



MASSACHUSETTS  
**DEPARTMENT OF  
ENERGY RESOURCES**

# Conservation Law Foundation Petition

DOER Public Hearing

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DOER is holding a public meeting in response to a petition filed by the Conservation Law Foundation (CLF).

Presented by  
**DOER**



# Introduction and Overview

Purpose of the Public Meeting

CLF Presentation of Petition

DOER Presentation of its Efforts to Address Climate Change and Greenhouse Gas Emissions

Comments, Questions, and Next Steps

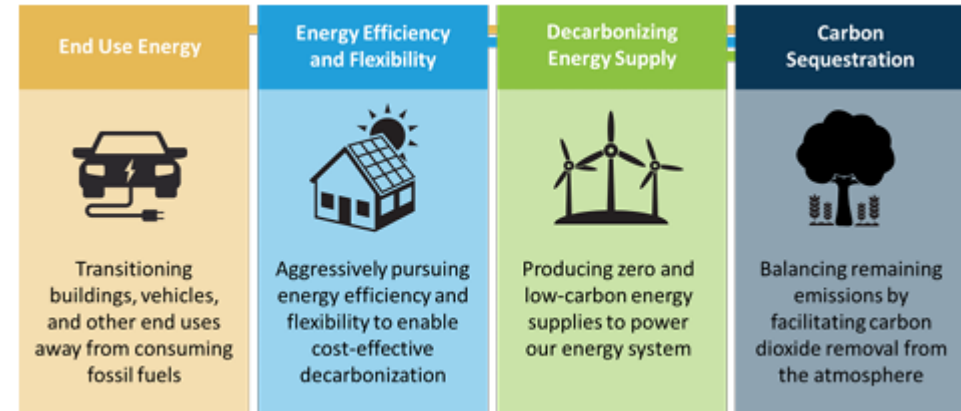
# Massachusetts Leadership in Climate Change

- 2008 Passage of the *Global Warming Solutions Act* and the *Green Communities Act*
- 2010 2020 limit set as 25% below 1990 and EEA publishes the Clean Energy and Climate Plan for 2020
- 2016 *An Act to Promote Energy Diversity*, calling for large procurements of offshore wind and hydroelectric resources.
- 2018 *An Act to Advance Clean Energy* sets new targets for offshore wind, solar, and storage technologies; expanding RPS requirements for 2020-2029; establishes the Clean Peak Standard; and permits fuel switching in energy efficiency programs.
- 2020 2050 limit set as net-zero and EEA publishes the 2050 Decarbonization Roadmap
- 2021 *An Act Creating a Next-Generation Roadmap for Massachusetts Climate Policy*, codifying the net-zero target in 2050
- 2022 EEA publishes to 2025/2030 CECP and the 2050 CECP
- 2023 EO 604 establishes an Office of Climate Innovation and Resilience within the Governor's Office
- 2024 *An Act Promoting a Clean Energy Grid, Advancing Equity, and Protecting Ratepayers* reforms the siting and permitting of clean energy facilities

# Emission Limits and Sublimits

The Climate Roadmap Act requires Massachusetts meet the following GHG emissions reduction goals:

- 50% reduction by 2030
- 75% reduction by 2040
- 85% reduction and net zero by 2050
- Sublimits to be set by the Secretary of EOEEA



Four Key "Pillars of Decarbonization" to Achieve Net Zero in 2050

## Clean Energy and Climate Plans

- The 2025/2030 CECP provides details on the actions the Commonwealth will undertake through the next decade to ensure the 2025 and 2030 emissions limits are met.
- Includes a portfolio of strategies and policies designed to achieve sector-specific GHG emissions sublimits, including for transportation, buildings, electricity generation, industrial emissions, and non-energy emission sources such as leaks of natural gas and refrigerants.

