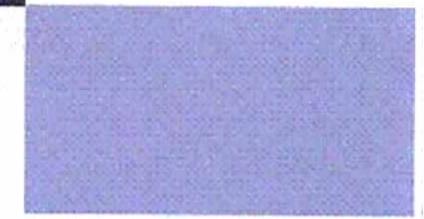


Public Health Assessment for

GENERAL ELECTRIC SITE-UNKAMET BROOK (a/k/a GE-HOUSATONIC RIVER) PITTSFIELD, BERKSHIRE COUNTY, MASSACHUSETTS EPA FACILITY ID: MAD002084093 JUNE 18, 2003

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES PUBLIC HEALTH SERVICE Agency for Toxic Substances and Disease Registry



THE ATSDR PUBLIC HEALTH ASSESSMENT: A NOTE OF EXPLANATION

This Public Health Assessment was prepared by ATSDR pursuant to the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA or Superfund) section 104 (i)(6) (42 U.S.C. 9604 (i)(6), and in accordance with our implementing regulations (42 C.F.R. Part 90). In preparing this document, ATSDR has collected relevant health data, environmental data, and community health concerns from the Environmental Protection Agency (EPA), state and local health and environmental agencies, the community, and potentially responsible parties, where appropriate.

In addition, this document has previously been provided to EPA and the affected states in an initial release, as required by CERCLA section 104 (i)(6)(H) for their information and review. The revised document was released for a 30-day public comment period. Subsequent to the public comment period, ATSDR addressed all public comments and revised or appended the document as appropriate. The public health assessment has now been reissued. This concludes the public health assessment process for this site, unless additional information is obtained by ATSDR which, in the agency's opinion, indicates a need to revise or append the conclusions previously issued.

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Final Release

General Electric Site-Unkamet Brook

PUBLIC HEALTH ASSESSMENT GENERAL ELECTRIC SITE UNKAMET BROOK PITTSFIELD, BERKSHIRE COUNTY, MASSACHUSETTS CERCLIS NO. MAD002084093

Prepared by

MASSACHUSETTS DEPARTMENT OF PUBLIC HEALTH BUREAU OF ENVIRONMENTAL HEALTH ASSESSMENT ENVIRONMENTAL TOXICOLOGY PROGRAM under a cooperative agreement with Public Health Service Agency for Toxic Substances and Disease Registry Atlanta, Georgia

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Preface

The Massachusetts Department of Public Health (MDPH) prepared this public health assessment as part of its cooperative agreement with the U.S. Agency for Toxic Substances and Disease Registry. In addition MDPH points out that this is only one of 10 General Electric sites for which public health assessments or health consultations are being or have been prepared. Thus any conclusions presented here cannot be extrapolated to any other area of the General Electric site or to the entire General Electric site as a whole. Finally, MDPH has attempted to gather available data for the General Electric site through many visits to the U.S. Environmental Protection Agency and the Massachusetts Department of Environmental Protection offices for file reviews or document retrieval. MDPH is preparing a Summary public health assessment that will address health and exposure concerns for the GE sites as a whole. That document will be released for public review and comment.

SUMMARY

The Unkamet Brook Area site of the General Electric (GE) site in Pittsfield, Massachusetts is one of 10 areas being evaluated in separate public health assessments and health consultations.¹ In addition, the Massachusetts Department of Public Health (MDPH) is conducting or has conducted other health activities (e.g., descriptive analysis of cancer incidence data, ongoing serum polychlorinated biphenyl [PCB] analyses for Pittsfield area residents).

The Unkamet Brook Area site comprises property owned by GE and the U.S. Navy, a commercial area, and a lowland area. The area of the site owned by GE and the U.S. Navy and the commercial area are fenced while the lowland area is not fenced. At the time of this health assessment, this site is bounded to the north by Dalton Avenue, to the east by properties including the New England Gas Transnational Company right-of-way, to the south by Penn Central Railroad tracks, and to the west by the eastern edge of the Building OP-2 parking lot and California Avenue. The site is transected by Merrill Road. Formerly, ordnance, plastics and transformer divisions operated in the facilities portion of the site. Currently, ordnance and plastics operations are taking place there.

The main compounds and medium of concern at the site are PCBs in soil, particularly for past employees at the site who had contact with the former interior landfill prior to capping. Residents living nearby, and people traversing the site could also have had opportunities for exposure to PCBs in surface soil, sediment, and surface water. However, given the surface cover conditions and evidence of low usage of the site, the past and present opportunities for exposure to surface soil, sediment, and surface water are expected to be infrequent.

Under current conditions (e.g., land use, fences, vegetation, pavement, remediation activities), the Unkamet Brook Area site is classified as a "No Apparent Public Health Hazard" because current exposure opportunities are limited. However, past opportunities for exposure to high surface soil PCB levels to workers in the fenced portion of the former interior landfill and potentially to recreational users in the unfenced portion of the former interior landfill may have posed a greater health hazard than current conditions. Factors limiting opportunities for exposure (e.g., pavement, marshy conditions, heavy vegetation) suggest that under past conditions, adverse health effects might not necessarily have occurred. If remedial activities are not properly completed/maintained, additional debris and/or contamination were to be exposed in this area, the use of the site (e.g., residential development), its physical characteristics were to change (e.g., wooded areas cleared), construction activities were to occur, or the integrity of institutional controls (e.g., fences) were to be compromised, the site might pose a "Public Health Hazard" in the future, depending on the extent to which opportunities for exposure increase.

¹ For a discussion of the difference between public health assessments and risk assessments, see Appendix B.

BACKGROUND

A. Purpose and Health Issues

The Unkamet Brook Area site is one of 10 areas that comprise the GE site in Pittsfield. Massachusetts. On September 25, 1997 the GE site was proposed by the U.S. Environmental Protection Agency (EPA) for the National Priorities List (NPL) (EPA 1997). When a site is proposed for listing, the U.S. Agency for Toxic Substances and Disease Registry (ATSDR) is required by federal law to conduct a public health assessment for the site. MDPH has a cooperative agreement with ATSDR to conduct public health assessments at NPL or other sites in Massachusetts. Thus, public health assessments for nine of the 10 areas of the GE site are being conducted by MDPH under its cooperative agreement with ATSDR. The tenth area, Allendale School Property, was evaluated by ATSDR in a health consultation. A health consultation was also conducted by ATSDR for Silver Lake. Negotiations between EPA and GE resulted in EPA's decision not to add the site to the NPL contingent on various cleanup actions agreed to by GE. In October 2000, a court-ordered consent decree was signed by EPA and GE, and it was agreed that GE would perform remediation actions to U.S. Environmental Protection Agency (EPA) and Massachusetts Department of Environmental Protection (MA DEP) performance standards (e.g., an average of less than 10 parts per million (ppm) PCBs in recreational surface soils, and an average of less than 2 ppm PCBs in residential soils). However, remediation does not eliminate past exposures and exposures occurring at parts of the site that may not yet have been remediated.

The 10 areas evaluated as part of the GE site are as follows:

- 1. Newell Street Area I
- 2. Newell Street Area II
- 3. East Street Area 1
- 4. East Street Area 2
- 5. Unkamet Brook Area
- 6. Hill 78 Area
- 7. Lyman Street
- 8. Allendale School Property
- 9. Housatonic River and Silver Lake
- 10. The Former Oxbows

Because each site has unique characteristics and opportunities for exposure, separate evaluations were developed for each of the 10 sites listed above. In addition, MDPH is also preparing a summary document for the GE site as a whole that will contain MDPH's overall assessment of public health implications for the entire site.

The GE site has a long history in terms of community health concerns. MDPH has been involved in addressing public health issues in the area since the early 1980s, when it issued a fish consumption advisory for the Housatonic River based on elevated PCB levels in fish. These final public health assessments address public health concerns related to contaminants found at the GE site, as well as health studies or exposure investigations that have been conducted or are ongoing

by MDPH in the area. These studies include a PCB exposure assessment study completed in 1997 (The information booklet from this report is included as appendix E), a descriptive assessment completed in 2002 of cancer incidence for the Housatonic River area for a 13-year period, an ongoing evaluation of serum PCB levels among residents who called the MDPH PCB Hotline concerned about their opportunities for exposure to PCBs in the Housatonic River, and a 2000 expert panel report on non-occupational PCB health effects (The information booklet from this report is included as appendix F).

The public health assessments or health consultations for the GE site review environmental data for the 10 areas mentioned above. They do not consider opportunities for past worker exposures within the GE facilities themselves (e.g., handling of materials containing PCBs), although they do consider opportunities for exposure to contaminants found in outdoor air, soil, or surface water bodies (including biota) for all potentially affected populations, including workers. Exposures to groundwater and sediments of the Housatonic River and its tributaries will be discussed in the public health assessment for the River.

These public health assessments also do not include evaluations of specific residential properties throughout Pittsfield (with the exception of properties evaluated as part of the site investigations for the 10 areas of the site). As part of the Residential Fill Property Project, the Massachusetts Department of Environmental Protection (MA DEP) and EPA have sampled residential properties suspected of containing elevated PCB levels in soil due to past use of fill material. As a result of public health concerns following the discovery of the use of PCB-contaminated soil for residential fill, MDPH has offered and continues to offer to any resident concerned about their opportunities for exposure to PCBs the service of completing an exposure assessment questionnaire and, as warranted, having their blood tested for PCB levels.

B. Site Description and History

The Unkamet Brook Area site is located in the eastern portion of the GE facility in Pittsfield, Massachusetts, and comprises property owned by GE, U.S. Navy, a commercial area, and a lowland area (See Figure 1).

The GE property portion of the Unkamet Brook Area site is situated north of Merrill Road and is bordered to the east by the Penn Central Railroad tracks, to the north by Dalton Avenue, and to the west by the eastern edge of Building OP-1 parking lot (See Figure 2)². The GE portion includes an access-restricted facility and undeveloped wetlands to the east of the brook (See Figure 3). The brook runs through the eastern-central portion of the facility, adjacent to the fence along the parking lot (Blasland Bouck and Lee, Inc. 1995).

The ordnance, plastics, and transformer manufacturing divisions have all operated in this area of the site in the past; however, only ordnance and plastics operations are taking place there at this time. The ordnance operations are taking place in Buildings OP-1, and OP-2. (OP-3 is currently not in use). In 1993, these operations were sold to the Martin Marietta Corporation (formerly Lockheed Martin) and are now operated by General Dynamics. GE has retained ownership of

 $^{^{2}}$ The site boundaries have changed somewhat after the Consent Decree. These public health assessment documents describe the sites and the site boundaries as they existed prior to the signing of the Consent Decree in 2000.

the property at Buildings OP-1 and OP-2, though the buildings are owned by the United States Navy. The property at Building OP-3, which is located east of the commercial area, is owned by the United States Navy.

The commercial area of the site is located between the south side of Merrill Road and the Penn Central Railroad tracks (See Figure 2). The lowland area of the site includes the bottom section of Unkamet Brook from the Penn Central Railroad tracks to the confluence with the Housatonic River, as well as the immediate floodplain on both sides of the brook north of the railroad tracks, and additional floodplain and wetland areas to the northeast of the brook to the North of Merrill Rd. This area is densely vegetated.

The former waste stabilization basin is located in the center of the Unkamet Brook Area (see Figure 2). The former waste stabilization basin was a bog area with earthen embankments added to it. It was used to clarify and equalize process wastewater from the facilities and as a catch basin for non-contact cooling waters. In December 1979, in accordance with an agreement between GE and the MA DEP, process wastewater was no longer discharged to the waste stabilization basin. The basin was remediated between August 1980 and June 1981. The remediation activities consisted of placing a synthetic fabric cover over the standing liquids to prevent vapor emissions. Cement and bentonite materials were then placed over the sludge layer. The standing liquids were then pumped out of the basin, pretreated, and discharged to the publicly owned treatment works. Then the sludge layer, cement, and bentonite materials were removed and disposed of off-site. Lastly, the basin was filled with gravel, capped with soil, and seeded to install a vegetative cover. An extensive environmental sampling effort determined the waste stabilization basin to be a source of groundwater contamination (e.g., chlorinated solvents) under the site (Blasland, Bouck, and Lee, 1995b).

The employee parking lot located on the GE property was formerly a landfill area that covers approximately 14 acres. GE used this landfill for solid waste disposal until the late 1970s. Currently, Unkamet Brook flows through the area that was the former interior landfill, with the parking area to the west and wetlands to the east. The area of the former interior landfill has been determined through the use of aerial photographs, visual field surveys, a magnetometer survey, and PCB soil sampling data. The magnetometer survey characterized the western portion of the landfill as exhibiting a highly irregular magnetic field indicative of buried metallic objects near the surface. The eastern portion of the landfill exhibited a smoother magnetic field, indicating the absence of buried metal objects (Blasland, Bouck and Lee, 1995a). In the summer of 1998, drums and capacitors were observed in the brook in the former interior landfill area, and were subsequently removed (Blasland, Bouck and Lee, 1998). Also, an extensive PCB surface soil, surface sediment, and surface water sampling effort was undertaken to further characterize PCB contamination in the area (Blasland, Bouck and Lee, 1998).

C. Site Visit

For the purposes of this health assessment, MDPH staff conducted five site visits: one on March 13, 1998, with EPA Region I and ATSDR representatives; one on April 9, 1998, with MA DEP and GE representatives; one on August 20,1998; and one on July 27, 1999. The site visit conducted on June 21, 2001, following initiation of remedial activities outlined in the Consent

Decree³, provided an update of on-going activities at the GE sites. There are fences around all GE facilities and access is restricted to authorized personnel only. MDPH staff observed the presence of a footpath along the outside of the GE facility fence, immediately adjacent to Unkamet Brook. However, no evidence of recreational activities (e.g., trash, discarded toys, campfire pits) was observed. Inflatable booms were observed within the brook itself. The Unkamet Brook site is predominantly paved within the GE facilities, while the unfenced areas (e.g., marsh area east of the GE facility parking lot and the lowland area south of the commercial area) are, with the exception of the commercial area, heavily vegetated. Figure 3 shows the surface cover of the site.

D. Demographics

The Unkamet Brook Area site is located southeast of Silver Lake in the eastern section of Pittsfield. The 1980 U.S. Census indicated that 51,974 persons lived in the city of Pittsfield. The 1990 U.S. Census showed a population of 48,622, which is a 6.5% decrease from the 1980 population. The 2000 U.S. Census totaled a population of 45,793, which is a 5.8% decrease from 1990 and an 11.5% decrease from 1980. The sex, race, and age breakdowns for Pittsfield are presented in Table 1 (U.S. Census 2001).

Within the city of Pittsfield, the Unkamet Brook Area site is located in both census tract 9010 and census tract 9011. These census tracts were newly created for the 1990 U.S. Census. The 2000 U.S. Census shows that 5,226 individuals reside in census tract 9010 and 3,503 individuals reside in census tract 9011. The sex, race, and age breakdowns for Pittsfield, based on the 2000 U.S. Census, are presented in Table 1 (U.S. Census 2000).

E. Health Outcome Data

Cancer incidence as reported by the Massachusetts Cancer Registry (MCR) for the city of Pittsfield is described in Table 2. To determine whether Pittsfield experienced elevated cancer rates, standardized incidence ratios (SIRs) were calculated⁴. For the years 1995 through 1999, the most recent years for which cancer incidence data are available, no cancers were statistically significantly elevated (MDPH 2002b).

MDPH evaluated cancer incidence data for Pittsfield, Lenox, Lee, Stockbridge, and Great Barrington and for smaller geographic areas within each community for the period from 1982 through 1994. Cancers evaluated include bladder, liver, breast, non-Hodgkin's lymphoma, thyroid and Hodgkin's disease. Results of this analysis were presented in a separate health consultation report released in April 2002. Cancer information relevant to the GE sites was examined for patterns that might indicate an environmental exposure pathway (MDPH 2002a).

³ The Consent Decree was signed by several regulatory agencies, GE, and the city of Pittsfield.

⁴A detailed explanation of SIRs is presented in Appendix D.

ENVIRONMENTAL CONTAMINATION AND OTHER HAZARDS

To evaluate whether a site poses an existing or potential hazard to an exposed or potentially exposed population, health assessors review all available on-site and off-site environmental contamination data for all media (e.g., soil, surface water, groundwater, air). The quality of the environmental data is discussed in the Quality Assurance and Quality Control section. Physical conditions of the contaminant sources and physical hazards, if any, are discussed in the Physical and Other Hazards section. A plain language glossary of environmental health terms can be found at the end of this document (Appendix C).

A. On-Site Contamination

Surface soil, soil boring, surface sediment, sediment boring, surface water, groundwater, fish, and air data from sampling at the Unkamet Brook Area site were available to MDPH⁵. Data for surface soil of 0 to 0.5 feet (ft), surface sediment of 0 to 0.5 ft, surface water, groundwater, and air data were screened for this site. The soil, sediment, surface and groundwater samples were analyzed for PCBs, volatile organic compounds (VOCs), semivolatile organic compounds (SVOCs), dioxin, polycyclic aromatic hydrocarbons (PAHs), and/or metals. Not all samples were analyzed for all compounds. Air samples were analyzed for PCBs. In addition, soil and sediment samples were analyzed for dioxins and groundwater samples were analyzed for furans. Data for subsurface soil, subsurface sediment, and groundwater were qualitatively reviewed.

Health assessors use a variety of health-based screening values, called comparison values, to help decide whether compounds detected at a site might need further evaluation. These comparison values include environmental media evaluation guides (EMEGs), reference dose media evaluation guides (RMEGs), cancer risk evaluation guides (CREGs), maximum contaminant levels for drinking water (MCLs), or other applicable standards. These comparison values have been scientifically peer reviewed or derived using scientifically peer-reviewed values and published by ATSDR and/or EPA. The MA DEP has established Massachusetts's maximum contaminant levels (MMCL) for public drinking water supplies. EMEG, RMEG, MCL, and MMCL values are used to evaluate the potential for noncancer health effects. CREG values provide information on the potential for carcinogenic effects. For chemicals that do not have these comparison values available for the medium of concern, EPA risk-based concentrations (RBCs) developed by EPA regional offices, are used. For lead, EPA has developed a hazard standard for residential soil (EPA 2001).

