



Commonwealth of Massachusetts
Executive Office of Energy & Environmental Affairs

Department of Environmental Protection

Central Regional Office • 8 New Bond Street, Worcester MA 01606 • 508-792-7650

Charles D. Baker
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Lieutenant Governor

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Secretary

Martin Suuberg
Commissioner

June 30, 2020

Roy S. MacDowell, Jr.
Legacy Farms Private WWTF, LLC
c/o Baystone Development
21 Center Street
Weston, MA 02493

RE: Public Comment Notice for
Draft Individual Groundwater Discharge Permit
Legacy Farms WWTF, Hopkinton, MA
MassDEP Transmittal No. X285766
Groundwater Discharge Permit No. 874-1

Dear permittee:

The Massachusetts Clean Waters Act (M.G.L. c.21, s.26-53) was amended by Chapter 246 of the Acts of 1973 to authorize the Massachusetts Department of Environmental Protection (the MassDEP), to regulate discharges into all waters of the Commonwealth, including groundwaters. The MassDEP regulates discharges through the issuance of discharge permits, which impose limitations on the amount of pollutants that may be discharged in the effluent, together with monitoring and reporting requirements and other conditions to insure adequate treatment of all liquid wastes prior to discharge.

MassDEP has completed its technical review of your application submitted on behalf of the Legacy Farms Private WWTF, LLC to discharge treated wastewater from the facility located on Clinton Street, Hopkinton, MA to the ground, and has developed the conditions contained in the enclosed draft permit.

The proposed draft permit can only be considered in draft form because of provisions in the Law regulating public notice of the proposed issuance of the permit and opportunity for public comments and public hearing. Following receipt of comments on the public notice, and public hearing, if held, the MassDEP will issue its final determination to issue or deny the permit.

Please note that MassDEP cannot issue the final permit until the Financial Assurance Mechanism (FAM) is reviewed and approved. Please submit an updated FAM escrow document to this office for review.

This information is available in alternate format. Contact Michelle Waters-Ekanem, Director of Diversity/Civil Rights at 617-292-5751.

TTY# MassRelay Service 1-800-439-2370

MassDEP Website: www.mass.gov/dep

Printed on Recycled Paper

Enclosed herewith is a copy of the public notice for your groundwater discharge permit. The enclosed public notice should be published to start the thirty (30) day public comment period.

In accordance with 314 CMR 2.06(4) and M.G.L. c.30A, the applicant or permittee, as applicable, shall publish public notice of the permit proceedings in *The Environmental Monitor*, a publication of the Massachusetts Executive Office of Energy and Environmental Affairs. For instructions on filing this notice with MEPA please refer to MEPA's website at

<http://www.mass.gov/eea/agencies/mepa/submitting-notice-to-the-environmental-monitor.html>

The applicant or permittee shall submit to the Department a copy of the public notice as published in the *Environmental Monitor*, within seven days after the date of publication or at such other time as the Department requires. This information should be sent to the attention of David Boyer at the above letterhead address. The mandatory thirty day public comment period will commence with the date of publication of the public notice.

If you have any questions on any of the information discussed in this letter, please contact me at David.boyer@mass.gov.

Sincerely,

A handwritten signature in cursive script that reads "David Boyer".

David Boyer, P.E.
Section Chief
Wastewater Program

Db/hs: X285766 pn (Hopkinton)-139

cc: Hopkinton Board of Health

Ray Willis
OnSite Engineering, Inc.
279 East Central Street
PMB 241
Franklin, MA 02038

Purna Rao – MassDEP Permit Coordinator

PUBLIC NOTICE
MASSACHUSETTS DEPARTMENT OF ENVIRONMENTAL PROTECTION
BUREAU OF WATER RESOURCES/WASTEWATER MANAGEMENT PROGRAM
8 NEW BOND STREET
WORCESTER, MA 01606
508-792-7650

Notice is hereby given that the following application for an Individual Groundwater Discharge Permit is being processed and the following actions being proposed thereon pursuant to Section 43 of Chapter 21 of the General Laws, and 314 CMR 5.00 and 2.06:

CITY/TOWN: Hopkinton

PROJECT NAME: Legacy Farms residential development project

APPLICANT: Legacy Farms Private Wastewater Treatment Facility, LLC

FACILITY LOCATION: Clinton Street, Hopkinton, MA

TYPE OF DISCHARGE: Groundwater discharge of sanitary wastewater

QUANTITY OF DISCHARGE: 290,000 gallons per day

PERMIT NO: 874-1

TRANSMITTAL NO: X285766

PROPOSED ACTION: Tentative determination to issue individual groundwater discharge permit

A copy of the application, draft permit, and statement of basis or fact sheet relative to the draft permit may be obtained from the MassDEP's Wastewater Management Program at the above address and telephone number or online at: <http://www.mass.gov/eea/agencies/massdep/news/comment/>

