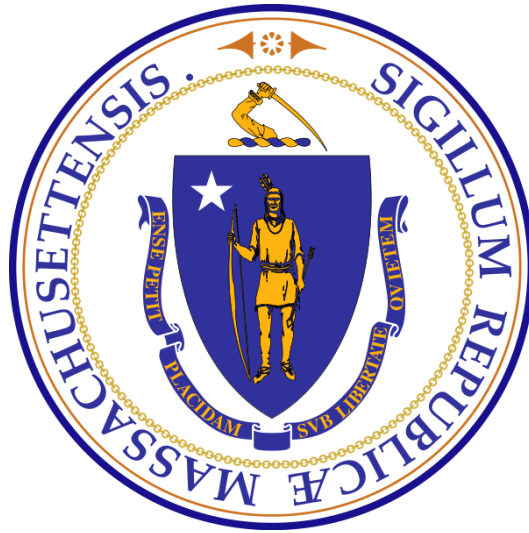


COMMONWEALTH OF MASSACHUSETTS



Large Volume/High Concentration Ethanol Incident Response Planning Guidance

November 2018

TABLE OF CONTENTS

1. Introduction	1
a. Purpose.....	1
b. Scope	2
c. Policies.....	2
2. Ethanol Profile and Behavior.....	2
a. Chemical/Physical Properties of Pure Ethanol.....	2
i. Properties of Ethanol	3
ii. Ethanol Use and Transport.....	3
b. Ethanol Hazards and Impacts.....	4
i. Ethanol Health Hazards.....	4
ii. Ethanol Environmental Impacts	5
c. Ethanol Behavior and Response Considerations.....	6
i. Ethanol Firefighting Considerations	6
ii. Ethanol Spill Response Considerations	8
3. Ethanol Transport in Massachusetts.....	9
a. Identification of Local Bulk Ethanol Sources and Potential Incidents	9
b. Railroad Tank Cars	9
c. Marine Vessels	12
i. Tank Barges	12
ii. Tank Ships.....	13
4. Ethanol Incident Response Planning.....	13
a. Initial Steps for Planning.....	14
b. Summary of Recent Incidents and Lessons Learned	14
c. Credible Worst Case Scenarios.....	16
i. Urban Areas.....	16
ii. Rural Areas	17
d. Ethanol Incident Response Timeline with Benchmarks	17
e. Urban Response Considerations	18
f. Rural Response Considerations.....	19
g. Marine/Navigable Waterways Response Considerations	19
h. Potential Water Contamination	20
i. Contamination of Surface Water and Water Sources.....	20
ii. Contamination of Groundwater.....	20
5. Massachusetts Ethanol Incident Response	20
a. General	20
b. Activation	20
i. Activation through MEMA	21
ii. Activation through Fire Control Point	21
c. Notification.....	21
i. Local Agencies	22
ii. State Agencies	22

Large Volume/High Concentration Ethanol Incident Response Planning Guidance

iii. Federal Agencies	23
iv. Carrier.....	23
v. Public.....	23
d. Activities	23
i. Primary Activities	23
ii. Secondary Activities	25
e. Transportation.....	25
f. Communication	26
g. Personnel, Equipment, and Resources.....	26
i. Personnel.....	26
ii. Foam Caches	26
iii. Spill Response Resources	27
iv. Specialized Equipment	27
h. Demobilization/Recovery	28
6. Roles and Responsibilities.....	28
a. On-scene Command and General Staff.....	28
i. Fire Department.....	28
ii. Local / State Police	28
iii. Massachusetts Department of Environmental Protection	28
iv. Regional HAZMAT Response Teams.....	28
b. Municipal EMAs and Agencies	29
i. Logistics Support	29
ii. Water/Wastewater Agency.....	29
c. Carrier.....	29
d. MEMA Command and General Staff – State Emergency Operations Center	29
e. Support MAESF Responsibilities – other state agencies	30
f. Federal Agencies and Other Resources.....	30
7. Direction and Control	30
8. Attachments.....	30

TABLES

Table 1: Chemical/Physical Properties of Ethanol	2
Table 2: AR-AFFF Needs for Ethanol Fires.....	7
Table 3: Summary of Significant Ethanol Train Derailment Incidents (2006 to 2015).....	15

FIGURES

Figure 1 – Rail tank car typically used to carry ethanol and similar products.	11
Figure 2 – Railroad tank car (DOT 111 type) with the A-end and B-end indicated.	11
Figure 3 – Location of a tank car identification plate.	11
Figure 4 – Close-up of an identification plate.....	12
Figure 5 – Side-view drawing of a typical inland tank barge.	13

Figure 6 – A chemical carrier tank ship.....	13
Figure 7 – Response time line for railroad incident.....	17

ATTACHMENTS

Attachment 1 - Acronyms and Abbreviations

Attachment 2 - National Response Team Quick Reference Guide

Attachment 3 - Placards for Ethanol Transportation

**Attachment 4 - “Quick Reference” Guide for Ethanol Incident Response
Incident Commander’s Quick Reference**

Attachment 5 - Massachusetts Foam Caches

Attachment 6 - Maps of Common LV/HC Ethanol Transportation Routes

Attachment 7 - Carriers of Large Volume/High Concentration Ethanol

Attachment 8 - Selected References

1. INTRODUCTION

Ethanol is the primary chemical used to oxygenate reformulated gasoline. It has been a component of blended motor vehicle fuels in the United States since the early 1970's. Since 2000, it has come into greater use as an alternative to fuel additives such as methyl tertiary butyl ether (MTBE). Ethanol is also used in greater concentrations (up to 85%) in blended fuels as an alternative to gasoline itself for use in automobiles specially designed to run on it.

Note: in the context of this Large Volume/High Concentration (LV/HC) Ethanol Incident Response Planning Guidance (the "Guide") the term "ethanol" typically refers to denatured ethanol (i.e., ethanol with 2% to 5% (but may be as high as 7%) gasoline or other denaturant added to make the ethanol unfit for drinking).

Ethanol is transported over land and water by railroad tank cars, tanker transports (i.e., tractor-trailer tank trucks), and marine vessels (i.e., barges and tank ships). It is not presently transported via pipeline in Massachusetts because of its particular hazards (such as corrosivity) that differ from those of more ubiquitous fuels, such as gasoline. As the infrastructure for ethanol storage and transportation expands throughout Massachusetts, local emergency planners and first responders must be aware of the ethanol that may be stored and/or transported within their jurisdictions and the resources that are available for response, and must plan accordingly.

Releases of LV/HC ethanol into the environment have been relatively few since ethanol first gained prominence as a fuel and fuel additive. However, some of the incidents that have resulted in releases affected railroads, roadways, and waterways. Emergency planners and first responders can learn from these incidents, and can use this Guide document to better prepare for responses to emergency incidents involving LV/HC ethanol.

a. Purpose

This Guide was created to assist local emergency managers and responders in developing plans for emergency incidents primarily involving railroad tank cars transporting ethanol; however, the Guide may also be useful in planning for emergency incidents involving marine vessels, tanker transports, and/or storage facilities. This Guide suggests procedures to be used when planning a response to an emergency incident involving LV/HC ethanol, such as a railroad derailment with an ethanol release and/or fire.

By providing background information and standardized planning guidance, a plan created following this Guide can provide responders with a better understanding of an incident situation and facilitate a more organized and successful response. The methods set forth in this Guide also encourage dialogue between responders and the LV/HC ethanol transporters and owners/operators of ethanol facilities located or operating within their areas of responsibility.

Important Note: *If the cause of the release/incident is known or suspected to be an intentional act the Incident Commander should immediately notify the appropriate law enforcement agency and the Weapons of Mass Destruction Coordinator at the U.S. Federal Bureau of Investigation (FBI) Boston Division at (617) 742-5533.*

b. Scope

This Guide is a tool to inform local and state planners and responders about: ethanol incident profiles; national standards and practices; and the Commonwealth LV/HC ethanol incident response posture.

c. Policies

The Guide is a supporting document to the Large Volume/High Concentration Ethanol Incident Response Annex (LV/HC Ethanol Incident Annex) and the Commonwealth's Hazardous Materials Coordination Plan.. The Guide is based on national industry practice and/or regulations from the National Fire Protection Association (NFPA), U.S. Department of Transportation (USDOT), Pipeline and Hazardous Materials Safety Administration (PHMSA), National Response Team (NRT), U.S. Environmental Protection Agency (USEPA) and industry trade organizations, and Commonwealth of Massachusetts regulations, policies, and procedures (including the Massachusetts Department of Environmental Protection [MassDEP] Contingency Plan and the United State Coast Guard [USCG] Area Contingency Plans [ACPs]). The Guide is intended as reference material only.

2. ETHANOL PROFILE AND BEHAVIOR

The following sections describe the chemical and physical properties of ethanol and briefly describe how ethanol is used in Massachusetts.

a. Chemical/Physical Properties of Pure Ethanol

Ethanol has different chemical properties as compared to standard gasoline, so the fate and transport of ethanol from a spill will be different than for gasoline or other hydrocarbons. These properties are summarized in **Table 1**, below, and described in **Section 2.a.i** and the National response Team Quick Reference provided in **Attachment 2**.

Table 1: Chemical/Physical Properties of Ethanol	
Formula (pure ethanol)	C ₂ H ₆ O
Molecular Weight (pure ethanol)	46.07
Color/Form (pure ethanol)	Clear, colorless, very mobile liquid
Odor (pure ethanol)	Mild, like wine or whiskey
Transported as hazardous material	Yes - DOT Class 3, UN 1170 – Ethyl Alcohol UN 1987 – Denatured Fuel Ethanol – US UN 3475 – Denatured Fuel Ethanol - Canada
Ionization Potential	10.47eV
Flash Point	Varies, denatured ethanol as low as -5° F
Boiling Point	Varies: PGII = 165-175° F.
Reid Vapor Pressure	2.3 psi
Viscosity in Centipoise (CPS) @ ~60 °F:	1.19
API Gravity	46° - 49°
Specific Gravity	0.79 (Floats on water)

Table 1: Chemical/Physical Properties of Ethanol

Vapor Density	1.59 (Heavier than Air)
Flammable Range	Lower Flammable Limit: 3.3% Upper Flammable Limit: 19%
Solubility (pure ethanol)	High – readily mixes with water and organic solvents
Benzene content	Generally less than 1.0%
Evaporation Rate (temperature dependent)	>1 (High Evaporation Rate)
Sources: HSDB 2011 and NFPA 472	

i. Properties of Ethanol

1. Ethanol (ethyl alcohol), as referred to in this Guide, is typically denatured ethanol with 2% to 5% (but may be as high as 7%) gasoline added as the denaturant.
2. Colorless liquid with a characteristic alcohol odor.
3. Polar solvent that is completely miscible (soluble) in water.
4. Good electrical conductor, so electrocution and ignition hazards (e.g., static electricity) may be present.
5. Ethanol component and denaturant (i.e., gasoline) will separate on contact with water (surface water, groundwater, or firefighting water); the ethanol component will readily mix with water and the denaturant will typically separate and float on the water surface.
6. Ethanol concentrations in water are flammable at concentrations of 20% ethanol and may be flammable at concentrations as low as 10% ethanol.
7. Vapors are heavier than air (vapor density 1.59) and hang low to the ground.
8. Flash point is 55° F for pure ethanol, which decreases, and may be as low as -5° F when denatured with gasoline.
9. Diluted ethanol has higher flash points: 20% ethanol in water has a flash point of 97° F; 10% ethanol in water has a flash point of 120° F.
10. For ethanol vapors in air the lower flammable limit (LFL) is 3.3% and the upper flammable limit (UFL) is 19% (i.e., the flammable range is 3.3% to 19%).
11. Below an outside temperature of approximately 51° F, vapor pressure is outside the flammable range (i.e., ethanol cannot evaporate rapidly enough to achieve a vapor concentration within the flammable range).

ii. Ethanol Use and Transport

Key points regarding the use and transportation of ethanol are listed below and additional detailed information on ethanol transportation in Massachusetts is provided in **Section 3**.