If the concentration of a compound exceeds its comparison value, adverse health effects are not necessarily expected. Rather, these comparison values help in selecting compounds for further consideration. For example, if the concentration of a chemical in a medium (e.g., soil) is greater than the EMEG for that medium, the potential for exposure to the compound should be further evaluated for the specific situation to determine whether noncancer health effects might be possible. Conversely, if the concentration is less than the EMEG, it is unlikely that exposure

⁵ Most data considered in this public health assessment are pre-Consent Decree.

would result in noncancer health effects. EMEG values are derived for different durations of exposure according to ATSDR's guidelines. Acute EMEGs correspond to exposures lasting 14 days or less. Intermediate EMEGs correspond to exposures lasting longer than 14 days to less than one year. Chronic EMEGs correspond to exposures lasting one year or longer. CREG values are derived assuming a lifetime duration of exposure. RMEG values also assume chronic exposure. All the comparison values (i.e., CREGs, EMEGs, RMEGs, and RBCs) are derived assuming opportunities for exposure in a residential setting.

Tables 3 through 6 show the minimum, mean, and maximum values of the compounds for which data are available that exceeded their respective health-based comparison values, in the case of polycyclic aromatic hydrocarbons (PAHs) and inorganic compounds, typical background values.

Surface soil samples were collected from the former landfill area, the floodplain area near OP-3, and near the confluence of the brook and the Housatonic River after the remediation of the waste stabilization basin (Table 3a). Fifty-eight surface soil samples were tested for PCBs at a depth of 0- to 1- ft. Two samples were analyzed for dioxins, and 34 were analyzed for PAHs, VOCs, SVOCs, and metals. Levels of PCBs, dioxins, and PAHs (i.e., acenaphthylene, benzo(a)pyrene, and dibenz(a,h)anthracene) were detected that exceeded their respective health-based comparison values (see Table 3a). The highest PCB levels were detected in samples collected from the former interior landfill and from south of the former waste stabilization basin both in unfenced, but heavily vegetated areas. More than half of the samples were collected from the floodplain located in between Unkamet Brook and the Housatonic River. The two soil samples analyzed for dioxins were collected from the floodplain and wetlands south of Building OP-3. These two samples had levels of 0.0692 parts per billion (ppb) and 0.2274 ppb.

Another PCB surface soil (0 - 0.5 ft.) sampling effort was undertaken in 1998 after the discovery and removal of debris (e.g., drums, capacitors) from the Unkamet Brook in the unfenced, but marshy and/or heavily vegetated, portion of the former interior landfill area. Forty-seven PCB surface soil samples were taken ranging from 0.725 parts per million (ppm) to 105,000 ppm with an average of 2,588.95 ppm (Blasland, Bouck and Lee, 1998) (see Table 3b).

For subsurface soil from the Unkamet Brook Area site, 26 samples were collected from January through June 1991 from an area just south of the former waste stabilization basin and near the OP-1 building at depths ranging from 2- to 24- ft at 2-ft intervals and analyzed for PCBs. The PCB levels ranged from nondetectable to 3.1 ppm. Out of the 26 samples, eight samples were analyzed for VOCs, eight samples for SVOCs, two samples for metals, and one sample for pesticides. No samples exceeded comparison values. In addition, 12 samples were collected from January to March 1991 at depths ranging from 24 to 235 ft at 2 ft intervals and analyzed for VOCs and SVOCs.

Fifteen surface sediment samples were collected at 0- to 0.5-ft before the remediation of the waste stabilization basin. Only levels of PCBs exceeded the respective health-based comparison values (see Table 4a). In general, the concentrations of PCBs detected decreased the farther downstream the sample was collected. The highest level detected (i.e., 114 ppm) was from a sample collected just downstream from the former waste stabilization basin.

Surface sediment samples were collected from 0- to 0.5-ft after the remediation of the waste stabilization basin. Fifty-three surface sediment samples were analyzed for PCBs, two were analyzed for dioxin, and 5 for metals. Levels of PCBs, dioxins, and lead were detected that exceeded their respective health-based comparison values (see Table 4b). The two highest PCB levels detected (i.e., 421 and 389.8 ppm) were found in samples taken just downstream from the former interior landfill. In general, the PCB levels decreased the farther downstream from the former interior landfill the samples were collected. Dioxins were detected in one sample taken upstream and one sample taken downstream from the former interior landfill. The highest lead level was detected in a sample collected upstream from the former interior landfill. The lead levels decreased in the next three samples taken downstream until rising slightly in the sample farthest downstream.

Another PCB surface (0 - 0.5 ft.) sediment sampling effort was undertaken in 1998 after the discovery and removal of debris (e.g., drums, capacitors) from the Unkamet Brook in the unfenced, but marshy and/or heavily vegetated former interior landfill area. Nineteen PCB surface sediment samples were taken ranging from 0.972 ppm to 263 ppm with an average of 57.25 ppm (Blasland, Bouck, and Lee, 1998) (see Table 4c).

For subsurface sediment from the Unkamet Brook Area site before the remediation of the waste stabilization basin, five samples were collected from the waste stabilization basin from June through October 1979 at unknown depths and analyzed for PCBs. The PCB levels ranged from nondetectable to 418 ppm. The five samples were also analyzed for VOCs, SVOCs, and metals. In addition, 21 samples were collected from November 1979 through June 1980 at depths ranging from 0 to 56 inches at varying intervals (8-16 inches) and analyzed for VOCs and metals. Some compounds (e.g., benzene, chlorobenzene, and methylene chloride) were detected at levels exceeding their respective health-based comparison values.

For subsurface sediment from the Unkamet Brook Area site after the remediation of the waste stabilization basin, 117 samples were collected from 1982 through September 1991 and analyzed for PCBs. One hundred and ten samples were taken at unknown depths. Seven samples were collected at depths ranging from 0- to 2- ft at varying intervals (0.5- to 2- ft). The PCB levels ranged from nondetectable to 430 ppm. The highest levels were found near the former landfill. Out of the 117 samples, 95 samples were analyzed for a single VOC (i.e., chlorobenzene) and seven samples were analyzed for multiple VOCs, SVOCs, PAHs, and metals. Two compounds, (i.e., benzo(a)pyrene and dioxin) were detected at levels exceeding their respective health-based comparison values.

Surface water samples were collected before the remediation of the waste stabilization basin. Fifteen samples were analyzed for PCBs and VOCs. Levels of PCBs, chlorobenzene, and trichloroethylene were detected at levels that exceeded their respective health-based comparison values (see Table 5a). The sole detection of PCBs was located just downstream from the former interior landfill. That one sample had a PCB concentration of 0.0005 parts per million (ppm). Chlorobenzene was detected in 10 of 15 samples collected downstream from both the interior landfill and the former waste stabilization basin. Trichloroethylene was detected in two samples located where Unkamet Brook feeds into the Housatonic River (Blasland, Bouck, and Lee, Inc. 1990, Blasland Bouck and Lee, Inc. 1994).

For surface water samples collected after the remediation of the waste stabilization basin, levels of PCBs, benzene, chlorobenzene, and methylene chloride were detected that exceeded their respective health-based comparison values (see Table 5b). Twenty-two samples were analyzed for PCBs. Some VOCs were analyzed for in 32 samples, while other VOCs were analyzed for in 34. The highest PCB concentration was detected in a sample collected just downstream from the former interior landfill. This location also yielded the sole PCB detection collected before remediation of the waste stabilization basin. Concentrations of benzene, chlorobenzene, and methylene chloride were distributed evenly throughout the brook. Although the maximum concentrations and frequency of detection of contaminants in surface water increased in the sampling done after the remediation, the concentrations of contaminants generally decreased over time (Blasland, Bouck, and Lee, Inc. 1990, Blasland Bouck and Lee, Inc. 1994).

Another PCB surface water sampling effort was undertaken in 1998 after the discovery and removal of debris (e.g., drums, capacitors) from the Unkamet Brook in the former interior landfill area. Nine PCB surface water samples were analyzed with detections exceeding health-based comparison values (Blasland, Bouck, and Lee, 1998) (see Table 5c).

For groundwater from the Unkamet Brook Area site before the remediation of the waste stabilization basin, which occurred between 1980 and 1981, at least 70 samples⁶ were collected and analyzed for PCBs. PCBs were detected in 25 samples, with detections ranging from 0.05 to 7.9 ppm. Approximately 246 samples were collected and analyzed for VOCs and 173 samples were collected and analyzed for metals. Many compounds were detected at low concentrations.

For groundwater from the Unkamet Brook Area site after the remediation of the waste stabilization basin, at least 56 samples were collected from 1982 through February 1991 and analyzed for PCBs. PCB levels ranged from nondetectable to 4.3 ppb. Out of these 56 samples, eight samples were analyzed for VOCs and seven samples for metals. In addition, at least 232 samples were collected from 1982 through December 1991 and analyzed for VOCs; at least 70 samples were collected from 1982 through August 1991 and analyzed for WOCs; and in August 1991, two samples were collected and analyzed for furans. Some compounds were detected at concentrations slightly exceeding screening values (i.e., benzene, chlorobenzene, methylene chloride, and zinc). In general, the concentrations of contaminants decreased after remediation. A VOC plume that originated from the waste stabilization basin is believed to be moving towards the Housatonic River and may have already reached it. The exact number of samples taken from 1982 through 1989 is unknown because only detected results were reported for samples collected during those years.

Air monitoring for PCBs was conducted during two time periods at the site. Some samples were taken with a high-volume sampler, while others were taken with a low-volume sampler. Low-volume samplers were placed at five locations on the former interior landfill in 1983 and the high-volume sampler was placed at Building OP-3 from 1991 through 1992 (Blasland, Bouck and Lee 1995b). Currently, EPA recommends using a high-volume sampler, not a low-volume

⁶ The exact number of samples taken from 1979 through 1981 is unknown because only detected results were reported for samples collected during those years.

pump when testing for PCBs. In addition, the method used to collect low-volume samples in 1983 was not the same as the EPA methodology and lacked certain QA/QC controls. This is discussed further in the QA/QC section.

The air sampling was conducted as part of the site assessment work during the following two periods:

- July 18 through July 19, 1983, (low-volume sampling at five stations on and around the landfill); and,
- August 1991 through August 1992, (high-volume sampling one to three times per month at the beginning, middle, and end of each month, except for June 1992 with four sampling times).

For all the sampling periods combined, 31 high-volume sample results were available for review. Of these, 11 samples were taken during the summer months (i.e., mid-May through mid-September). For all low-volume samples which were collected from July 18 through July 19, 1983, a total of 15 sample results were available for review. Table 6 summarizes these results:

- Eight of 31 high-volume results showed PCB detections, with a mean concentration, of 0.00053 microgram per cubic meter (µg/m³);
 - Seven of 11 high-volume results from the summer months showed PCB detections, with a mean concentration of 0.001 μ g/m3; and
 - One of 20 high-volume results from the non-summer months showed PCB detections, with a mean concentration of 0.0003 μ g/m3.
- Ten of 15 low-volume results from the summer months showed PCB detections, with a mean concentration of $0.025 \ \mu g/m^3$.

An ambient air monitoring station to establish background concentrations was set up at the Berkshire Community College 3.5 miles west of the GE sites. High-volume sampling was conducted during the following periods:

- August 1991 through August 1992, one to three times per month at the beginning, middle, and end of each month, except for June 1992, which had four sampling times;
- May 1993 through August 1993, twice per month at the beginning and middle of each month;
- June 1995 through August 1995, twice per month during the second and last weeks of each month; and
- July 1996 through September 1996, once per month.

Table 6 shows the results from the background sampling for PCBs:

- Nineteen of 48 results showed PCB detections, with a mean concentration of 0.0007 μ g/m³;
 - Fifteen of 27 results taken in the summer showed PCB detections, with a mean concentration of $0.001 \ \mu g/m^3$; and
 - Four of 21 results taken in the months other than the summer months (i.e., mid-May to mid-September) showed PCB detections, with a mean concentration of 0.0004 μ g/m³.

Thus, for high-volume sampling, total PCB concentrations were approximately the same as those detected at the background site. PCB concentrations were greater in summer months, and this increase was also seen in the background sampling. Low-volume sampling detected PCB concentrations were higher than background levels. This sampling was limited to a two-day period and samples were collected from the former interior landfill (Blasland, Bouck and Lee 1995b).

Because of concerns regarding organic contaminants in groundwater at the site, indoor air monitoring for the volatile organic compounds (VOCs) (i.e., benzene and chlorobenzene), was conducted in the basement of a commercial building on Merrill Road for this site. Six air samples were collected from six locations within the basement on August 27, 1988. These samples all showed non-detect levels of VOCs and their detection limits were all below background levels (Blasland, Bouck and Lee 1995b).

MDPH evaluated data from four fish samples that were collected from Unkamet Brook and analyzed for PCBs. Three rock bass, primarily water column feeders, with an average length of approximately 20 centimeters (cm) were analyzed and found to have PCB concentrations ranging from 2.1 ppm to 3.8 ppm, with a mean concentration of just over 3 ppm. A white sucker, which is a bottom feeder, with a length of 32 cm was also analyzed and found to have a PCB concentration of 3 ppm. The rock bass and white sucker species are not highly sought-after sportfish, and the samples were not of legal size. These samples were analyzed as individual skin-on filets. Skin-on filets are likely to have a higher PCB concentration, due to the inclusion of the skin and fat just underneath the skin in the sample. This method of analysis may overestimate the PCB concentration a person eating the fish might be exposed to. However, the levels in these fish exceed both the EPA screening value and the Food and Drug Administration action level. Evaluations of PCB concentrations in fish will be addressed in fish advisories for the Housatonic River and its tributaries.

B. Off-site Contamination

The GE site comprises 10 different areas, for which separate public health assessments are being developed. Those 10 areas are the Housatonic River/Silver Lake, the Former Oxbows (Oxbows A,B,C J, and K), East Street Area 1, East Street Area 2, Newell Street Area 1, Newell Street Area 2, the Unkamet Brook Area, Lyman Street, Hill 78 Area, and the Allendale School property. Environmental data for the Housatonic River, which borders the Unkamet Brook Area site, typically would be considered off-site from the Unkamet Brook Area site. However, the data will be addressed in a separate public health assessment for the Housatonic River rather than be included as off-site contamination for the Unkamet Brook Area site.

C. Quality Assurance/Quality Control (QA/QC)

The reports on GE facilities were also associated with two sampling and analysis plans that include information on QA/QC (Blasland, Bouck and Lee 1990, Blasland, Bouck and Lee 1994). Except for the low-volume air samples, other sampling results reviewed for this site indicate that QA/QC was performed appropriately for the samples. The ambient air sampling conducted in 1983 did not use the sampling methodology for collection of PCB samples that is currently

recommended by EPA and would not meet current EPA's QA/QC criteria for comparability, representativeness, precision, and accuracy. Other QA/QC controls such as co-located sampling locations, trip blanks, analytical method blanks, and sampling equipment calibration were also not included in the 1983 ambient air sampling program (Blasland, Bouck and Lee 1995b).

For surface soil, some values of PAH compounds were estimated because they were found at concentrations below the contract laboratory program required quantitation limit. For ground water and surface water, the mean concentration for some compounds could not be calculated because the method detection limits were not available.

No other QA/QC problems were identified that would alter the interpretations of the data for this site. All data have been approved by EPA pursuant to the Field Sampling Plan/Quality Assurance Project Plan (EPA 2000).

D. Physical and Other Hazards

The fence surrounding the GE Unkamet Brook facility is in good condition and there is no evidence of trespassing. There are no known physical hazards to people accessing the facilities portion of the site (i.e., GE employees and contractors) or the accessible parts of the site.

PATHWAY ANALYSIS

To determine whether nearby residents and people on-site were, are, or could be exposed to contaminants, an evaluation was made of the environmental and human components that lead to human exposure. The pathway analysis consists of five elements: a source of contamination, transport through an environmental medium, a point of exposure, a route of human exposure, and a receptor population.

Exposure to a chemical must first occur before any adverse health effects can result. Five conditions must be met for exposure to occur. First, there must be a source of that chemical. Second, a medium (e.g., water) must be contaminated by either the source or by chemicals transported away from the source. Third, there must be a location where a person can potentially contact the contaminated medium. Fourth, there must be a means by which the contaminated medium could enter a person's body (e.g., ingestion). Finally, the chemical must actually reach the target organ susceptible to the toxic effects from that particular substance at a sufficient dose for a sufficient time for an adverse health effect to occur (ATSDR 1993).

A completed exposure pathway exists when all of the above five elements are present. A potential exposure pathway exists when one or more of the five elements is missing and indicates that exposure to a contaminant could have occurred in the past, could be occurring in the present, or could occur in the future. An exposure pathway can be eliminated if at least one of the five elements is missing and will not likely be present. The discussion that follows incorporates only those pathways that are important and relevant to the site.

A. Completed Exposure Pathways

Surface Soil

Past and present opportunities for exposure to soil constituents at this site likely occurred in areas not covered by buildings or pavement. According to evidence observed during site visits as well as information obtained from the surface cover map (Figure 3), the majority of the unpaved areas at the site are in the undeveloped marsh east of the GE facility parking lot and in the floodplain area, south of the railroad tracks. Therefore, those sections of the site would present the greatest opportunity for exposure. Although access to these areas is not restricted by a fence, most of these areas are difficult to access due to heavy vegetation. Opportunities for exposure might have begun as early as the 1930s and 1940s, when PCBs began to be used by GE. Potentially affected populations include any persons engaging in recreational activities in the unpaved and unfenced areas of this site or past and present employees working at the site. Past and present exposures might have occurred through incidental ingestion of contaminated soils or possibly skin absorption of PCBs through direct contact with PCB contaminated soils.

