Low Income Home Energy Assistance Program (LIHEAP)

LIHEAP Model Plan Template

Note: This template cannot be submitted as an application for LIHEAP funding. The template is for demonstration purposes only. A complete LIHEAP Model Plan must be submitted in the Online Data Collection System (OLDC) to be considered for funding. Formatting within OLDC may appear different than this document.



Mandatory Grant Application SF-424

U.S. Department of Health and Human Services **Administration for Children and Families** August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075 Expiration Date: 02/28/2027 LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN SF – 424: MANDATORY * 1.a. Type of * 1.b. Frequency: * 1.d. Version: * 1.c. Consolidated **Submission:** ✓ Annual Application/Plan/Funding ☑ Plan Request? ☐ Resubmission ☐ Revision ☐ Update **Explanation:** 2. Date Received: **State Use Only:** 3. Applicant Identifier: 5. Date Received By 4a. Unique Entity Identifier State: (UEI): 4b. Federal Award 6. State Application Identifier: **Identifier:** 7. APPLICANT INFORMATION *a. Legal Name: Commonwealth of Massachusetts *b. Address: *Street 1: 100 Cambridge St, 300 Street 2: **Boston** *City: **County:** Suffolk *State: MA **Province: United States** *Zip/Postal Code: 02114 *Country: c. Organizational Unit: **Exec Office of Housing Department Name:** and Livable **Division Name:** Strategy and Climate Communities d. Name and contact information of person to be contacted on matters involving this application (person will be listed on the Notice of Funding Awards and on the U.S. Department of Health and Human Services' LIHEAP contact list web page): *First Name: Edward *Last Name: Kiely Manager, Community Title: **Organizational Affiliation:** Service Programs *Telephone Number: 617-573-1406 Fax Number: *Email: Edward.Kiely@mass.gov *8. TYPE OF APPLICANT: State Government a. Is the applicant a Tribal Consortium: No If yes, please attach at least one of the following documents: Current State-Tribe agreement between their state and the Consortium, signed by the State Chief Executive Officer (such as the Governor or the delegate) and the Consortium President; 2. Consortium letter listing the tribes, signed by the elected Tribal Chief or President of each tribe in the Consortium and signed by the Consortium President; 3. A current resolution letter from each tribe in the Consortium, signed by the elected Tribal Chief or President of that tribe. Each resolution letter needs to state that the Consortium has the tribes' permission to apply for, and administer, LIHEAP on their behalf and needs to designate a time period for the permission or until rescinded or revoked. **Catalog of Federal Domestic CFDA Title: Assistance Number** 93.568 Low-Income Home 9. CFDA NUMBERS AND TITLES **Energy Assistance** Program 10. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:

Fiscal Year 2026 Home Energy Assistance Program (HI	Fiscal Year 2026 Home Energy Assistance Program (HEAP) State Plan and Application				
11. AREAS AFFECTED BY FUNDING:					
Statewide					
12. CONGRESSIONAL DISTRICTS OF APPLICANT	Γ:				
8					
13. FUNDING PERIOD:					
a. Start Date: 10/1/2025	b. End Date: 9/30/2026				
*14. IS SUBMISSION SUBJECT TO REVIEW BY STATE UNDER EXECUTIVE ORDER 12372 PROCESS?					
a. This submission was made available to the State und	der Executive Order 12372				
Process for review on:					
b. Program is subject to E.O. 12372 but has not been so	elected by State for review.				
c. Program is not covered by E.O. 12372.					
*15. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?					
⊠ NO					
If yes, explain:					
	ments contained in the list of certifications** and (2) that the				
statements herein are true, complete and accurate to t	erms if I accept an award. I am aware that any false, fictitious,				
	criminal, civil, or administrative penalties. (U.S. Code, Title				
218, Section 1001)	••••••••••••••••••••••••••••••••••••••				
☑ I AGREE					
	net site where you may obtain this list, is contained in the				
announcement or agency specific instructions.					
17a. Typed or Printed Name and Title of Authorized Certifying Official	17c. Telephone (area code, number, and extension)				
Amy Stitely, Undersecretary of Strategy & Climate	617-573-1156				
Change					
17b. Signature of Authorized Certifying Official	17d. Email Address:				
on)					
	Amy.Stitely@mass.gov				
17e. Date Report Submitted (Month, Day, Year)					
Attach supporting documents as specified in agency instructions					

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

Section 1 – Program Components

THE PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13) Use of this model plan is optional. However, the information requested is required in order to receive a Low Income Home Energy Assistance Program (LIHEAP) grant. Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

Section 1 Program Components

Program Components, 2605(a), 2605(b)(1) - Assurance 1, 2605(c)(1)(C)

prog	You must provide information for each component designated	_	Dates of peration	
	here as requested elsewhere in this plan.)	Start Date:	End Date:	
\boxtimes	Heating assistance	11/1/2025	9/30/2026	
	Cooling assistance			
⊠	Weatherization assistance	11/1/2025 9/30/2026		
	Summer Crisis assistance			
⊠	Winter Crisis assistance	11/1/2025 9/30/2026		
	Year-round crisis assistance			

Provide further explanation for the dates of operation, if necessary

An application received on April 30 must be completed by the applicant no later than May 31. If April 30 falls on a weekend, the last business day in April will serve as the final date to apply for home energy assistance. After consideration of the circumstances, which may include a particularly inclement winter, increases in energy prices, lower than expected application numbers, an extension of the statewide moratorium, etc., the Commonwealth of Massachusetts may extend the application date from the end of April into the month of May.

An online portal is offered in addition to the hard copy application, and includes the options of online appointment booking, prescreening tools, and submitting the application online.

Estimated Funding Allocation, 2604(C), 2605(k)(1), 2605(b)(9), 2605(b)(16) - Assurances 9 and 16

1.2 Estimate what amount of available LIHEAP funds will be used for each component that you will operate: The total of all percentages must add up to 100%	Percentage (%):	Prior year totals (auto-populate)
Heating assistance	75.00%	
Cooling assistance	0%	
Summer crisis assistance	0%	
Winter crisis assistance	1%	
Year-round crisis assistance	0%	
Weatherization assistance	10%	
Carryover to the following federal fiscal year	0.95%	
Administrative and planning costs	10%	
Services to reduce home energy needs including needs assessment (Assurance 16)	3%	
Used to develop and implement leverages activities	0.05%	
TOTAL:	100%	

Tribal grant recipients: direct-grant tribes, tribal organizations, or territories with allotments of \$20,000 or less may use for planning and administration up to 20% of the funds payable. Grant recipients that are direct grant tribes, tribal organizations, or territories with allotments over \$20,000 may use for planning and administration purposes up to 20% of the first \$20,000 (or \$4,000) plus 10% of the funds payable that exceeds \$20,000. Any administrative costs in excess of these limits must be paid from non-federal sources.

Alternate	Use of Crisis A	ssistance l	Funds, 260	5(c)(1)(C)						
1.3 The funds reserved for winter crisis assistance that have not been expended by March 15 will be reprogrammed to:										
	Heating assis	stance				Co	oling assis	tance		
	Weatherizati		nce			Otl	her (specif	Ty):		
Categorica	al Eligibility, 2	605(b)(2)(A	A) - Assura	ance 2, 260)5(c)(1	(A)	, 2605(b)(8	8A) - Assur	ance 8	
_	1.4 Do you consider households categorically eligible if at least one household member receives at least one of the following categories of benefits in the left column below?									
⊠	Yes					No				
If you ans	If you answered "Yes" to question 1.4, you must complete the table below and answer questions 1.5 and 1.6.									
		Hea	ting	Coo	ling		Cı	isis	Weathe	rization
TANF		□ Yes	⊠ No	☐ Yes		Го	□ Yes	⊠ No	☐ Yes	⊠ No
SSI		□ Yes	⊠ No	☐ Yes	\square N	Го	□ Yes	⊠ No	☐ Yes	⊠ No
SNAP		⊠ Yes	□ No	☐ Yes	\square N	Го	□ Yes	⊠ No	☐ Yes	⊠ No
Means-tes programs	ted Veterans	☐ Yes	⊠ No	☐ Yes		Го	□ Yes	⊠ No	□ Yes	⊠ No
	vide your defin	ition of ca	tegorical e	ligibility. I	Please	expl	ain how h	ouseholds a	are categori	cally
	e., do all house									data
exchange	in place?) and	how catego	orical eligi	bility strea	amline	es the	e LIHEAP	^o applicatio	n process.	
Categorical eligibility exists only through the H-EAT. To be eligible for the H-EAT HEAP benefit, Applicants must be Supplemental Nutritional Assistance Program (SNAP) recipients, not receive a HEAP benefit in the last 12 months, have a limited energy burden, and a recorded shelter cost. Eligibility is determined by household. This streamlines the application process by reducing the paperwork for eligible households that already have had their eligibility verified by a state agency. It also reduces the administrative burden on the Subgrantees and the involved state agencies.										
1.5 Do you	ı automatically	enroll hou	useholds w	ithout a d	irect a	nnu	al applicat	tion?		
	Yes					No				
If Yes, explain:										
SNAP recipient households' income and utility information are collected by the Massachusetts Department of Transitional Assistance (DTA) and data matched with HEAP households. DTA determines those SNAP households with limited energy burden eligible to receive an annual benefit of \$21 based on their residential energy cost and affordability threshold as determined by Commonwealth of Massachusetts, and issues notices accordingly. Income eligible households with no energy cost (i.e., excluding heat included in rent tenants) are not eligible to receive a H-EAT benefit.										
	o you ensure tl						_	• –		rom
tnose not i	receiving other	public ass	istance w	nen detern	nınıng	eng	ibility and	benefit am	iounts?	
determined	nt households, i d separately thro c program eligib	ough one of	the 20 loca	l administra			-	_		
SNAP Nominal Payments										
1.7a Do you allocate LIHEAP funds toward a nominal payment for SNAP households?										
\boxtimes	Yes					No				
If you answ	wered "yes" to o	question 1.7	a, you mus	st provide a	a respo	onse 1	to question	s 1.7b, 1.7c	and 1.7d.	
1.7b Amou	unt of Nominal	Assistanc	e:		\$21.	00				
1.7c Frequ	ency of Assista	ance								
\boxtimes	Once per year									
	Once every fi									
	Other – Descr									
1.7d How do you confirm that the household receiving a nominal nayment has an energy cost or need?										