1. High concentration ethanol includes denatured ethanol (93% to 97% ethanol; 3% to 7% gasoline) and E-85 motor fuel (85% ethanol; 15% gasoline).

2. Ethanol is a USDOT Class 3 (Flammable or Combustible Liquid) and placards on shipments typically have label 1987 or 3475; pure ethanol may have label 1170 or 3065 (See **Attachment 3** for more information on placards used for ethanol transportation).
3. Ethanol is blended into nearly half the gasoline produced in the United States, including most of the gasoline used in Massachusetts – typically 10% ethanol in the gasoline/ethanol mixture (also known as E-10).
4. Ethanol-blended fuels, including E-85, are available in Massachusetts.
5. Ethanol use continues to increase, as well as fuel stations offering E-85.
6. Large volume transportation of high concentration ethanol within the Commonwealth occurs primarily via rail (railroad tank cars) and water (barges), and to some extent via road.
7. The most common type of tank car used to transport ethanol in 2015 was the DOT 111, but CJC 1232 tank cars (jacketed and non-jacketed) are also used; newer, safer type DOT 117 tank cars are being phased in for general use for transporting ethanol.
8. Transloading of ethanol, where ethanol is moved from a railroad tank car to a tanker transport (i.e., tractor-trailer tank trucks) on a rail siding, may occur on rail sidings that generally have minimal fire control equipment.
9. Depending on the type and scope of the incident, supplemental state resources may be required to assist in a responding to an ethanol release.

b. Ethanol Hazards and Impacts

The following sections describe the potential health hazards and environmental impacts related to ethanol and are intended to provide context to planning for the response to an LV/HC ethanol release.

i. Ethanol Health Hazards

Key health hazards are summarized below and additional information on the health hazards associated with ethanol can be found on-line in Safety Data Sheets for “denatured fuel ethanol.”

1. Ethanol is a flammable liquid that may affect target organs (e.g., blood, kidneys, the reproductive system, liver, upper respiratory tract, skin, central nervous system [CNS], and eye [lens or cornea]) and may contain benzene or other known carcinogens in the denaturant.
2. In the eyes, ethanol may cause severe irritation, redness, tearing, blurred vision and conjunctivitis.
3. If inhaled, ethanol may cause nasal and respiratory tract irritation and loss of consciousness, coma, respiratory arrest, and/or sudden death, particularly in instances involving long term exposure and/or exposure to high concentration vapors.
4. Ethanol is harmful or fatal if swallowed and aspiration into the lungs may cause severe chemical pneumonitis or pulmonary edema/hemorrhage, which can be fatal.

5. Water intakes (e.g., drinking, process, aquaculture, or cooling water) may be impacted because ethanol rapidly affects the entire water column of the receiving water body and cannot be easily removed, so owners/operators of water intakes that may be threatened need to be warned.
6. Wastewater treatment plants (WWTP) may be impacted if ethanol enters them via sewers or storm drains because ethanol, either directly or due to the decreased dissolved oxygen levels caused by biodegradation of ethanol, may kill the microbes used in the treatment process, so owners/operators of WWTP that may be threatened need to be warned.
7. Ethanol that enters a storm water drain system or a sewer system poses a danger from flammable liquid and vapors in the lines.

ii. Ethanol Environmental Impacts

Key environmental impacts and hazards are summarized below and additional information on the potential environmental impacts from an LV/HC ethanol release can be found in the MassDEP (2011) report: [Large Volume Ethanol Spills](#) (see **Attachment 8: References** for the full citation).

1. The denaturant in ethanol tends to separate on contact with water (surface water or groundwater) because the ethanol readily mixes with the water and denaturants, such as gasoline, will float on the water surface.
2. Ethanol in surface water bodies (e.g., lakes, ponds, streams, rivers) is rapidly biodegraded, but the biodegradation decreases the dissolved oxygen levels.
3. Fish and other aquatic organisms may be killed by direct contact with high concentrations of ethanol or decreased dissolved oxygen levels in water due to ethanol biodegradation.
4. Ethanol released into a surface water body will impact recreational uses of the water body until the ethanol is degraded or removed.
5. Aeration of water bodies may increase the dissolved oxygen in the water and increase biodegradation of ethanol, but aeration needs to be kept in the ethanol plume and guidance for optimizing aeration (air volumes, bubble size, contact time) is not available.
6. Water quality monitoring should occur in water bodies that may be affected and downstream from ethanol release locations to determine if dissolved oxygen levels are approaching anoxic or toxic levels.
7. Ethanol typically biodegrades rapidly in groundwater, but anaerobic biodegradation of ethanol in groundwater produces methane, which may reach or exceed the lower flammable limits and cause a secondary hazard.
8. Long-term exposure to ethanol that infiltrates the soils and/or enters the groundwater may harm vegetation, even at low concentrations (e.g., 1% to 5% ethanol); however ethanol tends to dissipate quickly in the soil due to biodegradation or dispersion into deeper soils and/or the groundwater.

c. Ethanol Behavior and Response Considerations

The information and guidance below lends context to planning for the response to an LV/HC ethanol release. This information is also summarized in the “Quick Reference” Guide for Ethanol Incident Response presented in **Attachment 4**.

i. Ethanol Firefighting Considerations

1. It is generally better to control and contain an LV/HC ethanol fire and let it burn out. Fire suppression should only be attempted for life safety (i.e., rescue), and only if an offensive strategy can be implemented safely.
2. Ethanol and ethanol fuel blends have different properties than gasoline and require different firefighting techniques and equipment than gasoline or other hydrocarbons.
3. Under fire conditions, high concentration ethanol has less visible smoke than a gasoline fire, and ethanol burns with a virtually invisible flame after the denaturant (typically gasoline) burns off.
4. Incident heat flux from an ethanol fire can be 2 to 5 times greater than the incident heat flux from a gasoline fire.
5. Only Alcohol Resistant Aqueous Film-Forming Foam (AR AFFF) and copious amounts of water are effective fire suppression techniques for fire involving ethanol.
6. AR-AFFF appears to be effective only when using a Type II discharge scenario (i.e., fixed discharge applied to a vertical surface so as to provide a more gentle application that minimizes plunging or submergence).
7. Massive quantities of foam concentrate and water and large application devices are required to handle a serious ethanol fire.
8. 500 gallons of foam concentrate mixed at 3% (mixed with 16,300 gallons of water) can handle a spill about 75 feet by 75 feet (5,600 square feet) and requires a foam application rate of 1,100 gallons per minute (gpm) for 15 minutes. **Table 2**, below, lists the AR-AFFF needs (concentrate and water amounts and application rates) for ethanol fires covering 100 square feet to 6,000 square feet.
9. Foam does not work if material is too hot, so if foam is to be applied to an ethanol fire, surfaces may need to be cooled first.
10. Although the available amounts of AR-AFFF foam and other resources may not be sufficient to put out an LV/HC ethanol fire, foam may can be used in other ways to control an incident. For example, if ethanol enters a storm drain or sewer, AR-AFFF foam can be used to suppress vapors in the lines and minimize the potential for igniting the vapors and causing additional damage.
11. In general, do not expect a local airport Aircraft Rescue and Firefighting vehicle to effectively fight an ethanol fire; the FAA requires airport firefighting vehicles to carry straight AFFF for aviation fuel fires, not AR foam. Note that the Massachusetts Port Authority Fire Department has one fire engine (Engine 2) and a foam trailer (Foam Trailer 1) that have AR-AFFF foam concentrate and these units are located at Boston Logan International Airport as described in **Attachment 5**.

Large Volume/High Concentration Ethanol Incident Response Planning Guidance

12. Large foam caches of AR AFFF that may be critical to successful fire control are strategically located throughout Massachusetts in readily transportable large volume containers (see **Attachment 5**).

Table 2: AR-AFFF Needs for Ethanol Fires							
Area of spill (sq. ft.)	Volume of Spill (gallons for a 6-in. deep pool)	Polar Solvent "Rule of Thumb"	Finished Foam Needed (GPM)	Per Minute		Per 15 Minute (NFPA 11)	
				Gallons of 3% Foam	Gallons of 97% Water	Concentrate needed for finished foam (gallons)	Water needed (gallons)
100	7	20%	20	0.6	19	9	291
200	13	20%	40	1.2	39	18	582
300	20	20%	60	1.8	58	27	873
400	27	20%	80	2.4	78	36	1,164
500	33	20%	100	3.0	97	45	1,455
600	40	20%	120	3.6	116	54	1,746
700	47	20%	140	4.2	136	63	2,037
800	53	20%	160	4.8	155	72	2,328
900	60	20%	180	5.4	175	81	2,619
1,000	70	20%	200	6.0	194	90	2,910
1,200	80	20%	240	7.2	233	108	3,492
1,400	90	20%	280	8.4	272	126	4,074
1,600	110	20%	320	9.6	310	144	4,656
1,800	120	20%	360	10.8	349	162	5,238
2,000	130	20%	400	12.0	388	180	5,820
2,200	150	20%	440	13.2	427	198	6,402
2,400	160	20%	480	14.4	466	216	6,984
2,600	170	20%	520	15.6	504	234	7,566
2,800	190	20%	560	16.8	543	252	8,148
3,000	200	20%	600	18.0	582	270	8,730
3,200	210	20%	640	19.2	621	288	9,312
3,400	230	20%	680	20.4	660	306	9,894
3,600	240	20%	720	21.6	698	324	10,476
3,800	250	20%	760	22.8	737	342	11,058
4,000	270	20%	800	24.0	776	360	11,640
4,200	280	20%	840	6.0	815	90	12,222
4,400	290	20%	880	26.4	854	396	12,804
4,600	310	20%	920	27.6	892	414	13,386
4,800	320	20%	960	28.8	931	432	13,968
5,000	330	20%	1,000	30.0	970	450	14,550
5,200	350	20%	1,040	31.2	1,009	468	15,132

Table 2: AR-AFFF Needs for Ethanol Fires							
Area of spill (sq. ft.)	Volume of Spill (gallons for a 6-in. deep pool)	Polar Solvent "Rule of Thumb"	Finished Foam Needed (GPM)	Per Minute		Per 15 Minute (NFPA 11)	
				Gallons of 3% Foam	Gallons of 97% Water	Concentrate needed for finished foam (gallons)	Water needed (gallons)
5,400	360	20%	1,080	32.4	1,048	486	15,714
5,600	370	20%	1,120	33.6	1,086	504	16,296
5,800	390	20%	1,160	34.8	1,125	522	16,878
6,000	400	20%	1,200	36.0	1,164	540	17,460
<ul style="list-style-type: none"> o Establish your water and foam supply on scene before beginning application o Foam does not work if material is too hot, so cool the target before applying foam, as needed o Do not plunge the foam into the material o Do not wash the foam off the target with water o Check the effectiveness of the foam for controlling vapors with an LEL meter o Capacity of railroad tank cars is 24,000 to 32,000 gallons and an "empty" tank car may have a residue amount of up to 7% of the tank car's capacity (i.e., 1,680 to 2,240 gallons) 							

ii. Ethanol Spill Response Considerations

1. The response effort for an LV/HC ethanol incident is expected to last up to 72 to 96 hours before the hazards from the incident are sufficiently reduced and the incident can enter remediation and recovery phases.
2. Ethanol and ethanol fuel blends have different properties than gasoline and require different spill response techniques and equipment than gasoline or other hydrocarbons.
3. Leaks should be stopped (e.g., valves closed, leaks plugged) if this can be done safely.
4. Spills should be prevented from entering storm water systems, sewers and waterways, as well as basements and confined spaces.
5. Ethanol can be contained by diking and/or damming with dirt, sand, or portable containment systems.
6. Ethanol readily mixes with water and once it enters waterways it is not easily recoverable by emergency responders.
7. Most vacuum trucks will not effectively recover ethanol unless they have special filters designed for polar solvents.
8. Absorb or cover with dry earth, sand, or other noncombustible material.
9. Absorb with water-absorbent materials (cat litter, pads, booms, etc.) – universal absorbents may be effective (check with manufacturer); "oil only" absorbents, pads, and booms will only absorb the gasoline component, but not ethanol.
10. Use clean non-sparking tools to collect absorbed material.

