Hampden County Regional Retirement System

Actuarial Valuation and Review as of January 1, 2022



This report has been prepared at the request of the Retirement Board to assist in administering the Retirement System. This valuation report may not otherwise be copied or reproduced in any form without the consent of the Board and may only be provided to other parties in its entirety, unless expressly authorized by Segal. The measurements shown in this actuarial valuation may not be applicable for other purposes.

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Segal



November 2, 2022

Retirement Board Hampden County Regional Retirement System 67 Hunt Street, Suite 106 Agawam, MA 01001

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of January 1, 2022. It summarizes the actuarial data used in the valuation, analyzes the preceding two years' experience, and establishes the funding requirements for fiscal 2023 and later years.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Retirement System. The census information and financial information on which our calculations were based was prepared by the staff of the System. That assistance is gratefully acknowledged.

The actuarial calculations were directed under our supervision. We are members of the American Academy of Actuaries and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of our knowledge, the information supplied in this actuarial valuation is complete and accurate. The assumptions used in this actuarial valuation were selected by the Board based on our recommendations. In our opinion, the assumptions are reasonable and take into account the experience of the Retirement System and reasonable expectations.

We look forward to reviewing this report with you and to answering any questions.

Sincerely, Segal

> Lisa VanDermark, FSA, MAAA, EA Vice President and Consulting Actuary

A. Donald Morgan, FSA, MAAA,EA Senior Vice President and Actuary

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Purpose and basis

This report was prepared by Segal to present a valuation of the System as of January 1, 2022. The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits The measurements shown in this actuarial valuation may not be applicable for other purposes. In particular, the measures herein are not necessarily appropriate for assessing the sufficiency of System assets to cover the estimated cost of settling the System's benefit obligations. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

The contribution requirements presented in this report are based on:

- The benefit provisions of Massachusetts General Law Chapter 32;
- The characteristics of covered active participants, inactive participants, and retired participants and beneficiaries as of December 31, 2021, provided by the staff of the Retirement System;
- The assets of the System as of December 31, 2021, provided by the staff of the Retirement System;
- · Economic assumptions regarding future salary increases and investment earnings; and
- Other actuarial assumptions regarding employee terminations, retirement, death, etc.

Certain disclosure information required by GASB Statements No. 67 and 68 as of January 1, 2022 for the System is provided in a separate report.

Valuation highlights

- 1. Segal strongly recommends an actuarial funding method that targets 100% funding of the actuarial accrued liability. Generally, this implies payments that are ultimately at least enough to cover normal cost, interest on the unfunded actuarial accrued liability and the principal balance. The funding policy adopted by the Retirement System meets this standard.
- 2. The funded ratio (the ratio of the actuarial value of assets to actuarial accrued liability) is 54.73%, compared to the prior year funded ratio of 48.73%. This ratio is one measure of funding status, and its history is a measure of funding progress. Using the market value of assets, the funded ratio is 60.81%, compared to 50.23% as of the prior valuation date. These measurements are not necessarily appropriate for assessing the sufficiency of the System assets to cover the estimated cost of settling the System's benefit obligation or the need for or the amount of future contributions.
- 3. The unfunded actuarial accrued liability is \$401.7 million, which is a decrease of \$17.2 since the prior valuation.
- 4. The rate of return on the market value of assets was 11.57% and 19.12% for the 2020 and 2021 Plan Years, respectively. The return on the actuarial value of assets was 9.23% and 12.95% for each of the same periods. This resulted in an actuarial gain when measured against the assumed rate of return of 7.15%.
- 5. The actuarial value of assets is 90.00% of the market value of assets. The investment experience in the past years has only been partially recognized in the actuarial value of assets. As the deferred net gain is recognized in future years, the cost of the System is likely to decrease unless the net gain is offset by future experience.
- 6. The following actuarial assumptions were approved by the Board and changed with this valuation:
 - The net investment return assumption was lowered from 7.15% to 7.00%.
 - The mortality assumption was revised to update the mortality improvement scale from MP-2017 to MP-2021 and to remove the age set forward for healthy females.
 - The administrative expenses assumption was increased from \$950,000 for calendar 2020 to \$1,000,000 for calendar 2022.

As a result of these assumption changes, the employer normal cost increased by \$0.7 million and the actuarial accrued liability increased by \$16.8 million.

7. The funding schedule included in this report fully funds the System by June 30, 2036, if all assumptions are met and there are no changes in the plan of benefits. For fiscal 2024 through fiscal 2030, the total appropriation increases 8.00% per year. For fiscal 2031 and later years, each year's total appropriation increases 3.75% per year, with a smaller payment in fiscal 2036.

- 8. It is important to note that this actuarial valuation is based on plan assets as of December 31, 2021. Market conditions have changed significantly since that date. The Plan's funded status does not reflect short-term fluctuations of the market, but rather is based on the market values on the last day of the plan year. Moreover, this actuarial valuation does not include any possible short-term or long-term impacts of COVID on mortality of the covered population that may emerge after December 31, 2021. While it is impossible to determine how market conditions or demographic experience will affect the Plan in future valuations, Segal is available to prepare projections of potential outcomes upon request.
- 9. Since the actuarial valuation results are dependent on a given set of assumptions, there is a risk that emerging results may differ significantly as actual experience proves to be different from the assumptions. We have not been engaged to perform a detailed analysis of the potential range of the impact of risk relative to the System's future financial condition, but have included a brief discussion of some risks that may affect the System in Section 2. A more detailed assessment would provide the Board with a better understanding of the inherent risks. This could be important because relatively small changes in investment performance can produce large swings in contribution requirements.

Summary of key valuation results

_		2022	2020
Contributions for	Actuarially determined contributions	\$39,561,288	\$33,917,428
fiscal year beginning July 1:	Actuarially determined contributions as a percent of projected payroll	30.23%	27.08%
Actuarial accrued	Retired participants and beneficiaries	\$543,146,541	\$467,844,484
liability for plan year	Inactive vested participants	11,153,621	8,491,106
beginning January 1:	Active participants	329,854,503	337,901,573
	Inactive participants due a refund of employee contributions	3,298,438	2,880,848
	Total	887,453,103	817,118,011
	 Normal cost including administrative expenses for plan year beginning January 1 	21,608,490	20,100,797
Assets for plan year	Market value of assets (MVA)	\$539,686,549	\$410,440,077
beginning January 1:	Actuarial value of assets (AVA)	485,717,894	398,205,608
	Actuarial value of assets as a percentage of market value of assets	90.00%	97.02%
Funded status for	Unfunded/(overfunded) actuarial accrued liability on market value of assets	\$347,766,554	\$406,677,934
plan year beginning	Funded percentage on MVA basis	60.81%	50.23%
January 1:	 Unfunded/(overfunded) actuarial accrued liability on actuarial value of assets 	\$401,735,209	\$418,912,403
	Funded percentage on AVA basis	54.73%	48.73%
Key assumptions:	Net investment return	7.00%	7.15%
	Long-term wage inflation rate	3.25%	3.25%
Demographic data for	Number of retired participants and beneficiaries	1,952	1,794
plan year beginning	Number of inactive vested participants	95	571
January 1:	Number of active participants	2,824	2,784
	Number of inactive participants due a refund of employee contributions	617	495
	Projected total payroll	\$130,874,871	\$125,225,926
	Projected average payroll	46,344	44,981