B. Potential Exposure Pathways

Subsurface Soil

Future exposures to contaminated soils might occur should excavation activities or pavement removal take place. Exposure to PCBs through contact with these soils would mostly happen through incidental ingestion or possibly skin absorption. At this time, MDPH is not aware of excavation activities (e.g., new buildings) taking place or planned for the site. The public health assessment being developed for the Housatonic River will evaluate further whether fishing is occurring.

Surface Water and Sediment

Past and present exposures to compounds in surface water in Unkamet Brook might have occurred. Potentially affected populations include employees at the facility working in or around the brook and persons recreating near the brook. Exposures might have occurred through incidental ingestion of contaminated water or possibly skin absorption of PCBs through direct contact with PCB-contaminated water in the brook. Surface water from Unkamet Brook discharges to the Housatonic River. Surface water data for the Housatonic River itself is evaluated in the Public Health Assessment for the Housatonic River.

Exposures to contaminated sediment could occur should nearby residents use Unkamet Brook for certain recreational purposes (e.g., wading, swimming). This exposure scenario does not seem to be likely unless conditions at the site change.

Groundwater from the site discharges into the Housatonic River. However, it is difficult to assess the extent to which groundwater from the Unkamet Brook site might contribute to PCBs in the Housatonic River. Thus, although this might be considered a potential exposure pathway (e.g., via ingestion of fish contaminated with PCBs or incidental ingestion of and dermal contact with surface water), this public health assessment will not attempt to quantify the possible role of groundwater as a contributor of PCBs or other compounds for the Housatonic River. Also, surface water, sediment, and fish chemical concentration data exist for the Housatonic River itself and its tributaries. The public health assessment document being developed for the Housatonic River will evaluate opportunities for exposure to PCBs or other contaminants in the River utilizing all available data from the River and its tributaries.

Ambient Air

Past and present exposures to PCBs in ambient air at this site likely occurred to GE and other employees, contractors, and those who might have engaged in recreational activity in the unpaved and unfenced areas near the brook, and residents living in neighborhoods adjacent to the site through daily inhalation. Past exposures to organic constituents in ambient air might have occurred during remediation of the waste stabilization basin.

Fish

The fish sampling data from Unkamet Brook show that, under current conditions, the brook does not contain edible fish populations (i.e., sought-after sport fish of sufficient size). Some popular sport fish species were identified in the brook, but were not retained for analysis because they were not of legal size. However, if conditions in the brook change, it is possible that edible fish populations could thrive there. Consumption of these fish could then present a public health hazard. At this time, MDPH is not aware of any people fishing at the site. MDPH has a fish consumption advisory in place for the Housatonic River and its tributaries, which includes Unkamet Brook. This advisory will be comprehensively reevaluated in a separate public health assessment for the Housatonic River.

C. Eliminated Exposure Pathways

Groundwater

Past, present, and future exposures to contaminants in groundwater are unlikely to occur at this site because residences in the area, as well as Pittsfield as a whole, are on a municipal water supply. Residents are, therefore, unlikely to use the groundwater for potable purposes.

DISCUSSION

MDPH staff have summarized the available environmental data and exposure pathways for the Unkamet Brook Area site in this public health assessment. The completed exposure pathway was contact with surface soil. The main compounds of concern at the site are PCBs. Although some compounds in the surface water and sediment exceeded screening values, there seems to be little chance of contact with these media. Therefore opportunities for exposure in surface water and sediment will not be further evaluated in this health assessment. In soil samples, other compounds that exceeded screening values or screening values as well as typical background values were dioxins and three PAH compounds (i.e., benzo[a]pyrene, acenaphthylene, and dibenz[a,h]anthracene). Other compounds that exceeded screening values in at least some surface water samples were benzene, chlorobenzene, methylene chloride, and trichloroethylene.

Opportunities for exposure to these compounds are primarily via incidental ingestion or possible skin absorption of surface soil and surface water at the site or via inhalation of PCBs detected in ambient air. Groundwater at the site has not been and is not being used for drinking water or other industrial purposes and hence, groundwater does not present a complete exposure pathway. Although groundwater discharges to Unkamet Brook and ultimately to the Housatonic River, it is more appropriate to use actual chemical concentration data for these surface waters and sediments in estimating public health effects. Public health implications from opportunities for exposure to chemicals in the Housatonic River and possible plumes entering the river (e.g., groundwater for Unkamet Brook sites) will be further evaluated in the public health assessment for the river.

In evaluating the public health implications of opportunities for exposure to PCBs, MDPH has been conducting a variety of activities in the Housatonic River area. MDPH previously completed an exposure assessment study of the Housatonic River area (MDPH 1997). Residents

of eight communities that live within one-half mile of the Housatonic River were randomly chosen to participate in the exposure assessment study. In addition, residents who were not chosen for the study but who were concerned about exposure to PCBs were offered the opportunity to volunteer to participate in a separate effort.

The exposure assessment study found that although the participants generally had serum PCB levels within the reported background range for non-occupationally exposed individuals (ATSDR 2000), those who engaged in high-risk activities (e.g., high frequency and duration of consumption of contaminated fish) had higher serum PCB levels.

Because of the discovery during summer 1997 of widespread residential PCB soil contamination, MDPH is conducting a separate study of residents who might be at risk of exposure through contact with residential soil. MDPH set up a hotline number for individuals to call in with health-related concerns, complete exposure questionnaires, and request serum PCB testing. Since August of 1997, over 150 individuals have had their serum tested for PCBs. This is an ongoing community service by MDPH. Results of serum PCB testing and evaluation of the community health concerns resulting from the hotline calls will be reported in the summary public health assessment for the GE sites.

MDPH has also been conducting ongoing outreach with the local health community to inform them of activities in the area. For example, MDPH held Grand Rounds in 1993, 1996, 1997, September 2000, and December 2000 at the Berkshire Medical Center or North Adams Hospital to discuss MDPH activities, particularly those related to serum PCB testing, with health professionals at these facilities. During 1999, MDPH staff have spoken at a number of other health-related forums sponsored by local health professionals and community groups.

Other activities performed or ongoing by MDPH include the following:

- 1. MDPH conducted a descriptive cancer incidence analysis of selected cancer types (i.e., bladder cancer, liver cancer, non-Hodgkin's lymphoma, breast cancer, thyroid cancer and Hodgkin's disease) in Pittsfield, Lenox, Lee, Stockbridge, and Great Barrington that occurred from 1982 through 1994, utilizing data from the Massachusetts Cancer Registry. This analysis included evaluations of temporal and geographic trends (e.g., analysis of smaller geographic areas, or census tracts).
- 2. The Executive Office of Health and Human Services (EOHHS) convened an independent panel of national experts to advise MDPH on the most up-to-date information on possible health effects from non-occupational exposure to PCBs. A public meeting attended by the panel chair was held in Pittsfield in January 1999, prior to the first panel meeting. The panel prepared a written report that was submitted to EOHHS and released to the public in October 2000 (MDPH 2000). A public meeting attended by most of the panel members was held in Pittsfield in December 2000. In addition, panel members along with MDPH met with MDPH's advisory committee and with physicians at the Berkshire Medical Center.
- 3. MDPH established its Housatonic River Area Advisory Committee on Health in 1995. This committee is comprised of local residents, representatives from the local medical community,

environmental and health professionals, representatives from the offices of elected officials and local health departments. MDPH staff hold meetings with committee members to report on the status of various activities and to discuss and get feedback on the conduct of MDPH health activities and investigations (e.g., education and outreach) in the area.

Information gathered from these additional activities improve MDPH's ability to assess the public health implications of PCB contamination in the Pittsfield area. The following discussion of potential public health implications is based on available information. A summary public health assessment incorporating all available information from the individual GE site public health assessments and addressing public health and exposure concerns will be developed and released for public comment.

A. Chemical-Specific Toxicity Information

As noted earlier in this public health assessment, PCBs, dioxins, and three PAH compounds exceeded either comparison or typical background values in surface soil at the site.

In order to evaluate possible public health implications, estimates of opportunities for exposure to compounds (e.g., in soil) must be combined with what is known about the toxicity of the chemicals. ATSDR has developed minimal risk levels (MRL) for many chemicals. An MRL is an estimate of daily human exposure to a substance that is likely to be without an appreciable risk of adverse noncancer health effects over a specified duration of exposure. MRLs are derived based on no- observed-adverse-effect levels (NOAELs) or lowest-observed-adverse-effect levels (LOAELs) from either human or animal studies. The LOAELs or NOAELs reflect the actual levels of exposure that are used in studies. ATSDR has also classified LOAELs into "less serious" or "serious" effects. "Less serious" effects are those that are not expected to cause significant dysfunction or whose significance to the organism is not entirely clear. "Serious" effects are those that evoke failure in a biological system and can lead to illness or death. When reliable and sufficient data exist, MRLs are derived from NOAELs or from less serious LOAELs, if no NOAEL is available for the study. To derive these levels, ATSDR also accounts for uncertainties about the toxicity of a compound by applying various margins of safety to the MRL, thereby establishing a level that is well below a level of health concern.

PCBs

For PCBs, the rhesus monkey is the most sensitive animal species in terms of health effects resulting from exposure to PCBs, and studies in this species form the basis of ATSDR's screening values for PCBs. ATSDR derived a chronic oral MRL of 0.00002 milligrams per kilogram per day (mg/kg/day) for chronic exposure to PCBs. The MRL was based on a LOAEL for immunological effects (e.g., decreased IgM and IgG antibody levels in response to sheep red blood cells) in female rhesus monkeys administered 0.005 mg/kg/day aroclor 1254 by gavage for 55 months (Tryphonas et al. 1989, 1991a; as cited in ATSDR 2000). A LOAEL of 0.005 mg/kg/day for 37 months also induced adverse dermatological effects (e.g., prominent toe nail beds, elevated toe nails, separated toe nails) in adult monkeys (Arnold et al. 1993a; as cited in ATSDR 2000) as well as in their offspring (Arnold et al. 1995; as cited in ATSDR 2000). A

LOAEL of 0.005 mg/kg/day for 37 months in adult monkeys also induced effects (e.g., inflammation of tarsal glands, nail lesions, and gum recession) in their offspring.

An uncertainty factor of 300 was used to derive the chronic oral MRL (10 for extrapolation from a LOAEL to a NOAEL, 10 for human variability and 3 for extrapolation from animals to humans). These effects at the LOAELs discussed above are considered by ATSDR to be "less serious" effects. Other effects ("less serious" or "serious") were generally reported to occur at levels approximately four times greater than those that form the basis for the lowest LOAELs (ATSDR 2000). A panel of international experts cited support for this chronic oral MRL from human studies (ATSDR 2000).

ATSDR has also developed an intermediate oral MRL of 0.00003 mg/kg/day. The MRL was based on a LOAEL of 0.0075 mg/kg/day for neurobehavioral effects in infant monkeys that were exposed to a PCB congener mix representing 80% of the congeners typically found in human breast milk (ATSDR 2000).

ATSDR has not developed an MRL for the inhalation route of exposure because of a lack of sufficient data on which to base an MRL. The chronic MRL will be used for evaluating human health concerns associated with opportunities for exposure to PCBs at this site, regardless of duration or route of exposure. This is a conservative assumption.

While the above health effects were the most sensitive health effects (forming the basis of the MRL), a number of human and animal studies have suggested that other effects include liver damage, neurological effects, reproductive and developmental effects, and cancer. Also, the International Agency for Research on Cancer (IARC) has classified PCBs as "probable human carcinogens" based on sufficient evidence of carcinogenicity in animals and limited evidence in humans. Because it is difficult to show that a chemical causes cancer in humans, animal studies are used to identify chemicals that have the potential to cause cancer in humans. PCBs do cause cancer in animals. Thus, it is assumed that exposure to PCBs over a period of time might pose a risk for humans. The degree of risk depends on the intensity and frequency of exposure.

Dioxins

2,3,7,8-tetrachlorodibenzo-p-dioxin (TCDD) is one of 75 different congeners of chlorinated dibenzo-p-dioxins (CDDs). Dioxins are not intentionally manufactured but can be formed in the manufacturing process of chlorophenols (e.g., herbicides and germicides). The main environmental sources of dioxins are herbicides, wood preservatives, germicides, pulp and paper manufacturing plants, incineration of municipal and certain industrial and medical wastes, transformer/capacitor fires involving PCBs, exhaust from automobiles using leaded gasoline, chemical wastes from improper disposal, coal combustion, and residential wood burning stoves.

ATSDR has developed an MRL for TCDD of 1x10-9 mg/kg/day, or 1 picogram per kilogram per day (pg/kg/day) (ATSDR 1998). This was based on an LOAEL for developmental effects in rhesus monkeys. This MRL is similar to what ATSDR has estimated as a background exposure level of approximately 0.7 pg/kg/day for TCDD. ATSDR notes that the primary route of exposure to dioxin compounds for the general population is the food supply (e.g., fish), which is

the main contributor to the background exposure. The EPA has estimated that greater than 90 percent of the human body burden of dioxins is derived from foods. If one considers exposure to all CDD and chlorinated dibenzofuran congeners, the background exposure level increases to as much as 2.75 pg/kg/day (ATSDR 1998).

The EPA has determined that TCDD is a "probable human carcinogen" based on sufficient animal and limited or inadequate evidence in human studies. IARC has classified TCDD as carcinogenic to humans (Group 1) (ATSDR 1998).

PAH Compounds

PAHs are ubiquitous in soil. Combustion processes release PAHs into the environment. Therefore, the major sources of PAHs in soils, sediments, and surface water include fossil fuels, cigarette smoke, industrial processes, and exhaust emissions from gasoline engines, oil-fired heating, and coal burning. PAHs are also found in other environmental media and in foods, particularly charbroiled, broiled, or pickled food items, and refined fats and oils (ATSDR 1995).

No MRLs are available for benzo(a)pyrene or dibenz(a,h)anthracene. The primary health concern for these compounds is carcinogenicity, and EPA considers both compounds to be "probable human carcinogens," based on sufficient evidence in animal studies and inadequate evidence for human studies.

B. Evaluation of Possible Health Effects

For the Unkamet Brook Area site, populations that could have had opportunities for exposure to chemicals in surface soil include past and present employees at the site, residents living nearby, and people recreating on or traversing the site, including children. It is possible that nearby residents could have had opportunities for exposure to chemicals in surface soil at the site because the majority of the unpaved areas which contained elevated contaminant levels are not restricted to the general public. Employees on the site would have less opportunity for such exposure (e.g., employees walking between their cars and the building are unlikely to have much opportunity for exposure to chemicals in surface soil).

There does not appear to be evidence of substantial recreational activities (e.g., swimming, wading, playing, fishing) taking place on the accessible areas of the site. There was one worn path of unidentified usage along the fence, adjacent to the GE employee parking lot north of Merrill Road. Much of the unfenced areas of the site are wet, marshy, and/or heavily vegetated. Aerial photographs from 1969-1990 show that the accessible portions of the site have not considerably changed in ground cover or density of vegetation. In general, the conditions on the unfenced areas of the site and evidence of low usage of the site collected during three site visits, the past and present opportunities for exposure to surface soil for adult and child recreational activities are expected to be infrequent. Thus, these infrequent opportunities for exposure are not expected to result in health concerns.

For employees who might have had exposure to high soil concentrations of PCBs in the former interior landfill in the past while it was still active, exposure opportunities (i.e., 5 days a week, 50 weeks a year, for 52 years) were above the MRL, and approaching the lowest LOAEL. Over a 70-year lifetime such opportunities for exposure may have resulted in a moderate increased cancer risk. Presently the former interior landfill is partly under a parking lot and partly under the brook and its heavily vegetated banks; therefore, current opportunities for exposure for employees that would result in health concerns are unlikely.

It should be noted that the former interior landfill area is also currently undergoing remediation according to the consent decree signed by EPA and GE in October 2000. These remedial activities (i.e., rerouting the brook and capping the former interior landfill with clean soil) will effectively reduce surface soil exposure opportunities to levels that would not pose health concerns if completed properly. However, if remedial activities are not properly completed and/or maintained and site usage should change (e.g., development of the marsh areas), opportunities for exposure would increase and could present health concerns.

Thus, at the time of this health assessment exposure opportunities and associated health concerns appear limited and pose no apparent public health hazard, however, the site could have presented a public health hazard in the past or could present a public health hazard in the future depending on the extent to which opportunities for exposure increase.

Furthermore, the MDPH's 1997 Exposure Assessment Study concluded that serum levels of the non-occupationally exposed participants from communities surrounding the Housatonic River including Pittsfield were generally within background levels. The 2000 Expert Panel on the Health Effects of Non-Occupational Exposure to PCBs agreed that the available data indicate that serum PCB-levels for non-occupationally exposed populations from MDPH's Exposure Assessment Study are generally similar to the background exposure levels in recent studies (MDPH 2000). However, MDPH notes that serum PCB levels tended to be higher in older residents of the Housatonic River Area who were frequent and or long-term fish eaters or who reported opportunities for occupational exposure. In addition, there was some indication that other activities (e.g. fiddlehead fern consumption, gardening) may have contributed slightly to serum PCB levels.