11. Ethanol may harm water supplies used for drinking, process, aquaculture, or cooling water, as well as WWTP, so warn owners/operators of water intakes and WWTP that may be threatened.
12. Aeration of water bodies may be effective in increasing the dissolved oxygen in the water and increasing the biological degradation of ethanol.

3. ETHANOL TRANSPORT IN MASSACHUSETTS

In Massachusetts, railroad deliveries of ethanol generally originate in the Midwest and the rail deliveries are typically in unit trains (i.e., a freight train consisting of railcars hauling only one dedicated commodity). Ethanol may be transported via rail throughout the Commonwealth, as shown on the potential route maps in **Attachment 6**; however, at present, ethanol is generally transported through Massachusetts to a marine terminal in Providence, Rhode Island, where the ethanol is transferred to barges for delivery to marine terminals in Boston Harbor and elsewhere. The current railroad route to the marine terminal passes through several dense urban areas, including Pittsfield, West Springfield, Springfield, Greenfield, and Worcester in Massachusetts, as well as Providence, Rhode Island.

Typically two to three ethanol unit trains currently travel through Massachusetts per week and generally one ethanol barge arrives in Boston Harbor per week. The number of trains and barges transporting ethanol through Massachusetts may increase in the future, especially if the use of higher ethanol blends for motor fuels becomes more prevalent, as expected.

a. Identification of Local Bulk Ethanol Sources and Potential Incidents

Local emergency planners are encouraged to conduct a basic inventory of bulk ethanol sources within their jurisdictions. Being familiar with staff and response capabilities of ethanol facilities and transportation modes before an incident occurs can make the difference between a safe and effective response and one that may be slower, less organized and effective, and even less safe.

The following sections discuss ethanol transportation primarily via railroad tank cars (**Section 3.b.**) and to a lesser extent via marine vessels (**Section 3.c.**).

b. Railroad Tank Cars

The most common mode of transporting large volumes of high concentration ethanol in Massachusetts is via rail transport. Commonly referred to as a “virtual pipeline,” a single-unit train typically has 80 to 100 tank cars and may contain upwards of 3 million gallons of (up to 100 tank cars with approximately 30,000 gallons per tank car).

Tank cars with ethanol may also be included in a train with mixed freight cars. Information on the contents of the freight cars (including tank cars) and the location of each car is on the waybill (i.e., shipping papers). The train conductor and railroad dispatcher each have a copy of the waybill.

The most common type of tank car used to transport ethanol in 2015 was the DOT 111, but CJC 1232 tank cars (jacketed and non-jacketed) are also used; newer, safer DOT 117 (TC-117) tank cars are being phased in for general use for transporting ethanol. **Figure 1** shows a typical tank

car used to haul ethanol. Rail tank cars that carry ethanol usually have a capacities in the range of approximately 24,000 to 32,000 gallons. Standard terms that are used when referring to tank cars are as follow:

- **A-end** — the end of a railcar that is opposite the end equipped with the hand brake (see B-end and **Figure 2**).
- **B-end** — the end of a railcar where the hand brake is attached (see **Figure 2**). If both ends of the railcar have a hand brake, the car will be stenciled A-END and B-END. When facing the B-end, the sides of the railcar are identified as the Right Side and Left Side, respectively.
- **Reporting Mark and Car's Number** – a tank car's reporting mark (also called the initials) is typically three to four letters to identify the car's owner (marks ending with an X denote that the car is not owned by a railroad) and the car's number is the up to six digit number that follows the initials and is the tank car's unique identifier. The reporting mark and car's number are required to be marked on each side of the car at the left side (when looking at the car) and in the center of each end of the car.

Rail tank cars are usually unloaded on private sidings or railroad-siding facilities equipped for transferring flammable or combustible liquids to on-site or nearby storage tanks. In addition, transloading of ethanol, where ethanol is moved from a railroad tank car to a tanker transport on a rail siding, may occur on rail sidings that have minimal fire control equipment.

The fittings for unloading railroad tank cars are not uniform; different manufacturers use different fittings and there are five or more different fittings currently in use. To determine the correct outlet fittings for a tank car, the tank car manufacturer's name and the tank car's serial number is needed. This information is located on the identification plates (also called Builder's Plates), which are located on the body bolster webs on the right side at the A-end and the left side at the B-end (i.e., end where the handbrake is located) of each tank car. **Figure 3** shows the location of a tank car's identification plate and **Figure 4** shows information on the identification plate.



Figure 1 – Rail tank car typically used to carry ethanol and similar products. The tank car's initials and car number are shown at the left side (PLCX 129026). This car's capacity is 29,815 gallons and the exterior length is 67 feet, 11 inches.

(Source: MassDEP (2011) report: [Large Volume Ethanol Spills](#))

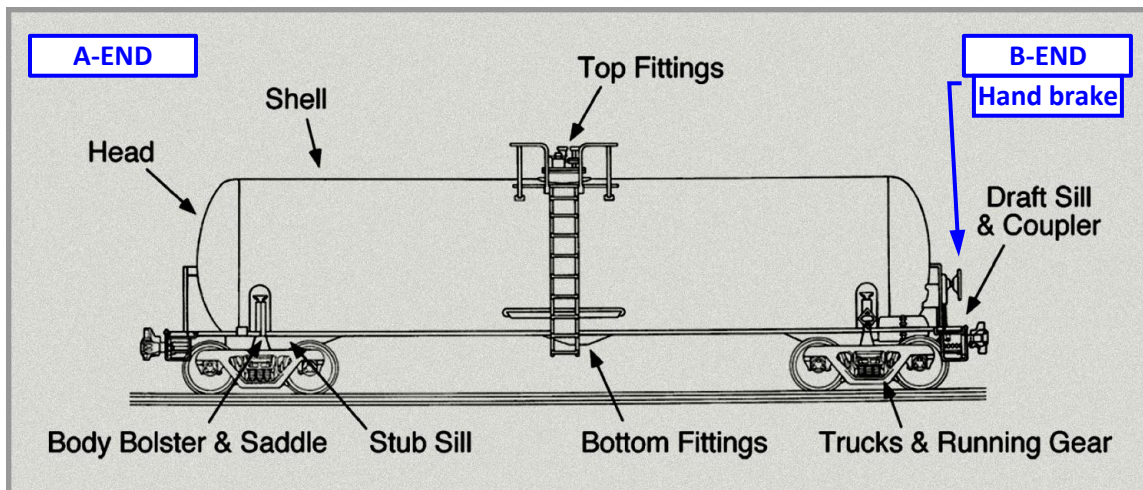


Figure 2 – Railroad tank car (DOT 111 type) with the A-end and B-end indicated. Key components of the tank cars are also indicated.

(Source: <http://3.bp.blogspot.com/-XAKGG88aTmw/UjFQrvCBhul/AAAAAAAAAPIM/sZ3s5oAZUzk/s1600/Non-Jacketed-Non-Pressure-T.jpg>)



Figure 3 – Location of a tank car identification plate. This can be found on the bolster web at the left side of the B End (courtesy Providence and Worcester Railroad).



Figure 4 – Close-up of an identification plate. This shows the tank car manufacturer and the car’s serial number on the first two lines (courtesy Providence and Worcester Railroad).

c. Marine Vessels

This section discusses the marine vessels used for transportation of ethanol, which include tank barges and tank ships. Tank barges are more commonly used to transport ethanol than tank ships in the United States. Tank barges and ships that are certified to carry chemicals such as ethanol are constructed differently than those that carry oil (e.g., coated or stainless steel for cargo tanks is used to withstand corrosivity of the chemicals they carry.)

Shippers of “certain dangerous cargoes,” such as ethanol, are required to provide the USCG with notice of scheduled arrivals at least 24 hours, but not more than 96 hours, before arriving at the terminal for a cargo transfer. Local emergency planners are encouraged to familiarize themselves with the types of marine traffic that may call facilities located within their jurisdiction, or that transit water bodies in or adjacent to their jurisdictions.

i. Tank Barges

On the navigable waterways of Massachusetts, such as along the coast and in Boston Harbor, ethanol is generally shipped in tank barges. Tank barges are non-self-propelled vessels that use tugs to push or tow them to move across waters. **Figure 5** shows an illustration of a typical inland tank barge. They have minimal or no crew accommodations onboard, and are typically used for inland and coastwise trade. Tank barges used to ship ethanol usually have cargo capacities of 15,000 to 30,000 barrels (630,000 to 1,260,000 gallons) per vessel.

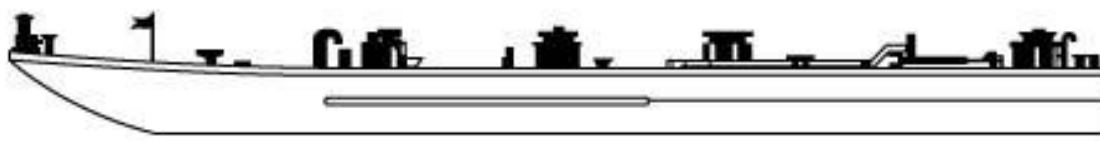


Figure 5 – Side-view drawing of a typical inland tank barge.

(Source: MassDEP (2011) report: [Large Volume Ethanol Spills](#))

ii. Tank Ships

Tank ships are self-propelled, ocean-going vessels with crew accommodations that can engage in international trade. **Figure 6** shows an illustration of a typical tanker ship. Tank ships are required to have certain firefighting equipment, and crews are required to be trained in fighting fires onboard. However, one ship may carry several different chemicals in its segregated cargo tanks, each with its own hazards.



Figure 6 – A chemical carrier tank ship. This ship, while carrying 3.5 million gallons of ethanol, exploded and sank 50 miles off Chincoteague, Virginia, in February 2004. (Source: MassDEP (2011) report: [Large Volume Ethanol Spills](#))

4. ETHANOL INCIDENT RESPONSE PLANNING

Advanced planning for LV/HC incident response involves pre-identifying sources for resources needed to respond and recover from an emergency incident.

Responsible Parties (i.e., carriers) are responsible for maintaining vendor contracts for LV/HC incident response, containment, and recovery. These carriers are identified in **Attachment 5**.

Local jurisdictions and state agencies may also engage in the following pre-event contracts to provide an effective response to typical LV/HC ethanol incidents:

- Spill response, containment, and cleanup
- Emergency worker base camps and typed support packages;
- Designated community shelter;
- Transportation support;
- Debris/waste removal and disposal services;
- Other supplies, equipment and human resource needs;
- Personnel; and
- IT and communications.

AN LV/HC ethanol incident may require a large number of resources and generate significant media attention. Therefore, advanced planning should identify pre-designated staging areas for responders and their equipment and supplies, as well as identify pre-designated press areas for the media crews and equipment that may arrive.

a. Initial Steps for Planning

The recommended first step in preparing for a response to an ethanol incident is to conduct a hazard analysis for a particular jurisdictional area. Local emergency planners (including representatives from the fire department (FD)) can conduct a hazard analysis by identifying the following:

- Local bulk ethanol sources (i.e., various modes of transportation that handle ethanol in the jurisdiction, as well as bulk storage facilities)
- Resources that are available to respond to an LV/HC ethanol incident

Information collected from the hazard analysis will be critical for developing an effective response plan. For preparedness purposes, local emergency planners should meet with rail operators to discuss the routes, frequency of travel, and, perhaps, schedules of ethanol trains that may operate in or transit through their jurisdictions.

Where applicable, local emergency planners should also meet with the ethanol storage facility operators in their jurisdictions to familiarize themselves with each facility and its equipment, systems, and response plans and resources. In addition, local emergency planners should discuss trucking operations with each facility to understand the routes, frequency of travel, and, perhaps, schedules of ethanol tanker transports that may operate in or transit through their jurisdictions.

b. Summary of Recent Incidents and Lessons Learned

This section and the following section summarize the observations and findings from a study of significant recent ethanol train derailments. These sections describe the lessons learned from these incidents and provide context and insights that should be considered when developing or updating an LV/HC ethanol response plan.

