

# Commonwealth of Massachusetts **Recovery Plan**

## **State and Local Fiscal Recovery Funds**

### 2023 Report

## 2023 Recovery Plan

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## **General Overview**

### **Executive Summary**

The American Rescue Plan Act of 2021, Pub. L. 117-2 (March 11, 2021) (ARPA) allocated approximately \$5.3 billion to the Commonwealth of Massachusetts through the Coronavirus State Fiscal Recovery Fund (CSFRF). This 2023 Recovery Plan Performance Report summarizes the Commonwealth's response to the public health emergency caused by COVID-19, describes programs or projects supported or proposed to be supported with CSFRF resources, and provides information about the methods, processes, and procedures used to deploy these funds.

The Commonwealth experienced approximately 2 million confirmed cases, 22,691 confirmed deaths, and a further 2,040 probable deaths due to COVID-19 per data from the Massachusetts Department of Public Health (DPH) as of June 30, 2023. Approximately 5.4 million individuals, representing 97 percent of the Commonwealth's population, have received at least one dose of the COVID-19 vaccine as of June 19, 2023.

Following the initial passage of ARPA, the Commonwealth began investing CSFRF funds into programs that addressed the immediate needs of residents. These programs, which commenced in the Spring of 2021, provided additional aid to disproportionately impacted communities, funded paid sick leave for workers to recover, quarantine, and be vaccinated against COVID-19, and encouraged adult and adolescent residents to receive a vaccine through the VaxMillions program, an initiative that awarded adults and children who received vaccines.

The Massachusetts General Court made \$4.9 billion of the CSFRF award subject to legislative appropriation on June 28, 2021. The Governor signed a \$4 billion spending plan, Chapter 102 of the Acts of 2021, "An Act relative to immediate COVID-19 recovery needs" (hereafter, "Chapter 102") in December 2021 to support continued recovery across key priority areas in the Commonwealth. The bill authorized \$2.6 billion in spending from the CSFRF allocation and a further \$1.5 billion from the state's fiscal 2021 budget surplus. The Commonwealth executive agencies and their partners continue to work to implement programming that aligns with Chapter 102.

On November 10, 2022, the Governor signed a \$3.8 billion spending plan, Chapter 268 of the Acts of 2022, "An Act Relating to Economic Growth and Relief for the Commonwealth" (hereafter, "Chapter 268") to promote economic development, strengthen health and human services, advance clean energy, expand affordable housing, and invest in local communities, businesses, and workers. The bill authorized spending from both the CSFRF allocation and from the Commonwealth's General Fund.

## **Uses of Funds**

The American Rescue Plan Act of 2021, Pub. L. 117-2 (March 11, 2021) (ARPA) allocated approximately \$5.3 billion to the Commonwealth of Massachusetts through the Coronavirus State Fiscal Recovery Fund (CSFRF).

### ***Period 1: Executive Action***

The Commonwealth received approximately \$5.3 billion as a single payment on May 19, 2021 and moved quickly to use these funds to support immediate needs. These efforts included Aid to Disproportionately Impacted Communities, COVID-19 Emergency Paid Sick Leave, and VaxMillions.

On June 28, 2021, the Massachusetts Legislature made approximately \$4.9 billion of the CSFRF allocation subject to legislative appropriation.

This action left approximately \$200 million available to the Governor for critical initiatives. These programs included: HireNow Grant Program; Health & Human Services Workforce Stabilization Payments; Chapter 766 Schools; Administrative Use; and Future of Work/Document Digitization.

### ***Period 2: Chapter 102***

The Governor recommended \$2.9 billion in CSFRF-supported spending for a range of COVID-19 response and recovery initiatives on June 28, 2021. The Legislature held a series of six public hearings related to this proposal from July 2021 until October 2021.

On December 13, 2021, the Governor signed Chapter 102, a \$4 billion spending plan to support recovery from the COVID-19 pandemic with direct funding to health care, housing and homeownership, workforce development, and other key priorities. The spending plan authorized up to \$2.6 billion in spending from the Commonwealth's total CSFRF allocation. The remaining \$1.5 billion was appropriated from the state fiscal year 2021 budget surplus.

Chapter 102 requires the Secretary of the Executive Office for Administration and Finance to assign spending programs to federal or state revenue based on federal grant eligibility guidelines and regulations. These programs and projects continue to be designed and implemented across the Commonwealth.

### ***Period 3: Chapter 268***

On November 10, 2022, the Governor signed Chapter 268, a \$3.8 billion spending plan to promote economic development, strengthen health and human services, advance clean energy, expand affordable housing, and invest in local communities, businesses, and workers. The bill authorized spending from both the CSFRF allocation and from the Commonwealth's General Fund.

Similar to Chapter 102, Chapter 268 requires the Secretary of the Executive Office for Administration and Finance to assign spending programs to federal or state revenue based on federal grant eligibility guidelines and regulations. These programs and projects continue to be designed and implemented across the Commonwealth.

For a detailed table on the Commonwealth's planned use for CSFRF funds refer to Appendix I.

### **Promoting Equitable Outcomes and Community Engagement**

The Commonwealth has worked with a range of stakeholders to propose and implement CSFRF programs that address the needs of residents who have been disproportionately affected by the COVID-19 pandemic and to increase access to CSFRF funding. Prior to the passage of Chapter 102 of the Acts of 2021, additional aid to disproportionately impacted communities and the paid sick leave program were created and implemented to respond to the disparities heightened by the pandemic.

While the initial Coronavirus Local Fiscal Recovery Fund (CLFRF) provided funding to counties, cities, and towns in Massachusetts, the Commonwealth allocated an additional \$109.1 million from the CSFRF to four communities that were designated as hardest hit by the Massachusetts Department of Public Health – Chelsea, Everett, Methuen, and Randolph.

The Massachusetts Emergency Paid Sick Leave Program reimbursed eligible employers for the cost of providing COVID-19-related paid sick leave for all employees that needed leave time for illness, quarantine, and vaccinations. The Commonwealth ensured that all employees, especially those that are lower-wage workers, had access to paid sick leave. The program conducted outreach to employers, employees, and healthcare providers to increase awareness of the resource being provided.

Chapter 102 created a Federal Funds Equity and Accountability Review Panel (the Panel) charged with tracking how the CSFRF-supported spending is distributed throughout the Commonwealth.

The Panel's primary responsibility is to work with the Executive Office for Administration and Finance in drafting and maintaining a website that will track the amount of CSFRF funds allocated to all cities and towns within the Commonwealth that were disproportionately impacted by COVID-19. The Panel is responsible for setting allocation goals for all the CSFRF funds. On May 31, 2023, the Panel voted unanimously to approve the allocation goals that utilize three different metrics to identify the most impacted communities. The three metrics are: (1) vaccine equity initiative, defined as the 20 most impacted communities through the pandemic, (2) 50% or more of a municipalities' population living within an environmental justice, and (3) 50% or more of the geographical area of a municipality lives within a higher social vulnerability index score. The Panel will continue to make recommendations to the Massachusetts Legislature on how best to allocate the CSFRF funds.

The Commonwealth allocated \$100 million to the Department of Elementary and Secondary Education (DESE) to establish a grant program that begins to address inequitable school facilities' needs and repairs by improving ventilation and indoor air-quality to support healthy learning environments. Eligibility for the funding is limited to school districts with economically disadvantaged student populations, meaning a district that serves a at least 46.1% low-income students or English language learners. The amount eligible for districts has been predetermined by the Commonwealth.

Additionally, the Commonwealth allocated \$50 million to support digital equity across vulnerable populations, with a specific focus on reducing barriers to online activities related to education,

work, civic/social processes, and healthcare. The funding will provide Wi-Fi systems in affordable housing and neighborhoods, improvements to inadequate broadband infrastructure in public spaces, Wi-Fi cellular hotspots to individuals lacking stable housing, and establishes and implements digital literacy training programs.

## **Labor Practices**

While the Commonwealth of Massachusetts is utilizing the Revenue Replacement category for numerous infrastructure projects, there are several projects that highlight how the Commonwealth continues to prioritize strong labor practices in its normal business processes and procedures. As projects, like the Clean Water Trust Project, are planned and agreements are finalized, the Commonwealth will take steps to ensure that the labor and contract practices provide prompt, effective, and efficient delivery for high-quality infrastructure projects.

Furthermore, the Commonwealth created the Supplier Diversity Office (SDO) who's mission is to promote diversity, equity, and inclusion in state contracting for businesses owned by minorities, women, Portuguese, veterans, service-disabled veterans, those with a disability, and LGBT individuals, as well as small Massachusetts businesses. The SDO certifies these businesses and manages several programs that help them enhance their marketability when bidding on public contracts.

The Commonwealth will seek to utilize project labor agreements, community benefits agreements, prevailing wage requirements, and local hiring in infrastructure projects. The execution of these workforce practices will be communicated in future recovery plans submitted to the U.S. Treasury.

## **Use of Evidence**

The Commonwealth continues to leverage two strategic themes based on the Results for American 2020 State Standard of Excellence to provide a framework for the use of evidence-based interventions in its Recovery Plan. These themes include:

- Using project budgets to build and focus state evaluation capacity and resources on evidence-based investments and
- Directing grant and contract spending towards interventions with evidence of effectiveness to deliver results and encourage innovation

Balancing the need for expedited implementation of Recovery Plan projects with the inherent challenges of major institutional process changes, a project budgeting process that emphasizes evidence-based investments continues to be integrated as much as possible into the Commonwealth's broader systematic approach to managing results. In directing grants and contracts as part of project planning and implementation, the Commonwealth has looked, and will continue to look, for programs that could deliver services or support that is critical to achieving Recovery Plan outcomes by evaluating each program's:

- Purpose – What is provided through the program?
- Target Population – To which communities will the program's support/funds go directly?
- Equity Focus – Does the program specifically and intentionally focus on underserved populations?

- Potential Evidence Base – What program outputs are measured? What is the program's intended outcome, and is it measured?

The Commonwealth's allocation of CSFRF to the four disproportionately impacted "hardest hit" communities, the VaxMillions giveaway, and Digital Equity Partnership Program demonstrate this framework.

The Massachusetts Department of Public Health (DPH) determined Chelsea, Everett, Methuen, and Randolph were disproportionately impacted by the COVID-19 pandemic. These communities received additional CSFRF funding from the Massachusetts legislature in support of an equitable outlook, ensuring the most impacted communities received the resources they required. The outputs of this program are measured through the required reports that these communities are responsible for as subrecipients of the Commonwealth.

Additionally, as the Commonwealth's Federal Funds Equity and Accountability Review Panel continues to build out its target allocation goals for the percentage of funds allocated to communities most impacted by the COVID-19 pandemic and begins tracking whether CSFRF funds are reaching the allocation goals, the Administration will have another way to measure how CSFRF funds have been allocated throughout the Commonwealth.