Through the established agreement between the Commonwealth of Massachusetts and DTA, it is determined that the SNAP households receiving the H-EAT benefit have energy costs/needs. Further the notice that DTA issues with the H-EAT benefit explains that the benefit is to pay towards home energy expenses and must be returned if certain criteria are not met (e.g., ineligible dwelling types).

	Determination of Eligibility - Countable Income						
1.8. In det	.8. In determining a household's income eligibility for LIHEAP, do you use gross income or net income?						
\boxtimes	Gross Income						
	Net Income						
	Other – Describe:						
	all the applicable forms of countable income used to determine a household's income eligibility						
for LIHEA	Wages						
\boxtimes	Self - Employment Income						
\boxtimes	Contract Income						
\boxtimes	Payments from mortgage or Sales Contracts						
\boxtimes	Unemployment insurance						
\boxtimes	Strike Pay						
\boxtimes	Social Security Administration (SSA) benefits						
\boxtimes	Supplemental Security Income (SSI)						
\boxtimes	Retirement/pension benefits						
\boxtimes	General Assistance benefits						
\boxtimes	Temporary Assistance for Needy Families (TANF) benefits						
	Loans that need to be repaid						
\boxtimes	Cash gifts						
	Savings account balance						
	One-time lump sum payments, such as rebates or credits, winnings from lotteries, refund deposits,						
	etc.						
	Jury duty compensation						
\boxtimes	Rental income						
	Income from employment through Workforce Investment Act (WIA)						
	Income from work study programs						
\boxtimes	Alimony						
\boxtimes	Child support						
\boxtimes	Interest, dividends, or royalties						
\boxtimes	Commissions						
\boxtimes	Legal settlements						
\boxtimes	Insurance payments made directly to the insured						
	Insurance payments made specifically for the repayment of a bill, debt, or estimate						
\boxtimes	Veterans Administration (VA) benefits						
	Earned income of a child under the age of 18						
	Balance of retirement, pension, or annuity accounts where funds cannot be withdrawn without a penalty						
	Income tax refunds						
	Stipends from senior companion programs, such as VISTA						
	Funds received by household for the care of a foster child						
	Ameri-Corp Program payments for living allowances, earnings, and in-kind aid						
	Reimbursements (for mileage, gas, lodging, meals, etc.)						
	Other						
If any o	f the above questions require further explanation or clarification that could not be made in the						

fields provided, attach a document with said explanation here.							
1.10 Do yo	ou have an online application process?						
\boxtimes	Yes		No				
1.10a If yes, describe the type of online application (select all boxes that apply)							
	A PDF version of the application is available online and can be downloaded, filled out, and mailed, emailed, dropped off in-person, or faxed in for processing.						
\boxtimes	A state-wide online application that allows a c application electronically for processing		•				
	One or more local subgrant recipients have an data entry and submit an application electronic		e application that allows a customer to complete or processing				
\boxtimes	Online application that is also mobile friendly						
	Other, please describe						
	☐ Please include a link(s) to a statewide application, if available: www.toapply.org/MassLIHEAP						
1.10b Can	all program components be applied for online?						
\boxtimes	Yes		No				
If no, expla	ain which components can and cannot be applied	l for o	nline:				
1.11 Do yo	u have a process for conducting and complete	ing ap	plications by phone:				
\boxtimes	Yes		No				
1.12 Do yo	ou or any of your subrecipients require in pers	son ap	ppointments in order to apply?				
	Yes	\boxtimes	No				
If yes, please provide more information regarding why in-person appointments are required and in what circumstances they are required.							
1.13 How	can applicants submit documentation for veri	ficati	on? Select all that apply:				
	In-person						
×	Mail						
\boxtimes	Email						
\boxtimes	Portal application						
\boxtimes	Other, describe: Drop off at intake sites						

Section 2 - HEATING ASSISTANCE

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Clearance No.: 0970-0075 Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN						
Section 2 – Heating Assistance Eligibility, 2605(b)(2) - Assurance 2						
	ssurance 2 eligibility threshold used for	the he	ating component:			
				Г	11 - 11 - 114 TI1 - 1.1	
Add 1	Household Size		gibility Guideline te Median Income	E	ligibility Threshold 60%	
1	eligibility requirements for				00%	
✓ Yes	engionity requirements for		No			
Explain:						
The application must establish the following to determine eligibility Household members' U.S. Citizenship and/or Qualified Alien status Identity of the Applicant Address verification Occupancy at address during the heating season Household size Income sources or the lack of income for every member of the household 18 years or older Student status for any member of the household 18 years or older Housing costs (e.g., rent, condo fee, mortgage, insurance, taxes) Household energy burden.						
2.3 Check the appropriate boxes below and describe the policies for each.						
Do you require an Assets t		ne pond	Yes		No	
<u> </u>	est:		ies	\boxtimes	INO	
If yes, describe:						
Do you have additional or	differing eligibility policies	for				
Renters?	unicing engionity poneics		Yes	Ιп	No	
If yes, describe:						
A renter that does not live in	a subsidized building or a Low heat is eligible for a full HEAP I		Housing Tax Credit (L	IHTC) I	ouilding, that pays	
Renters living in subsidize			Yes		No	
If yes, describe:	5		1		1	
A renter living in a subsidized building or living in a LIHTC building who pays a vendor directly for their heat, or who lives in a subsidized building or a LIHTC building, as described above, with heat included in rent where the monthly rent is more than 30% of the gross HEAP monthly income, may be eligible for a partial HEAP benefit. Those renters living in subsidized housing or in a LIHTC building with heat included in their rent that pay 30% or less of their gross HEAP monthly income towards rent are not eligible for home energy assistance.						
Renters with utilities inclu	ded in the rent?	\boxtimes	Yes		No	
If yes, describe:						
A renter that does not live in a subsidized building or a Low Income Housing Tax Credit (LIHTC) building, whose heat is included in the rent is eligible for a full HEAP benefit.						
Do you give priority in elig	gibility to:		T	I —	T	
Older adults?			Yes		No	
If yes, describe:						
T 10 13 1 1.0 10 10 10 10 10 10 10 10 10 10 10 10 10		1	Τ	1 —	T	
Individuals with a disabilit	y?		Yes	\boxtimes	No	
If yes, describe:						
Voung children?		Тп	Ves		No	

If yes, desc	If yes, describe:							
	s with high energy burdens?		Yes	\boxtimes	No			
If yes, desc	If yes, describe:							
			Т		T			
Other?			Yes		No			
If yes, desc	If yes, describe:							
Dotoumino	tion of Donofita 2605(h)(5) Assumance 5 260	E(a)(1	()/ D)					
	tion of Benefits 2605(b)(5) - Assurance 5, 260 be how you prioritize the provision of heating		<u> </u>	hla nanul	ations of honofit			
	early application periods, etc.	3 45515	tance to vumera	Die popul	ations, e.g., Denem			
Subgrantees target their outreach to vulnerable populations including but not limited to the disabled, elderly and those on fixed incomes. The benefit amount is determined in the same manner regardless of the source of income or vulnerable status; the determining factors are family income level and size. Those factors place the household in the Massachusetts HEAP benefit matrix and there may additionally be proration of benefit due to household members' U.S. Citizenship/Qualified Alien Status. The Commonwealth of Massachusetts maintains a mail-in recertification process, by which most households, including vulnerable households, utilize when applying for assistance. An online recertification process is offered as well. Eligibility is often determined before the beginning of the heating season (November 1) for returning applicants. The Commonwealth of Massachusetts uses a mixture of a fixed benefit determined by poverty level, and offers an additional benefit, the High Energy Cost Supplement (HECS), to households that surpass the previous year's heating cost thresholds. This process assures that households with the lowest income and the highest energy costs receive the most benefits.								
2.5 Check	the variables you use to determine your bend	efit lev	vels. (Check all the	hat apply)	:			
\boxtimes	Income			110/				
\boxtimes	Family (household) size							
\boxtimes	Home energy cost or need:							
\boxtimes	Fuel type							
	Climate/region							
	Individual bill							
\boxtimes	Dwelling type							
\boxtimes	Energy burden (% of income spent on home energy)							
	Energy need							
Benefit Levels, 2605(b)(5) - Assurance 5, 2605(c)(1)(B)								
2.6 Describe estimated benefit levels for the fiscal year for which this plan applies. Please note, the								
maximum and minimum benefits must be shown in the payment matrix.								
Minimum Benefit \$200 Maximum Benefit \$600								
	provide in-kind (e.g., blankets, space heaters			nefits?				
TC 1	Yes	\boxtimes	No					
If yes, desc	ribe.							
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.								

