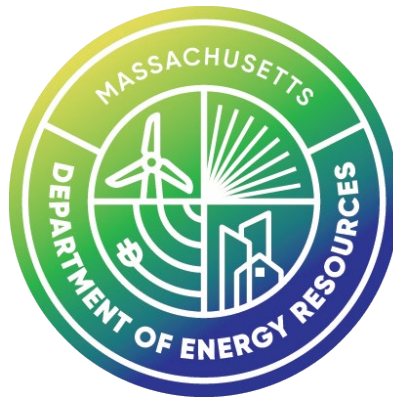


Department of Energy Resources



Annual Report

2025

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Acronyms

ACP	Alternative Compliance Payments
DOE	U.S. Department of Energy
DOER	Department of Energy Resources
DPU	Department of Public Utilities
EDC	Electric Distribution Company
EEA	Executive Office of Energy and Environmental Affairs
EEAC	Energy Efficiency Advisory Council
EJ	Environmental Justice
EPA	U.S. Environmental Protection Agency
ESMP	Electric Sector Modernization Plan
ESS / BESS	Energy Storage Systems / Battery Energy Storage Systems
EV	Electric Vehicle
FY	Fiscal Year
GHG	Greenhouse Gas
GMAC	Grid Modernization Advisory Council
HVAC	Heating, Ventilation, and Air Conditioning
IJA	Infrastructure Investment and Jobs Act
IRA	Inflation Reduction Act
ISO-NE	Independent Systems Operator-New England (regional grid operator)
kWh	Kilowatt-hours
kWdc	Kilowatt direct current
LBE	Leading by Example
LBER	Large Building Energy Reporting
M.G.L.	Massachusetts General Laws
MMBtus	Metric Million British thermal units (a measurement for units of heat)
MLP	Municipal Light Plant
MOR-EV	Massachusetts Offers Rebates for Electric Vehicles
MTCO_{2e}	Metric Ton Carbon Dioxide Equivalent
MW	Megawatt
REC	Renewable Energy Credit
RFP	Request for Proposals
RGGI	Regional Greenhouse Gas Initiative
SMART	Massachusetts' solar incentive program
Solar PV	Solar Photovoltaic



Letter from the Commissioner

The Department of Energy Resources (DOER) had an incredibly busy and productive year, and I am pleased to share our accomplishments. In the last four years, Massachusetts enacted three expansive climate laws, each with numerous implications for DOER. As a result, the agency's responsibilities have increased substantially.

I am proud of DOER's many achievements in 2025, which are due to the amazing work of staff each and every day in pursuit of our mission. DOER awarded nearly \$80 million in grant funding, stood up a new Clean Energy Siting and Permitting Division, developed five new regulations, created and implemented numerous new programs, and so much more.



DOER Staff - Boston, MA - October 16, 2025

In 2025, energy affordability was top of mind for all of us at DOER, both as policy makers and residents of Massachusetts. DOER's mission is to create a clean, affordable, resilient, and equitable energy future for all in the Commonwealth, and energy affordability is central to DOER's mission and daily work.

Agency staff contributed to the Healey-Driscoll Administration's Energy Affordability Agenda and Governor Healey's Energy Affordability, Independence & Innovation Act. Together, these initiatives will save Massachusetts customers \$16 billion over 10 years.

DOER's 2025 work and successes lowered costs for residents and businesses and will bring new energy supply into Massachusetts to meet growing demand. This includes our advocacy for seasonal heat pump rates, a new solar incentive program (SMART 3.0), clean energy procurements, partnerships to lower energy costs for municipalities



and state entities, and our buildings-sector policies that reduce the need for new electric grid infrastructure.

As we look ahead to 2026 and beyond, we are excited to continue our work to transition our energy supply to lower costs and pollution, reduce and shape energy demand, and improve our energy system infrastructure.

Elizabeth Mahony
Commissioner, Department of Energy Resources



Introduction

This report details the work completed by the Department of Energy Resources (DOER) in 2025 and planned work to be conducted in 2026. The report fulfills the following legislative reporting requirements:

- DOER 2025 Annual Report - Pursuant to G.L. c. 25A, § 5
- DOER 2025 Annual Expenditures Report - Pursuant to G.L. c. 25A, § 5
- 2025 Green Communities Report - Pursuant to G.L. c. 25A, § 10
- 2025 Low-Income Services Solar Program Report - Pursuant to G.L. c. 29 § 2LLLLL

Achieving the Commonwealth's energy goals requires dedicated effort by DOER, in coordination with other Administration agencies and external partners. DOER's work includes grant administration, regulatory implementation, technical assistance, federal compliance, policy development, data reporting and analysis, and more. As much of the department's work involves the disbursement of grants and funds, DOER has a focus on program design, procurement, and regulatory oversight. The DOER staff includes analysts, program coordinators, legal counsel, planners, architects, engineers, administrators, and managers. DOER integrates an affordability and equity lens in its work to maximize savings and benefits for ratepayers, including in energy burdened communities. Through strategic public engagement, DOER gathers meaningful input that shapes its efforts to reduce energy burden for all.

Department Information

Mission: The Department of Energy Resources' (DOER) mission is to create a clean, affordable, resilient, and equitable energy future for all in the Commonwealth.

Who We Are: As the state energy office under the Executive Office of Energy and Environmental Affairs (EEA), DOER is the primary energy policy agency for the Commonwealth. DOER supports the Commonwealth's clean energy goals as part of a comprehensive Administration-wide response to the threat of climate change. DOER focuses on transitioning our energy supply to lower emissions and costs, reducing and shaping energy demand, and improving our energy system infrastructure.

General Description of Department Activities

What We Do: To meet our objectives, DOER connects and collaborates with energy stakeholders to develop effective policy. DOER implements this policy through



planning, regulation, and providing funding. DOER provides tools to individuals, organizations, and communities to support their clean energy goals. DOER is committed to transparency and education, supporting the accessible access to energy information and knowledge.

Department Reporting Structure

The Department Head is the Commissioner who is appointed by the Secretary with the Governor's approval and operates under the general oversight of the Secretary of EEA. The Commissioner develops and communicates DOER policy goals that are consistent with the broader energy and decarbonization policies of the Administration. Senior Staff Directors report to the Commissioner and attend regular meetings to ensure consistency across the Department.

Department Organization

DOER is organized into nine Divisions. Each Division Director, the Chief of Staff, the Chief Financial Officer, the General Counsel, and the Deputy Commissioner report directly to the Commissioner. The Divisions include:

- Clean Energy Siting & Permitting
- Coordination & Engagement
- Energy Efficiency
- Finance & Operations
- Green Communities
- Leading by Example
- Legal
- Policy, Planning, and Analysis
- Renewable and Alternative Energy

Additional details on the roles and responsibilities of each Division, including a description of recurring or ongoing responsibilities, can be found in Appendix A.

DOER 2025 Accomplishments

DOER had a productive and successful year. The agency advanced many of the Healey-Driscoll Administration's priorities, including affordability, housing, energy supply, and streamlined local permitting. DOER delivered on its mission to create a clean, affordable, resilient, and equitable energy future for all in the Commonwealth. DOER's accomplishments were wide-ranging and significant, despite many hurdles and setbacks. The agency launched new grant programs, developed new regulations,



and created and implemented new programs. These many accomplishments are detailed below.

Regulations

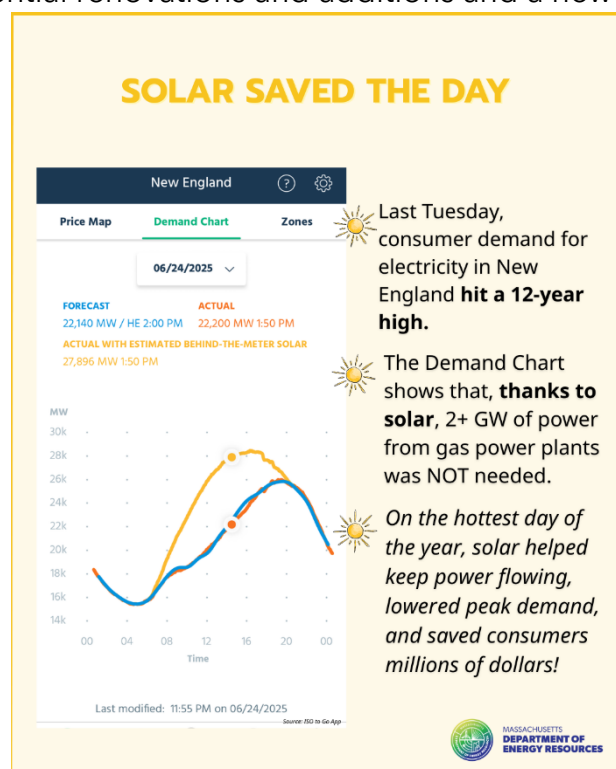
DOER advanced several important sets of regulations in 2025 related to energy efficiency, building decarbonization, solar development, clean energy siting and permitting, and the power sector.



Related to buildings, DOER promulgated new regulations for Large Building Energy Reporting (LBER) - [225 CMR 27.00](#) - in February 2025, which kicked off the first reporting year for the new program pursuant to the 2022 Climate Act. These regulations will help DOER gather necessary data about building energy use to potentially inform future policy decisions related to building emissions. (See more information in the Large Building Energy Reporting section below.) DOER also made updates to the [225 CMR 22.00](#) and [225 CMR 23.00](#) Building Energy Code regulations. DOER finalized these updates in response to feedback from code users and stakeholders after extensive, proactive stakeholder outreach. The changes added flexibility to catalyze more housing and included relaxed energy performance requirements for major residential renovations and additions and a new category for Accessory Dwelling Units (ADUs). The updates to the building energy codes create an easier pathway to meet Massachusetts' growing housing needs.



In September, DOER updated its solar incentive program after extensive program review and stakeholder engagement. SMART 3.0 ([225 CMR 28.00](#)) will advance solar in Massachusetts while quickly responding to changing market conditions. Solar deployments in Massachusetts are estimated to provide ratepayers \$300 million in benefits in the first year alone and spur corporate investment in Massachusetts. This program will help bring more lower-cost energy supply into the state ahead of federal rollbacks of solar tax credits. The simplified program provides a flat incentive rate for residential



customers, better incentivizes low-income household participation, and strengthens consumer protections. SMART 3.0 also takes an innovative, nation-leading approach to land use policy to protect Massachusetts' natural landscapes and offset the impacts of solar infrastructure.



Finally, DOER made significant progress on new regulations for a streamlined local siting and permitting process for small clean energy infrastructure projects. Directed by the 2024 Climate Act, DOER stood up a new Division of Clean Energy Siting and Permitting. The new team hit the ground running with stakeholder engagement and targeted outreach across Massachusetts to inform the development of regulations and guidelines. The Division issued draft regulations and held information sessions in all four regions in the fall and received over 200 public comments. In early December, DOER submitted [the regulations](#) to the Clerks of the House and the Senate and final promulgation occurred in time for the March 1, 2026 deadline.

A full list of DOER's regulations can be found [here](#).

Grants and Funding Opportunities

Much of DOER's work involves grant funding and administration. In 2025, DOER awarded nearly \$80 million in grants through 14 programs to support municipal and state decarbonization, solar deployment, affordable housing, and more.

Green Communities

The Green Communities Division, established under M.G.L. c. 25A, § 10, assists the Commonwealth's municipalities and other local governmental bodies to: reduce energy consumption and costs; reduce pollution; facilitate the development of renewable energy and alternative energy resources; and create local jobs related to the building of renewable and alternative energy facilities as well as the installation of energy-efficient equipment.