Nationally, eleven ethanol train derailments occurred between 2006 and 2015. All of the derailments involved railroad tank cars transporting ethanol in DOT 111 and/or CPC 1232 tank

cars. The focus of the study was on the number of cars derailed, approximate train speeds at the time of the derailment, number of cars breached, amount of product released, and whether or not a subsequent fire ensued.

In addition to identifying the location, date, and responsible railroad, the study focused on four key areas to guide emergency response planners. These included:

1. Number of cars derailed vs. Number of Cars Breached – In the identified events, ethanol tank trains were made up of 32 to 114 tank cars coupled in sequence. Understanding the relationship of cars derailed vs. cars breached provides a useful reference point for emergency planners and responders for developing strategy and tactics.
2. Derailments that resulted in tank car fires – Understanding the number of derailments that resulted in tank cars breaching and a subsequent fire provides perspective on the need for fire suppression and/or exposure protection requirements.
3. Total gallons released – Understanding the potential for product release allows emergency planners and responders to consider credible spill control and recovery scenarios.
4. Track speed at time of derailment – Track speed at the time of the derailment provides a useful perspective when compared to the number of cars that derailed and breached.

The identified derailments incidents used in the study are summarized in **Table 3**, below.

Table 3: Summary of Significant Ethanol Train Derailment Incidents (2006 to 2015)							
LOCATION	DATE	RAILROAD	CARS DERAILED	CARS BREACHED	FIRE	GALLONS RELEASED	SPEED (Mph)
1. Bon Homme, SD	9/19/2015	BNSF	7	3	Yes	49,748	10
2. Alma, WI	7/11/2015	BNSF	32	5	No	20,000	Unknown
3. Dubuque, IA	2/4/2015	CP	14	8	Yes	53,000	24
4. Charles City, IA	5/2/2013	CP	5	2	No	49,000	24
5. Plevna, MT	8/5/2012	BNSF	18	12	Yes	245,335	23
6. Columbus, OH	7/11/2012	NS	3	3	Yes	54,748	25
7. Tiskilwa, IL	10/7/2011	IIRR	10	9	Yes	162,000	37
8. Arcadia, OH	2/6/2011	NS	31	31	Yes	834,840	46
9. Cherry Valley, IL	6/19/2009	CN	15	13	Yes	323,963	36
10. Painesville, OH	10/10/2007	CSX	7	4	Yes	52,200	48
11. New Brighton, PA	10/20/2006	NS	23	20	Yes	485,278	37
			Totals			Averages	
			165	110	9	211,828	31

Primary Sources for Derailment Incident Information in Table 3:

- 1 FRA (Federal Railroad Administration) Accident Report F 6180.54
- 2 News sources
- 3 FRA Accident Report 1000170207 and Emergency Order No. 30 Notice 1
- 4 FRA Accident Report F 6180.54
- 5 FRA Accident Report F 6180.54
- 6 NTSB Accident Report NTSB/RAB-14/08, 9/18/2014

- 7 NTSB Accident Report NTSB/RAB-13/02, 8/14/2013
- 8 FRA Accident Report F6180.54 and PHMSA Incident Report
- 9 NTSB Accident Report, NTSB/RAR-12/01, 2/14/2012
- 10 NTSB Investigation DCA08FR001, Report, 6/1/2009 and PHMSA
- 11 NTSB Accident Report, NTSB/RAR-08/02, 5/13/2008

Notes for Table 3:

1. FRA – Federal Railway Administration
NTSB – National Transportation Safety Board
BNSF – Burlington Northern Santa Fe
CP – Canadian Pacific
NS – Norfolk Southern
IIRR – Iowa Interstate Railroad
CN – Canadian National
CSX – CSX Transportation
2. Some media sources were used to supplement information from NTSB and FRA reports.

The study revealed that some of the planning assumptions for an ethanol train derailment and subsequent fire, where applicable, are as follow:

- Most ethanol tank train derailments will result in car failures regardless of tank car type;
- Expect a rapid escalation in the incident, which will require a rapid response and the need for an Incident Management Team;
- After railroad tank cars breach and ethanol starts burning, there is generally less than two hours when offensive firefighting strategies can be effectively implemented;
- Expect large volumes of ethanol to be released and/or involved in fire, so long term environmental impacts from burning off product versus impacts to water or soil should be considered; and
- The risk of breach and failure during a low speed derailment in an urban area where low speeds may be required is still significant.

c. Credible Worst Case Scenarios

i. Urban Areas

In urban areas identified as High Threat Urban Areas (HTUA), the speeds of High Hazard Flammable Trains (HHFT), which include the ethanol trains identified in **Table 3**, are limited to less than 40 miles per hour (mph) by federal regulations if any of the cars containing a Class 3 flammable liquid, such as ethanol, do not meet the new tank car design specifications. Note that HHFTs generally travel at much lower speeds in urban or densely populated areas. In Massachusetts, the only HTUA encompasses Boston, Cambridge, and a 10-mile buffer extending from the border of the combined area.

Table 3, above, includes five derailments of ethanol trains traveling at typical speeds that would be expected in urban or densely populated areas: approximately 10 mph to 24 mph. In these incidents, the train derailments generally had fewer tank cars breach (i.e., two to twelve cars breach; typically less than half the cars that derail) and resulted in fires in two of the five incidents presented in **Table 3**. The amount of ethanol released in these incidents was in the range of 20,000 to 245,335 gallons and were generally less than 53,000 gallons.

ii. Rural Areas

In areas not identified as HTUA, HHFT speeds are limited to 50 mph by federal regulations. **Table 3**, above, includes six derailments of ethanol trains traveling at typical speeds that would be expected in rural areas: approximately 25 mph to 48 mph. In these incidents, 3 to 31 tank cars derailed and most or all of the tank cars that derailed generally breached. In addition, all of these incidents resulted in large releases of ethanol (i.e., 52,200 to 834,840 gallons with an average of 308,338 gallons released) and all of these resulted in fires.

d. Ethanol Incident Response Timeline with Benchmarks

The HHFT Incident Timeline from NFPA 472, as shown in **Figure 7**, below, was developed as a training tool to help local emergency planners and fire departments “connect the dots” for incident action planning considerations. This timeline illustrates the relationship between the behavior of the tank car(s) and their contents and strategic response options. It is important to note that specific timeline elements are based on typical or average fire behavior at an incident and the times will vary based upon incident dynamics and local/regional response times and operational capabilities.

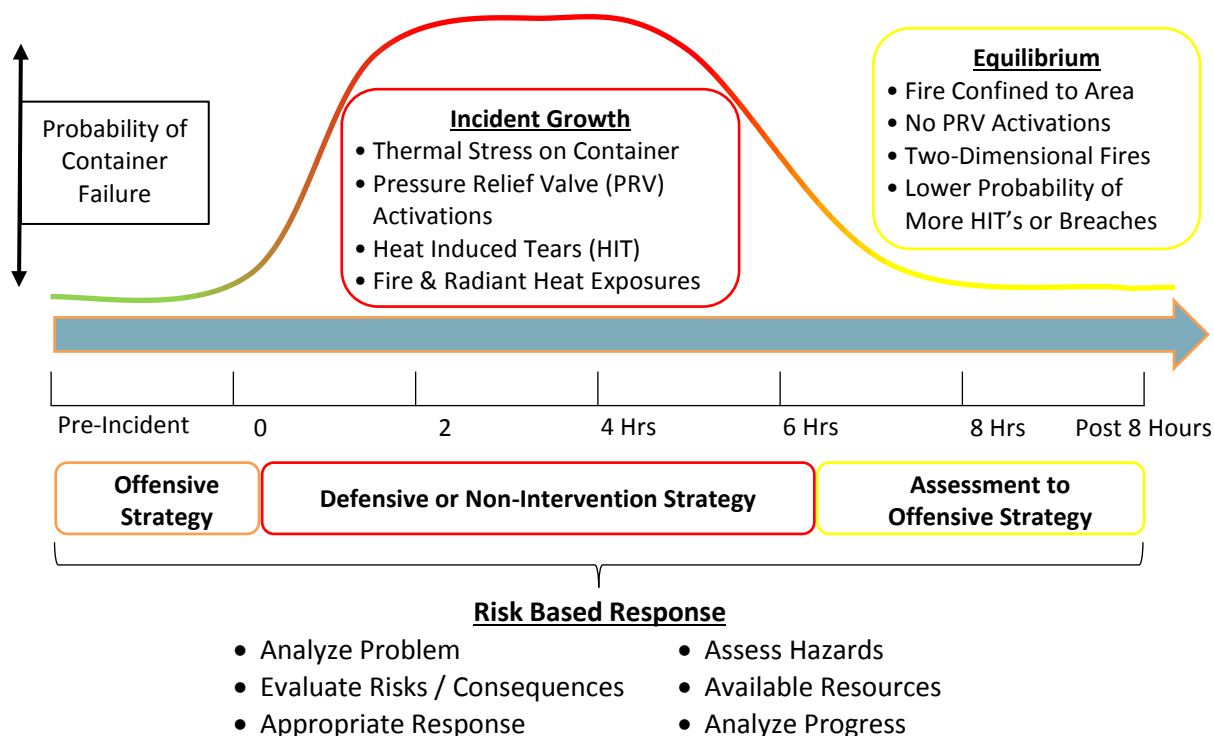


Figure 7 – Response time line for railroad incident. Schematic representation of the incident progression for a “typical” LV/HC ethanol train derailment.

Almost always it is better to let an LV/HC ethanol fire burn and only attempt offensive tactics for life safety (i.e., rescue). As **Figure 7** illustrates, the Incident Commander only has up to approximately two hours to implement an effective offensive firefighting strategy; however, the offensive strategy should not be implemented if there are not adequate water, AR-AFFF concentrate, and trained firefighters available for the estimated size and needs of a given

incident. Note that receiving permission from the regulatory agencies for in situ burning of released ethanol to re-ignite a fire after it has been suppressed is not expected to be granted in a timely manner.

The Incident Timeline in **Figure 7** focuses upon the first operational period (approximately eight hours). The curve represents the probability of container failures, which in turn leads to a cascading and growing response scenario. The initial container stress / breach / release behaviors will be directly influenced by the speed of the train, the kinetic energy associated with the derailment, and the properties of the commodities being transported. After the initial mechanical stress caused by the derailment forces, subsequent container stress / breach / release behaviors will be thermal or fire focused.

Incident growth will generally follow a process of:

- thermal stress from the initial fire upon the tank cars (level of thermal stress will be influenced by the presence and integrity of thermal blanket protection);
- subsequent activation of tank car pressure relief valves (PRV);
- continued thermal stress on adjoining tank cars from a combination of both pool fires and pressure-fed fires from PRV's;
- increasing probability of container failures through heat induced tears; and
- subsequent fire and radiant heat exposures on surrounding exposures when explosive release events occur.

