

# OVERVIEW OF THE EMERGENCY MANAGEMENT ASSISTANCE COMPACT

Massachusetts Emergency Management Agency



# What is EMAC ?



<https://youtu.be/Gc8oHnu0PxE>

# What is EMAC ?



The Emergency Management Assistance Compact (EMAC), is a State-to-State mutual aid compact that facilitates the sharing of services, personnel and equipment across state lines during times of disaster and emergency.



Under EMAC, a state can share any resource with another member state so long as the Governor of the impacted state has ***declared a state of emergency***.

# EMAC: Enacted into Federal Law



Public Law 104-321  
104th Congress

## Joint Resolution

Granting the consent of Congress to the Emergency Management Assistance Compact.

participating states. For the purposes of this compact, the term 'states' is taken to mean the several states, the District of Columbia, and all U.S. territorial possessions.

"The purpose of this compact is to provide for mutual assistance between the states entering into this compact in managing any emergency disaster that is duly declared by the Governor of the affected state, whether arising from natural disaster, technological hazard, man-made disaster, civil emergency aspects of resources shortages, community disorders, insurgency, or enemy attack.

"This compact shall also provide for mutual cooperation in emergency-related exercises, testing, or other training activities using equipment and personnel simulating performance of any aspect of the giving and receiving of aid by party states or subdivisions of party states during emergency periods. Mutual assistance in outside actual declared emergency periods. Mutual assistance in this compact may include the use of the states' National Guard forces, either in accordance with the National Guard Mutual Assistance Compact or by mutual agreement between states.

**Congress  
Ratified EMAC  
as Public Law  
104-321  
October 1996**

Congress ratified the Compact, thus giving congressional consent to the EMAC 13-Articles of Agreement. This made EMAC the first interstate compact to be ratified by Congress since the 1950 Civil Defense Act.



# MGL CHAPTER 339, the acts of 2000

*This compact is made and entered into by and between the participating member states which enact this compact, hereinafter called party states. For the purposes of this contract, the term "states" is taken to mean the several states, the Commonwealth of Puerto Rico, the District of Columbia, and all U.S. territorial possessions.*

*The purpose of this compact is to provide for mutual assistance between the states entering into this compact in managing any emergency disaster that is duly declared by the governor of the affected state, whether arising from natural disaster, technological hazard, manmade disaster, civil emergency aspects of resources shortages, community disorders, insurgency or enemy attack.*

*On behalf of the governor of each state participating in the compact, the legally designated state official who is assigned responsibility for emergency management shall establish procedures necessary to implement this compact.*

Approved December 15, 2000.

# EMAC Members



Puerto Rico



U.S. Virgin  
Islands



All 50 United States



Guam



District of  
Columbia

# What EMAC Does

- ✓ Provides a responsive and straightforward mutual aid system for sharing resources
- ✓ Maximizes the use of available member state resources
- ✓ Establishes a firm legal foundation
  - ✓ Provides immunity and tort protection
  - ✓ Provide professional license reciprocity
- ✓ Deploys resources as part of a coordinated response through the state EMAs (resources **do not** self-deploy)
- ✓ Is the primary mutual aid resource provider when federal support is not warranted
- ✓ Supports state response and recovery operations while respecting state sovereignty
- ✓ Authorizes use of the National Guard in State Active Duty or Title 32 status

# EMAC and the National Guard

National Guard resources deploy under the duty status of State Active Duty or Title 32.

(command and control is under the governor of the home state.)

*National Guard personnel may not be deployed for military purposes outside their home state.*

	State Active Duty	Title 32	Title 10
Command & Control:	Governor		President
Where:	Home State or United States	United States	United States and Global
Pay:	State	Federal	Federal
Discipline:	State Military Code		Uniform Code of Military Justice
Mission Types:	State Domestic Operations		Federal Missions
		Federal Training	Overseas Training
	Requires EMAC REQ-A To Be Valid Reimbursable Mission		Law Enforcement within the U.S. limited by Posse Comitatus Act

\* When under the command and control of the President, the National Guard resources deploy under Title 10, outside of the EMAC process.