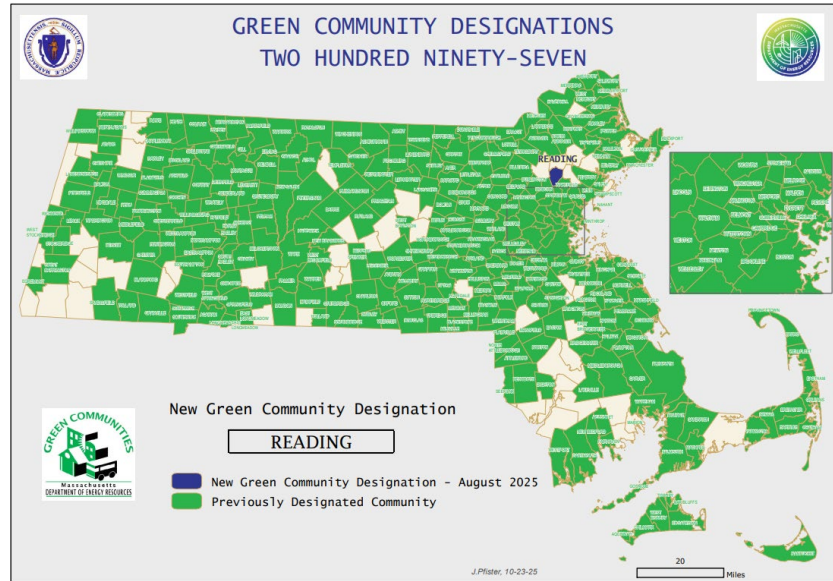
In 2025, the Green Communities Division awarded \$19,466,445 in direct grants to 107 municipalities, and \$294,628 worth of direct technical assistance to 26 municipalities to develop municipal decarbonization roadmaps.

In addition, \$911,000 was awarded to technical assistance agencies to support municipal clean energy initiatives and capacity building. Each of these grant programs are summarized below.



Designation Awards

Under the Green Communities Act, cities and towns must meet five criteria to be designated a Green Community and receive funding. Initial Designation awards are formula-based grants awarded to newly minted Green Communities for clean energy projects at municipal and school



facilities, as well as vehicular fuel reduction projects. Grant awards are based on a \$125,000 base for each designated Green Community, plus additional amounts tied to per capita income and population.

There are now 297 designated Green Communities, representing 90.5% of the Commonwealth's population. Since the inaugural designation in 2010, DOER has awarded over \$198.5 million in grants to cities and towns to upgrade municipal and school facilities. These grant-supported projects leveraged \$46.7 million in Mass Save® incentives and cut annual energy costs by an estimated \$30.2 million.

One municipality, the town of Reading, was designated as a Green Community in 2025 and awarded a



*Green Communities Designation Event - Reading
August 21, 2025*

designation grant of \$160,521. Reading is the second community designated under the expanded program pursuant to Chapter 179 of the Acts of 2022, An Act Driving Clean Energy and Offshore Wind, which provides the pathway for the participation by multi-jurisdictional Municipal Light Plant (MLP) communities.

Marion Town Meeting voted in May 2025 to repeal the Stretch Energy Code, one of the requirements necessary for Green Communities designation. As the Stretch Energy Code is no longer in effect in Marion, DOER rescinded Marion's status as a Designated Green Community in October 2025.



Competitive Grant Awards

Once designated as a Green Community, cities and towns are eligible for competitive grants. These grants provide financial support for energy efficiency and renewable energy projects that further the designated communities’ clean energy goals. In 2025, 89 existing Green Communities participated in the fourteenth annual round of DOER Green Communities competitive grants. Grants are capped at \$250,000 per municipality, with the exception of multi-year building decarbonization grants, which were capped at \$500,000. In 2025, DOER awarded two rounds of grants.

In March 2025, DOER awarded \$7,270,724 to 43 municipalities that applied for grants. The projects funded will leverage \$2,306,490 in utility incentives and yield **annual energy cost savings of \$594,842**. The 18,664 MMBtus expected in annual energy savings translates to the amount of energy consumed by 145 Massachusetts households. The projects are estimated to reduce greenhouse gas emissions by 1,330 metric tons annually, roughly equivalent to taking over 246 cars off the road. Below is a list of communities that received grant awards in March 2025:

Municipality	Grant Award	Municipality	Grant Award
Acushnet	\$500,000	Middleborough	\$53,405
Andover	\$69,754	Natick	\$99,703
Arlington	\$125,000	Norfolk	\$172,500
Athol	\$138,573	Northampton	\$494,613
Becket	\$139,500	Northbridge	\$125,000
Boston	\$189,000	Oxford	\$233,026
Boxford	\$225,000	Pepperell	\$144,463
Chilmark	\$177,741	Provincetown	\$192,127
Clarksburg	\$22,857	Rockport	\$225,000
Douglas	\$100,000	Sharon	\$151,546
Duxbury	\$170,151	Shutesbury	\$44,748
East Bridgewater	\$106,688	Sturbridge	\$220,684
Edgartown	\$217,674	Sudbury	\$30,000
Fitchburg	\$243,130	Tewksbury	\$125,000
Grafton	\$47,424	Walpole	\$225,000
Harwich	\$135,388	Waltham	\$152,275
Lawrence	\$173,166	Warwick	\$143,930
Leicester	\$17,500	Watertown	\$173,652
Leominster	\$237,669	Wenham	\$500,000
Lexington	\$52,000	West Brookfield	\$186,616
Littleton	\$173,895	Westhampton	\$90,326
Lunenburg	\$225,000		



In August 2025, DOER awarded \$7,908,916 to 46 municipalities that applied for grants. The funded projects will leverage \$3,748,722 in utility incentives and yield estimated **annual energy cost savings of \$565,812** (24,516 MMBtus annual energy savings). The projects are estimated to reduce greenhouse gas emissions by 1,421 metric tons annually.

Below is a list of communities that received grants in August 2025:

Municipality	Grant Award	Municipality	Grant Award
Acton	\$500,000	Malden	\$181,311
Agawam	\$88,807	Mansfield	\$229,911
Amesbury	\$225,000	Mendon	\$144,715
Attleboro	\$250,000	Montague	\$52,401
Barre	\$218,968	Needham	\$180,701
Belmont	\$225,000	North Andover	\$225,000
Bernardston	\$164,550	Pembroke	\$223,400
Bridgewater	\$7,500	Plainville	\$52,804
Canton	\$250,000	Quincy	\$250,000
Carlisle	\$15,424	Rowe	\$218,892
Charlton	\$219,730	Royalston	\$185,000
Everett	\$126,675	Salisbury	\$221,005
Falmouth	\$142,800	Sandisfield	\$18,717
Georgetown	\$105,000	Shrewsbury	\$189,304
Gloucester	\$53,659	Southborough	\$26,395
Greenfield	\$24,670	Stoughton	\$179,375
Halifax	\$62,608	Townsend	\$122,000
Hanson	\$89,510	Truro	\$250,000
Hingham	\$205,000	Ware	\$220,000
Hudson	\$500,000	Westford	\$125,000
Ipswich	\$500,000	Whitman	\$102,667
Kingston	\$105,068	Williamstown	\$45,000
Lynn	\$249,434	Worcester	\$3,500

Municipal Energy Technical Assistance Grants

Municipal Energy Technical Assistance (META) grants are offered once a year to all municipalities, regional school districts, and water/wastewater districts. Eligible applicants can apply for up to \$25,000 to fund technical assistance and expertise needed to complete energy projects in cities and towns to reduce energy costs, reduce greenhouse gas (GHG) emissions, and decarbonize local buildings and fleets. A total of \$194,115 was awarded in May 2025 to 11 municipalities and one Water & Sewer Commission listed below:



Grantee	META Category	Grant amount
Agawam	Owners Agent for ESPC	\$15,000
Ashfield	ASHRAE Level II Audit	\$15,000
Groton	Retro-commissioning study	\$15,000
Methuen	Energy Efficiency Assessment of water/wastewater	\$15,000
Millbury	Design: solar PV + battery storage	\$15,000
Newburyport	Energy Resiliency	\$15,000
Princeton	HVAC	\$25,000
Shelburne	Energy Resiliency	\$15,000
Springfield Water & Sewer Commission	Design: solar PV + battery storage	\$10,000
West Tisbury	HVAC	\$24,115
Winchester	ASHRAE Level II Audit	\$15,000
Woburn	Design: solar PV + battery storage	\$15,000

Regional Energy Planning Assistance Awards

Regional Energy Planning Assistance (REPA) grants are offered by the Green Communities Division of the Department of Energy Resources to augment municipal capacity necessary to: 1) participate in the Green Communities Designation and Grant Program; and 2) advance clean energy projects in under-resourced municipalities.

All technical assistance agencies (regional planning authorities, councils of governments, extension services and joint power entities) that provide clean energy assistance to municipalities are eligible for REPA grants. In September 2025, \$910,711 was awarded to 11 agencies. The grant period is two years and will provide direct assistance to 143 municipalities, as well as fund capacity building activities, technical consulting services for municipal projects, and regional clean energy projects to benefit all communities within their respective regions. The list of awardees is below:

Grantee	Award
Berkshire Regional Planning Commission	\$ 79,000
Cape Light Compact	\$ 86,000
Central Mass Regional Planning Commission	\$ 117,500
Franklin Regional Council of Governments	\$ 81,000
Metropolitan Area Planning Council	\$ 60,011
Montachusett Regional Planning Commission	\$ 76,000
Merrimack Valley Planning Commission	\$ 56,500
Northern Middlesex Council of Governments	\$ 56,500



Old Colony Planning Council	\$ 51,000
Pioneer Valley Planning Commission	\$ 140,700
Southeastern Regional Planning and Economic Development District	\$ 106,500

Climate Leader Communities

Climate Leader Communities is a \$60 million certification and grant program focused on ambitious emissions reductions actions. Based on the successful framework of the Green Communities program, Climate Leader Communities is a voluntary program that offers a certification process and grant opportunities for municipalities who seek to undertake more climate actions. The program supports and encourages municipalities to decarbonize buildings and adopt clean energy policies and goals aimed at eliminating the use of onsite fossil fuels throughout their community.

To be eligible for Climate Leader Community certification, communities must meet the following requirements:

1. Be an existing Green Community in “good standing”
2. Have a local body (sustainability committee, energy committee, etc.) that advises the municipality on clean energy/climate initiatives.
3. Commit to eliminate on-site fossil fuel use by 2050 (municipal buildings/operations)
4. Create a municipal decarbonization roadmap.
5. Adopt a zero-emission vehicle first policy.
6. Adopt the specialized opt-in building code.

Municipal Decarbonization Roadmap Assistance Grants

Recognizing that cities and towns may need assistance to develop municipal decarbonization roadmaps, DOER offers planning assistance to eligible municipalities for roadmap development to help achieve Climate Leader Community certification. This assistance is provided by vendors procured and managed by DOER. In 2025, DOER awarded 26 municipalities with planning assistance:

Municipalities	
Andover	Montague
Aquinnah	Newton
Athol	Norwood
Brookline	Orleans
Chilmark	Sharon
Concord	Sherborn
Dedham	Shutesbury
Eastham	Sudbury
Groton	Warwick
Hamilton	Wellfleet
Harvard	Wenham
Lincoln	West Tisbury
Medfield	Winchester



Climate Leader Communities Certifications

In 2025, DOER certified the first 28 Climate Leader Communities:

Climate Leader Communities			
Acton	Amherst	Aquinnah	Arlington
Ashfield	Bedford	Cambridge	Carlisle
Chelmsford	Easthampton	Harvard	Lexington
Lincoln	Melrose	Natick	Needham
Pelham	Salem	Somerville	Stockbridge
Stow	Swampscott	Truro	Watertown
Wellesley	West Tisbury	Weston	Winchester

This certification represents a “higher tier” of Green Communities that focus on building and vehicular decarbonization. Once communities are certified, they are eligible to apply for up to \$1,150,000 in grant funds to design and implement clean energy projects at municipal locations.



Climate Leader Certification Event – Salem, May 2, 2025

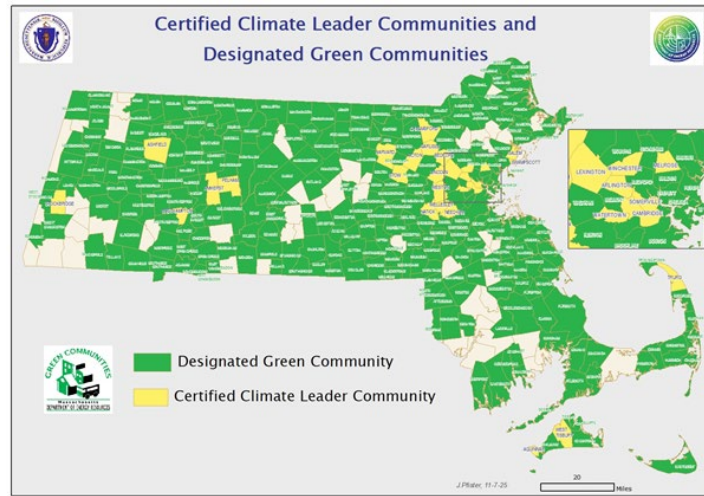
Climate Leader Communities Technical Support Grants

Climate Leader Technical Support grants are offered twice a year, with Pelham receiving the first in 2025 for \$143,000 to fund four studies on the town’s Community Center Complex and the Department of Public Works garage. Once complete, the studies will allow the town to be ready to go to bid for electrical system upgrades at these two town facilities, which are most likely to serve vehicle electrification loads in the future; and to go to bid to fully replace the Community Center boiler with an air-to-water heat pump with thermal storage. A study will also set the stage for long-term planning for battery storage backup at the Community Center. DOER’s goal is to help Pelham turn these studies into energy-saving action through a Decarbonization Accelerator Grant.