Fires will continue to burn off the available ethanol until such time that the incident achieves a level of "equilibrium" when the fire is confined and is no longer growing in size or scope, there are no further PRV activations, and the fire scenario is primarily a two-dimensional scenario, with any three-dimensional pressure-fed fires decreasing in intensity. At a major incident, this equilibrium may not be achieved for approximately 8 to 12 hours after the start of the incident. Once equilibrium is achieved, the likelihood of additional heat induced tears (HIT) or tank car breaches is greatly reduced.

e. Urban Response Considerations

Urban environments are the towns and cities characterized by large and/or dense populations and number of critical facilities that may be impacted by an incident involving LV/HC ethanol. Key factors to be considered for accidents in urban areas include, but are not limited to, the following:

1. Fire or the potential for a fire (note that it is often better to let an LV/HC ethanol fire burn and only attempt offensive tactics for life safety).
 - defensive tactics (control and containment),
 - offensive tactics, and/or
 - non-intervention tactics;
2. Evacuation
 - hospitals and medical centers,
 - long-term care facilities (nursing homes, rest homes, assisted living),
 - schools and daycare centers,

- colleges and universities, and/or
 - residences and businesses; and
3. Highway or road closures
 - commuter transit routes (bus, rail);
 4. Release Containment:
 - flow into storm drains or sewers, and/or
 - flow down streets or natural drainages.

f. Rural Response Considerations

Rural environments are generally sparsely populated areas with fewer facilities that may be impacted by an accident involving LV/HC ethanol. In addition, railroad lines may be in relatively remote locations that are not close to established roads, which may make getting the needed resources close to the accident scene difficult. Key factors to be considered for accidents in rural areas include, but are not limited to, the following:

1. Fire or the potential for a fire
 - access to incident,
 - allow fire to burn;
2. Evacuation
 - hospitals and medical centers,
 - long-term care facilities (nursing homes, rest homes, assisted living),
 - schools and daycare centers,
 - colleges and universities, and/or
 - residences and businesses;
3. Highway or road closures;
4. Release Containment:
 - flow into natural drainages,
 - into water bodies or waterways,
 - into environmentally sensitive areas.

g. Marine/Navigable Waterways Response Considerations

Barges that may be used for transporting ethanol generally come through the Cape Cod Canal and into Boston Harbor. Along these navigable waterways, there are populations and/or facilities that may be impacted by an accident involving LV/HC ethanol. In addition, commercial and recreational vessel traffic, as well as adjacent infrastructure (e.g., bridges, dock/piers) may be affected. Key factors to be considered for accidents in marine environments include, but are not limited to, the following:

1. Fire or the potential for a fire
 - allow fire to burn,
 - move vessel to safe location;

2. Evacuation
 - distance from shore,
 - residences and businesses,
 - commercial and recreational vessel traffic;
3. Bridge or road closures;
4. Release Containment:
 - not practicable on water.

h. Potential Water Contamination

i. Contamination of Surface Water and Water Sources

A release that enters surface waters may impact drinking water supplies, as well as process water, aquaculture, or cooling water. Specifically, a release may directly enter (e.g., from an adjacent rail line) or flow into a reservoir, lake stream, river, or other surface water body in the vicinity or upstream of water intakes.

In water, the ethanol component will readily mix with water and the denaturant will separate and float on the water surface. Therefore, the water users who will be potentially impacted will need to be informed of the incident, so they can determine if their intake(s) needs to be shut down and for how long.

In addition, impacts from ethanol entering a surface water body may cause significant fish kills. This may be due to direct contact with the ethanol or because the natural degradation of ethanol will deplete the oxygen in the water. Furthermore, an ethanol release into a surface water body may impact the recreational uses of the water body.

ii. Contamination of Groundwater

Ethanol may also infiltrate into the groundwater and potentially impact groundwater. This may impact public and private water sources for drinking and other uses, so the users will need to be notified. In addition, bio-degradation of ethanol in groundwater may release large quantities of methane and acetaldehyde, so potential long-term impacts, such as methane build-ups in confined spaces (e.g., cellars, basements, under concrete slabs), need to be monitored.

5. MASSACHUSETTS ETHANOL INCIDENT RESPONSE

a. General

This section details the concept of response operations, including notifications, activation, response operations, and recovery actions. **Attachment 4** is a one-page “quick reference” guide for LV/HC ethanol incidents that summarizes the key points of the concept of operations for local FDs. A checklist for summarizing critical information about an ethanol incident is also included in **Attachment 4**.

b. Activation

MEMA and other state agencies, such as MassDEP, will start monitoring an LV/HC ethanol incident when they learn of it, such as when a Spill Notification is made to the MassDEP spill

hotline that is staffed by the MEMA Communications Center, even if MEMA and/or the state agencies are not formally contacted for assistance. However, the lead response agency (typically the local FD) should specifically notify MEMA of an LV/HC ethanol incident, even if state resources are not initially needed. When the MEMA Communications Center Based starts monitoring an ethanol incident, MEMA will activate this plan at Stand By status, proceeding to Full Activation will depend on how the incident progresses.

The initial notification to MEMA by the lead response agency should include as much of the information shown on the checklist in **Attachment 4** as is available when MEMA is notified; however, the notification to MEMA should not be delayed while obtaining this information.

Once it is determined that the incident will require state support and resources, there are two different paths to activate this plan: through MEMA or through the Fire Control Point.

i. Activation through MEMA

This plan may be activated by the MEMA Director or SEOC Manager upon notification to MEMA of an actual or potential LV/HC ethanol incident. Upon plan activation the SEOC will act in a support role for the IC and/or Unified Command (UC) to coordinate state response efforts and manage resource requests. When the need for additional assistance is determined by the IC/UC, a request may be directed to the SEOC, and the SEOC will manage the request consistent with its policies and procedures. Note that calls to the MassDEP Spill Reporting Line are routed through the MEMA Communications Center, which will start monitoring the incident and start to assess the need for plan activation.

ii. Activation through Fire Control Point

Upon the Fire Control Point receiving notification of an actual or potential LV/HC ethanol emergency, the Fire Control Point may standby to activate the Massachusetts Fire and EMS Mobilization Plan (the Fire Mobilization Plan). The Fire Control Point may then activate the Fire Mobilization Plan when the local FD requests more AR/AFFF foam concentrate and/or other firefighting resources than can be provided from the mutual aid FDs within the local FD's fire district.

Upon activation of the Fire Mobilization Plan, Fire Control Point should notify MEMA that the Fire Mobilization Plan has been activated. The Fire Control Point should also provide the information that MEMA requires to determine the need to activate this plan to provide support to the IC/UC in handling the incident.

c. Notification

Although separate reporting requirements under the Massachusetts Contingency Plan (MCP: 310 Code of Massachusetts Regulations: Massachusetts Department of Environmental Protection 40.0000 Massachusetts Contingency Plan Subpart C: Notification of Releases and Threats of Release of Oil and Hazardous Material; Identification and Listing of Oil and Hazardous Material and Subpart D: Preliminary Response Actions and Risk Reduction Measures [310 CMR 40.0300 and 40.0400]) and various federal regulations require the responsible party to report to MassDEP and the National Response Center (NRC), emergency responders need only escalate notifications in the event that additional resources may be needed. However, MEMA should be

notified directly or through the Fire Control Point of any LV/HC incident. The chain of notification is discussed in the following section.

i. Local Agencies

1. Initial Discovery – A carrier/facility operator, first responder, or member of the general public will likely discover the ethanol release. Note that for a marine incident, the carrier is required to notify the USCG and the public may notify the Massachusetts Environmental Police (MEP), who will in turn notify MassDEP, and other federal and state agencies in accordance with their procedures.
2. Local Notification – Calls from the discovering party to 9-1-1, the local FD Control Point, or communication via public safety radio will be the most likely avenue for local FD notification. Note that for an incident on land (e.g., railroads incident) the Fire Chief for the local FD, or her/his designee, likely will be the IC until a UC is established; for a barge incident on a navigable waterway, the USCG will likely be the IC until the UC is established.
3. Regional – Local FD may call for support from adjacent municipalities (i.e., mutual aid), from the Fire District, or directly to MassDEP and/or the regional Hazardous Material Response Team (HMRT) in accordance with local plans and procedures.

ii. State Agencies

1. MEMA – In the event of an LV/HC ethanol incident, MEMA personnel will be notified, as appropriate, via the Communications Center.
2. MAESF 10 Agencies – The MAESF 10 Primary agency, MassDEP, and Supporting Agencies, such as the Executive Office of Environmental Affairs, the Department of Fire Services (DFS), and Department of Public Health (DPH) will be notified by MEMA if the activation of MAESF 10 is required. These lead agencies act in coordination with other MAESFs so that the various aspects of a response are supported, and specifically MAESF 10 coordinates closely with MAESF 4 – Firefighting. If MEMA receives a request from the IC for additional resources, MEMA may utilize MAESF 10 as the conduit through which state resources are deployed to the incident. Note that one or more of these agencies may have been notified directly by the on-scene IC/UC in accordance with requests for assistance or support.
3. State Agencies – MEMA will notify state agencies with direct and support roles, as needed, when it is determined that state action is or may become necessary.
4. Executive Branch – MEMA will notify the executive branch in accordance with its internal policies and procedures.
5. Alternate Notification – Due to MCP reporting requirements for the responsible party or requests for assistance from the Fire District, MassDEP may be notified of a release before MEMA is formally notified. Therefore, MassDEP should contact MEMA to confirm it has been notified, if MassDEP receives information concerning an LV/HC ethanol incident.

Note that when there is an ethanol release, the MCP requires that the carrier/facility operator call MassDEP Emergency Response after calling 9-1-1. Also, a member of the

general public may also contact MassDEP Emergency Response. Furthermore, the carrier may also call the NRC regarding an ethanol release, in accordance with federal regulatory requirements.

iii. Federal Agencies

Federal Assistance – If the carrier calls the NRC to report the ethanol incident, relevant federal agencies (e.g., USEPA, USCG, FRA) will be notified by the NRC in accordance with federal regulations.

MEMA may request federal assistance for a major LV/HC ethanol incident through the Regional Response Team (RRT). Requests will be coordinated in accordance with the National Incident Management System (NIMS) and the National Response Framework (NRF).

iv. Carrier

If the carrier does not make the initial notification, it is likely due to the carrier's crew being incapacitated by the incident. Therefore, the IC/UC or their designee should confirm that the carrier has been notified about the incident and acknowledged the notification. If this plan is activated, the IC/UC may request that MEMA confirm that the carrier was notified and that the carrier acknowledges the notification. Contact information for LV/HC ethanol carriers is provided in **Attachment 7**.

In addition, the carrier will have specialized knowledge and experience that will be critical for the response effort, and will also provide resources for the response, including personnel, equipment, and contractors with applicable expertise and experience.

v. Public

1. Notification of critical / vulnerable facilities within the area of concern will be made at the request of the IC. These notifications will be made by local authorities or MEMA.
2. Public notification will be made at the request of the UC and coordinated by the Public Information Officer (PIO) in general accordance with the Emergency Communications and Warning Annex.

d. Activities

i. Primary Activities

The primary objective for an LV/HC ethanol incident is life safety; secondary objectives are the protection of property and the environment. To achieve these objectives, the primary response activities include fire control and spill control. **Figure 6** (in **Section 4.c.**) illustrates the progression of a "typical" LV/HC ethanol train derailment involving multiple tank cars where one or more tank cars were breached in the accident. In nine of eleven recent accidents of this type where tank cars were breached, the ethanol caught fire.

1. Firefighting

As Figure 7 illustrates, the Incident Commander has less than two hours after the start of an incident to implement an offensive firefighting strategy. However, the offensive strategy should not be implemented if there are not adequate supplies of water and AR-AFFF foam available for the estimated size and needs of a given incident. Note that due

to the potential environmental impacts of an ethanol release and since ethanol is relatively clean burning, allowing ethanol to burn off is often preferred if it catches fire.

After one or more tank cars become involved in fire, a defensive or non-intervention strategy is recommended. In addition, the defensive strategy should include spill control, as discussed in the following section.

Based on previous incidents, after approximately six to 12 hours, most or all of the ethanol will have burned, infiltrated into the ground, and/or become sufficiently diluted with water. At this point it may be appropriate to implement offensive tactics to extinguish any remaining fire. However, the purer the ethanol burns the cleaner or less visible the flame, so thermal imaging devices or other means (such as straw brooms held above suspected areas) should be used to detect areas that may still be burning.

As noted above, due to the potential environmental impacts of an ethanol release and since ethanol is relatively clean burning, allowing ethanol to burn off is often preferred if it catches fire. Furthermore, conducting an in situ burn of ethanol to dispose of it, after a fire has been extinguished, requires numerous agency approvals and may not be feasible before environmental damage is done.