Comments on the proposed action or requests for a public hearing thereon pursuant to 314 CMR 2.07 must be filed with MassDEP at the above address within thirty (30) days of this notice. For information on the process for formally intervening in adjudicatory proceedings, please refer to 310 CMR 1.00: Adjudicatory Proceedings, Section (7) Intervention and Participation.
<http://www.mass.gov/eea/agencies/massdep/water/regulations/310-cmr-1-00-adjudicatory-proceedings.html>

David Boyer, P.E.
Section Chief
Wastewater Program



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INDIVIDUAL GROUNDWATER DISCHARGE PERMIT

Name and Address of Applicant: Legacy Farms Private Wastewater Treatment Facility, LLC
c/o Baystone Development
21 Center Street
Weston, MA 02493

Date of Application: April 27, 2020

Application/Permit No. 874-1

Date of Issuance: Draft

Date of Expiration: Draft

Effective Date: Draft

AUTHORITY FOR ISSUANCE

Pursuant to authority granted by Chapter 21, Sections 26-53 of the Massachusetts General Laws, as amended, 314 CMR 2.00, and 314 CMR 5.00, the Massachusetts Department of Environmental Protection (the Department or MassDEP) hereby issues this permit modification to: Legacy Farms Private Wastewater Treatment Facility, LLC (hereinafter called "the permittee") authorizing discharges to the ground from the on-site wastewater treatment facility located at Legacy Farms, Clinton Street, Hopkinton, Massachusetts. The project consists of residential and commercial development described in Table 1-1 Appendix A and shall not exceed a maximum design flow of 290,000 gpd including some allowances for inflow and infiltration. This authorization being expressly conditional on compliance by the permittee with all terms and conditions of the permit hereinafter set forth.

David Boyer, P.E.
Bureau of Water Resources

Date

This information is available in alternate format. Contact Michelle Waters-Ekanem, Director of Diversity/Civil Rights at 617-292-5751.
TTY# MassRelay Service 1-800-439-2370
MassDEP Website: www.mass.gov/dep
Printed on Recycled Paper

I. SPECIAL CONDITIONS

A. **Effluent Limits**

1. The permittee is authorized to discharge into the ground from the wastewater treatment facility for which this permit is issued a treated effluent whose characteristics shall not exceed the following values:

<u>Effluent Characteristics</u>	<u>Discharge Limitations</u>
Flow	290,000 gallons per day (gpd)
Biochemical Oxygen Demand, 5-day (BOD ₅)	30 mg/l
Total Suspended Solids (TSS)	10 mg/l
Turbidity	5 NTU
Oil and Grease	15 mg/l
Total Nitrogen (TKN+NO ₃ +NO ₂)	10 mg/l
Nitrate-Nitrogen	10 mg/l
Fecal Coliform	200 org/100 ml

Effective July 1, 2025, the following effluent limits shall be included with the limits stated above:

Total Organic Carbon (TOC)	3 mg/l
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- a) The pH of the effluent shall not be less than 6.5 nor greater than 8.5 at any time or not more than 0.2 standard units outside the naturally occurring range.
- b) The discharge of the effluent shall not result in any demonstrable adverse effect on the groundwater or violate any water quality standards that have been promulgated.
- c) The monthly average concentration of BOD and TSS in the discharge shall not exceed 15 percent of the monthly average concentrations of BOD and TSS in the influent into the permittee's wastewater treatment facility.
- d) When the average annual flow exceeds 80 percent of the permitted flow limitations, the permittee shall submit a report to the Department describing what steps the permittee will take in order to remain in compliance with the permit limitations and conditions, inclusive of the flow limitations established in this permit.

B. Monitoring and Reporting

1. The permittee shall monitor and record the quality of the **influent** and the quality and quantity of the **effluent** prior to discharge to the leaching facilities according to the following schedule and other provisions:

INFLUENT:

<u>Parameter</u>	<u>Minimum Frequency of Analysis</u>	<u>Sample Type</u>
BOD ₅	Monthly	24-hour composite
TSS	Monthly	24-hour composite
Total Solids (TS)	Monthly	24-hour composite
Ammonia-Nitrogen	Monthly	24-hour composite

EFFLUENT:

<u>Parameter</u>	<u>Minimum Frequency of Analysis</u>	<u>Sample Type</u>
Flow	Daily	Max., Min., Avg.
BOD ₅	Weekly	24-hour composite
TSS	Weekly	24-hour composite
pH	Daily	Grab
Nitrate-Nitrogen	2/Week	24-hour composite
Total Nitrogen	2/Week	24-hour composite
Total Phosphorus	Monthly	Grab
Orthophosphate	Monthly	Grab
Oil and Grease	Monthly	Grab
Fecal Coliform	Weekly	Grab
Turbidity	Continuous	Continuous
Volatile Organic Compounds		
	Semi-Annually	Grab
Ultraviolet Intensity	Daily	Reading

Effective July 1, 2025, the following effluent parameter shall be monitored and recorded in addition to the parameters stated above:

Total Organic Carbon (TOC)	2/Week	24-hour composite
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- a) After one full year of monitoring the Total Phosphorus and Orthophosphate results, the Department may determine, upon the request of the permittee, that the frequency of monitoring may be reduced if, in the judgment of the Department, the results of the sampling indicate that existing phosphorus levels will not adversely impact downgradient receptors. If the Department reduces the frequency of monitoring for Total Phosphorus and Orthophosphate, the Department reserves the right to resume more frequent monitoring if the Department determines that phosphorus levels are impacting downgradient receptors.
2. The permittee shall monitor, record, and report the quality of water in the approved monitoring wells as described according to the following schedule and other provisions: for disposal systems L1A and L1B, upgradient monitoring well MW-A and downgradient monitoring wells MW-B, MW-D, MW-E and MW-H; for disposal systems L2, L3, and L4, upgradient monitoring well MW-B and downgradient monitoring wells MW-D, MW-E and MW-H; for disposal systems LF5 and LF6 (formerly D2) upgradient monitoring well MW-C and downgradient monitoring wells MW-E and MW-F.

The monitoring wells are referenced within the approved report titled: “Hydrogeologic Report, Proposed Legacy Farms Development, Clinton Street, Hopkinton, Massachusetts” prepared by Geosphere Environmental Management, Inc. dated March 22, 2011 and revised report titled: “Hydrogeological Report: Revisions to Proposed Subsurface Disposal System – D2 Area, Legacy Farms Development, Clinton Street, Hopkinton, MA” prepared by Geosphere Environmental Management Inc. dated October 2017. A copy of the revised monitoring well network site plan is attached to this permit as Appendix B. The permittee shall affix labels to the steel protective casing of each monitoring well with the identification number assigned in the approved plan.

<u>Parameter</u>	<u>Minimum Frequency of Analysis</u>
pH	Monthly
Specific Conductance	Monthly
Static Water Level	Monthly
Nitrate-Nitrogen	Quarterly
Total Nitrogen	Quarterly
Total Phosphorus	Quarterly
Orthophosphate	Quarterly
Total Organic Carbon (TOC)	Quarterly
Volatile Organic Compounds	Annually

- a) Static Water Level shall be expressed as an elevation and shall be referenced to the surveyed datum established for the site. It shall be calculated by subtracting the depth to the water table from the surveyed elevation of the top of the monitoring well’s PVC well casing/riser.

- b) After one full year of monitoring the Total Phosphorus and Orthophosphate results, the Department may determine, upon the request of the permittee, that the frequency of monitoring may be reduced if, in the judgment of the Department, the results of the sampling indicate that existing phosphorus levels will not adversely impact downgradient receptors. If the Department reduces the frequency of monitoring for Total Phosphorus and Orthophosphate, the Department reserves the right to resume more frequent monitoring if the Department determines that phosphorus levels are impacting downgradient receptors.
- 3) Any grab sample or composite sample required to be taken less frequently than daily shall be taken during the period of Monday through Friday inclusive. All composite samples shall be taken over the operating day.
- 4) The permittee shall submit all monitoring reports within 30 days of the last day of the reporting month to MassDEP and to the Hopkinton Board of Health, 18 Main Street, Hopkinton, MA 01748. All discharge monitoring reports submitted to MassDEP must be submitted through eDEP. To register for electronic submission go to:
<http://www.mass.gov/eea/agencies/massdep/service/online/edep-online-filing.html>

C. Financial Assurance Mechanisms

1. The permittee shall establish and maintain a financial assurance mechanism that provides for the continued availability of an immediate repair and replacement account. The immediate repair and replacement account shall contain adequate funds to correct any unanticipated problem immediately so that any disruption of operation is minimized, and a violation of the terms and conditions contained in the permit does not occur. To create an immediate repair and replacement account, the permittee shall deposit at least 25% of the estimated construction cost of the PWTF into an interest bearing escrow account in accordance with the financial assurance mechanism and 314 CMR 5.15.
 - a) For purpose of the financial assurance mechanism requirement, the estimated construction cost of the wastewater treatment facility shall include the cost of constructing the wastewater treatment plant, collection system, associated mechanical equipment, but not including the land, ground and disposal area.
2. The permittee shall meet the obligation to establish the required financial assurance mechanism by using Department-approved form documents and shall submit said Department-approved form documents to the Department for its review and approval as follows:
 - a) A permittee that constructs the wastewater treatment facility after the issuance of the Individual permit may submit the financial assurance mechanism(s) to the Department for its review and approval no later than ninety (90) days prior to the start-up (clear water test) of the facility. Such a permittee shall not operate the facility unless and until the Department has approved the required financial assurance mechanism, the financial assurance mechanism is in full force and effect, and the permittee has made all contributions required thirty (30) days prior to the start-up (clear water test) of the facility; or,
 - b) A permittee with a wastewater treatment facility in existence prior to the submission of the individual permit renewal application may submit the financial assurance mechanism to the Department for its review and approval no later than ninety (90) days from the date of submission of the individual permit renewal application. Said permittee shall be in compliance with the provision of the approved financial assurance mechanism requiring contributions to the immediate repair and replacement account no later than thirty (30) days prior to the date on which the renewal is issued.
3. The permittee shall maintain the current form documents evidencing the required financial assurance mechanism approved by the Department. The permittee shall perform all its obligations under the required financial assurance mechanism as approved by the Department.