<https://www.emacweb.org/index.php/learn-about-emac/module-positions/national-guard-a-emac>



# What EMAC Does NOT do

- ✗ Endorse self deployment
- ✗ Replace the need for Federal support
- ✗ Replace existing mutual aid agreements
- ✗ Hoard / stockpile / prioritize / allocate resources
- ✗ Permit the use of the National Guard resources for military purposes
- ✗ Move resources directly from county-to-county or city-to-city level. (EMAC is state-to-state *only*)

# The EMAC Process



PRE-EVENT PREPARATION



ACTIVATION



REQUEST & OFFER



RESPONSE



REIMBURSEMENT

## *The EMAC Process:*

- comprises five distinctive phases
- involves states *affected* by an emergency as well as states *assisting* them
- begins *before* emergency occurs
- ends when Requesting State reimburses Assisting State

# Phase 1: Pre-Event Preparation Phase



## PRE-EVENT PREPARATION



### ACTIVATION



### REQUEST & OFFER



### RESPONSE



### REIMBURSEMENT

**States and EMAC Resource Providers**  
undertake actions necessary to  
develop and sustain capability

# Pre-Event Preparedness Actions

- Develop internal plans and procedures to implement EMAC as Requesting or Assisting State
- Train local and state Resource Providers on EMAC procedures
- Organize resources under state sponsorship (state sponsored teams, regional teams, strike teams, task forces & etc.
- Establish “mission packaged” resources with estimated costs.
  - Mission Ready Packages



# Phase 2: Activation Phase



PRE-EVENT PREPARATION



ACTIVATION



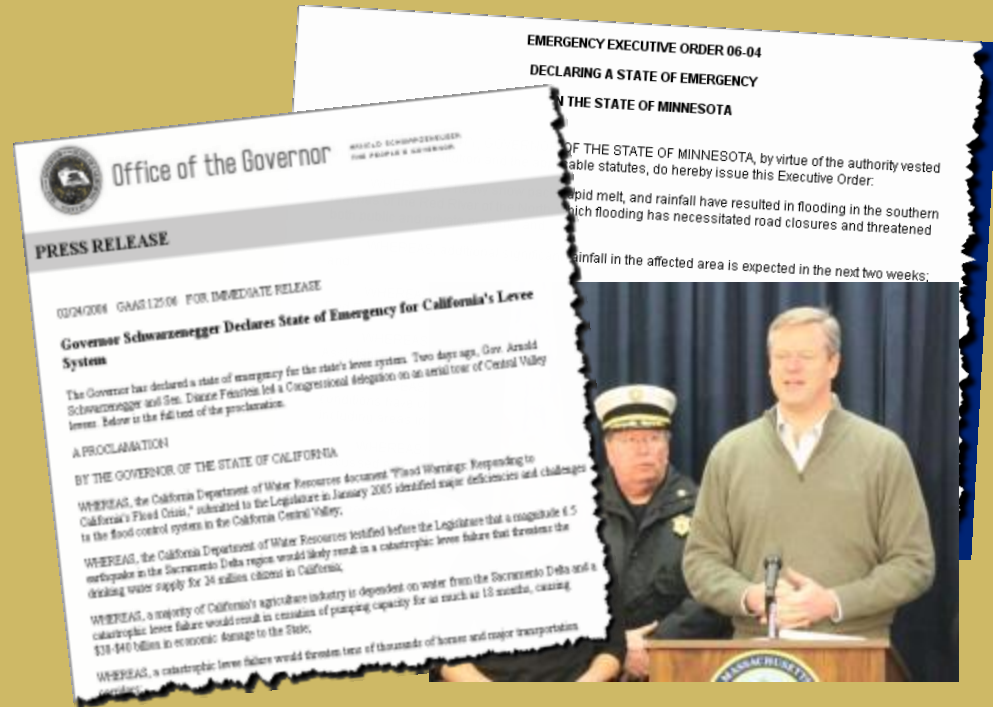
REQUEST & OFFER



RESPONSE



REIMBURSEMENT



Governor declares state of emergency or disaster



# Phase 3: Request & Offer Phase



PRE-EVENT PREPARATION



ACTIVATION



**REQUEST & OFFER**



RESPONSE



REIMBURSEMENT

Resources are requested and offered through the state emergency management agencies using the Request for Assistance (REQ-A) Form.