Important information about actuarial valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal relies on a number of input items. These include:

ation, Segai relies on a number of input items. These include.
Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
An actuarial valuation for a plan is based on data provided to the actuary by the System. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
The valuation is based on the market value of assets as of the valuation date, as provided by the System. The System uses an "actuarial value of assets" that differs from market value to gradually reflect year-to-year changes in the market value of assets in determining the contribution requirements.
In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan's assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results that does not mean that the previous assumptions were unreasonable.
Segal valuation results are based on proprietary actuarial modeling software. The actuarial valuation models generate a comprehensive set of liability and cost calculations that are presented to meet regulatory, legislative and client requirements. Our Actuarial Technology and Systems unit, comprised of both actuaries and programmers, is responsible for the initial development and maintenance of these models. The models have a modular structure that allows for a high degree of accuracy, flexibility and user control. The client team programs the assumptions and the plan provisions, validates the models, and reviews test lives and results, under the supervision of the responsible actuary.

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

The actuarial valuation is prepared at the request of the System. Segal is not responsible for the use or misuse of its report, particularly by any other party.

An actuarial valuation is a measurement of the System's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the System will be determined by the actual benefits and expenses paid and the actual investment experience of the System.

Actuarial results in this report are not rounded, but that does not imply precision.

If the Board is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.

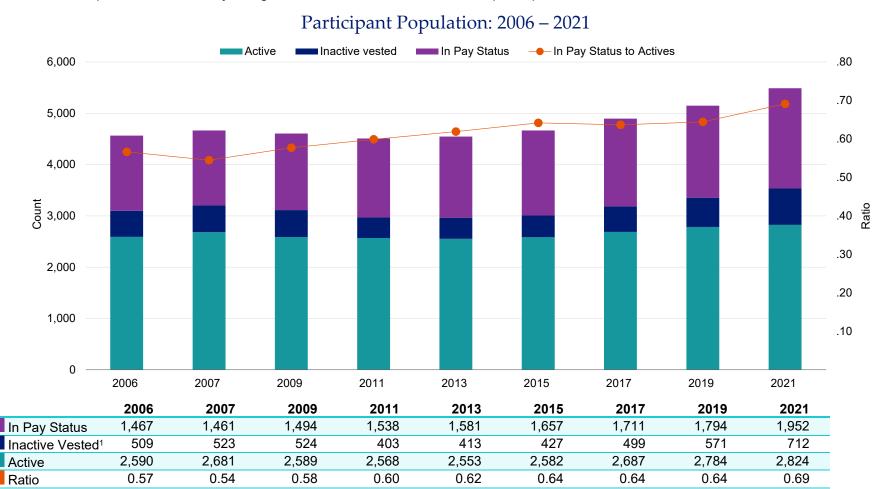
Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The System should look to its other advisors for expertise in these areas.

As Segal has no discretionary authority with respect to the management or assets of the System, it is not a fiduciary in its capacity as actuaries and consultants with respect to the System.



Participant data

This section presents a summary of significant statistical data on covered participants.



More detailed information for this valuation year and the preceding valuation can be found in Section 3, Exhibit A.



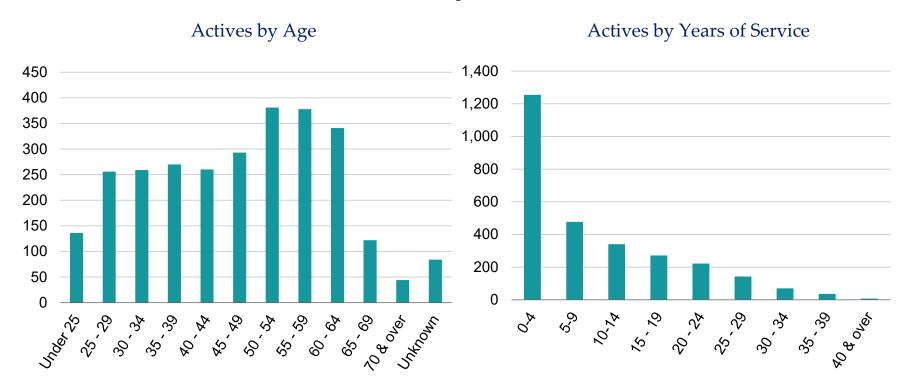
¹ Includes terminated participants due a refund of employee contributions

Active participants

As of December 31,	2019	2021	Change
Active participants	2,784	2,824	1.4%
Average age	47.7	46.4	-1.3
Average years of service	10.7	9.7	-1.0
Average projected compensation	44,981	46,344	3.0%

Among the active participants, there were 84 participants (3.0%) with unknown age information. The actuarial calculations were adjusted for the missing information by assuming that it was the same as information provided for other active participants with similar known characteristics.

Distribution of Active Participants as of December 31, 2021



Inactive participants

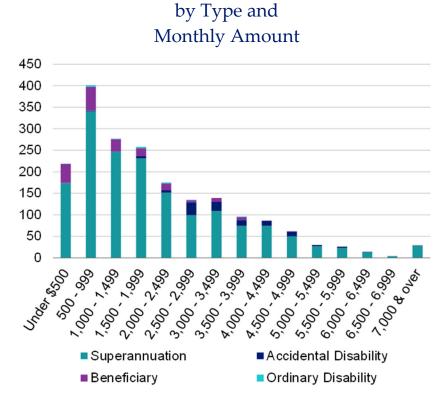
In this year's valuation, there were 95 participants with a vested right to a deferred or immediate vested benefit.

In addition, there were 617 participants entitled to a return of their employee contributions.

Retired participants and beneficiaries

As of December 31,	2019	2020	Change
Retirees	1,625	1,765	8.6%
Beneficiaries	169	187	10.7%
Average age	72.8	72.7	-0.1
Average amount	\$1,950	\$2,076	6.5%
Total monthly amount ¹	\$3,498,728	\$4,052,258	15.8%

Distribution as of December 31, 2021



by Type
and Age

450
400
350
300
250
200
150
100
50
0
Superannuation
Beneficiary

Accidental Disability
Ordinary Disability

¹ Excludes COLAs reimbursed by the Commonwealth.

Financial information

It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to market value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable. The amount of the adjustment to recognize market value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.

