B**

- MA Office of the Inspector General
- Chapter 30B support
  - OIG Academy
  - MCPPO designation
  - o 30B Hotline
  - Publications and technical assistance



- This is a general overview of Chapter 30B. Most local jurisdictions subject to Chapter 30B.
- This training does not cover state procurement rules, or the MA design and construction bid laws
- Other statutes and regulations often apply along with procurement laws. Ex: Prevailing wage law & finance law





# **Chapter 30B Basics**

#### **Uniform Procurement Act**



#### Procurements Subject to Chapter 30B

#### Acquisition

Supplies

Real property

 Services, including revenue generating services

#### Disposition

- Surplus supplies
- Real property
- Surplus and Real property not covered in this training



## Chapter 30B Procurement Thresholds & Processes

**Procurement Amount (cities & towns)** 

- Less than \$10,000
- At least \$10,000 but not more than \$50,000
- More than \$50,000

**Procurement Process** 

- "Sound business practices"
- Three written quotes

 Competitive sealed bids or proposals



## Thresholds for Schools

- As of 11/25/22
- For school districts only
- Quotes threshold raised to \$100,000
- This also increases bids/RFP threshold to \$100,000



### Responsive and Responsible Vendor

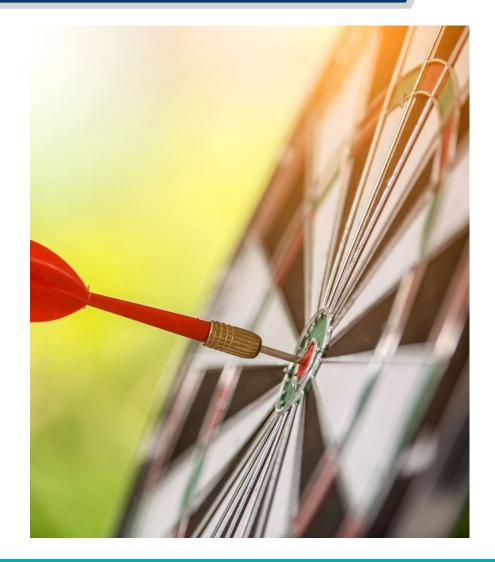
#### Applies to all thresholds

#### **Responsive**

- Minimum requirements
- Submit all documents

#### **Responsible**

- Capability
- Integrity
- Reliability





#### **Price Quotations**

 Threshold: at least \$10,000, but not more than \$50,000

Solicit at Vendor must least three customarily provide written the solicited supply or service quotes Not required Must document to receive good faith effort three quotes



#### Written Purchase Description

- Use accurate written description of what you are seeking
- All quotes must be in writing
- Think of this as an informal bid process
- Keep a file





#### Invitations for Bids and Requests for Proposals

- Commonly known as IFBs and RFPs
- Similar process: both bids and proposals are sealed
- Bids selected based on lowest price
- Proposals selected based on quality factors in addition to price. Price is not primary factor.



- The second procurement method at the >\$50,000 level
- For services or "unique" supplies when a bid will not be adequate to enable jurisdiction to identify the best value
- RFPs have many more procedural requirements than IFBs and should be used sparingly



## IFB and RFP Steps

- 1. Prepare the solicitation
- 2. Advertise and distribute
- 3. Receive, open, and record
- 4. Evaluate
- 5. Award
- 6. Retain records
- 7. Monitor contract





## **Preparing Solicitation**

- Purchase description (scope of services)
- Quality requirements (minimum requirements)
- Comparative or evaluative criteria (RFPs)
- Bid/proposal sheet/template



## Preparing Solicitation, cont.

- Rule for award
- Standard forms
- Contract terms and conditions
- Submission requirements
- Prevailing wage sheets?





## "Yes-or-No" Minimum Quality Standards

- Quality requirements. Like resume screening.
  - o Does the bidder meet each quality requirement?
    - If the answer is "yes," the bid remains under consideration
    - If the answer is "no," the bid is eliminated from further consideration
    - Sometimes referred to as minimum requirements
    - Ensure these requirements do not limit competition or appear targeted toward particular vendors



- When using an IFB, award the contract to the responsible and responsive bidder offering the lowest price (or highest in revenue-generating contract)
- For RFPs, award to the responsible and responsive proposer that submitted as the most advantageous proposal at the best price/value
- Include rule for award in solicitation for IFB or RFP



#### **RFP** Comparative Criteria



- Cannot be arbitrary
- Must be measurable
- Need a fair basis for inclusion
- Based only on what you included in the solicitation (think grading rubric like in school)



#### RFP Comparative Criteria Ratings, Examples

- Highly advantageous: Proposer has 5 or more years of experience providing janitorial services in schools
- Advantageous: Proposer has 3 or more years but fewer than 5 years of experience providing janitorial services in schools
- Not Advantageous: At least 1 but fewer than 3 years of experience providing janitorial services in schools
- Unacceptable: Proposer has less than 1 year of experience providing janitorial services in schools

