

## THE COMMONWEALTH OF MASSACHUSETTS

## DEPARTMENT OF TELECOMMUNICATIONS & ENERGY Cable Television Division

## ORDER ON COMPLIANCE FILINGS

CTV 04-3/04-4

Petition of Comcast Cable Communications, Inc. to establish and adjust the basic service tier programming and equipment rates for the communities currently served by Comcast that are subject to rate regulation.

**APPEARANCES:** Peter H. Feinberg

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FOR: COMCAST CABLE COMMUNICATIONS, INC.

Petitioner

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FOR: THE TOWNS OF ACTON, ASHBURNHAM,

BOXBOROUGH, DEERFIELD, FRANKLIN,

HUDSON, SHERBORN, STONEHAM, SUNDERLAND, TOWNSEND, AND

WHITMAN, AND THE CITY OF ATTLEBORO

Intervenor

Gilbert Hoy, Jr. Board of Selectmen 333 Washington Street Brookline, MA 02445

- and -

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FOR: THE CITIES OF FALL RIVER, FITCHBURG AND MALDEN, AND THE TOWN OF NORTH ATTLEBOROUGH

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FOR: THE CITY OF NEW BEDFORD Intervenor

The Honorable Mary Anne Clancy City of Newburyport 60 Pleasant Street Newburyport, MA 01950

FOR: THE CITY OF NEWBURYPORT Intervenor

The Honorable Michael J. Bonfanti City of Peabody 24 Lowell Street Peabody, MA 01960

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FOR: THE TOWN OF WINCHESTER <u>Intervenor</u>

CTV 04-3/04-4 Page 1

On March 31, 2006, the Cable Television Division ("Cable Division") of the

Department of Telecommunications and Energy issued an order granting in part and rejecting
in part the Petition for Reconsideration ("Petition") filed by Comcast Cable Communications,
Inc. ("Comcast" or "the Company"). Order on Petition for Reconsideration and on

Compliance Filing, CTV 04-3/04-4 (2006) ("Order"). We directed Comcast to submit a

Federal Communications Commission ("FCC") Form 1240 for Newburyport, completed in

compliance with the Order. Id. at 17. We also directed Comcast to refile its FCC Form 1205,
with its commission expenses and service drop installation times adjusted in compliance with
the Order. Id.

In its Petition, Comcast requested that the Cable Division reconsider the methodology approved to determine the initial regulated basic service tier maximum permitted rate ("BST MPR") for Newburyport. <u>Id.</u> at 3-4. Comcast argued that we should have included the true-up incorporated in the comparison communities' rates to establish the initial Newburyport BST MPR. <u>Id.</u> at 4. Upon reconsideration, we agreed that Newburyport's rate calculation should include some portion of the comparison communities' true-up that resulted from an underestimation of the previous year's external costs and inflation, but should not include any true-up from prior years that had been carried through the forms. <u>Id.</u> at 5. We determined that it would be administratively burdensome to recreate these true-up calculations for the comparable communities' forms. <u>Id.</u> We noted that Comcast had determined that \$9.25 was an adequate rate to charge in Newburyport. <u>Id.</u> Since we had now determined that some amount of true-up could be included in the rate, we approved \$9.25 as reasonable. <u>Id.</u> We directed Comcast to submit an FCC Form 1205 that calculated a BST MPR of \$9.25. <u>Id.</u> at 6.

CTV 04-3/04-4 Page 2

In compliance with the Order, Comcast filed a revised FCC Form 1240 for Newburyport on April 21, 2006, that establishes an initial BST MPR of \$9.25 for Newburyport.

In its Petition, Comcast also requested that the Cable Division reconsider two findings regarding the FCC Form 1205: (1) the exclusion of all commission costs from the FCC Form 1205 rate calculations; and (2) the application of a single method to recover drop labor costs. Id. at 6, 11. Comcast argued that the commissions were an integral component of the compensation paid to technical staff engaged in regulated activities, and hence should be included. Id. at 6. Upon reconsideration, we concluded that Comcast's compensation practices did not override the explicit language of the FCC's rule, and confirmed our original finding that the commissions must be excluded. Id. at 7-8. In the Order, we also noted that the Company had included its entire operating expenses on Schedule B, not merely its regulated expenses, as had been originally indicated on the Company's filing. Id. at 9-10.

Accordingly, we directed the Company not to remove its commissions from Schedule B, but only remove them from Step A, Line 5, an adjustment that simply reduces the ratio of regulated costs to total costs. Id. at 11.

With respect to the issue of drop labor costs, Comcast reiterated its argument that these costs could be included in the equipment basket, even if the costs are also capitalized as an accounting matter. <u>Id.</u> at 12. The Company referenced three FCC orders and the FCC's <u>First Order on Reconsideration</u> which, it asserted, supported its position. <u>Id.</u> We declined to reconsider our findings with respect to drop labor costs, because our analysis of the three FCC orders that Comcast cited and the <u>First Order on Reconsideration</u> provided no support for the Company's argument. <u>Id.</u> at 13-16.

CTV 04-3/04-4 Page 3

In compliance with the Order, Comcast filed a revised FCC Form 1205 on

April 13, 2006. Comcast has made a number of adjustments on this revised form. The

Company has removed all commissions from Step A, Line 5, while leaving commissions in

Schedule B. The Company also removed the costs associated with the installation of the initial

drop from Step A, Line 5, removed the corresponding hours from Step A, Line 6, and reduced

the average time associated with the installation of the primary drop by 14 minutes at

Schedule D, Line A.

We find that Comcast's Compliance Filings, consisting of the revised FCC Form 1240

for Newburyport and the revised FCC Form 1205, comply with the Order. We therefore

approve the Compliance Filings.

By Order of the

**Department of Telecommunications and Energy** 

**Cable Television Division** 

/s/ Alicia C. Matthews

Alicia C. Matthews

Director

Issued: May 3, 2006