4. Once established and funded, the permittee shall keep an amount equal to at least 25% of the estimated construction cost of the PWTF in the immediate repair and replacement account and shall replenish the account within 90 days of any disbursement.
5. On or before January 31st of each year, the permittee shall submit an annual financial report identifying the initial and current balance in the immediate repair and replacement account and confirming the continuing availability of the funds in said account for the purposes specified in the permit and 314 CMR 5.15. Said report shall be prepared in accordance with generally accepted accounting principles. Reports pertaining to the required financial assurance mechanism(s) shall be sent to the Wastewater Management Section Chief at the appropriate Regional Office.

D. Supplemental Conditions

1. Within one (1) month of issuance of this permit, the permittee shall complete construction of all phases of the WWTF to treat the permitted flow of 290,000 gpd including installation of all membranes, activation of the flow equalization tank, activation of the final effluent pump chamber and modifications of the treatment units including any associated appurtenances.

The permittee shall schedule a clear water test with the Department for all items described above prior to or upon completion.

The permittee shall notify the Department at least thirty (30) days in advance of the proposed transfer of ownership of the facility for which this permit is written. Said notification shall include a written agreement between the existing and new permittees containing a specific date for transfer of permit, responsibility, coverage and liability between them.

2. A staffing plan for the facility shall be submitted to the Department once every two years and whenever there are staffing changes. The staffing plan shall include the following components:
 - a. The operator(s)'s name(s), operator grade(s) and operator license number(s);
 - b. The number of operational days per week;
 - c. The number of operational shifts per week;
 - d. The number of shifts per day;
 - e. The required personnel per shift;
 - f. Saturday, Sunday and holiday staff coverage;
 - g. Emergency operating personnel
3. The permittee is responsible for the operation and maintenance of all sewers (i.e. the collection system), pump stations, grease traps, and treatment units for the permitted facility, which shall be operated and maintained under the direction of a properly certified wastewater operator.

4. Operation and maintenance of the proposed facility must be in accordance with 314 CMR 12.00, "Operation and Maintenance and Pretreatment Standards for Wastewater Treatment Works and Indirect Discharges", and, 257 CMR 2.00, "Rules and Regulations for Certification of Operators of Wastewater Treatment Facilities".
 - a. The facility has been rated (in accordance with 257 CMR 2.00), to be a Grade 5 facility. Therefore, the permittee shall provide for oversight by a Massachusetts Certified Wastewater Treatment plant operator (Chief Operator) Grade 5 or higher. The permittee will also provide for a backup operator who shall possess at least a valid Grade 4 license.
 - b. The date and time of the operator's inspection along with the operator's name and certification shall be recorded in the log book on location at the treatment facility. All daily inspection logs consistent with the O&M Manual requirements shall be kept at the facility for a period of three (3) years.
 - c. Records of operation of wastewater treatment facilities or disposal systems required by the Department shall be submitted on forms supplied by the Department or on other forms approved by the Department for such use. Monthly reports shall be certified by the wastewater treatment plant operator in charge and shall be included in the discharge monitoring reports submitted each month.
5. If the operation and maintenance of the facility is contracted to a private concern, the permittee shall submit a copy of the contract, consistent with what is required by the approved Operation & Maintenance manual and signed only by the contractor, to the appropriate MassDEP Regional Office within thirty (30) days of permit issuance. Along with the contract, a detailed listing of all contract operation obligations of the proposed contractor at other facilities shall also be submitted.
6. Any additional connections to the sewer system, beyond the proposed facility description on Page 1 of Legacy Farms Private Wastewater Treatment Facility, LLC shall be approved by the Department and the local Board of Health prior to the connection. The permittee shall obtain local approval prior to connecting the twenty-nine (29) existing residential homes to the permittee's wastewater collection system as described in Table 1-1 Appendix A. The permittee shall be responsible for the operation and maintenance of the collection and conveyance system in its entirety. If the permittee treats wastewater generated by activities that are owned or controlled by persons other than the single responsible entity, the permittee shall demonstrate that all stakeholders share the financial and operational responsibilities for the privately owned wastewater treatment facility required by 314 CMR 5.00 and the permittee has the authority to institute a user charge system sufficient to generate adequate revenue and to enforce such assessments against users in a manner equivalent to a municipal fee, tax or betterment assessment. (See 314 CMR 5.15).
7. All tests or analytical determinations to determine compliance with permit standards and requirements:

- a) Effluent samples shall be collected, transported and stored in accordance with *Standard Methods for the Examination of Water and Wastewater*;
 - b) Monitoring must be conducted according to test procedures approved under 40 CFR Part 136 unless other methods are approved by the Department; and,
 - c) Samples shall be analyzed by a Massachusetts Certified laboratory unless otherwise approved by the Department.
8. The permittee shall notify the appropriate MassDEP Regional Office, in writing, within thirty (30) days of the following events:
- a. Any interruption of the treatment system operation, other than routine maintenance.
 - b. Final shutdown of the treatment system.
9. The permittee shall contract to have any and all solids and sludges generated by the treatment system for which this permit is issued removed off site by a properly licensed waste hauler for disposal at an EPA/MassDEP approved facility. The name and license number of the hauler along with the quantity of wastes removed and the date(s) of removal shall be reported by the permittee in writing to the appropriate MassDEP Regional Office.