The Commonwealth's allocation of CSFRF to the VaxMillions program further demonstrates the framework as the program was designed to encourage vaccination for vaccine-hesitant populations. The goal of the program was to increase the number of vaccinated individuals and was measured by the number of vaccine doses administered. Vaccination rate data is available on the Department of Public Health's website. During the length of the program-534,202 vaccine doses were administered.

Furthermore, the Commonwealth's allocation of CSFRF to the Digital Equity Partnership Program demonstrates the framework as the program was designed to support digital equity across target populations. The goals of the program will be measured by the number of users citing ability to access improved resources in education, work, civic/social processes, and healthcare due to the funding made available from the grant program.

A detailed description of the Commonwealth's initial framework for use of evidence-based interventions is presented in Appendix II.

## **Project Inventory**

### **Essential Employee Fund**

**Project Identification Number: EESEEMPLPAY**

**Funding amount: \$460,000,000**

**Project Expenditure Category: 2-Negative Economic Impacts**

### **Project Overview**

The Commonwealth has allocated \$460 million for the COVID-19 Essential Employee Premium Pay Fund which will provide payments to over one million lower-wage frontline workers. The essential worker program was implemented in three rounds.

The first round of \$500 payments was determined by using the following parameters: recipients must have filed a 2020 Massachusetts tax return; been a Massachusetts resident in 2020 or

lived in Massachusetts between March 10 and December 31 in 2020; earned income of at least \$12,750 in 2020; and had a total household income at or below 300% of the federal poverty level in 2020. Additionally, a recipient could not have received unemployment compensation in 2020. The first round of payments was announced on February 8, 2022, and payments were distributed to recipients through March 2022.

Eligibility for the second round of \$500 payments was determined by the following parameters: recipients must have filed a 2021 tax return; been a resident on or before June 15, 2021, or a part year resident that lived in Massachusetts between January 1 and June 15 in 2021; earned an income of at least \$13,500 in 2021; and had a total household income at or below 300% of the federal poverty level in 2021. The second round of payments was announced on May 19, 2022, and payments were distributed to recipients in June 2022.

Eligibility for the third round of \$250 payments was determined with the following parameters: recipients must meet the eligibility criteria for round one and round two except for the requirement that they had not received unemployment compensation. Payments began in January 2023 and continue.

### Performance Report

The Department of Revenue reported that 1,030,530 households have received Essential Employee Premium Pay payments. To determine the number of households that received payments, the Department of Revenue defined household by tax return status. Thus far, a total of \$457,867,500 has been paid out to individuals through this program. The Department of Revenue will also provide information related to program objectives, how recipient spending was focused on a negative economic impact of COVID-19, and the number of households served by the program. The Department of Revenue is in the process of collecting this information and will report as services are delivered.

### Administrative Costs

**Project Identification Number: CSFANFADMI**

**Funding amount: \$15,500,000.00**

**Project Expenditure Category: 7-Administrative Costs**

### Project Overview

The Commonwealth has allocated \$15.5 million to cover administrative costs for the Coronavirus State Fiscal Recovery Fund. This investment will fund the Federal Funds Office payroll and consultant support to ensure compliance with all applicable laws, regulations, and reporting requirements.

### Unemployment Compensation Trust Fund Transfer

**Project Identification Number: REPAYUIADV**

**Funding amount: \$500,000,000.00**

**Project Expenditure Category: 2-Negative Economic Impacts**

### Project Overview

The Commonwealth has allocated \$500 million to repay the federal government for Title XII Advances on the Commonwealth's Unemployment Trust Fund.



## **Emergency Assistance to Approved Special Education Schools (EAASES) – Workforce (Chapter 766 Schools)**

**Project Identification Number: CSFDOEC766**

**Funding amount: \$78,742,753.00**

**Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

This grant opportunity is aimed at strengthening and stabilizing the workforce in approved private special education day and residential school programs. The Commonwealth has allocated CSFRF for the approved private special education day and residential programs to assist with maintaining and strengthening the workforce needed to provide services to Massachusetts special education students. In response to the economic and other impacts of COVID-19 on recipients and the available workforce, these grants will increase recruitment, hiring and retention of qualified and eligible staff, which in turn will increase the number of Massachusetts students who may be enrolled in the programs and have access to direct care, educational, and other services provided to enrolled students.

### **Performance Report**

The Department of Elementary and Secondary Education (DESE) has reported 73 out of 76 eligible special education schools received EAASES workforce funding. Of those 73 schools, 52.1% reported an increase in students between December 2021 and June 2022. 42.5% of schools reported a decrease in staff vacancies during that same time frame.

## **VaxMillions Giveaway**

**Project Identification Number: CSFANFVAXM**

**Funding amount: \$8,197,582.02**

**Project Expenditure Category: 1-Public Health**

### **Project Overview**

The Commonwealth launched the [Massachusetts VaxMillions Giveaway](#) (VaxMillions) on July 1, 2021 as one of many strategies to increase awareness of the availability and efficacy of the COVID-19 vaccines and to encourage residents to get vaccinated. The main goal of the VaxMillions program was to increase the number of fully vaccinated individuals within the Commonwealth. VaxMillions supported this effort in two ways by: (1) attracting public attention to and excitement about the Commonwealth's ongoing vaccination efforts and (2) offering potentially life-changing prizes as incentives for individuals who were hesitant or unenthusiastic about receiving initial vaccination or about returning for their second vaccine dose.

VaxMillions was just one of the initiatives the Commonwealth has undertaken to incentivize COVID-19 vaccination. Other initiatives (not funded by CSFRF) include: (1) Red Sox Week – a week of vaccination events with Red Sox themed attractions, a display of the team's trophies, and a raffle to win tickets to a Red Sox game; (2) Dunkin' Week – a week of vaccination events offering free coffee and chances to win free coffee for a year; (3) mobile pop-up clinics – offering grocery gift cards or passes to museums and other attractions; and (4) the Vax Bus tour – which drove through more than 15 cities and towns throughout the month of July.

### **Performance Report**

Over the course of the program, 2.5 million people in the Commonwealth registered – 2.35 million adult registrants and 167,000 children between the ages of 12 and 17 years old. The five \$1 million winners and the five \$300,000 scholarship winners were announced weekly from July 29, 2021, through August 26, 2021. The ten winners lived across the Commonwealth in Leominster, Conway, Lowell, Rockland, Attleboro, Reading, Billerica, Norwood, Weymouth, and Chelsea. Over 400,000 Commonwealth residents became fully vaccinated against COVID-19 throughout the duration of the program. Additionally, the media campaign contracted to engage participants in the program made 25.4 million online impressions, 320,000 social media engagements, and over 6,090 AM/FM radio spots between June 2021 and August 2021.

### **Aid to Disproportionately Impacted Communities**

**Project Identification Number: CSFDORADIC**

**Funding amount: \$109,080,277.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth has allocated \$109.1 million from the CSFRF to provide aid to disproportionately impacted communities. The four communities – Chelsea, Everett, Methuen, and Randolph – were designated as “hardest hit” communities by the Massachusetts Department of Public Health. Due to the CLFRF funding formula for local governments, they were set to receive a disproportionately smaller amount of federal funding compared to other hard-hit communities. Additional funds from the Commonwealth’s CSFRF allocation were distributed as follows:

- Chelsea - \$28.5 million
- Everett - \$33.3 million
- Methuen - \$26.3 million
- Randolph - \$21.0 million

The four municipalities can use the funding to support costs related to the COVID-19 pandemic, including direct response efforts, addressing negative economic impacts, , making investments in water, sewer, broadband infrastructure, and other eligible needs.

#### **Performance Report**

The Commonwealth is in the process of collecting this information and reports from the four communities as services are delivered.

### **Health & Human Services Workforce Stabilization Payments**

**Project Identification Number: CSFEHSWF01**

**Funding amount: \$54,381,579.17**

**Project Expenditure Category: 1-Public Health**

#### **Project Overview**

The Executive Office of Health and Human Services (EOHHS) provided immediate time-limited rate enhancements from July through December 2021 to address the current workforce crisis in health and human services because of the COVID-19 public health emergency. This investment was aimed at strengthening and stabilizing the Commonwealth’s health and human services

workforce. Providers received funds directly from the agency purchasing their services as a one-time, lump sum payment calculated based on recent actual spending. As a condition of receipt of these additional funds, eligible provider agencies completed an attestation assuring EOHHS that they will use at least 90% of the funds for direct care workforce development, which could include hiring and retention bonuses and other categories of worker compensation.

Additionally, provider agencies that received enhanced funds are required to submit a spending report to EOHHS that accounts for how the enhanced funds were used.

#### Performance Report

EOHHS will be collecting program data on change in total workforce numbers, retention rates, positions recruited, and ability to continue providing health and human services to the Commonwealth. EOHHS will also collect information related to change in retention ratios, change in open job postings, reduction in overtime billing, number of payments made, and number of workers who received retention or recruitment bonuses. EOHHS is in the process of collecting this information and reports as services are delivered.

### **COVID-19 Temporary Paid Sick Leave Program**

**Number: CSFDOREPSL**

**Funding amount: \$158,838,299.48**

**Project Expenditure Category: 1-Public Health**

#### Project Overview

Massachusetts allocated \$160 million to the Paid Sick Leave Program to respond to the COVID-19 public health emergency. The goal of this program was to reduce job-related obstacles for Massachusetts residents who were recovering from, quarantining for, and/or being vaccinated against COVID-19. In particular, the program was intended to support lower-wage workers who may not otherwise have access to paid sick leave. The program concluded on March 15, 2022, but employers were able to apply for reimbursement to the Commonwealth until April 29, 2022.

#### Performance Report

The Department of Revenue reported in June 2023 that 43,788 payments were made. The total amount of reimbursement processed and paid out was \$158,819,342.80.

### **Fiscally Strained Hospitals**

**Project Identification Number: CSFEHSFD01**

**Funding amount: \$250,000,000.00**

**Project Expenditure Category: 1-Public Health**

#### Project Overview

The COVID-19 Public Health Emergency Hospital Relief Trust Fund provides financial support to eligible hospitals and affiliated hospital health care providers to prevent, prepare for, and respond to COVID-19. The program seeks to ensure the continued availability of hospital services in Massachusetts during and after the end of the pandemic.

The program also aims to prevent any further deterioration in provider fiscal performance. The program is organized into tiers to determine where the largest sum of grants should be provided – the most fiscally strained hospitals. The following is the breakdown of the tiers:

- Tiers 1 and 2 include Massachusetts hospitals with the highest Medicaid payer mix (Medicaid revenues as a proportion of total revenues),
- Tier 3 recognizes independent acute hospitals (hospitals that do not have the backing of a system) that are not eligible for tier 1 or 2,
- Tiers 4 and 5 guarantee that non-acute hospitals or hospital systems that responded to the pandemic receive some funding if they are not affiliated with any other hospital that received funding in tier 1, 2 or 3,
- Tier 6 respondents are the least fiscally strained hospitals/systems in the Commonwealth.