Section 3 - COOLING ASSISTANCE

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Aummstra	Expiration Date: 02/28/2027						
	LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP)						
	MODEL PLAN						
	Section 3 – Cooling Assistance						
	, 2605(b)(2) - As		41	-1:			
3.1 Design	Add	eligibility threshold used for Household size		gibility Guideline	Eligibi	lity Throchold	
	Add	Household size	Ell	gibility Guideline	Eligibi	lity Threshold	
3.2 Do you	have additional	eligibility requirements fo	r coolin	σ assistance?			
	Yes	engionity requirements to		No			
		boxes below and describe	the polic	l .			
	quire an Assets (Yes	Тп	No	
If yes, desc	A						
Do you hav	ve additional or	differing eligibility policies	s for:				
Renters?						No	
If yes, desc	ribe:						
	ing in subsidize	d housing?		Yes		No	
If yes, desc	ribe:						
				T			
		ded in the rent?		Yes		No	
If yes, desc	ribe:						
D .	• • • • • •	11 1114 4					
Older adul	re priority in elig	gibility to:		Var		N _a	
				Yes		No	
If yes, desc	ribe:						
Individual	s with a disabilit	v ⁹		Yes		No	
If yes, desc		J •		103	1 🗆	110	
11 yes, desc	1100.						
Young chil	ldren?			Yes		No	
If yes, desc				1 1 0 0	1 -	11.0	
11 9 05, 4050	1100.						
Household	s with high ener	rgy burdens?		Yes		No	
If yes, desc	ribe:		I	l			
Other?				Yes		No	
If yes, desc	ribe:		•				
		2605(b)(5) - Assurance 5, 2		/ ` /			
		ritize the provision of cool	ing assis	tance to vulnerable	population	s, e.g., benefit	
amounts,	early application	n periods, etc.					
2 5 Cl1	4h o wanial-1	ugo 4o do4o	mo£41	vala (Chaala - 1141 4	annl-A		
3.5 Check □	Income	ou use to determine your be	enemi iev	veis. (Check all that	appry):		
	Family (househ	uold) size					
	Home energy c						
		ost of ficed.					
	Fuel type Climate/region						
	Climate/region						
	Individual bill						

	Dwelling type					
	Energy burden (% of income spent on home energy)					
	Energy need					
	Other - Describe:					
Benefit Le	vels, 2605(b)(5)	- Assurance 5, 2605(c)(1)(B)				
3.6 Describe estimated benefit levels for the fiscal year for which this plan applies. Please note, the maximum and minimum benefits must be shown in the payment matrix.						
Minimum 1	Minimum Benefit Maximum Benefit					
3.7 Do you	provide in-kind	d (e.g., fans, air conditioners)	and/o	r other forms of ben	efits?	
	Yes			No		
If yes, describe.						
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.						

Section 4 - CRISIS ASSISTANCE

U.S. Department of Health and Human Services

Administration for Children and Families

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Clearance No.: 0970-0075 Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 4 – Crisis Assistance

Eligibility, 2605(b)(2) - Assurance 2

4.1 Designate the income eligibility threshold used for the cooling	ing component:
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Add	Household size	Eligibility Guideline	Eligibility Threshold
1	1	State Median Income	60%

4.2 Provide your LIHEAP program's definition for determining a crisis. If you administer multiple crisis assistance programs (i.e. winter, summer, or year-round), include all program definitions.

Explanation of FastTrack System

The crisis intervention component of Massachusetts' HEAP is a FastTrack system, integrated into the heating assistance program, for prioritizing and expediting services to households experiencing heating emergencies. The purpose of this FastTrack system is to provide swift response to heating emergencies, while steering applicants into the mainstream heating assistance component with full benefits. Emergency applications are given priority at all intake and processing steps.

When an applicant notifies the Subgrantee of their emergency, the Subgrantee reviews the application and requests any documentation still required to complete the application. The emergency application is given certification priority. If eligible, the vendor will be authorized to make a delivery or guaranteed a payment in cases of eviction or utility disconnection.

Heat-Related Crisis

Subgrantees are required to provide for emergency response within 24 hours or 18 hours of the eligible household's application or request, in accordance with the statute and corresponding procedures outlined in the current fiscal year's Administrative Guidance.

The criteria for designating an emergency are as follows:

- No heat for any reason
- Imminent Loss of heat due to:
 - Less than a 3-day supply of deliverable fuel or a reading of 1/8 of a tank (or less) on a standard 275-gallon oil tank.
 - Receipt of a final utility termination notice for the primary heat source or the secondary heat source necessary to operate the primary heating system.
 - o Eviction within 72 hours for a renter whose heat is included in the rent.
- Heating system failure.
- The aftermath of fire or other unforeseen events that may force relocation.

Other circumstances in accordance with the statute, which are deemed to be "household energy related emergencies" and cannot be resolved by other public or private resources of the Subgrantee or its community. This includes payments toward a utility security deposit for an Applicant whose service is provided by a Municipal Utility Company that requires a deposit prior to connection of services.

4.3 What constitutes a life-threatening crisis?

Subgrantees are required to provide for emergency response within 18 hours of the eligible household's application or request for those experiencing a life-threatening crisis, in accordance with the statute and corresponding procedures outlined in the current fiscal year's Administrative Guidance.

A life-threatening crisis is currently having no heat, and it includes

- ran out of deliverable fuel
- utilities disconnected

 the aftermath of a fire or other unforeseen events that may force relocation or or heating system failure. 			
Cuisis Desquirement 2604(s)			
Crisis Requirement, 2604(c) 4.4 Within how many hours do you	provide an intervention	n that will resolve the	energy crisis for
eligible households? 48 hours	• 1		•••
4.5 Within how many hours do you eligible households in life-threatening			energy crisis for
Crisis Eligibility, 2605(c)(1)(A)	ng sidawions v 10 no.		
468	Winter Crisis	Summer Crisis	Year-Round Crisis
4.6 Do you have additional eligibility requirements for crisis assistance?	\boxtimes		
4.7 Check the appropriate boxes be	low to indicate type(s)	of assistance provided	
Do you require an assets test?	<u> </u>	Ш	Ш
Do you give priority in eligibility to Older adults?		П	П
Individuals with a disability?		П	
Young children?			
Households with high energy burdens?			
Other?			
In Order to receive crisis assistance	•		
Must the household have received a shut-off notice or have a near empty	\boxtimes		
Must the household have been shut off or have an empty tank?			
Must the household have exhausted their regular heating benefit?			
Must renters with heating costs included in their rent have received an eviction notice?	\boxtimes		
Must heating or cooling be medically necessary?			
Must the household have non- working heating or cooling equipment?			
Other?			
Do you have additional or differing	eligibility policies for:		
Renters?			
Renters living in subsidized housing?			
Renters with utilities included in the rent?			
Explanations of policies for each "yes	" checked above:		
Determination of Benefits			
4.8 How do you handle crisis situati	ons?		
	Separate component.		
	Benefit Fast Track, no separate amount of crisis funds is issued. Rather, benefits are issued to crisis customers within crisis response time frames.		
	Other - Describe:		
4.9 If you have a separate componer		ne crisis assistance ben	efits?
	Amount to resolve	\$	
	the crisis.		

	Other - Describe:					
Crisis E	C:: B : 4 2(04())					
	Requirements, 2604(c) vou accept application	ns for	energy cris	sis assistance	e at sites that are geogr	anhically accessible
	ouseholds in the area t			ois assistance	i at sites that are geogr	apineary accession
⊠			Yes		No	
Explain.						
	ccomplished through th Councils on Aging, loca				ntee network, which incluonprofit partners.	ides but is not limited
	If a household is homebound or remotely located, Subgrantee staff are authorized to travel to such a household.					
Addition	nally, the Applicants ma	y desig	nate a proxy	to complete	the application process	on their behalf.
	households experiencir r Subgrantee.	ıg emer	gencies ma	y apply throu	gh the HEAP application _l	oortal or telephonically
4.11 Do	you provide individua	als witl	ı a disabili	ty the means	s to:	
	applications for crisis					
\boxtimes	Yes		No			
If no, ex	plain.					
T		30			. 10	
	o the sites at which ap	1	l	sis assistanc	e are accepted?	
If no over	Yes		No			
If no, ex	piain.					
•	nswered "No" to both ho are homebound or	-	_		ase explain alternative	means of intake to
		J	<i>y</i>			
Benefit Levels, 2605(c)(1)(B)						
4.12 Indicate the maximum benefit for each type of crisis assistance offered.						
	Winter Crisis Maximum Benefit \$600 Summer Crisis Maximum Benefit \$					
	ound Crisis			num Benefit	\$	
		e.g., bl			fans) or other forms of	benefits?
	Yes		No			
If yes, de	escribe.					
4.14 Do	you provide for equip	ment 1	_	eplacement ı	using crisis funds?	
	Yes	\boxtimes	No			
	nswered "Yes" to que		.14, you m	ust complete	e question 4.15.	
	eck appropriate boxe o indicate type(s) of	S	Wint	er Crisis	Summer Crisis	Year-Round Crisis
	o maicate type(s) of ice provided.		VV 11110	C1 C11515	Summer Clisis	1 Cat-Koulid Clists
	system repair					
Heating system replacement						
Cooling system repair						
Cooling system replacement						
Wood stove purchase						
	Pellet stove purchase					
Solar pa						
•	poles/gas line hook-ups					
	Specify):					
4.16 Do	any of the utility ven	dors y	ou work wi	ith enforce a	moratorium on shut o	ffs?
\boxtimes	Yes		No			

If you re	If you responded "Yes" to question 4.16, you must respond to question 4.17.				
	4.17 Describe the terms of the moratorium and any special dispensation received by LIHEAP clients during or after the moratorium period.				
custom hardshi this per for the	ner's home energy sourd ip. Also, service that is riod. Charges continue provided service. The m ter moratorium, Massa	ces bed needed to be a noratori	sachusetts law prevents gas and electric companies from shutting off a cause of their inability to pay for it and who also has proven a financial to run a customer's residential heating system cannot be shut off during oplied during this period and the customer still owes the utility company rum does not apply to debt accrued before November 15. In addition to the temperature of the provides some additional protections from utility shutoffs for those		
_	4.18 If you experience a natural disaster, do you intend to utilize LIHEAP crisis funds to address disaster related crisis situations?				
	Yes	\boxtimes	No		
If yes, de	escribe:				
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.					

Section 5 - WEATHERIZATION ASSISTANCE

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Expiration Date: 02/28/2027

Priority for no-heat emergencies is designated for the "heating season" between October 1 through April 30. Priority is always based on the need for service.