The permittee shall require any facility generating FOG (fats, oils, grease) connecting to the wastewater treatment facility to install a Title 5 (310 CMR 15.000) compliant grease trap permitted through the local regulatory authority.

10. Simultaneously with the permit renewal application at year fifteen (year 2026) following the initiation of plant operations, the permittee shall submit two reports to the Department for its review and approval:
- a) An engineering report, prepared by a registered professional engineer, that outlines in sufficient detail what modifications (if any) to the facility or other changes are required to insure that the facility can remain in compliance with its GWDP and other applicable requirements through the next 5 year permit term (year 2031) and beyond; and
 - b) A financial plan that contains the cost estimates for implementing the facility modifications or other changes identified in the engineering report, and describes and demonstrates, how and when the permittee will finance the needed facility modifications or other changes.
11. In the event that effluent limits are not met, or the discharge is determined to impair groundwater quality in accordance with 314 CMR 5.16(1), the permittee may be obligated to modify, supplement or replace the permitted treatment process so as to ensure that the discharge does not impair the ability of the groundwater to act as an actual or potential source of potable water.

12. Pursuant to M.G.L. Chapter 21A, section 18(a), and 310 CMR 4.03, holders of this Permit may be subject to annual compliance assurance fees as assessed each year on July 1st and invoiced by MassDEP. Failure of the Permit holder to pay applicable annual compliance assurance fees shall result in the automatic suspension of the permit by operation of law under the statute. If fee non-payment continues for sixty days or more, MassDEP has the statutory option of revoking the Permit, denying any other pending permit applications filed by the Permit holder or taking other enforcement action. Permit holders are required to notify MassDEP in writing if they wish to relinquish or transfer a permit. Failure to do so will result in the continued assessment of fees.

Appendix A

**Table No. 1-1
Maximum Daily Flow Generation
GWD 874-0
Legacy PWTF
Hopkinton, Massachusetts
Phase 1 flow of 184,500 gpd**

Use	Quantity	# of Units	Total	Projected Flow (gpd)	Total Flow (gpd)
Phase 1:					
Legacy Farms					
Residential:					
Single Family Homes	7	3	21 bedrooms	110 per bedroom	2,310
Single Family Homes	8	4	32 bedrooms	110 per bedroom	3,520
Multi Family Homes	360	2	720 bedrooms	110 per bedroom	79,200
Multi Family Homes	137	3	411 bedrooms	110 per bedroom	45,210
Rental Homes	156	1	156 bedrooms	110 per bedroom	17,160
Rental Homes	84	2	168 bedrooms	110 per bedroom	18,480
Senior Housing (Elderly)	115	1	115 bedrooms	110 per bedroom	12,650
Senior Housing (Elderly)	12	2	24 bedrooms	110 per bedroom	2,640
Legacy Farms Retail Space:			60,000 sq ft	50 per 1,000 square feet	3,000
Legacy Farms Commercial Space:			4,000 sq ft	75 per 1,000 square feet	300
Phase 1 Title V Projected Flow:					184,470
Phase 1 Total Design Flow:					184,500

Table No. 1-1 (cont.)
Maximum Daily Flow Generation
GWD 874-0
Legacy PWT
Hopkinton, Massachusetts
Phase 2 flow of 290,000 gpd

Use	Quantity	# of Units	Total	Projected Flow (gpd)	Total Flow (gpd)
Phase 2:					
Legacy Farms Residential:					
Multi Family Homes	59	3	177 bedrooms	110 per bedroom	19,470
Multi Family Homes	129	2	258 bedrooms	110 per bedroom	28,380
Age-Restricted Homes (*150 gpd per 2 bedroom unit)	180	2	360 bedrooms	75 per bedroom*	27,000
MassDEP recommended Future I/I Allowance:	-	-	-	10,500	10,500
Offsite Residential:					
Existing homes, outside Legacy Farms, in conformance with EEA 14142:	29	3	87 bedrooms	110 per bedroom	9,570
				Phase 2 Title V Projected Flow:	94,920
				Phase 2 Project Total:	279,390
				Phase 2 Total Design Flow:	290,000

The MDF associated with Phase 1, based on regulatory Title 5 flow criteria, is approximately 184,470 gpd.

The MDF associated with Phase 2, based on regulatory Title 5 flow criteria, is approximately 279,390 gpd.

Phase 1 is designed for an average daily flow (ADF) of 131,000 gpd and a MDF of 184,500 gpd. Phase 2 will represent the remaining build-out to an ADF of approximately 200,500 gpd and a MDF of 290,000 gpd.