Determination of Actuarial Value of Assets

				Year Ended	
				December 31, 2021	December 31, 2020
1	Market value of assets			\$539,686,549	\$456,695,981
2	Calculation of unrecognized return	Original Amount¹	Percent Deferred ²	Unrecognized Amount ³	Unrecognized Amount ³
	(a) Year ended December 31, 2021	\$54,415,337	80%	\$43,532,270	N/A
	(b) Year ended December 31, 2020	18,105,502	60%	10,863,300	14,484,402
	(c) Year ended December 31, 2019	28,911,031	40%	11,564,412	17,346,618
	(d) Year ended December 31, 2018	-36,184,092	20%	-7,236,818	-14,473,636
	(e) Year ended December 31, 2017	27,945,994	0%	0	5,589,199
	(f) Total unrecognized return			\$58,723,164	\$22,946,583
3	Preliminary actuarial value: (1) - (2f)			480,963,385	433,749,398
4	Adjustment to be within 10% corridor			4,754,509	0
5	Final actuarial value of assets: (3) + (4)			<u>485,717,894</u>	<u>433,749,398</u>
6	Actuarial value as a percentage of market value: (5) ÷ (1)			90.0%	95.0%
7	Amount deferred for future recognition: (1) - (5)			\$53,968,655	\$22,946,583

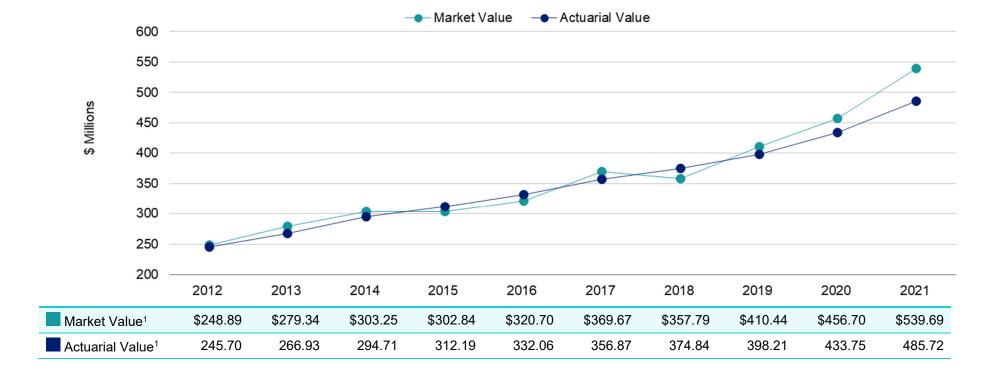
¹ Total return minus expected return on a market value basis

² Percent deferred applies to the current valuation year

³ Recognition at 20% per year over five years

Both the actuarial value and market value of assets are representations of the System's financial status. As investment gains and losses are gradually taken into account, the actuarial value of assets tracks the market value of assets. The actuarial asset value is significant because the System's liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.

Market Value of Assets vs. Actuarial Value of Assets

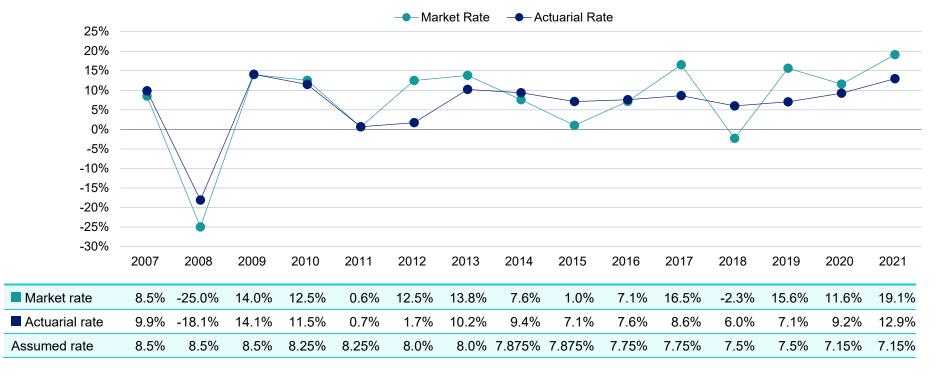


¹ In \$ millions

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial basis compared to the actual market value investment return for the last 15 years, including averages over select time periods.

As described earlier in this section, the actuarial asset valuation method gradually recognizes fluctuations in the market value rate of return. The goal of this is to stabilize the actuarial rate of return and to produce more level pension plan costs.

Market and Actuarial Rates of Return for Years Ended December 31, 2007 - 2021



Average Rates of Return	Actuarial Value	Market Value
Most recent five-year average return:	8.94%	12.27%
Most recent ten-year average return:	8.41%	10.48%
Most recent fifteen-year average return:	7.01%	8.16%

Actuarial experience

To calculate any actuarially determined contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), any contribution requirement will decrease from the previous year. On the other hand, any contribution requirement will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience. If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years.

Actuarial Experience for Two-Year Period Ended December 31, 2021

1	Net gain/(loss) from investments ¹	\$33,302,098
2	Net gain/(loss) from administrative expenses	218,006
3	Net gain/(loss) from other experience	7,879,578
4	Net experience gain/(loss): 1 + 2 + 3	\$41,399,682

¹ Details on next page

Investment experience

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the System's investment policy. The rate of return on the market value of assets was 19.12% for the year ended December 31, 2021 and 11.57% for the year ended December 31, 2020.

For valuation purposes, the assumed rate of return on the actuarial value of assets was 7.15%. The actual rate of return on an actuarial basis for the 2021 Plan Year was 12.95% and 9.23% for the 2020 year. Since the actual return for the year was greater than the assumed return, the System experienced an actuarial gain during the two-year period ending December 31, 2021 with regard to its investments.

Investment Experience

		Year Ended December 31, 2021		Year Er December	
		Market Value	Actuarial Value	Market Value	Actuarial Value
1	Net investment income	\$86,928,325	\$55,906,253	\$47,410,684	\$36,698,570
2	Average value of assets	454,727,103	431,780,520	409,862,687	397,628,218
3	Rate of return: 1 ÷ 2	19.12%	12.95%	11.57%	9.23%
4	Assumed rate of return	7.15%	7.15%	7.15%	7.15%
5	Expected investment income: 2 x 4	32,512,988	30,872,307	29,305,182	28,430,418
6	Actuarial gain/(loss): 1 - 5	<u>\$54,415,337</u>	<u>\$25,033,946</u>	<u>\$18,105,502</u>	<u>\$8,268,152</u>

Non-investment experience

Administrative expenses

 Administrative expenses for the two-year period ended December 31, 2021 totaled \$1,796,392, as compared to the assumption of \$1,930,875.

Other experience

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- the extent of turnover among participants,
- retirement experience (earlier or later than projected),
- mortality experience (more or fewer deaths than projected)
- the number of disability retirements (more or fewer than projected), and
- salary increases (greater or smaller than projected).

The net gain from this other experience for the two-year period ending December 31, 2021 amounted to \$7,879,578, which is 0.9% of the actuarial accrued liability.

Actuarial assumptions

Based on Segal's recommendation, the Board adopted the following assumption changes effective with this valuation:

- The net investment return assumption was lowered from 7.15% to 7.00%.
- The mortality assumption was revised to update the mortality improvement scale from MP-2017 to MP-2021 and to remove the age set forward for healthy females.
- The administrative expenses assumption was increased from \$950,000 for calendar 2020 to \$1,000,000 for calendar 2022.