Although the available amounts of AR-AFFF foam and other resources may not be sufficient to put out an LV/HC ethanol fire, this foam may can be used in other ways to control an incident. For example, if ethanol enters a storm drain or sewer, AR-AFFF foam can be used to suppress vapors in the lines and minimize the potential for igniting the vapors and causing additional damage.

2. Spill Control

Spill control at an LV/HC ethanol incident consists of stopping leaks, preventing new leaks from forming, and containing and collecting ethanol that was released. For an LV/HC ethanol incident, state agencies and spill response contractors will be instrumental in controlling spills. Specifically, the HMRT are trained and equipped to stop leaks and MassDEP technicians are trained and equipped for spill containment and collection, so both agencies will be needed for an incident. In addition, MassDEP will provide technical and scientific support and sensitive receptors information to the UC at an LV/HC ethanol incident.

Additionally, the carrier responsible for the incident is required by federal regulations to provide spill response contractors who are trained and equipped to contain and collect the released ethanol. If the carrier is unable to hire an appropriate contractor or respond in a timely manner, MassDEP may hire one of its on-call spill response contractors to conduct response actions. Spill response contractors also typically provide monitoring equipment, temporary storage tanks and containers, and other support equipment. These contractors may also arrange to properly dispose of the collected ethanol, impacted soil and water, and used absorbents and personal protection equipment (PPE) under direction of the MassDEP.

ii. Secondary Activities

1. Security

Security includes establishing and maintaining a perimeter, crowd control, and traffic control. Security perimeters should be large enough to account for sudden changes in wind direction or release of a pressured vessel, while ensuring the public remains in a safe area. Crowd control is critical, especially if decontamination is needed during a Hazmat Incident, or a local hospitals, where injured persons may self-present. Traffic control must focus on keeping traffic out of the affected area, to allow the public to leave the area and first responders to access the area.

2. Public Information

Public information for an LV/HC ethanol incident, including warnings and on-going service announcements and/or information sharing, will be coordinated through either the on-scene PIO or the SEOC, in accordance with MEMA's public information procedures. In addition, the UC must approve information disseminated regarding the specific incident. During certain complex events, PIOs from the state level may be requested to be on-scene. In the event that PIOs are requested, these requests will be coordinated through the SEOC.

Public Information will be tailored to the public's needs and accessible modes of communication. Some cultures may be sensitive to government authority or reluctant to heed advice to leave their homes. Rapid involvement of foreign language media outlets and community or religious leaders may be needed to effectively communicate to specific populations.

3. Evacuation/Shelter-in-Place

When an LV/HC ethanol incident impacts or has the ability to impact the nearby population, a shelter-in-place or evacuation decision must be made. A shelter in place scenario involves having residents remain in their homes or businesses, which may be the safest option during the onset of an emergency, so that the public is not exposed to the hazard. If the decision is made to evacuate, the goal should be to move the smallest amount of people the shortest distance to safety, as practical. This will likely require the opening of reception centers or shelters. Guidance on the opening of these facilities can be found in the Local Shelter Toolkit, as part of the Commonwealth's Mass Care and Shelter Strategy.

4. Clean-up, remediation, and recovery

Once the response phase of an LV/HC ethanol release is complete, recovery actions and remediation activities will begin. Depending on the incident, the recovery action process is usually overseen by MassDEP, in conjunction with the EPA and other agencies as needed.

e. Transportation

Responding agencies are responsible for providing their own transportation resources and meeting their own transportation needs. Transportation needs that exceed these capabilities will be routed at the IC's/UC's discretion through the SEOC as mission tasks.

f. Communication

Primary communication between the Incident Command Post, the local EMAs, and SEOC is via radio, telephone, and e-mail. It is imperative that these systems be activated as soon as practicable after the Incident Command Post (ICP) has been established. If the incident warrants it, MEMA's WebEOC should be utilized to record and share information and guide support activities.

If communication systems cannot be established due to a lack of infrastructure, the IC/UC or their designated representative will route a mission task to the SEOC to establish the required communications.

Mission tasking is accomplished primarily via MEMA's WebEOC, but may also be accomplished via telephone or radio (verbally). Verbal mission taskings are recorded in WebEOC at the SEOC.

g. Personnel, Equipment, and Resources

When this plan is activated, the IC/UC will typically request additional personnel, equipment, and resources by submitting mission tasks to the SEOC. Prior to the activation of this plan, additional personnel, equipment, and resources may be requested via the Fire Control Point or directly from MassDEP or the carrier.

i. Personnel

Additional personnel who may be needed for the initial response will typically come from implementing mutual aid agreements and the Fire Mobilization Plan. In addition, the carrier and their spill response contractors, as well as MassDEP spill response contractors if mobilized, will provide properly trained and equipped personnel with needed expertise and experience in spill control to support the response effort.

ii. Foam Caches

Massachusetts has established foam caches with AR-AFFF attack foam trailers at multiple locations around the Commonwealth. The list of current foam caches and a map showing the distribution of these caches are presented in Attachment 7. A local FD will access foam cache(s) through their Fire District Control Point.

Each cache has a foam trailer that typically contains 300 to 500 gallons of AR-AFFF concentrate. These trailers also have high volume foam eductors and the required hose connections to maintain the large water flows. When mobilized, a trailer will respond with trained personnel for the foam application. Additional amounts AR-AFFF concentrate in portable containers (5-gallon pails, drums, and totes or trailers) may also be available from other sources (vendors and industries) in Massachusetts.

Furthermore, the Massachusetts Port Authority Fire Department (MassPort FD) has vehicles equipped with AR-AFFF concentrate and trained personnel at the Fire-Rescue Headquarters at Boston Logan International Airport. The MassPort resources include Engine 2 (2005 Pierce Arrow Dash Pump and Roll Structural/ARFF 1250gpm vehicle) with 220 gallons of AR-AFFF concentrate and Foam Trailer 1 with 450 gallons of AR-AFFF concentrate and 4450 pounds of dry chemical extinguishing agent. Engine 2 can apply foam via its turret at a rate of 250 gallons per minutes (gpm) and Foam Trailer 1 has two 500-gpm monitors for foam

applications, although water will need to be supplied by other fire engines. In addition, MassPort FD has a stockpile of 14 55-gallon drums of AR-AFFF concentrate at the Fire-Rescue Headquarters at Boston Logan International Airport. The MassPort FD resources would be provided by requesting an AR Foam Task Force from Massport Fire through the Metro Fire (District 13) Control Point.

iii. Spill Response Resources

Equipment and supplies for spill containment and collection are available from DEP and federal agencies and from spill response contractors. The MassDEP and their contractor will be able to provide equipment and resources for an LV/HC ethanol incident response. Additional resources, including trained personnel may also be available from MassDEP, as well as from the USEPA and USCG, and from the spill response consultants and contractors with whom these agencies have established service agreements.

Other spill response personnel and resources will be available from the carriers and their spill response contractors and consultants. Many of the carriers' spill response contractors are recognized by the USCG as "oil spill response organizations (OSROs)" for various scenarios and discharge volumes. The contractors that are classified as OSROs means that the USCG confirms that these contractors have the required minimum numbers of personnel and quantities of equipment available within specified time frames, based on specific scenario(s) identified in the USCG classifications. Note that barge companies that transport ethanol are required by the USCG to have contractual agreements with OSROs that meet specified minimum response requirements within USCG-designated time frames.

Some spill response contractors also have specialty equipment that may be needed for an LV/HC ethanol incident response, such as the different specialty valves attachments that are needed for transloading from railroad tank cars made by different manufacturers. These spill response contractors also have the required hoses and pumps needed for transloading, as well as tank trucks and/or frac tanks for receiving and removing the ethanol as it is pumped out of rail cars.

iv. Specialized Equipment

With their own resources or through their contractors, carriers can provide specialized equipment that may be needed for the LV/HC ethanol response effort. Railroads have locomotives and crews to remove uninvolved cars and their contractors have heavy lift equipment needed to roll and/or lift derailed tank cars and rerail and/or remove the tank cars involved in an incident. Railroad specialists are trained to identify risks associated with rerailing or moving loaded or partially loaded railcars. Note that transloading product may not be necessary for rerailing and may complicate the incident mitigation and/or cleanup and restoration of rail service.

Barge companies have access to tow boats and the equipment needed to move a barge to a safer location, as needed. The barge companies also have contractors who may be able to stop and/or patch leaks to stop the flow of ethanol.

h. Demobilization/Recovery

For a land-based incident (i.e., one involving a railroad or railroad equipment), the IC/UC will demobilize the response effort and enter the recovery phase as immediate hazards to the public and environment cease or are no longer considered to be significant. The RP and their contractors will provide technical expertise to the joint decision-making of the IC/UC, specifically with regards to the need for continued and/or scaling back response efforts at the incident scene, such as required assistance during up-righting and/or removal of damaged railcars and security at the scene as the response effort is reduced. Note that the MassDEP MCP governs state participation in the recovery process, including long-term monitoring and remediation.

6. ROLES AND RESPONSIBILITIES

Section IV C of the CEMP Hazardous Materials Annex describes the command and control structure and agency responsibilities for hazardous materials (HAZMAT) response operations. In addition, the LV/HC Ethanol Incident Annex of the Commonwealth's Hazardous Materials Coordination Plan discusses the roles and responsibilities for the local, regional, state and federal agencies, as well as for the carriers and their contractors, in more detail. The following sections discuss the command and control structure and agency responsibilities as these specifically apply to the LV/HC ethanol incident response.

a. On-scene Command and General Staff

i. Fire Department

The Fire Chief of the local FD or her/his designee will typically be the initial IC; however, the senior firefighter may have the role of Incident Commander (IC) until properly relieved by the Fire Chief or her/his designee. The IC will establish the UC and an ICP at the scene of the incident as early in the incident as practicable. Note that for a barge incident, the USCG will be the IC until the UC is established, and the USCG will set-up the ICP.

A "Quick Reference" card for responding to an LV /HC ethanol incident is provided in **Attachment 4** for use by the IC/UC.

ii. Local / State Police

Local police and the Massachusetts State Police will support the incident response by providing the security functions (see **Section 5.d.ii.1**), as necessary.

iii. Massachusetts Department of Environmental Protection

MassDEP works in conjunction with the Executive Office of Environmental Affairs and MEMA to coordinate efforts of MAESF 10, and MassDEP technicians are trained and equipped for spill containment and collection. In addition, MassDEP's on-call spill response contractors may be activated to conduct response actions, if the carrier is unable to hire an appropriate contractor or respond in a timely manner.

iv. Regional HAZMAT Response Teams

The Regional HMRTs provide support to contain, confine, and control the ethanol release(s), as requested. The Department of Fire Services oversees the Statewide Hazardous Materials Program, and ensures a coordinated response to Hazmat Incidents.

b. Municipal EMAs and Agencies

i. Logistics Support

The response effort for an LV/HC ethanol incident is expected to last up to 72 to 96 hours before the hazards from the incident are sufficiently reduced and the incident can enter remediation and recovery phases. The local emergency management agency (EMA) and other municipal agencies can provide logistics support for the response to an LV/HC ethanol incident. Specifically, the local EMA can interface with MEMA to coordinate regional and state resources and also assist in coordinating local support actions, such as evacuations. In addition, the local Department of Public Works (DPW) can provide support for road closures (e.g., personnel, barriers) and equipment and materials for spill containment, including, but not limited to, front-end loaders, bulldozers, soil and sand, sand bags, and plastic sheeting.

ii. Water/Wastewater Agency

As noted above ethanol readily mixes with water, but the denaturant will separate and float on the water. Therefore, the release from a typical railroad tank car (30,000-gallon capacity) may result in 28,500 gallons of ethanol entering the water and 1,500 gallons of denaturant (i.e., gasoline) floating on the water.

The ethanol will rapidly affect the entire water column, so surface water and groundwater (well) sources that are used for drinking, process water, aquaculture, or cooling water may be impacted by released ethanol. If there is a potential for a spill to impact any of these water sources, the municipality or firm that uses the water needs to be notified of the potential impacts, so they can take the appropriate actions to stop drawing water from the source and/or treating water that is used.