Climate Leader Communities Decarbonization Accelerator Grants

DOER awarded \$3,789,169 to four municipalities in the first round of Decarbonization Accelerator Grants. Offered twice a year, projects funded must align with the communities' Climate Leader Municipal Decarbonization Roadmaps and prioritize reducing fossil fuel combustion, energy use, and utility costs.



- **Acton** was awarded \$1 million to support the full decarbonization of its historic town hall. The project, estimated to cost \$3.85 million, includes the installation of air source heat pumps and advance heating and ventilation controls. The project will generate 9,500 therms of energy savings.
- **Ashfield** was awarded \$812,646 for solar PV at its wastewater treatment plant and highway garage. Once installed, the solar will provide carbon-free electricity for municipal operations and is estimated to save nearly \$100,000 a year in energy costs.
- **Chelmsford** was awarded \$1 million to support several initiatives in two new fire stations, including a geothermal system at one facility, fully electric heating and cooling at both, and rooftop solar PV at both fire stations. Once built and operational, these state-of-the-art fire stations will use 1,112,038 kilowatt-hours (kWh) of local solar-generated electricity, saving the town over \$57,000 a year in energy costs.
- **Watertown** was awarded \$918,297 for rooftop and parking lot canopy solar installations at its Department of Public Works headquarters. The 332 kWdc system will provide most of the electricity needed for the facility, saving the city over \$70,000 in annual energy costs and reducing greenhouse gas emissions by 1,048 tons per year.

Leading by Example

In June 2025, DOER announced \$50 million in funding for three new Leading by Example (LBE) grant programs to cut long-term energy costs across state government: the \$25 million Solar-Decarbonization Grant Program, \$20 Decarbonization Implementation Grant Program, and \$5 million Restoration Grant for



Solar & Decarbonized Systems Program. The LBE Division awarded nearly \$10 million in grants in 2025 across three grant programs in 2025.

LBE grants support state agencies, public colleges, and universities to advance clean energy and sustainability in government operations. These efforts support affordability by reducing the cost of government and help state entities meet Leading by Example Executive Order 594 goals and targets.

Electric Vehicle Supply Equipment Grants

DOER plays a leadership role in the development of new policies and funding for EV charging. This year DOER awarded \$1,384,631 in grants for EV charging stations to support state fleet electrification efforts. These grants will result in the installation of 74 fleet EV charging ports.

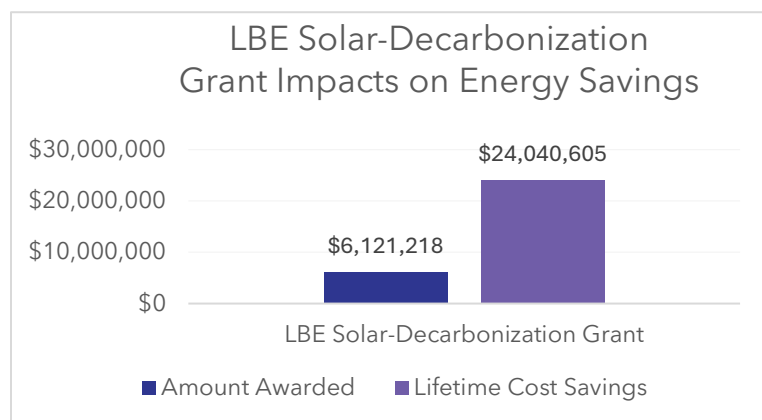


LBE Division Director with an EV at the Office of Vehicle Management (OVM) Fleet Day

In 2025, the LBE Division helped state government exceed our 2030 goals of 500 EV charging stations. There are now a total of 737 stations with 1,284 ports deployed at state facilities that serve the public, employees, or state fleets. As of the end of the year, charging ports specifically for state fleet use totaled 608, up from 92 ports just 2 years ago.

Solar-Decarbonization Grants

The LBE Solar-Decarbonization Program supports the financial viability of integrated solar projects at state facilities. Grant funding can be used for costs associated with the deployment of new solar; installation of battery energy storage systems; non-fleet



EV charging installation beyond the minimum required number of charging ports; and decarbonization projects that facilitate current or future facility decarbonization or onsite fossil fuel reductions.

In 2025, DOER made 18 awards totaling \$6,121,218 to support



the installation of 5.8 megawatts (MW) of solar at state sites. These projects are anticipated to save \$24,040,605 over the project lifetimes.

Decarbonization Implementation Grants (DIG)

DOER launched the \$15 million Decarbonization Implementation Grants (DIG) Program which will provide funding for large-scale decarbonization projects at state entities to enable them to make significant contributions to Executive Order 594 emissions reduction targets and reduce the environmental impacts of state government. DOER received proposals for this program in late 2025.

MOR-EV - Electric Vehicle Incentives

The MOR-EV program supports the Commonwealth's ambitious goals for reducing transportation-related air pollution. The Massachusetts Offers Rebates for Electric Vehicles (MOR-EV) program makes EVs more affordable for Massachusetts residents, businesses, and non-profit organizations providing more equitable access to EVs.

In 2025, DOER issued nearly 16,712 rebates for battery electric vehicles (BEVs) through MOR-EV for a total of \$65,260,500. This includes 1,418 rebates for used BEVs and 793 rebate adders for income-qualifying residents. The [2024 MOR-EV Report](#), published in 2025, provides more details about the program.

Energy Efficiency & Building Decarbonization

Investing in the Massachusetts' built environment through supporting the efficiency and decarbonization of buildings provides benefits to residents and ratepayers by creating more comfortable and healthy places to live and work while also reducing energy costs and strain on the electric grid.



Prospect Place Project - Northampton, MA

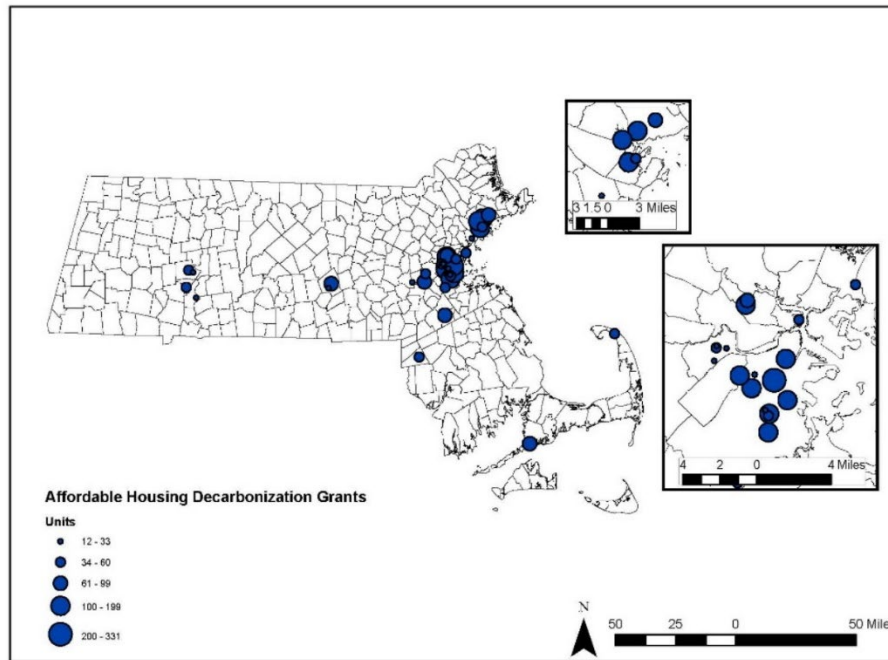
Affordable Housing Decarbonization

DOER awarded \$46,620,000 to support 24 affordable housing properties in 21 communities across Massachusetts in 2025. The Affordable Housing Decarbonization (AHD) grant program makes homes more comfortable, lowers utility bills for residents, improves air quality, and reduces long-term maintenance costs for housing providers. The funding will help upgrade or build

more than 1,638 affordable housing units with modern heating and cooling systems, top tier insulation, improved indoor air quality, and in many cases, on-site energy



generation. The 2025 grant awards bring the total program funding to approximately \$99 million in support of 2,951 units of affordable housing across the Commonwealth. DOER partnered with Mass Housing on the 2025 round in order to maximize state funding and support.



The department further supports this work through the Affordable Housing Decarbonization Technical Assistance program. In 2025, DOER completed decarbonization technical assistance for 14 projects to aid developers in the assessment and development of their projects. Technical assistance studies for a further 16 projects are in-progress and anticipated to be completed in 2026. These efforts ultimately increase the pipeline of affordable housing projects seeking to decarbonize.



*Hano Homes Project - Allston (Boston), MA
Photo Credit: Jane Messinger*

Two of the projects funded in the initial round of the AHD grant program were completed in 2025: Prospect Place in Northampton (a 60-unit adaptive rehab and decarbonization project of a formerly abandoned school) and Hano Homes

in the Allston neighborhood of Boston (a 20-unit deep energy retrofit and decarbonization project). Three more projects funded by the AHD grant program



began active construction in 2025: 213 Chestnut (a 12-unit retrofit in Holyoke), Worcester Common Ground (an 18-unit retrofit project in Worcester), and Turtle Woods (a 67-unit project in Beverly).

Merrimack Valley Renewal Fund (MVRF)

DOER manages the Merrimack Valley Renewal Fund (MVRF) alongside the Attorney General’s Office (AGO). MVRF was created to benefit the city and towns directly impacted by the 2018 Columbia Gas explosions - Andover, Lawrence, and North Andover.

In late 2025, DOER launched the \$15.9 million Renew program focused on energy efficiency for low- and moderate-income residents. The Renew program leverages Mass Save funding to provide no-cost energy efficiency and clean energy upgrades. With this program, DOER utilizes an established network of vendors to begin the delivery of enhanced energy efficiency and clean energy programs to the residents of Merrimack Valley. This includes a local effort to provide information, outreach, and help customers participate in Renew. In 2025, the total spend for 164 projects was \$694,216.15, with an additional \$500,000 in the pipeline as of December 31st.

Completed Energy Efficiency and Clean Energy Upgrades (MVRF):

Municipality	Home Energy Assessments	Heat Pumps	Induction Stoves	Other Efficient Electric Appliances	Solar PV	Barriers, Weatherization, and Ventilation
Lawrence	236	11	3	104	1	12
Andover	63	1	1	2	0	0
N. Andover	48	0	1	2	1	0

Transforming Energy in Schools Initiative

In November 2025, DOER accepted applications for its Transforming Energy in Schools Initiative (TESI), a \$10 million initiative that will provide support to schools in low-income communities with electrification and clean energy projects. TESI aims to demonstrate equitable, cost-efficient pathways to upgrade a variety of school building types and provide models for the Commonwealth to continue support for equitable access to healthy and resilient schools. TESI is designed to coordinate with other school building decarbonization funding available through Mass Save and other state agencies to enable schools to move forward with clean energy projects.

Renewable Energy & Energy Storage

DOER launched two new grant programs in 2025 to support the development of renewable energy generation and storage resources. These grant programs increase access to local energy resources and support the deployment of new energy



generation and storage to help meet rising energy demand and reduce costs across the grid.

Low-Income Services Solar Program

DOER launched the Low-Income Services Solar Program (LISSP) in 2025. This grant program was initially funded with \$650,000 from the Legislature pursuant to Chapter 126 of the Acts of 2022, and DOER developed an expanded program offering with funding from Alternative Compliance Payments (ACP) to bring the total budget to \$5,650,000. LISSP provides grant funding for non-profits that provide critical community services located in Environmental Justice (EJ) Communities or serving EJ Populations. These grants will reduce awardees' energy costs so the non-profits can focus on providing critical services such as food security, homelessness support, or emergency shelter.

