Commonwealth of Massachusetts Executive Office of Energy & Environmental Affairs DEPARTMENT OF ENERGY RESOURCES

CLEAN PEAK ENERGY PORTFOLIO STANDARD

CLEAN PEAK RESOURCE ELIGIBILITY GUIDELINE

for Clean Peak Energy Portfolio Standard Participants on Determining the Eligibility Requirements

October 26, 2020

Pursuant to the Clean Peak Energy Standard Regulations at 225 CMR 21.00

This Guideline clarifies the method by which the Department of Energy Resources ("Department") determines Clean Peak Resource eligibility.

1. Interconnection

a. <u>Provisions in the CPS Statute and Regulations</u>

The CPS statute at M.G.L. Chapter 25A, Section 3¹ defines the following:

"Clean peak resource", a qualified RPS resource, a qualified energy storage system or a demand response resource that generates, dispatches or discharges electricity to the electric distribution system during seasonal peak periods, or alternatively, reduces load on said system.

225 CMR 21.05 (1) (a) requires the following:

The Clean Peak Resource shall be interconnected with or offset load otherwise served by the Distribution System or interconnected with the Transmission System in the Commonwealth of Massachusetts. Clean Peak Resources must demonstrate that they generate, dispatch or discharge electricity to the electric distribution system in Massachusetts.

b. **Determinations**

The transmission system, as defined M.G.L. c. 164, § 1, primarily serves to transmit power over long distances in order to discharge electricity to distribution systems. For purposes of Clean Peak Resource eligibility, Resources interconnected to the Transmission System in the Commonwealth of Massachusetts which have an obligation to deliver to the Commonwealth of Massachusetts sufficiently demonstrate that they will discharge to the Distribution System of the Commonwealth of Massachusetts. Resources interconnected to the Transmission System within the Commonwealth of Massachusetts with no contractual obligation for a delivery point of its energy can be considered to discharge to the electric Distribution System of the Commonwealth of Massachusetts, as electricity tends to flow to nearest load. Resources interconnected to the Transmission System within the Commonwealth of Massachusetts which have an obligation to deliver outside of the Commonwealth of Massachusetts do not meet the statutory definition, as

¹ CPS was established by Chapter 227 of the Acts of 2018, available at <u>https://malegislature.gov/Laws/SessionLaws/Acts/2018/Chapter227</u>

their delivery requirement indicates they will not discharge to the electric Distribution System of the Commonwealth of Massachusetts.

Per the definition of a Clean Peak Resource, a Demand Response Resource must reduce load on the electric Distribution System, and as such, it must be served by the electric Distribution System.

2. <u>Qualified RPS Resources</u> a. <u>Provisions in the CPS Statute and Regulations</u>

The CPS statute at M.G.L. Chapter 25A, Section 10² defines the following:

"Qualified RPS resource", a renewable energy generating source, as defined in subsection (c) or in subsection (d) of section 11F that has: (i) installed a qualified energy storage system at its facility; or (ii) commenced commercial operation on or after January 1, 2019.

225 CMR 21.05 (1) (a) 1 requires the following:

Qualified RPS Resources:

- a. RPS Class I Renewable Generation Units with a Commercial Operation Date on or after January 1, 2019 that have received a Statement of Qualification and meet all other applicable requirements will be eligible to generate Clean Peak Energy Certificates.
- b. RPS Class I Renewable Generation Units and RPS Class II Renewable Generation Units with a Commercial Operation Date prior to January 1, 2019, that are co-located with a Qualified Energy Storage System that has a Commercial Operation Date on or after January 1, 2019, subject to the following:
 - i. Minimum Nominal Rated Power. The nominal rated power capacity of a Qualified Energy Storage System paired with a RPS Class I Renewable Generation Unit or RPS Class II Renewable Generation Unit must be at least 25% of the nameplate power rating of the RPS Class I Renewable Generation Unit or RPS Class II Renewable Generation Unit.
 - Special Provisions for De-rated Qualified Energy Storage Systems paired with RPS Class I Renewable Generation Units and RPS Class II Renewable Generation Units. A Qualified Energy Storage System's nominal rated power capacity may be de-rated to meet the four hour minimum nominal useful energy requirements in 225 CMR 20.05(1)(a)2.b. provided its de-rated power capacity is still at least 25% of the nameplate power rating of the RPS Class I Renewable Generation Unit or RPS Class II Renewable Generation Unit with which it is paired.

² CPS was established by Chapter 227 of the Acts of 2018, available at <u>https://malegislature.gov/Laws/SessionLaws/Acts/2018/Chapter227</u>

- *ii. Minimum Nominal Useful Energy. The nominal useful energy capacity of the Energy Storage System must be at least four hours at the nominal rated power.*
- iii. Co-Location. The RPS Class I or Class II generation unit and the Qualified Energy Storage System must be located on the same or adjacent parcels within the same Distribution Company's service territory, and must be interconnected to the same common collector located on the same parcel(s) on which the RPS Class I or Class II Generation Unit and Qualified Energy Storage System facilities are located.

b. **Determinations**

New RPS Class I Resources

225 CMR 21.00 does not establish any additional eligibility criteria on New RPS Class I Resources.

Existing RPS Class I/Class II Resources paired with Qualified Energy Storage System

225 CMR 21.00 establishes minimum requirements for the relative sizing of the energy storage relative to the Existing RPS Class I/II resource.