Ethanol that enters a storm water drain system or a sewer system poses a danger from flammable liquid and vapors in the lines. In addition, the ethanol may disrupt the proper functioning of a receiving wastewater treatment plant (WWTP) because the ethanol may kill the bacteria used in wastewater treatment. Therefore, the municipality or firm that runs the WWTP should be notified if ethanol enters storm water drain systems or sewers.

c. Carrier

The carrier who has an LV/HC ethanol incident is financially responsible for the incident response and its clean-up and remediation. Also, the responsible carrier will provide technical and tactical support, including equipment and personnel, to the response effort and other carriers may make their resources available upon request, as described in **Sections 3.g.ii** and **3.g.iii**.

d. MEMA Command and General Staff – State Emergency Operations Center

The MEMA SEOC will play supportive and coordinative roles in an LV/HC incident response, as needed. This will include coordination of state response resources, interface with federal authorities, logistics and resource support, situational awareness, incident tracking and documentation, and communications coordination. These roles are defined further in the CEMP.

MEMA's SEOC will coordinate with the ICP through the Incident Emergency Operations Center (when applicable).

e. Support MAESF Responsibilities – other state agencies

Other state and regional agencies will support the response effort for an LV/HC ethanol incident, as described in the LV/HC Ethanol Incident Annex to the Hazardous Materials Annex of the CEMP. Depending on the response needs and potential impacts from the incident, MEMA may stand up MAESF-10, MAESF-4, and other MAESF's for support.

f. Federal Agencies and Other Resources

Federal agency responsibilities are outlined in the National Response Framework (NRF) and the National Incident Management System (NIMS). Federal resources are available specifically for incidents that expand beyond available local, state, and mutual aid resources.

Specifically, the USEPA will likely be involved in the response effort for an LV/HC ethanol incident if there is a release of a significant amount of ethanol and/or a fire; the USCG will be involved in the response to a marine incident. The USEPA and USCG not only can provide technical and scientific support, but they also have established contracts with spill response contractors, who maintain minimum staffing levels and stockpiles of spill response equipment that may be employed. The MassDEP is expected to be the primary point of contact with these agencies.

7. COMMAND AND CONTROL

Command and control of the LV/HC ethanol incident will be managed on scene using the Incident Command System (ICS). A Unified Command (UC) approach is recommended when an LV/HC ethanol incident involves several jurisdictions and/or several agencies from the same political jurisdiction. The UC allows the agencies and/or jurisdictions with responsibilities for an LV/HC ethanol incident to establish a common set of incident response objectives and strategies.

8. ATTACHMENTS

1. Acronyms and Abbreviations
2. National Response Team Quick Reference Guide: Fuel Grade Ethanol Spills (including E85)
3. Placards for Ethanol Transportation
4. "Quick Reference" Guide for Ethanol Incident Response
5. Massachusetts Foam Caches
6. Maps of Common LV/HC Ethanol Transportation Routes
7. Carriers of Large Volume/High Concentration Ethanol
8. References

Attachment 1 - ACRONYMS AND ABBREVIATIONS

The following acronyms and abbreviations are used in this Annex.

ACPs	Area Contingency Plans
AR-AFFF	Alcohol-Resistant Aqueous Film-Forming Foam
CEMP	Massachusetts Comprehensive Emergency Management Plan
CFR	Code of Federal Regulations
CMR	Code of Massachusetts Regulations
DFS	Massachusetts Department of Fire Services
DPH	Massachusetts Department of Public Health
DPW	Department of Public Works
EMA	Emergency Management Agency
Ethanol	Denatured ethanol (i.e., ethanol with 3% to 5% gasoline added)
FBI	Federal Bureau of Investigation
FD	Fire Department
FRA	Federal Railroad Administration
gpm	gallons per minute
HAZMAT	Hazardous materials
HHFT	High Hazard Flammable Trains
HIT	Heat induced tears
HMRT	Hazardous Material Response Team
HTUA	High Threat Urban Areas
IC	Incident Commander
ICP	Incident Command Post
ICS	Incident Command System
LFL	lower flammable limit
LV/HC	Large Volume/High Concentration
MassDEP	Massachusetts Department of Environmental Protection
MassDOT	Massachusetts Department of Transportation
MAESF-4	Massachusetts Emergency Support Function 10 – Firefighting
MAESF-10	Massachusetts Emergency Support Function 10 – Environmental Protection and Hazardous
MCP	Massachusetts Contingency Plan
MEMA	Massachusetts Emergency Management Agency
MEP	Massachusetts Environmental Police
mph	miles per hour

Large Volume/High Concentration Ethanol Incident Response Planning Guidance





MTBE	methyl tertiary butyl ether
NFPA	National Fire Protection Association
NIMS	National Incident Management System
NRC	National Response Center
NRF	National Response Framework
NRT	National Response Team
OSRO	oil spill response organizations
PHMSA	Pipeline and Hazardous Materials Safety Administration
PIO	Public Information Officer
PRV	Pressure Relief Valve
RP	Responsible Party
RRT	Regional Response Team
SEOC	State Emergency Operations Center
UC	Unified Command
UFL	upper flammable limit
USCG	United States Coast Guard
USDOT	U.S. Department of Transportation
USEPA	United States Environmental Protection Agency
WWTP	Wastewater Treatment Plant

**Attachment 2 - NATIONAL RESPONSE TEAM QUICK REFERENCE GUIDE: FUEL GRADE ETHANOL SPILLS
(INCLUDING E85)**

Attachment 3 - PLACARDS FOR ETHANOL TRANSPORTATION

Large Volume/High Concentration Ethanol Incident Response Planning Guidance

Ethanol, including denatured ethanol, is classified by USDOT as a Class 3 Flammable Liquid. Therefore, shipments of ethanol are required to have placards. Placards on shipments of high concentration ethanol may be labeled as follows:

Identification Number	Shipping Name / Description	Placard
1987	Denatured alcohol; alcohols n.o.s. ¹ ; 95% to 99% ethanol	
3475	Ethanol and gasoline mixture, with more than 10% ethanol (typically up to 94% ethanol)	
1170	Ethanol or ethanol solution (typically 100% ethanol that has not been denatured)	
3065	Alcoholic beverages (ethanol for consumption)	

¹ n.o.s. – not otherwise specified

Attachment 4 - "QUICK REFERENCE" GUIDE FOR ETHANOL INCIDENT RESPONSE

INCIDENT COMMANDER'S QUICK REFERENCE

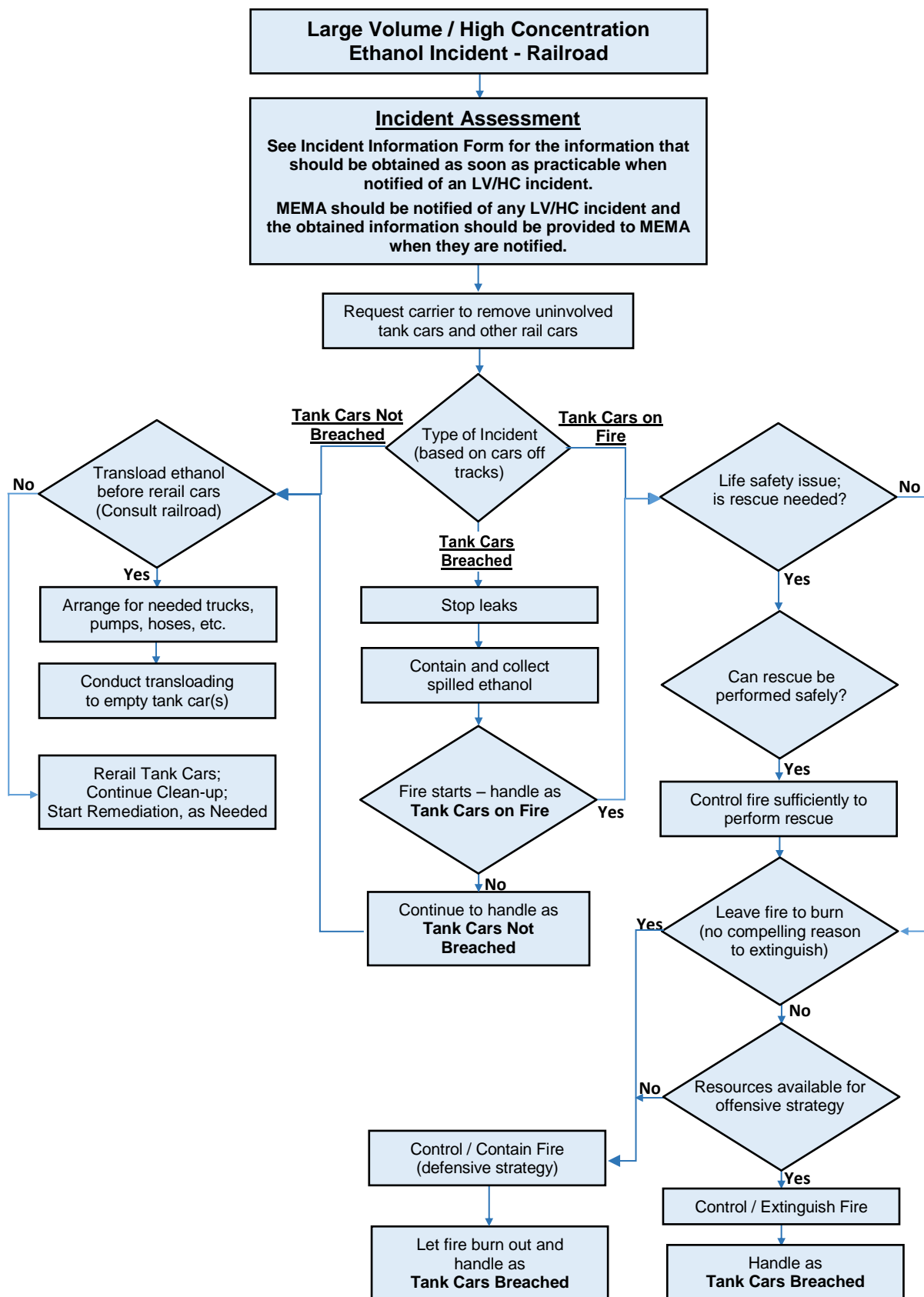
Contacts for Incident Support

- MA Department of Environmental Protection (MassDEP) 1-888-304-1133
- Massachusetts Emergency Management Agency (MEMA) (508) 820-2000
- Fire District Control Point (###) ###-####

Critical Information for an Ethanol or Denatured Ethanol Incident

1. It is usually better to control and contain an LV/HC ethanol fire and let it burn out. Fire suppression should only be attempted for life safety (i.e., rescue), and only if an offensive strategy can be implemented safely.
2. Placards on ethanol shipments may be 1987 (denatured ethanol; 95% to 99% ethanol), 3475 (ethanol and gasoline mixture; up to 94% ethanol), 1170 (ethanol or ethyl alcohol; 100% ethanol), or 3065 (alcoholic beverage).
3. After railroad tank cars breach and ethanol starts burning, there are less than two hours when offensive firefighting strategies can be effectively implemented.
4. Response efforts for LV/HC ethanol incidents are expected to last up to 72 to 96 hours before the hazards are sufficiently reduced and the incident can enter remediation and recovery phases.
5. Large quantities of Alcohol Resistant Aqueous Film-Forming Foam (AR AFFF) and huge amounts of water are needed to fight an ethanol fire, and AR-AFFF is effective only when using a Type II discharge scenario to minimize plunging or submergence.
6. 500 gallons of foam concentrate mixed at 3% (mixed with 16,300 gallons of water) can handle a spill about 75 feet by 75 feet (5,600 square feet) and requires a foam application rate of 1,100 gallons per minute (gpm) for 15 minutes.
7. Ethanol will mix completely with water and is a good electrical conductor, so electrocution and ignition hazards (e.g., static electricity) may be present.
8. Ethanol vapors heavier than air (vapor density 1.59); ethanol is easily ignitable in open air with a flammable range of 3.3% (LFL) to 19% (UFL).
9. Ethanol burns with a nearly invisible flame and has less visible smoke than burning hydrocarbons, such as gasoline or crude oil.
10. Radiant heat flux from a burning ethanol fire can be 2 to 5 times greater than radiant heat flux from a gasoline fire.
11. Ethanol spills should be prevented from entering storm water systems, sewers, and waterways, as well as basements and confined spaces.
12. Ethanol can be contained on land by diking and/or damming with dirt, sand, plastic sheeting, or portable containment systems. Fire-resistant booms laid on the ground may be used to contain burning ethanol. Note: containment booms are ineffective on water because ethanol does not float.
13. Oil-only absorbents will not work with ethanol or denatured ethanol.
14. Surface and underground (well) water sources, such as used for public drinking water, industrial process/cooling water, or agriculture, can be severely impacted by an ethanol release. Rapid notification to shut down these water withdrawals is critical to protecting these systems' infrastructure.
15. Ethanol that gets into storm water systems or sewers can damage wastewater treatment plants because the ethanol may kill the bacteria used in wastewater treatment.

