



Commonwealth of Massachusetts

Executive Office of Technology Services and Security (EOTSS)

Enterprise Security Office

Information Security Risk Management Standard

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1. PURPOSE

- 1.1. **Information Security Risk Management Standard** — The purpose of this **standard** is to define the key elements of the Commonwealth's information security **risk** assessment model to enable consistent identification, evaluation, response and monitoring of **risks** facing IT processes.

2. AUTHORITY

- 2.1. M.G.L. Ch. 7d provides that “Notwithstanding any general or special law, rule, regulation, executive order, policy or procedure to the contrary, all executive department agencies shall, and other state agencies may, adhere to the policies, procedures and objectives established by the executive office of technology services and security with respect to activities concerning information technology.”

3. SCOPE

- 3.1. This document applies to the use of information, information systems, electronic and computing devices, applications, and network resources used to conduct business on behalf of the Commonwealth. The document applies to the Executive Department including all executive offices, and all boards, commissions, agencies, departments, divisions, councils, and bureaus.. Other Commonwealth entities that voluntarily use or participate in services provided by the Executive Office of Technology Services and Security, such as mass.gov, must agree to comply with this document as a condition of use. Executive Department agencies and offices are required to implement procedures that ensure their personnel comply with the requirements herein to safeguard information.

4. RESPONSIBILITY

- 4.1 The Enterprise Security Office is responsible for the development and ongoing maintenance of this **standard**.
- 4.2 The Enterprise Security Office is responsible for this **standard** and may enlist other departments to assist in the monitoring and maintenance of compliance with this **standard**.
- 4.3 Any inquiries or comments regarding this **standard** shall be submitted to the Enterprise Security Office by sending an email to [EOTSS-DL-Security Office](#).
- 4.4 Additional information regarding this **standard** may be found at <https://www.mass.gov/cybersecurity/policies>.

5. COMPLIANCE

- 5.1. Compliance with this document is mandatory for Executive Department including all executive offices, boards, commissions, agencies, departments, divisions, councils, and bureaus. Violations are subject to disciplinary action in accordance to applicable employment and collective bargaining agreements, up to and including the termination of their employment and/or assignment with the Commonwealth.

Exceptions to any part of this document must be requested via email to the Security Office ([EOTSS-DL-Security Office](#)). A policy exception may be granted only if the benefits of the exception outweigh the increased risks, as determined by the Commonwealth CISO.

6. STANDARD STATEMENTS

6.1. Information Security Risk Management

Information security **risks** that could compromise the confidentiality, integrity or availability of the Commonwealth's IT processes shall be identified, analyzed and mitigated to an acceptable level to meet organizational objectives and compliance requirements. The steps involved in creating IS risk management standard are as follows:

6.1.1 Risk identification

The objective of risk identification is to produce a comprehensive list of risks that could impact the Commonwealth.

- The Governance **Risk** and Compliance (GRC) team shall develop a Process, **Risk** and Control framework. The framework will incorporate IT processes, **risks** and common control objectives mapped to authoritative sources, applicable regulatory requirements and Commonwealth controls.
- The Commonwealth must establish process owners to support the **risk** assessment process and to determine the appropriate **risk** treatment.

6.1.2 Information security risk assessments

IS **risk** assessments aid in identifying key IS **risks** within the Commonwealth environment and how these IS **risks** may affect Commonwealth's ability to achieve the overall organizational objectives.

- Information security **risk** assessments must be conducted on an annual basis and the results reported to a **Risk** Governance Committee. The report, targeting all Commonwealth Offices and Agencies, shall include identified **risk** levels to the standard set of IT processes, new **risks** identified and status of **risk** remediation efforts underway to reduce the **risks** to an acceptable level.
- Commonwealth Offices and Agencies must implement a **risk**-based management process that weighs a potential risk's impact and likelihood against the organizational resource cost of mitigating or minimizing the **risk** to an acceptable level.

6.1.3 Information security **risk** assessment model

Commonwealth Offices and Agencies must consider the likelihood and impact when evaluating risks to Commonwealth IT **processes**. As a part of the risk assessment process, Commonwealth Offices and Agencies will evaluate both the inherent and residual risks to their IT processes.

The **risk** level is determined using ratings for impact and likelihood.

6.1.3.1 Impact

- 6.1.3.1.1 Commonwealth Offices and Agencies must ensure that process owners will be assigned to each IT process and will be responsible for determining the impact of the identified risk.
- 6.1.3.1.2 Impact categories and definition: The impact of a risk is based on the financial, reputational, legal and regulatory, and operational impact which a risk may have if realized against a specific IT process. Impact categories include:

Impact Categories	Definition
Financial	Financial impact to the Commonwealth based upon a risk being realized.
Reputational	Impact of a loss of confidence from its personnel, constituents, business partners and regulators, which would degrade the Commonwealth's reputation.
Legal and regulatory	Impact could result in exposure to liability, enforcement, observations, recommendations and/or comments from other state entities and/or federal oversight agencies and/or regulators, or violations of contracts with third parties.
Operational	The operational impact to processes, people and technology in which Commonwealth employs to achieve its strategy and normal business operations.

- 6.1.3.1.3 Impact criteria: The GRC team shall develop an impact criteria to align to each impact category based upon the below risk scale.

Impact Rating	Impact Measurement
Critical	4
High	3
Moderate	2
Low	1

6.1.3.2 Likelihood

- 6.1.3.2.1 A Process Owner must be assigned to each IT process and will be responsible for determining the likelihood of occurrence of the identified risk.
- 6.1.3.2.2 The Process Owner will determine *Inherent Likelihood* by taking into consideration the likely exposure to a risk in the absence of controls.
- 6.1.3.2.3 Likelihood Rating and Measurement: Likelihood rating is the probability of a risk occurring over a predefined time period.