The MDPH 2002 Assessment of Cancer Incidence Health Consultation showed that, for the majority of cancer types evaluated, residents of the Housatonic River Area did not experience excessive rates of cancer incidence during the period 1982-1994. For most primary cancer types evaluated, the incidence occurred at or below expected rates, concentrations of cancer cases appeared to reflect the population density, and, when reviewed in relation to the GE sites, the pattern of cancer incidence did not suggest that these sites played a primary role in this development. While Pittsfield did experience more cancer elevations than the other communities; and the pattern of some cancer types showed elevations that were statistically significantly higher than expected in certain areas or during certain time periods, no pattern among those census tracts with statistically significant elevations was observed. Specifically, although two of the three census tracts in Pittsfield adjacent to the GE site experienced statistically significant elevations in cancers of the bladder, breast, and NHL, a pattern suggesting that a common environmental exposure pathway played a primary role in these census tracts was not observed

nor were cases distributed more toward the vicinity of the GE sites. It is important to note however, that it is impossible to determine whether exposure to GE site contaminants may have played a role in any individual cancer diagnosis. Further review of the available risk factor and occupational information suggested that workplace exposures and smoking may have been potential factors in the development of some individuals' cancers (e.g., bladder cancer). However, the pattern of cancer in this area does not suggest that environmental factors played a primary role in the increased rates in this area (MDPH, 2002a).

As noted earlier in this PHA, more recent cancer incidence data for the period 1995-1999 shows that for Pittsfield as a whole, no cancer type was statistically significantly elevated. Although bladder cancer among males for Pittsfield as a whole was statistically significantly elevated during 1982 – 1994 (MDPH, 2002a), this cancer type occurred less often than expected among males during 1995 – 1999 (28 cases observed vs. approximately 36 cases expected) (MDPH, 2002b).

C. ATSDR Child Health Initiative

ATSDR and MDPH, through ATSDR's Child Health Initiative, recognize that the unique vulnerabilities of infants and children demand special emphasis in communities faced with contamination of their environment. Children are at a greater risk than adults from certain kinds of exposure to hazardous substances emitted from waste sites. They are more likely exposed because they play outdoors and because they often bring food into contaminated areas. Because of their smaller stature, they might breathe dust, soil, and heavy vapors close to the ground. Children are also smaller, resulting in higher doses of contaminant exposure per body weight. The developing body systems of children can sustain permanent damage if certain toxic exposures occur during critical growth stages. Most importantly, children depend completely on adults for risk identification and management decisions, housing decisions, and access to medical care.

MDPH evaluated the likelihood of exposures to children from contaminants in surface soil at the Unkamet Brook site and the nearby residential neighborhoods. See Section B ("Evaluation of Possible Health Effects") for a discussion of these exposure scenarios.

CONCLUSIONS

MDPH has conducted public health activities in the past for Pittsfield and the Housatonic River area. These included the MDPH Housatonic River Area Exposure Assessment Study, which concluded that serum levels of the non-occupationally exposed participants from communities surrounding the Housatonic River including Pittsfield were generally within background levels, the MDPH Expert Panel on the Health Effects of Non-occupational Exposure to PCBs, which generally agreed with these findings, and the MDPH Assessment of Cancer Incidence health consultation, which concluded that the pattern of cancer in this area does not suggest that environmental factors played a primary role in increased rates in this area. MDPH is currently conducting ongoing public health activities (e.g., exposure assessment survey and serum PCB testing, as warranted, on an individual basis as a public service). Information gathered from these additional activities will continue to improve MDPH's ability to assess the public health implications of PCB contamination at all sites being evaluated in public health assessments for the GE site. Thus, MDPH evaluation of potential public health implications related to the Unkamet Brook Area site is based on currently available information. Remediation activities, including additional work on the site by the environmental agencies to better define the nature and extent of contamination (surface, subsurface, PCBs, and other constituents) at the site will generate new information regarding the site. Information from this health assessment will be included in the summary public health assessment for all of the GE sites. In addition, concerns with regard to fish contamination in Unkamet Brook will be reconsidered as part of the Housatonic River Public Health Assessment.

The main compounds and environmental medium of concern at the site are PCBs in surface soil. Persons likely to have had the greatest opportunities for exposure to surface soil on site were workers who had contact with PCBs in surface soil at the landfill in the fenced part of the site prior to capping or potentially neighborhood residents using the unfenced portion of the site for recreation, particularly in the area of the former landfill where some erosion of an existing cap had occurred. However, marshy conditions and heavy vegetation may have limited these opportunities for exposure. Currently, remedial actions being overseen by EPA according to the Consent Decree (i.e., rerouting the brook and capping the former interior landfill with clean soil) should further limit current opportunities for exposure and should prevent opportunities for exposure in the future.

ATSDR requires that one of five conclusion categories be used to summarize findings of health consultations and health assessments. These categories are: 1) Urgent Public Health Hazard, 2) Public Health Hazard, 3) Indeterminate Public Health Hazard, 4) No Apparent Public Health Hazard, 5) No Public Health Hazard. A category is selected from site-specific conditions such as the degree of public health hazard based on the presence and duration of human exposure, contaminant concentration, the nature of toxic effects associated with site-related contaminants, presence of physical hazards, and community health concerns.

Under current conditions (e.g., fences, marshy conditions, vegetation, pavement, and remediation activities), ATSDR would classify the Unkamet Brook Area site as a "No Apparent Public Health Hazard" because current exposure opportunities are limited. Past opportunities for exposure to high concentrations of PCB-contaminated surface soil in the fenced portion of the former interior landfill area by workers or in the unfenced portion of the site near the former interior landfill by recreational users may have posed a greater health hazard than current conditions. Factors limiting opportunities for exposure (e.g., pavement, marshy conditions, heavy vegetation) suggest that under past conditions, adverse health effects might not necessarily have occurred. Based on ATSDR criteria, the site could pose a "Public Health Hazard" in the future if remediation activities are not properly completed/maintained or site conditions change (e.g., pavement removed, landfill debris exposed) such that exposure opportunities increase.

RECOMMENDATIONS

- 1. MDPH recognizes that there have been multiple opportunities for exposure to PCBs throughout Pittsfield and the Housatonic River area and supports ongoing remedial efforts to reduce opportunities for exposure to PCBs throughout Pittsfield and the Housatonic River Area.
- 2. MDPH supports ongoing site characterization efforts, including collection of additional samples and remedial activities, by the environmental regulatory agencies, in order to reduce opportunities for exposure to PCBs throughout the Pittsfield and Housatonic River area.

PUBLIC HEALTH ACTION PLAN

- Due to the discovery during summer 1997 of widespread residential PCB soil contamination, MDPH is conducting a separate study of residents who were concerned about this exposure. MDPH set up a hotline number for individuals to call in with healthrelated concerns, complete exposure questionnaires, and request serum PCB testing. Results of these more recent analyses of serum PCB levels and evaluation of the community health concerns expressed on the hotline calls are being developed as part of the summary public health assessment for the GE sites.
- 2. MDPH will continue to offer to evaluate any resident's opportunities for past exposure to PCBs and, if warranted, have their serum PCB levels determined.
- 3. As previously stated in the Health Consultation's Assessment of Cancer Incidence, Housatonic River Area, 1982-1994, MDPH will continue to monitor bladder cancer incidence in Pittsfield through the Massachusetts Cancer Registry to determine whether the pattern of bladder cancer changes.
- 4. MDPH established its Housatonic River Area Advisory Committee on Health in 1995. This committee is comprised of local residents, representatives from the local medical community, environmental and health professionals, representatives from the offices of elected officials and local health departments. MDPH staff will continue to hold meetings with committee members to report on the status of various activities and to discuss and get feedback on the conduct of MDPH health activities and investigations (e.g., development of study protocols, public health assessments) in the area.
- 5. MDPH will incorporate information from the Unkamet Brook Area site public health assessment into the summary of public health assessment for the GE sites.

6. Upon receipt from EPA of any additional data that EPA believes may warrant further public health assessment, MDPH will review this information and determine an appropriate public health response (e.g., health consultation, technical assistance).

This document was prepared by the Bureau of Environmental Health Assessment of the Massachusetts Department of Public Health. If you have any questions about this document, please contact Suzanne K. Condon, Director of BEHA/MDPH, 7th Floor, 250 Washington Street, Boston, Massachusetts 02108.

TABLES

	Pittsfield		Census Tract 9010		Census Tract 9011	
Characteristics	Persons	%	Persons	%	Persons	%
Age ¹						
Under 5	2719	5.9	298	5.7	167	4.76
5 - 14	6072	13.2	705	13.5	353	10.07
15 – 44	17924	39.1	1988	38.04	1009	28.8
45 - 64	10540	23.0	1262	24.15	869	24.8
65 and over	8538	18.6	973	18.61	1105	31.5
Sex						
male	21,765	47.5	2,485	47.55	1,619	46.22
female	24,028	52.5	2,741	52.45	1,884	53.78

Table 1. Demographic Characteristics of Pittsfield (2000 U.S. Census)

¹ Within Census Tracts 9002, 9010, and 9011, the total numbers of persons by race are higher than the total numbers of persons by sex and by age because many people might come from more than 2 different racial origins.

	Pittsfield		Census Trac	t 9010	Census Tra	ct 9011
Race	Persons	%	Persons	%	Persons	%
Not Hispanic or Latino:	44,859	97.96	5,191	99.33	3,472	99.12
White alone	41,951	91.61	5,036	96.36	3,414	97.46
Black or African American alone	1,592	3.48	68	1.30	18	0.51
American Indian and Alaska Native alone	57	0.12	1	0.02	1	0.03
Asian alone	525	1.15	43	0.82	15	0.43
Native Hawaiian and Other Pacific Islander alone	18	0.04	1	0.02	8	0.23
Some other race alone	70	0.15	11	0.21	1	0.03
Two or more races	646	1.41	31	0.59	15	0.43
Hispanic or Latino:	934	2.04	35	0.67	31	0.88
White alone	444	0.97	25	0.48	21	0.60
Black or African American alone	82	0.18	3	0.06	0	0.00
American Indian and Alaska Native alone	8	0.02	0	0.00	0	0.00
Asian alone	8	0.02	0	0.00	6	0.17
Native Hawaiian and Other Pacific Islander alone	2	0.0	2	0.04	0	0.00
Some other race alone	284	0.6	4	0.08	4	0.11
Two or more races	106	0.2	1	0.02	0	0.00

 Table 1 (cont.).
 Demographic Characteristics of Pittsfield (2000 U.S. Census)

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Table 2. Pittsfield Cancer Incidence: Expected and Observed Case Counts, with Standardized Incidence Ratios, 1995-1999

	<u>Exp</u>	<u>Obs</u>	<u>SIR</u>		<u>Exp</u>	<u>Obs</u>	<u>SIR</u>	
Bladder, Urinary	L			Melanoma of Skir	<u>1</u>			
Male	36.46	28	77	Male	22.34	16	72	
Female	15.43	14	91	Female	17.80	12	67	
Total	51.88	42	81	Total	40.14	28	70	
Brain and Other		<u>ous System</u>		Multiple Myeloma	<u>l</u>			
Male	9.65	9	93	Male	6.88	10	145	
Female	8.51	6	71	Female	6.68	4	NC*	
Total	18.15	15	83	Total	13.56	14	103	
<u>Breast</u>				Non-Hodgkin('s)	Lymphoma			
Male	1.65	1	NC*	Male	27.40	18	66	
Female	217.96	226	104	Female	27.74	17	61 #-	
Total	219.61	227	103	Total	55.14	35	63 ~-	
<u>Cervix Uteri</u>				Oral Cavity and Pharynx				
				Male	20.47	15	73	
Female	11.32	13	115	Female	11.24	3	NC*	
				Total	31.71	18	57 #-	
<u>Colon / Rectum</u>				<u>Ovary</u>				
Male	89.61	85	95					
Female	97.11	75	77 #-	Female	25.16	28	111	
Total	186.72	160	86					
<u>Esophagus</u>				Pancreas				
Male	12.24	9	74	Male	14.81	21	142	
Female	4.74	3	NC*	Female	17.81	10	56	
Total	16.98	12	71	Total	32.62	31	95	
Hodgkin's Disea				<u>Prostate</u>				
Male	4.64	4	NC*	Male	215.29	168	78 ^-	
Female	3.83	1	NC*					
Total	8.47	5	59					
Kidney and Ren		10	a -	Stomach		10		
Male	19.90	13	65	Male	15.06	10	66	
Female	13.83	9	65	Female	10.52	8	76	
. Total	33.72	22	65 #-	Total	25.58	18	70	
Larynx		40		<u>Testis</u>				
Male	11.24	10	89	Male	6.82	4	NC*	
Female	3.09	4	NC*					
Total	14.34	14	98	-				
Leukemia	40.00	45	00	<u>Thyroid</u>	4.00	2	NOt	
Male	16.23	15	92	Male	4.09	3	NC*	
Female	13.77	6	44 #-	Female	11.18	11	98	
Total	29.99	21	70	Total	15.28	14	92	
Liver and Intrah			NOt	<u>Uteri, Corpus and</u>	<u>l Uterus, NOS</u>			
Male	7.72	3	NC*	E	40.00	24	00	
Female	3.82	3	NC*	Female	42.36	34	80	
Total 11.54 6 52								
Lung and Brond		04	0.4	All Sites / Types	704 74	FO A	00.4	
Male	111.39	94	84 86	Male	701.74	584	83 ^-	
Female	96.82	83	86 85 #	Female	715.26	606	85 ^-	
Total	208.21	177	85 #-	Total	1417.00	1190	84 ^-	

Table 2 (continued). Pittsfield Cancer Incidence: Expected and Observed Case Counts, with Standardized Incidence Ratios, 1995-1999

Exp = expected case count, based on the Massachusetts average age-specific incidence rates for this cancer

Obs = observed case count

SIR = standardized incidence ratio [(Obs / Exp) X 100]

* = SIR and statistical significance not calculated when Obs < 5

+ indicates number of observed cases is statistically significantly higher than the expected number of cases

- indicates number of observed cases is statistically significantly lower than the expected number of cases

indicates statistical significance at the $\mathbf{p} \leq 0.05$ level

~ indicates statistical significance at the $\mathbf{p} \le 0.01$ level, as well as at the $\mathbf{p} \le 0.05$ level $^{\circ}$ indicates statistical significance at the **p** <= 0.001 level, as well as at the **p** <= 0.05 and **p** <=

0.01 levels

Compound	Detects/ Samples	Minimum (mg/kg)	Mean ¹ (mg/kg)	Maximum (mg/kg)	Comparison Value	Background
Total PCBs ²	56/58	ND (0.05)	26.44	650	CREG = 0.4	N/A
Dioxin Toxicity Equivalence (µg/kg)	2/2	0.0692	0.1483	0.2274	Chronic EMEG (child) = 0.05 Chronic EMEG (adult) = 0.7	N/A
Acenaphthylene	16/34	0.06 J	0.465	5.9	N/A	N/A
Benzo(a)pyrene	30/34	0.04 J	1.217	13	CREG = 0.1	0.17 - 0.22
Dibenz[a,h]anthracene	21/34	0.045 J	0.464	5.5	CREG* = 0.02	N/A

Table 3a Summary of 0- to 0.5- ft and 0- to 1- ft Surface Soil Contaminants of Concern¹

EMEG Environmental Media Evaluation Guide (ATSDR).

Value indicates an estimated value less than the CLP required quantitation limit. J

N/D Not Detected.

Not Available. N/A

* Values were calculated using TEFs in relation to CREG = 0.1 ppm given to benzo(a)pyrene in ATSDR guideline.

¹ Concentrations are listed as parts per million, ppm, by dry weight, unless otherwise noted. ²PCB samples were collected at a depth of 0-12 inches.

Compound	Detects/ Samples	Minimum (mg/kg)	Mean ¹ (mg/kg)	Maximum (mg/kg)	Comparison Value	Background
Total PCBs	47/47	0.725	2,588.95	105,000	CREG = 0.4	N/A

Table 3b. Summary of 0- to 0.5- ft Surface Soil Contaminants of Concern, 1998 effort

N/A Not Available.

Compound	Detects/	Minimum	Mean ¹	Maximum	Comparison Value
	Samples	(mg/kg)	(mg/kg)	(mg/kg)	(mg/kg)
Total PCBs	14/15	ND (0.5)	14.32	114	CREG = 0.4

Table 4a. Summary of 0 to 0.5-ft Sediment Contaminants of Concern, Pre-Remediation

ND Not detected.

¹ Mean value calculated using one-half the method detection limit for samples in which the compound was below detection.

Compound	Detects/	Minimum	Mean ²	Maximum	Comparison Value	Background
	Samples	(mg/kg)	(mg/kg)	(mg/kg)		Concentration
Total PCBs	48/53	ND (1)	51.32	421	CREG = 0.4	N/A
Dioxin Toxicity	2/2	0.132	0.407	0.683	Chronic EMEG (child) = 0.05	N/A
Equivalence ³ (μ g/kg)		(µg/kg)	(µg/kg)	(µg/kg)	Chronic EMEG (adult) = 0.7	
Lead	5/5	29	176.9	577	MA DEP S-1 Soil Standard = 300	Range ⁴ = $<10-300$
					EPA std (res.) = 400	Mean = 17

Table 4b. 0 to 0.5-ft Sediment Contaminants of Concern, Post-Remediation¹

EMEG Environmental Media Evaluation Guide (ATSDR).

N/A Not Available.

ND Not detected.

¹Concentrations are listed as parts per million, ppm, by dry weight, unless otherwise noted.

² Mean values calculated using one-half the method detection limit for samples in which the compound was below detection.

³ Dioxin samples were collected at a depth of 0-2 ft. Toxicity equivalents (TEQ) represent 2,3,7,8-TCDD toxic equivalents for mixtures of dioxin-like chlorinated dibenzo-p-dioxins (CDDs) and chlorinated dibenzofurans (CDFs). Because limited data on toxicity exist for many of the CDDs and CDFs, toxic equivalency factors (TEFs) were developed. TEFs compare the relative toxicity of individual congeners to that of TCDD. The TCDD congener is used as the basis of the TEFs because it appears to be the most toxic of the CDDs to mammals. The TEQ is calculated by calculating the sum of the products of the TEFs for each congener and its concentration in the mixture.

⁴ From Shacklette (1984), "Element Concentrations in Soils and Other Surficial Materials of the Conterminous United States."