#### Performance Report

As providers are awarded grants from the program, they are required to report on a quarterly basis, the operating margin, the non-operating margin, and the total margin. The recipients will continue to report quarterly until their payment agreement expires.

#### **Administration and Finance Special Projects**

**Project Identification Number: CSFANFPROJ**

**Funding amount: \$4,140,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$4.14 million to the Executive Office for Administration and Finance (A&F) to promote economic development and pandemic recovery for municipalities and non-profits. These funds will allow recipients to invest in transportation, infrastructure, and public safety improvements that encourage economic recovery from the pandemic and respond to needs exacerbated by COVID-19.

#### Performance Report

A&F collects information from recipients detailing the location of services, quantification of impact, and type of entity receiving the funding. A&F is in the process of collecting this information and reports as services are delivered.

#### **Immigrants and Refugees Housing Reserve: SLSCO Contract & JBCC Costs**

**Project Identification Number: CSFCDAEAIC**

**Funding amount: \$6,270,277.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated approximately \$6.3 million to the Massachusetts Emergency Management Agency (MEMA) to establish and operate temporary shelters to address immediate housing needs. This funding will address the strain on shelter services as a result of the increasing numbers of immigrants, refugees, and asylum-seekers entering emergency assistance shelters. The Commonwealth provides transportation, meals and lodging, janitorial services, and administrative/staffing costs required to maintain the shelter. MEMA is also using

this funding to set up a temporary intake center, where up to 60 families (125 individuals maximum) can receive time-sensitive case management services and various intake assessments before being transferred to an emergency assistance site or a permanent housing solution.

#### Performance Report

As of May 2023, MEMA has served 49 individuals at its Buzzards Bay location and 948 individuals (including 474 children) at its Devens location. These services include emergency assistance shelters, transportation, providing meals, and other administrative costs.

#### **Clean Water Trust Projects**

**Project Identification Number: CSFCWTPROJ**

**Funding amount: \$201,865,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated over \$200 million to help communities build or replace water quality infrastructure that enhances ground and surface water resources, ensures the quality of drinking water, and protects public health. The Massachusetts Clean Water Trust (“the Trust”) will provide subsidized financing for projects that focus on the development and rehabilitation of wastewater and drinking water infrastructure with the aim of promoting sustainability, green infrastructure, and to protect the environment and public health. The Trust, in coordination with the Massachusetts Department of Environmental Protection (MassDEP), uses a standardized process to solicit and evaluate projects for wastewater rehabilitation and drinking water infrastructure and will commit the CSFRF funds as grants to projects approved for financing in its 2021 Intended Use Plan (IUP). These CSFRF funds will enable the Trust to meet the needs of communities, many of which are midsize urban centers that anchor regional economies while facing social and economic challenges and Environmental Justice communities.

#### Performance Report

As of June 30, 2023, the projects that received the largest subsidized financing from the Clean Water Trust were Wastewater Treatment Facility Initial Capital Improvements in the City of Lynn (\$9,893,533) and Wastewater Treatment Facility Improvements (\$8,235,246) in the City of Fall River. The subsidized financing for the Lynn project addressed the integrity of their wastewater infrastructure, ensuring continued functionality through the next 20 years. The subsidized financing for the Fall River project addressed water quality, public health, and safety issues.

#### **Mental Health Pre-Arrest Programs**

**Project Identification Number: CSFDMHJDIV**

**Funding amount: \$15,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$15 million to support local municipalities to operate police-based jail diversion programs for encounters involving a behavioral health crisis. This project aims to provide support to communities to increase the likelihood of an equitable police response and to reduce negative outcomes for those with behavioral health disabilities and in

terms of race, ethnicity, and/or gender identity. Project components include de-escalation training for police and clinical co-response personnel. Intended outcomes include reduction in injury or death, reduction in arrest numbers, reduction of use of detention and/or incarceration of people in behavioral health crisis.

#### Performance Report

The Department of Mental Health (DMH) collects information from recipients detailing provider information related to the number of grants funded, number of communities impacted; number of co-responder resources supported, number of co-response events, and number of persons diverted. DMH is in the process of collecting this information and reports as services are delivered.

### **Program for Assertive Community Treatment (PACT)**

**Project Identification Number: CSFDMHPACT**

**Funding amount: \$5,000,000**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$5 million to the Department of Mental Health (DMH) for ten new Program for Assertive Community Treatment (PACT) programs. PACT is an evidence-based treatment model utilizing an integrated, multi-disciplinary team approach to provide active, ongoing, comprehensive, community-based behavioral health services to individuals who are not able to participate or do not benefit from traditional outpatient services. The program will be delivered by health and human service providers contracted by the Department of Mental Health to provide these services.

#### Performance Report

DMH collects information from recipients detailing community tenure, housing, employment, education, community participation, social connections and support, self-determination, and substance use. DMH is in the process of collecting this information and reports as services are delivered.

### **Assertive Community Treatment - Mental Health Support for Youth Under 22**

**Project Identification Number: CSFDMHPCTY**

**Funding amount: \$5,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$5 million to the Department of Mental Health (DMH) Program of Assertive Community Treatment for Youth (PACT-Y), which provides a set of comprehensive behavioral health services to individuals under the age of 22. These individuals suffer from the most challenging and persistent behavioral health needs and are living in their communities, but other community-based behavioral health services have not resulted in



sustained success for them to remain in their communities. PACT-Y Services are contracted services with community-based behavioral health providers that have been awarded through a DMH procurement process. The services are provided by a multi-disciplinary team and include comprehensive assessment, psychiatry including prescribing, nursing, care coordination, counseling and psychotherapy, peer supports, substance use interventions, occupational therapy, educational support, assistance with accessing health care services, and crisis response and intervention. The intended outcome of the PACT-Y service is to provide the services and supports needed to help youth remain living in their community and prevent the need for out-of-home, residential, and/or hospital levels of care.

#### Performance Report

DMH collects information from recipients detailing service utilization metrics, such as the number and demographics of youth receiving the service, and the type of contact received from the PACT-Y Team (e.g., face-to-face, telehealth, collateral). DMH will also track the number of hospitalizations for youth receiving the PACT-Y service and the number and length of ED Boarding events. DMH is in the process of collecting this information and reports as services are delivered.

#### **Commonwealth Document Digitalization**

**Project Identification Number: CSFDOCDIGI**

**Funding amount: \$5,362,137.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated approximately \$5.4 million for document digitization with the Executive Office of Labor and Workforce Development, the Executive Office of Energy and Environmental Affairs, and the Executive Office of Economic Development to assess all paper records stored on site, separate records that are outside retention periods, and classify and organize the remaining records for digitization to meet record retention requirements. Additionally, the program is aiming to increase effective delivery of state services, business and access efficiency; digitize the records and apply indexes; and identify which paper records must be returned to meet statutory requirements. The intended outcomes of this project are to provide a roadmap for other agencies to begin a similar process and make records more accessible to requestors, facilitate hybrid work, and reduce the Commonwealth's overall need for space to store paper documents.

#### Performance Report

A&F will report program information as spending continues .

#### **Local Transportation Projects**

**Project Identification Number: CSFDOTC268**

**Funding amount: \$14,050,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

Massachusetts has allocated approximately \$14 million to the Massachusetts Department of Transportation (DOT) to implement 35 projects in accordance with the language in Chapter 268 of the Acts of 2022. These projects include initiatives for infrastructure improvements to roadways, bridges, sewer and drainage, wayfinding and streetscape, pedestrian walkways and bike paths, traffic signals and mitigation, and grade crossings. Additionally, funds will be expended on bike share stations, shuttle bus services, ferry service, a study regarding a commuter rail station, and engineering services. DOT anticipates that these projects will be completed by the end of FY24. The Registry of Motor Vehicles (RMV) will incur expenses to ensure equitable access to services it provides, serving limited English proficient individuals. A Language Access Coordinator will be funded out of this funding through December 31, 2026.

#### Performance Report

DOT collects information from recipients detailing the location of services, quantification of impact, and type of entity receiving the funding. DOT is in the process of collecting this information and reports as services are delivered.

### **Local Boards of Health Programs**

**Project Identification Number: CSFDPHLH23**

**Funding amount: \$200,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth of Massachusetts has allocated a total of \$200,000,000 to provide financial support to the local and regional public health systems. This program prioritizes the expansion and enhancement of shared public health services among municipalities, including three areas of focus: data systems and performance tracking (\$98.85M), workforce development (\$30M), and capacity building of local and regional public health (\$71.15M). The COVID-19 public health emergency exacerbated previously identified inequities, deficiencies, and weaknesses in Massachusetts' local public health systems and directly affected local boards of health, straining the limited staff and resources. Lack of support to local boards of health extends to the general population of the Commonwealth. Struggling boards of health cannot provide adequate emergency and foundational public health services for their populations.

#### Performance Report

The Department of Public Health (DPH) collects information from recipients detailing the number of municipalities meeting performance standards, number of local/regional public health staff meeting established workforce training and credential standards, and number of municipalities in shared services arrangements. They will also collect information on the number of local/regional public health staff that attended training programs funded by this program, number of municipalities participating in data systems funded by this funding, and funding received by each shared services arrangement. DPH is in the process of collecting this information and reports as services are delivered.

### **Grants to Reproductive and Family Planning Service Providers**

**Project Identification Number: CSFDPHRH23**

**Funding amount: \$16,500,000.00**



## **Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

The Commonwealth has allocated \$16.5 million to expand access to reproductive and family planning service needs statewide, with a specific focus on services listed in the budget language. This includes, but is not limited to, pregnancy termination, contraception, miscarriage management, assisted reproductive technology, postpartum depression care, post-miscarriage mental health care, midwifery services and prenatal and perinatal services. Funds can also be using to support public information campaign design and implementation services.

### **Performance Report**

The Department of Public Health (DPH) collects information on the number of clients served, grant dollar amount per client, and average grant size. DPH is in the process of collecting this information and reports as services are delivered.

### **Education Development Projects**

**Project Identification Number: CSFEARMKED**

**Funding amount: \$14,634,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

The Commonwealth has allocated \$14,634,000 to the Executive Office of Education (EOE) to promote recovery from COVID-19 at educational institutions and address needs resulting from or exacerbated by the COVID-19 public health emergency. Investments in educational institutions include the improvement of infrastructure at local educational facilities, scholarship funds, and curriculum development. This funding will go towards a total of 47 grants.

### **Performance Report**

EOE collects information on the location of services, quantification of impact, and type of entity receiving the funding. EOE is in the process of collecting this information and reports as services are delivered.

### **Environmental Investment Special Projects**

**Project Identification Number: CSFEEAEREI**

**Funding amount: \$43,989,050.00**

**Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

Massachusetts has allocated approximately \$44 million to environmental investment projects throughout the Commonwealth. This funding will promote economic recovery and investment in environmental technology and infrastructure that saw unprecedented use during the COVID-19 public health emergency. Projects include improvements to parks and recreational spaces, development of the agricultural sector, investment into water and sewage infrastructure, and capacity building of local food pantries and food distribution networks.