# Healey Driscoll Administration Climate Priorities

The Commonwealth can achieve a decarbonized and clean energy future while strengthening the economy and promoting equity by

- building a modern, consumer-oriented clean energy grid;
- dramatically accelerating the deployment of clean energy technologies, including wind, solar, and storage systems;
- building and upgrading transmission for off-shore wind and other renewable resources;
- investing in new technologies, implementing deep energy retrofits, increasing electrification, and employing energy-smart new construction;
- ensuring broader access to sustainable local and regional public transportation systems, facilitating broad deployment of electric charging infrastructure, and planning livable environments that welcome biking and walking;
- increasing resiliency through climate-smart management of forest resources, protection of coastal wetlands, wider distribution of energy resources, and localized energy supply and storage;
- all while protecting the natural environment

On May 13, 2025 Governor Healey filed the Energy Affordability, Independence & Innovation Act (EAI) to cut costs for residents and businesses.

# DOER Programs and Policies in Support of Emission Reduction and Administration Policies - 1

DOER offers numerous programs that reduce greenhouse gas emissions and promote equitable access



DOER currently has an open program that is offering \$90 million in grants to low- and moderate-income housing to pay for comprehensive decarbonization of multi-family affordable housing through energy efficiency measures and electrification.



- DOER will administer the federal HER funds to support Municipal Light Plant residential customers in their decarbonization of their homes.
- DOER will support the launch of a “heat loan” type program for MLP customers to finance their home efficiency and decarbonization upgrades.



DOER has dedicated funding to compliment MassCEC and Mass Save funding to support school decarbonization in five equity communities in the Commonwealth.

# DOER Programs and Policies in Support of Emission Reduction and Administration Policies - 2

DOER offers numerous programs that reduce greenhouse gas emissions and promote equitable access



Equity Working Group of the EEAC, chaired by DOER, is an integral part of the equity expression in the 2025-2027 three-year plan. This plan includes

- an unprecedented level of equity investment - \$1.77 billion dollars - to support equity initiatives and to ensure participation by historically underserved customer segments, including renters, low-moderate income households and small businesses,
- unprecedented level of utility performance incentives dedicated to the achievement of equity outcomes. 50% of the performance incentive pool is tied to equity outcomes.

The recently filed EAll Act updates the Residential Conservation Statute:



- Continues programming for both Mass Save program administrators and municipal light plants
- Makes updates to reflect MLP and Mass Save current practices
- Adjusts data sharing to mirror Green Communities Act data sharing requirements

# DOER Programs and Policies in Support of Emission Reduction and Administration Policies – 3

DOER offers numerous programs that reduce greenhouse gas emissions and promote equitable access



DOER is working on programs through the Merrimack Valley Relief Fund to provide grants to provide energy efficiency and electrification for low- and moderate-income households in the Lawrence, Andover, and North Andover communities.



In 2023, DOER launched an income-eligible electric vehicle rebate program that includes a rebate adder and used EV incentives for income-qualifying residents.

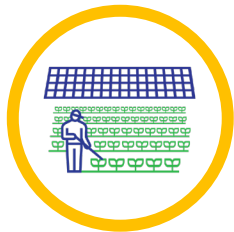
DOER regularly reviews ways to ensure that funds are spent as cost-effectively as possible while supporting the rapid adoption of electric vehicles with a focus on consumers most in need of assistance.



In 2025, DOER launched a low-income services solar program to dedicated grant funding for solar installations for non-profit organizations serving low-income communities. DOER has contracted with a program administrator to provide technical support and targeted outreach to non-profits

# DOER Programs and Policies in Support of Emission Reduction and Administration Polices - 4

DOER offers numerous programs that reduce greenhouse gas emissions and promote equitable access



DOER recently launched an updated SMART program, which includes additional, targeted development of solar for low-income customers and those living in environmental justice communities.



DOER coordinated with low-income stakeholders and the AGO in order to ensure an adequate distribution of solar benefits delivered to LMI ratepayers. These updates were included with DOER's application for additional funding for solar in Low-Income and Disadvantaged Communities through Massachusetts' Solar For All award from the EPA. DOER, leading the Massachusetts coalition, was awarded \$156.12 million under the Solar for All program for five key initiatives: residential financing, residential leases, private and public affordable housing, and community solar.

The Trump Administration EPA terminated the Solar For All program on August 7th. DOER has filed a Notice of Disagreement and a Dispute Letter of the termination.

