

Commonwealth of Massachusetts Executive Office of Energy & Environmental Affairs

Department of Environmental Protection

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BUREAU OF WATER RESOURCES DRINKING WATER PROGRAM (DEP/BWR/DWP) POLICY 87-04

Procedures for use of EPA's Proposed Maximum Contaminant Levels (PMCLS) (YEAR 2018 PRINTING)

Effective Date: 10-18-96 Program Applicability:

Supersedes Policy SOP or Guidance #: Approved by: Arleen O'Donnell

Policy, SOP or Guideline #87-04

BACKGROUND AND RATIONALE

This procedure was developed by the Drinking Water Program Division of Water Supply with the aid of the Office of Research and Standards (ORS) and Wall Experiment Station (WES) to give the DWSP staff a uniform set of guidelines for dealing with water supply contaminants with concentrations which exceed a benchmark level. A bench mark includes: an EPA or MassDEP proposed maximum contaminant level (PMCL), ORS Guideline level (ORSG), or an EPA Health Advisory level (HA). This procedure will be used until the PMCL(s) benchmark level becomes and MCL regulated by the Commonwealth of Massachusetts.

POLICY

Scenario I

If any water supply source exceeds one or more benchmark levels <u>PMCL(s)</u> a second sample should be taken immediately from the same location and sent to a Massachusetts or EPA certified laboratory, or one approved by MassDEP for this purpose, for a confirmation analysis. If the results of this confirmation sample validate the first sample, or the arithmetic mean of the two samples exceeds the benchmark level <u>PMCL</u> then the regional staff must:

- Contact the DWSP Director/Deputy Director/WQA program manager and immediately consult with ORS to determine whether an immediate public health threat or an unacceptable risk exists thereby requiring shut down or other remedial action. (A DEP team of WSDWP Regional, WSDWP Boston, and ORS will decide on the actions to be taken when necessary. WES may be included in this team).
- 2. Inform the Regional Bureau of Waste Site Cleanup (BWSC), site discovery for possible action under Chapter 21E.
- 3. Inform the water supplier of the results by telephone within 2 days of results confirmation, and by letter within 10 days of results confirmation. And request a meeting to discuss the situation. (Sample letter A enclosed).

Upon meeting the water supplier, DEP staff will:

- a) Advise the water supplier to utilize only uncontaminated supplies when possible even when non-threshold contaminants are present at levels below benchmark levels PMCL(s) the use of alternative existing uncontaminated supplies should be encouraged.
- b) Explain the adverse health effects associated with the contaminants.
- Explain the EPA and MassDEP processes for adopting the benchmark levels PMCLs as MCLs. (The system will be required to reduce the level following the adoption of the MCL.)
- d) Offer technical assistance to the water supplier to help them develop a plan of action.

The goal of the meeting is to encourage the system to start a plan of action that should include one or more of the following alternatives:

- Taking the contaminated source out of service (this is the best solution).
- Treatment to reduce the concentration below the benchmark level PMCLs (a schedule of the necessary steps should be drafted).
- Adding water from an uncontaminated supply to the contaminated supply so that the
 concentration to the affected distribution system will be reduced below the benchmark
 level PMCL and routinely monitored for proof of effectiveness.

The plan should also include the following:

- Monitoring and reporting of results (suggest monthly)
- An investigative survey to locate the source(s) of contamination. (Report findings to BWSC)
- An emergency contingency plan which could be implemented if the contaminant(s) exceed a critical level (as determined by DEP). This plan should include a public notification and education plan.
- e) Ask the system to sample <u>all</u> applicable sources for the DEP specified suite of contaminants associated with the contaminant(s) detected (e.g. VOCs).
- f) Inform the system of DEP and other State and/or Federal grant or loan programs that could be used.

Scenario II

If a public water supply detects a contaminant that has a benchmark level <u>PMCL</u> but the levels do not <u>exceed the benchmark</u>, ORS should be notified of the sampling results quarterly <u>monthly</u>. ORS will be given a contaminant printout from WQTS for this notification. Therefore it will not be necessary for each region to submit this information to Boston.

If a public water supply detects more than one contaminant with a benchmark level <u>PMCLs</u> but the levels <u>do not exceed the benchmark <u>PMCL</u></u> the DWPS will ask ORS to evaluate the data with an eye towards additive effects.

- 1. If ORS determines the use of the water poses an unacceptable health hazard to the consumer, Scenario I procedures should be implemented.
- 2. If ORS determines that the risk posed to the consumer is acceptable, the DWP shall inform the water supplier of the benchmark levels <u>EPA's PMCLs</u> (Sample Letter B) and suggest that in the best interest of public health the system do the following:
 - a) Find, develop and utilize an uncontaminated source whenever possible.