Compound	Detects/ Samples	Minimum (mg/kg)	Mean (mg/kg)	Maximum (mg/kg)	Comparison Value	Background Concentration
Total PCBs	19/19	0.972	57.25	263	CREG = 0.4	N/A

Table 4c. 0 to 0.5-ft Sediment Contaminants of Concern, 1998 effort

CREG Cancer Risk Evaluation Guide (ATSDR).

N/A Not Available.

Table 5a. Surface Water Contaminants of Concern from the Unkamet Brook Area site in 1981, Pre-Remediation

Compound	Detects/ Samples	Minimum (mg/L)	Mean ¹ (mg/L)	Maximum (mg/L)	Comparison Value (mg/L)
Total PCBs ²	1/15	ND (0.0001)	0.0001	0.0005	CREG = 0.00002 MMCL = 0.0005
Trichloroethylene	2/15	ND	NC *	0.019	MMCL = 0.005

Cancer Risk Evaluation Guide (ATSDR) MMCL = Massachusetts Maximum Contaminant CREG Level for Drinking Water (MA DEP)

Environmental Media Evaluation Guide (ATSDR) EMEG

MMCL Massachusetts Maximum Contaminant Level for Drinking Water (MADEP)

NC * Value could not be calculated because the method detection limits were not available.

ND Not detected

¹ When possible, mean values were calculated using one-half the method detection limit for samples in which the compound was below detection. ² PCB samples were filtered before being analyzed.

Compound	Detects/	Minimum	Mean	Maximum	Comparison Value
	Samples	(mg/L)	(mg/L)	(mg/L)	(mg/L)
Total PCBs	12/22	ND $(0.0002)^1$	0.00013	0.0007	CREG = 0.00002
					MMCL = 0.0005
Benzene	16/34	ND	NC *	0.13	CREG = 0.0006
					MMCL = 0.005
Chlorobenzene	16/34	ND	NC *	1.1	RMEG (child) = 0.2
					RMEG (adult) = 0.7
					MMCL = 0.1
Methylene chloride	25/32	ND	NC *	4.5	Chronic EMEG (child) = 0.6
					Chronic EMEG (adult) = 2
					CREG = 0.005
					MMCL = 0.005

Table 5b. Surface Water Contaminants of Concern from the Unkamet Brook Area site, Post-Remediation

EMEG Environmental Media Evaluation Guide (ATSDR).

MMCL Massachusetts Maximum Contaminant Level for Drinking Water (MADEP)

NC * Value could not be calculated because the method detection limits were not available.

ND Not detected.

RMEG Reference Dose Media Evaluation Guide (ATSDR, based on USEPA Reference Dose).

¹ Minimum non-detection limits averaged when limits varied between samples.

	Table Se. Surface Water Containing of Concern Rom the Onkaniet Brook Area site, 1998 chort								
Compound	Detects/ Minimum		Mean	Maximum	Comparison Value				
	Samples	(mg/L)	(mg/L)	(mg/L)	(mg/L)				
Total PCBs	9/9	0.000023	0.000206	0.000626	CREG = 0.00002				
					MMCL = 0.0005				

Table 5c. Surface Water Contaminants of Concern from the Unkamet Brook Area site, 1998 effort

MMCL Massachusetts Maximum Contaminant Level for Drinking Water (MADEP)

Compound	Location		Detects/	Total	Summer	Non-Summer	Comparison
			Samples		Months	Months ²	Values
Total	Site ³	High-volume	8/31	Mean = 0.00053	Mean = 0.001	Mean $= 0.0003$	CREG = 0.01
PCBs				Max = 0.0019	Max = 0.0019	Max = 0.00076	
		Low-volume	10/15	Mean = 0.025	Mean = 0.025	N/A	CREG = 0.01
				Max = 0.059	Max = 0.059		
	Backg	ground ⁴	19/48	Mean = 0.0007	Mean $= 0.001$	Mean $= 0.0004$	CREG = 0.01
				Max = 0.0035	Max = 0.0035	Max = 0.0014	

Table 6. PCB Concentrations in Ambient Air ($\mu g/m^3$)

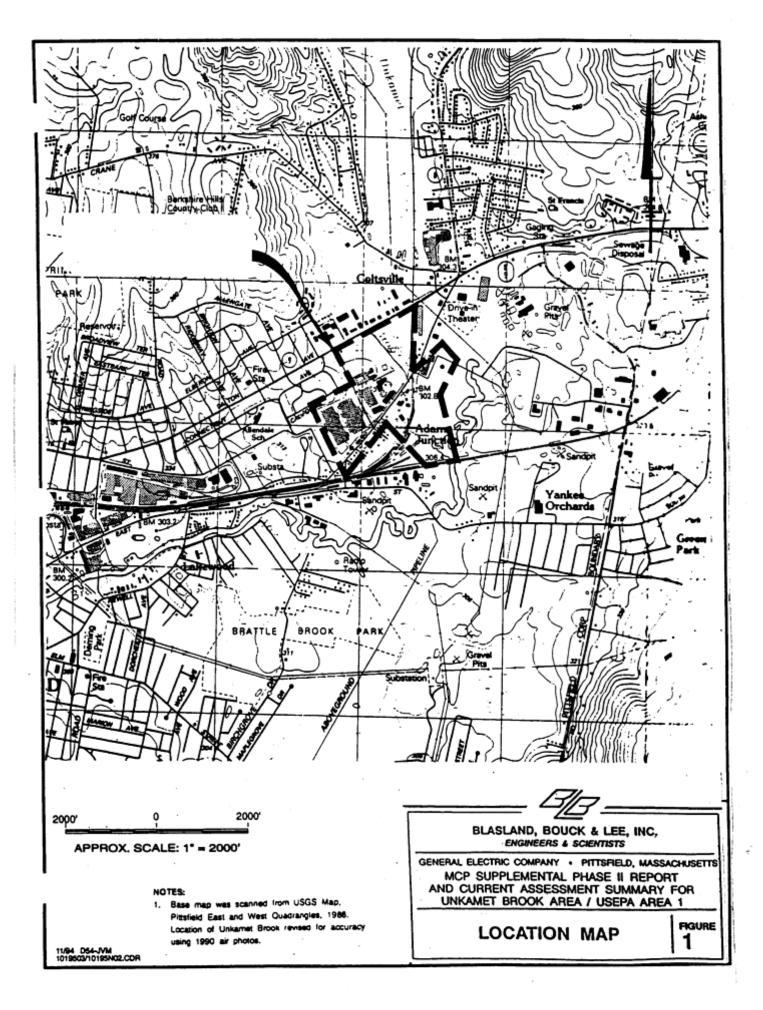
N/A Not Available

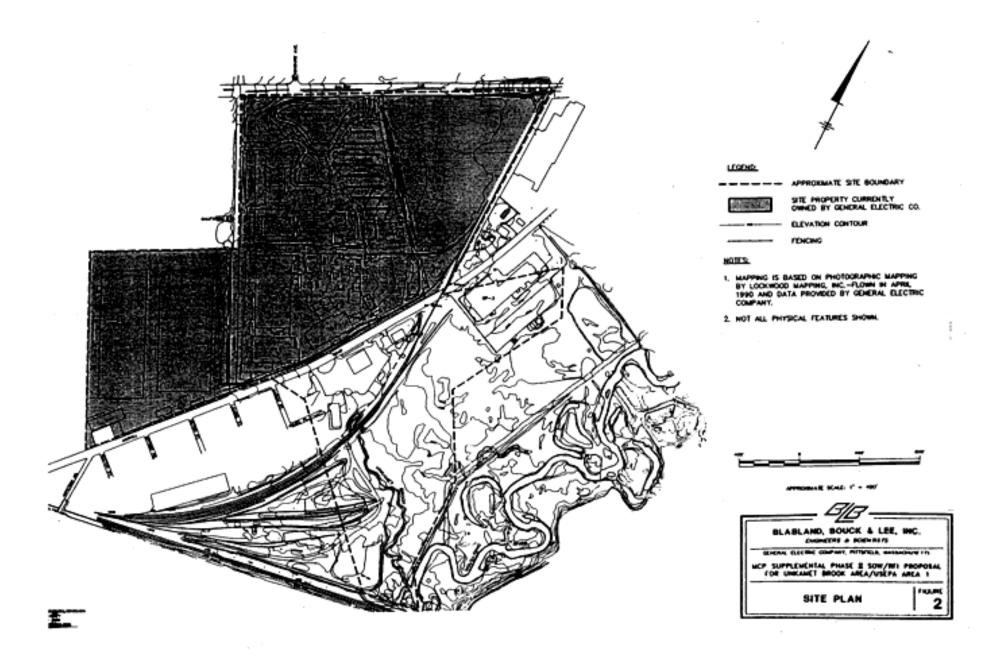
 ¹ Summer months are mid-May to mid-September.
 ² Mean values calculated using one-half the method detection limit for samples in which the compound was below detection.

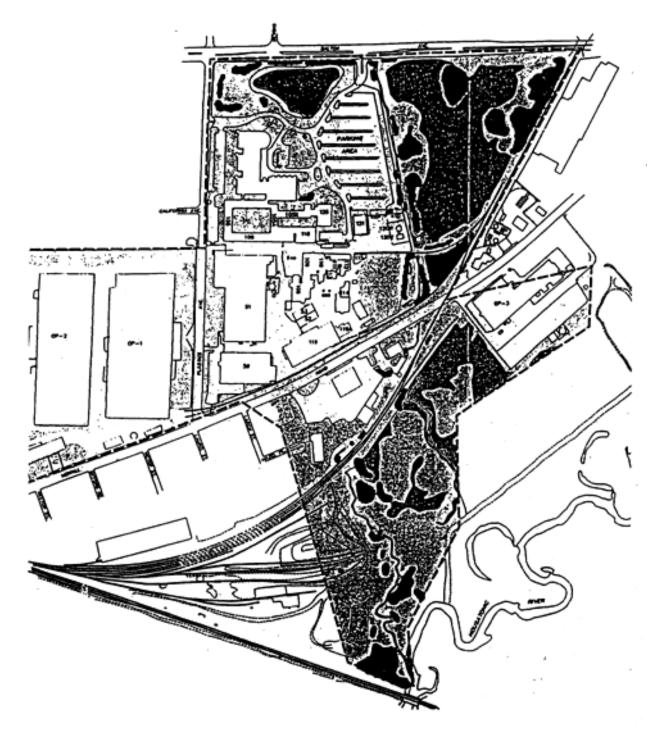
³ Results are 24-hour high volume and low volume ambient mean PCB concentrations for the Unkamet Brook Area

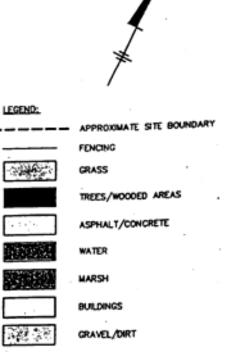
site (July 1983, August 1991 through August 1992). ⁴ Location is Berkshire Community College; sampling periods August 1991 through August 1992; May 1993 through August 1993; June 1995 through August 1995; July 1996 through September 1996; 24-hour high volume ambient mean PCB concentrations.

FIGURES









NOTES

- 1. MAPPING IS BASED ON PHOTOGRAPHIC MAPPING BY LOCKWOOD MAPPING, INC.-FLOWN IN APRIL 1990 AND DATA PROVIDED BY CENERAL ELECTRIC COMPANY AND CITY OF PITTSFIELD TAX ASSESSORS' OFFICE.
- 2. NOT ALL PHYSICAL FEATURES SHOWN.

3. EXTENT OF VARIOUS COVER LIMITS ARE APPROXIMATE



APPROXIMATE SCALE: 1" - 400"



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APPENDICES

Appendix A: Comments on General Electric Site - Unkamet Brook Public Health Assessment

The Massachusetts Department of Public Health (MDPH) Bureau of Environmental Health Assessment (BEHA) Environmental Toxicology Program (ETP) received and responded to the following comments for the General Electric Site – Unkamet Brook Public Health Assessment. **Fourteen** comments were received from **both** the Housatonic River Initiative (HRI), a community group based in Pittsfield, and from General Electric (GE).

General Comments

- 1. **Comment:** MDPH should recommend more fish testing.
 - **Response:** Previous rounds of sampling found no edible fish species in Unkamet Brook. Future conditions may change, which may require further testing in Unkamet Brook. This has been addressed in the pathway analysis section. The following text has been added to the Pathway Analysis section under Potential Exposure Pathways on page 14:

"MDPH has a fish consumption advisory in place for the Housatonic River and its tributaries, which includes Unkamet Brook. This advisory will be comprehensively reevaluated in a separate public health assessment for the Housatonic River."

- 2. **Comment:** MDPH should post a fish advisory for Unkamet Brook
 - **Response:** MDPH already has a fish consumption advisory in place for the Housatonic River and its tributaries, including Unkamet Brook. Postings are generally handled by local health officials. MDPH will coordinate with local health officials to determine the feasibility of additional postings.
- 3. **Comment:** MDPH should recommend more PCB ambient air monitoring.
 - **Response:** MDPH has incorporated all known available data, which included data from July 1983, and August 1991 through August 1992. Opportunities for exposure to ambient air were addressed in the pathway analysis section. Testing was conducted during summer months, when one would expect the highest concentrations. Unless environmental conditions at the site change, MDPH does not believe additional air testing is necessary to characterize potential exposure opportunities.
- 4. **Comment:** MDPH should recommend more soil testing.
 - **Response:** MDPH acknowledges there is the potential for more contamination to be discovered and has taken this into account in the conclusions section.

MDPH feels the available data are sufficient to characterize exposure opportunities in areas tested because we have estimated exposures from maximum soil concentrations as well as average soil concentrations. This is a conservative approach as it is. Maximum concentrations are unlikely to be representative of the entire site. However, the recommendation section states that "MDPH supports ongoing site characterization efforts, including collection of additional samples and remedial activities, by the regulatory agencies, in order to reduce opportunities for exposure to PCBs throughout the Pittsfield and Housatonic River area." As part of the consent decree signed by EPA and GE in 2000 this additional site work will be done (see comment 6).

- 5. **Comment:** MDPH should take into account multiple exposure pathways (i.e., soil exposures at multiple sites, and eating fish from the Housatonic River).
 - **Response:** Each site was evaluated separately in order to assess health concerns specific to a particular site. For those sites with multiple exposure pathways, these exposure opportunities were taken into account in developing the conclusions for that individual site. However, MDPH is working on putting together an executive summary for all the Public Health Assessments combined including the Housatonic River, that will summarize overall health concerns for the entire GE site that will include an evaluation of health concerns related to all applicable exposure opportunities and available health (e.g., cancer incidence) and biomonitoring information.

Background

- 6. **Comment:** The consent decree for remediation actions to EPA and MDEP performance standards (i.e., average of < 2 ppm PCBs in residential soils) should be emphasized in all PHAs.
 - **Response:** MDPH has mentioned in the background section that there is an agreement between EPA and GE for various clean-up actions. This has been elaborated **on** and expanded in the text of the Background section under section A, Purpose and Health Issues by adding the following on page 2:

"In October 2000, a court-ordered consent decree was signed by EPA and GE, and it was agreed that GE would perform remediation actions to U.S. Environmental Protection Agency (EPA) and Massachusetts Department of Environmental Protection (MDEP) performance standards (e.g., an average of less than 10 parts per million (ppm) PCBs in recreational surface soils, and an average of less than 2 ppm PCBs in residential soils).

However, remediation does not eliminate past exposures and exposures occurring at parts of the site that have not yet been remediated."

Discussion

- 7. **Comment:** The CREG is too conservative to use as a comparison value for PCBs and MDPH should use the 2-ppm EPA action level as a comparison value.
 - **Response:** MDPH has a cooperative agreement with the US ATSDR to conduct PHAs in Massachusetts. ATSDR has published health based comparison values to screen for possible health effects from exposure to a particular contaminant. A comparison value does not indicate that health effects occur at that particular level. This is explained in the Environmental Contamination and Other Hazards under section A, On-Site Contamination in paragraphs two and three. Comparison values are used to determine if a particular contaminant needs to be further evaluated for possible health effects that may or may not occur given the potential opportunities for exposure at the site. Regulatory action levels are set by environmental regulatory agencies for clean-up/remediation purposes and are not typically used by health agencies to evaluate possible health concerns based on site-specific exposure opportunities.
- 8. **Comment:** The exposure factors used in the risk calculations are too conservative and should be more realistic and clarified at least in the appendix.
 - **Response:** MDPH has used exposure factors reasonable for this area in evaluating site-specific information. MPDH used more conservative exposure factors than typically used because in Pittsfield, many people reportedly grew up playing near GE sites, have had jobs at GE as teenagers, and could have gone on to work at GE as adults and worked there throughout there working lifetime, as GE was the major Pittsfield employer. Hence, MDPH has used exposure factors consistent with the community-based history and discussions with individuals who reported such a history of contact with the GE sites.
- 9. Comment: MDPH should reference studies that assess the possible link between PCBs and cancer or non-cancer health effects that found no credible links to cancer or other serious health effects (i.e., *A Weight-of-Evidence Review of the Potential Human Cancer Effects of PCBs*, and *Non-Cancer- Effects of PCBs – A Comprehensive Review of Literature*).
 - Response:MDPH has relied on the ATSDR Toxicological Profile for PCBs (ATSDR
2000) and other scientifically peer-reviewed documents that discuss
cancer and non-cancer health effects of PCBs. For example, PCBs are

currently considered a probable human carcinogen by EPA, and the International Agency for Research on Cancer currently classifies PCBs as probable human carcinogens based on sufficient evidence in animals and limited evidence in humans as presented in the Discussion Section under section A Chemical-Specific Toxicity Information in this PHA. Also, discussed in this section of the PHA are the ATSDR derivations of Minimal Risk Levels (MRLs) for non-cancer health effects. In addition, the summary report of the Expert Panel on the Health Effects of Non-Occupational Exposure to PCBs convened by MDPH stated "While the panel cited some conflicting human studies, overall the panel members agreed that the evidence is clear that PCBs are a definitive carcinogen in animals. In humans, the evidence with regard to cancer is suggestive, but inconclusive," and stated "PCBs are thought to behave as tumor promoters in susceptible tissues. Therefore, the carcinogenic effects of PCBs are likely to be influenced by other carcinogens or toxins that may be present." Large epidemiological studies of GE workers were included in the Expert Panel's considerations. The Expert Panel also "agreed that there appears to be some developmental effects (e.g. subtle cognitive deficits) associated with exposures to PCB," and stated "The current research suggests that prenatal exposures to fetuses at near background levels of PCBs may subtly affect the mental development of children." These sources are referenced in the Public Health Assessments.

