e-Manifest: What you should know

Massachusetts

July 2, 2018

Beth Deabay and Lynn Hanifan

U.S. EPA Region 1

Overall Things You Need to Know

- 1. e-Manifest launched nationwide on June 30, 2018.
- 2. All facilities that receive waste that must be manifested under federal law, as well as stateonly hazardous wastes that require a manifest under the law of either the origination or the destination state, must submit those manifests to EPA either in paper or electronically.
- 3. EPA will charge receiving facilities an associated fee for each manifest submission.
- Handlers will be required to register for e-Manifest to submit manifests electronically and to make corrections.
- 5. Once the system launches, states, tribes, and the public can access e-Manifest data 90 days post-receipt of the manifest.

Scope of e-Manifest

Scope of e-Manifest

- Any waste shipped on a manifest pursuant to federal or state law is covered.
 - RCRA federal hazardous waste
 - Regulated PCB waste shipped on a manifest
 - State-regulated hazardous waste (if manifest required by initiation or destination states)
 - Very Small Quantity Generator waste (if manifest required by state)
 - Imported hazardous waste
- One exception: hazardous waste exports will not be included in e-Manifest at this time.

Scope of e-Manifest

Who is covered?

- Hazardous waste permitted treatment, storage, and disposal facilities
- ► Any other receiving facilities accepting waste on a manifest
- Other entities that can create, edit, and/or sign electronic manifests
 - Generators
 - Transporters
 - Brokers preparing manifests

Background

2012 Hazardous Waste Electronic Manifest Establishment Act

October 5, 2012: President Obama signed into law the Act authorizing EPA to implement a national electronic manifest system

EPA Rulemaking - One Year Rule

- Agency issued its "One-Year Rule" on February 7, 2014
- Announced some program policy:
 - e-signatures recommendations,
 - ▶ 90-day safe harbor for public disclosure by system,
 - ▶ No-CBI policy for manifest data,
 - Mixed paper/electronic manifests

EPA Rulemaking - User Fee Rule

- Final rule signed and published in *Federal Register on* January 3, 2018 (83 FR 420)
- Rule became effective on June 30, 2018 in all states and territories.
- This date will coincide with e-Manifest system launch.

Some Key Issues in Final Rule

- 1. Which users and transactions will be subject to fees?
- 2. How and when will users pay their fees?
- 3. How will fee revisions be handled?
- 4. How will fee schedules be published?
- 5. Should chemical security concern limit public access?
- 6. Should we phase out use of paper?
- 7. What other matters are addressed in the rule?

Users and transactions subject to fees

• <u>Users</u>:

- Facilities that receive HW from off-site will pay manifest fees
- ► These are RCRA TSDs and non-RCRA facilities receiving state-regulated wastes

• <u>Transaction subject to fees:</u>

- Facilities that receive waste on a manifest.
- Import manifests covered, but <u>not</u> export manifests
- ► Fee also owed by facilities for submission of return shipment manifests to system
 - Shipments arise from rejections by facilities with return of wastes to generator
 - ► If rejected wastes forwarded to alternate facilities, alternate facility pays fee

How and when users will pay fees

- Receivers will be invoiced monthly for their previous month's manifest usage.
- Treasury's Pay.gov e-billing services will generate invoices.
- ► Facilities will pay invoices through a RCRAInfo link to pay.gov
- ► EPA will post payment instructions on the program website: www.epa.gov/e-Manifest

How fee revisions will be handled

- ► The fee schedules will cover a two-year cycle
- The formula will be re-run every two years with latest program cost and manifest numbers
- Current fee schedules will be published on www.epa.gov/e-Manifest

How fee schedules will be published

- ► For regular fee revisions, the revised schedules will be published on the web site, with 90 days notice.
- ► Fees are:
 - ► Electronic (inc. hybrid): \$ 5.00
 - ► Data file upload: \$ 6.50
 - ► Image file upload: \$ 10.00
 - ► Mailed paper forms: \$ 15.00

EPA e-Manifest PPC 14291 Park Meadow Dr. 5th Floor Chantilly, VA 20151

EPA Clearinghouse Address

Addressing chemical security concern

- ➤ Concern exists regarding information on sites with chemicals of interest (COI) per Department of Homeland Security (DHS) rule (6 CFR part 27) and shipment patterns involving these COI
- ➤ By DHS Rules, the scope of wastes at issue is a subset of P- and U-Listed RCRA wastes that are like pure chemical substances when discarded
- ► The final rule redacts this information from the public view for those manifests with P- and U-List wastes that are also on the DHS COI List.
- ▶ Hot of the press: manifests with these wastes MUST be submitted in paper form.