In 2025, DOER, with assistance from the Center for EcoTechnology (CET), developed a Program Manual as a resource for non-profit applicants and solar installers. The Manual outlines eligibility criteria and program structure, including weatherization requirements, solar technical requirements, and application and award timelines. To support DOER's efforts, CET developed a website (cetonline.org/programs/low-income-services-solar-program), hosted a webinar, and created an application portal for non-profits to submit their application materials.

The first application round in October 2025 brought in five applications totaling 762 kW and \$2,012,556. Applications will be accepted and evaluated on a quarterly basis while funding is available. DOER expects to award the first grants from this program in early 2026.

Advancing Massachusetts Power

The Advancing Massachusetts Power (AMP) energy storage grant program aims to facilitate the equitable deployment of safe energy storage systems (ESS) across the Commonwealth. Energy storage provides numerous benefits to residents, businesses, communities, and our electric grid. It lowers costs for all ratepayers by reducing peak electricity demand and the need to build new grid infrastructure.

DOER developed AMP in collaboration with Massachusetts energy storage stakeholders. DOER and its Program Administrator¹ developed a straw proposal²,

¹ The Advancing Massachusetts Power Program Administration team includes InClimate, Cadmus, Camelot Energy Group, and Verdant Associates

² DOER AMP Straw Proposal, July 2025, <https://www.mass.gov/doc/amp-straw-proposal>



received over fifteen sets of stakeholder comments³, and held six targeted stakeholder meetings related to behind-the-meter installations, long-duration energy storage commercialization, and environmental justice implications.

The program will prioritize applications that deliver community resilience, pollution reduction, economic opportunity, and health benefits to Massachusetts, especially in communities that face the greatest environmental, health, and economic burdens. The AMP grant program includes three tracks: it will provide funding to support Community Resilience, Long-Duration Energy Storage deployment, and Safety and Education programming. The \$50 million program launched in December 2025, with grant proposals due in Q1 2026.

Federally Funded Grant Programs

Through January 2025, DOER secured over \$714 million in funding from federal programs established by the Infrastructure Investment and Jobs Act (IIJA) and Inflation Reduction Act (IRA). These programs are listed below.

Climate Pollution Reduction Grant Program

The Climate Pollution Reduction Grant Program (CPRG) is administered by the U.S. Environmental Protection Agency (EPA) and authorized under the IRA. The EPA awarded \$450 million to a coalition of five New England states (Connecticut, Maine, Massachusetts, New Hampshire, and Rhode Island) with the Connecticut Department of Energy and Environmental Protection (DEEP) as the lead applicant and recipient. This funding supports the creation of the New England Heat Pump Accelerator (Accelerator) to leverage the regional market to accelerate the adoption of cold-climate air-source heat pumps, heat pump water heaters, and ground-source heat pumps in single-family and multifamily residential buildings. The Accelerator's goal is to transform the residential market in New England to clean space and water heating, with an increase in heat pump adoption such that heat pumps comprise 65% of heating, ventilation, and air conditioning (HVAC) and water heater sales by 2030 and 90% of sales by 2040.

In 2025, the Accelerator competitively procured and contracted with a Regional Implementer to assist in achieving the goals of the three hubs (Market Hub, Innovation Hub, and Resource Hub). DOER actively participated on the Advisory

³ DOER AMP Stakeholder comments, <https://www.mass.gov/doc/amp-stakeholder-comments>



Council, engaged in stakeholder outreach, and developed a proposal for an innovative state pilot to address barriers to electrification.

Energy Efficiency Conservation Block Grants (EECBG)

The EECBG program is funded by the U.S. Department of Energy (U.S. DOE) and authorized under the IIJA. DOER received formula funding from DOE under this program to manage the program for municipalities with populations under 35,000. The goal of the DOER EECBG program is to support the reduction of fossil fuel



Stoneham Town Hall Window Replacement Project

emissions, the reduction of total energy use, the improvement of efficiency in facilities, and the growth of the clean energy economy. In 2024, DOER awarded the full \$1,754,000 to 29 projects benefiting 45 municipalities.

In 2025, envelope improvement projects were completed for 27 municipally owned buildings, yielding an estimated 183 MTCO₂e in avoided emissions from reductions in energy use, as well as estimated annual cost savings of nearly \$50,000. Acton, Ashland, and Newburyport implemented community campaigns, supporting action toward affordability, efficiency, and electrification for seniors,

renters, and low-income population. Two regional planning associations—the Northern Middlesex Council of Governments and the Pioneer Valley Planning Commission—facilitated energy manager services for 18 municipalities.

Energy Efficiency Revolving Loan Program

DOER is establishing a Municipal Light Plant Zero Percent Interest Loan Program for energy efficiency and electrification improvements for customers in MLP territories who do not have access to the Mass Save HEAT Loan. This program is funded through a combination of federal Energy Efficiency Revolving Loan Fund Capitalization Grant Program (EE RLF) funds and other state funds totaling \$9,894,760. DOER will utilize program funds to pay the interest for these loans on behalf of eligible customers for eligible projects. DOER competitively procured a program administrator and commenced program development this year. Additionally, DOER established a pre-loan application to understand interest in the program and satisfied U.S. DOE's launch requirements for the EE RLF.



Home Electrification and Appliance Rebates Program (HEAR)

The HEAR program is administered by the U.S. DOE and authorized under the IRA. DOER received \$72,809,130 in formula funding under this program to help residents save money on energy bills, upgrade to clean energy equipment, improve energy efficiency, improve their comfort, support a stable power grid, and reduce indoor and outdoor air pollution. DOER will implement the HEAR funding by integrating the federal funding into Mass Save, the Commonwealth's nation-leading energy efficiency program.

The HEAR rebates will be delivered through the Mass Save program to serve income eligible customers, who will receive no-cost electrification measures. The funds will allow Mass Save to serve additional low- and moderate-income customers. DOER worked with the Mass Save Program Administrators in 2025 to create U.S. DOE required plans called Statewide Implementation Blueprints (Consumer Protection Plan, Education and Outreach Strategy, Privacy and Security Risk, Market Transformation Plan), as well as other workplans, strategies, and launch materials, to satisfy U.S. DOE requirements and prepare for successful delivery of the program. DOER is continuing to work closely with U.S. DOE on the HEAR program.

Home Energy Rebates Program (HER)

The HER program is administered by the U.S. DOE and authorized under the IRA. DOER received \$73,086,125 in formula funding under this program to help residents save money on energy bills, upgrade to clean energy equipment, improve energy efficiency, improve their comfort, support a stable power grid, and reduce indoor and outdoor air pollution. DOER intends to implement the HER funding through one existing and one new program, as follows:

1. HER-MLP: Funding for this new program will provide rebates based on energy savings for residents in 1-4-unit housing in the communities served by the 41 Municipal Light Plants (MLPs) who do not participate in Mass Save.
2. HER-AHD: Additional funding for the Affordable Housing Decarbonization (AHD) program, targeting multi-family affordable deed-restricted rental housing statewide.

In 2025, DOER developed program details and delivery strategies, prepared U.S. DOE-required Statewide Implementation Blueprints and launch documents, and created qualified contractor standards. DOER also issued an RFP for the HER-MLP program implementer. DOER continues to work closely with U.S. DOE on the HER program.



Leading by Example Equipment Decarbonization Grant Program

The LBE Equipment Decarbonization Grant Program is a \$2,450,000 program that is funded by the U.S. DOE State Energy Program Bipartisan Infrastructure Law allocation authorized by the IIJA. This program provides funding for state entities to support the procurement of electric equipment, associated infrastructure upgrades, and other associated costs.

In 2025, DOER awarded \$644,497 under this program for the deployment of 50 pieces of electrified equipment to 8 public entities including battery-powered landscaping equipment and heat pumps, all of which will reduce emissions, improve public health, and reduce energy costs. DOER will accept applications for this program on a rolling basis until funding is exhausted.

Regional School Decarbonization Program

The \$2 million Regional School Decarbonization Program is funded by the U.S. DOE State Energy Program Bipartisan Infrastructure Law allocation authorized by the IIJA. This program is managed by DOER's Green Communities Division and provides funding to regional school districts (RSDs) for efficient electric equipment at schools for space conditioning, water heating, maintenance, and kitchens.

DOER awarded two grants under this program in 2025 for a total of \$261,746.75 for the purchase of an electric ride-on mower, electric commercial kitchen equipment, a heat-pump water heater, and a heat pump system. DOER will invite applications two times per year while funding remains available.

Resilient and Efficient Codes Implementation Program (RECI)

The Massachusetts Integrated Deployment of a Decarbonized Long-term Energy Code (MIDDLE-C) project objectives were to facilitate widespread community-level engagement, adoption and effective implementation of the Massachusetts Stretch and Specialized energy codes, and to support best practices to achieve nation-leading thermal performance in Massachusetts' new construction sectors. With these grant funds, DOER and its subrecipients worked on a community needs assessment, education materials, and outreach strategy. For the Municipal Fossil Fuel-Free Demonstration Project, DOER used these funds to develop protocols and populate the HELIX database with building modelling data. Additionally, DOER prepared procurements for technical assistance and commercial energy code compliance support for this grant program.



The U.S. DOE terminated this grant as of October 9, 2025. DOER has initiated an informal dispute of this termination. As a result of this federal action, DOER's MIDDLE-C program is suspended until further notice.

Solar for All Program

On August 7, 2025, the Trump Administration notified DOER that it was cancelling the Solar for All program, including the \$156 million of funding awarded to Massachusetts. As a result of this federal action, Massachusetts' Solar for All program is suspended until further notice. The Massachusetts Attorney General's Office is challenging the EPA's termination of Solar for All. More information can be found in this [announcement](#).

Councils and Reports

DOER facilitates the development of energy policy and consensus building through its leadership on councils and commissions and through publishing reports. In 2025, DOER chaired four councils and published five new reports, linked below.

Councils

The [Energy Efficiency Advisory Council \(EEAC\)](#) guides and oversees the progress of energy efficiency in the Commonwealth, and the Commissioner of DOER serves as its chair. The Council is responsible for the planning and negotiations for the Three-Year Energy Efficiency Plans for the Mass Save Program. In 2025, the Department of Public Utilities (DPU) approved the 2025-2027 Three-Year Plan. With an approved budget of \$4.5 billion, this Three-Year Plan is estimated to yield approximately \$12.1 billion in benefits by supporting weatherization in 163,000 homes, installing heat pumps in 87,000 homes, and delivering 8.2 million MWh and 1 billion therms in energy savings across the Commonwealth. Energy efficiency helps Massachusetts residents and businesses save money by reducing their energy consumption - and saves all ratepayers money by reducing demand on the electricity grid. For example, on the hottest day of the year (June 24th) at 7pm, the grid hit a peak of 26,267 MW. Based on data from the regional grid operator (ISO-NE), energy efficiency helped the region avoid power disruption and saved ratepayers \$2.6 million in that one hour alone.

In early 2025, following the publication of short-term recommendations of the [Interagency Rates Working Group \(IRWG\)](#), DOER submitted a petition to the DPU for a seasonal heat pump rate (see below in DPU Advocacy section). To address longer-term solutions and build on the success of the IRWG, DOER created the [Electric Rate Task Force](#) in early 2025. Using the IRWG's Long-Term Recommendations as a starting point, the Task Force hosted ten discussions and forums on rate design, ratemaking,



and regulatory mechanisms to build technical knowledge, develop a shared understanding, and determine further recommendations for the DPU to consider in order to stabilize electric rates and ensure affordability.

The [Grid Modernization Advisory Council \(GMAC\)](#) is an 18-member council that was established by the 2022 Climate Act and aims to advance a cleaner, more affordable, equitable, and resilient electric grid. The GMAC is tasked with reviewing and advising on electric distribution companies' (EDCs) Electric Sector Modernization Plans (ESMPs) as well as promoting transparency and engagement in the Commonwealth's grid planning. Following the 2024 review and engagement on the EDCs' first ESMPs, the GMAC focused its 2025 work on building knowledge and increasing transparency about grid planning across the Commonwealth. The GMAC accomplished this work by hosting public stakeholder events with municipal stakeholders (see Public Engagement section below).