# Phase 4: Response Phase



PRE-EVENT PREPARATION



ACTIVATION



REQUEST & OFFER



RESPONSE



REIMBURSEMENT

***Mobilization Stage:*** Personnel prepare to leave Assisting State and go to Requesting State to provide support

# Response Phase: Deployment Stage



PRE-EVENT PREPARATION



ACTIVATION



REQUEST & OFFER



RESPONSE



REIMBURSEMENT



***Deployment Stage:*** Perform mission or render services in Requesting State

# Response Phase: Demobilization Stage



PRE-EVENT PREPARATION



ACTIVATION



REQUEST & OFFER



RESPONSE



REIMBURSEMENT



***Demobilization Stage:*** Mission or services completed and deployed personnel prepare to return to Assisting State (home state)

# Phase 5: Reimbursement Process



PRE-EVENT PREPARATION



ACTIVATION



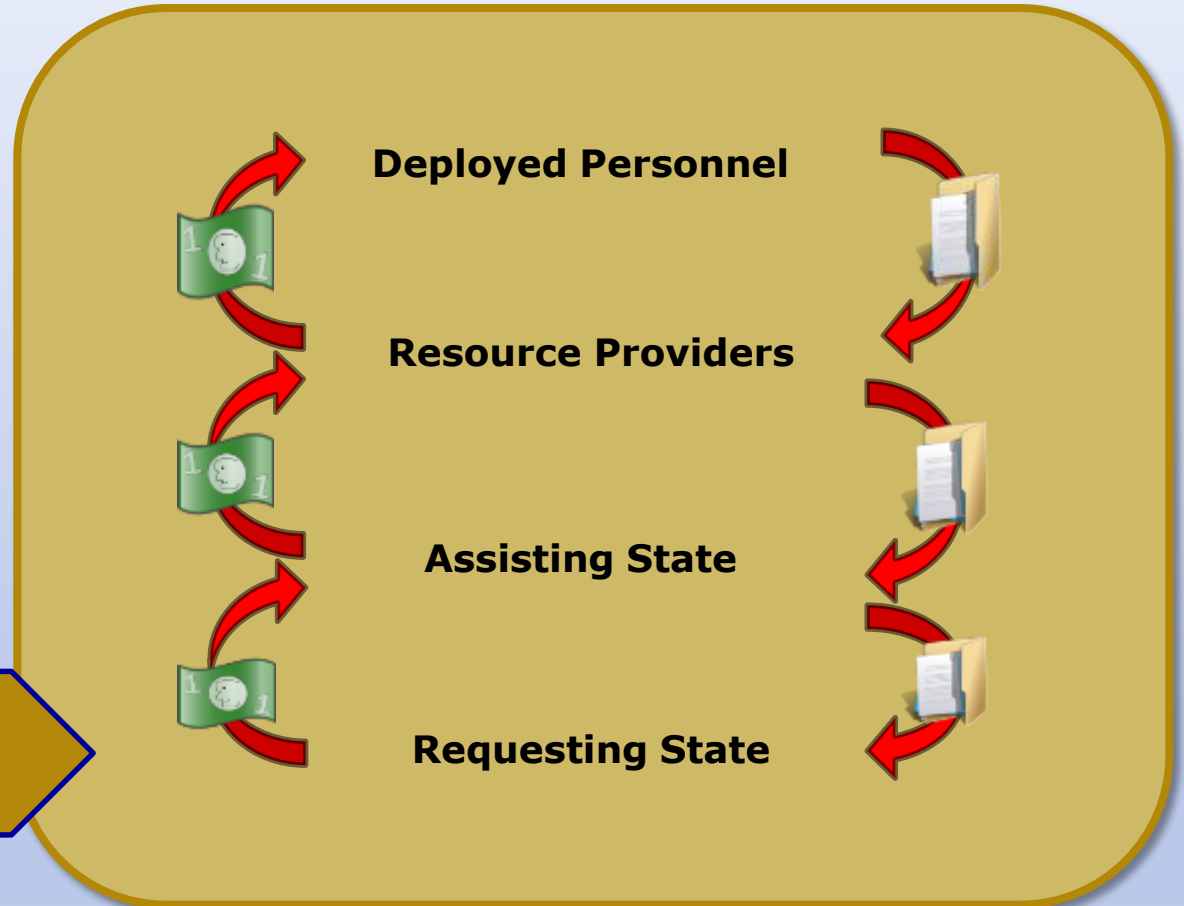
REQUEST & OFFER



RESPONSE



REIMBURSEMENT



For a city, county or state level Resource Provider, the Reimbursement Phase begins when their first deployed asset returns home and submits travel voucher and is paid for their services, and ends when the Requesting State reimburses the Assisting State.