### **Performance Report**

The Executive Office of Energy & Environmental Affairs (EEA) collects information on the location of services, quantification of impact, and type of entity receiving the funding. EEA is in the process of collecting this information and reports as services are delivered.

### **Digital Equity Partnerships**

**Project Identification Number: CSFEEDDEPP**

**Funding amount: \$50,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth has allocated a total of \$50,000,000 to support digital equity across targeted populations to reduce barriers to online activities related to education, work, civic/social processes, and healthcare. This program will have 6 areas of focus: (1) Wi-Fi Access Initiative, (2) Public Space Internet Modernization Initiative, (3) Connectivity Initiative for Economic Hardship, (4) Digital Literacy Initiative, (5) Device Distribution and Refurbishment Initiative, and (6) Education, Outreach, and Adoption Support Initiative. \$5,000,000 of the total budget is for municipal digital equity planning, targeting municipalities with Qualified Census Tracts or those designated as disproportionately impacted communities. Planning consultants will work with municipalities to develop a set of strategic documents designed to guide future municipal decision-making and investments related to procuring services and key community assets that will increase access and usage of the internet for the populations most impacted by the COVID 19 pandemic.

#### **Performance Report**

The Executive Office of Economic Development (EOED) will report on the number of unique network users, number of devices provided to individuals/families without stable housing, and number of residents able to use basic technology at the level of a Tech Goes Home program graduate or equivalent. EOED will also report on a variety of other indicators including the number of residents enrolled in the Affordable Connectivity Program (ACP) and percentage of eligible residents enrolled in ACP by zip code. EOED is in the process of collecting this information and reports as services are delivered.

### **Pediatric Behavioral Health Urgent Care Programs**

**Project Identification Number: CSFEHSBHUC**

**Funding amount: \$1,500,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

Massachusetts has allocated \$1,500,000 towards grants to eligible MassHealth-enrolled Mental Health Centers (MHCs) for purposes of providing urgent outpatient behavioral health treatment services to MassHealth members under age 21. Eligible MHCs are those that:

- Have submitted an attestation form to become a designated Behavioral Health Urgent Care (BHUC) provider in accordance with MassHealth Managed Care Entity Bulletin 76 (BHUC providers must increase timely access to treatment for MassHealth members, including offering same- or next-day appointments and night and weekend hours).

- Have, or agree to use grant funds to create, after school and evening hours focused on serving members under 21; and
- Are located in or serve MassHealth members who reside in the cities and towns identified by the Massachusetts Department of Public Health (DPH) as those hardest by COVID-19.

Recipient MHCs will use funds to provide urgent outpatient behavioral health treatment services, including development of evening and weekend appointment access, for members under 21 and their families. Through this grant program, the Executive Office of Health and Human Services (EOHHS) seeks to ensure the increased availability of services for children and adolescents receiving MassHealth with behavioral health needs in the Commonwealth of Massachusetts, both during and after the end of the COVID-19 pandemic, particularly within those areas disproportionately impacted by the pandemic.

#### Performance Report

The Executive Office of Health & Human Services (EOHHS) collects information from recipients detailing the number of additional hours of care added that serve MassHealth members under 21 and the number of programs available to MassHealth members under 21. EOHHS is in the process of collecting this information and reports as services are delivered.

### **Community Health Centers Electronic Health Record Systems**

**Project Identification Number: CSFEHSCHC1**

**Funding amount: \$5,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth of Massachusetts has allocated a total of \$5,000,000 to provide financial support to eligible community health centers (CHCs) for the purpose of developing, creating, or improving their electronic health record (EHR) systems and infrastructure, improving the efficient and secure use of such systems, and to improve patient engagement with virtual health solutions. This project will distribute funds by issuing a grant solicitation requesting eligible CHCs to submit proposals with a timeline for the expected implementation. It is expected that all CHCs receiving grant funds will complete their projects within 1 year of receiving funds. Allocation of funds through this grant program are intended to help CHCs invest in EHR systems, which will allow them to improve efficiency for their clinical staff and improve care management for patients. CHCs often serve the Commonwealth's most underserved communities and by investing in their infrastructure, this program aims to assist in CHC's efforts to perform care management and address social determinants of health like food access, affordable housing, transportation, and childcare. Additionally, this program aims to help alleviate the financial strain experienced by CHCs from the pandemic and the overall burden/burnout of staff members.

#### Performance Report

The Executive Office of Health & Human Services (EOHHS) collects information from recipients detailing the number of times EHR is accessed by providers and number of times EHR is accessed by patients to see patient-facing information. EOHHS is in the process of collecting this information and reports as services are delivered.

## **Community Health Centers - Patients who Deferred Care**

**Project Identification Number: CSFEHSDFDC**

**Funding amount: \$10,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

The Commonwealth of Massachusetts has allocated \$10,000,000 to provide financial support to eligible Massachusetts health centers that provide critical health care services to MassHealth members. These grants are necessary to support an industry that was disproportionately impacted by COVID-19 and support providers that maintain critical services for MassHealth members. Eligible Massachusetts providers, collectively referred to herein as “Health Centers”, consist of 1) providers in Massachusetts enrolled in the MassHealth program as community health centers (CHCs), and 2) providers in Massachusetts enrolled in the MassHealth program as hospital-licensed health centers (HLHCs) that receive grants under 42 U.S.C. section 254(b) and therefore meet the Health Resources and Services Administration (HRSA), definition of a Federally Qualified Health Center (FQHC). The primary goal of the Health Center Deferred Care Program is to ensure important providers can adequately continue to provide services, in particular to ensure the continued availability of safety net and primary care services provided by Health Centers for MassHealth members and residents of the Commonwealth, both during and after the end of the COVID-19 pandemic.

### **Performance Report**

The Executive Office of Health & Human Services (EOHHS) collects information from recipients detailing the following metrics to establish a baseline: operating margin, workforce, and total services rendered. They will then be expected to report on the same metrics again within 12 months after receiving funds to demonstrate the impact of the funds on their fiscal stability, overall workforce, and service delivery. EOHHS is in the process of collecting this information and reports as services are delivered.

## **Fiscally Strained Hospitals - Grants to Hospitals**

**Project Identification Number: CSFEHSFD02**

**Funding amount: \$300,000,000.00**

**Project Expenditure Category: 2-Negative Economic Impacts**

### **Project Overview**

The Commonwealth has allocated \$300 million to provide financial relief to the hospital industry to mitigate negative economic impacts experienced as a result of COVID-19. This financial support will be provided to hospitals in accordance with a specific payment methodology detailed in Section 250 of Chapter 268 of the Acts of 2022. Funding will be targeted to hospitals that serve a large portion of low-income residents and are designated as high public payer hospitals to ensure continuity of services provided. Recipients will use this funding to mitigate financial hardship due to profit and revenue losses, return to full employment levels, obtain technical assistance with business planning needs, and implement COVID-19 prevention measures.

### **Performance Report**

The Executive Office of Health & Human Services (EOHHS) collects information from recipients detailing the recipient's operating margin, the recipient's non-operating margin, and the recipient's total margin. EOHHS is in the process of collecting this information and reports as services are delivered.

### **Fiscally Strained Hospitals – High Public Payer Hospitals**

**Project Identification Number: CSFEHSFD03**

**Funding amount: \$50,000,000.00**

**Project Expenditure Category: 2-Negative Economic Impacts**

#### **Project Overview**

The Commonwealth has allocated \$50 million to provide financial relief to the hospital industry to mitigate negative economic impacts experienced as a result of COVID-19. This financial support will be provided to high public payer hospitals through a methodology determined by the Executive Office of Health and Human Services (EOHHS) and is based on hospital occupancy rates and CSFRF funding received to-date. Funding will be targeted to hospitals that serve a large portion of low-income residents and are designated as high public payer hospitals to ensure continuity of services provided. Recipients will use this funding to mitigate financial hardship due to profit and revenue losses, return to full employment levels, obtain technical assistance with business planning needs, and implement COVID-19 prevention measures.

#### **Performance Report**

EOHHS collects information from recipients detailing the recipient's operating margin, the recipient's non-operating margin, and the recipient's total margin. EOHHS is in the process of collecting this information and reports as services are delivered.

Additionally, EOHHS collects information from recipients detailing the negative economic impacts for the hospital industry due to the pandemic, and the fiscal strain has jeopardized the availability of hospital services for residents of the Commonwealth. EOHHS will use the metrics reported above to determine measure continued negative economic impacts and fiscal strain. To the extent that fiscal strain is lessened, or at least stabilized, this would help ensure the continued availability of hospital services for residents of the Commonwealth.

### **Health Safety Net Trust Fund Transfer**

**Project Identification Number: CSFEHSHSNT**

**Funding amount: \$20,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth of Massachusetts has allocated \$20,000,000 to replace lost revenue of community health centers (CHCs) and federally qualified health centers (FQHCs), both of which were disproportionately impacted by the COVID-19 pandemic and experienced significant negative economic impacts. Cancellations and delays in non-emergency visits, increased labor/supply costs, and the impact of treating COVID-19 patients, stretched providers to their clinical and financial capacity. This program will distribute grants, targeting CHCs and FQHCs that serve a high proportion of uninsured populations. The primary goal of the FQHC Health

Safety Net Grant Program is to replace lost revenue in order to improve the fiscal stability and ensure the continued availability of primary care services provided by FQHCs, both during and after the end of the COVID-19 pandemic.

#### Performance Report

The Executive Office of Health & Human Services (EOHHS) collects information from CHC and FQHC recipients detailing the following metrics to establish a baseline: operating margin, non-operating margin, total margin. They will then be expected to report on the same metrics again within 12 months after receiving funds to demonstrate the impact of the funds on their fiscal stability.

### **Psychiatric Mental Health Nurse Practitioner Fellowship Program**

**Project Identification Number: CSFEHSMHNP**

**Funding amount: \$11,600,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$11.6 million for the Executive Office of Health and Human Services to implement the Psychiatric Mental Health Nurse Practitioner (PMHNP) Fellowship Program. The Initiative aims to reduce the shortage of mental health providers in Massachusetts and build capacity in community health centers (CHCs) to provide mental health care & improve access in resource poor locations. The program is a statewide one-year fellowship designed to prepare and transition graduates into an integrated Community Health Center practice setting. Each fellowship will include supervision, mentorship, a gradual clinical ramp-up to a full patient panel and training to become a future preceptor. The program aims to increase the number of mental health providers in community health centers to better meet the increased demand for mental health services in Massachusetts. Increasing the number of PMHNPs can address treatment gaps and improve treatment access in traditionally under resources geographic areas.