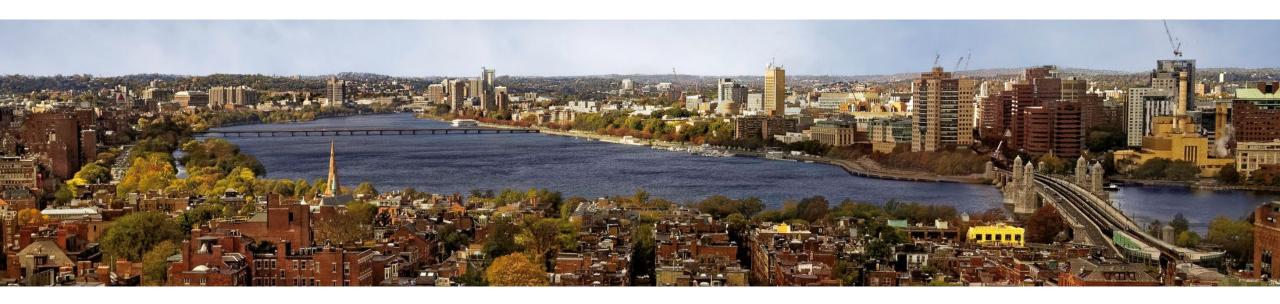


#### Proposal Evaluation: Be careful

- Scoring by evaluation committee members should be comparable if criteria are objective.
  - Example: 5 years or more of experience = highly advantageous
  - $_{\odot}$  All evaluators should all rank this the same
  - In case of question, the chair must mediate and/or the committee must ask the vendor for an explanation

 $\circ$  No guess work





# **Exemptions**



#### Exemptions from Chapter 30B

- Chapter 30B has more than 34 exemptions (most listed in section 1)
  - Examples: energy contracts, municipal airports, lawyers, solid waste disposal





#### OSD Contracts/COMMBUYS

- Statewide contracts procured competitively by OSD
- Use by local jurisdiction is deemed to comply with Chapter 30B
- For supplies and services
- Follow specific user guide applicable to the particular contract
- Chapter 30B dollar thresholds do not apply



#### **Cooperative Contracts**

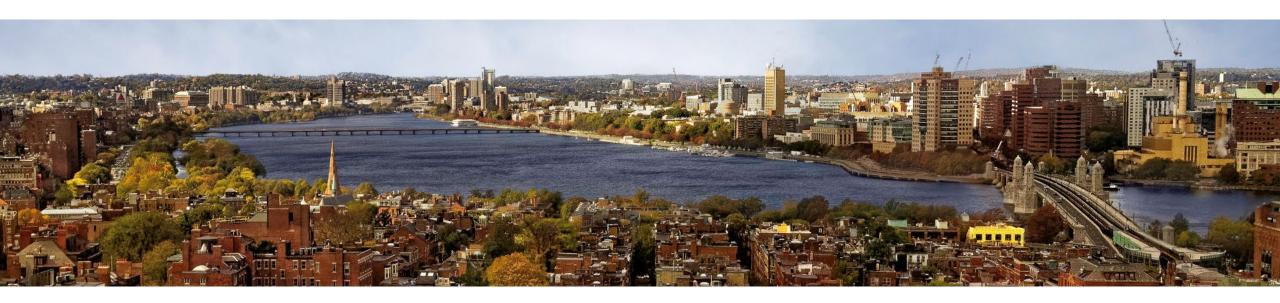
- May originate with out-of-state public procurement unit
- Must be procured using fair and open competition
- Any level of government
- Local Massachusetts jurisdiction not part of original agreement
- Must follow agreement
- Supplies only



#### Collective (Collaborative) Contracts

- Multiple jurisdictions band together to boost purchasing power and reduce procurement costs
  - Examples: Berkshire Regional Group Purchasing Program, SERSG Southeastern Regional Services Group
- Supplies and services
- One jurisdiction will take the lead, but all must be members of the group before contract solicitation
  - No piggybacking on to existing collective contracts; wait until contract is rebid to join membership organization





# **Professional Services**

#### **Best Practices**



## Professional Services: Exempt or Not

- Qualitative evaluation important even when exempt
  - Lawyers, CPAs, medical professionals, engineers, surveyors, etc.
- Consider minimum qualifications and experience
- Consider licensure, certifications, degrees
- Check state contracts for applicable services



### Professional Services Contracts: Exempt or Not

- MUST develop scope of services and/or performance standards
  - Performance measures should be objective, well-defined measures that are disclosed to all parties
- Specify work product
- Cannot leave services contracted for open ended
- Consider contract maximum/cap for each service stage



#### **Professional Services Best Practices**



- Ensure no conflict of interest – attestation statement
- No payment can be made to vendor until you have accepted their work as satisfactory. No retainers.