Tenant/Landlord (Property Owner) Agreements (T/L Agreements) Attachment A, "HEARTWAP Costs, Activities & Requirements," outlines Commonwealth of Massachusetts' regulations regarding when a Tenant/Landlord Agreement is required. When an Agreement is required, it must be completed in its entirety, including authorized signatures and dates.

If a property owner refuses to sign a Tenant/Landlord Agreement (Appendix C) when it is required for heating system activities, then the tenant cannot receive HEARTWAP assistance. If an unsafe or inoperable condition exists, the Subgrantee's recourse is to inform the local Board of Health with jurisdiction over the city/town where the residence is located.

	t Levels					
	5.9 Do you have a maximum LIHEAP weatherization benefit or expenditure per household?					
\boxtimes	Yes		No			
	what is the maximum:	\$18,5	500			
	of Assistance, 2605(c)(1), (B) & (D)					
5.11 W	hat LIHEAP weatherization measures do you pr	ovide	? (Check all categories that apply.)			
	Weatherization needs assessments/audits		Energy-related roof repair			
	Caulking and insulation		Major appliance Repairs			
	Storm windows		Major appliance replacement			
\boxtimes	Furnace/heating system modifications/repairs		Windows/sliding glass doors			
\boxtimes	Furnace replacement		Doors			
	Cooling system modifications/repairs		Water Heater			
	Water conservation measures		Cooling system replacement			
	Compact florescent light bulbs		Community Solar projects			
	Rooftop solar		Other - Describe: Fuel tank replacement, fuel line replacement, chimney liner, and asbestos abatement when related to heating system replacement. Heat pump installations/conversions may occur in certain circumstances to aid the Commonwealth's goals for electrification efforts. Large free standing electric domestic hot water heaters may be replaced with a tankless coil under certain conditions with Commonwealth of Massachusetts' approval.			
	of the above questions require further explanation or ed, attach a document with said explanation here.	clarif	ication that could not be made in the fields			

Section 6 - Outreach, 2605(b)(3) - Assurance 3, 2605(c)(3)(A)

U.S. Department of Health and Human Services **Administration for Children and Families**

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Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP)

	MODEL PLAN
	Section 6 – Outreach
	ion 6: Outreach, 2605(b)(3) - Assurance 3, 2605(c)(3)(A)
	elect all outreach activities that you conduct that are designed to assure that eligible households are e aware of all LIHEAP assistance available:
\boxtimes	Place posters/flyers in local and county social service offices, offices of aging, Social Security offices, VA, etc.
\boxtimes	Publish articles in local newspapers or broadcast media announcements.
\boxtimes	Include inserts in energy vendor billings to inform individuals of the availability of all types of LIHEAP assistance.
\boxtimes	Mass mailing(s) to prior-year LIHEAP recipients
\boxtimes	Inform low-income applicants of the availability of all types of LIHEAP assistance at application intake for other low-income programs.
	Execute interagency agreements with other low-income program offices to perform outreach to target groups.
\boxtimes	Web posting
\boxtimes	Email
\boxtimes	Texting
\boxtimes	Events
\boxtimes	Social Media
\boxtimes	Other (specify): The Commonwealth of Massachusetts and its Subgrantees maintain working relationships with other state agencies including the SNAP office. Massachusetts will continue to partner with both state and outside resources to promote the HEAP program and explore new partnerships and methods of outreach. The MA Registry of Motor Vehicles will have a LIHEAP advertisement run on its waiting rooms monitors. Massachusetts will continue to work with its digital consultant to establish individual Subgrantee social media marketing plans to better promote the program through targets advertisements on various social media applications. To appeal to more households, Massachusetts refers to the program as Home Energy Assistance Program (HEAP) in outreach and correspondence materials in an effort to appeal to a broader audience.
	y of the above questions require further explanation or clarification that could not be made in the s provided, attach a document with said explanation here.

Section 7 - Coordination, 2605(b)(4) - Assurance 4

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 7 – Coordination

Section 7: Coordination, 2605(b)(4) - Assurance 4

7.1 Describe how you will ensure that the LIHEAP program is coordinated with other programs available to low-income households (TANF, SSI, WAP, etc.).

Joint application for multiple programs (indicate programs included): LIHEAP, Heating System Repair and Replacement and WAP

Intake referrals to or from other programs (indicate programs included): The Subgrantees develop

plans for local coordination in their service territories both internally as well as external partnerships with other community and human service organizations including WAP, WIC, and utility funded programs.

Indicate programs included:

 \times

□ One-stop intake centers
 □ Other - Describe:
 □ Data exchange with DTA coordinates HEAP with H-EAT and SNAP.

The Commonwealth of Massachusetts is committed to exploring community solar opportunities with its state and local partners.

Section 8 - Agency Designation, 2605(b)(6) - Assurance 6

U.S. Department of Health and Human Services Administration for Children and Families

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

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	LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN				
Coo4:		ction 8 – Agency D		4	ata and the
	on 8: Agency Designation, 2605(b)(monwealth of Puerto Rico)	b) - Assurance b (R	tequired for sta	te grant recipiei	its and the
	low would you categorize the prima	ary responsibility o	of your state age	ency?	
	Administration Agency				
	Commerce Agency				
	Community Services Agency				
	Energy/Environment Agency				
\boxtimes	Housing Agency				
	State Department of Welfare Agend	cy (administers TAN	IF, SNAP, and/or	r Medicaid)	
	Economic Development Agency				
	Other - Describe:				
Alter	nate Outreach and Intake, 2605(b)	(15) - Assurance 15	5		
	u selected "Welfare Agency" in quo	estion 8.1, you mus	t complete ques	stions 8.2, 8.3, ar	nd 8.4, as
	low do you provide alternate outrea	ch and intake for	heating assistan	uce?	
0.2 11	tow do you provide afternate outrea	ich and meake for	iicating assistan		
8.3 H	low do you provide alternate outrea	nch and intake for	cooling assistan	ce?	
				-	
8.4 H	low do you provide alternate outrea	ich and intake for	crisis assistance	2?	
0.5.1	HIEAD C			1	
	IHEAP Component inistration	Heating	Cooling	Crisis	Weatherization
8.5a Who determines client eligibility?		Non-profits		Non-profits	Non-profits
	Who processes benefit payments s and electric vendors?	Non-profits		Non-profits	
8.5c \	Who processes benefit payments lk fuel vendors?	Non-profits		Non-profits	
8.5d	Who performs installation of				Non-profits
	herization measures?				Others
	de a current list of subrecipient(s) ty(s) served, Congressional District			list P.O. Box), p	hone number,
	y of your LIHEAP components are		inistered by a st	ate agency, you	must complete
	tions 8.6, 8.7, 8.8, and, if applicable,				
8.6 W	hat is your process for selecting loo	cal administering a	gencies?		
Massachusetts reserves the right to select a Subgrantee in any service area via an appropriate process such as a Notice of Funding Availability (NOFA) or by designation of the Secretary.					
87H	ow many local administering agenc	ies do vou use?			
20	on many rocar administering agent	ies do jou use.			
	ave you changed any local administ	tering agencies in t	he last year?		
	Yes		No		
8.9 If	so, why?				
	Agency was in non-compliance wit	h grant recipient rec	quirements for L	IHEAP -	
	Agency is under criminal investigat	ion.			
П	Added agency				

	Age	ency closed			
	Oth	ner – describe			
	8.10 If a subrecipient is no longer providing LIHEAP, are you aware of prior-year LIHEAP funds being mismanaged or misspent?				
		Yes	\boxtimes	No	
8.10a	If yes	s, please explain:			
	8.10b If you are aware, were other federal programs impacted such as CSBG, SSBG, Head Start, TANF,				
and Department of Energy Weatherization funding, etc.					
		Yes	\boxtimes	No	
8.10c if yes, please explain:					
If any of the above questions require further explanation or clarification that could not be made in the					
fields	fields provided, attach a document with said explanation here.				
		·	,		

Section 9 - Energy Suppliers, 2605(b)(7) - Assurance 7 U.S. Department of Health and Human Services August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 **Administration for Children and Families OMB Clearance No.: 0970-0075** Expiration Date: 02/28/2027 LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) **MODEL PLAN Section 9 – Energy Suppliers** Section 9: Energy Suppliers, 2605(b)(7) - Assurance 7 9.1 Do you make payments directly to home energy suppliers? Heating No Yes Cooling Yes No Crisis \boxtimes Yes No No Are there exceptions? \boxtimes Yes П If yes, Describe. Heat in Rent applicants receive a check directly from Subgrantees, provided that their tenancy is verified by the landlord or management company. 9.2 How do you notify the client of the amount of assistance paid? Applicants are notified through a Notice of Eligibility Determination. Program guidelines require the Notice to be sent within 45 days of application completion. H-EAT households are notified of their qualification on a rolling basis through notices sent by DTA that are issued after a bi-weekly data match. 9.3 How do you assure that the home energy supplier will charge the eligible household in the normal billing process, the difference between the actual cost of the home energy, and the amount of the payment? The Vendor Agreement details how the vendor must treat the HEAP customers. This includes proper costs and payments requirements. Further, the HEAP Program Directors' Guidance instructs Subgrantees regarding the methods to be used to ensure the vendor is following the business practices/procedures indicated in the Vendor Agreement. Additionally, a review of payments and charges are a part of the monitoring conducted by the Commonwealth of Massachusetts. 9.4 How do you assure that no household receiving assistance under this title will be treated adversely because of their receipt of LIHEAP assistance? All participating vendors must agree in the Vendor Agreement not to discriminate against the certified HEAP customer in prices or services and to make deliveries/supply services in accordance with normal business practice. 9.5. Do you make payments contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households? If so, describe the measures unregulated vendors may take.

Attach a copy of the template statewide vendor agreement or a policy that indicates local agreements must

If any of the above questions require further explanation or clarification that could not be made in the

adhere to statewide policies and assurances.

fields provided, attach a document with said explanation here.