#### Performance Report

The Executive Office of Health & Human Services (EOHHS) collects information from recipients detailing a variety of different metrics including number of applications, applicant demographics, number of fellows/fellowship lifecycle, fellow demographics, CHC locations, rate of fellowship completion, and rate of fellowship attrition. The program also aims to increase staff diversity and increase the number of PMHNPs working in CHCs in the near-term. EOHHS is in the process of collecting this information and reports as services are delivered.

### **Primary Care Workforce at Community Health Centers**

**Project Identification Number: CSFEHSPCWF**

**Funding amount: \$15,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$15 million to fund workforce development, recruitment, and retention efforts for the primary care workforce at community health centers (CHCs). In order to receive funding, the grant applicant must propose an initiative that is likely to achieve at least one of the following:



- Alleviate primary care workforce burnout in the CHC
- Increase the primary care workforce pipeline to the CHC
- Improve recruitment at the CHC
- Improve retention of existing talent

## **Electric Vehicle Adoption Incentive Fund Transfer**

**Project Identification Number: CSFENEEVAI**

**Funding amount: \$50,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

The Massachusetts Offers Rebates for Electric Vehicles (MOR-EV) programs aim to provide air pollution emission reductions for the Commonwealth by increasing the use of zero emission vehicles (ZEVs). Overseen by the Department of Energy Resources (DOER) and implemented by a third-party program administrator, MOR-EV provides incentives to residents, businesses, non-profits, and public entities to electrify light-, medium-, and heavy-duty vehicles. Forthcoming MOR-EV programs include but are not limited to a point-of-sale rebate program to enable improved cost accessibility at the time of vehicle purchase or lease, rebates for used ZEVs, and a rebate adder intended for Commonwealth residents with limited income that can be combined with other MOR-EV rebates. DOER is establishing a linguistically diverse and culturally competent outreach campaign, which shall be print accessible and accessible to English language learners, to inform dealers, vehicle salespeople, consumers and businesses in underserved communities, communities with high percentages of low-income households and communities with high proportions of high emissions vehicles about the MOR-EV programs and incentives. In addition, MOR-EV provides additional rebate funding to medium- and heavy-duty vehicles that operate in Environmental Justice Communities to further minimize air pollution impacts in those areas.

### **Performance Report**

DOER collects information from recipients detailing the number of new ZEV rebates issued per year, number of used ZEV rebates issued per year, number of low-income rebate adders issued per year. DOER will also collect and report the program participation rate, the portion of program spending attributed to vehicles registered in Environmental Justice Communities; and the geographic distribution of MOR-EV rebates issued. DOER is in the process of collecting this information and reports as services are delivered.

## **Marine Port Infrastructure Projects**

**Project Identification Number: CSFENVCEC1**

**Funding amount: \$100,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

The Commonwealth has allocated \$100 million to invest in improvements to ports and port infrastructure as well as to support the clean energy industry. This funding will enable Massachusetts port facilities to provide critical services and supplies for the offshore wind industry.

#### Performance Report

The Massachusetts Clean Energy Center (CEC) collects information from recipients detailing offshore uses, clients, and/or projects supported, direct and indirect employment impacts, direct, indirect, and total economic impact; and total project investments and leveraged funding. CEC is in the process of collecting this information and reports as services are delivered.

### **Labor and Workforce Development Administrative Costs**

**Project Identification Number: CSFEOLAD2**

**Funding amount: \$9,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$9 million to cover administrative costs for the effective delivery and oversight of workforce and labor programs funded by the American Rescue Plan Act. In addition to program support at the Executive Office of Labor and Workforce Development (EOLWD), a portion of the funding is supporting staffing at Commonwealth Corporation and the Department of Career Services for CSFRF programming and oversight. Consulting firms were also competitively procured to support CSFRF programming for workforce development.

#### Performance Report

EOLWD collects information from recipients detailing how administrative costs support the following workforce and labor projects funded with CSFRF: Workforce Competitive Trust Fund, Career Technical Initiative, HireNow Program, Workforce Skills Cabinet Regional Planning, Market Makers Staffing Program, Upskilling Navigators Staffing Program, and FutureSkills Marketing Campaign. EOLWD is in the process of collecting this information and reports as services are delivered.

### **Labor and Workforce Development and Operation of Career Technical Institutes**

**Project Identification Number: CSFEOLCTI2**

**Funding amount: \$25,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth allocated \$25 million to the Career Technical Initiative (CTI). CTI was created to develop training pipelines to meet the skill needs of businesses in technical occupations, including the trades. CTI funds vocational technical education organizations to deliver re-training models for technical roles for adult, unemployed individuals in the “third shift” at a vocational technical school.

#### Performance Report



Executive Office of Labor and Workforce Development (EOLWD) collects information from recipients detailing participant demographics, participant social security numbers and confirmation of participant employment status. EOLWD also collects information on services provided and participant progression through the program, new employment and/or apprenticeship program participation and 30-day retention status. EOLWD is in the process of collecting this information and reports as services are delivered.

### **Hire Now Program**

**Project Identification Number: CSFEOLHN22**

**Funding amount: \$50,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth allocated \$50 million to HireNow, an employer grant program that provides funding to reimburse eligible Massachusetts employers who hire and retain Massachusetts residents for the costs of onboarding and training new employees. HireNow provides grants of \$4,000 for each eligible, newly hired employee. The program is intended to address hiring challenges experienced by Massachusetts employers because of the COVID-19 pandemic. HireNow provides resources to enable Massachusetts employers to broaden their recruiting practices to include workers who do not meet traditional qualifications. Employers are encouraged to rethink hiring practices, minimum qualifications, and onboarding processes to consider a wider net of candidates.

#### **Performance Report**

As of May 2023, the Executive Office of Labor and Workforce Development (EOLWD) has registered 6,103 businesses in the HireNow program, approved 1,994 employees, and had 11,243 workers hired and retained for at least 60 days.

### **Labor and Workforce Development Projects**

**Project Identification Number: CSFEOLLWDP**

**Funding amount: \$3,710,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth has allocated \$3.71 million for Executive Office of Labor and Workforce Development (EOLWD) to provide contracts to organizations specified in Chapter 268 of the Acts of 2022. This funding will be targeted towards various youth programming and workforce skills trainings across the state.

#### **Performance Report**

EOLWD collects information from recipients detailing the location of services, quantification of impact, and type of entity receiving the funding. EOLWD is in the process of collecting this information and reports as services are delivered.

### **Labor and Workforce Development Market Makers Program**

**Project Identification Number: CSFEOLMM2**  
**Funding amount: \$2,300,000.00**  
**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$2.3 million to the Market Makers program, a program that focuses on increasing the number of Massachusetts companies partnering with education and training providers. Market Makers will expand programs that provide skills to unemployed individuals by following up with companies leads looking for trained talent, reaching out to companies not currently partnering on grants, and providing assistance to companies in applying for CSFRF funding through existing programs expanded by CSFRF dollars.

#### Performance Report

The Executive Office of Labor and Workforce Development (EOLWD) collects information from recipients detailing the number of companies connected to existing training programs to hire graduates, number of companies that participate in pipeline program grant, number of companies that apply for incumbent worker grant. EOLWD also collects information on the number of companies that were able to hire individuals from existing programs or through grant funded partnerships that the Market Maker assisted the company to develop. EOLWD is in the process of collecting this information and reports as services are delivered.

### **Labor and Workforce Development Regional Planning Grants and Contracting Networks**

**Project Identification Number: CSFEOLRG2**  
**Funding amount: \$300,000.00**  
**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$300,000 for the Executive Office of Labor and Workforce Development to assist regional planning teams to develop CSFRF programs and ensure coordination and regional alignment to respond to business needs. Regional partners will assess their regional-specific needs, engage partners and employers, and identify priorities for investments. The team will produce an updated data set and blueprints to reflect these priorities and scaling up of training programs.

#### Performance Report

As of May 2023, the Regional Planning Grants and Contracting Networks program has facilitated the submittal of 135 grants, with grantees located across the Commonwealth.

### **Labor and Workforce Development Statewide Marketing of Programs**

**Project Identification Number: CSFEOLSM2**  
**Funding amount: \$1,000,000.00**  
**Project Expenditure Category: 6-Revenue Replacement**

## Project Overview

The Commonwealth has allocated \$1 million for the Executive Office of Labor and Workforce Development (EOLWD) to design a brand identity, outreach marketing, and campaign for the "FutureSkills" brand. This includes a logo design, usage guidelines, and corresponding collateral to be used by multiple partners representing the programs under the FutureSkills umbrella. The goal of the FutureSkills brand is to bring together numerous Massachusetts workforce development training programs. The Executive Office of Labor and Workforce Development will select a vendor to assist in these endeavors by providing project and account management services.

## Performance Report

EOLWD collects information from recipients detailing the total number of companies participating in grant programs and total number of participant enrollees. EOLWD is in the process of collecting this information and reports as services are delivered.

### **Labor and Workforce Development Upskilling Navigators**

**Project Identification Number: CSFEOLUN2**

**Funding amount: \$7,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

## Project Overview

The Commonwealth has allocated \$7 million to create new roles through the already existent MassHire system called "upskilling navigators". The purpose of this role would be to scale up the number of people enrolling in education and training by supporting major recruitment and enrollment activities, including partnerships with community-based organization to increase outreach to individuals disproportionately impacted by COVID-19. This new role will complement additional capacity building strategies, including Market Maker roles, Scaling Capacity and Leveraging Employers (SCALE) planning grants, and statewide recruitment campaigns (for instructors, employer partners and trainees).

## Performance Report

The Executive Office of Labor & Workforce Development (EOLWD) collects information from recipients detailing the number of participants engaged by an upskilling navigator and the number of participants engaged who enroll in training programs (number of trainees completing training programs, number of trainees placed post-completion). EOLWD is in the process of collecting this information and reports as services are delivered.

### **Workforce Competitiveness Trust Fund Transfer**

**Project Identification Number: CSFEOLWC2**

**Funding amount: \$37,500,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

## Project Overview

The Commonwealth has allocated \$37.5 million to the Workforce Competitiveness Trust Fund (WCTF). The allocation will be used to develop training pipelines to meet the skill needs of

businesses in high-demand occupations. The program facilitates partnerships between education, training, workforce, community-based organizations, and industry partners to create numerous programs that are tailored to meet business needs. The Executive Office of Labor and Workforce Development (EOLWD) and Commonwealth Corporation will oversee the administration of grant awards made through the Workforce Competitiveness Trust Fund.

#### Performance Report

The Executive Office of Labor & Workforce Development (EOLWD) collects information from recipients detailing the number of participants, rate of spending, number of credentials given to participants, and participant employment placement. EOLWD also collects information detailing percentage of unemployed/underemployed participants who completed training and the 30-day retention rates of those participants. EOLWD is in the process of collecting this information and reports as services are delivered.