As a result of these assumption changes, the employer normal cost increased by \$0.7 million and the actuarial accrued liability increased by \$16.8 million.

Details on actuarial assumptions and methods are in Section 4, Exhibit I.

Plan provisions

There were no changes in plan provisions since the prior valuation.

A summary of plan provisions is in Section 4, Exhibit II.

Development of Unfunded/(Overfunded) Actuarial Accrued Liability

		Year Ended		
		December 3	1, 2021	December 31, 2020
1	Unfunded/(overfunded) actuarial accrued liability at beginning of year		\$423,706,887	\$418,912,403
2	Normal cost at beginning of year		20,754,073	20,100,797
3	Total contributions		-48,336,629	-45,231,949
4	Interest on 1, 2 & 3		30,214,677	<u>29,925,636</u>
5	Expected unfunded/(overfunded) actuarial accrued liability		\$426,339,007	\$423,706,887
6	Changes due to:			
	(a) (Gain)/loss	-\$41,399,682		
	(b) Assumptions	16,795,884		
	Total changes		<u>-\$24,603,798</u>	
7	Unfunded/(overfunded) actuarial accrued liability at end of year		<u>\$401,735,209</u>	

Actuarially determined contribution

The actuarially determined contribution is equal to the employer normal cost payment and a payment on the unfunded actuarial accrued liability. For fiscal 2023, the actuarially determined contribution has been set to the previously budgeted amount of \$39,561,288 determined with the prior valuation. The detail of the actuarially determined contribution is shown below.

The funding schedule included in this report fully funds the System by June 30, 2036, if all assumptions are met and there are no changes in the plan of benefits. For fiscal 2024 through fiscal 2030, the total appropriation increases 8.00% per year. For fiscal 2031 and later years, each year's total appropriation increases 3.75% per year, with a smaller payment in fiscal 2036.

Actuarially Determined Contribution for Year Beginning July 1

	<u> </u>	2022		202	0
		Amount	% of Projected Payroll	Amount	% of Projected Payroll
1	Total normal cost as of January 1	\$20,608,490	15.75%	\$19,150,797	15.29%
2	Administrative expenses	1,000,000	0.76%	950,000	0.76%
3	Expected employee contributions	<u>-12,750,745</u>	<u>-9.74%</u>	<u>-12,054,292</u>	<u>-9.63%</u>
4	Employer normal cost: (1) + (2) + (3)	\$8,857,745	6.77%	\$8,046,505	6.43%
5	Actuarial accrued liability	\$887,453,103		\$817,118,011	
6	Actuarial value of assets	<u>485,717,894</u>		<u>398,205,608</u>	
7	Unfunded/(overfunded) actuarial accrued liability: (5) - (6)	\$401,735,209		\$418,912,403	
8	Employer normal cost projected to July 1, 2022 and 2020	9,154,068	6.99%	8,318,602	6.64%
9	Projected unfunded/(overfunded) actuarial accrued liability	415,558,131		433,629,986	
10	Payment on projected unfunded/(overfunded) actuarial accrued liability	30,407,220	23.23%	25,598,826	20.44%
11	Actuarially determined contribution: (8) + (10)	<u>\$39,561,288</u>	<u>30.23%</u>	<u>\$33,917,428</u>	<u>27.08%</u>
12	Projected payroll	\$130,874,871		\$125,225,926	

Funding Schedule

(1) Fiscal Year Ended June 30	(2) Employer Normal Cost	(3) Amortization of Unfunded Actuarial Accrued Liability	(4) Actuarially Determined Contribution (ADC): (2)+(3)	(5) Total Unfunded Actuarial Accrued Liability at Beginning of Fiscal Year	(6) Percent Increase in Actuarially Determined Contribution
2023	\$9,154,068	\$30,407,220	\$39,561,288	\$415,558,131	
2024	9,484,561	33,241,630	42,726,191	412,657,177	8.00%
2025	9,826,917	36,317,369	46,144,286	406,571,206	8.00%
2026	10,181,561	39,654,268	49,835,829	396,823,375	8.00%
2027	10,548,933	43,273,762	53,822,695	382,882,599	8.00%
2028	10,929,485	47,199,026	58,128,511	364,158,067	8.00%
2029	11,323,690	51,455,102	62,778,792	339,993,230	8.00%
2030	11,732,034	56,069,061	67,801,095	309,659,235	8.00%
2031	12,155,022	58,188,614	70,343,636	272,347,729	3.75%
2032	12,593,177	60,388,345	72,981,522	230,194,534	3.75%
2033	13,047,038	62,671,291	75,718,329	182,776,381	3.75%
2034	13,517,170	65,040,596	78,557,766	129,637,175	3.75%
2035	14,004,149	67,499,533	81,503,682	70,285,589	3.75%
2036	14,508,581	4,263,976	18,772,557	4,192,459	-76.97%
2037	15,031,085	0	15,031,085	0	-19.93%

Notes:

The fiscal 2023 appropriation is equal to the budgeted amount determined with the prior valuation.

The appropriation is assumed to be paid on July 1st and December 31st.

Employer normal cost is projected based on a 3.25% growth in payroll and a 0.15% adjustment to total normal cost to reflect the effect of mortality improvements due to the generational mortality assumption.

Projected normal cost does not reflect the future impact of pension reform for future hires.

The projected unfunded actuarial accrued liability does not reflect the recognition of deferred investment gains/losses.

Risk

Since the actuarial valuation results are dependent on a given set of assumptions and data as of a specific date, there is a risk that emerging results may differ significantly as actual experience differs from the assumptions.

This report does not contain a detailed analysis of the potential range of future measurements, but does include a brief discussion of some risks that may affect the System. We recommend a more detailed assessment to provide the Board with a better understanding of the risks inherent in the System. This assessment may include scenario testing, sensitivity testing, stress testing and stochastic modeling.

Investment Risk (the risk that returns will be different than expected)

The market value rate of return over the last 15 years has ranged from a low of -24.98% to a high of 19.12%.

Longevity Risk (the risk that mortality experience will be different than expected)

The actuarial valuation includes an expectation of future improvement in life expectancy. Emerging plan experience that does not match these expectations will result in either an increase or decrease in the actuarially determined contribution.

Contribution Risk (the risk that actual contributions will be different from actuarially determined contribution)

Massachusetts General Law Chapter 32 requires the payment of the actuarially determined contribution. If future experience matches current assumptions, we project the unfunded actuarial accrued liability will be paid off in 14 years from July 1, 2022.

Demographic Risk (the risk that participant experience will be different than assumed)

Examples of this risk include:

- Actual retirements occurring earlier or later than assumed.
- More or less active participant turnover than assumed.
- Disability experience different than assumed.
- Salary increases greater or less than projected.

Maturity Measures

As pension plans mature, the cash need to fulfill benefit obligations will increase over time. Therefore, cash flow projections and analysis should be performed to assure that the Plan's asset allocation is aligned to meet emerging pension liabilities.