Section 10 - Program, Fiscal Monitoring, and Audit, 2605(b)(10) - Assurance 10

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 10 – Program, Fiscal Monitoring, and Audit

Section 10: Program, Fiscal Monitoring, and Audit, 2605(b)(10)

10.1. How do you ensure proper fiscal accounting and tracking of funds? Be specific about tracking of grant award, tracking of expenditures, tracking vendor (benefit) refunds, fiscal reporting process, and fiscal software systems being used.

Subgrantee HEAP awards are contracted for the duration of the federal fiscal year, 10/1 to 9/30. Cash requests are submitted monthly by Subgrantees for their next month's projected expenditures. The Commonwealth HEAP contract explains the invoice process. The Subgrantee shall submit requests for funds using the online invoice HEAP Cash Request Form through the Commonwealth of Massachusetts Community Software Group (CSG) system by the 5th working day of each month for the Contractor's cash needs for the upcoming month. The Massachusetts Management Accounting and Reporting System (MMARS) and CSG Grant Management Software system are used to track the receipt of HEAP funding and payments to Subgrantees. Actual incurred monthly program expenditures are entered into the CSG system by Subgrantees via the HEAP Program Expenditure Report and this report is used to reconcile cash receipts with actual program expenditures.

Subgrantees that receive weatherization funding are awarded separate contracts for the Heating Emergency Assistance Retrofit Task Weatherization Assistance Program (HEARTWAP). HEARTWAP contracts are contracted for the duration of the federal fiscal year 10/1 to 9/30. Cash requests are submitted monthly by Subgrantees for reimbursement of their booked expenditures. The MMARS and CSG System are used to track the receipt of HEARTWAP funding and payments to Subgrantees. Actual incurred monthly expenditures are entered into the CSG system by Subgrantees via the HEARTWAP monthly system report and this report is used to reconcile cash receipts with actual program expenditures.

If a vendor refund is received by a Subgrantee, these funds are returned to the state. Subgrantees specify the HEAP program year the funds originate from and these returns are tracked on an excel spreadsheet by state fiscal staff and are returned to the program to include in the next allocation of funding. The funds are returned to the correct federal program year line in MMARS. If HEAP funds are not spent within the allowable 2-year period, those unspent funds are returned to the Federal Government.

10.1a Provide Definiti	10.1a Provide Definitions for the following:					
Obligation:	_	Obligate funds in a contract with the LAA per earmark/allocation spreadsheet per start				
			re allocated per earmark/a	-		
	and documented	in the budget, spend	ding authority, and award le	etter.		
Expenditures:			of the Comptroller Expendit			
		ions and use MA obj	ect codes to classify exper	ses per Handbook.		
Expenditure timeframe	Follow dates on fe	ederal award letter.				
Administrative costs:		_	those of sub-recipients and	d contractors necessary		
	to effectively mar	age the program				
Audit Process						
10.2. Is your LIHEAP	program audited a	nnually under the	Single Audit Act and OM	IB Circular A - 133?		
⊠ Yes			No			
10.2a If yes, describe your auditor selection process.						
_	The Single Audit is conducted by the Massachusetts Office of the Comptroller (CTR). CTR does an open procurement					
for an outside accounting firm to conduct the Single Audit. For FY2024, the Single Audit was conducted by						
ClifonLarsonAllen (CLA).						
10.2 Describe any aug	10.2 D					
10.3. Describe any audit findings of the grant recipient (i.e., state, tribe, territory) rising to the level of a						
material weakness or reportable condition cited in the single audits, inspector general reviews, or other						
government agency reviews from the most recently audited fiscal year.						
_ N. E. 1.						
□ No Finding	S			_		
Finding	Гуре	Brief Summary	Resolved?	Action Taken		

	Т		I =		
1.		Reporting	Establish procedures and internal controls to ensure that all required subawards are reported timely and accurately to Federal Subaward Reporting System (FSRS) no later than the end of the month following the month of issuance of each subaward.	Yes	Policies and procedures were put in place last year to address this issue.
2.		Reporting	Review and enhance its procedures and internal controls to ensure that special reports are submitted timely and accurately, and that the information reported agrees to supporting documentation.	Yes	Procedures and internal controls are in place to ensure the HEAP federal reports are submitted timely and accurately, and that the information reported agrees to the supporting documentation. Deadlines and other requirements for HEAP reports are reviewed on
3.		Contracting	Review and enhance internal controls and procedures to ensure that required information is included in its subawards.	Yes	an ongoing basis. All HEAP subaward contracts include a direct reference to the FAIN and the Federal Award Date.
10.4	Audits of Local	Administering Age			
			ts do you have in place fo	r local administerin	g agencies or district
	es? Select all that		is do you have in place to	i iocai adiiiiiistei iii	g agencies of district
\boxtimes	Local agencies		are required to have an ann	nual audit in compliar	nce with Single Audit
	Local agencies and district offices are required to have an annual audit (other than A-133).				
\boxtimes	Local agencies or district offices' A-133 or other independent audits are reviewed by Grant recipient as part of compliance process.				
\boxtimes			program monitoring of loc		
	Local agencies and district offices are required to have an annual audit in compliance with Single Audit Act and OMB Circular A-133.				
	pliance Monitor	0			
			for compliance at each le	vel below. Check al	l that apply.
	t recipient empl				
	Departmental of				
\boxtimes	*	ew of invoices and p	navments		
Laggi	Other program review mechanisms are in place. Describe: l Administering Agencies or District Offices:				
Local	On-site evaluat		a Offices:		
	Annual program review Monitoring through central database				
	Desk reviews	Jugii Centrai datadas	<u>. </u>		
	Client File Test	ting/Sampling			
\boxtimes			are in place December		
\boxtimes	Other program review mechanisms are in place. Describe: The Commonwealth of Massachusetts shall continue to review/modify program monitoring procedures to ensure compliance with all state and federal laws, regulations, and Massachusetts HEAP Administrative Guidances and operating procedures.				

10.67					
10.6 Explain or attac	ch a copy of your local agency monitoring schedule and protocol.				
and the terms and c Subgrantee has bee It divides the monito	Annually, Massachusetts evaluates each Subgrantee's risk of noncompliance with Federal statutes, regulations, and the terms and conditions of the subaward to determine the appropriate type of monitoring. Unless a Subgrantee has been determined to be a "High Risk", in general, the alternating schedule outlined below applies. It divides the monitoring of the Subgrantees between onsite visits and remote assessments. Each type of assessment has its own protocol and monitoring tool.				
10.7. Describe how you subrecipients are util	ou select local agencies for monitoring reviews. Attach a risk assessment if lized.				
Site Visits:	Subgrantees that were programmatically assessed remotely in the last fiscal year will be monitored on site this upcoming fiscal year. For those Subgrantees that were deemed "High Risk" or have a new Program Director, an onsite assessment will be conducted regardless of the type of prior year's assessment. Fiscally, Subgrantees that are determined "High Risk" during the risk assessment evaluation or have had two or more funding cycles pass since they were last monitored will be selected for an onsite monitoring visit.				
Desk Reviews:	Subgrantees that are determined "Low Risk" during the risk assessment evaluation will not be selected for an onsite monitoring visit by EOHLC. "Low Risk" Subgrantees will be monitored remotely with performance assessed via review of client databases.				
10.8. How often is ea	ch local agency monitored? Please attach a monitoring schedule if one has been developed.				
	·				
☐ Biannually					
☐ Triannually					
☐ Other,					
10.9. How many loca	l agencies are currently on corrective action plans?				
If any of the above questions require further explanation or clarification that could not be made in the					
	Given the state-year timing overlapping with the federal fiscal year, the most recent single audit showed the same findings as the previous year's audit. The actions were already in place for the federal fiscal year 2025.				

Section 11 - Timely and Meaningful Public Participation, 2605(b)(12) - Assurance 12, 2605(c)(2)

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

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LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 11 – Timely and Meaningful Public Participation

Section 11: Timely and Meaningful Public Participation, 2605(b)(12), 2605(C)(2)

- 11.1 How did you obtain input from the public in the development of your LIHEAP plan? Select all that apply. Note: Tribes do not need to hold a public hearing but must ensure participation through other means.
- ☐ Tribal Council meeting(s)
- □ Public Hearing(s)
- ☐ Draft Plan posted to website and available for comment.
- ☐ Hard copy of plan is available for public view and comment.
- □ Request for comments on draft Plan is advertised.
- \boxtimes Stakeholder consultation meeting(s)
- ☐ Comments are solicited during outreach activities.
- ☑ Other Describe:

Throughout the year, Massachusetts solicits and considers the comments and participation of the public and community stakeholders through a variety of methods including but not limited to the quarterly meetings of the EOHLC HEAP Advisory Group, monthly meetings of the Massachusetts Energy Directors' Association (MEDA), quarterly meetings of the Arrearage Management Program (AMP) Best Practices group, the annual HEAP training conference and regular program monitoring.

Public Hearings, 2605(a)(2) - For States and the Commonwealth of Puerto Rico Only

11.3 List the date and location(s) that you held public hearing(s) on the proposed use and distribution of your LIHEAP funds?

_	Date	Event Description
1	Scheduled for 6/9/25	EOHLC LIHEAP Advisory Group Meeting and Preliminary Hearing
2	Scheduled for 7/8/25	Public Hearing

11.4. How many parties commented on your plan at the hearing(s)? TBD

11.5 Summarize the comments you received at the hearing(s).

11.6 What changes did you make to your LIHEAP plan as a result of public participation and solicitation of input?

TBD

Section 12 - Fair Hearings, 2605(b)(13) - Assurance 13

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

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LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 12 – Fair Hearings

Section 12: Fair Hearings, 2605(b)(13) - Assurance 13

12.1 How many fair hearings did the grant recipient have in the prior federal Fiscal Year?

TBD

12.2 How many of those fair hearings resulted in the initial decision being reversed?

TBD

12.3 Describe any policy or procedural changes made in the last federal Fiscal Year as a result of fair hearings?

TBD

12.4 Describe your fair hearing procedures for households whose applications are denied or not acted upon in a timely manner.