### **Housing and Community Development Projects**

**Project Identification Number: CSFHEDHCDP**

**Funding amount: \$8,605,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Executive Office of Housing and Livable Communities (EOHLC) will allocate over \$8.6 million to encourage economic development. This funding will address the lack of affordable housing across the Commonwealth, improve zoning laws, and provide additional support for administrative services pursuant to Chapter 268 of the Acts of 2022.

#### Performance Report

EOHLC collects information from recipients detailing the location of services, quantification of impact, and type of entity receiving the funding. EOHLC is in the process of collecting this information and reports as services are delivered.

### **Local Economic Development Projects**

**Project Identification Number: CSFHEDLEDP**

**Funding amount: \$53,579,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth of Massachusetts has allocated over \$53 million to investments in local economic recovery projects in response to hardships created or exacerbated by the COVID-19 public health emergency. This funding will provide much needed fiscal support to local non-profits, municipalities, businesses, and other community organizations for recovery efforts and local economic development.

#### Performance Report

The Executive Office of Economic Development (EOED) collects information from recipients detailing the location of services, quantification of impact, and type of entity receiving the funding. EOED is in the process of collecting this information and reports as services are delivered.

### **Business Assistance for Movie Theaters**

**Project Identification Number: CSFHEDMVIS**

**Funding amount: \$3,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth of Massachusetts has made \$3,000,000 available to support independent movie theaters in the Commonwealth negatively impacted by the COVID-19 pandemic. This program targets movie theaters in the Commonwealth that: (a) had less than \$15,000 in box office ticket sales in calendar year 2019, (b) have experienced a decline in box office sales between calendar year 2019 and subsequent years, or portions thereof, of 40 percent or more: (c) be physically located in the Commonwealth; and (d) have no current tax liens on record with the Department of Revenue at the time of application.

#### **Performance Report**

The Executive Office of Economic Development (EOED) collects information from recipients detailing the business locations, the number of grants to businesses, number of employees, business owner demographics, and number of businesses served. EOED is in the process of collecting this information and reports as services are delivered.

### **Business Assistance: Small Business Grants**

**Project Identification Number: CSFHEDSBA3**

**Funding amount: \$30,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth has allocated a total of \$30 million to support small businesses. This program targets businesses that focus on reaching markets predominantly made up of socially and economically disadvantaged and historically underrepresented groups, underserved markets, and those owned by minorities, women, veterans, disabled individuals, immigrants, first-generation immigrant, or those that identify as part of the LGBTQ+ community. Massachusetts Growth Capital Corporation (MGCC) will administer grants up to \$75,000 for eligible small businesses, in a geographically equitable manner.

#### **Performance Report**

The Executive Office of Economic Development (EOED) collects information from recipients detailing business location, the number of grants to businesses, number of employees, business

owner demographics, and number of businesses served. EOED is in the process of collecting this information and reports as services are delivered.

### **Affordable Housing Trust Fund Transfer**

**Project Identification Number: CSFOCDAHTF**

**Funding amount: \$100,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

This program will financially support the development of affordable rental housing in the form of long-term loans for the construction of rental housing projects that will receive federal or state low-income housing tax credits, state tax-exempt bond financing and other state financial assistance through Massachusetts Housing Finance Agency's (MassHousing) Affordable Housing Trust Fund. The Executive Office of Housing and Livable Communities (EOHLC) will competitively solicit funding applications from developers of proposed rental housing projects and EOHLC will make funding determinations. MassHousing will disburse the funds through contracts with developers for each awarded developer/project, evidenced through loan documents.

#### **Performance Report**

EOHLC collects information from recipients detailing the number of projects awarded, number of households served, demographics of households served, average amount of assistance per unit, and number of households served with incomes below 30% area median income in awarded projects. EOHLC is in the process of collecting this information and reports as services are delivered.

### **Commonwealth Builder Program**

**Project Identification Number: CSFOCDCOMB**

**Funding amount: \$115,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth has allocated \$115 million to support the production of affordable homeownership units by distributing grants to developers for new construction or adaptive reuse homeownership projects. This program will target first-time homebuyers and socially disadvantaged individuals in communities disproportionately impacted by COVID-19 and will aim to narrow the racial homeownership gap in Massachusetts by supporting sustainable homeownership for households of color. Massachusetts Housing Finance Agency (MHFA) will administer this program and award funds to eligible developers who apply for proposed homeownership projects. Developers with projects restricted to households earning 70 percent of the area median income (AMI) and projects with clean energy initiatives will receive preference.

#### **Performance Report**

MHFA collects information from recipients detailing program obligations and expenditures, number of units developed, demographics of households served, average amount of assistance per unit, and number of households served with incomes below 30% of the area median income. MHFA is in the process of collecting this information and reports as services are delivered.

## **Public Housing Maintenance**

**Project Identification Number: CSFOCDGNFF**

**Funding amount: \$150,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

The Commonwealth has allocated \$150 million to the Executive Office of Housing and Livable Communities (EOHLC) to be used for capital improvements to the state-aided public housing portfolio. Funding will support projects that have gone over budget due to delays and cost increases related to the pandemic and new projects targeted at expired or expiring assets in public housing. EOHLC allocated \$55 million to every Local Housing Authority to advance projects with cost overruns through the annual capital planning process with EOHLC. EOHLC also allocated \$95 million in targeted awards to address specific expired components in public housing such as fire alarm systems, federal pacific electrical panels, elevator repairs, and accessible unit upgrades. EOHLC will assess the portfolio for the expired components and make awards. All awards will be made at EOHLC's discretion. The construction work itself funded by CSFRF will be publicly bid in accordance with c.149 procurement law.

### **Performance Report**

EOHLC collects information from recipients detailing project progression, spending, number of federal pacific panels replaced; number of fire alarm systems upgraded, number of units converted to full accessibility, and number of residents served with projects. EOHLC is in the process of collecting this information and reports as services are delivered.

## **MASSDreams**

**Project Identification Number: CSFOCDHOA**

**Funding amount: \$65,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

### **Project Overview**

The Commonwealth has allocated \$65 million to the Homeownership Assistance (HA) program, which will provide down payment assistance to eligible homebuyers who are from communities that have been disproportionately impacted by COVID-19 through Massachusetts Housing Finance Agency (MassHousing) and Massachusetts Housing Partnership (MHP), MassHousing and MHP will award the funds directly to the eligible homebuyers and will target low- and moderate-income homebuyers. This program will aim to address inequities in homeownership and wealth, particularly among homebuyers of color. Participating lenders will help homebuyer applicants complete a pre-application process required to receive program awards and process



their applications. MassHousing and MHP will prepare grant documents and disburse funds to applicable lenders to be used as down payment assistance for homebuyers. Participating homebuyer education partners will provide homeownership counseling courses required for eligible homebuyers to support sustainable, long-term homeownership.

#### Performance Report

MHP collects information from recipients detailing the progression of CSFRF program obligations and expenditures, number of households served, number of households served with incomes below 80% of the area median income, household demographics, and average amount of CSFRF assistance per household. MHP is in the process of collecting this information and reports as services are delivered.

### **Immigrants and Refugees Housing Reserve: Shelter Expansions**

**Project Identification Number: CSFOCDIRR**

**Funding amount: \$12,433,723.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated over \$12.4 million to the Executive Office of Housing and Livable Communities Development (EOHLC) to fund the expansion of emergency assistance (EA) shelters due to the increased need for capacity in the EA system. Recently, a large proportion of new entrants into the EA shelter system have been immigrants, refugees, and asylum-seekers. These new arrivals have been placed throughout the EA shelter system and have led to a need to increase overall EA capacity. This program will exclusively serve low-income families, the majority of whom are ethnic/racial minorities and have been disproportionately impacted by the COVID-19 pandemic.

#### Performance Report

EOHLC collects information detailing new entries, caseloads, and exits out of shelter into permanent housing. EOHLC is in the process of collecting this information and reports as services are delivered.

### **Rental Housing Production/Affordable Housing Programs**

**Project Identification Number: CSFOCDRHP**

**Funding amount: \$105,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth of Massachusetts has allocated \$105,000,000 to financially support the development of affordable rental housing by providing long-term loans for the construction or rehabilitation of rental housing projects that will receive federal or state low-income housing tax credits, state tax-exempt bond financing, and other state financial assistance through the Executive Office of Housing and Livable Communities (EOHLC) and Massachusetts Housing Finance Agency (MassHousing). EOHLC will competitively solicit funding applications from developers for proposed rental housing projects and will make funding determinations. MassHousing will disburse the funds through contracts with developers for each awarded



project, evidenced through loan documents. The initial obligation of funds for these projects will occur in 2023-2024, with expenditures between 2023-2026. Rental housing funds will be targeted towards communities and populations disproportionately impacted by COVID-19, and developers will be required to have an EOHLC-approved affirmative fair housing marketing plan in place for outreach to racial and ethnic minorities.

#### Performance Report

EOHLC collects information from recipients detailing the progression of CSFRF program obligations and expenditures, number of households served/units developed, number of households served with incomes below 30% of the area median income, number of units developed, household demographics, and average amount of CSFRF assistance per unit developed. EOHLC is in the process of collecting this information and reports as services are delivered.

### **Senior and Veteran Housing/Supportive Housing Programs**

**Project Identification Number: CSFOCDSH**

**Funding amount: \$108,500,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated over \$108 million to support the development of supportive housing in the form of long-term loans and grants for the acquisition, predevelopment, and construction of projects that will provide stable housing options and in the form of grants for supportive services to eligible populations. The Executive Office of Housing and Livable Communities (EOHLC) will competitively solicit funding applications from developers of proposed supportive housing and providers of proposed support services. Community Economic Development Assistance Corporation (CEDAC) will assist in the review and evaluation of applications and EOHLC will make funding determinations. CEDAC will coordinate each closing funded under this program and will serve as financial intermediary for disbursement through contracts with developers for each awarded developer/project, evidenced through loan documents. Projects will be prioritized in communities identified by the Commonwealth as “disproportionately impacted” by COVID-19 and for tenants that are residents of disproportionately impacted communities, severely cost-burdened renters, and employees of COVID-impacted industries.

#### Performance Report

EOHLC collects information from recipients detailing the progression of CSFRF program obligations and expenditures, number of households served, number of households served with incomes below 30% of the area median income, number of units developed, household demographics, and average amount of CSFRF assistance per unit developed. EOHLC is in the process of collecting this information and reports as services are delivered.

### **Public Safety Investment Projects**

**Project Identification Number: CSFPUBPSI1**

**Funding amount: \$4,996,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

## Project Overview

The Executive Office of Public Safety (EOPSS) and Security and the Department of Fire Services (DFS) has been allocated nearly \$5 million towards distributing projects that were outlined in Chapter 268 of the Acts of 2022. EOPSS and DFS will manage this process in accordance with the program design memo and the department compliance plan. Funding will go towards a variety of public safety improvements, including equipment purchases, violence prevention services, and mental health initiatives.

## Performance Report

EOPSS collects information from recipients detailing the location of services, quantification of impact, and type of entity receiving the funding. EOPSS is in the process of collecting this information and reports as services are delivered.