Currently the Plan has a non-active to active participant ratio of 0.94, meaning that the non-active participants represent less than half of all participants. However, they represent 63% of the total actuarial accrued liability. The higher the non-active actuarial accrued liability is as a percent of the total liability, the greater the danger of volatility in results. In addition, for the prior year benefits paid were almost \$4 million more than contributions received. As the Plan continues to mature, more cash may be needed from the investment portfolio to meet benefit payments.

Exhibit A: Table of Plan Demographics

Category 2021 2019 Prior Year Active participants in valuation: 2,824 2,784 1.4 • Number 2,824 2,784 1.4 • Average age 46.4 47.7 -1.3 • Average years of service 9.7 10.7 -1.0 • Projected total payroll \$130,874,871 \$125,225,926 4.5 • Projected average payroll 46,344 44,981 3.0 • Account balances 102,217,913 101,712,694 0.5 • Number with unknown age and/or service information 84 36 133.3% Inactive vested participants 95 76 25.0 Inactive nonvested participants due a refund 617 495 24.6 Retired participants: - 72.9 73.2 -0.3 • Average age 72.9 73.2 -0.3 • Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: - - - - - - - -		Year Ended December 31		
• Number 2,824 2,784 1.4 • Average age 46.4 47.7 -1.3 • Average years of service 9.7 10.7 -1.0 • Projected total payroll \$130,874,871 \$125,225,926 4.5 • Projected average payroll 46,344 44,981 3.0 • Account balances 102,217,913 101,712,694 0.5 • Number with unknown age and/or service information 84 36 133.3% • Inactive vested participants 95 76 25.0 • Inactive nonvested participants due a refund 617 495 24.6 • Retired participants: • Number in pay status 1,644 1,504 9.3 • Average age 72.9 73.2 -0.3 • Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: 121 121 0.0	Category	2021	2019	Change From Prior Year
 Average age Average years of service Projected total payroll Projected average payroll Account balances Number with unknown age and/or service information Inactive vested participants Number in pay status Average age Average age Average age Average monthly benefit Saverage age Number in pay status Average monthly benefit Number in pay status Average monthly benefit Number in pay status Number in pay status Average monthly benefit Number in pay status Number in pay status Average monthly benefit Saverage monthly benefit Number in pay status Number in pay status Number in pay status Number in pay status Average monthly benefit Saverage monthly benefit Saverage monthly benefit Saverage monthly benefit Average monthly benefit Saverage monthly benefit <l< td=""><td>Active participants in valuation:</td><td></td><td></td><td></td></l<>	Active participants in valuation:			
 Average years of service Projected total payroll \$130,874,871 \$125,225,926 \$4.5 Projected average payroll Account balances Number with unknown age and/or service information Number with unknown age and/or service information \$4 \$36 \$133.3% Inactive vested participants \$95 \$76 \$25.0 Inactive nonvested participants due a refund \$617 \$495 \$24.6 Retired participants: Number in pay status \$1,644 \$1,504 \$9.3 \$40.3 \$1,644 \$1,504 \$1,	Number	2,824	2,784	1.4%
 Projected total payroll Projected average payroll Account balances Number with unknown age and/or service information Retired participants Number in pay status Average age Average monthly benefit Sumble distribution Number in pay status Number in pay status Retired participants Average monthly benefit Sumble distribution Number in pay status 	Average age	46.4	47.7	-1.3
 Projected average payroll Account balances 102,217,913 101,712,694 0.5 Number with unknown age and/or service information 84 36 133.3% Inactive vested participants 95 76 25.0 Inactive nonvested participants due a refund 617 495 24.6 Retired participants: Number in pay status 1,644 1,504 9.3 Average age 72.9 73.2 -0.3 Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: Number in pay status 121 121 0.0 	Average years of service	9.7	10.7	-1.0
 Account balances Number with unknown age and/or service information Number with unknown age and/or service information 84 36 133.3% Inactive vested participants 95 76 25.0 Inactive nonvested participants due a refund 617 495 24.6 Retired participants: Number in pay status 1,644 1,504 9.3 Average age 72.9 73.2 -0.3 Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: Number in pay status 121 121 0.0 	Projected total payroll	\$130,874,871	\$125,225,926	4.5%
 Number with unknown age and/or service information Inactive vested participants Inactive nonvested participants due a refund Retired participants: Number in pay status Average age Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: Number in pay status 121 121 0.0 	Projected average payroll	46,344	44,981	3.0%
Inactive vested participants 95 76 25.0 Inactive nonvested participants due a refund 617 495 24.6 Retired participants: • Number in pay status 1,644 1,504 9.3 • Average age 72.9 73.2 -0.3 • Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: <td< td=""><td>Account balances</td><td>102,217,913</td><td>101,712,694</td><td>0.5%</td></td<>	Account balances	102,217,913	101,712,694	0.5%
Inactive nonvested participants due a refund 617 495 24.6 Retired participants: - Number in pay status 1,644 1,504 9.3 • Average age 72.9 73.2 -0.3 • Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: - 121 121 0.0	 Number with unknown age and/or service information 	84	36	133.3%
Retired participants: • Number in pay status 1,644 1,504 9.3 • Average age 72.9 73.2 -0.3 • Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: • Number in pay status 121 121 0.0	Inactive vested participants	95	76	25.0%
• Number in pay status 1,644 1,504 9.3 • Average age 72.9 73.2 -0.3 • Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: • Number in pay status 121 121 0.0	Inactive nonvested participants due a refund	617	495	24.6%
 Average age 72.9 73.2 -0.3 Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: Number in pay status 121 121 0.0 	Retired participants:			
 Average monthly benefit \$2,081 \$1,946 6.9 Disabled participants: Number in pay status 121 121 0.0 	Number in pay status	1,644	1,504	9.3%
Disabled participants: • Number in pay status 121 121 0.0	Average age	72.9	73.2	-0.3
Number in pay status 121 121 0.0	Average monthly benefit	\$2,081	\$1,946	6.9%
	Disabled participants:			
• Average age 64.6 64.1 0.5	Number in pay status	121	121	0.0%
	Average age	64.6	64.1	0.5
• Average monthly benefit \$3,287 \$3,090 6.4	Average monthly benefit	\$3,287	\$3,090	6.4%
Beneficiaries:	Beneficiaries:			
• Number in pay status 187 169 10.7	Number in pay status	187	169	10.7%
• Average age 75.8 75.0 0.8	Average age	75.8	75.0	0.8
• Average monthly benefit \$1,251 \$1,168 7.1	Average monthly benefit	\$1,251	\$1,168	7.1%