The appeals process requires an applicant initially to appeal to the Subgrantee and offers the opportunity to appeal to the state of Massachusetts if the applicant is not satisfied with the decision issued by the Subgrantee. Appeals must be made to the LAA within 20 working days of the date of any notice of eligibility or ineligibility. Applicants can also generally request an appeal, on a form provided by the Subgrantee, if they have not been notified of their application status within forty-five (45) days of the date of application.

Within 20 working days of receiving an appeal, the Subgrantee must generally:

- 1. Schedule a hearing if a hearing has been requested by the applicant or has been deemed necessary by the Subgrantee and send a notice to the applicant establishing the date, time and location of the hearing.
- 2. In all other cases, review and reconsider the applicant's application, including the possibility of obtaining additional income or other documentation.

In all cases, a decision is reached on the case and applicants are notified of the final decision in writing, along with notice of the applicant's right to and procedures for appeal to the state of Massachusetts.

Local appeals are accepted from November 1 through the fourth Friday in June.

State Level Fair Hearing (Appeal) Process

Appeals of a Subgrantee decision to the State are accepted from November 1 through the fourth Friday in August.

Applicants must appeal in writing to the State within 20 working days of the date of the final Subgrantee decision that includes the notice of appeal rights. All applicant files and information pertinent to the appeal will be reviewed, and the applicant and the Subgrantee will be notified of the decision in writing within 20 working days of receipt of the complete applicant file.

12.5 When and how are applicants informed of these rights?

Massachusetts requires all Applicants to be notified of their right to appeal specific Subgrantee decisions in the heating assistance/crisis assistance and energy conservation programs. Written notification of these rights must be given:

- 1. When the Applicant first applies for assistance;
- 2. When a Subgrantee provides an Applicant with a notice of either eligibility or ineligibility;
- 3. When a Subgrantee issues a final decision of denial on an appeal.

Section 13 - Reduction of home energy needs, 2605(b)(16) - Assurance 16

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 13 – Reduction of Home Energy Needs

Section 13: Reduction of Home Energy Needs, 2605(b)(16) - Assurance 16

13.1 Describe how you use LIHEAP funds to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance?

In accordance with LIHEAP regulations and pending the availability of funds, Subgrantees provide such services as: needs assessment, budget counseling, energy education/awareness and vendor relations as part of the ongoing servicing of eligible households. These services, under Assurance 16 of the HEAP statute, are directed toward households that may be in financial/energy crisis requiring individual attention beyond the standard course of action.

The Commonwealth of Massachusetts encourages working with utilities on issues impacting users, particularly elders, expanding education, awareness efforts, and referrals. Massachusetts monitors the Assurance 16 activities conducted by Subgrantees through annual contracting and monitoring process to ensure compliance with funding requirements.

13.2 How do you ensure that you don't use more than 5% of your LIHEAP funds for these activities?

The amounts set aside to fund these activities are predetermined by Massachusetts so that it does not exceed the 5% threshold.

13.3 Describe the impact of such activities on the number of households served in the previous federal Fiscal Year? Impact can be measured in many different ways: using logic models, data tracking systems, process evaluation, impact evaluation, number of households served versus applied, and performance management for example.

Subgrantee staff work with deliverable and utility vendors to prevent emergency situations like running out of fuel and termination of service. Further they work to enroll applicants into arrearage management programs (AMPs) and assist to arrive at affordable monthly budget payments. Enrollment in AMP leverages millions of dollars for LIHEAP clients. For those that engage in budget management activities, households track their monthly income and engage in activities that improve their understanding of their household expenses and methods of decreasing those expenses when possible.

13.4 Describe the level of direct benefits provided to those households in the previous federal Fiscal Year.

The amount of direct benefits expended from the previous fiscal year was \$128,866,068 (through April 30, 2025).

13.5 How many households received these services?

TBD

Section 14 - Leveraging Incentive Program, 2607A

U.S. Department of Health and Human Services **Administration for Children and Families**

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Clearance No.: 0970-0075 Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) **MODEL PLAN**

Section 14 – Leveraging Incentive Program

Section 14: Leveraging Incentive Program, 2607(A)

14.1 Do you plan to submit an application for the leveraging incentive program?

XNo

14.2 Describe instructions to any third parties or local agencies for submitting LIHEAP leveraging resource information and retaining records.

In the years OCS offers the Leveraging Incentive Program under the LIHEAP, Massachusetts requests supporting documentation of non-federal leveraged resources (local, public, and private funds) within a reasonable timeframe from Subgrantees, utility companies, and resource providers such as United Way, Salvation Army, etc.

Once received, each Leveraging Resource Form would be vetted through a state review process and a statewide Leveraging Resource Report prepared for the Secretary's signature and submitted to the Office of Community Services, U.S. Department of Health and Human Services for the purpose of receiving the Leveraging Incentive

14.3 For each type of resource or benefit to be leveraged in the upcoming year that will meet the

requirements of 45 C.F.R. § 96. 87(d)(2)(iii), describe the following:

Resource	What is the type of	What is the source(s)	How will the resource be integrated and
Resource	resource or benefit?	of the resource?	coordinated with LIHEAP?
1	Margin Over Rack (MOR)	EOHLC Heating Oil at discounted or below market prices.	The MOR pricing method is used by Local Administrating Agencies to purchase #2 fuel oil from local dealers on behalf of their clients. Participating dealers are paid for deliveries based on margin of 75 cents per gallon over a daily average rack price, based on the Oil Price Information Service (OPIS). Dealers either receive the MOR price or their current posted price for the delivery date, whichever is less.
2	Utility Discount Rates	Investor-Owned Utility Companies	All income eligible LIHEAP applicants automatically qualify for discounts on their utility bills. These discounts can save up to 42% on each bill.
3	Combined Fuel Funds	Subgrantees	LAAs use their combined fuel funds to assist certain HEAP eligible and over-income households. HEAP eligible households can receive additional benefits to pay for home heating costs through locally established fuel funds.
4	Weatherization Support	In-kind contributions and funding from utility companies, and property owners.	Certain HEAP eligible households can also receive utility funded weatherization support.
5	Supplemental State Allocation	From time to time, the Massachusetts State Legislature has allocated supplemental funds to provide home energy assistance to income eligible households.	Federal HEAP funds can be augmented using state appropriated funds.

Section 15 - Training

U.S. Department of Health and Human Services Administration for Children and Families

 \boxtimes

Yes

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075 Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM LIHEAP) MODEL PLAN

Section 15 – Training **Section 15: Training** 15.1 Describe the training you provide for each of the following groups: a. Grant recipient Staff: Formal training provided virtually, on-site, and/or formal training conference How often? Annually \boxtimes Biannually \boxtimes As needed Other - Describe: П Employees are provided with policy manual \boxtimes Other - Describe: b. Local Agencies: Formal training provided virtually, on-site, and/or formal training conference How often? \boxtimes Annually Biannually As needed \boxtimes Other - Describe: \boxtimes Employees are provided with policy manual Other - Describe: Subgrantees receive information through Informational Memorandums \boxtimes and emailed listserve messages from the state of Massachusetts throughout the program year. c. Vendors Formal training provided virtually, on-site, and/or formal training conference How often? Annually Biannually As needed П Other - Describe: Policies communicated through vendor agreements \boxtimes Policies are outlined in a vendor manual 15.2 Does your training program address fraud reporting and prevention?

No

Section 16 - Performance Goals and Measures, 2605(b)

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Clearance No.: 0970-0075 Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 16 – Performance Goals and Measures

Section 16: Performance Goals and Measures, 2605(b) - Required for States Only

16.1 Describe your progress toward meeting the data collection and reporting requirements of the four required LIHEAP performance measures. Include timeframes and plans for meeting these requirements and what you believe will be accomplished in the coming federal Fiscal Year.

Massachusetts currently collects the required LIHEAP performance measures.

The state of Massachusetts reviews the performance data provided by the Subgrantees and vendors which further informs program decisions and/or policies. For instance, Massachusetts reviews the energy burden before and after receiving HEAP to ensure that there is an acceptable difference in change for each of the energy types and that overall the energy burden remains below 4% after receiving HEAP benefit.

Section 17 - Program Integrity, 2605(b)(10)

U.S. Department of Health and Human Services **Administration for Children and Families**

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) **MODEL PLAN** Section 17 – Program Integrity Section 17: Program Integrity, 2605(b)(10) 17.1 Fraud Reporting Mechanisms a. Describe all mechanisms available to the public for reporting cases of suspected waste, fraud, and abuse. Select all that apply. Online Fraud Reporting \boxtimes **Dedicated Fraud Reporting Hotline** \boxtimes Report directly to local agency/district office or Grant recipient office Report to State Inspector General or Attorney General \boxtimes Forms and procedures in place for local agencies/district offices and vendors to report \boxtimes fraud, waste, and abuse Posted in local administering agencies offices \boxtimes Other - Describe: There is also a state Whistleblower provision in place. b. Describe strategies in place for advertising the above referenced resources. Select all that apply Printed outreach materials \boxtimes Addressed on LIHEAP application \boxtimes Website Printed outreach materials \Box Other - Describe: At the annual HEAP training, a presentation is made by either the Office of the Comptroller of the \boxtimes Commonwealth or the Massachusetts Office of the Inspector General, or other appropriate staff and training materials are provided to the Subgrantees annually. 17.2. Identification Documentation Requirements a. Indicate which of the following forms of identification are required or requested to be collected from LIHEAP applicants or their household members. Collected from Whom? Type of Identification Collected All Adults in All Household Applicant Only Household Members Required Required Required Social Security card is photocopied and retained \boxtimes Requested Requested Requested \boxtimes \boxtimes Required Required Required Social Security number (Without actual Card) X Requested \boxtimes Requested \boxtimes Requested Government-issued identification \boxtimes Required Required Required card (i.e., driver's license, state ID, Requested Requested Requested Tribal ID, passport, etc.)

