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Evaluation of a Housing Stabilization and Support Program for Transition Age Youth Involved with the Department of Children & Families

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The Massachusetts Housing Stabilization and Support Program

From 2020-2024, the Office of the Child Advocate (OCA) and the Executive Office of Health and Human Services (EOHHS) partnered to lead a cross-agency network in Massachusetts working to create a better safety net for transition age youth.

The COVID-19 pandemic created an imperative for a targeted effort to address the needs of youth in Department of Children & Families (DCF) custody who opt out or age out of DCF care and who are at risk for homelessness, disrupted education, unemployment, behavioral health challenges, limited resources, and more. In response, the OCA and EOHHS co-funded the launch of the Housing Stabilization and Support Program (HSSP) pilot in January 2021 to provide case management support connecting transition age youth to housing, education, employment, income, other life skills and supports, and to provide ongoing support as needed. This pilot phase of the HSSP launched with two organizations, one in Worcester and one in Springfield, targeting youth whose DCF cases were closed during the pandemic.

Massachusetts TAY Network Agencies

MA Office of the Child Advocate

MA Executive Office of Health and Human Services (EOHHS, including DCF, Department of Mental Health, Department of Youth Services, Department of Developmental Services, Department of Transitional Assistance, and MassHealth)

Executive Office of Housing and Livable Communities (Formerly: Department of Housing and Community Development)

Interagency Council on Housing and Homelessness

MA Unaccompanied Homeless Youth Commission

For Health Consulting at UMass Chan Medical School

HSSP Pilot Expansion

In December 2021, the OCA and EOHHS expanded the HSSP statewide to 11 organizations serving eligible youth, providing an organization in each Massachusetts county. In continued partnership through the end of FY24, the EOHHS funded HSSP services, and the OCA funded network facilitation and evaluation of the HSSP, conducted by ForHealth Consulting at UMass Chan Medical School. The pilot phase is now complete and beginning in FY25 EOHHS assumed full operation of the HSSP program.

HSSP Services and Eligibility

Figure 1 illustrates the process by which the HSSP implements case management services and supports youth engaged in the program.

The HSSP is provided by EOHHS-funded community-based organizations via a dedicated young adult Housing Stability Specialist. Youth are considered eligible for the HSSP if they are DCF-involved and 1) are at least age 17 and have opted out or are unlikely to remain in DCF care, 2) are age 18-22 and could benefit from HSSP services, or 3) are approaching age 22 and will "age out" of DCF care. The DCF Adolescent Outreach Unit or DCF Social Workers identify and refer eligible youth to HSSP providers through a warm hand-off. If a youth self-refers to the HSSP, DCF is notified and verifies eligibility.

The HSSP providers then work to engage the youth and assess their need for housing and other resources or support, followed by non-judgmental case management

HSSP provider organizations

Berkshire County Regional Housing Authority

Dial/Self Community Services

Center for Human Development

LUK

Catholic Social Services

Housing Assistance Corporation on Cape Cod

Old Colony YMCA

Lynn Housing and Neighborhood Development

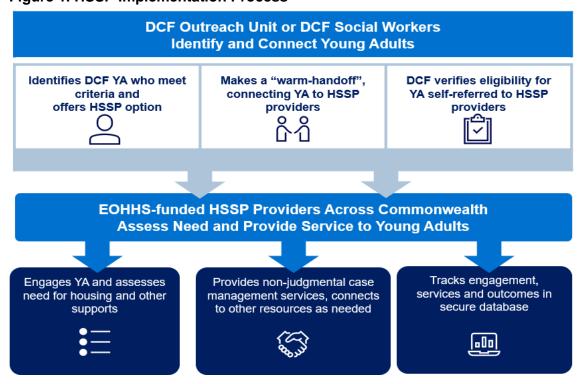
Community Teamwork, Inc.

Wayside Youth and Families

The Home

services to address those needs. HSSP provider engagements, referrals for housing and other services, and youth outcomes are tracked by the HSSP provider in a database developed and maintained by the evaluation team at ForHealth Consulting.