- 10. **Comment:** MDPH should use a revised higher MRL of 0.0002 mg/kg/d for PCBs developed by AMEC Earth and Environmental, Inc. in their study, *Development of a Revised Reference Dose for Polychlorinated Biphenyls* (Aroclor 1254) Based on Empirical Data.
 - **Response:** MDPH through its Cooperative Agreement with ATSDR will continue to use the ATSDR chronic MRL of 0.00002 mg/kg/d as derived and supported in the toxicological profile for PCBs, which was scientifically peer reviewed and put out for a public comment period prior to adoption (ATSDR, 2000). EPA's reference dose (Rfd) for chronic exposure is also 0.00002 mg/kg/d (EPA IRIS, 2002).
- 11. **Comment:** Page 20 of the Lyman Street PHA states average soil PCB concentrations were used in risk calculations, while the equation states the maximum value was used, which is it for the Lyman Street PHA as well as the other PHAs.
 - **Response:** Both maximum and average PCB concentrations were used in the risk calculations. Separate calculations were done for hotspot locations as well. The risk calculations have been reviewed by MDPH and references to them in the PHAs have been clarified.

Conclusions

- 12. **Comment:** No Public Health Hazard for the future should be declared because the site will be cleaned up according to EPA and MDEP performance standards.
 - **Response:** MDPH cannot make conclusion contingent upon actions that have not been completed yet. There are also opportunities for future exposures that are not possible to define at this time (e.g. pavement on the site is torn up or a building on the site is demolished). However, it is expected that once the activities in the consent decree are fully implemented the likelihood that future exposures could be of public health concern should be considerably reduced or eliminated.
- 13. **Comment:** Health risk evaluations should be qualified by the fact that serum levels in the area were generally found to be in the background range for non-occupationally exposed people.
 - **Response:** MDPH has added the following text to the Discussion section on page 20 and 21:

"Furthermore, the MDPH's 1997 Exposure Assessment Study concluded that serum levels of the non-occupationally exposed participants from communities surrounding the Housatonic River including Pittsfield were generally within background levels. The Expert Panel on the Health Effects of Non-Occupational Exposure to PCBs agreed that the available data indicate that serum PCB-levels for non-occupationally exposed populations from MDPH's Exposure Assessment Study are generally similar to the background exposure levels in recent studies (MDPH 2000). However, MDPH notes that serum PCB levels tended to be higher in older residents of the Housatonic River Area who were frequent and or longterm fish eaters or who reported opportunities for occupational exposure. In addition, there was some indication that other activities (e.g. fiddlehead fern consumption, gardening) may have contributed slightly to serum PCB levels."

- 14. **Comment:** The MDPH Cancer Incidence Report findings that any elevations in cancer had no statistically significant link to the GE site should be reiterated in all the conclusion sections.
 - **Response:** MDPH has added the following to the text of the Discussion section on page 21:

"The MDPH 2002 Assessment of Cancer Incidence Health Consultation showed that, for the majority of cancer types evaluated, residents of the Housatonic River Area did not experience excessive rates of cancer incidence during the period 1982-1994. For most primary cancer types evaluated, the incidence occurred at or below expected rates, concentrations of cancer cases appeared to reflect the population density. and, when reviewed in relation to the GE sites, the pattern of cancer incidence did not suggest that these sites played a primary role in this development. While Pittsfield did experience more cancer elevations than the other communities; and the pattern of some cancer types showed elevations that were statistically significantly higher than expected in certain areas or during certain time periods, no pattern among those census tracts with statistically significant elevations was observed. Specifically, although two of the three census tracts in Pittsfield adjacent to the GE site experienced statistically significant elevations in cancers of the bladder, breast, and NHL, a pattern suggesting that a common environmental exposure pathway played a primary role in these census tracts was not observed nor were cases distributed more toward the vicinity of the GE sites. It is important to note however, that it is impossible to determine whether exposure to GE site contaminants may have played a role in any individual cancer diagnosis. Further review of the available risk factor and occupational information suggested that workplace exposures and smoking may have been potential factors in the development of some individuals' cancers (e.g., bladder cancer). However, the pattern of cancer in this area does not suggest that environmental factors played a primary role in the increased rates in this area (MDPH 2002a).

As noted earlier in this PHA, more recent cancer incidence data for the period 1995-1999 shows that for Pittsfield as a whole, no cancer type was statistically significantly elevated. Although bladder cancer among males for Pittsfield as a whole was statistically significantly elevated during 1982 – 1994 (MDPH 2002a), this cancer type occurred less often than expected among males during 1995 – 1999 (28 cases observed vs. approximately 36 cases expected) (MDPH, 2002b)."

Appendix B: Public Health Assessments vs. Risk Assessments

Public health assessments and risk assessments both investigate the impact or potential impact of hazardous substances at a specific site on public health. However, the two types of assessment differ in their goals and focus. Quantitative risk assessments are geared largely toward arriving at numeric estimates of the risk posed to a population by the hazardous substances found on a site. These calculations use statistical and biological models based on dose-response data from animal toxicologic studies and (if available) human epidemiological studies. Risk assessments estimate the public health risk posed by a site, and their conclusions can be used to establish allowable contamination levels, or to establish clean-up levels and select remedial measures to be taken at the site.

Public health assessments are intended to determine the past, current or future public health implications of a specific site, but focus more than risk assessments do on the health concerns of the specific community. Public health assessments are based on environmental characterization information (including information on environmental contamination and exposure pathways), community health concerns associated with the site, and community-specific health outcome data. They make recommendations for actions needed to protect public health (which may include the development and issuing of health advisories), and they identify populations in need of further health actions or studies.

Appendix C: ATSDR Glossary of Environmental Health Terms

The Agency for Toxic Substances and Disease Registry (ATSDR) is a federal public health agency with headquarters in Atlanta, Georgia, and 10 regional offices in the United States. ATSDR's mission is to serve the public by using the best science, taking responsive public health actions, and providing trusted health information to prevent harmful exposures and diseases related to toxic substances. ATSDR is not a regulatory agency, unlike the U.S. Environmental Protection Agency (EPA), which is the federal agency that develops and enforces environmental laws to protect the environment and human health.

This glossary defines words used by ATSDR in communications with the public. It is not a complete dictionary of environmental health terms. If you have questions or comments, call ATSDR's toll-free telephone number, 1-888-42-ATSDR (1-888-422-8737).

Absorption

The process of taking in. For a person or animal, absorption is the process of a substance getting into the body through the eyes, skin, stomach, intestines, or lungs.

Acute

Occurring over a short time [compare with chronic].

Acute exposure

Contact with a substance that occurs once or for only a short time (up to 14 days) [compare with intermediate duration exposure and chronic exposure].

Additive effect

A biologic response to exposure to multiple substances that equals the sum of responses of all the individual substances added together [compare with **antagonistic effect** and **synergistic effect**].

Adverse health effect

A change in body function or cell structure that might lead to disease or health problems.

Aerobic

Requiring oxygen [compare with anaerobic].

Ambient

Surrounding (for example, *ambient* air).

Anaerobic

Requiring the absence of oxygen [compare with aerobic].

Analyte

A substance measured in the laboratory. A chemical for which a sample (such as water, air, or blood) is tested in a laboratory. For example, if the analyte is mercury, the laboratory test will determine the amount of mercury in the sample.

Analytic epidemiologic study

A study that evaluates the association between exposure to hazardous substances and disease by testing scientific hypotheses.

Antagonistic effect

A biologic response to exposure to multiple substances that is **less** than would be expected if the known effects of the individual substances were added together [compare with **additive effect** and **synergistic effect**].

Background level

An average or expected amount of a substance or radioactive material in a specific environment, or typical amounts of substances that occur naturally in an environment.

Biodegradation

Decomposition or breakdown of a substance through the action of microorganisms (such as bacteria or fungi) or other natural physical processes (such as sunlight).

Biologic indicators of exposure study

A study that uses (a) **biomedical testing** or (b) the measurement of a substance [an **analyte**], its **metabolite**, or another marker of exposure in human body fluids or tissues to confirm human exposure to a hazardous substance [also see **exposure investigation**].

Biologic monitoring

Measuring hazardous substances in biologic materials (such as blood, hair, urine, or breath) to determine whether exposure has occurred. A blood test for lead is an example of biologic monitoring.

Biologic uptake

The transfer of substances from the environment to plants, animals, and humans.

Biomedical testing

Testing of persons to find out whether a change in a body function might have occurred because of exposure to a hazardous substance.

Biota

Plants and animals in an environment. Some of these plants and animals might be sources of food, clothing, or medicines for people.

Body burden

The total amount of a substance in the body. Some substances build up in the body because they are stored in fat or bone or because they leave the body very slowly.

CAP

See Community Assistance Panel.

Cancer

Any one of a group of diseases that occurs when cells in the body become abnormal and grow or multiply out of control.

Cancer risk

A theoretical risk of for getting cancer if exposed to a substance every day for 70 years (a lifetime exposure). The true risk might be lower.

Carcinogen

A substance that causes cancer.

Case study

A medical or epidemiologic evaluation of one person or a small group of people to gather information about specific health conditions and past exposures.

Case-control study

A study that compares exposures of people who have a disease or condition (cases) with people who do not have the disease or condition (controls). Exposures that are more common among the cases may be considered as possible risk factors for the disease.

CAS registry number

A unique number assigned to a substance or mixture by the American <u>Chemical Society</u> <u>Abstracts Service</u>.

Central nervous system

The part of the nervous system that consists of the brain and the spinal cord.

CERCLA [see Comprehensive Environmental Response, Compensation, and Liability Act of 1980]

Chronic

Occurring over a long time (more than 1 year) [compare with acute].

Chronic exposure

Contact with a substance that occurs over a long time (more than 1 year) [compare with acute exposure and intermediate duration exposure].

Cluster investigation

A review of an unusual number, real or perceived, of health events (for example, reports of cancer) grouped together in time and location. Cluster investigations are designed to confirm case reports; determine whether they represent an unusual disease occurrence; and, if possible, explore possible causes and contributing environmental factors.

Community Assistance Panel (CAP)

A group of people, from a community and from health and environmental agencies, who work with ATSDR to resolve issues and problems related to hazardous substances in the community.

CAP members work with ATSDR to gather and review community health concerns, provide information on how people might have been or might now be exposed to hazardous substances, and inform ATSDR on ways to involve the community in its activities.

Comparison value (CV)

Calculated concentration of a substance in air, water, food, or soil that is unlikely to cause harmful (adverse) health effects in exposed people. The CV is used as a screening level during the public health assessment process. Substances found in amounts greater than their CVs might be selected for further evaluation in the public health assessment process.

Completed exposure pathway [see exposure pathway].

Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA)

CERCLA, also known as **Superfund**, is the federal law that concerns the removal or cleanup of hazardous substances in the environment and at hazardous waste sites. ATSDR, which was created by CERCLA, is responsible for assessing health issues and supporting public health activities related to hazardous waste sites or other environmental releases of hazardous substances.

Concentration

The amount of a substance present in a certain amount of soil, water, air, food, blood, hair, urine, breath, or any other media.

Contaminant

A substance that is either present in an environment where it does not belong or is present at levels that might cause harmful (adverse) health effects.

Delayed health effect

A disease or injury that happens as a result of exposures that might have occurred in the past.

Dermal

Referring to the skin. For example, dermal absorption means passing through the skin.

Dermal contact

Contact with (touching) the skin [see route of exposure].

Descriptive epidemiology

The study of the amount and distribution of a disease in a specified population by person, place, and time.

Detection limit

The lowest concentration of a chemical that can reliably be distinguished from a zero concentration.

Disease prevention

Measures used to prevent a disease or reduce its severity.

Disease registry

A system of ongoing registration of all cases of a particular disease or health condition in a defined population.

DOD

United States Department of Defense.

DOE

United States Department of Energy.

Dose (for chemicals that are not radioactive)

The amount of a substance to which a person is exposed over some time period. Dose is a measurement of exposure. Dose is often expressed as milligram (amount) per kilogram (a measure of body weight) per day (a measure of time) when people eat or drink contaminated water, food, or soil. In general, the greater the dose, the greater the likelihood of an effect. An "exposure dose" is how much of a substance is encountered in the environment. An "absorbed dose" is the amount of a substance that actually got into the body through the eyes, skin, stomach, intestines, or lungs.

Dose (for radioactive chemicals)

The radiation dose is the amount of energy from radiation that is actually absorbed by the body. This is not the same as measurements of the amount of radiation in the environment.

Dose-response relationship

The relationship between the amount of exposure [**dose**] to a substance and the resulting changes in body function or health (response).

Environmental media

Soil, water, air, **biota** (plants and animals), or any other parts of the environment that can contain contaminants.

Environmental media and transport mechanism

Environmental media include water, air, soil, and **biota** (plants and animals). Transport mechanisms move contaminants from the source to points where human exposure can occur. The **environmental media and transport mechanism** is the second part of an **exposure pathway**.

EPA

United States Environmental Protection Agency.

Epidemiologic surveillance

The ongoing, systematic collection, analysis, and interpretation of health data. This activity also involves timely dissemination of the data and use for public health programs.

Epidemiology

The study of the distribution and determinants of disease or health status in a population; the study of the occurrence and causes of health effects in humans.

Exposure

Contact with a substance by swallowing, breathing, or touching the skin or eyes. Exposure may be short-term [acute exposure], of intermediate duration, or long-term [chronic exposure].

Exposure assessment

The process of finding out how people come into contact with a hazardous substance, how often and for how long they are in contact with the substance, and how much of the substance they are in contact with.

Exposure-dose reconstruction

A method of estimating the amount of people's past exposure to hazardous substances. Computer and approximation methods are used when past information is limited, not available, or missing.

Exposure investigation

The collection and analysis of site-specific information and biologic tests (when appropriate) to determine whether people have been exposed to hazardous substances.

Exposure pathway

The route a substance takes from its source (where it began) to its end point (where it ends), and how people can come into contact with (or get exposed to) it. An exposure pathway has five parts: a **source of contamination** (such as an abandoned business); an **environmental media and transport mechanism** (such as movement through groundwater); a **point of exposure** (such as a private well); a **route of exposure** (eating, drinking, breathing, or touching), and a **receptor population** (people potentially or actually exposed). When all five parts are present, the exposure pathway is termed a **completed exposure pathway**.

Exposure registry

A system of ongoing followup of people who have had documented environmental exposures.

Feasibility study

A study by EPA to determine the best way to clean up environmental contamination. A number of factors are considered, including health risk, costs, and what methods will work well.

Geographic information system (GIS)

A mapping system that uses computers to collect, store, manipulate, analyze, and display data. For example, GIS can show the concentration of a contaminant within a community in relation to points of reference such as streets and homes.

Grand rounds

Training sessions for physicians and other health care providers about health topics.

Groundwater

Water beneath the earth's surface in the spaces between soil particles and between rock surfaces [compare with **surface water**].

Half-life (t_{1/2})

The time it takes for half the original amount of a substance to disappear. In the environment, the half-life is the time it takes for half the original amount of a substance to disappear when it is changed to another chemical by bacteria, fungi, sunlight, or other chemical processes. In the human body, the half-life is the time it takes for half the original amount of the substance to disappear, either by being changed to another substance or by leaving the body. In the case of radioactive material, the half life is the amount of time necessary for one half the initial number of radioactive atoms to change or transform into another atom (that is normally not radioactive). After two half lives, 25% of the original number of radioactive atoms remain.

Hazard

A source of potential harm from past, current, or future exposures.

Hazardous Substance Release and Health Effects Database (HazDat)

The scientific and administrative database system developed by ATSDR to manage data collection, retrieval, and analysis of site-specific information on hazardous substances, community health concerns, and public health activities.

Hazardous waste

Potentially harmful substances that have been released or discarded into the environment.

Health consultation

A review of available information or collection of new data to respond to a specific health question or request for information about a potential environmental hazard. Health consultations are focused on a specific exposure issue. Health consultations are therefore more limited than a public health assessment, which reviews the exposure potential of each pathway and chemical [compare with **public health assessment**].

Health education

Programs designed with a community to help it know about health risks and how to reduce these risks.

Health investigation

The collection and evaluation of information about the health of community residents. This information is used to describe or count the occurrence of a disease, symptom, or clinical measure and to estimate the possible association between the occurrence and exposure to hazardous substances.

Health promotion

The process of enabling people to increase control over, and to improve, their health.

Health statistics review

The analysis of existing health information (i.e., from death certificates, birth defects registries, and cancer registries) to determine if there is excess disease in a specific population, geographic area, and time period. A health statistics review is a descriptive epidemiologic study.

Indeterminate public health hazard

The category used in ATSDR's public health assessment documents when a professional judgment about the level of health hazard cannot be made because information critical to such a decision is lacking.

Incidence

The number of new cases of disease in a defined population over a specific time period [contrast with **prevalence**].

Ingestion

The act of swallowing something through eating, drinking, or mouthing objects. A hazardous substance can enter the body this way [see **route of exposure**].