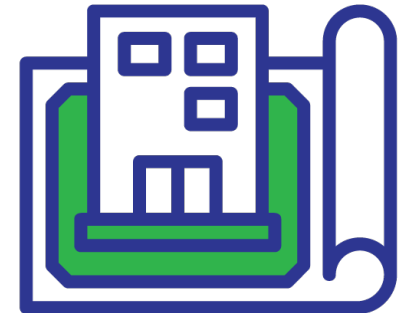
# Specific DOER Programs and Regulations - 1

## 225 CMR 22.00 and 23.00: Building Energy Code

DOER completed a lengthy stakeholder and rulemaking process in 2022 to promulgate the Specialized and Stretch Energy Codes. DOER most recently updated these regulations in 2025. The Code updates included a variety of improvements both for implementation and adoption.

- requirements for EV charging readiness including parking EVSE requirements and incentives for managed charging to mitigate peak load impacts, and provision of Level 3 fast-charging to improve public access to EV charging infrastructure;
- embodied carbon credits for low GWP insulation and concrete in residential and commercial new construction.

DOER promotes the adoption of the Stretch and Specialized Energy Codes by municipalities to ensure incentives for embodied carbon, accessory dwelling units, and commercial change-of-use to residential housing, are broadly available to and understood by project developers, building officials, and other stakeholders to maximize GHG reductions as well as economic and health co-benefits.



# Specific DOER Programs and Regulations - 2

## 225 CMR 28.00: SMART 3.0 Program

On June 20th, 2025, DOER filed emergency regulations for the SMART 3.0 Program with the Secretary of State's Office, under 225 CMR 28.00.

Key Provisions include:

- significant land use requirements to ensure strategic balance of cost-effective development with land protection
- implementation of a mitigation fee to create a revenue stream to offset the impacts of solar development
- equity and consumer protection elements, including increased saving requirements and improved low-income customer access to programs and projects
- annually adjusted program capacity and incentive rates to allow the program to be more responsive to quickly changing market conditions
- enhanced incentives for projects sited in the built environment



# Specific DOER Programs and Regulations - 3

## 225 CMR 24.00: Fossil Fuel Free

DOER promulgated 225 CMR 24.00 is to establish the framework, requirements, and timeline for cities and towns to participate in the DOER's Municipal Fossil Fuel Free Building Construction and Renovation Demonstration Program as authorized by St. 2022, c. 179, § 84.



## 225 CMR 27.00: Large Building Energy Reporting

G.L. c. 25A, § 20 requires DOER to publicly disclose the energy usage of buildings over 20,000 square feet. It offers transparency to building stakeholders, including tenants and municipalities, about building energy usage. DOER's regulations for the program, 225 CMR 27.00, went into effect on February 28, 2025. DOER is currently completing its first reporting cycle under the program.

# Specific DOER Programs and Regulations - 4

## 225 CMR 26.00: MOR-EV Program

The Massachusetts Offers Rebates for Electric Vehicles (MOR-EV) Program aims to reduce air pollution and greenhouse gas emissions and support greater adoption of electric vehicles across the Commonwealth by offering rebates to consumers (residents, corporations, and other entities) who register their on-road zero emission vehicles in Massachusetts. MOR-EV provides rebates for the purchase or lease of eligible battery electric vehicles and fuel-cell electric vehicles, including passenger cars and medium- and heavy-duty trucks and other vehicle types.

The program also offers rebates for used EVs and a rebate adder for income-qualifying residents, and a rebate adder for medium- and heavy-duty vehicles that are registered within or operate more than half of the time in census block groups that meet the State's Environmental Justice criteria.

MOR-EV regulations 225 CMR 26.00 were promulgated in 2023.



# MOR-EV

Massachusetts Offers Rebates  
for Electric Vehicles

# Next Steps

## Comments and Clarifying Questions

Written comments may be submitted by 5:00 pm on this upcoming Friday, October 24, 2025.

Please email to: [Chris.G.McDonough@mass.gov](mailto:Chris.G.McDonough@mass.gov)





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**Thank You!**