### **Department of Elementary and Secondary Education - HVAC**

**Project Identification Number: DOEHVACSH**

**Funding amount: \$100,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

## Project Overview

The Commonwealth allocated \$100 million to improving ventilation and indoor air quality in schools, particularly in districts with high concentrations of economically disadvantaged students and/or English language learners and in communities disproportionately impacted by COVID-19. The purpose of this grant program is to address inequitable school facilities' needs and repairs for improved ventilation and indoor air-quality to support healthy learning environments. Through this initiative, eligible districts will apply for grants and will propose improvements related to ventilation and indoor air quality in their school buildings.

## Performance Report

The Department of Elementary and Secondary Education (DESE) collects information from recipients detailing timely use of funds, student demographics, process measures (such as needs assessments completed, maintenance completed, upgrades completed), and difference between pre-HVAC program air quality and post-HVAC program air quality upon completion of project. DESE is in the process of collecting this information and reports as services are delivered.

### **Behavioral Health and Addiction Services: Loan Forgiveness**

**Project Identification Number: CSFEHSBHLP**

**Funding amount: \$110,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

## Project Overview

The Commonwealth allocated \$110 million to a loan forgiveness program which aims to reduce the shortage of psychiatrists; psychologists; primary care physicians; master's degree-level mental health and primary care professionals; bachelor's degree-level mental health and primary care professionals; in-patient psychiatric mental health nurse practitioners; and in-patient mental health workers in behavioral health settings across Massachusetts. This program intends to alleviate the burden of student loan debt and retain staff who work in behavioral health settings across Massachusetts.

#### Performance Report

The Executive Office of Health & Human Services (EOHHS) collects information from recipients detailing the number of applicants; number of awardees; awardee language/demographics; award amounts; number of awardees who completed the service obligation; retention and attrition rates of awardees; number of vacancies in eligible seats before and after the program; and a summary of program impact. EOHHS is in the process of collecting this information and reports as services are delivered.

### **Health and Human Services Programs and Special Projects**

**Project Identification Number: CSFEHSHHSP**  
**Funding amount: \$35,875,500.00**  
**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth has allocated \$35,875,500 to projects that will support statewide improvements in local health clinics/centers, senior centers, and behavioral health services.

#### Performance Report

The Executive Office of Health & Human Services (EOHHS) collects information from recipients detailing the location of services, quantification of impact, and type of entity receiving the funding. EOHHS is in the process of collecting this information and reports as services are delivered.

### **Business Assistance for Hotels**

**Project Identification Number: CSFHEDHTLS**  
**Funding amount: \$75,000,000.00**  
**Project Expenditure Category: 6-Revenue Replacement**

#### Project Overview

The Commonwealth of Massachusetts has made \$75,000,000 available to support certain hotel properties impacted by COVID-19. Hotels applying to the program will be prioritized based on revenue loss, economic impact, and equity and demographic considerations.

#### Performance Report

The Executive Office of Economic Development (EOED) collects information from recipients detailing the business location, number of employees, and revenue loss compared to FY19-FY21 tax returns. EOED is in the process of collecting this information and reports as services are delivered.

### **Immigrants and Refugees Housing Reserve: Immigrant Assistance Services**

**Project Identification Number: CSFORIIAS**

**Funding amount: \$1,296,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth allocated over \$1 million to address the significant increase in the number of immigrants arriving in Massachusetts soon after entering the United States who are without resources and are in need of shelter, food and medical care. This funding will be used to provide support to newly arrived immigrants who are facing homelessness and living in homeless shelter placements or are eligible for emergency assistance from the Office for Refugees and Immigrants (ORI). This program aims to streamline access to various services and resources to meet the immediate needs of newly arrived immigrant families and individuals.

#### **Performance Report**

ORI collects information detailing the number of individuals served, number of initial consultations provided, number of legal assistance clinic provided, and number of group trainings/information sessions provided. ORI also collects information detailing attendance at legal clinics, school enrollment for children, enrollment of family in public benefits, ESOL class referrals, and employment services referrals. ORI is in the process of collecting this information and reports as services are delivered.

### **Behavioral Health Services Public Awareness Campaign**

**Project Identification Number: CSFEHSBHPC**

**Funding amount: \$5,000,000.00**

**Project Expenditure Category: 6-Revenue Replacement**

#### **Project Overview**

The Commonwealth has made \$5 million available to the Executive Office of Health and Human Services (EOHHS) to expand public awareness of behavioral health services available across the Commonwealth, the 25 new Community Behavioral Health Services and Behavioral Health Help Line. EOHSS will be working with MassHealth, the Department of Mental Health, and the Department of Public Health to develop a robust media/outreach strategy that includes paid digital media advertising and out-of-home advertising. This program will also include efforts to partner with relevant advocacy organizations, trade groups, employers, educational institutions and community-based organizations to ensure that the campaign reaches the populations that are most at risk of encountering existing barriers to behavioral health support and services. The campaign will be informed by initial market research to ensure that the messaging resonates with target communities and individuals that are at risk of encountering existing barriers to behavioral health support and services.

## Performance Report

EOHSS collects information detailing the number of radio ads, transit ads, out of home placements, and click through rates of social media posts to measure the success of the marketing campaign. Additionally, EOHSS collects data on engagement with the Behavioral Health Help Line and the Community Behavioral Health Center website. EOHSS is in the process of collecting this information and reports as services are delivered.

## MassWorks Projects

**Project Identification Number: CSFHEDMWP**

**Funding amount: \$25,970,000.000**

**Project Expenditure Category: 6-Revenue Replacement**

## Project Overview

The Commonwealth allocated almost \$26 million to the Executive Office of Economic Development (EOED) to implement various economic development projects. These projects will be administered statewide through the MassWorks Infrastructure Program.

## Performance Report

EOED collects information from recipients detailing the location of services, quantification of impact, and type of entity receiving the funding. EOED is in the process of collecting this information and reports as services are delivered.

## Appendix

### Appendix I: CSFRF-Funded Programs in the Commonwealth

<b>Coronavirus State Fiscal Recovery Fund Allocations</b>		<i>Figures in \$ Millions</i>
<b>#</b>	<b>Program or Project by Action</b>	<b>Amt</b>
	<b>Beginning Balance</b>	<b>5,286</b>
	<b>Action: ARPA 0.0</b>	
1	Aid to Hardest Hit Communities Treated as Nonentitlement Units	109.1
2	VaxMillions	8.2
	<b>Subtotal, ARPA 0.0</b>	<b>117.3</b>
	<b>Action: Emergency Paid Sick Leave</b>	
3	Paid Leave for Vaccinations	159.2
	<b>Subtotal, Emergency Paid Sick Leave</b>	<b>159.2</b>
	<b>Action: The Governor's \$200 M</b>	
4	Chapter 766 Schools	68.7
5	Health & Human Services Workforce Stabilization Payments	54.4
6	Job Training (Workforce Skills Cabinet): Hire Now	50.0
7	Administrative Use	15.5
8	Future of Work/Document Digitization	5.4
9	Administration and Finance Local Projects	3.3
	<b>Subtotal, The Governor's \$200 M</b>	<b>197.2</b>
	<b>Action: Chapter 102 of the Acts of 2021 (as amended)</b>	
10	Unemployment Compensation Trust Fund Transfer	500.0
11	Premium Pay & Side Letter Costs	460.0
12	Fiscally Strained Hospitals	250.0
13	Behavioral Health and Addiction Services	220.8
14	Local and Regional Public Health Systems	200.0
15	Public Housing Maintenance	150.0
16	Commonwealth Builder Program	115.0
17	Supportive Housing	108.5
18	Affordable and Rental Housing Production	105.0
19	DESE HVAC	100.0
20	Workforce Development	89.5
21	Clean Water Trust Transfer	86.9
22	MassDREAMS	65.0
23	Broadband Internet Access	50.0
24	Veteran Housing	20.0

25	Payments to Providers & Community Health Centers	20.0
26	Chapter 766 Schools	10.0
27	Oversight Reserve	0.5
<b><u>Subtotal, Chapter 102 of the Acts of 2021 (as amended)</u></b>		<b><u>2,551</u></b>
<b><i>Action: Further Amendments to Ch 102 in Ch 268</i></b>		
28	Supportive Housing	6.5
29	Behavioral Health and Addiction Services	6.0
<b><u>Subtotal, Further Amendments to Ch 102 in Ch 268</u></b>		<b><u>12.5</u></b>
<b><i>Action: Chapter 268 of the Acts of 2022</i></b>		
30	Fiscally Strained Hospitals	350.0
31	State Parks and Trails	175.0
32	Business Assistance	153.0
33	Clean Water Trust Transfer	115.0
34	Payments to Providers & Community Health Centers	105.4
35	Affordable and Rental Housing Production	103.5
36	Marine Port Infrastructure	100.0
37	Workforce Housing	100.0
38	Local Economic Development Projects	84.6
39	LIHEAP	57.0
40	Environmental Investment Local Projects	52.1
41	Clean Energy Investments	50.0
42	Electric Vehicle Adoption	50.0
43	Electric Vehicle Charging Infrastructure	50.0
44	College Scholarships	50.0
45	Nursing Facilities and Rest Homes	30.0
46	MassWorks Projects	26.0
47	Broadband Internet Access	25.0
48	Food Insecurity	25.0
49	Low Threshold Housing	25.0
50	Health and Human Services Programs and Local Projects	24.7
51	Immigrants and Refugees Housing Reserve	20.0
52	VOCA Grant Programs	20.0
53	Gun Violence Prevention & Reentry Grants	20.0
54	Education Development Projects	17.8
55	Reproductive and Family Planning Service Needs	16.5
56	Local Transportation Projects	14.1
57	Administration and Finance Local Projects	11.9
58	Local Housing Programs and Projects	10.0
59	Agriculture, Fishing, and Cranberry Growers	9.8
60	Parks and Recreation Programs and Local Projects	9.0
61	Housing and Community Development Projects	8.6

62	Veteran's Affairs Reserve	5.0
63	Harm Reduction Efforts and Services	5.0
64	Nonprofit Security Grant Program	5.0
65	Public Safety Investment	5.0
66	Labor and Workforce Development Projects	3.7
67	Nursing Pathways	2.5
68	Human Trafficking Grant Program	1.0
69	Small Properties State Acquisition Funding Pilot	1.0
70	Cliff Effects Pilot Program	1.0
71	Pathways in Technology Early College High School Programs	1.0
72	Veteran's Service Programs and Local Projects	0.9
73	Workforce Development Programs Effectiveness Study	0.5
<b><u>Subtotal, Chapter 268 of the Acts of 2022</u></b>		<b><u>1,940</u></b>
<b><u>Grand Total</u></b>		<b><u>4,978</u></b>
<b>Ending Balance</b>		<b>308</b>



## Appendix II: Framework for Use of Evidence-Based Interventions

In developing Massachusetts' proposed Recovery Plan, the Commonwealth has focused on directing funds to existing programs that have a track record of strong implementation and outcomes, but that lack sufficient resources to meet demand and need for their services. As the Administration and the Legislature work together to refine and implement Massachusetts' Recovery Plan, the Commonwealth will develop a plan for project selection and performance monitoring in which, wherever possible, the Commonwealth will apply CSFRF funds to projects that are evidence-based interventions designed to achieve defined, measurable outcomes that materially support our communities' recovery from the effects of the COVID-19 pandemic. Such evidence-based projects will:

- Demonstrate statistically significant effects on improving relevant community outcomes based on evidence<sup>1</sup> from well-designed and well-implemented experimental studies; or
- Demonstrate a rationale based on high-quality research findings or positive evaluation that such interventions are likely to improve relevant community outcomes; and
- Include ongoing efforts to examine the effects of such interventions.