Inhalation

The act of breathing. A hazardous substance can enter the body this way [see route of exposure].

Intermediate duration exposure

Contact with a substance that occurs for more than 14 days and less than a year [compare with **acute exposure** and **chronic exposure**].

In vitro

In an artificial environment outside a living organism or body. For example, some toxicity testing is done on cell cultures or slices of tissue grown in the laboratory, rather than on a living animal [compare with **in vivo**].

In vivo

Within a living organism or body. For example, some toxicity testing is done on whole animals, such as rats or mice [compare with **in vitro**].

Lowest-observed-adverse-effect level (LOAEL)

The lowest tested dose of a substance that has been reported to cause harmful (adverse) health effects in people or animals.

Medical monitoring

A set of medical tests and physical exams specifically designed to evaluate whether an individual's exposure could negatively affect that person's health.

Metabolism

The conversion or breakdown of a substance from one form to another by a living organism.

Metabolite Any product of **metabolism**.

mg/kg

Milligram per kilogram.

mg/cm²

Milligram per square centimeter (of a surface).

mg/m³

Milligram per cubic meter; a measure of the concentration of a chemical in a known volume (a cubic meter) of air, soil, or water.

Migration

Moving from one location to another.

Minimal risk level (MRL)

An ATSDR estimate of daily human exposure to a hazardous substance at or below which that substance is unlikely to pose a measurable risk of harmful (adverse), noncancerous effects. MRLs are calculated for a route of exposure (inhalation or oral) over a specified time period (acute, intermediate, or chronic). MRLs should not be used as predictors of harmful (adverse) health effects [see **reference dose**].

Morbidity

State of being ill or diseased. Morbidity is the occurrence of a disease or condition that alters health and quality of life.

Mortality

Death. Usually the cause (a specific disease, condition, or injury) is stated.

Mutagen

A substance that causes **mutations** (genetic damage).

Mutation

A change (damage) to the DNA, genes, or chromosomes of living organisms.

National Priorities List for Uncontrolled Hazardous Waste Sites (National Priorities List or NPL)

EPA's list of the most serious uncontrolled or abandoned hazardous waste sites in the United States. The NPL is updated on a regular basis.

No apparent public health hazard

A category used in ATSDR's public health assessments for sites where human exposure to contaminated media might be occurring, might have occurred in the past, or might occur in the future, but where the exposure is not expected to cause any harmful health effects.

No-observed-adverse-effect level (NOAEL)

The highest tested dose of a substance that has been reported to have no harmful (adverse) health effects on people or animals.

No public health hazard

A category used in ATSDR's public health assessment documents for sites where people have never and will never come into contact with harmful amounts of site-related substances.

NPL [see National Priorities List for Uncontrolled Hazardous Waste Sites]

Physiologically based pharmacokinetic model (PBPK model)

A computer model that describes what happens to a chemical in the body. This model describes how the chemical gets into the body, where it goes in the body, how it is changed by the body, and how it leaves the body.

Pica

A craving to eat nonfood items, such as dirt, paint chips, and clay. Some children exhibit picarelated behavior.

Plume

A volume of a substance that moves from its source to places farther away from the source. Plumes can be described by the volume of air or water they occupy and the direction they move. For example, a plume can be a column of smoke from a chimney or a substance moving with groundwater.

Point of exposure

The place where someone can come into contact with a substance present in the environment [see **exposure pathway**].

Population

A group or number of people living within a specified area or sharing similar characteristics (such as occupation or age).

Potentially responsible party (PRP)

A company, government, or person legally responsible for cleaning up the pollution at a hazardous waste site under Superfund. There may be more than one PRP for a particular site.

ppb Parts per billion.

ppm Parts per million.

Prevalence

The number of existing disease cases in a defined population during a specific time period [contrast with **incidence**].

Prevalence survey

The measure of the current level of disease(s) or symptoms and exposures through a questionnaire that collects self-reported information from a defined population.

Prevention

Actions that reduce exposure or other risks, keep people from getting sick, or keep disease from getting worse.

Public comment period

An opportunity for the public to comment on agency findings or proposed activities contained in draft reports or documents. The public comment period is a limited time period during which comments will be accepted.

Public availability session

An informal, drop-by meeting at which community members can meet one-on-one with ATSDR staff members to discuss health and site-related concerns.

Public health action

A list of steps to protect public health.

Public health advisory

A statement made by ATSDR to EPA or a state regulatory agency that a release of hazardous substances poses an immediate threat to human health. The advisory includes recommended measures to reduce exposure and reduce the threat to human health.

Public health assessment (PHA)

An ATSDR document that examines hazardous substances, health outcomes, and community concerns at a hazardous waste site to determine whether people could be harmed from coming into contact with those substances. The PHA also lists actions that need to be taken to protect public health [compare with health consultation].

Public health hazard

A category used in ATSDR's public health assessments for sites that pose a public health hazard because of long-term exposures (greater than 1 year) to sufficiently high levels of hazardous substances or **radionuclides** that could result in harmful health effects.

Public health hazard categories

Public health hazard categories are statements about whether people could be harmed by conditions present at the site in the past, present, or future. One or more hazard categories might be appropriate for each site. The five public health hazard categories are **no public health** hazard, no apparent public health hazard, indeterminate public health hazard, public health hazard, and urgent public health hazard.

Public health statement

The first chapter of an ATSDR **toxicological profile**. The public health statement is a summary written in words that are easy to understand. The public health statement explains how people might be exposed to a specific substance and describes the known health effects of that substance.

Public meeting

A public forum with community members for communication about a site.

Radioisotope

An unstable or radioactive isotope (form) of an element that can change into another element by giving off radiation.

Radionuclide

Any radioactive isotope (form) of any element.

RCRA [See Resource Conservation and Recovery Act (1976, 1984)]

Receptor population

People who could come into contact with hazardous substances [see exposure pathway].

Reference dose (RfD)

An EPA estimate, with uncertainty or safety factors built in, of the daily lifetime dose of a substance that is unlikely to cause harm in humans.

Registry

A systematic collection of information on persons exposed to a specific substance or having specific diseases [see **exposure registry** and **disease registry**].

Remedial Investigation

The CERCLA process of determining the type and extent of hazardous material contamination at a site.

Resource Conservation and Recovery Act (1976, 1984) (RCRA)

This Act regulates management and disposal of hazardous wastes currently generated, treated, stored, disposed of, or distributed.

RFA

RCRA Facility Assessment. An assessment required by RCRA to identify potential and actual releases of hazardous chemicals.

RfD

See reference dose.

Risk

The probability that something will cause injury or harm.

Risk reduction

Actions that can decrease the likelihood that individuals, groups, or communities will experience disease or other health conditions.

Risk communication

The exchange of information to increase understanding of health risks.

Route of exposure

The way people come into contact with a hazardous substance. Three routes of exposure are breathing [inhalation], eating or drinking [ingestion], or contact with the skin [dermal contact].

Safety factor [see uncertainty factor]

SARA [see Superfund Amendments and Reauthorization Act]

Sample

A portion or piece of a whole. A selected subset of a population or subset of whatever is being studied. For example, in a study of people the sample is a number of people chosen from a larger population [see **population**]. An environmental sample (for example, a small amount of soil or water) might be collected to measure contamination in the environment at a specific location.

Sample size

The number of units chosen from a population or environment.

Solvent

A liquid capable of dissolving or dispersing another substance (for example, acetone or mineral spirits).

Source of contamination

The place where a hazardous substance comes from, such as a landfill, waste pond, incinerator, storage tank, or drum. A source of contamination is the first part of an **exposure pathway**.

Special populations

People who might be more sensitive or susceptible to exposure to hazardous substances because of factors such as age, occupation, sex, or behaviors (for example, cigarette smoking). Children, pregnant women, and older people are often considered special populations.

Stakeholder

A person, group, or community who has an interest in activities at a hazardous waste site.

Statistics

A branch of mathematics that deals with collecting, reviewing, summarizing, and interpreting data or information. Statistics are used to determine whether differences between study groups are meaningful.

Substance

A chemical.

Substance-specific applied research

A program of research designed to fill important data needs for specific hazardous substances identified in ATSDR's **toxicological profiles**. Filling these data needs would allow more accurate assessment of human risks from specific substances contaminating the environment. This research might include human studies or laboratory experiments to determine health effects resulting from exposure to a given hazardous substance.

Superfund Amendments and Reauthorization Act (SARA)

In 1986, SARA amended CERCLA and expanded the health-related responsibilities of ATSDR. CERCLA and SARA direct ATSDR to look into the health effects from substance exposures at hazardous waste sites and to perform activities including health education, health studies, surveillance, health consultations, and toxicological profiles.

Surface water

Water on the surface of the earth, such as in lakes, rivers, streams, ponds, and springs [compare with **groundwater**].

Surveillance [see epidemiologic surveillance]

Survey

A systematic collection of information or data. A survey can be conducted to collect information from a group of people or from the environment. Surveys of a group of people can be conducted by telephone, by mail, or in person. Some surveys are done by interviewing a group of people [see **prevalence survey**].

Synergistic effect

A biologic response to multiple substances where one substance worsens the effect of another substance. The combined effect of the substances acting together is greater than the sum of the effects of the substances acting by themselves [see **additive effect** and **antagonistic effect**].

Teratogen

A substance that causes defects in development between conception and birth. A teratogen is a substance that causes a structural or functional birth defect.

Toxic agent

Chemical or physical (for example, radiation, heat, cold, microwaves) agents which, under certain circumstances of exposure, can cause harmful effects to living organisms.

Toxicological profile

An ATSDR document that examines, summarizes, and interprets information about a hazardous substance to determine harmful levels of exposure and associated health effects. A toxicological

profile also identifies significant gaps in knowledge on the substance and describes areas where further research is needed.

Toxicology

The study of the harmful effects of substances on humans or animals.

Tumor

An abnormal mass of tissue that results from excessive cell division that is uncontrolled and progressive. Tumors perform no useful body function. Tumors can be either benign (not cancer) or malignant (cancer).

Uncertainty factor

Mathematical adjustments for reasons of safety when knowledge is incomplete. For example, factors used in the calculation of doses that are not harmful (adverse) to people. These factors are applied to the lowest-observed-adverse-effect-level (LOAEL) or the no-observed-adverse-effect-level (NOAEL) to derive a minimal risk level (MRL). Uncertainty factors are used to account for variations in people's sensitivity, for differences between animals and humans, and for differences between a LOAEL and a NOAEL. Scientists use uncertainty factors when they have some, but not all, the information from animal or human studies to decide whether an exposure will cause harm to people [also sometimes called a **safety factor**].

Urgent public health hazard

A category used in ATSDR's public health assessments for sites where short-term exposures (less than 1 year) to hazardous substances or conditions could result in harmful health effects that require rapid intervention.

Volatile organic compounds (VOCs)

Organic compounds that evaporate readily into the air. VOCs include substances such as benzene, toluene, methylene chloride, and methyl chloroform.

Other glossaries and dictionaries:

Environmental Protection Agency http://www.epa.gov/OCEPAterms/ National Center for Environmental Health (CDC) http://www.cdc.gov/nceh/dls/report/glossary.htm National Library of Medicine http://www.nlm.nih.gov/medlineplus/dictionaries.html

Appendix D: Explanation of a Standardized Incidence Ratio (SIR)

In order to evaluate cancer incidence a statistic known as a standardized incidence ratio (SIR) was calculated for each cancer type. An SIR is an estimate of the occurrence of cancer in a population relative to what might be expected if the population had the same cancer experience as some larger comparison population designated as "normal" or average. Usually, the state as a whole is selected to be the comparison population. Using the state of Massachusetts as a comparison population provides a stable population base for the calculation of incidence rates. As a result of the instability of incidence rates based on small numbers of cases, SIRs were not calculated when fewer than five cases were observed.

Specifically, an SIR is the ratio of the observed number of cancer cases to the expected number of cases multiplied by 100. An SIR of 100 indicates that the number of cancer cases observed in the population evaluated is equal to the number of cancer cases expected in the comparison or "normal" population. An SIR greater than 100 indicates that more cancer cases occurred than expected and an SIR less than 100 indicates that fewer cancer cases occurred than expected. Accordingly, an SIR of 150 is interpreted of 50% more cases than the expected number; an SIR of 90 indicates 10% fewer cases than expected.

Caution should be exercised, however, when interpreting an SIR. The interpretation of an SIR depends on both the size and the stability of the SIR. Tow SIRs can have the same size but not the same stability. For example, a SIR of 150 based on four expected cases and six observed cases indicates a 50% excess in cancer, but the excess is actually only two cases. Conversely, an SIR of 150 based on 400 expected cases and 600 observed cases represents the same 50% excess in cancer, but because the SIR is based upon a greater number of cases, the estimate is more stable. It is very unlikely that 200 excess cases of cancer would occur by chance alone.

Source: Massachusetts Department of Public Health, Bureau of Environmental Health Assessment (December 1998)

Appendix E:

INFORMATION BOOKLET

for

THE FINAL REPORT ON THE HOUSATONIC RIVER AREA PCB EXPOSURE ASSESSMENT

and

RELATED HEALTH ISSUES

prepared by Massachusetts Department of Public Health Bureau of Environmental Health Assessment

September 1997

QUESTIONS AND ANSWERS

1. Q. Why was the "Housatonic River Area PCB Exposure Assessment" conducted?

A. The assessment was conducted to identify the frequency of different activities that might lead to opportunities for PCB exposure, and to determine, through the use of blood testing, how various activities may have contributed to higher serum PCB levels among HRA residents.

2. Q. What is meant by the "Housatonic River Area" (or "HRA")?

A. The Housatonic River Area or HRA comprises eight communities in Berkshire County, Massachusetts: Dalton, Great Barrington, Lanesborough, Lee, Lenox, Pittsfield, Sheffield, and Stockbridge.

3. Q. What are PCBs?

A. PCBs or polychlorinated biphenyls are man-made, odorless chemicals. They do not evaporate and do not dissolve easily in water. In the HRA, PCBs were largely used in the manufacture of electrical transformers.

4. Q. How did PCBs get into the Housatonic River and the surrounding communities?

A. PCBs were used in the manufacture of electrical and associated products in Pittsfield from 1932 to 1972, and they reached the Housatonic River in large quantities. This contamination was first discovered in the 1970s, in fish and sediments in lakes along the Housatonic. Extensive environmental sampling has revealed widespread contamination of Housatonic River sediments, floodplain soil, fish and other biota. Very recently, some residential properties were found to be contaminated with PCBs due to contaminated fills.

5. Q. Who conducted the study?

A. The Housatonic River Area PCB Exposure Assessment was conducted by the Massachusetts Department of Public Health (MDPH), Bureau of Environmental Health Assessment, with support from the Massachusetts Department of Environmental Protection and the federal Agency for Toxic Substances and Disease Registry. The MDPH received input from local citizens or citizens' groups (e.g. Housatonic River Initiative), especially during the study design and protocol development. The MDPH also formed the Housatonic River Area Advisory Committee for Health Studies and MDPH staff held periodic meetings with committee members to report status and get feed back on the conduct of the study.

6. Q. How were participants chosen for the Exposure Prevalence Study?

A. In the Exposure Prevalence Study, 800 households were randomly chosen from among all those located within one-half mile of the Housatonic River in the following eight

communities: Dalton, Great Barrington, Lanesborough, Lee, Lenox, Pittsfield, Sheffield, and Stockbridge. Four hundred of those households were from Pittsfield, and four hundred were from the other seven communities.

7. Q. How were participants chosen for the Volunteer Study?

A. In the Volunteer Study, subjects were recruited by means of a Public Service Announcement in local newspapers and radio stations, and through a mass mailing to interested parties. The Volunteer Study allowed those residents who were concerned about PCB exposure, but who were not selected to participate in the Exposure Prevalence Study, to be scheduled for a blood test. MDPH arranged to administer questionnaires to the volunteers in person at three walk-in sites: the Great Barrington Senior Center, the Tri-town Health Department in Lee, and the Berkshire Athenaeum in Pittsfield. The questionnaire administered to the volunteers was the same as the one used in the Exposure Prevalence Study.

8. Q. How were opportunities for exposure to PCBs assessed?

A. A household screening questionnaire was administered to the 800 households. A representative of each household answered questions for all the members of his or her family. After the questionnaires were completed, the responses of every household member were weighted, with those activities more likely to lead to greater potential for PCB exposure weighted more heavily. Thus, those with the greatest potential for PCB exposure would receive the highest weights or scores.

9. Q. How were respondents selected to participate in blood testing?

A. In the Exposure Prevalence Study, individuals with the highest potential exposure to PCBs based on screening questionnaire scores were offered the opportunity for a blood test. Results of blood tests allowed MDPH to determine whether those individuals who were suspected to have had greater opportunities for exposure to PCBs did in fact have higher levels than those with lesser opportunities for exposure. All respondents in the Volunteer Study were offered blood testing.

10. Q. What was the range of serum PCB levels found in the Exposure Prevalence and Volunteer Studies?

A. Sixty-nine residents who participated in the Exposure Prevalence Study had serum PCB levels as follows:

Concentrations of PCBs in Parts Per Billion (ppb)	Number of Individuals
0-4	43
5-9	18
10-14	6
15-20	1
over 20	1

Seventy-nine residents who participated in the Volunteer Study had serum PCB levels shown as follows:

Concentrations of PCBs in	Number of
Parts Per Billion (ppb)	Individuals
0-4	32
5-9	25
10-14	15
15-20	2
over 20	5

The average serum PCB level in the Exposure Prevalence Study among nonoccupationally exposed participants was 4.49 ppb, and in the Volunteer Study, the average was 5.77 ppb. These levels were generally within the normal background range for nonoccupationally exposed individuals.

11. Q. Was occupational exposure related to serum PCB levels?

A. Yes. Among all participants who had blood testing, those who had had opportunities for occupational exposure had higher serum PCB levels than the rest.