# The EMAC Process - Summary

1. Governor declares a state of emergency due to a natural or man-made disaster.
2. State requests resources from EMAC member states through the state emergency management agencies.
3. State emergency management personnel and local resource providers work together to identify available resources and estimated mission costs.
4. The Requesting and Assisting States execute the EMAC Form REQ-A.
5. Personnel deploying are given a Mission Order Authorization Form which outlines the mission, helpful information, and guidance.
6. At the completion of the mission, resources demobilize and return to the home state.
7. Deployed personnel provide required documentation to assemble reimbursement packages.
8. Reimbursement package is sent to the Requesting State.
9. Requesting State reimburses the Assisting State.

# Deployment Under EMAC

- State/Local EOC Support
- Damage assessment
- Disaster recovery services
- Logistics support
- Donations management
- Law Enforcement services
- Communications
- Fire fighting
- Aviation support
- Biological/chemical response teams
- Medical support services
- Hazard mitigation
- Community outreach
- Search and Rescue
- Debris clearance services
- Public Health services
- Environmental Health services
- HazMat Response Teams
- Human services/mass care
- Animal control services
- Incident Management Teams

**Any capability from Member States can be shared**

\* Deployment under EMAC follows the incident command system – keeping the mission under the control of the state.

# Past EMAC Responses

- (2001) WTC Terrorist Attacks
- (2003) Shuttle Columbia Disaster
- (2005) Hurricane Katrina
- (2005) Hurricane Rita
- (2007) Hurricane Gustav
- (2007) Hurricane Ike
- (2009) Midwest Flooding
- (2010) Midwest Ice Storms
- (2011) Hurricane Irene
- (2011) Tornado Outbreak – AL/MS
- (2012) Hurricane Sandy - NY/NJ/CT
- (2013) Severe Flooding - AK
- (2015) February Snowstorms - MA
- (2016) Winter Event – MD/DC
- (2016) Rep Nat'l Convention – OH
- (2017) Severe Weather – GA
- (2017) Hurricane Harvey – TX
- (2017) Hurricane Irma – FL
- (2017) Hurricane Maria – PR/USVI
- (2018) Volcano Eruption – HI
- (2018) Hurricane Florence – NC/VA
- (2018) Hurricane Michael – FL
- (2018) MV Gas Explosion - MA
- (2019) Aquidneck Gas – RI



# 2015 February Snowstorms

- Governor Baker issued a State of Emergency Declaration on 02/09/2015 at 1720.
  - SSA Unit “stood up” at the SEOC.
  - EMAC Unit “activated” in the SEOC.
- State Staging Area (SSA) operational on 02/11/2015 at noon. SSA used for majority of EMAC resources.



# 2015 February Snowstorms

EMAC Broadcasts	DATE(s)
Snow Melters – AVAILABILITY ONLY ME, VT, NH, CT, RI, NY, NJ, MD, PA	02/09/2015
Snow Removal Equipment – Statewide Use ME, VT, NH, CT, RI, NY, NJ, MD, PA	02/09/2015
Snow Melters - City of Boston NY State	02/10/2015
SEOC Support – SEOC Framingham ME, VT, NH, CT, RI, NY, NJ, MD, PA	02/12/2015



# 2015 February Snowstorms

## ➤ EMAC EOS Broadcasts:

<b>Mission Description:</b>	Equipment to assist with snow removal operations
<b>Resource Description:</b>	<p>Massachusetts is requesting fifty (50) front end loaders with operators, fifty (50) six wheel dump trucks with operators, fifty (50) Backhoes with operators and fifty (50) Bobcats with operators to assist with snow removal efforts statewide.</p> <p>Even though we are looking for up to 50 count of each piece of equipment, we will accept responses for lesser quantities from assisting states.</p> <p>Specifically, removal of accumulated snow from critical intersections, roadways, and sidewalks on overpasses which as a result of the snow buildup is hindering the ability for Emergency Service equipment, public transportation, and pedestrian traffic to maneuver through these locations in order to facilitate the needs of the population.</p>