DOER formed the [Solar Canopy Working Group in early 2025](#), as directed by the 2024 Climate Act, to develop recommendations for regulatory and legislative changes that would encourage the construction and operation of solar canopies. The Working Group hosted four meetings and conducted additional outreach to inform its [final](#) and [supplemental reports](#) in June and August 2025.

The department also provides leadership and expertise to additional interagency councils, including the [Electric Vehicle Infrastructure Coordination Council \(EVICC\)](#) and the [Embodied Carbon Intergovernmental Coordinating Council \(ECICC\)](#).

Reports

DOER published several new reports and tools throughout 2025 to increase the public's understanding of energy policy issues, inform policymaking, and provide updates on the agency's work.

New reports included:

- The [Massachusetts Solicitation and Procurement Effectiveness Report](#) reviews the history of clean energy procurements in Massachusetts and proposes a new framework to improve flexibility and affordability.
- The [Offshore Wind Municipal Aggregation Guidance](#) report provides guidance to municipalities interested in contracting for offshore wind.
- The [Peak Potential Report](#) outlines how utilities and customers can save billions by leveraging load management and virtual power plants. DOER released a draft of this report and an accompanying study in December 2025 and is soliciting public comments by February 9, 2026.



- The [Large Building Energy Reporting \(LBER\) Legislative Report](#) provided information DOER's first year implementing the new LBER program created by the 2022 Climate Act. (More information included below in the LBER section.)
- The [Municipal Fossil Fuel-Free Demonstration Program Report](#) provided an update on DOER's implementation of the program required by the 2022 Climate Act.

DOER also launched new interactive web dashboards to visualize monthly data on [retail customer choice](#) as well as on [municipal aggregations](#). These tools enable stakeholders to engage with data on where customers are contracting for electricity supply in the commonwealth and how municipal aggregations are performing in terms of adoption, savings, and environmental benefits (e.g., REC purchasing).

Building Energy Policy and Programs

Building Energy Codes

The Stretch and Specialized building energy codes ensure new construction in Massachusetts is energy efficient and minimizes impacts on the grid while also creating healthier living and work spaces. The codes accomplish this by significantly reducing heating loads at the design stage with improved insulation, air-tightness, and ventilation. New homes, schools, mixed-use, and other buildings constructed to these codes require much less energy to stay warm or cool, which means lower heating and cooling bills for residents and businesses. With these codes, new buildings also offer healthier, more comfortable spaces due to better indoor air quality and the ability to maintain temperatures during extreme heat or cold snaps. Reducing the amount of energy (particularly at peak times) consumed by new buildings saves ratepayers billions of dollars in avoided electric and gas network investments.

Pursuant to the 2021 Climate Act, DOER has authority over the Stretch and Specialized Energy Codes and is responsible for guidance, interpretation, and education to ensure improved code implementation across the Commonwealth. DOER takes a performance-based approach to energy codes, which is widely recognized as more cost-effective than traditional prescriptive code. As a result, Massachusetts now leads the nation in market share percentage of the two leading national certifications: HERS (Home Energy Rating System) ratings⁴ for newly built

⁴ [Understanding the HERS® Index - HERS Index | Home Energy Rating System | Energy Audit & Ratings | RESNET](#)



homes (followed by Arizona, Indiana and Nevada); and Passive House certifications for multi-family buildings (followed by New York)⁵. In 2025, DOER conducted outreach and meetings in all 12 State Building Inspector districts to speak on the Stretch and Specialized Energy Code updates and answer questions from building officials. Additionally, DOER and the Division of Occupational Licensure meet with the Massachusetts Federation of Building Officials on a quarterly basis to respond to questions and receive feedback.

DOER's Energy Efficiency Division also provides energy code guidance and support directly to building officials and the public. This includes responding to questions and providing technical support as well as collaborating with Mass Save to deliver educational resources and training. An important component of the Mass Save program is to educate and train design professionals, customers, and building code officials. In 2025, energy code instructors taught 2,697 attendees over the course of 77 trainings, both in-person and online, including sessions with Spanish and Portuguese interpretation. DOER funded an additional series of Stretch Energy Code trainings for design professionals with over 250 attendees, and DOER staff also offer training and support by request.

DOER's Green Communities Regional Coordinators support the local adoption of the Specialized Energy Code, a nation-leading, higher-tier code developed by DOER's Energy Efficiency Division. Adoption of the Specialized Energy Code is required for municipalities to be certified in the Climate Leader Communities program. In 2025, DOER supported the local adoption of the Specialized Energy code by eight communities, [bringing the total to 56](#).

C-PACE

DOER provides technical assistance for the C-PACE - Commercial Property Assessed Clean Energy - program, which is administered by the Massachusetts Development Finance Agency. C-PACE allows owners of commercial, industrial, and multi-family (5 or more units) properties to make energy improvements to existing facilities and finance the improvements over a long term (up to 20 years). This innovative financing tool allows for loans which are repaid via a municipal assessment on the property. The unique benefit of a C-PACE loan is that the energy, emissions, and cost savings, in addition to the loan, stay with the building and flow to subsequent purchasers. In

⁵ Residential Energy Service Network (RESNET) 2024 Report: [Trends in HERS® Rated Homes](#)



2025, the program closed financing representing 192,065 kwh in annual energy savings, or the CO2e savings of taking 20 cars off Massachusetts roads annually.

Large Building Energy Reporting (LBER)

In 2025, DOER's Energy Efficiency Division successfully launched the first year of the LBER program, pursuant to the 2022 Climate Act. This was an extensive process which included sending over 30,000 letters to building owners and responding to over 22,000 unique inquiries. The team held nine information sessions and eight unique office hours to answer questions. DOER's Green Communities and Leading by Example Divisions also provided significant support to this initiative to assist public building owners with reporting.

The final list of results covered 32,991 buildings - a total of 2,607,490,114 square feet of gross floor area. In its first year, LBER saw some of the highest rates of energy data-to-property matching when compared to all benchmarking programs nationally. Moving forward, DOER will continue to provide support to reporting entities and improve the program. DOER expects data to improve and meaningful trends in fuel usage to emerge as participation increases.

Mass Save Implementation

Whereas DOER's work on Mass Save in 2024 was focused on planning and negotiation for the 2025-2027 Mass Save Three Year Plan, 2025 was dedicated to the Plan's implementation. This includes budget management for the popular program which provides energy savings to customers to ensure funding is available through the Mass Save term end in 2027 without exceeding the budget or adding ratepayer costs.



Energy Efficiency Site Visit - Springfield

As Chair of the EEAC, DOER coordinated the monitoring of new Mass Save program initiatives including enhanced programs to support Designated Equity Communities, a Mass Save Solutions Center available in multiple languages to support customers' access to efficiency measures, and programs to support widescale heat pump adoption. In addition, DOER works with stakeholders and advocacy groups to ensure the



Mass Save program is responsive to issues of equity, increased customer participation and evolving workforce dynamics.

Heat Pump & HVAC Training Network

In early 2025, DOER funded a \$15 million HVAC training program, the Heat Pump and HVAC Training Network launched by MassCEC in early 2025. This program is administered by the MassCEC and implements Governor Healey's 2024 commitment to additional HVAC training programs at community colleges statewide.

The Heat Pump and HVAC Technician Training Network Program provides HVAC technician workforce training, equipment, and planning grants to community colleges. These grants provide direct funding and technical assistance to community colleges that can establish or upgrade HVAC training centers. By increasing access to modern, relevant training equipment and infrastructure, the colleges can build and scale career pathways that help Massachusetts residents access and advance in HVAC mechanic and technician occupations.

In 2025, MassCEC awarded \$9.3 million to 13 of the 15 community colleges, including 9 implementation grants that will help the colleges purchase needed equipment and supplies, as well as make certain modifications to some of the training spaces. Another 4 planning grants have been awarded to help colleges investigate options to establish training programs in the future. If interested, these colleges will be eligible for implementation funding in 2026. Additionally, MassCEC is working with a consultant to develop a statewide training curriculum that will be made available, free of charge, to each of the community colleges participating in the program. Several training programs are slated to begin in the Spring of 2026, with the remainder of the 9 implementation grant schools to begin training students by the fall of 2026.

Regional Collaboration & Procurements

Clean Energy Procurements

DOER coordinated with its state partners across New England in 2025 to seek out all opportunities to secure new, cost-effective clean energy supply. Under its authority to participate in regional procurements for clean energy supply (Section 82), DOER coordinated with Connecticut, Maine, and Vermont on Connecticut's Expedited Zero Carbon RFP to collectively [select over 170 MW utility-scale solar energy projects](#) in December. DOER selected portions of two projects totaling more than 40 MW. Thanks to the states' swift action in this process, these solar projects will be able to secure key expiring federal tax credits to lower costs for customers. DOER also



coordinated with New England state partners on Maine's solicitation for new generation and transmission in Northern Maine. Maine released an RFP in coordination with DOER in December 2025 which seeks to unlock up to 1,200 MW of new, affordable clean energy generation for the region.

Throughout 2025, DOER worked with the electric utilities and project developers to advance the two offshore wind projects that DOER competitively selected last year: New England Wind 1 and SouthCoast Wind. Due to ongoing uncertainty caused by federal level activities, the counterparties have not yet completed their contract negotiations and are now targeting the completion of negotiations and execution of contracts on or before June 30, 2026, filing of contracts with the Department of Public Utilities on or before August 31, 2026.

Given the ongoing contract negotiations for those projects, coupled with uncertainty from the federal government pertaining to offshore wind permitting generally, DOER notified the DPU on August 7, 2025 that DOER and the EDCs did not anticipate submitting a draft 83C Round V RFP containing a proposed timetable and method of solicitation for Department review until at least 2026. DOER and the EDCs will continue to evaluate market conditions throughout 2026 and inform the Department of progress towards submittal of a draft RFP.

Energy Storage Procurement

DOER issued the Commonwealth's first-ever procurement for energy storage systems on July 31, 2025, pursuant to Chapter 239 of the Acts of 2024. The 2024 Climate Act created Section 83E which directs the Massachusetts electric utilities to solicit approximately 5,000 MW of energy storage systems by July 31, 2030. Throughout 2025, DOER, in coordination with the Massachusetts Electric Distribution Companies, designed a Request for Proposals, solicited project proposals, evaluated the benefits for Massachusetts ratepayers, and selected a portfolio of projects that will reduce customer costs. On December 19th, DOER announced the selected projects for a total of 1,268 MW. The Electric Distribution Companies and the selected projects will enter into contract negotiations and any executed contracts will be filed at the Department of Public Utilities for their review and approval.

Regional Greenhouse Gas Initiative (RGGI)

The Regional Greenhouse Gas Initiative (RGGI) is a cooperative, market-based effort to cap and reduce carbon dioxide emissions from the power sector. RGGI is the first cap-and-invest regional initiative in the U.S. and currently has 10 member states: Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New Jersey, New York, Rhode Island, and Vermont. DOER Commissioner Mahony assumed



the role of RGGI Chair in December 2024 and successfully led participating states to complete the Third Program Review in 2025, in which member states strengthened their commitments to collaborate regionally to reduce emissions and established new mechanisms to promote affordability.

Massachusetts invests RGGI funds to lower energy use and bills for residents, businesses, and municipalities; improve public health, drive local economic development; and create jobs. For example, RGGI auction proceeds fund DOER's Green Communities program, as well as the Mass Save energy efficiency and MOR-EV electric vehicle incentive programs. This funding directly offsets program costs that would otherwise be borne by ratepayers.

As a region, New England has invested \$1.7 billion of RGGI proceeds through 2023, which will provide an estimated \$6.6 billion in lifetime savings. Economic modeling conducted for the Third Program Review estimates that the updates will increase disposable personal income for Massachusetts residents by \$38-\$65 per household per year, driven by energy efficiency and economic activity stimulated by RGGI proceeds investments.

Regional Collaboration

Collaboration with neighboring states and regions is essential to DOER's work to ensure a clean, affordable, reliable, and equitable energy future in Massachusetts. Given the shared regional electricity grid in New England, Massachusetts coordinates frequently with its neighbors on issues of power supply and demand. For example, referenced above, DOER is coordinating with neighboring states on several regional procurements for clean and renewable energy and selected two solar projects from one such procurement in December.

DOER also coordinates with governments outside the New England region, such as the Eastern Canadian Provinces. In 2025, DOER led two of three working groups under the Northeast International Committee on Energy (NICE) focused on Offshore Wind Supply Chain and Hard-to-Decarbonize Sectors. This work culminated in further discussions on energy policy at the New England Governors–Eastern Canadian Premiers (NEG-ECP) conference in November and supports the administration's priority to pursue regional collaboration with Canada on energy policy and supply.