Appendix B



E. Appeal Rights

During the thirty (30) day period following issuance of this permit, a Notice of Claim for an Adjudicatory Appeal may be sent by any person aggrieved (the “Petitioner”) by the issuance to:

Case Administrator
Office of Appeals and Dispute Resolution
Massachusetts Department of Environmental Protection
One Winter Street/2nd Floor
Boston, MA 02108

310 CMR 1.01(6)(b) requires the Notice of Claim to: include sufficient facts to demonstrate aggrieved person status; state the facts which are grounds for the appeal specifically, clearly and concisely; and, state relief sought. The permit shall become or remain effective at the end of the 30 day appeal period unless the person filing the Notice of Claim requests, and is granted, a stay of its terms and conditions. If a permit is modified under 314 CMR 2.10, only the modified terms and conditions may be subject to an Adjudicatory Appeal. All other aspects of the existing permit shall remain in effect during any such Adjudicatory Appeal.

Per 310 CMR 4.06, the hearing request to the Commonwealth will be dismissed if the filing fee is not paid. Unless the Petitioner is exempt or granted a waiver, a valid check payable to the Commonwealth to Massachusetts in the amount of \$100.00 must be mailed to:

Commonwealth of Massachusetts
Department of Environmental Protection
P.O. Box 4062
Boston, MA 02211

The filing fee is not required if the Petitioner is a city, town, county, or district of the Commonwealth, federally recognized Indian tribe housing authority effective January 14, 1994, or any municipal housing authority; or, per MGL 161A s. 24, the Massachusetts Bay Transportation Authority. The Department may waive the adjudicatory hearing filing fee for a Petitioner who shows that paying the fee will create an undue financial hardship. A Petitioner seeking a waiver must file, along with the hearing request, an affidavit setting forth the facts believed to support the claim of undue financial hardship.

II. GENERAL PERMIT CONDITIONS

5.16: General Conditions

The following conditions apply to all individual and general permits:

(1) No discharge authorized in the permit shall cause or contribute to a violation of 314 CMR 4.00: *Massachusetts Surface Water Quality Standards*. Upon promulgation of any amended standard, the permit may be modified to comply with such standard in accordance with the procedures in 314 CMR 2.10: *Modification, Suspension, Revocation and Renewal of Permits and General Permit Coverage* and 314 CMR 5.12. Except as otherwise provided in 314 CMR 5.10(3)(c), 5.10(4)(a)2. and 5.10(9), no discharge authorized in the permit shall impair the ability of the ground water to serve as an actual or potential source of potable water. Evidence that a discharge impairs the ability of the ground water to serve as an actual or potential source of potable water includes, without limitation, analysis of samples taken in a downgradient well that demonstrates one or more exceedances of the applicable water quality based effluent limitations set forth in 314 CMR 5.10. In those cases where it is shown that a measured parameter exceeds the applicable water quality based effluent limitations set forth in 314 CMR 5.10 at the upgradient monitoring well, evidence that a discharge impairs the ability of the ground water to serve as an actual or potential source of potable water is deemed to exist if a measured parameter in any downgradient well exceeds the level of that same measured parameter in the upgradient well for the same sampling period. A statistical procedure approved by the Department shall be used to determine when a measured parameter exceeds the allowable level.

(2) Duty to Comply. The permittee shall comply at all times with the terms and conditions of the permit, 314 CMR 5.00, M.G.L. c. 21, §§ 26 through 53, and all applicable state and federal statutes and regulations.

(3) Standards and Prohibitions for Toxic Pollutants. The permittee shall comply with effluent standards or prohibitions established by § 307(a) of the Federal Act, 33 U.S.C. § 1317(a), for toxic pollutants within the time provided in the regulations that establish these standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.

(4) Proper Operation and Maintenance. The permittee shall at all times properly operate and maintain all facilities and equipment installed or used to achieve compliance with the terms and conditions of the permit, 314 CMR 12.00: *Operation and Maintenance and Pretreatment Standards for Wastewater Treatment Works and Indirect Discharges*, and 257 CMR 2.00: *Certification of Operators of Wastewater Treatment Facilities*. All equipment shall be maintained in an acceptable condition for its intended use.

(5) Duty to Halt or Reduce Activity. Upon reduction, loss, or failure of the treatment facility, the permittee shall, to the extent necessary to maintain compliance with its permit, control production, discharges, or both, until the facility is restored or an alternative method of treatment is provided. A permittee may not raise as a defense in an enforcement action that it would have

been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of the permit.

(6) Power Failure. In order to maintain compliance with the effluent limitations and prohibitions of the permit, the permittee shall either:

- (a) provide an alternative power source sufficient to operate the wastewater control facilities; or
- (b) halt, reduce or otherwise control production or all discharges upon the reduction, loss, or failure of the primary source of power to the wastewater control facilities.

(7) Duty to Mitigate. The permittee shall take all reasonable steps to minimize or prevent any adverse impact on human health or the environment resulting from non-compliance with the permit. Additionally, the permittee shall take all necessary steps to prevent an operational upset of the PWTW or POTW.

(8) Duty to Provide Information. The permittee and any operator of the permitted facility shall furnish to the Department within a reasonable time as specified by the Department any information which the Department may request to determine whether cause exists for modifying, suspending, revoking and reissuing, or terminating the permit, or to determine whether the permittee is complying with the terms and conditions of the permit.