Exhibit B: Summary Statement of Income and Expenses on a Market Value Basis

	Year Ended December 31, 2021		Year Er December :	
Net assets at market value at the beginning of the year		\$456,695,981		\$410,440,077
Contribution income:				
Employer contributions	\$36,176,306		\$33,416,528	
Employee contributions	12,155,849		11,815,421	
Other contributions	4,474		0	
Less administrative expenses	<u>-928,916</u>		<u>-867,476</u>	
Net contribution income		\$47,407,713		\$44,364,473
Investment income:				
Investment income	\$89,371,417		\$49,384,301	
Less investment fees	<u>-2,443,092</u>		<u>-1,973,617</u>	
Net investment income		<u>\$86,928,325</u>		<u>\$47,410,684</u>
Total income available for benefits		\$134,336,038		\$91,775,157
Less benefit payments:				
• Pensions	-\$48,818,018		-\$44,591,712	
Net 3(8)(c) reimbursements	<u>-2,527,452</u>		<u>-926,541</u>	
Net benefit payments		-\$51,345,470		-\$45,519,253
Change in reserve for future benefits		\$82,990,568		\$46,255,904
Net assets at market value at the end of the year		\$539,686,549		\$456,695,981

Exhibit C: Definition of Pension Terms

The following list defines certain technical terms for the convenience of the reader:

Actuarial Accrued Liability for Actives:	The equivalent of the accumulated normal costs allocated to the years before the valuation date.
Actuarial Accrued Liability for Retirees and Beneficiaries:	Actuarial Present Value of lifetime benefits to existing retirees and beneficiaries. This sum takes account of life expectancies appropriate to the ages of the annuitants and the interest that the sum is expected to earn before it is entirely paid out in benefits.
Actuarial Cost Method:	A procedure allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability that are used to determine the actuarially determined contribution.
Actuarial Gain or Loss:	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., assets earn more than projected, salary increases are less than assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results yield actuarial liabilities that are larger than projected.
Actuarially Equivalent:	Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV):	The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. Each such amount or series of amounts is:
	Adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.)
	Multiplied by the probability of the occurrence of an event (such as survival, death, disability, withdrawal, etc.) on which the payment is conditioned, and
	Discounted according to an assumed rate (or rates) of return to reflect the time value of money.

Actuarial Present Value of Future Benefits:	The Actuarial Present Value of benefit amounts expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age, anticipated future compensation, and future service credits. The Actuarial Present Value of Future Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive members entitled to either a refund of member contributions or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation:	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan, as well as Actuarially Determined Contributions.
Actuarial Value of Assets (AVA):	The value of the Plan's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly plans use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the Actuarially Determined Contribution.
Actuarially Determined:	Values that have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the Plan.
Actuarially Determined Contribution (ADC):	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Plan's funding policy. The ADC consists of the Employer Normal Cost and the Amortization Payment.
Amortization Method:	A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the Unfunded Actuarial Accrued Liability. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the Unfunded Actuarial Accrued Liability. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.
Amortization Payment:	The portion of the pension plan contribution, or ADC, that is intended to pay off the Unfunded Actuarial Accrued Liability.

Assumptions or Actuarial Assumptions:	The estimates upon which the cost of the Plan is calculated, including:
	Investment return - the rate of investment yield that the Plan will earn over the long-term future;
	Mortality rates - the rate or probability of death at a given age for employees and retirees;
	Retirement rates - the rate or probability of retirement at a given age or service;
	<u>Disability rates</u> - the rate or probability of disability retirement at a given age;
	<u>Withdrawal rates</u> - the rate or probability at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement;
	<u>Salary increase rates</u> - the rates of salary increase due to inflation, real wage growth and merit and promotion increases.
Closed Amortization Period:	A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example, if the amortization period is initially set at 20 years, it is 19 years at the end of one year, 18 years at the end of two years, etc. See Open Amortization Period.
Decrements:	Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or withdrawal.
Defined Benefit Plan:	A retirement plan in which benefits are defined by a formula based on the member's compensation, age and/or years of service.
Defined Contribution Plan:	A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.
Employer Normal Cost:	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Experience Study:	A periodic review and analysis of the actual experience of the Plan that may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified based on recommendations from the Actuary.
Funded Ratio:	The ratio of the Actuarial Value of Assets (AVA) to the Actuarial Accrued Liability (AAL). Plans sometimes also calculate a market funded ratio, using the Market Value of Assets (MVA), rather than the AVA.

GASB 67 and GASB 68:	Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68. These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves.
Investment Return:	The rate of earnings of the Plan from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.
Net Pension Liability (NPL):	The Net Pension Liability is equal to the Total Pension Liability minus the Plan Fiduciary Net Position.
Normal Cost:	The portion of the Actuarial Present Value of Future Benefits and expenses allocated to a valuation year by the Actuarial Cost Method. Any payment with respect to an Unfunded Actuarial Accrued Liability is not part of the Normal Cost (see Amortization Payment). For pension plan benefits that are provided in part by employee contributions, Normal Cost refers to the total of member contributions and employer Normal Cost unless otherwise specifically stated.
Open Amortization Period:	An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. If the initial period is set as 30 years, the same 30-year period is used in each future year in determining the Amortization Period.
Plan Fiduciary Net Position:	Market value of assets.
Total Pension Liability (TPL):	The actuarial accrued liability under the entry age normal cost method and based on the blended discount rate as described in GASB 67 and 68.
Unfunded Actuarial Accrued Liability:	The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative, in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus or an Overfunded Actuarial Accrued Liability.
Valuation Date or Actuarial Valuation Date:	The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Benefits is determined. The expected benefits to be paid in the future are discounted to this date.

Exhibit I: Actuarial Assumptions and Actuarial Cost Method

Rationale for Assumptions:	Current data is reviewed in conjunction with each valuation. Assumption changes are listed at the end of this exhibit					
Net Investment Return:	The net investment ret market expectations, a that reflects inflation ex	7.00% (previously, 7.15%). The net investment return assumption is a long-term estimate derived from historical data, current and recent market expectations, and professional judgment. As part of the analysis, a building block approach was used that reflects inflation expectations and anticipated risk premiums for each of the portfolio's asset classes, as well as the System's target asset allocation.				
Salary Increases:	Years of Service	Group 1	Group 2	Group 4		
	0	6.00%	6.00%	7.00%		
	1	5.50%	5.50%	6.50%		
	2	5.50%	5.50%	6.00%		
	3	5.25%	5.25%	5.75%		
	4	5.25%	5.25%	5.25%		
	5	4.75%	4.75%	5.25%		
	6	4.75%	4.75%	4.75%		
	7	4.50%	4.50%	4.75%		
	8	4.50%	4.50%	4.50%		
	9	4.25%	4.25%	4.50%		
	10	4.25%	4.25%	4.50%		
	11	4.00%	4.25%	4.50%		
	12+	4.00%	4.25%	4.50%		
	Includes an allowance					
	The salary scale assumption is a long-term estimate derived from historical data, current and recent me expectations, and professional judgement.					