- b) Resample all applicable sources in the system for the DEP specified suite of contaminants associated with the contaminant(s) detected (e.g. VOCs) Send the samples to a Massachusetts or EPA certified laboratory or one approved by MassDEP for this purpose, to be analyzed and send copies of the results to the Regional office.
- c) Establish a special monitoring schedule for the contaminant(s) present. Analyze all samples at a Massachusetts or EPA certified laboratory or one approved by MassDEP for this purpose. Send copies of the reports to the Regional office.
- d) Institute an investigative survey program to identify and locate the source(s) of contamination and develop a plan to actively pursue their resolution.
- e) Develop and institute a contingency plan which could be immediately activated should the <u>PMCL</u>benchmark level be exceeded. This plan shall include a public notification and education plan.

Scenario III

<u>If during a new source approval a PMCL</u> benchmark level is exceeded and the exceedance is verified, the source should not be approved and alternate option should be pursued.

If during a new source approval the new source analysis detects a contaminant that has a PMCL benchmark level but the levels do not exceed a the benchmark PMCL the DWP will ask ORS to evaluate the data.

- 1. If ORS determines the use of the water poses an unacceptable health hazard to the consumer, the source should not be given approval unless there is a plan for treatment.
- 2. If ORS determines that the risk posed to the consumer is acceptable, the DWP shall inform the water supplier of the <u>benchmark level EPA's PMCLs</u> and suggest that in the best interest of public health the system do the following:
 - Resample all the applicable sources in their systems for the DEP specified suite of contaminants associated with the contaminant(s) detected (e.g. VOCs). Send the samples to a Massachusetts or EPA certified laboratory or one approved by MassDEP for this purpose, to be analyzed and send copies of the results to the Regional office.
 - Institute an investigative survey program to locate the source(s) of contamination and develop a plan to actively pursue their resolution.
 - Look for an alternative source, if no other reasonable alternative is available the source can be approved with the following provisions:
 - i) Treatment
 - ii) Establish a special monitoring schedule for the contaminant(s) present. Analyze all samples at a Massachusetts or EPA certified laboratory or one approved by MassDEP for this purpose. Send copies of the reports to the Regional office.
 - iii) A contingency plan which could be immediately activated should the <u>PMCL</u> benchmark level be exceeded. This plan should include a public notification and education plan.

Please note that each case will be reviewed on its own merit by the team of WS DWP Regional/WS DWP Boston and ORS.

Date: 10-8-96 Adopted: 10-8-96 Effective Date: 10-8-96

Arleen O'Donnell, Assistant Commissioner

Bureau of Water Resources

Corrected September 5, 2018

SAMPLE LETTER A

Town:

| | | | PWS Name: PWS ID #: | |
|---|--|--|---|---|
| Dear: | | | | |
| | | eived and reviewed the anal w. The results are were as f | | es collected from |
| Source ID # | Contaminant <u>Name</u> | Concentration mg/1 | EPA PMCL (mg/1) | Date <u>Sampled</u> |
| | | | | |
| | | | | |
| Utilize onl Within 30 attachment copies of the Establish a Institute are actively puter to be exceeded. | y uncontaminated supp days, resample all the a Send the samples to a he results to the Region monitoring schedule for investigative survey p arsue their resolution. and institute a contingen- This plan must include | above sources for the suite of a Massachusetts or EPA certal and Boston offices. For future sampling, rogram to locate the source cy plan which could be immedia a public notification/educa | f contaminants specification from the state of the state | analyzed, and send ad develop a plan to uld the PMCL be |
| Please contact | your Water Supply Chi | ef, at | if you hav | e any questions. |
| | | Ve | ry truly yours, | |
| | | Re | gional Environmental | Engineer |
| Attachment cc: Town Offic Local Boar | cial rd of Health | | | |

Boston/DWS Regional Bureau of Waste Site Cleanup/Site Discovery

SAMPLE LETTER B

| | | | Town: PWS Name: | | |
|--|---|--|---|--|------------------------------|
| | | | 1 ** | PWS ID # | ‡ |
| | | | | | |
| Dear: | | | | | |
| The Division of each of the water | Water Supply has rece er sources listed below. | rived and reviewed the The results were as fo | analytical results llows: | of samples collec | ted from |
| Source ID # | Contaminant <u>Name</u> | Concentration mg/1 | EPA PMCL/mg/1 | Date <u>Sampled</u> | |
| | | | | | |
| | | | | | |
| | | | | | |
| | | | | | |
| the above noted over the EPA's (MCLs). There | roposed maximum contactompound(s) found in PMCL. The EPA's PM fore it is extremely imp, at your ear | your source(s). The conformation of the confor | oncentration(s) for o become maxim y range a meeting to | ound in your source um contaminant le our Water Safety | e(s) are evels Section |
| | | | | al Environmental | |
| Attachment | | | | | |
| cc: Town Offic | | | | | |
| Local Board Boston/DW | | | | | |

Regional Bureau of Waste Site Cleanup/Site Discovery