**See the LV/HC Ethanol Incident Annex to the Hazardous Materials Annex
of the CEMP for additional information.**



Incident Information Form

Do Not Delay Notifications While Obtaining the Information

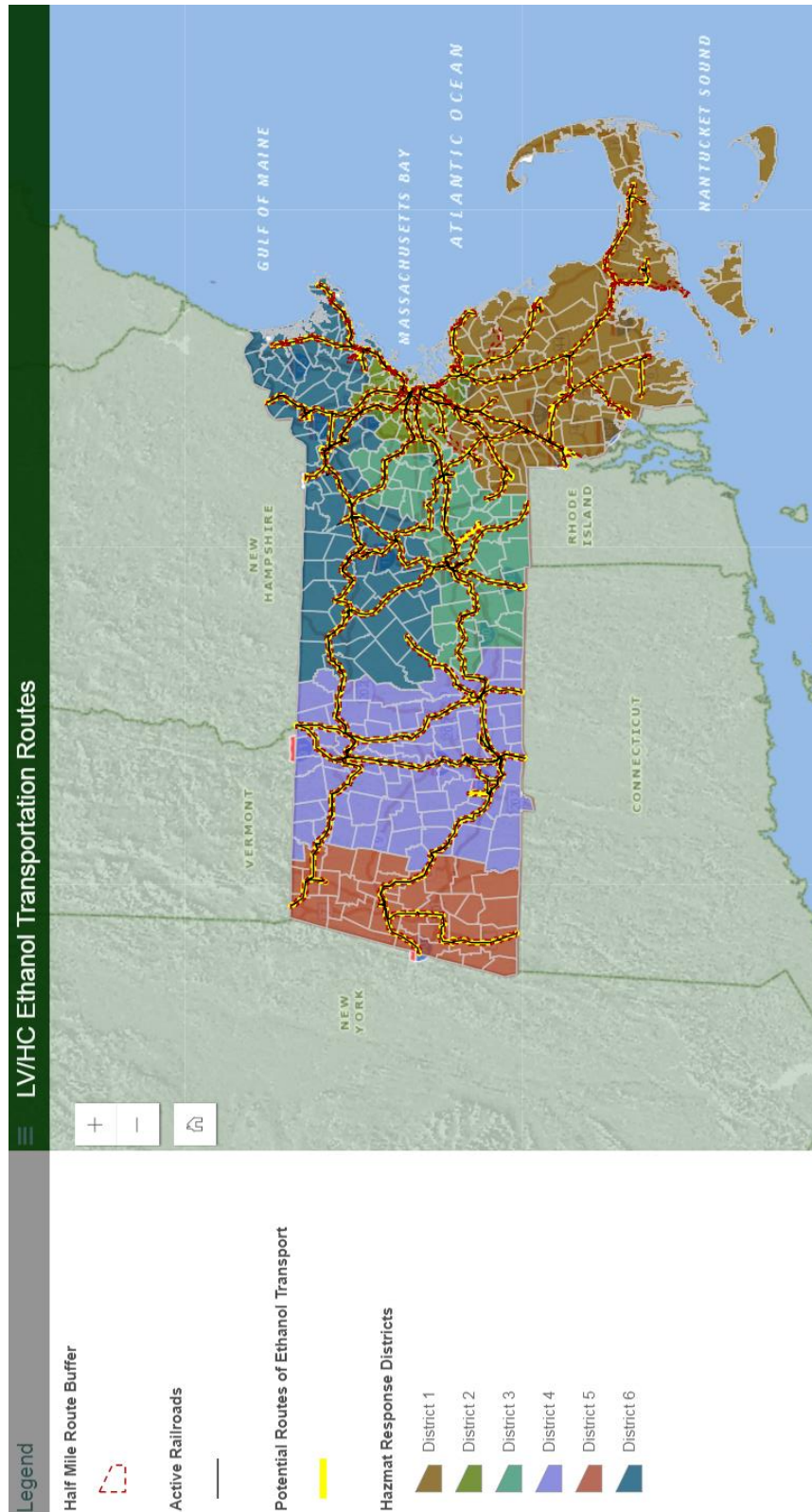
Incident Information		Date:	Time:
Carrier Name:			
Carrier Contact:			
Address or Location:			
Nearest City:		Distance:	
Involved Parties:		Individual Reporting	Incident Commander
Name:			
Position:			
Telephone Number:			
Organization:			
Incident Details			
Type of Units:		Type of Product:	
Number of Units:		Number of Units Breached:	
Estimated Quantity Spilled:		Is flow stopped? YES NO	
Is Spill Contained? YES NO If NO, Direction and Speed Spilled Product Flowing:			
Spill Enter Water or a storm drain or sewer system (the System)? YES NO			
If YES, Name of Water Body / System:			
If YES, Estimated Quantity in Water / System:			
If YES, Direction and Speed in Water / System:			
Injuries? YES NO	If YES, Number:	Fatalities? YES NO	If YES, Number:
Is there fire? YES NO If YES, Number of Units Involved:			
Evacuation necessary? YES NO If YES, Distance/Area Evacuated:			
Additional Information/Comments:			

Attachment 5 - MASSACHUSETTS FOAM CACHES

Large Volume/High Concentration Ethanol Incident Response Planning Guidance

Insert *Guide Att 5 Mass Foam Resources.xls*

Attachment 6 - MAPS OF COMMON LV/HC ETHANOL TRANSPORTATION ROUTES



Maps of Common LV/HC Ethanol Transportation Routes provided by MEMA separately. Massachusetts OLIVER Layers to identify potentially exposed populations and facilities are summarized below, for local ethanol response planning:

State Facilities

State Lease Facilities Max 20000
DCAM Lease Facilities Max 20000
State Lease Facilities Min 20000
DCAM Lease Facilities Min 20000

Cultural Resources

Schools: Pre-kindergarten to High School Buildings
Schools: Pre-kindergarten to High School Labels

Infrastructure

Acute Care Hospitals: Acute Care Hospitals Buildings
Acute Care Hospitals: Acute Care Hospitals Labels
Dams: Dams (by Hazards Code)
Dams: Dams (by Hazards Code) Labels
Fire Stations: Fire Stations
Fire Stations: Fire Stations Labels
MassDOT Roads: Major MassDOT Roads: Major MassDOT Routes
MassDOT Roads: MassDOT Roads: MassDOT Roads by Road Type
Long Term Care Residences: Long Term Care Residences
Long Term Care Residences: Long Term Care Residences Labels
Police Stations: Police Stations
Police Stations: Police Stations Labels
Prisons: Prison Buildings
Schools: College and University Buildings
Schools: College and University Buildings Labels
Schools: Pre-kindergarten to High School Buildings
Schools: Pre-kindergarten to High School Labels
Town Halls: Town Halls
Town Halls: Town Halls Labels
Trains: Railroads: Railroads – Active Service
Trains: Railroads: Railroads by Type of Service

Physical Resources

Public Water Supplies: Public Water Supplies

Regulated Areas

Surface Water Protection Areas: Zone A
Surface Water Protection Areas: Zone B
Surface Water Protection Areas: Zone C
Wellhead Protection Areas: IWPAs
Wellhead Protection Areas: Zone Is
Wellhead Protection Areas: Zone IIs

Attachment 7 - CARRIERS OF LARGE VOLUME/HIGH CONCENTRATION ETHANOL

1. Railroads

Emergency Contact Numbers for Massachusetts Common Freight Carriers (i.e., railroads)

- **Bay Colony Railroad (BCLR)** Dispatcher: (239) 275-9043
..... 24-hour Emergency Number: (855) 300-6193
- **Connecticut Southern Railroad (CSO)** 24-hour Emergency Number: (866) 527-3499
- **CSX Transportation (CSXT)** 24-hour Emergency Number: (800) 232-0144
- **East Brookfield and Spencer Railroad (EBSR)** Office: (508) 885-4664
- **Fore River Transportation Corporation (FRVT; operates on the Massachusetts Water Resources Authority [MWRA] tracks)** MWRA Security Center (877) 697-6972
- **Grafton and Upton Railroad (GU)** Dispatcher: (508) 450-4169
- **Housatonic Railroad (HRRC)** Dispatcher: (860) 824-0850
..... or Headquarters: (860) 824-7936
- **Massachusetts Central Railroad (MCER)** 24-hour Contact Number: (978) 355-0029
- **Massachusetts Coastal Railroad (MC)** Office: (508) 291-2116
- **New England Central Railroad (NECR)** 24-hour Emergency Number: (866) 527-3499
- **Pan Am Railways (ST)** 24-hour Emergency Number: (800) 955-9208
- **Pan Am Southern (PAS)** 24-hour Emergency Number: (800) 453-2530
- **Pioneer Valley Railroad (PVRP)** Emergency Number: (413) 568-3331
- **Providence & Worcester Railroad (PW)** 24-hour Number: (800) 447-2003 x400
..... Dispatcher: (508) 755-4000 x400

2. Tug and Barge Companies

For information on the carrier for an incident on a navigable water, such as a barge incident, contact the U.S. Coast Guard (USCG) at the USCG Command Center telephone: (617) 223-5757. All shipments of “certain dangerous cargoes,” such as ethanol, are required to provide the USCG with notice of scheduled arrivals at least 24 hours, but not more than 96 hours, before arriving at the terminal for a cargo transfer.

Attachment 8 - SELECTED REFERENCES

Listed below are selected references that were used to develop this Annex to the CEMP Hazardous Materials Annex.

Association of American Railroads, Transportation Technology Center, Inc., Bureau of Explosives, Field Guide to Tank Cars, 2010

Association of American Railroads, Bureau of Explosives, United States Hazardous Materials Instructions for Rail, January 2011

Franklin Regional Council of Governments, Ethanol Response Plan

International Association of Fire Chiefs, Responding to Ethanol Incidents, March 2008

International Association of Fire Chiefs for the Renewable Fuels Association, Unit Train Derailment Site Case Study: Emergency Response Tactics, March 2015

Interstate Technology & Regulatory Council (ITRC) Biofuels Team, Biofuels: Release Prevention, Environmental Behavior, and Remediation, September 2011

ITEC Refining and Marketing Company Ltd., Material Safety Data Sheet Denatured Fuel Ethanol.

Massachusetts Department of Environmental Protection (MassDEP), Large Volume Ethanol Spills – Environmental Impacts and Response Options, prepared by Shaw's Environmental and Infrastructure Group, July 2011

Massachusetts Department of Transportation (MassDOT), Office of Transportation Planning, Report on the Safety Impacts of Ethanol Transportation by Rail, March 2013

National Fire Protection Association (NFPA), High-Hazard Flammable Liquid (HHFL) Trains On-Scene Incident Commander Field Guide, Draft #2, May 2016

National Response Team, Quick Reference Guide: Fuel Grade Ethanol Spills (including E85), 2010

Renewable Fuels Association, Fuel Ethanol: Guideline for Release Prevention & Impact Mitigation, March 2013