(9) Inspection and Entry. The permittee shall allow the Department or its authorized representatives to:

- (a) Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records required by the permit are kept;
- (b) Have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit;
- (c) Inspect at reasonable times any facilities, equipment, practices, or operations regulated or required under the permit; and
- (d) Sample or monitor at reasonable times for the purpose of determining compliance with the terms and conditions of the permit.

(9A) The permittee shall physically secure the treatment works and monitoring wells and limit access to the treatment works and monitoring wells only to those personnel required to operate, inspect and maintain the treatment works and to collect samples.

(9B) The permittee shall identify each monitoring well by permanently affixing to the steel protective casing of the well a tag with the identification number listed in the permit.

(10) Monitoring. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. Monitoring must be conducted according to test procedures approved under 40 CFR Part 136 unless other test procedures are specified in the permit.

(11) Recordkeeping. The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous

monitoring instrumentation, copies of all reports required by the permit, and all records of all data used to complete the application for the permit, for a period of at least five years from the date of the sample, measurement, report or application. This period may be extended by request of the Department at any time. Records of monitoring information shall include without limitation:

- (a) The date, exact place, and time of sampling or measurements;
- (b) The individual(s) who performed the sampling or measurement;
- (c) The date(s) analyses were performed;
- (d) The individual(s) who performed the analyses;
- (e) The analytical techniques or methods used; and
- (f) The results of such analyses.

(12) Prohibition of Bypassing. Except as provided in 314 CMR 5.16(13), bypassing is prohibited and the Department may take enforcement action against a permittee for bypassing unless:

- (a) The bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
- (b) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if the permittee could have installed adequate backup equipment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
- (c) The permittee submitted notice of the bypass to the Department:
 - 1. In the event of an anticipated bypass, at least ten days in advance, if possible; or
 - 2. In the event of an unanticipated bypass, as soon as the permittee has knowledge of the bypass and no later than 24 hours after its first occurrence.

(13) Bypass not Exceeding Limitations. The permittee may allow a bypass to occur which does not cause effluent limitations to be exceeded, but only if necessary for the performance of essential maintenance or to assure efficient operation of treatment facilities.

(14) Permit Actions. The permit may be modified, suspended, or revoked for cause. The filing of a request by the permittee for a permit modification, reissuance, or termination, or a notification of planned changes or anticipated non-compliance does not stay any permit condition.

(15) Duty to Reapply. If the permittee wishes to continue an activity regulated by the permit after the expiration date of the permit, the permittee must apply for and obtain a new permit. The permittee shall submit a new application at least 180 days before the expiration date of the existing permit, unless permission for a later date has been granted by the Department in writing.

(16) Property Rights. The permit does not convey any property rights of any sort or any exclusive privilege.

(17) Other Laws. The issuance of a permit does not authorize any injury to persons or property

or invasion of other private rights, nor does it relieve the permittee of its obligation to comply with any other applicable Federal, State, or local law, or regulation.

(18) Oil and Hazardous Substance Liability. Nothing in the permit shall be construed to preclude the institution of any legal action or relieve the permittee of any responsibilities, liabilities, or penalties to which the permittee is or may be subject under § 311 of the Federal Act, 33 U.S.C. § 1321, and M.G.L. c. 21E.

(19) Removed Substances. Solids, sludges, filter backwash, or other pollutants removed in the course of treatment or control of wastewaters shall be disposed in a manner consistent with applicable Federal and State laws and regulations including, but not limited to, the Massachusetts Clean Waters Act, M.G.L. c. 21, §§ 26 through 53, and the Federal Act, 33 U.S.C. § 1251 *et seq.*, the Massachusetts Hazardous Waste Management Act, M.G.L. c. 21C, and the Federal Resource Conservation and Recovery Act, 42 U.S.C. § 6901, *et seq.*, 310 CMR 19.000: *Solid Waste Management* and 310 CMR 30.000: *Hazardous Waste*.

(20) Reporting Requirements.

(a) Monitoring Reports. Monitoring results shall be reported on a Discharge Monitoring Report (DMR) at the intervals specified in the permit. If a permittee monitors any pollutant more frequently than required by the permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR. Beginning on December 2, 2017, a permittee shall submit all DMRs electronically, using the electronic reporting system designated by the Department. A permittee may seek a waiver of this requirement by submitting a written request for the Department's approval.

(b) Compliance Schedules. Reports of compliance or non-compliance with, or any progress reports on interim and final requirements contained in any compliance schedule in the permit shall be submitted no later than 14 days following each schedule date.

(c) Planned Changes. The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility or activity which could significantly change the nature or increase the quantity of pollutants discharged. Unless and until the permit is modified, any new or increased discharge in excess of permit limits or not specifically authorized by the permit constitutes a violation.

(d) Anticipated Non-compliance. The permittee shall give advance notice to the Department of any planned changes in the permitted facility or activity which may result in non-compliance with permit requirements.