L	11	rour in, pussport, etc.)						
		Other	Applicant Only Required	Applicant Only Requested	All Adults in Household Required	All Adults in Household Requested	All Household Members Required	All Household Members Requested
	1	Proof of Address	\boxtimes					
- [

b. Describe any exceptions to the above policies.

17.3. Citizenship / Legal Residency Verification

What are your procedures for ensuring that household members are U.S. citizens or qualified non-citizens who are qualified to receive LIHEAP benefits? Select all that apply.

	Clients sign an attestation of citizenship or U.S. citizen or qualified non-citizen.
\boxtimes	Client's submission of Social Security cards is accepted as proof of U.S. citizen or qualified
	non-citizen.
\boxtimes	Non-citizens must provide documentation of immigration status.
\boxtimes	Citizens must provide a copy of their birth certificate, naturalization papers, or passport.
	Non-citizens are verified through the SAVE system.
	Tribal members are verified through Tribal enrollment records/Tribal ID card.
	Other - Describe:
\boxtimes	Applicants sign an attestation verifying their understanding that only United States Citizens or Qualified Aliens are eligible to receive federal energy assistance benefits and certifying under the penalties of perjury that all information they submit is true and complete to the best of their knowledge.
17 4 I	ncome Verification
	methods does your agency utilize to verify household income? Select all that apply.
\boxtimes	Require documentation of income for all adult household members
\boxtimes	Pay stubs Pay stubs
\boxtimes	Social Security award letters
\boxtimes	Bank statements
\boxtimes	Tax statements
\boxtimes	Zero income statements
\boxtimes	Unemployment Insurance letters
	Other - Describe:
\boxtimes	Computer data matches:
\boxtimes	Income information matched against state computer system (e.g., SNAP, TANF)
	Proof of unemployment benefits verified with state Department of Labor
	Social Security income verified with SSA
	Utilize state directory of new hires
	Other - Describe:
17.5 Id	lentification Verification
	be what methods are used to verify the authenticity of identification documents provided by clients
or hou	sehold members. Select all that apply
	Describe what methods are used to verify the authenticity of identification documents provided by clients or household members. Select all that apply
	Verify SSNs with Social Security Administration
	Match SSNs with death records from Social Security Administration or state agency
	Match SSNs with state eligibility/case management system (e.g., SNAP, TANF)
	Match with state Department of Labor system
	Match with state and/or federal corrections system
	Match with state child support system
	Verification using private software (e.g., The Work Number)
	In-person certification by staff (for tribal grant recipients only)
	Match SSN/Tribal ID number with tribal database or enrollment records (for tribal grant
	recipients only)
	Other - Describe:
\boxtimes	Certification by Subgrantee staff.
17.6. P	Protection of Privacy and Confidentiality
	be the financial and operating controls in place to protect client information against
impro	per use or disclosure. Select all that apply.
	Policy in place prohibiting release of information without written consent
\boxtimes	Grant recipient LIHEAP database includes privacy/confidentiality safeguards.
	Employee training on confidentiality for:
\boxtimes	Grant recipient employees

\boxtimes	Local agencies/district offices
\boxtimes	Employees must sign confidentiality agreement
\boxtimes	Grant recipient employees
\boxtimes	Local agencies/district offices
\boxtimes	Physical files are stored in a secure location.
\boxtimes	Electronic files are protected in a secure location.
	Other - Describe:
	Verifying the Authenticity
	policies are in place for verifying vendor authenticity? Select all that apply.
\boxtimes	All vendors must register with the state/tribe.
\boxtimes	All vendors must supply a valid SSN or TIN/W-9 form.
\boxtimes	Vendors are verified through energy bills provided by the household.
	Grant recipient and/or local agencies/district offices perform physical monitoring of
	vendors.
	Other - Describe and note any exceptions to policies above:
	As now of the southwesting museum the condenie very include to must independ on with an
\boxtimes	As part of the contracting process, the vendor is required to provide the Subgrantee with an acceptable vendor certification document to authenticate the vendor.
	acceptable vendor certification document to admenticate the vendor.
17.8. E	Benefits Policy - Gas and Electric Utilities
	policies are in place to protect against fraud when making benefit payments to gas and
	c utilities on behalf of clients? Select all that apply.
	Applicants required to submit proof of physical residency.
	Applicants must submit current utility bill.
\boxtimes	Data exchange with utilities that verifies:
\boxtimes	Account ownership
\boxtimes	Consumption
\boxtimes	Balances
\boxtimes	Payment history
\boxtimes	Account is properly credited with benefit
	Other - Describe:
\square	Centralized computer system/database tracks payments to all utilities.
\boxtimes	Centralized computer system automatically generates benefit level.
\boxtimes	Separation of duties between intake and payment approval.
	Payments coordinated among other energy assistance programs to avoid duplication of
	payments.
\boxtimes	Payments to utilities and invoices from utilities are reviewed for accuracy. Computer databases are periodically reviewed to verify accuracy and timeliness of
\boxtimes	payments made to utilities.
\boxtimes	Direct payment to households are made in limited cases only.
	Procedures are in place to require prompt refunds from utilities in cases of account closure.
	Vendor agreements specify requirements selected above and provide enforcement
	mechanism.
	Other - Describe:
	Benefits Policy - Bulk Fuel Vendors
	procedures are in place for averting fraud and improper payments when dealing with
	uel suppliers of heating oil, propane, wood, and other bulk fuel vendors? Select all that
apply. ⊠	Vendors are checked against an approved vendor list.
	Centralized computer system/database is used to track payments to all vendors.
	Clients are relied on for reports of non-delivery or partial delivery.
	Two-party checks are issued naming client and vendor.
	Direct payment to households is made in limited cases only.
	Vendors are only paid once they provide a delivery receipt signed by the client.
	vendors are only pard once mey provide a derivery receipt signed by the chefit.

	Conduct monitoring of bulk fuel vendors.
\boxtimes	Bulk fuel vendors are required to submit reports to the grant recipient.
\boxtimes	Vendor agreements specify requirements selected above, and provide enforcement mechanism
\boxtimes	Other - Describe: Printed delivery slips or computer printouts from the vendors are required.
17.10.	Investigations and Prosecutions
	be the Grant recipient's procedures for investigating and prosecuting reports of fraud,
	y sanctions placed on clients, staff, or vendors found to have committed fraud. Select
	t apply.
	Refer to state Inspector General.
	Refer to local prosecutor or state Attorney General.
	Refer to U.S. DHHS Inspector General (including referral to OIG hotline).
\boxtimes	Local agencies/district offices or Grant recipient conduct investigation of fraud complaints from public.
\boxtimes	Grant recipient attempts collection of improper payments. If so, describe the recoupment process. Subgrantees are instructed to recoup the value of the assistance rendered to ineligible applicants, when applicable. As stated on the back of the HEAP application, Applicants are fully liable for repayment in these situations. Subgrantees are encouraged to use the applicable recoupment notice template provided by the state of Massachusetts. The notice advises Applicants of their responsibility to make restitution. Subgrantees are advised to reduce the Applicant's benefit level in the subsequent program year or pursue collection/legal action.
	Clients found to have committed fraud are banned from LIHEAP assistance. For how long is a household banned?
\boxtimes	Contracts with local agencies require that employees found to have committed fraud are reprimanded and/or terminated.
	Vendors found to have committed fraud may no longer participate in LIHEAP.
\boxtimes	Other - Describe: An Applicant with "stop pay" or recoupment situation can apply for HEAP, however, no payments can be issued until either the Applicant submits information that clarifies or corrects their application or repays the benefit amount that was inappropriately received.
	of the above questions require further explanation or clarification that could not be in the fields provided, attach a document with said explanation here.

Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075 Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 18 - Certification Regarding Debarment, Suspension, and Other Responsibility Matters

Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters

Certification Regarding Debarment, Suspension, and Other Responsibility Matters - Primary Covered Transactions

Instructions for Certification

- 1. By signing and submitting this proposal, the prospective primary participant is providing the certification set out below.
- 2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
- 3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.
- 4. The prospective primary participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- 5. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meanings set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.
- 6. The prospective primary participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.
- 7. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion Lower Tier Covered Transaction," provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant

may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.

- 9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

Certification Regarding Debarment, Suspension, and Other Responsibility Matters - Primary Covered Transactions

- (1) The prospective primary participant certifies to the best of its knowledge and belief, that it and its principals:
- (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded by any Federal department or agency;
- (b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
- (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
- (d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State or local) terminated for cause or default.
- (2) Where the prospective primary participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion - Lower Tier Covered Transactions

Instructions for Certification

- 1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.
- 2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.
- 3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or had become erroneous by reason of changed circumstances.

- 4. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meaning set out in the Definitions and Coverage sections of rules implementing Executive Order 12549. You may contact the person to which this proposal is submitted for assistance in obtaining a copy of those regulations.
- 5. The prospective lower tier participant agrees by submitting this proposal that, [[Page 33043]] should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
- 6. The prospective lower tier participant further agrees by submitting this proposal that it will include this clause titled ``Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction,' without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from covered transactions, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.
- 8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

Certification Regarding Debarment, Suspension, Ineligibility a Voluntary Exclusion--Lower Tier Covered Transactions

- (1) The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal department or agency.
- (2) Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal
- By checking this box, the prospective primary participant is providing the certification set out above.