For all projects identified as “evidence-based” in the Public Health (Expenditure Category 1), Negative Economic Impacts (Expenditure Category 2), and Services to Disproportionately Impacted Communities (Expenditure Category 3) Categories, the Commonwealth will identify project goals and the dollar amounts of total project spending allocated towards evidence-based interventions.

### Framework Themes

To provide a framework for use of evidence-based interventions in its Recovery Plan, the Commonwealth will emphasize two strategic themes described in the [Results for America 2020 State Standard of Excellence](#):

Using project budgets to build and focus state evaluation capacity and resources on evidence-based investments

- Directing grant and contract spending towards interventions with evidence of effectiveness to deliver results and encourage innovation
- Key actions related to these strategic themes are described briefly below.

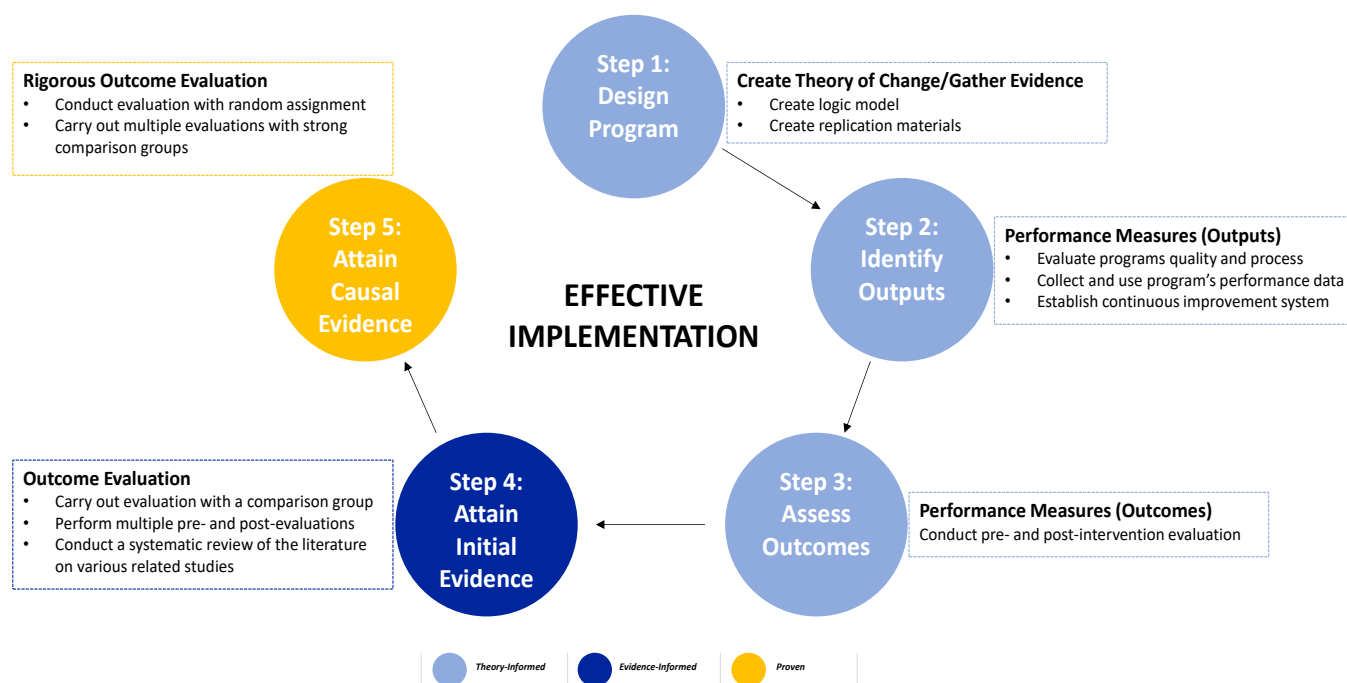
### Using Project Budgets to Build and Focus Evaluation Capacity

When evaluating and approving Recovery Plan project proposals, the Commonwealth will aim to follow a budget decision-making process that gives preference to [requests with evidence](#) and data related to quantifiable material outcomes (i.e., not just counts of inputs and outputs). As part of this process, the Commonwealth will give higher priority to requests that are supported by higher tiers of evidence following [a model similar to that developed by the Colorado Evidence-Based Policy Collaborative](#) (depicted below).

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<sup>1</sup> Valid evidence includes: i) strong evidence from at least one well-designed, well-implemented experimental study; ii) moderate evidence from at least one well-designed, well-implemented experimental study; or iii) promising evidence from at least one well-designed, well-implemented correlational study with statistical controls for selection bias. [Derived from the definition of “evidence-based intervention” included in Title VIII of the Elementary and Secondary Education Act of 1965 (ESEA), as amended by the Every Student Succeeds Act of 2015 (ESSA).]

## Colorado Evidence Continuum



The project budget decision-making process may also review new programs that do not yet have an evidence base, but that do have strong data that demonstrates quantifiable outcomes.

The Commonwealth's Recovery Plan project budgeting may allow funding to be allocated to build agencies'/recipients' capacity to evaluate programs. This is especially relevant for new programs where it is important to design the evaluations and metrics that will be used to measure the success of proposed initiatives.

Balancing the need for expedited implementation of Recovery Plan projects with the inherent challenges of major institutional process changes, the project budgeting process continues to be integrated as much as possible into the Commonwealth's broader systematic approach to managing results.

### Directing Grants and Contracts Towards Interventions with Evidence of Effectiveness

As part of the implementation of its Recovery Plan, the Commonwealth also will seek to identify relevant existing programs where results could be improved, including those not achieving desired policy outcomes or equity goals. When evaluating existing programs for inclusion in the Recovery Plan – including those run by grantees and contractors – the Commonwealth will determine if program outcomes can be improved by using [evidence of effectiveness to allocate funds](#) to more effective practices or providers. If this cannot be accomplished within the Recovery Plan timeline, CSFRF aid will be directed to other programs that are more likely to achieve the desired outcomes within the desired timeframe.

As part of this evaluation process, state agencies and programs may be assessed for their potential to successfully redirect funding themselves when outcomes are not achieved. Incentives may be provided to promote innovation in program development and overall operational improvement. For example, departments may be encouraged and authorized to shift CSFRF funds away from non-performing programs to automatically keep a percentage of

their original funding to spend on other innovative programs, especially those that help community organizations build their evidence bases.

In identifying candidates for inclusion in the Recovery Plan among existing programs, the Commonwealth will look for programs that could deliver services or support critical to plan and consider each program's:

- Purpose – What is provided through the program?
- Target Population – To which communities will the program's support/funds go directly?
- Equity Focus – Does the program specifically and intentionally focus on underserved populations?
- Potential Evidence Base – What program outputs are measured? What is the program's intended outcome, and is it measured?

Examples of the types of program purpose, target population, equity focus, and evidence base characteristics to be considered when evaluating existing programs for the Recovery Plan are presented in the following table.

Characteristics to Be Considered When Evaluating Recovery Plan Candidate Programs

Program Purpose	Target Population	Equity Focus on Underserved Populations	Potential Evidence Base
Provision of Capital Equity investment Grants Loans/guarantees	Private Sector Tech, innovation, life science businesses Developers Manufacturers	Low-to-moderate income residents and communities	Measurement of outputs
Capacity Development Technical assistance Skills development	Neighborhood small businesses Other small businesses	Underrepresented racial/ethnic minorities	Definition and measurement of outcomes
Other Technical Support Real estate development Resource sharing/ networking	Civic Sector Educational institutions Hospitals/medical centers Research institutions Arts/culture centers Other community organizations	Women	Established measurement systems
	Other Constituents Municipalities Individuals	Youth LGBTQ Veterans	Track record of measurement and reporting

### Framework Application Examples

Representative examples of the Commonwealth's experience applying the Evidence-Based Intervention Framework described in this appendix are presented below.

#### School Redesign Grant Program

The Massachusetts Department of Elementary and Secondary Education distributes competitive federal funds through the [School Redesign Grant](#) to help districts improve their lowest-performing schools. The schools and districts, in partnership with the state, develop a [sustainable improvement plan](#), which guides the approach to rapid school improvement. The state requires that the plan, in order to meet both state and federal requirements, [must incorporate](#) at least one strategy backed by evidence that meets the criteria from one of the top three evidence tiers [as defined by ESSA](#). The Department provides support to potential applicants on using evidence-based practices through its [How Do We Know Initiative](#).

#### Pathways to Economic Advancement Program

The Commonwealth's Pathways to Economic Advancement program uses an innovative "Pay for Success" funding model in which private sector investors provide upfront capital to scale promising programs, and the government pays back the investors only if the programs achieve predetermined outcomes. This was the first Pay for Success project in the country to focus exclusively on workforce development, specifically on increasing access to programs that assist adult English-language learners in making successful transitions to employment, higher wage jobs, and higher education. Through the Pathways to Economic Advancement, in 2016 the Commonwealth contracted with Jewish Vocational Service (JVS) and Social Finance to conduct an evaluation of JVS' English for Advancement program (EfA). EfA provides adult English-language learners in the Boston area with employment-focused language instruction, career coaching, and job placement assistance to help them obtain employment or advance to a better job. A report on the evaluation was released in November 2020 and found that EfA had a significant impact on annual earnings for program participants over the two years after entering the program.<sup>2</sup>

#### Student Learning Time Program Support

For the vast majority of students, in-person learning is a critical component of their academic growth and social-emotional wellbeing. However, because of the COVID-19 pandemic, many Massachusetts school districts had to provide virtual learning environments during the 2020-2021 school year. To help these districts successfully provide virtual learning for students and inform the public of the results of their efforts, the Massachusetts Department of Elementary and Secondary Education developed the [Student Learning Time](#) dashboard. The dashboard provides information about how districts and schools are meeting student learning requirements for students during the pandemic.

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<sup>2</sup> Anne Roder and Mark Elliot, *Stepping Up: Interim Findings on JVS Boston's English for Advancement Show Large Earnings Gains* (Economic Mobility Corporation, 2020)