The performance of the Qualified Energy Storage is already eligible for creating Clean Peak Energy Certificates. As such, the statutory inclusion of existing RPS Class I/II resources indicates the full production of those RPS resources becomes eligible by including energy storage, and not just the incremental energy shifted by the energy storage. Because the full production of the RPS Class I/II resource becomes eligible for the production of Clean Peak Energy Certificates without modifying its output times to better align with the Seasonal Peak Periods, the Department has determined that the Qualified Energy Storage should at least be of sufficient size to substantially modify the production profile of the resource. The minimum size threshold is designed to mitigate use cases that are inconsistent with Clean Peak Program goals and requirements. For example, it is not consistent with Clean Peak Program goals and requirements to allow the full output of a 12 MW Waste to Energy facility eligible for Clean Peak Energy Certificates by adding a 7 kW / 14 kWh Qualified Energy Storage System.

The minimum size requirement builds upon and is consistent with size ratios established in 225 CMR 20.00, which requires a similar 25% ratio of energy storage nameplate capacity to Class I/II RPS Resource nameplate capacity. 225 CMR 21.00 requires a minimum 4 hour duration, to align the minimum energy storage duration requirement with the 4 hour Seasonal Peak Period duration. 225 CMR 21.00 includes flexibility for a resource to maintain eligibility if it has less than 4 hour duration, by de-rating the nameplate capacity to a point at which it has an equivalent of 4 hour duration, so long as the de-rated nameplate capacity remains greater than or equal to 25% of the nameplate capacity of the Class I/II RPS Resource. This flexibility enables site specific appropriate sizing of the power and energy storage is of sufficient size to substantially change the production profile of the Class I/II RPS Resource. The relative size requirement for the Qualified Energy Storage Resource is only applicable to enabling an Existing RPS Class I/II RPS resource to become eligible to participate in the Clean Peak Standard, and there is no such size threshold requirement for new RPS Class I Resources, as those resources are not subject to the requirement to pair with Qualified Energy Storage Resources.

3. <u>Qualified Energy Storage Systems</u>

a. <u>Provisions in the CPS Statute and Regulations</u>

The CPS statute at M.G.L. Chapter 25A, Section 9³ defines the following:

"Qualified energy storage system", an energy storage system, as defined in section 1 of chapter 164, that commenced commercial operation or provided incremental new capacity at an existing energy storage system on or after January 1, 2019; provided, however, that such system operates primarily to store and discharge renewable energy as defined in said section 1 of said chapter 164.

225 CMR 21.05 (1) (a) 2 requires the following:

<u>Qualified Energy Storage Systems</u>: A Qualified Energy Storage System may demonstrate operating primarily to store and discharge renewable energy by demonstrating one or more of the following:

- a. Co-location with a Qualified RPS Resource as defined in 20.05(1)(a)(i)(b)(iii);
- b. Contractual pairing with a Qualified RPS Resource that demonstrates to the Department's satisfaction that the Qualified Energy Storage System operates primarily to store and discharge renewable energy;
- *c.* Charging coincident with periods of typically high renewable energy production as a percent of the grid generation mix as defined below;
 - 1. Spring: twelve (12) a.m. until six (6) a.m. and eight (8) a.m. until four (4) p.m.
 - 2. Summer: twelve (12) a.m. until six (6) a.m. and seven (7) a.m. until two (2) p.m.
 - 3. Fall: twelve (12) a.m. until six (6) a.m. and nine (9) a.m. until three (3) p.m.
 - 4. Winter: twelve (12) a.m. until six (6) a.m. and ten (10 a.m. until three (3) p.m.

	Energy Storage Charging Windows	
Clean Peak	Wind-Based	Solar-Based
Season	Charging Hours	Charging Hours
Spring	12am - 6am	8am - 4pm
Summer	12am - 6am	7am - 2pm
Fall	12am - 6am	9am - 3pm
Winter	12am - 6am	10am - 3pm

d. Inclusion of an operational schedule in the Qualified Energy Storage System's Interconnection Service Agreement demonstrating that the Qualified Energy Storage System serves to resolve load flow or power quality concerns otherwise associated with intermittent renewable energy resources.

b. <u>Determinations</u>

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The Department determined that there should be multiple mechanisms for Qualified Energy Storage Systems to demonstrate their eligibility, specifically serving to primarily store and discharge renewable energy. These eligibility requirements are designed to ensure the energy shifted by Qualified Energy Storage Systems in support of the Clean Peak Energy Standard can be considered renewable and thereby meet the policy objectives of the Department.