Figure 1. HSSP Implementation Process



Evaluation of the HSSP Pilot and Expansion

For the pilot and expansion phase, the evaluation team at ForHealth Consulting developed a secure web-based database to track characteristics of youth served by HSSP, service engagement, assessed needs and referrals to other services, youths' quarterly outcomes (living situation; involvement with DCF, education and employment, having a source of income, forms of identification and insurance, and substance use) and reasons for discharge. Data was entered by HSSP providers and no youth-identifying information was included. The evaluation team provided training and support to HSSP providers and generated statistics on HSSP data. This evaluation does not test the causal impact of HSSP on youth outcomes.

HSSP Participants and Services

A high percentage (87%) of young adults referred to HSSP (474 total referrals) from February 2021 through April 2024 were connected to and served by HSSP providers. On average, the youth served by HSSP are 20-year-old heterosexual white and Latina females with a high school degree or equivalent. Table 1 includes the characteristics of youth served by HSSP from February 2021 through April 2024.

Table 1. Characteristics of HSSP Youth Served (February 2021 - April 2024)

Characteristic	Percent
Age (mean = 20, range 17-28)	
Age 17-18*	24%
Age 19-21	56%
Age 22-24	21%
Gender Identity	
Female	60%
Male	38%
Non-binary/Other	2%
Sexual Orientation	
Heterosexual	81%
Gay/bi/pansexual/asexual/queer/questioning	15%
Not listed	4%
Race/Ethnicity (DCF Classifications)	
White	37%
Hispanic/Latinx	34%
Black	24%
Multi-racial/Other	5%
Primary Language (not mutually exclusive)	
English	96%
Spanish	9%
Level of Education	
Less than high school	24%
High school/HiSet/GED	56%
Technical training/Some college	20%
Other Characteristics	
Have a disability	16%
Parenting, pregnant, expectant father	20%
Identify as transgender	1%

^{*4%} of youth were under 18 years of age

HSSP provides direct case management services and some financial support (e.g., material items such as furniture or gift cards, flex funds for rent support). HSSP also connects young adults to a range of needed services; referrals to housing support (e.g., rental assistance) are the most common (Figure 2).

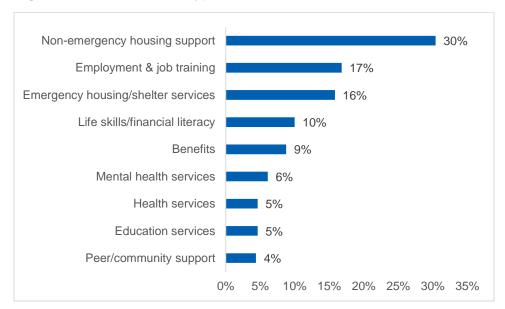


Figure 2. Most Common Types of Referrals Made on Behalf of Youth

The Impact of HSSP on Youth Outcomes

HSSP providers are having a positive impact on the lives of the young people they serve.

Youth were statistically significantly more likely to be securely housed and employed after participating in HSSP (Figure 3). At their most recent quarterly follow-up, significantly more youth (59%) were living at home (defined as living in their own apartment, a rented room, or with a family/caregiver) compared to baseline (40%). Housing status at discharge is not known for more than half of the young adults, but most of the young adults whose housing status is known at discharge were living in their own apartment, in a rented room, or with a family or caregiver.

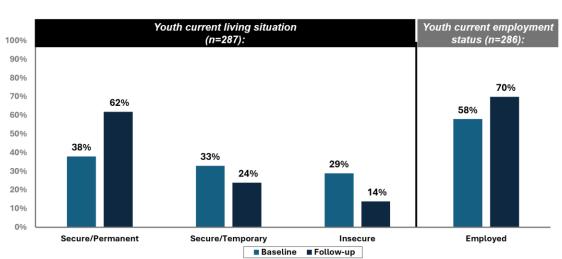


Figure 3. Youth Housing Security and Employment Outcomes