MASSACHUSETTS INTERAGENCY RATES WORKING GROUP

A Collaboration to Advance Near- and Long-Term Rate Designs that Align with the Commonwealth's Decarbonization Goals

LONG-TERM RATEMAKING DRAFT STUDY WORKSHOP

SYNTHESIS SESSION - NOV 13





Massachusetts Department of Energy Resources



AGENDA

- I. Introduction & Overview (5 minutes)
- II. Facilitated Discussion (45 minutes)
- III. Debrief and Close (10 minutes)



IRWG OBJECTIVES

- Near-Term Rates Strategy to address barriers to near-term electrification through rate design offerings available before electric consumers receive advanced metering infrastructure (AMI) meters.
- Long-Term Ratemaking Study to advise on recommendations for advancing ratemaking mechanisms and rates for a decarbonized energy system and the associated technologies and capabilities available.
 - Regulatory and ratemaking mechanisms that:
 - incentivize least-cost distribution system upgrades as the Commonwealth seeks to achieve its Clean Energy and Climate Plan targets through 2050;
 - incentivize improved grid reliability, communication, and resiliency; and
 - promote DER and generation for decarbonization;
 - Rates that:
 - accommodate transportation and building electrification, in addition to new loads
 - provide appropriate price signals, including to effectuate load management; and
 - minimize or mitigate impacts on ratepayers, especially low- and moderate-income ratepayers.



PURPOSE OF LONG-TERM RATEMAKING STUDY

Rate Design

 Review of potential rate design options in Massachusetts with the deployment of advanced metering infrastructure (AMI)

Regulatory & Ratemaking Mechanisms

- Review of existing regulatory and ratemaking mechanisms in the Commonwealth, with attention to barriers to decarbonization and affordable electrification
- The Long-Term Ratemaking Study and the IRWG's accompanying recommendations will provide a vision for advancing ratemaking to achieve a decarbonized energy system



STAKEHOLDER ENGAGEMENT OPPORTUNITIES

IRWG will release recommendations at the end of the year; please register for engagement opportunities at <u>IRWG's website</u>

OCTOBER

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14 Indigenous Peoples Day	15	16	17	18
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E3 Presentation Term Ratemakin	of Draft Long- g Study (LTRS)			

NOVEMBER







INTRODUCTION TO E3 PRESENTATION

- IRWG is requesting feedback on the Long-Term
 Ratemaking Study Draft presented by E3
- Feedback will inform the Long-Term Ratemaking Study prepared by E3
- The IRWG is hosting a workshop series to engage in dialogue with and between stakeholders on the draft Report
- Written comments on the Long-Term Rate Strategy Draft Report are due by November 15, 2024 to give sufficient time for consideration and should be sent to Rates.WG@mass.gov





Key research questions explored in this report

- 1. What are the anticipated drivers of electric system cost growth?
- 2. What is the range of rate options under "TVR" (time-varying rates), and what are best practices in designing TVR to reflect avoidable system costs?
- 3. How can TVR provide price signals to enable customer flexibility and efficient dispatch of distributed energy resources?
- 4. What are alternative regulatory approaches to traditional cost-of-service ratemaking that could supplement those already in place in the Commonwealth?
- 5. Could certain components of today's electricity rates be shifted to nonratepayer cost recovery to better support decarbonization and affordability?

Key takeaways

- + TVR covers a range of different rate design strategies with an inherent tradeoff between complexity and ability to reflect system conditions
- + To provide customers with economically efficient price signals, TVR should ideally reflect changes in avoidable system costs over time
 - Customers should anticipate that TVR rates will evolve year-to-year as system costs change
- Many jurisdictions have taken the approach of implementing simpler TOU rates as default, with more complex TOU designs and/or CPP as opt-in rate options
 - Affordability impacts for low-income customers should be considered prior to any TVR rate rollout
 - For real-time pricing (RTP), near- to mid-term potential is for highly flexible customers and end uses, likely not whole-home RTP
- + A winter-peaking grid will have high costs during the coldest hours of the year. A key challenge will be maintaining affordable building electrification while providing efficient price signals
 - Key roles for TVR, non-bypassable charges, alternative ratemaking (PBR), and changes to cost recovery
 - Also key roles for programs and technologies that reduce winter peak impacts such as building shell measures, ground-source heat pumps, networked geothermal systems, and nascent technologies like thermal storage

WHAT WE HEARD

DG/DER

- Concerned about embedded cost assumptions and structure of non-bypassable fixed charge
- Broader issue of aligning utility incentives with DG/DERs and load management (and may be out of scope here)

EDCs/MLPs/Suppliers

- Data sharing to support retail suppliers
- Importance of aligning rates offered by suppliers and municipal aggregations with delivery rates

Consumer & Advocacy

- Extent to which customers will care/be engaged and responsive; Need to consider access to equipment that enables responsiveness and avoid penalizing customers without adoption/access
- Need for customer protections, such as bill caps building equity into the system from the beginning
- Critical need to consider role of utility rate of return and current PBR structure on affordability and aligning incentives

Common

- Critical importance of customer education
- Opt-in versus opt-out needs better assessment of benefits/savings based on levels of participation
- Impact on ratepayers of any reforms is still unclear; Need representative data to both design and measure impact of new rates



ADDITIONAL AREAS TO DISCUSS

- Is the summary of stakeholder takeaways accurate?
- What is the role of rate design, compared to other programs such as Connected Solutions and Clean Peak, in managing peak load?
- What types of time-varying rate designs can align with/preserve DG incentives?
- What key steps do we need to pursue on the pathway from where MA is today and having full-scale TVR look like, to enable a successful transition? E.g.:
 - Comprehensive approach to customer education, including well-designed pilots, informed by research on opt-in versus optout results, etc.
 - Begin collecting AMI data as soon as feasible, to build a baseline through which we can analyze rate design options and customer impacts
 - Intentionally build in equity, including identifying and ensuring access to technologies that will enable demand responsiveness, and ensuring that customer protections are systematic
- What are the top electric rate policy agenda items for Massachusetts to address?
 - Investigate and develop ratemaking method that aligns utility incentives with State policy goals
 - What else?



UPDATE ON PROCESS AND NEXT STEPS

- Final written comments are due to <u>Rates.WG@mass.gov</u> by <u>November 15</u>
- Expect meeting invitation for presentation of energy justice assessment with Dr. Destenie Nock
- Comment on IRWG Long-Term Recommendations
- Continued opportunities for engagement



THANKYOU!

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