Interest on Employee Contributions:	3.5%
Administrative Expenses:	\$1,000,000 for calendar year 2022, increasing 3.25% per year (previously, \$950,000 for calendar 2020, increasing 3.25% per year)
	The administrative expense assumption is based on information on expenses provided by the Retirement System.
Mortality Rates:	Pre-Retirement: RP-2014 Blue Collar Employee Mortality Table projected generationally with Scale MP-2021 (previously, RP-2014 Blue Collar Employee Mortality Table set forward one year for females and projected generationally with Scale MP-2017)
	Healthy Retiree: RP-2014 Blue Collar Healthy Annuitant Mortality Table projected generationally with Scale MP-2021 (previously, RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year for females and projected generationally with Scale MP-2017)
	Disabled Retiree: RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year and projected generationally with Scale MP-2021 (previously, MP-2017)
	The underlying tables reasonably reflect the mortality experience of the System as of the measurement date. These mortality tables were then adjusted to future years using the generational projection to reflect future mortality improvement between the measurement date and those years.
	The mortality rates were based on historical and current data, adjusted to reflect estimated future experience and professional judgment.

Termination Rates before	_	Group		
Retirement:	_	Mortality		
	Age	Male	Female	Disability
	20	0.05	0.02	0.01
	25	0.06	0.02	0.02
	30	0.06	0.03	0.03
	35	0.07	0.03	0.06
	40	0.08	0.05	0.10
	45	0.13	0.08	0.15
	50	0.22	0.14	0.19
	55	0.36	0.20	0.24
	60	0.61	0.30	0.28
	Notes:			

Mortality rates do not reflect generational projection.

55% of the disability rates shown represent accidental disability.

20% of the accidental disabilities will die from the same cause as the disability.

55% of the death rates shown represent accidental death.

	Group 4 - Rate (%)			
	Mortality	<i>y</i>		
Age	Male	Female	Disability	
20	0.05	0.02	0.10	
25	0.06	0.02	0.20	
30	0.06	0.03	0.30	
35	0.07	0.03	0.30	
40	0.08	0.05	0.30	
45	0.13	0.08	1.00	
50	0.22	0.14	1.25	
55	0.36	0.20	1.20	
60	0.61	0.30	0.85	

Notes:

Mortality rates do not reflect generational projection.

90% of the disability rates shown represent accidental disability.

60% of the accidental disabilities will die from the same cause as the disability.

90% of the death rates shown represent accidental death.

The disability rates were based on historical and current data, adjusted to reflect estimated future experience and professional judgment.

Withdrawal Rates:		Rate per	year (%)	
	Years of Service	Groups 1 and 2	Years of Service	Group 4
	0	15.0	0 – 10	1.5
	1	12.0	11+	0.0
	2	10.0		
	3	9.0		
	4	8.0		
	5	7.6		
	6	7.5		
	7	6.7		
	8	6.3		
	9	5.9		
	10	5.4		
	11	5.0		
	12	4.6		
	13	4.1		
	14	3.7		
	15	3.3		
	16 – 20	2.0		
	21 - 29	1.0		
	30+	0.0		

The withdrawal rates were based on historical and current data, adjusted to reflect estimated future experience and professional judgment.

Retirement Rates:		Rate per year (%)			
		Groups 1	and 2		
	Age	Male	Female	Group 4	
	50 – 51	1.0	1.5	2.0	
	52	1.0	2.0	2.0	
	53	1.0	2.5	5.0	
	54	2.0	2.5	7.5	
	55	2.0	5.5	15.0	
	56 – 57	2.5	6.5	10.0	
	58	5.0	6.5	10.0	
	59	6.5	6.5	15.0	
	60	12.0	5.0	20.0	
	61	20.0	13.0	20.0	
	62	30.0	15.0	25.0	
	63	25.0	12.5	25.0	
	64	22.0	18.0	30.0	
	65	40.0	15.0	100.0	
	66 - 67	25.0	20.0		
	68	30.0	25.0		
	69	30.0	20.0		
	70	100.0	100.0		
	The retirement rate and professional ju		storical and curren	nt data, adjusted t	o reflect estimated future experience
Retirement Rates for Inactive Vested Participants:		il 2, 2012 or later, a			ers hired prior to April 2, 2012. For 5 for Group 2 members and age 50
	The retirement age future experience a			ased on historica	I and current data and estimated

Unknown Data for Participants:	Same as those exhibited by participants with similar known characteristics. If not specified, participants are assumed to be male.
Inactive Participants:	Call firefighters and reserve police officers are not expected to earn 10 years of creditable service and are included with the inactive participants eligible for a refund of their contributions.
Family Composition:	80% of participants are assumed to be married. None are assumed to have dependent children. Females are assumed to be three years younger than their spouses.
Benefit Election:	All participants are assumed to elect Option A. The benefit election reflects the fact that all benefit options are actuarially equivalent.
Total Service:	Total creditable service reported in the data.
Net 3(8)(c) Liability:	Estimated based on anticipated annual net 3(8)(c) payments and demographics of retired participants and beneficiaries.
Actuarial Value of Assets:	Market value of assets as reported in the System's Annual Statement less unrecognized return in each of the last five years. Unrecognized return is equal to the difference between the actual market value return and the expected market value return and is recognized at 20% per year over a five-year period, further adjusted, if necessary, to be within 10% of the market value.
Actuarial Cost Method:	Entry Age Normal Actuarial Cost Method. Entry Age is the age of the participant less total creditable service. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are allocated by salary. Normal Cost is determined by using the plan of benefits applicable to each participant.
Actuarial Models:	Segal valuation results are based on proprietary actuarial modeling software. The actuarial valuation models generate a comprehensive set of liability and cost calculations that are presented to meet regulatory, legislative and client requirements. Deterministic cost projections are based on a proprietary forecasting model. Our Actuarial Technology and Systems unit, comprised of both actuaries and programmers, is responsible for the initial development and maintenance of these models. The models have a modular structure that allows for a high degree of accuracy, flexibility and user control. The client team programs the assumptions and the plan provisions, validates the models, and reviews test lives and results, under the supervision of the responsible actuary.
Justification for Change in Actuarial Assumptions:	Based on past experience and future expectations, Segal recommended and the Board adopted the following actuarial assumptions as of January 1, 2022:
	• The investment assumption was lowered from 7.15% to 7.00%.
	 The mortality improvement projection scale was updated from MP-2017 to MP-2021 and the age set forward for healthy females was removed.
	• The administrative expense assumption was increased to \$1,000,000 for calendar year 2022 (previously \$950,000), increasing 3.25% per year, based on information on expenses provided by the staff of the Retirement System.

Exhibit II: Summary of Plan Provisions

This exhibit summarizes the major provisions of Chapter 32 of the Laws of Massachusetts.

Plan Year:	January 1 through December 31
Plan Status:	Ongoing
Retirement Benefits:	Employees covered by the Contributory Retirement Law are classified into one of four groups depending on job classification. Group 1 comprises most positions in state and local government. It is the general category of public employees. Group 4 comprises mainly police and firefighters. Group 2 is for other specified hazardous occupations. (Officers and inspectors of the State Police are classified as Group 3.)
	For employees hired prior to April 2, 2012, the annual amount of the retirement allowance is based on the member's final three-year average salary multiplied by the number of years and full months of creditable service at the time of retirement and multiplied by a percentage according to the following table based on the age of the member at retirement:
	Age Last Birthday at Date of Retirement

Percent	Group 1	Group 2	Group 4
2.5	65 or over	60 or over	55 or over
2.4	64	59	54
2.3	63	58	53
2.2	62	57	52
2.1	61	56	51
2.0	60	55	50
1.9	59		49
1.8	58		48
1.7	57		47
1.6	56		46
1.5	55		45

A member's final three-year average salary is defined as the greater of the highest consecutive three-year average annual rate of regular compensation and the average annual rate of regular compensation received during the last three years of creditable service prior to retirement.