Section 19: Certification Regarding Drug-Free Workplace Requirements

U.S. Department of Health and Human Services Administration for Children and Families

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 19 – Certification Regarding Drug-Free Workplace Requirements

Section 19: Certification Regarding Drug-Free Workplace Requirements

This certification is required by the regulations implementing the Drug-Free Workplace Act of 1988: 45 CFR Part 76, Subpart, F. Sections 76.630(c) and (d)(2) and 76.645(a)(1) and (b) provide that a Federal agency may designate a central receipt point for STATEWIDE AND STATE AGENCY-WIDE certifications, and for notification of criminal drug convictions. For the Department of Health and Human Services, the central point is: Division of Grants Management and Oversight, Office of Management and Acquisition, Department of Health and Human Services, Room 517-D, 200 Independence Avenue, SW Washington, DC 20201.

Certification Regarding Drug-Free Workplace Requirements (Instructions for Certification)

- 1. By signing and/or submitting this application or grant agreement, the grant recipient is providing the certification set out below.
- 2. The certification set out below is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grant recipient knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, the agency, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. For grant recipients other than individuals, Alternate I applies.
- 4. For grant recipients who are individuals, Alternate II applies.
- 5. Workplaces under grants, for grant recipients other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grant recipient does not identify the workplaces at the time of application, or upon award, if there is no application, the grant recipient must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grant recipient's drug-free workplace requirements.
- 6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio studios).
- 7. If the workplace identified to the agency changes during the performance of the grant, the grant recipient shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).

Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grant recipients' attention is called, in particular, to the following definitions from these rules:

Controlled substance means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

Conviction means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

Criminal drug statute means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

Employee means the employee of a grant recipient directly engaged in the performance of work under a grant, including: (i) All direct charge employees; (ii) All indirect charge employees unless their impact or involvement is insignificant to the performance of the grant; and, (iii) Temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grant recipient's payroll. This definition does not include workers not on the payroll of the grant recipient (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grant recipient's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Certification Regarding Drug-Free Workplace Requirements Alternate I. (Grant

recipients Other Than Individuals)

The grant recipient certifies that it will or will continue to provide a drug-free workplace by:,

- (a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grant recipient's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- (b) Establishing an ongoing drug-free awareness program to inform employees about --
- (1) The dangers of drug abuse in the workplace;
- (2) The grant recipient's policy of maintaining a drug-free workplace;
- (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
- (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- (d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will --
- (1) Abide by the terms of the statement; and
- (2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- (e) Notifying the agency in writing, within ten calendar days after receiving notice under paragraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- (f) Taking one of the following actions, within 30 calendar days of receiving notice under paragraph (d)(2), with respect to any employee who is so convicted -(1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
- (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- (g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs (a), (b), (c), (d), (e) and (f).
- (B) The grant recipient may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance	(Street address.	city, county,	state, zi	n code)
i ince of i criotimance	(Dui cot mani cos	city, country,	, butter, Li	p couc

* Address Line 1, do not enter P.O. Box
Address Line 2
Address Line 3

*City	*State	*Zip Code
Check if there are wo	orkplaces on file that are not identific	ed here. Alternate II. (Grant recipients
Who Are Individuals	s)	
	• •	
		f the grant, he or she will not engage in the session, or use of a controlled substance in

(b) If convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity, he or she will report the conviction, in writing, within 10 calendar days of the conviction, to every grant officer or other designee, unless the Federal agency designates a central point for the receipt of such notices. When notice is made to such a central point, it shall include the identification number(s) of each affected grant.

[55 FR 21690, 21702, May 25, 1990]

By checking this box, the prospective primary participant is providing the certification set out above.

Section 20: Certification Regarding Lobbying

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Section 20 – Certification Regarding Lobbying

Section 20: Certification Regarding Lobbying

The submitter of this application certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, ""Disclosure Form to Report Lobbying," in accordance with its instructions
- (3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that:

If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

By checking this box, the prospective primary participant is providing the certification set out above.

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-0075

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LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Assurances

- (1) use the funds available under this title to—
 - (A) conduct outreach activities and provide assistance to low-income households in meeting their home energy costs, particularly those with the lowest incomes that pay a high proportion of household income for home energy, consistent with paragraph (5);
 - (B) intervene in energy crisis situations;
 - (C) provide low-cost residential weatherization and other cost-effective energy-related home repair; and
 - (D) plan, develop, and administer the State's program under this title including leveraging programs, and the State agrees not to use such funds for any purposes other than those specified in this title:
- (2) make payments under this title only with respect to--
 - (A) households in which one or more individuals are receiving-- (i)assistance under the

State program funded under part A of title IV of the Social Security Act;

- (ii) supplemental security income payments under title XVI of the Social Security Act;
 - (iii) food stamps under the Food Stamp Act of 1977; or
- (iv) payments under section 415, 521, 541, or 542 of title 38, United States Code, or under section 306 of the Veterans' and Survivors' Pension Improvement Act of 1978; or
- (B) households with incomes which do not exceed the greater of -
- (i) an amount equal to 150 percent of the poverty level for such State; or
- (ii) an amount equal to 60 percent of the State median income;

(except that a State may not exclude a household from eligibility in a fiscal year solely on the basis of household income if such income is less than 110 percent of the poverty level for such State, but the State may give priority to those households with the highest home energy costs or needs in relation to household income.

(3) conduct outreach activities designed to assure that eligible households, especially households with elderly individuals or disabled individuals, or both, and households with high home energy burdens, are made aware of the assistance available under this title, and any similar energy-related assistance available under subtitle B of title VI (relating to community services block grant program) or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act; coordinate its activities under this title with similar and related programs administered by the Federal Government and such State, particularly low-income energy-related programs under subtitle B of title VI (relating to community services block grant program), under the

subtitle B of title VI (relating to community services block grant program), under the supplemental security income program, under part A of title IV of the Social Security Act, under title XX of the Social Security Act, under the low-income weatherization assistance

program under title IV of the Energy Conservation and Production Act, or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;

- (5) provide, in a timely manner, that the highest level of assistance will be furnished to those households which have the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size, except that the State may not differentiate in implementing this section between the households described in clauses 2(A) and 2(B) of this subsection;
- (6) to the extent it is necessary to designate local administrative agencies in order to carry out the purposes of this title, to give special consideration, in the designation of such agencies, to any local public or private nonprofit agency which was receiving Federal funds under any low-income energy assistance program or weatherization program under the Economic Opportunity Act of 1964 or any other provision of law on the day before the date of the enactment of this Act, except that -
 - (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and
 - (B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, then the State shall give special consideration in the designation of local administrative agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds for the fiscal year preceding the fiscal year for which the determination is made;
- (7) if the State chooses to pay home energy suppliers directly, establish procedures to --
 - (A) notify each participating household of the amount of assistance paid on its behalf;
 - (B) assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment made by the State under this title;
 - (C) assure that the home energy supplier will provide assurances that any agreement entered into with a home energy supplier under this paragraph will contain provisions to assure that no household receiving assistance under this title will be treated adversely because of such assistance under applicable provisions of State law or public regulatory requirements; and
 - (D) ensure that the provision of vendor payments remains at the option of the State in consultation with local grant recipients and may be contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households, including providing for agreements between suppliers and individuals eligible for benefits under this Act that seek to reduce home energy costs, minimize the risks of home energy crisis, and encourage regular payments by individuals receiving financial assistance for home energy costs;
- (8) provide assurances that,
 - (A) the State will not exclude households described in clause (2)(B) of this subsection from receiving home energy assistance benefits under clause (2), and
 - (B) the State will treat owners and renters equitably under the program assisted under this title;
- (9) provide that--
 - (A) the State may use for planning and administering the use of funds under this title an amount not to exceed 10 percent of the funds payable to such State under this title for a fiscal year; and
 - (B) the State will pay from non-Federal sources the remaining costs of planning and administering the program assisted under this title and will not use Federal funds for such

remaining cost (except for the costs of the activities described in paragraph (16));

- (10) provide that such fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursal of and accounting for Federal funds paid to the State under this title, including procedures for monitoring the assistance provided under this title, and provide that the State will comply with the provisions of chapter 75 of title 31, United States Code (commonly known as the "Single Audit Act");
- (11) permit and cooperate with Federal investigations undertaken in accordance with section 2608;
- (12) provide for timely and meaningful public participation in the development of the plan described in subsection (c);
- (13) provide an opportunity for a fair administrative hearing to individuals whose claims for assistance under the plan described in subsection (c) are denied or are not acted upon with reasonable promptness; and
- (14) cooperate with the Secretary with respect to data collecting and reporting under section 2610.
- (15) * beginning in fiscal year 1992, provide, in addition to such services as may be offered by State Departments of Public Welfare at the local level, outreach and intake functions for crisis situations and heating and cooling assistance that is administered by additional State and local governmental entities or community-based organizations (such as community action agencies, area agencies on aging and not-for-profit neighborhood-based organizations), and in States where such organizations do not administer functions as of September 30, 1991, preference in awarding grants or contracts for intake services shall be provided to those agencies that administer the low-income weatherization or energy crisis intervention programs.
- * This assurance is applicable only to States, and to territories whose annual regular LIHEAP allotments exceed \$200,000. Neither territories with annual allotments of \$200,000 or less nor Indian tribes/tribal organizations are subject to Assurance 15.
- (16) use up to 5 percent of such funds, at its option, to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance, including needs assessments, counseling, and assistance with energy vendors, and report to the Secretary concerning the impact of such activities on the number of households served, the level of direct benefits provided to those households, and the number of households that remain unserved.
- By checking this box, the prospective primary participant is providing the certification set out above.

Plan Attachments

U.S. Department of Health and Human Services Administration for Children and Families August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Clearance No.: 0970-0075 Expiration Date: 02/28/2027

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP) MODEL PLAN

Plan Attachments

The following documents must be attached to this application

- Delegation Letter is required if someone other than the Governor or Chairman Certified this Report.
- Heating component benefit matrix, if applicable
- Cooling component benefit matrix, if applicable
- Minutes, notes, or transcripts of public hearing(s).

Optional: Policy Manual

Optional: Subrecipient contract

Optional: Model Plan Participation notes for Tribes