In late December 2025, the New England Clean Energy Connect (NECEC) project conducted its first testing on the line set to deliver 1,200 MW of firm Canadian hydroelectric power to the New England grid for 20 years. This project will lower electricity prices, reduce emissions, and provide energy reliability.



Advocating for Energy Policy at the DPU

DOER is an active intervenor at the DPU to push for holistic, comprehensive utility planning and investments to support a clean, affordable, reliable, and equitable energy system. DOER's interventions in 2025 focused on ways the utilities can improve their investment proposals to avoid unnecessary spending, leverage advanced technologies to benefit customers, and align plans with the Commonwealth's clean energy goals.

Thanks to DOER's advocacy, all three electric utilities in Massachusetts rolled out new, lower rates for over 130,000 heat pump customers, which will save customers in the Commonwealth nearly \$70 million this winter alone. DOER proposed the design of these heat pump rates through the Interagency Rates Working Group (IRWG) and in February 2025, petitioned DPU to approve them for all Massachusetts utilities to ensure all eligible customers can enjoy these savings from their clean heating technology.

Throughout 2025, DOER continued its work to explore and gather stakeholder feedback on potential electric rate reforms through the Rates Task Force.⁶ The DPU acknowledged the Rates Task Force's leadership on rate reform topics in its December notice opening a major new investigation into energy affordability and rate redesign (DPU 25-200).

To advance DOER's work on the future of gas, DOER submitted expert testimony with recommendations for how the gas utilities can improve their Climate Compliance Plans (CCPs) to promote affordability and align with the Commonwealth's climate goals. DOER staff also successfully advocated for the gas companies to account for efficient building codes and other policies in their forecast and supply planning process, and for ways to minimize ratepayer costs and ensure successful implementation in National Grid's strategic electrification pilot project in Leominster and Winthrop.

To advance DOER's goals for a modern and cost-effective electric grid, DOER successfully advocated for important modifications to the electric utilities' annual reports on their ESMPs to promote transparency and empower stakeholders to

⁶ The Interagency Rates Working Group (IRWG) was created to recommend changes to electricity rates and regulatory approaches that can make energy more affordable. The IRWG made several recommendations including a seasonal heat pump rate as well as the need for further stakeholder discussions about other changes to electric rates and regulatory approaches. DOER started the Rates Task Force to have these discussions. The Rates Task Force includes external stakeholders.



understand the grid modernization process. DOER also successfully advocated for changes to the electric utilities EV program plans to promote managed charging, which can reduce system costs on the grid, and to allow efficient use of state incentives.

To advance DOER's work on interconnection, DOER participated in multiple interconnection related dockets at the DPU such as numerous Capital Investment Project (CIP) proceedings and the Operational Parameters for Energy Storage Systems Tariff. The focus of these proceedings is to ensure timely construction of infrastructure necessary to support widespread clean energy deployment in Massachusetts.

Additionally, DOER was a key participant in the Interconnection Implementation Review Group (IIRG), the Technical Standards Review Group (TSRG) and other associated working groups.⁷ Both the IIRG and TSRG were established by the DPU with the objective of building consensus across the EDCs, state policy makers, and clean energy industry to ensure that the policy goals, economic considerations, and technical parameters cohesively work together to support interconnection of distributed generation and energy storage systems. DOER played a key role in the negotiation of topics and successfully supported two consensus IIRG filings with the DPU. These filings identified a suite of changes to interconnection processes such as increasing the number of projects eligible for the Simplified Process, exempting certain projects from lengthy group studies, and setting firm timelines by which the EDCs must provide cost estimates to developers.

Regulatory Oversight and Administration

DOER is the primary entity responsible for implementing the Commonwealth's renewable energy incentive programs and portfolio standards, including:

- Solar Massachusetts Renewable Target (SMART)
- Solar Massachusetts Renewable Target 3.0 (SMART 3.0)
- Renewable Energy Portfolio Standard - Class I
- Renewable Energy Portfolio Standard - Class II
- Alternative Energy Portfolio Standard
- Clean Peak Energy Standard

⁷ Working group topics include flexible interconnection, the common system modification fee, and others.



Portfolio standards are market-based policies intended to promote the use of specific types of energy resources. They require energy suppliers to supply a specific percentage of the energy they sell to their customers by purchasing an equivalent amount of certificates (commonly referred to as Renewable Energy Certificates or RECs). The renewable energy industry creates the supply for the program by constructing eligible renewable energy systems, qualifying them with DOER, generating certificates, and selling them into the market to be used for compliance.

DOER staff engages with stakeholders, reviews and processes applications, identifies and executes program updates, and manages the creation or “minting” of certificates each quarter.

In 2025, DOER staff processed 33,109 applications to qualify renewable energy systems for Massachusetts’ programs. From January through September 2025,⁸ DOER staff supported the minting of over 17.5 million MWhs equivalent of certificates across all portfolio standards.

DOER also manages the compliance process under each portfolio standard mentioned above and supports the Department of Environmental Protection (MassDEP) with the compliance required under the Clean Energy Standard.

In 2025, DOER collected and held over \$48 million in financial security from 57 suppliers to protect Massachusetts ratepayers from non-compliance under the Renewable Energy Portfolio Standard.

State Decarbonization

DOER’s Leading by Example (LBE) Division plays an important role in coordinating and catalyzing the decarbonization of state government operations. The Division oversees efforts to meet aggressive clean energy targets for the Commonwealth’s facilities around lowering energy costs, energy efficiency, renewable energy, and greenhouse gas emissions reductions. They work collaboratively with state agencies and public colleges and universities to advance clean energy efforts and sustainable practices and serve as a trusted resource to turn policy into action through strategic partnerships, technical assistance, and grant funding.

In addition to the many LBE grant programs listed above, the Division led several important initiatives in 2025 to plan for and advance Commonwealth energy goals.

⁸ The minting for production generated in Q4 2025 will occur on April 15, 2026.





LBE Division Visiting a Thermal Storage Tank at UMass Amherst

LBE supported 30 state fleets to develop fleet electrification roadmaps that identify a vehicle-by-vehicle electrification strategy to meet the requirements of the Leading by Example Executive Order 594.

The Division also facilitated regional collaboration by hosting an in-person Northeast LBE Summit with staff from Connecticut, Maine, New York, Rhode Island, and Vermont to discuss similar challenges and opportunities related to state government programs focused on their own facilities. The meeting led to the creation of a national LBE group, and Massachusetts sits on the steering committee.

Municipal Support

DOER provides critical support and resources to municipalities related to local clean energy projects, clean energy siting and permitting, and more. Much of this work is led by the Clean Energy Siting & Permitting and Green Communities Divisions.

Clean Energy Siting & Permitting

Following the passage of the 2024 Climate Act, DOER stood up a new division to implement a streamlined local siting and permitting process for small clean energy projects. In April, DOER hired a Director of Clean Energy Siting and Permitting and in June, four Regional Coordinators joined the team. The new Division of Clean Energy Siting and Permitting is well positioned to provide necessary support to municipalities, project proponents and stakeholders. Division staff has expertise in municipal permitting, regional planning, environmental policy, state and federal regulations, stakeholder engagement, and communications.

DOER also supported local clean energy siting and permitting efforts by releasing a draft updated Model Bylaw for Solar and draft new Model Bylaw for Battery Energy Storage Systems (BESS). DOER hosted in-person and virtual listening sessions and webinars, and solicited public comments on the model bylaws, which will ultimately support the implementation of the siting and permitting reforms pursuant to the 2024 Climate Act.



Municipal Energy Manager Training & Support

In Massachusetts, many clean energy and climate solutions are deployed locally through complex state and utility programs. Building in-house clean energy expertise allows municipalities to fully plan for future infrastructure updates and to access programs like Mass Save, Green Communities, SMART, and other grants and incentives offered by DOER and EEA. It also helps municipalities move projects from planning to implementation more quickly and cost-effectively. This expertise is particularly critical in under-resourced communities.

In June, the Clean Energy and Environment Legacy Transition (CELT) program placed its first cohort of municipal energy fellows, in partnership with the Rist Institute of Sustainability at UMass Lowell and the Institute for Global Sustainability at Boston University. Nine undergraduate and graduate students supported projects in 27 communities and regional planning agencies that advanced local clean energy planning, community engagement, policy development, and data analysis.

DOER also provided significant planning and support to the Mass Save Municipal Energy Manager program in 2025, including training modules, resources, and hands-on technical assistance to the new energy managers serving 63 municipalities.

Public Engagement

Public and stakeholder engagement is central to DOER's approach to its work. DOER hosted its second annual Town Hall to broadcast plans for 2025, answer questions, and solicit feedback. Held virtually over Zoom, DOER offered interpretation in the top six languages in Massachusetts, translated the slides, and posted the recorded webinar for on demand viewing.

To better represent the Agency and strengthen public understanding of its work, DOER revitalized its brand with a vibrant, accessible color scheme, updated logo, and refreshed mission and agency description. DOER continues to proactively provide vital information in multiple languages, add accessible navigation features to its website, and host hybrid, in-person, and virtual events.

DOER's engagement efforts brought together diverse stakeholders to engage directly on the Commonwealth's clean energy priorities, foster collaboration, and knowledge-exchange. In November, DOER hosted the second annual Green Communities + Leading by Example Summit at the DCU Center in Worcester. More than 200 municipal and state agency staff, community leaders, clean energy and climate practitioners, and committee members came together to learn, collaborate, and celebrate successes related to municipal and state energy efforts.



DOER also hosted its first set of public stakeholder events on the future grid. These events, in Boston and Amherst, brought together participants from municipalities to meet the GMAC and discuss what the future grid means for cities and towns. In October, the Clean Energy Siting & Permitting Division hosted six public meetings across Massachusetts to inform the development of regulations and guidelines for the local clean energy siting and permitting process.



GMAC Stakeholder Event - December 12, 2025
Amherst, MA

Energy Security & Emergency Preparedness

To ensure a resilient energy system, DOER plays an important role in energy security and emergency preparedness in the Commonwealth. In emergencies and disasters, DOER coordinates with industry stakeholders and other government agencies on energy supply and delivery issues related to unregulated delivered fuels such as gasoline, oil, and propane. The availability of energy supplies, including delivered fuels, is critical to the security of the Massachusetts economy and its residents' welfare. In line with this work, DOER completed important studies and risk assessments in 2025 to identify vulnerabilities and prepare for energy emergencies.

DOER 2026 Planning

DOER plans significant work in 2026 to meet the Commonwealth's energy goals for a clean, affordable, reliable, and equitable energy system. DOER's programs and initiatives for 2026 will meet the following goals:

1. Implement core and new programs and regulations
2. Disburse funding through grant programs to maximize impact
3. Develop strategic and effective energy policy
4. Ensure transparency, accessibility, and robust stakeholder engagement
5. Create pathways for decarbonization
6. Coordinate with neighboring states and regions



Key Programs and Goals for DOER in 2026 will include:

Category	Goal
Clean Energy Siting & Permitting	Promulgate regulations, issue guidelines, publish model solar and storage bylaws, develop and launch technical assistance resources, launch portal
Procurements	Issue solicitation for 2 nd round of energy storage (83E) procurements, coordinate on Maine transmission & onshore generation procurement and Connecticut nuclear procurement, finalize offshore wind (83C) contracts
Merrimack Valley Renewal Fund	Disburse all remaining MVRF funds, launch geothermal project
Green Communities	Award 2 nd round of Climate Leader Accelerator Grants; award two rounds of Green Communities Competitive Grants
State Government Decarbonization	Fully award \$46 million across three LBE grant programs; publish Leading by Example Progress Report from FY20 to FY25
Electric Rates	File petition to DPU for long-term ratemaking changes to improve energy affordability based on Rates Task Force recommendations
Solar Grants & Incentives	Award first Low-Income Services Solar Program (LISSP) grants, maximize participation under SMART 3.0 Program Year 2026
Federal Funding Deployment	Implement federally funded programs including Home Energy Rebate Programs (HER / HEAR)
MOR-EV	Promulgate updated regulations to prioritize rebates for income-qualified residents and improve program cost-effectiveness
Regulatory Intervention	Intervene in dockets at the DPU to ensure electric and gas utility planning and investments are transparent and reflect state energy goals including affordability
Energy Storage Grants	Award first grants under Advancing Massachusetts Power (AMP) energy storage grant program
Renewable Portfolio Standard	Launch new RPS Portal, revise regulations based on 2024 Climate Act
Building Energy Codes	Promulgate updates to the Stretch and Specialized Stretch Codes
Mass Save	Energy Efficiency Advisory Council (EEAC), planning kickoff and recommendations for 2028-2030 Three Year Plan, manage budget and program availability
Website Reorganization	Reorganize website to better serve constituents and stakeholders and facilitate increased external engagement



Department Budget

Operating Accounts Overview

DOER has two operating accounts which are funded by assessments to investor-owned and municipal utilities. The accounts bear no net impact on the General Fund.