12. Q. Was age related to serum PCB levels?

A. Yes. Age was found to be the prominent predictor of serum PCB level.

13. Q. Do most people in the United States have PCBs in their bodies?

A. PCBs have been measured in human blood, fatty tissue, and breast milk throughout the country. Ninety-five percent of the U.S. population have serum levels of less than 20 ppb. Ninety-nine percent of the U.S. population have serum levels of less than 30 ppb. The national average for serum PCB level in persons non-occupationally exposed is between 4 and 8 ppb. The greatest on-going source of public exposure to PCBs is from food, particularly fish.

14. Q. Is there anything I can do to reduce PCB levels in my blood?

A. Currently, there is no treatment available to lower PCB blood levels. However, if an individual was exposed, PCB levels will decrease over time once exposure to PCBs has been reduced.

15. Q. Is it safe to eat fish from the Housatonic River and its tributaries?

A. No. In 1982, the MDPH restricted fish, frog, and turtle consumption in the Housatonic River and its tributaries. Because of continued evidence of PCB contamination, it is expected that PCB levels in these species still remain elevated.

Both the Exposure Prevalence Study and the Volunteer Study showed that study participants who had higher frequency and duration of contaminated fish consumption had higher serum PCB levels. Due to health effects that have been suggested as potentially related to PCB exposure, the MDPH maintains that the current ban on these activities in or near the river remain in effect.

16. Q. Is it safe to eat fish from restaurants, supermarkets, and local markets in the Housatonic River Area?

A. Yes. In general, fish caught in marine open and bay waters is the source of most commercial catches in New England and is not affected by PCB contamination from local and freshwater areas. State and federal health regulatory officials regulate fish sold for the commercial markets.

17. Q. Was consumption of fiddlehead ferns associated with higher serum PCB levels?

A. Individuals who reported greater frequency and duration of fiddlehead fern consumption had slightly higher serum PCB levels.

18. Q. If my only exposure to PCBs is through soil contact, should I be concerned?

A. Previous studies conducted by MDPH have not shown that exposure through soil contact alone has resulted in appreciable increases in serum PCB levels. MDPH continues to consider consumption of contaminated fish to be the most significant non-occupational exposure concern. However, due to the recent discovery of widespread residential PCB contamination, MDPH is coordinating a separate study of residents who may be concerned about exposure.

19. Q. If PCBs have been discovered in soils on my property, what can I do about getting my health concerns addressed or my blood tested?

A. MDPH has established a toll free hot-line to advise local area residents about any health related concerns or questions they may have. The exposure assessment questionnaire

will be provided to all residents who wish to have their opportunities for exposure evaluated and a blood test taken. The hot-line number is 1-800-240-4266.

20. Q. What health effects are caused by exposure to PCBs?

A. PCBs are not very acutely toxic. Large amounts of PCBs are necessary to produce acute effects. These effects can include skin lesions or irritations, fatigue, and hyperpigmentation (increased pigmentation) of the skin and nails. Chronic effects occur after weeks or years of exposure or long after initial exposure to PCBs. A number of studies have suggested that these effects include immune system suppression, liver damage, neurological effects, and possibly cancer.

21. Q. What happens to PCBs in your body?

A. Once PCBs enter the body they are first distributed in the liver and muscles and then are stored in fatty tissues. PCBs can be stored in fat tissue for years. Also, breast milk may concentrate PCBs because of its fat content. The PCBs can then be transferred to children through breastfeeding.

22. Q. Are cancer rates elevated in the HRA?

A. According to the most recent data from the Massachusetts Cancer Registry, cancer rates during 1982-1986 and 1987-1992 for the eight communities (i.e., Dalton, Great Barrington, Lanesborough, Lee, Lenox, Pittsfield, Sheffield, and Stockbridge) showed that, with the exception of bladder cancer in Pittsfield males during the 1982-1986 period, no statistically significant elevation was noted.

23. Q. Do PCBs cause reproductive effects?

A. Studies have reported that infants born to mothers who were environmentally or occupationally exposed to PCBs had decreases in birth weight, gestational age, and neonatal performance. However, the strength of the association with PCBs is unclear. PCBs have been shown to cause these and other reproductive effects in a variety of mammalian species.

24. Q. Are there any problems with reproductive outcomes for the HRA?

A. According to 1990-1994 birth data from the MDPH Registry of Vital Records and Statistics, infant mortality and the proportion of low birth weight in the HRA were similar to those of the state averages.

Appendix F: Commonwealth of Massachusetts EXECUTIVE OFFICE OF HEALTH AND HUMAN SERVICES

Expert Panel on the Health Effects of Non-Occupational Exposure to Polychlorinated Biphenyls (PCBs)

Questions and Answers

1. Q. Why was an expert panel convened?

A. Because of continuing concerns relative to the health effects of PCBs among Pittsfield area residents, the Secretary of the Executive Office of Health and Human Services (EOHHS) called for a review of this topic by a panel of independent experts. It was hoped that this panel would establish consensus on the available health information where possible, reflect the range of scientific opinion, and report on the current state of the science and directions of current research.

2. Q. Who was on the expert panel?

A. The panel comprised 11 nationally and internationally recognized experts on the health effects of PCBs from a wide range of disciplines, including toxicology, epidemiology, public health, and analytical chemistry.

3. Q. How and why were the panelists selected?

A. The Secretary of EOHHS invited the public to nominate potential panel members who had expertise in one of the following disciplines: toxicology; epidemiology; environmental exposure assessment; laboratory science; medicine (including cancer and reproductive outcomes); environmental fate and transport; and organic chemistry. The public comment period for submission of nominations ran from August 2nd to August 21st, 1998. Nearly 40 individuals were nominated representing a variety of disciplines. In selecting the final 11 panelists, the Secretary made every effort to have a panel of individuals with the diversity of technical disciplines noted above and who were nominated by a variety of publicly interested parties.

4. Q. What topics did the panel discuss? How were these topics selected?

- **A.** The role of the panel was to review, assess, and summarize the most up-to-date published and ongoing research on PCBs and public health, with special emphasis on:
 - The latest information on typical levels in the U.S. of PCBs in blood serum and the public health significance of these levels;
 - The adverse health outcomes associated with exposure to PCBs;
 - The thoroughness of information on ways humans can be exposed to PCBs (such as via air, water, soil, food);
 - The interactions between PCBs and other chemicals.

EOHHS compiled a preliminary list of questions for the panel based on the experiences of the Massachusetts Department of Public Health (MDPH) with PCB contamination in the Houstonic River Area and throughout the Commonwealth. Furthermore, EOHHS and the chairman of the panel held a public meeting in Pittsfield on the eve of the panel meeting to solicit additional questions and comments from the public in Berkshire County.

5. Q. What were the findings of the expert panel with respect to typical background levels of PCBs in blood serum?

A. The panel agreed that the information on typical background serum PCB levels for nonoccupationally exposed people in the Toxicological Profile for PCBs¹ (i.e., 4-8 ppb) is not current. In addition, the panel concluded that the information that now exists suggests that the range is probably lower than 4-8 ppb, but that comparisons are difficult due to differences in the age of various study populations and whether or not they eat fish. Some recent studies have found background serum PCB levels for women of reproductive age around 2 ppb, while other researchers have observed levels around 6 ppb for elderly people who do not eat much fish. The recent studies provide valuable data points that must be shared within the context of all relevant factors. For example, studies have consistently shown that serum PCB levels increase with age and are correlated to factors such as fish consumption and exposures to PCBs at work.

The varied analytical and statistical methods used by different researchers often make comparisons between studies difficult or impossible. Therefore, the panel strongly recommended that an individual's serum PCB level be evaluated by comparisons to the distribution of levels within the local and other comparable populations, considering age, fish consumption habits, and occupational exposures.

6. Q. How do the serum PCB levels from residents of the Housatonic River Area compare to the current estimates of typical background levels for non-occupationally exposed individuals?

A. When comparing serum PCB levels between different studies, it is important to match populations with similar ages and opportunities for exposures to PCBs (e.g., occupation, fish consumption habits). Analytical and statistical methods (e.g., chromatographic and detection methods, detection limits, target congeners, treatment of non-detected samples) can also vary among studies, further complicating comparisons. Nevertheless, if the appropriate factors are considered, the serum PCB levels measured in recent studies may provide useful comparison data for the results from the Housatonic River Area.

7. Q. How do the serum PCB levels from residents of the Housatonic River Area compare to the population in the study from The Netherlands?

A. In a recent study from The Netherlands, 415 women of reproductive age (i.e., mid-20s to

¹ Toxicological Profile for Polychlorinated Biphenyls, Draft for Public Comment, Agency for Toxic Substances and Disease Registry, Atlanta, Georgia, December 1998.

mid-30s) were found to have median serum PCB levels around 2 ppb. Because of the analytical methods used in this study, this result may actually correspond to approximately 4 ppb of total serum PCBs as measured for MDPH's Exposure Assessment Study. This could be predicted with greater certainty if some samples are analyzed by both techniques. In contrast, non-occupationally exposed residents of the Housatonic River Area between 18 and 34 years old (n=8) had median serum PCB concentrations less than 2 ppb.

8. Q. How do the serum PCB levels from residents of the Housatonic River Area compare to people over 50 years old who do not each much fish?

A. A recently published study reportedly found that 180 people over 50 years old who do not eat much fish (i.e., less than 6 pounds per year) had serum PCB levels around 6 ppb. The median serum PCB levels for non-occupationally exposed, older (i.e., 50 years and older, including those greater than 70) participants in MDPH's Exposure Assessment Study were 3.70 (n=19) and 5.90 (n=12) ppb for the Exposure Prevalence and Volunteer phases, respectively.

9. Q. How do the serum PCB levels from residents of the Housatonic River Area compare to the population in the Great Lakes study?

A. A mixed-age population in the Great Lakes region who did not consume sport-caught fish had geometric mean (i.e., approximately median) serum PCB levels of 1.5 and 0.9 ppb for males (n=57) and females (n=42), respectively. For a similar population in the Housatonic River Area (i.e., non-occupationally exposed participants, 18-64 years old, who either never ate fish or ate only store-bought fish), the median serum PCB levels were 3.30 (n=10) and 1.66 (n=8) ppb in the Exposure Prevalence and Volunteer phases, respectively. Direct comparisons between these studies are hampered by the fact that the method detection limit for MDPH's Exposure Assessment Study (2 ppb) was greater than the median levels measured in the Great Lakes study.

10. Q. How do the serum PCB levels from residents of the Housatonic River Area compare to the populations in the New York breast disease studies?

A. Two studies of women with benign breast disease in the New York area reported average concentrations of serum PCBs of 2.15 (n=173) and 4.06 (n=19) ppb. The average serum PCB concentrations for non-occupationally exposed participants in MDPH's Exposure Assessment Study were slightly higher than this range, 4.49 (n=52) and 5.77 (n=53) ppb for the Exposure Prevalence and Volunteer phases, respectively. This may be because the women in the New York studies were on average about 10 years younger than the participants in MDPH's Exposure Assessment Study. Furthermore, the method detection limit for the larger of the New York studies (0.5 ppb) was four times lower than the detection limit for MDPH's Exposure Assessment Study (2 ppb).

11. Q. Overall, how do the serum PCB levels from residents of the Housatonic River Area compare to the populations in these recent studies?

A. Because of the complications discussed earlier, direct comparisons between studies are difficult. However, the available data indicate that serum PCB levels for the non-occupationally exposed population from MDPH's Exposure Assessment Study are generally similar to the background exposure levels reported in recent studies.

12. Q. What were the findings of the expert panel with respect to adverse health outcomes associated with PCB exposures?

A. While the panel cited some conflicting human studies, overall the panel members agreed that the evidence is clear that PCBs are a definite carcinogen in animals. In humans, the evidence with regard to cancer is suggestive but inconclusive.

Most of the panel agreed that there appears to be some developmental effects (e.g., subtle cognitive deficits) associated with exposure to PCBs. Developmental effects observed in animal studies have also been seen in humans. However, frank neurotoxic effects such as seizure disorders have not been seen. Many agreed that the most susceptible population to these effects seems to be fetuses *in utero*.

There is some suggestive, but not conclusive, evidence from animal and human studies that exposures to PCBs can affect the immune system. Dermal effects (e.g., chloracne) have been observed in workers who were exposed to PCBs on the job.

13. Q. What were the findings of the expert panel with respect to the public health implications of serum PCB levels near background levels?

A. The current research suggests that prenatal exposures to fetuses at near background levels of PCBs may subtly affect the mental development of children. Immunological and hormonal effects have also been seen following prenatal exposure, in addition to the neurological effects. Recent studies in The Netherlands observed that children born to mothers with greater than 3 ppb of serum PCBs scored slightly lower on tests of cognitive abilities than children whose mothers had serum PCB levels less than 1.5 ppb. While statistically significant for the study population, the panel agreed that these effects were probably not noticeable on an individual basis. Moreover, because of the analytical methods used in this study, the serum PCB measurements represent approximately one-half the total serum PCBs and, hence, should be doubled to be comparable to the test results from MDPH's Exposure Assessment Study.

Importantly, this same study also found that children who were breast fed scored better on cognitive tests than children who were fed formula, despite additional exposures to PCBs and dioxins in breast milk. This finding reinforces the beneficial properties of breast feeding and highlights that exposures to PCBs *in utero* are likely of greatest concern.

14. Q. Should I be concerned about the cognitive development of my children?

A. The results of recent studies from The Netherlands raise legitimate concerns about

developmental effects as a result of near background exposures to PCBs for fetuses *in utero*. However, the cognitive effects observed are slight and many panelists felt they were not biologically significant on an individual basis. Furthermore, the panel felt that other factors that affect a child's aptitude for learning (e.g., parental involvement with the child's education, good nutrition, supportive family environment) probably play a much larger role than background PCB exposures. Nevertheless, these findings provide more justification for continuing to clean up PCB contamination to reduce opportunities for exposure as much as possible.

15. Q. What were the findings of the expert panel with respect to exposure routes for nonoccupationally exposed populations?

A. The panel agreed that exposures to PCBs are possible through multiple routes (e.g., air, water, soil, and food), however, the vast majority of exposure typically occurs through eating food of animal origin (e.g., fish, meat, dairy).

16. Q. How can people avoid important opportunities for exposure to PCBs?

A. Observing fish consumption advisories and eating a healthy diet that is low in fatty foods is the most effective way to reduce overall exposures to PCBs. However, because even small exposures add incrementally to overall body burden, it is important to reduce exposures via all routes.

Because the bioavailability of PCBs in air, water, and soil is uncertain, the expert panel endorsed serum PCB tests as the best available measure of actual exposure for individuals who are concerned about their exposures to PCBs.

17. Q. What were the findings of the expert panel with respect to interactions between PCBs and other chemicals?

- A. PCBs are thought to behave as tumor promoters in susceptible tissues. Therefore, the carcinogenic effects of PCBs are likely to be influenced by other carcinogens or toxins that may be present. It is hoped that ongoing research will reveal more about the toxicity of mixtures of PCBs and other chemicals in the future.
- **18.** Q. The focus in the Housatonic River Area Exposure Assessment Study was on individuals living near the river. Is there a need for the MDPH to examine the PCB serum levels of a population further away from the river?
 - A: The Housatonic River Area Exposure Assessment Study was purposely aimed to select individuals with highest opportunity for exposure, therefore the focus was on individuals living near the river or engaging in a variety of activities that may increase their opportunities for exposure to PCBs (e.g., fish consumption, recreational activities near the river, gardening, construction activities, fiddlehead fern consumption). Since these people were largely found to have levels near typical background ranges, individuals living further away from the river would not be expected to have higher PCB levels.

19. Q. Will MDPH evaluate all the adverse health outcomes that have been associated with PCB exposures?

A. In addition to a large number of public health assessments, MDPH is conducting an analysis of cancer incidence from 1982 to 1994 in the Housatonic River Area using data from the Massachusetts Cancer Registry. For this project, the cancers most strongly associated with PCB exposures will be evaluated (i.e., liver cancer, breast cancer, non-Hodgkin's lymphoma, Hodgkin's disease, thyroid cancer, and bladder cancer). If environmental data indicate significant opportunities for exposure to other carcinogens (e.g., PCBs and smoking as co-carcinogens), or if the literature and further discussions with appropriate experts identifies additional cancers of concern (e.g., brain, testicular, lung cancer), the list of cancers under review may be expanded. The expert panel agreed that MDPH's approach for the health assessment and other public health activities, along with the continued clean-up efforts, were adequate measures to be taken at this time.

MDPH is also conducting a pilot study assessing the relationship between environmental exposures to PCBs and DDE and new diagnoses of breast cancer.

20. Q. What can I do if I am concerned about my exposures to PCBs?

A. MDPH has established a toll free hotline to advise local area residents about any health related concerns or questions they may have. An exposure assessment questionnaire has been and will continue to be provided to all residents who wish to have their opportunities for exposure evaluated and a blood test taken. The hotline number is (800) 240-4266.

21. Q. Where can I get additional information?

A. For information on the expert panel or MDPH health studies in the Housatonic River Area, contact the Bureau of Environmental Health Assessment of MDPH at (617) 624-5757 or (800) 240-4266.

Certification

The Public Health Assessment for the General Electric Site, Unkamet Brook Area, was prepared by the Massachusetts Department of Health under a cooperative agreement with the federal Agency for Toxic Substances and Disease Registry (ATSDR). It is in accordance with approved methodology and procedures existing at the time the public health assessment was initiated.

Gail Godfrey

Technical Project Officer Superfund Site Assessment Branch (SSAB) Division of Health Assessment and Consultation (DHAC) ATSDR

The Division of Public Health Assessment and Consultation (DHAC), ATSDR, has reviewed this public health assessment and concurs with its findings.

Roberta Erlwein, MPH Section Chief, SPS, SSAB, DHAC, ATSDR