Co-Location Nameplate Capacity Requirement:

The Qualified RPS Resource with which the energy storage co-locates must have a nameplate capacity of at least 75% of the nameplate capacity of the energy storage for the energy storage to be deemed Qualified Energy Storage by Co-Location

Co-location with a Qualified RPS Resource ensures a direct tie to renewable energy generation. Similar to the minimum size threshold above, the Department recognizes that there must be a minimum size threshold for the ratio of the Co-located Qualified RPS Resource to ensure consistency with program goals and requirements. For example, this requirement prevents the theoretical situation by which a single 300-Watt solar PV module would otherwise qualify a 4MW energy storage system by co-location. Eligibility will be determined at the time of application for a Statement of Qualification, and the Department will require that the applicant certifies ongoing eligibility by confirmation that the Co-located Qualified RPS Resource remains operational.

Co-Location by Contractual Pairing:

Contractual paring with a Qualified RPS Resource provides an option for a facility to demonstrate eligibility through an enforceable, legal tie to clean energy generation. A facility may enter into an operational contract with a Qualified RPS Resource. In order to demonstrate eligibility in this manner, the terms and conditions of the contract must support to the Department's satisfaction that the energy storage will operate to primarily store and discharge renewable energy. Eligibility will be determined at the time of application for a Statement of Qualification, and the Department will require that the applicant certify ongoing eligibility by confirmation that the Contractually paired Qualified RPS Resource remains operational.

Charging Coincident with High Renewable Energy Production:

Charging Qualified Energy Storage Systems when renewables are at their highest percent of the generation mix and discharging during peak provides an opportunity for a facility to demonstrate that these systems are shifting renewable energy. Eligibility will be determined by self-certification by the applicant when requesting a Statement of Qualification. The Department will require the applicant to certify ongoing eligibility, and will also compare the Qualified Energy Storage Systems' monthly output within Seasonal Peak Periods with its input during the Charging Windows.

Interconnection Service Agreement Operational Schedule:

A Qualified Energy Storage System operational schedule can demonstrate that the system is used to directly support the performance and functionality of clean energy generation. Eligibility of Qualified Energy Storage that demonstrates it resolves hosting capacity and or power quality

concerns associated with clean energy generation will be determined at the time of application for a Statement of Qualification.

4. <u>Demand Response Resources</u>

a. <u>Provisions in the CPS Statute and Regulations</u>

The CPS statute at M.G.L. Chapter 25A, Section 8⁴ defines the following:

"Demand response resource", changes in electric usage by end-use customers in the commonwealth from their normal consumption patterns in response to: (i) changes in the price of electricity over time, including, but not limited to, time-of-use rates for residential and small commercial and industrial customers; or (ii) incentive payments designed to induce lower electricity use at times of high wholesale market prices or when system reliability is jeopardized.

225 CMR 21.05 (1) (a) 3 requires the following:

<u>Demand Response Resources</u>: Demand Response Resources must demonstrate that changes to electric usage from their normal consumption patterns are measurable and verifiable. The Department shall publish a Guideline on Demand Response Resources to explain the parameters of Demand Response Resources in the Clean Peak Standard.

a. A facility that generates electricity, including a Qualified RPS Resource, shall not be considered a Demand Response Resource.

b. <u>Determinations</u>

In order to fully address Demand Response Resources, the Department developed a separate Guideline on Demand Response Resources. Full determinations are included there.

5. <u>Metering</u>

a. <u>Provisions in Regulations</u>

CMR 21.05 (2) mandates the following:

Metering. A Clean Peak Resource shall meter and report fifteen (15) minute interval performance in compliance with standards and protocols as established by a third-party Program Administrator designated by the Department. The Department may grant an exception to the fifteen (15) minute interval and designate a shorter or longer interval on a case-by-case basis. The Program Administrator shall be the designated independent third-party meter reader, as defined in Rule 2.5(j) of the NEPOOL GIS Operating Rules, or any successor rule. All standards and metering protocols shall be subject to review and approval by the Department. A Clean Peak Resource shall submit metered data to the Program Administrator for all hours of the previous month. Subject to review and approval by the Department Administrator may assess Clean Peak Resources a fee associated with the administration of the CPS. The electrical energy output or performance of a Clean Peak Resource shall be verified by the Program Administrator for the purpose of calculating the number of Clean Peak Energy

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Certificates a qualified resource produced in the previous month. The Program Administrator shall report the number of Clean Peak Energy Certificates each qualified resource is due.

b. **Determinations**

The Program Administrator will be the sole metering and data verification provider, utilizing a production tracking system to support the Clean Peak Standard. As such, once a resource is qualified to participate in the CPS, all reporting will go through the Program Administrator's production tracking system. The Department and the Program Administrator are collaborating on the design of the specific reporting requirements and guidelines for all resources but at the minimum, each qualified Clean Peak Resource must provide hourly interval data for the entire preceding month of performance. The hourly interval data must be submitted monthly to the production tracking system.