#### **Professional Services Best Practices**

- Consider a qualifications-based process (like designer selection) for exempt services like engineers and related professionals
- Consider RFI (request for information/interest) or RFQ (request for qualifications) process pre-solicitation
- Qualifications and price should supersede preferences
- Renewal rather than rebidding should be in best interest of the jurisdiction even if service is exempt from Chapter 30B



#### **OSD Professional Services Contracts**



#### **Professional Services Solutions for Municipalities**

#### Vetted Businesses - Competitive Pricing – Compliance with 30B requirements

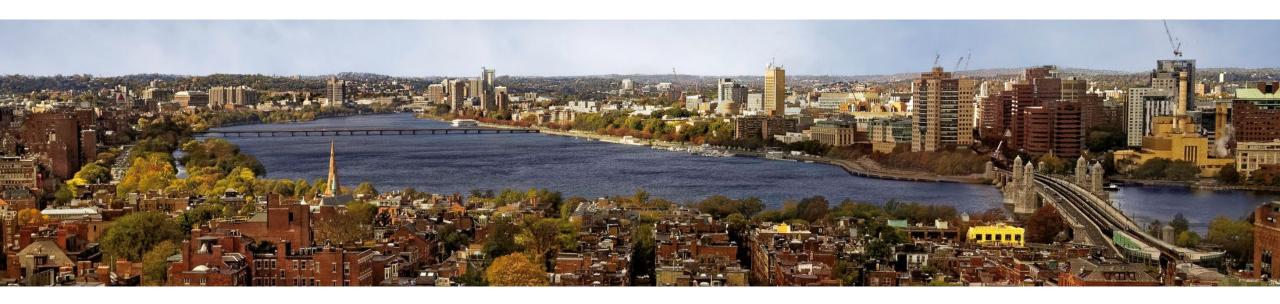
From large-scale projects to day-to-day operations, the Operational Services Division (OSD) offers an array of Professional Services contracts to help cities, towns, school districts, and other municipal purchasers. More information about <u>Statewide Contracts</u> may be found on OSD's webpages.

Need	Solution
Comprehensive Marketing Services	<u>PRF70</u>
Audit and Accounting Services	<u>PRF78</u>
Engineering Services, including site evaluation and construction oversight services	<u>PRF69</u>
Temporary Help Employees	PRF71
Foreign Language Interpretation and Translation*	PRF75
* Most popular contract among municipalities!	
Environmental Projects	
Need	Solution
Asbestos Consulting and Sampling	PRF77
Climate Research and Analysis	PRF74
Energy Consulting Services	PRF74
	DDC77
Environmental Assessment of Facilities	<u>PRF77</u>
Environmental Assessment of Facilities Grant Writing, including environmental grants	<u>PRF74</u>

Questions? Contact the OSD Help Desk at OSDHelpDesk@mass.gov or at 888-MA-State (627-8283)

One Ashburton Place, Suite 1608 | Boston, MA 02108 | 617-720-3300 | www.mass.gov/osd





## Resources



## Chapter 30B and Training

#### 30B Hotline

<u>30BHotline@mass.gov</u> or
 617-722-8838 or us the
 online form at
 <u>https://www.mass.gov/orgs/o</u>
 <u>ffice-of-the-inspector-general</u>

**OIG Academy** 

 <u>MA-IGO-</u> <u>TRAINING@mass.gov</u>





### Fraud Reporting

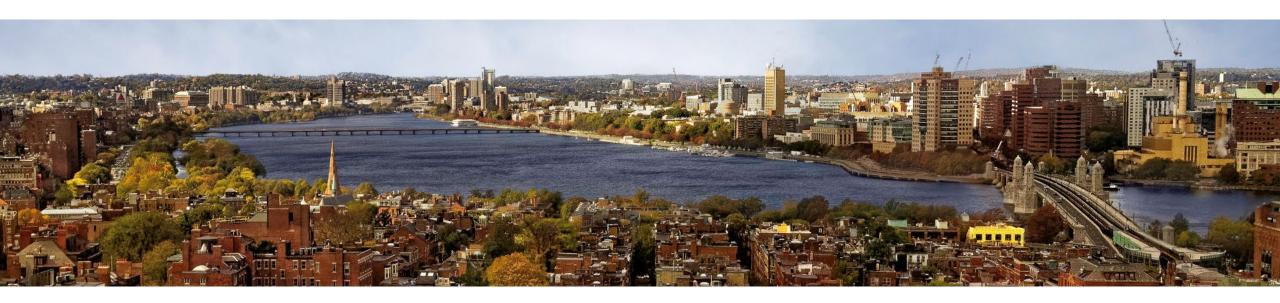
- OIG 24-hour Confidential Fraud Hotline at (800) 322-1323
  Confidential translation services are available in most languages.
- OIG 24-hour Confidential Email Address at IGO-FightFraud@mass.gov
- Online form to report fraud, waste or abuse at https://www.mass.gov/forms/report-fraud-waste-orabuse-of-government-funds-or-property-to-the-oigonline-form



#### Resources on OIG Website

- www.mass.gov/ig
  - o 30B Manual
  - Procurement Charts
  - Design & Construction Manual
  - OIG Bulletin, FAQs, Advisories
  - OIG Academy class listings
  - YouTube Page





# **Questions?**