Phase-out of paper

- ► The e-Manifest Act is paper-tolerant, with users electing to use paper or electronic
- ► There is a 3-year phase-out of mailed paper submissions by facilities: but the final rule also suggests an evaluation in three years of electronic vs. paper trends
- ► The ultimate goal is the elimination of all paper manifest usage in 5 years

Additional matters addressed in rule

- Change to transporter regulation to allow initial transporter to add or substitute additional transporters on manifest while shipment en route
- Any interested person can make correction to a manifest at any time – an open process; no time limit (only for receiving facilities @ launch)
- Generators are allowed to use a mixture of paper/electronic (hybrid) manifest at generator sites
 - Generator could retain ink signed paper copy (initial manifest has to be printed from e-manifest system), with remainder of transaction electronic

Additional matters addressed in rule (cont'd)

- If manifest is required by origination or destination state, the receiving facility is covered by e-Manifest.
- New 5-copy form with top copy earmarked for submission to EPA system by designated facility.
- ► If you have 6 page manifests, you may use them by applying a preprinted adhesive label to the top copy with the accurate copy distribution language ("designated facility to EPA's e-Manifest system")
- Notice to non-RCRA facilities of their responsibilities under the e-Manifest Act
- June 30, 2018 system launched and regulations became effective nationally

What Industry needs to do?

- When available, register at least two Site Managers for RCRAInfo's industry application
- ► For receiving facilities, obtain an EPA ID (if they don't already have one)
- If they have an EPA ID, ensure the information industry submitted to either its state or EPA Region is up-to-date (can view current info on RCRAInfo Web)
- Prepare to phase-out old manifest forms once new 5 page are available
- Otherwise prepare to transition to e-Manifest, including updating industry processes, systems as needed.

Fact Sheets

Ten have been completed:

- General Public
- Generators
- Brokers
- Transporters
- Receiving Facilities
- ► TSDFs
- Inspectors
- State program
- Site Managers
- Tribes

More are being developed:

- States(technical)
- Billing
- Emergency Response (possibly)

Still in the works....

- ▶ Post new web site on user registration
- ► Complete additional functionality during summer 2018
 - e.g., brokers, corrections, and public interface
- Additional direction on "U" and "P" wastes that are COIs.

In summary, when rules in effect:

- Any manifest that begins (signed by the generator) on or after June 30, 2018, is covered
- Receiving facilities need to submit manifest forms for federal or state regulated waste to EPA within 30 days.
- All manifest submissions will be tracked by the system and result in monthly invoices.
- Invoices will bill facilities the applicable fee for each manifest submission type
- Receiving facilities will go on-line and pay invoices electronically.
- Ultimately, data may be corrected at any time post-receipt

Important Things You Need to Know about System Launch

- Agency granted Authority to Operate (e-Manifest can move into production)
- 2. Make sure you have registered for an account in RCRAInfo.
- 3. If you do not already have a permanent EPA ID Number for your Site (address specific) then you should apply for one
- 4. Make sure you have the correct Site Permissions. If you plan to sign e-Manifest (Certifier or Site Manager) then you need to establish your Electronic Signature Agreement (ESA).
- 5. Understand how your Receiving Facility will be implementing e-Manifest.
- 6. Functionality not available at launch

Informational resources

- Submit input/questions to eManifest@epa.gov
- ► To subscribe to the general program Listserv send a blank message to: <u>eManifest-subscribe@lists.epa.gov</u>
- To subscribe to the developers only Listserv send a blank message to: e- <a href="mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:mailto:m
- ► For more information on EPA's Manifest Program: http://www.epa.gov/e-manifest
- Link for fact sheets: https://www.epa.gov/e-manifest/fact-sheets-e-manifest-stakeholders

Contact Information

U.S. EPA Region 1:

Beth Deabay - Program

(617)918-1343

Deabay.beth@epa.gov

Lynn Hanifan – RCRAInfo

(617)918-1644

Hanifan.lynn@epa.gov