<b>Mission Description:</b>	Seeking Ten (10) personnel to support EOC Operations in Massachusetts
<b>Resource Description:</b>	<p>The Massachusetts Emergency Management Agency is requesting support for our State Emergency Operations Center. Specifically, we are requesting ten (10) personnel. These personnel will fill the following roles in the Operations and Logistics Sections: EOC Operations, Tasking Resources, Managing requests for state assistance, Monitoring Active Requests, Coordinating with Requesting Communities and Supporting Entities. Massachusetts utilizes Web EOC. Therefore, personnel with experience in this software, along with experience managing events in emergency operations centers is highly sought after. This includes strong telephone and computer skills, and knowledge of Microsoft Office products. Personnel will be split into two- five person shifts. Five persons to work the day shift (12 hours) and five persons to work the night shift (12 hours). The Massachusetts A-Team will coordinate with jurisdictions on scheduling these shifts. With the existing snow loads in our State, coupled with the forecast of additional heavy snow amounts in the coming days, these personnel will support critical operations.</p>

# 2015 February Snowstorms

## ➤ EMAC Support Received:

EMAC Support	Mob Date	Demob Date
NY Thruway: 4 Dump Trucks, 3 Front End Loaders	02/11/2015	02/14/2015
NY State DOT: 14 Dump Trucks, 15 Front End Loaders, 18 Skid Steers, 1 Large FEL w/Blower	02/11/2015	02/23/2015
NY NYC: 2 Snow Melters	02/11/2015	02/17/2015
NJ State DOT: 10 Dump Trucks, 6 Front End Loaders, 12 Skid Steers	02/11/2015	02/23/2015
PA SEOC Support: 10 personnel	02/13/2015	02/24/2015
PA State DOT: 15 Dump Trucks, 3 Backhoes	02/12/2015	02/20/2015
PA Turnpike: 5 Dump Trucks, 5 Backhoes	02/13/2015	02/20/2015
VT NG: 12 Dump Trucks, 2 Front End Loaders, 2 Backhoes, 2 Skid Steers, 39 Personnel	02/11/2015	02/23/2015
ME NG: 10 Dump Trucks, 2 Front End Loaders, 4 Backhoes, 5 Skid Steers, 52 Personnel	02/12/2015	02/25/2015

# 2015 February Snowstorms







# 2015 February Snowstorms

- Equipment pairing for deployment planning
  - creation of 'strike teams'

## NJ STATE - DOT (EMAC MISSION # 3678)

Dump Truck 6-ton - TD16500

Trailer, Landscape 2 Axle - TD09442

Loader, SkidSteer - TD11952

Loader, Rubber Tired - TD11634

Loader, Rubber Tired - TD11633

Tractor TK, 10 Ton - TD10433

Trailer, 5th Wheel - TD16264

Loader, Rubber Tired - TD11631

Loader, Rubber Tired - TD11339

Tractor TK, 10 Ton - TD10432

Trailer, 5th Wheel - TD11471

Loader, Rubber Tired - TD11334

Tractor TK, 10 Ton - TD04419

Trailer, 5th Wheel - TD10766

Loader, Rubber Tired - TD11329

Tractor TK, 10 Ton - TD04306

Trailer, 5th Wheel - TD02247

ME	BH	FEL	DT (10-ton)	DT (20-ton)	LG BH	SKIDS
TOTAL	2	2	8	2	2	6
CREW#1 (D3)	1	1	4	1	1	3
CREW#2 (D6)	1	1	4	1	1	3
Bedford	1	1	4	1	1	3
LEFT	1	1	4	1	1	3

**\*\*Their Equipment is Massive, cannot be used in small places**

**\*\* Either All DAY or All NIGHT**

**\*\*Equip travels at 25mph**

- FEMA documentation for reimbursement.
  - Track hours worked per day (per person / per equipment)