(e) 24 Hour Reporting. The permittee shall report any non-compliance which may endanger health or the environment. Any information shall be communicated orally within 24 hours of the time the permittee becomes aware of the circumstances. A written submission shall also be provided within five days of the time the permittee becomes aware of the circumstances. The written submission shall contain: a description of the non-compliance, including exact dates and times, and if the non-compliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the non-compliance. The following shall be included as information which must be reported within 24 hours:

1. Any unanticipated bypass which exceeds any effluent limitation in the permit;
- and

2. Any violation of a maximum daily discharge limitation for any of the pollutants required by the permit to be reported within 24 hours.

(f) Other Non-compliance. The permittee shall report all instances of non-compliance not reported under 314 CMR 5.16(20)(a), (b), or (e) at the time monitoring reports are submitted. The reports shall contain the information listed in 314 CMR 5.16(20)(e).

(g) Toxics. All manufacturing, commercial, mining, or silvicultural dischargers must notify

the Department as soon as they know or have reason to believe:

1. That any activity has occurred, or will occur, that would result in the discharge of any toxic pollutant listed in 314 CMR 3.17: *Appendix B - Toxic Pollutants* not limited by the permit, if that discharge will exceed the highest of the following notification levels:

- a. 100 micrograms per liter (100 ug/l);
- b. 200 micrograms per liter (200 ug/l) for acrolein and acrylonitrile, 500 micrograms per liter (500 ug/l) for 2,4-dinitrophenol, and for 2-methyl-4,6-dinitrophenol, and one milligram per liter (1 mg/l) for antimony;
- c. Five times the maximum concentration value reported for that pollutant in the permit application; or

2. That they have begun or expect to begin to use or manufacture as an intermediate or final product or byproduct any toxic pollutant which was not reported in the permit application.

(h) Indirect Dischargers. All Publicly Owned Treatment Works shall provide adequate notice to the Department of the following:

1. Any new introduction of pollutants into the POTW from an indirect discharger which would be subject to § 301 or § 306 of the Federal Act, 33 U.S.C. § 1311 or 1316, if it were directly discharging those pollutants; and
2. Any substantial change in the volume or character of pollutants being introduced into the POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.

(i) Information. Where a permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit the relevant facts or correct information.

(j) The permittee shall notify the Department in writing within seven days of any change in contract operators.

(21) Signatory Requirement. All applications, reports, or information submitted to the Department shall be signed and certified in accordance with 314 CMR 5.14 and 5.15.

(22) Severability. The provisions of the permit are severable. If any provision of the permit, or the application of any provision of the permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of the permit, shall not be affected thereby.

(23) Reopener Clause. The Department reserves the right to make appropriate revisions to the permit to establish any appropriate effluent limitations, schedules of compliance, or other

provisions, as authorized by the Massachusetts Clean Waters Act, M.G.L. c. 21, §§ 26 through 53, or the Federal Act, 33 U.S.C. § 1251 *et seq.*, to bring all discharges into compliance with these statutes.

(24) Approval of Treatment Works. All discharges and associated treatment works authorized in 314 CMR 5.00 shall remain in compliance with the terms and conditions of the permit. Any modification of the approved treatment works shall require written approval of the Department prior to the construction of the modification.

(25) Transfer of Permits.

(a) RCRA Facilities. Any permit which authorizes the operation of a RCRA facility subject

to the requirements of 314 CMR 8.07: *Standards for all other RCRA Facilities* shall be valid only for the person to whom it is issued and may not be transferred.

(b) Transfers by Modification. Except as provided in 314 CMR 5.16(25)(a) and (c), a permit may be transferred by the permittee to a new permittee if the permit has been modified or revoked and reissued in accordance with 314 CMR 5.12(2), or a minor modification is made to identify the new permittee in accordance with 314 CMR 5.12(3) and (4).

(c) Automatic Transfers. For facilities other than Privately Owned Wastewater Treatment Facilities (PWTs) that treat at least some sewage from residential uses, hospitals, nursing or personal care facilities, residential care facilities, or assisted living facilities, PWTs that have been required to establish, fund and maintain financial assurance mechanism(s) pursuant to 314 CMR 5.15(6), and RCRA facilities subject to the requirements of 314 CMR 8.07: *Standards for all other RCRA Facilities*, a permit may be automatically transferred in accordance with 314 CMR 5.12(5).

(26) Permit Compliance Fees and Inspection Information. Except as otherwise provided, any permittee required to obtain a ground water discharge permit pursuant to M.G.L. c. 21, § 43, and 314 CMR 5.00 shall submit the annual compliance assurance fee established in accordance with M.G.L. c. 21A, § 18 and 310 CMR 4.00: *Timely Action Schedule and Fee Provisions*, as provided in 314 CMR 2.12: *Applications, Fees and Inspection Information*. The requirement to submit the annual compliance fee does not apply to any local government unit other than an authority. Any permittee required to obtain a ground water discharge permit pursuant to M.G.L. c. 21, § 43 and 314 CMR 5.00, may be required to submit inspection information annually, as provided in 314 CMR 2.12