Account Number	Name	FY25 Final Spending
7006-1001	Residential Conservation Service Program Assessed	\$248,841
7006-1003	DOER Energy Efficiency Assessed	\$6,659,337

Account Number	Name	FY26 GAA	FY27 Maintenance
7006-1001	Residential Conservation Service Program Assessed	\$268,957	\$272,485
7006-1003	DOER Energy Efficiency Assessed	\$6,922,381	\$7,204,974

Trust Spending

Account Number	Name	FY25 Final Spending	FY26 Spending as of 12/31/25
2000-0113	RGGI - Regional Greenhouse Gas Initiative	\$210,666,669.17	\$95,258,568.91
7006-1385	EV Adoption Incentive Trust	\$7,308,000.00	\$258,469.43
7006-2050	ENE Columbia Gas	\$1,612,385.03	\$653,699.83
7006-7016	STRIPPER OIL	\$ -	\$16,094.07
7006-7056	Alternative Compliance Payment	\$8,945,947.30	\$5,920,886.75
7006-7060	Energy Efficiency	\$9,258,062.01	\$1,315,356.63

Revenue

DOER assesses for costs associated with 7006-1001 and 7006-1003 along with related fringe benefits.

Name	FY25 Assessed Revenue
Residential Conservation Service Program Assessed	\$369,421.84
DOER Energy Efficiency Assessed	\$9,117,869.80

Name	FY26 Assessed Revenue	FY27 Projected Revenue
Residential Conservation Service Program Assessed	\$364,179.97	\$369,042.00
DOER Energy Efficiency Assessed	\$9,319,506.64	\$9,708,775.00



Federal Grants

Name	Description	Awarded Amount	Comments	Appropriation
Clean Cities Coalition Network Outreach, Education and Performance Tracking Program	The Massachusetts Clean Cities Coalition (MCCC), hosted by DOER, provides educational services and public outreach to improve public and private awareness of alternative fuel technologies, including electric vehicles and other technologies that reduce emissions in the transportation sector.	FY25-FY26 \$115,000 (4/1/25-3/31/26)	4/1/24 - 3/31/25 Funding not received for funding period 4/1/25-3/31/26	7006-9310
Clean Heavy-Duty Vehicles Grant Program (CHDV) - Competitive	This grant provides funding to replace old diesel Class 6 & 7 trucks with new zero-emission vehicles, build charging infrastructure, and train workers, focusing on disadvantaged communities for cleaner air.	\$5,833,843	1/1/25 - 12/31/26	7006-9324
Energy Efficiency and Conservation Block Grant (EECBG)	This grant will offer competitive sub grants to municipalities with a population of less than 35,000 to reduce energy consumption, reduce greenhouse gas emissions, and promote the adoption of clean energy technologies in municipal buildings, residences, and businesses.	\$2,494,680	11/1/23 - 10/31/26	7006-9313
Home Energy Rebates (Efficiency Rebates)	The Home Efficiency Rebates (HER) program will provide rebates based on whole-house energy saving retrofits that achieve a defined threshold of energy savings. DOER is using the funds to (1) provide additional funding for the DOER Affordable Housing Decarbonization Grant Program (AHD), targeting multi-family affordable deed-restricted rental housing statewide; and (2) provide rebates based on energy savings in communities served by Municipal Light Plants for customers not served by the Mass Save program.	\$73,086,125	11/1/24 - 10/31/31	7006-9314



Name	Description	Awarded Amount	Comments	Appropriation
Home Energy Rebates (Electrification Rebates)	The Home Electrification and Appliances Rebate (HEAR) Program will provide rebates for efficient electrification projects for low- and moderate-income households through the Mass Save program. The funds will allow Mass Save to serve additional customers for existing program offerings.	\$72,809,130	1/1/25 - 12/31/30	7006-9315
Resilient and Efficient Codes Implementation (MIDDLE-C)	DOER will engage local communities and provide field-based trainings and inspections, support flexible compliance approaches, and enable the sharing of regional best practices to advance the equitable adoption and implementation of updated stretch building energy codes throughout the state.	\$3,900,000	5/1/24 - 4/30/27 Terminated by U.S. DOE on 10/9/25; DOER initiated informal dispute	7006-9312
SEP - State Energy Program	This formula grant provides funding to states to support planning activities and programs that help reduce carbon emissions in all sectors of the economy. The grant is awarded in three-year increments and states must apply every year for the award.	PY24 (FY25) \$1,228,360	3-year grant - ended 6/30/25	7006-9734
SEP - State Energy Program	This formula grant provides funding to states to support planning activities and programs that help reduce carbon emissions in all sectors of the economy. The grant is awarded in three-year increments and states must apply every year for the award.	PY25 (FY26) \$1,299,240	New Grant 7/1/25 - 6/30/28 FY27 & FY28 grant amounts depend on annual application instructions	New Appropriation - Pending <i>Award letter not received as of 1/5/26</i>
SEP RLF - State Energy Program Energy Efficiency Revolving Loan Fund	This grant will allow DOER to cover and pay down the interest for loan products provided to residents who are Municipal Light Plant (MLP) customers.	\$1,894,760	8/1/24 - 7/31/29 No expenditures	7006-9317



Name	Description	Awarded Amount	Comments	Appropriation
SHOPP - State Heating Oil & Propane Program	This grant's objective is to collect data between U.S. Energy Information Administration (EIA) and State Energy Offices (SEOs) - data used by policymakers, industry analysts, and consumers - including weekly state-level residential heating oil and propane prices from October through March.	FY24 \$22,288 FY25 \$22,288	9/23/25 - 9/22/26 50% match	7006-9701
Solar for All	This grant will expand access to solar energy in low-income and historically disadvantaged communities by financing solar installations. Solar for All programs administered by the MA Solar for All Coalition are estimated to help more than 29,000 households lower their energy bills by 20%, create approximately 3,000 good-paying jobs, and add 125 MW of solar across the state.	\$156,120,000	9/1/24 - 8/31/29 Terminated by U.S. EPA on 8/7/25; MA AGO challenging the termination	7006-7316
State Energy Program BIL IJA (SEP-BIL)	The public entity decarbonization grant program for state facilities and regional school districts provide the necessary funding to plan for, design, and/or deploy efficient electrified solutions at existing state government and regional school district facilities.	\$7,699,040	7/1/22 - 6/30/28 \$200K towards State Energy Security Plan; the remainder for grant programs described at left	7006-9311

Department Staffing

Title	Appropriation	Salary	Full Time Equivalent
Counsel III	20000113	\$140,776.74	1.0
Program Coordinator II	20000113	\$75,109.32	1.0
Regional Planner III	20000113	\$114,053.42	1.0
Program Manager IV	20000113	\$95,435.00	1.0
Program Manager IV	20000113	\$89,710.69	1.0
Program Manager VI	20000113	\$115,566.00	1.0
Program Manager VI	20000113	\$97,724.29	1.0
RGGI	20000113 Total	\$728,375.46	7.0



Title	Appropriation	Salary	Full Time Equivalent
Student Internship (C05):			
Contracted Student Intern	2000-0113	\$17,360.00	0
Contracted Student Intern	2000-0113	\$13,157.55	0
Contracted Student Intern	2000-0113	\$13,387.50	0
Contracted Student Intern	2000-0113	\$13,650.00	0
Contracted Student Intern	2000-0113	\$11,392.50	0
Contracted Student Intern	2000-0113	\$11,270.00	0
Student Internship (C05) Total:		\$80,217.55	0
Program Manager V	70061001	\$118,717.80	1.0
	70061001 Total	\$118,717.80	1.0
Accountant V	70061003	\$109,752.76	1.0
Administrative Officer IV	70061003	\$123,551.22	1.0
Administrator IX	70061003	\$147,722.77	1.0
Administrator VIII	70061003	\$131,114.88	1.0
Administrator X	70061003	\$177,267.32	1.0
Auditor IV	70061003	\$118,145.56	1.0
Counsel I	70061003	\$77,289.16	1.0
Counsel I	70061003	\$82,397.12	1.0
Counsel I	70061003	\$82,397.12	1.0
Counsel II	70061003	\$129,121.98	1.0
Counsel II	70061003	\$129,121.98	1.0
Counsel II	70061003	\$91,392.08	1.0
Data Analyst I	70061003	\$92,193.66	1.0
Economist III	70061003	\$113,024.34	1.0
Environmental Analyst IV	70061003	\$124,740.46	1.0
Fiscal Officer VI	70061003	\$115,337.39	1.0
Fiscal Officer VIII	70061003	\$135,949.74	1.0
Mechanical Engineer IV	70061003	\$124,740.46	1.0
Office Support Specialist II	70061003	\$87,921.34	1.0
Program Coordinator I	70061003	\$81,994.12	1.0
Program Coordinator II	70061003	\$82,403.88	1.0
Program Coordinator II	70061003	\$85,064.98	1.0
Program Coordinator II	70061003	\$95,453.80	1.0
Program Coordinator II	70061003	\$97,362.46	1.0
Program Coordinator II	70061003	\$75,109.32	1.0
Program Coordinator III	70061003	\$113,024.34	1.0
Program Coordinator III	70061003	\$103,420.98	1.0
Program Coordinator III	70061003	\$113,024.34	1.0
Program Coordinator III	70061003	\$87,925.24	1.0



Title	Appropriation	Salary	Full Time Equivalent
Program Coordinator III	70061003	\$93,825.94	1.0
Program Coordinator III	70061003	\$100,118.46	1.0
Program Coordinator III	70061003	\$103,420.98	1.0
Program Coordinator III	70061003	\$113,024.34	1.0
Program Manager IV	70061003	\$99,308.38	1.0
Program Manager IV	70061003	\$91,129.38	1.0
Program Manager IV	70061003	\$108,034.42	1.0
Program Manager IV	70061003	\$98,434.50	1.0
Program Manager IV	70061003	\$96,587.96	1.0
Program Manager IV	70061003	\$98,434.50	1.0
Program Manager IV	70061003	\$102,269.61	1.0
Program Manager Specialist VI	70061003	\$134,000.00	1.0
Program Manager V	70061003	\$116,853.00	1.0
Program Manager V	70061003	\$107,951.25	1.0
Program Manager V	70061003	\$98,756.40	1.0
Program Manager VI	70061003	\$109,300.20	1.0
Program Manager VI	70061003	\$93,747.14	1.0
Program Manager VI	70061003	\$112,496.57	1.0
Program Manager VI	70061003	\$129,186.38	1.0
Program Manager VI	70061003	\$132,274.15	1.0
Program Manager VIII	70061003	\$133,060.74	1.0
Program Manager VIII	70061003	\$131,114.88	1.0
Program Manager VIII	70061003	\$128,544.00	1.0
Program Manager VIII	70061003	\$128,929.63	1.0
Program Manager VIII	70061003	\$130,873.60	1.0
Program Mgr Specialist VIII	70061003	\$145,167.40	1.0
Regional Planner II	70061003	\$86,465.34	1.0
Regional Planner III	70061003	\$114,053.42	1.0
Regional Planner IV	70061003	\$114,144.94	1.0
	70061003 Total	\$6,379,472.28	58.0
Administrative Officer III	70067060	\$113,024.34	1.0
Program Coordinator II	70067060	\$75,109.32	1.0
Program Coordinator II	70067060	\$79,823.64	1.0
Program Coordinator III	70067060	\$87,925.24	1.0
Program Coordinator III	70067060	\$87,925.24	1.0
Program Coordinator III	70067060	\$85,117.76	1.0
Program Coordinator III	70067060	\$113,024.34	1.0
Program Coordinator III	70067060	\$93,825.94	1.0
Program Manager IV	70067060	\$85,000.00	1.0
Program Manager IV	70067060	\$90,500.00	1.0



Title	Appropriation	Salary	Full Time Equivalent
Program Manager IV	70067060	\$93,500.00	1.0
Program Manager IV	70067060	\$87,500.00	1.0
Program Manager V	70067060	\$102,958.80	1.0
Program Manager V	70067060	\$118,675.52	1.0
Program Manager VI	70067060	\$98,336.16	1.0
Program Manager VI	70067060	\$112,496.57	1.0
	70067060 Total	\$1,524,742.87	16.0
Counsel I	70069311	\$79,764.36	1.0
Program Coordinator II	70069311	\$90,652.64	1.0
Program Coordinator III	70069311	\$48,461.14	0.5
	70069311 Total	\$218,878.14	2.5
Program Coordinator II	70069313	\$87,815.52	1.0
	70069313 Total	\$87,815.52	1.0
Program Coordinator III	70069314	\$79,764.36	1.0
	70069314 Total	\$79,764.36	1.0
Program Coordinator III	70069315	\$77,289.16	1.0
	70069315 Total	\$77,289.16	1.0
Program Coordinator IV	70069316	\$89,342.53	1.0
	70069316 Total	\$89,342.53	1.0
	Grand Total	\$9,682,048.12	88.5

Alternative Compliance Payments Spending Plan

DOER prioritizes the spending of Alternative Compliance Payments (ACP) - including funds that accrued prior to the Healey-Driscoll administration - to support the development of clean energy resources and efficiency projects which will help reduce customer costs, add needed electric supply, and achieve the Commonwealth’s mandated emissions reduction targets.