For employees hired on April 2, 2012 or later, the annual amount of the retirement allowance is based on the member's final five-year average salary multiplied by the number of years and full months of creditable service at the time of retirement and multiplied by a percentage according to the following tables based on the age and years of creditable service of the member at retirement:

For members with less than 30 years of creditable service: Age Last Birthday at Date of Retirement

Percent	Group 1	Group 2	Group 4
2.50	67 or over	62 or over	57 or over
2.35	66	61	56
2.20	65	60	55
2.05	64	59	54
1.90	63	58	53
1.75	62	57	52
1.60	61	56	51
1.45	60	55	50

For members with 30 years of creditable service or greater: Age Last Birthday at Date of Retirement

Percent	Group 1	Group 2	Group 4
2.500	67 or over	62 or over	57 or over
2.375	66	61	56
2.250	65	60	55
2.125	64	59	54
2.000	63	58	53
1.875	62	57	52
1.750	61	56	51
1.625	60	55	50

A member's final five-year average salary is defined as the greater of the highest consecutive five-year average annual rate of regular compensation and the average annual rate of regular compensation received during the last five years of creditable service prior to retirement.

For employees who became members after January 1, 2011, regular compensation is limited to 64% of the federal limit found in 26 U.S.C. 401(a)(17). In addition, regular compensation for members who retire after April 2, 2012 will be limited to prohibit "spiking" of a member's salary to increase the retirement benefit.

For all employees, the maximum annual amount of the retirement allowance is 80 percent of the member's final average salary. Any member who is a veteran also receives an additional yearly retirement allowance of \$15 per year of creditable service, not exceeding \$300. The veteran allowance is paid in addition to the 80 percent maximum.

Employee Contributions:

Date of Hire	Contribution Rate
Prior to January 1, 1975	5%
January 1, 1975 – December 31, 1983	7%
January 1, 1984 – June 30, 1996	8%
July 1, 1996 onward	9%

In addition, employees hired after December 31, 1978 contribute an additional 2 percent of salary in excess of \$30,000.

Employees hired after 1983 who voluntarily withdraw their contributions with less than 10 ten years of credited service receive 3% interest on their contributions.

Employees in Group 1 hired on or after April 2, 2012 with 30 years of creditable service or greater will pay a base contribution rate of 6%.

Retirement Benefits (Superannuation):

Members of Group 1, 2 or 4 hired prior to April 2, 2012 may retire upon the attainment of age 55. For retirement at ages below 55, twenty years of creditable service is required.

Members hired prior to April 2, 2012 who terminate before age 55 with ten or more years of creditable service are eligible for a retirement allowance upon the attainment of age 55 (provided they have not withdrawn their accumulated deductions from the Annuity Savings Fund of the System).

Members of Group 1 hired April 2, 2012 or later may retire upon the attainment of age 60. Members of Group 2 or 4 hired April 2, 2012 or later may retire upon the attainment of age 55. Members of Group 4 may retire upon attainment of age 50 with ten years of creditable service.

Members hired April 2, 2012 or later who terminate before age 55 (60 for members of Group 1) with ten or more years of creditable service are eligible for a retirement allowance upon the attainment of age 55 (60 for members of Group 1) provided they have not withdrawn their accumulated deductions from the Annuity Savings Fund of the System.

Ordinary Disability Benefit:	A member who is unable to perform his or her job due to a non-occupational disability will receive a retirement allowance if he or she has ten or more years of creditable service and has not reached age 55. The annual amount of such allowance shall be determined as if the member retired for superannuation at age 55 (age 60 for Group 1 members hired on or after April 2, 2012), based on the amount of creditable service at the date of disability. For veterans, there is a minimum benefit of 50 percent of the member's most recent year's pay plus an annuity based on his or her own contributions.
Accidental Disability Benefit:	For a job-connected disability, the benefit is 72 percent of the member's most recent annual pay plus an annuity based on his or her own contributions, plus additional amounts for surviving children. Benefits are capped at 75 percent of annual rate of regular compensation for employees who become members after January 1, 1988.
Death Benefits:	In general, the beneficiary of an employee who dies in active service will receive a refund of the employee's own contributions. Alternatively, if the employee were eligible to retire on the date of death, a spouse's benefit will be paid equal to the amount the employee would have received under Option C. The surviving spouse of a member who dies with two or more years of credited service has the option of a refund of the employee's contributions or a monthly benefit regardless of eligibility to retire, if they were married for at least one year. There is also a minimum widow's pension of \$250 per month, and there are additional amounts for surviving children.
	If an employee's death is job-connected, the spouse will receive 72 percent of the member's most recent annual pay, in addition to a refund of the member's accumulated deductions, plus additional amounts for surviving children. However, in accordance with Section 100 of Chapter 32, the surviving spouse of a police officer, firefighter or corrections officer is killed in the line of duty will be eligible to receive an annual benefit equal to the maximum salary held by the member at the time of death.
	Upon the death of a job-connected disability retiree who retired prior to November 7, 1996 and could not elect an Option C benefit, a surviving spouse will receive an allowance of \$9,000 per year if the member dies for a reason unrelated to cause of disability.
"Heart And Lung Law" And Cancer Presumption:	Any case of hypertension or heart disease resulting in total or partial disability or death to a uniformed fireman, permanent member of a police department, or certain employees of a county correctional facility is presumed to have been suffered in the line of duty, unless the contrary is shown by competent evidence. Any case of disease of the lungs or respiratory tract resulting in total disability or death to a uniformed fireman is presumed to have been suffered in the line of duty, unless the contrary is shown by competent evidence. There is an additional presumption for uniformed firemen that certain types of cancer are job-related if onset occurs while actively employed or within five years of retirement.
Options:	Members may elect to receive a full retirement allowance payable for life under Option A. Under Option B a member may elect to receive a lower monthly allowance in exchange for a guarantee that at the time of death any contributions not expended for annuity payments will be refunded to the beneficiary. Option C allows the member to take a lesser retirement allowance in exchange for providing a survivor with two-thirds of the lesser amount. Option C pensioners will have benefits converted from a reduced to a full retirement if the beneficiary predeceases the retiree.

Post-Retirement Benefits:	The Board has adopted the provisions of Section 51 of Chapter 127 of the Acts of 1999, which provide that the Retirement Board may approve an annual COLA in excess of the Consumer Price Index but not to exceed a 3% COLA on the first \$18,000 of a retirement allowance. Cost-of-living increases granted prior to July 1, 1998 are reimbursed by the Commonwealth and not reflected in this report.
Changes in Plan Provisions:	There have been no changes in plan provisions since the last valuation.