Since 2023, DOER has designed and launched several new programs which will provide \$200 million in support of these goals. These programs include:

- [Climate Leader Communities](#) (\$60 million)
- [Affordable Housing Decarbonization](#) (\$22 million)
- [Leading by Example Solar and Decarbonization Programs](#) (\$50 million)
- [Heat Pump Training Labs](#) (\$15 million)
- [Advancing Massachusetts Power](#) (\$50 million)
- [Low-Income Services Solar Program](#) (\$5 million)



DOER ensures robust evaluation and stakeholder engagement to design effective programs that will have the most impact. Most DOER programs are long-term initiatives which take multiple years to implement due to the application, evaluation, award, and funding disbursement process.

In addition to designing and launching the above programs, DOER also provided immediate ratepayer relief in April 2025 with a \$50 direct credit to residential electric ratepayers, which totaled approximately \$125 million.

ACP Background

Any company that sells retail electricity in Massachusetts is required to submit an Annual Compliance Filing that demonstrates it has met all Renewable Energy Portfolio Standard (RPS) Class I, RPS Class II, Alternative Portfolio Standard (APS), and Clean Peak Standard (CPS) percentage obligations. Any Retail Electricity Supplier that is required to comply with these requirements may, if necessary, satisfy some or all of its obligations by making an Alternative Compliance Payment (ACP) in the appropriate amount based on the ACP rates. Those payments are made to and held by the Massachusetts Clean Energy Center (MassCEC) for use by DOER. DOER issues an [Annual RPS & APS Compliance Report](#), which includes summarized information from the Annual Compliance Filings submitted by the Retail Electricity Suppliers.

Allowable Uses of ACP Funds

Generally, the allowable uses of ACP funds by category are:

Name	Permitted Uses	References
APS	To further the commercial development of Alternative Generation	225 CMR 16.08(3)(b)
CPS	To further the commercial development of Clean Peak Resources, promote projects or activities that reduce GHG emissions or ratepayer costs	225 CMR 21.08(3)(b)
RPS	To further commercial development of Class I renewables or promote projects or activities that reduce GHG emissions or ratepayer costs through electric load reduction, peak demand reduction, or strategic electrification	225 CMR 14.08(3)(d) 225 CMR 15.08 (3)(b)

FY 2026 ACP Spending Plan

The chart below represents contracts and programs with encumbered funds or anticipated spending in FY26.

Program	FY2026 Spending Plan
Advancing Massachusetts Power (AMP) Energy Storage Grants	\$ 45,000,000.00
Affordable Housing Decarbonization (AHD) Grant Program	\$ 20,000,000.00



Program	FY2026 Spending Plan
Appliance Standards Review - Energy Solution Consulting	\$ 205,484.00
Auction Services	\$ 500,000.00
CELT Initiative - Clean Energy & Environmental Legacy Transition	\$ 5,405,083.00
Climate Leader Communities	\$ 51,400,000.00
Community Shared Solar Marketplace	\$ 5,000,000.00
CPACE - Commercial Property Assessed Clean Energy	\$ 446,392.00
CPS - Clean Peak Energy Portfolio Standard	\$ 400,000.00
Decarbonization Implementation Grant (DIG) Program	\$ 22,334,464.00
Energy Code Training	\$ 50,000.00
Fossil Fuel or Electric Resistance Heating System for Low-Income Housing - ISA with EOHLC to Support Programming	\$ 110,000.00
GIP Legal Support	\$ 987,950.00
Green Communities Municipal Energy Technical Assistance Grant Program (META)	\$ 542,517.00
Heat Pump Training Labs	\$ 3,000,000.00
Large Building Energy Reporting	\$ 456,106.00
LBE Solar-Decarbonization Grant Program	\$ 23,000,000.00
Leading by Example - Feasibility Studies	\$ 628,492.00
Low-Income Services Solar Program (LISSP)	\$ 5,020,000.00
MassEnergy Insight	\$ 194,499.00
MBTA - Greenhouse Gas Emissions Reduction Projects	\$ 3,500,000.00
Merrimack Valley Renewal Fund (MVRF) Geothermal Microgrid	\$ 4,000,000.00
Municipal Decarbonization Planning	\$ 1,000,000.00
Power Forward - Interconnection Studies for Housing	\$ 3,000,000.00
Procurement Consultants	\$ 2,188,505.00
Production Tracking System Administrative Transfer	\$ 2,585,322.00
Rate Relief - Residential Electric Ratepayers	\$ 180,000,000.00
Restoration for Solar Decarbonization Grant Program	\$ 5,000,000.00
RPS Portal	\$ 1,000,000.00
SMART - Solar Mass Renewable Target	\$ 1,502,300.00
Studies/Expert Witness for DPU Intervention	\$ 1,931,700.00
Technical Potential of Load Management Study	\$ 289,830.00
Thermal Energy Demand Intensity (TEDI) Consultant	\$ 200,000.00
UMass Clean Energy Extension Initiative	\$ 1,707,979.00



Appendix A – DOER Divisions

Clean Energy Siting & Permitting

The Clean Energy Siting & Permitting Division develops regulations and provides technical support and assistance to municipalities, project proponents, and other stakeholders regarding the siting and permitting of small clean energy infrastructure.

Coordination & Engagement

The Coordination & Engagement Division fosters collaboration between the Agency and external stakeholders, including local governments, businesses, and community groups. It develops outreach, communication, and engagement efforts, ensuring alignment of equitable energy programs with community needs and promoting meaningful public participation in energy policy development.

Energy Efficiency

The Energy Efficiency Division develops, implements, and oversees energy efficiency and building decarbonization activities in the Commonwealth in conjunction with other state and federal agencies. Significant areas of work include building energy codes, Building Energy Reporting, and energy efficiency and decarbonization grant and incentive programs.

Finance & Operations

The Finance and Operations Division manages the Agency's budgeting, financial planning, and resource allocation. It ensures efficient operation of the Agency, overseeing accounting, procurement, financial compliance, contracts, and internal operations to support the successful implementation of energy programs and initiatives.

Green Communities

The Green Communities Division helps all Massachusetts cities and towns identify and implement solutions that reduce long-term energy costs and greenhouse gas emissions and strengthen local economies. It provides grants, technical assistance, and local support for clean energy and efficiency projects in municipal buildings, facilities, and schools.

Leading by Example

The Leading by Example (LBE) Division works with state agencies and public colleges and universities to advance clean energy and sustainability in government operations through strategic partnerships, technical assistance, grants, and best practices. It also



manages DOER's transportation work, including support for fleet electrification and managing the MOR-EV rebate program.

Legal

The Legal Division provides legal expertise and support for the Agency's policies, filings, regulations, and programs. It ensures compliance with state and federal laws, drafts and reviews legal documents, advises on regulatory matters, manages public records requests, represents the agency in legal proceedings, and is responsible for filings made at the Massachusetts Department of Public Utilities on behalf of DOER. The Division also helps interpret laws and regulations, supporting the development and implementation of Agency strategies and initiatives.

Policy, Planning & Analysis

The Policy, Planning, and Analysis Division develops policies related to modernizing our electric grid, planning for the clean heating transition, procuring clean energy supply resources like offshore wind, and advancing affordable electric rates. The Division advocates on behalf of DOER in regulatory proceedings and provides market analysis for the public related to gas and electric supply, winter heating costs, and delivered fuel prices for propane and heating oil.

Renewable & Alternative Energy

The Renewable and Alternative Energy Division promotes renewable energy and assists in the installation of renewable energy for residents, businesses, and institutions. The Division provides information regarding the different types of renewable energy, funding programs, incentives, and installation resources. The Division administers several clean and renewable energy programs related to the compliance obligations of retail electric suppliers, specifically the Renewable, Alternative, and Clean Peak Portfolio Standards, as well as the Solar Massachusetts Renewable Target (SMART) Program.



Appendix B – Statutory and Regulatory Authorities

Enabling Statutes and Session Laws

M.G.L. c. 25A

C.M.R. 225

Chapter 239 of the Acts of 2024, An Act Promoting a Clean Energy Grid, Advancing Equity and Protecting Ratepayers

Chapter 179 of the Acts of 2022, An Act Driving Clean Energy and Offshore Wind

Chapter 8 of the Acts of 2021, An Act Creating a Next-Generation Roadmap for Massachusetts Climate Policy

Chapter 227 of the Acts of 2018, An Act to Advance Clean Energy

Chapter 188 of the Acts of 2016, An Act to Promote Energy Diversity

Chapter 75, § 11 of the Acts of 2016, An Act Relative to Solar Energy.

Chapter 209 of the Acts of 2012, An Act Relative to Competitively Priced Electricity in the Commonwealth, § 35 and 36

Chapter 169 of the Acts of 2008, An Act Relative to Green Communities (incl. § 83)

General Laws Governing Administrative Functions for State Agencies

M.G.L. c. 7

M.G.L. c. 29

M.G.L. c. 30

M.G.L. c. 30A

M.G.L. c. 31

DOER Regulations

[225 CMR 4.00: Residential conservation service program](#)

[225 CMR 9.00: Appliance energy-efficiency standards, testing and certification program](#)

[225 CMR 10.00: Energy management services \(EMS\) contracts RFP process](#)

[225 CMR 13.00: DOER CO2 budget trading program auction regulation](#)



[225 CMR 14.00: Renewable energy portfolio standard - Class I](#)

[225 CMR 15.00: Renewable energy portfolio standard - Class II](#)

[225 CMR 16.00: Alternative energy portfolio standard \(APS\)](#)

[225 CMR 19.00: Energy management services \(EMS\) contracts requests for qualification process](#)

[225 CMR 20.00: Solar Massachusetts renewable target \(SMART\) program](#)

[225 CMR 21.00: Clean peak energy portfolio standard \(CPS\)](#)

[225 CMR 22.00: Massachusetts Stretch code and specialized code for low-rise residential -- 2025 residential low-rise amendments to IECC2021 and IRC 2021 chapter 11: energy efficiency](#)

[225 CMR 23.00: Massachusetts Stretch Code and specialized code for commercial, multi-family and all other construction - 2025 amendments to IECC2021 and ASHRAE standards 90.1-2019](#)

[225 CMR 24.00: Municipal fossil fuel free building construction and renovation demonstration project](#)

[225 CMR 25.00: Participation in the Green Communities Program for municipalities served by municipal light plants](#)

[225 CMR 26.00: Massachusetts Offers Rebates for Electric Vehicles \(MOR-EV\) Program](#)

[225 CMR 27.00: Building Energy Reporting](#)

[225 CMR 28.00: Solar Massachusetts renewable target \(SMART\) program 3.0](#)

[225 CMR 29.00: Small clean energy infrastructure facility siting and permitting](#)