Below are the qualitative criteria used for assessing the likelihood of a risk occurring:

Likelihood Rating	Likelihood Measurement	Description
Highly Likely	4	Greater than 75% chance of the risk occurring.
Likely	3	The chance of the risk occurring is greater than 50% and less than/equal to 75%
Possible	2	The chance of the risk occurring is greater than 25% and less than/equal to 50%

Unlikely	1	The chance of the risk occurring is less than/equal to 25%
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6.1.4 Control effectiveness

6.1.4.1 Control effectiveness is a measure of how effective a control is at meeting the control objective within Commonwealth's IT environment. This measurement is leveraged to determine the reduction of inherent likelihood to residual likelihood.

6.1.4.2 Control effectiveness is determined by the control owner based upon the effectiveness of the control to meet its intended control objective and minimize the likelihood of a risk to be realized.

6.1.4.3 Control effectiveness rating:

Control Effectiveness Rating	Control Effectiveness Measurement	Description
Effective	1	Mitigating controls substantially prevent exploitation of the vulnerability or limit the scope of impact to a low level.
Partially Effective	2	Mitigating controls prevent most cases of exploitation of the vulnerability or limit the scope of impact to a moderate level.
Ineffective	3	Mitigating controls do not substantially prevent exploitation of the vulnerability, nor do they effectively limit the scope of impact of exploitation.

6.1.5 Calculation of *risk*

The level of *risk to a process* is based on the likelihood of a risk being realized and the severity of the impact that the risk would present to the Commonwealth's IT systems.

6.1.5.1 Inherent *risk* factor: Inherent risk is the impact and likelihood of a risk to be realized in absence of controls. An inherent *risk* can be calculated by the following calculation:

$$\text{Impact} * \text{Likelihood} = \text{Inherent risk}$$

6.1.5.2 Residual *risk* factor: Using the impact, likelihood and control effectiveness rating, the residual *risk* can be determined as follows:

$$\text{Impact} * (\text{Likelihood} * \text{Control effectiveness reduction}) = \text{Residual risk}$$

6.1.5.2.1 Control effectiveness reduction can be derived from the below table.

Control Effectiveness Rating	Control Effectiveness Measurement	Reduction in Likelihood Rating
Effective	1	50%
Partially Effective	2	25%
Ineffective	3	0%

6.1.6 Risk response

The Risk Response or Risk Treatment Plan is prepared after the inherent risk is calculated to determine if treatment is needed to manage the risk to an acceptable level. Treatment approaches include accepting the risk, mitigating the risk by applying controls, transferring the risk or avoiding the risk.

- 6.1.6.1 **Risk** acceptance: Commonwealth Offices and Agencies shall identify the level of **risk**¹ that the organization is willing to accept while pursuing strategic objectives and **risk** mitigation/approach.
 - 6.1.6.1.1 Commonwealth Offices and Agencies must ensure that **risk** tolerance is defined at an **agency** level while taking into consideration the organizational impact and likelihood for the various types of **risks** (e.g., financial, safety, compliance or reputation).
 - 6.1.6.1.2 The **Risk** Governance Committee in consultation with the GRC team have final say on whether an established **risk** tolerance is acceptable to the Commonwealth as an organization.
 - 6.1.6.1.3 Residual acceptance and tolerance: Commonwealth Offices and Agencies must ensure that the **Process Owner** shall be made aware of any residual **risks**, which are deemed “Critical” or “High” by the GRC team. The GRC team shall provide recommendations to reduce the **risk** to a reasonable and appropriate level. If the **Process Owner** fails to observe GRC team’s recommendation or implements alternate mitigating controls, Commonwealth Offices and Agencies must ensure that the **Process Owner** is accountable and must sign off that they accept the residual **risk** to their agency.
 - 6.1.6.1.4 The **Risk** Governance Committee team must be informed and approve risk acceptance of any “Critical” or “High” residual risks.
- 6.1.6.2 **Risk** mitigation: The IT risk has been acknowledged and corrective action will be implemented to mitigate or reduce the IT risk
 - 6.1.6.2.1 Identify mitigating controls: Commonwealth Offices and Agencies must ensure that the **Process Owner**, in coordination with the GRC team, must identify and propose the implementation of supplemental controls to reduce or eliminate the **risk** to **Commonwealth processes** commensurate with the impact and determined residual **risk**. Control types shall include:
 - 6.1.6.2.1.1 **Preventive** — prevents the **risk** by reducing the likelihood of a threat exploiting vulnerabilities.
 - 6.1.6.2.1.2 **Detective** — monitors and/or alerts on success factors to stem further losses.
 - 6.1.6.2.2 Develop a remediation plan: For residual **risks** that are unacceptable to the organization, Commonwealth Offices and Agencies must ensure that the **Process Owner** must develop a remediation plan in coordination with GRC team.

¹ For agencies that connect to MAGNet or receive services from EOTSS.

6.1.6.2.3 The remediation plan must be approved by the **Risk** Governance Committee.

6.1.6.3 **Risk** transfer: The IT risk has been acknowledged and the IT risk is insured across the organization.

6.1.6.4 **Risk** avoidance: The IT risk is avoided entirely and the organization ceases to perform the activity/activities that causes the IT risk to materialize.

6.1.7 Risk reporting

Commonwealth Offices and Agencies must ensure that the GRC team in collaboration with the **Process Owner(s)** shall produce a **risk** assessment report to provide necessary information to the **Risk** Governance Committee, including:

6.1.7.1 Overall Executive dashboard that depicts the critical IT residual risks, management’s response and the associated action plan(s).

6.1.7.2 Recommended changes listed by priority, with approximate levels of effort/cost to implement.

6.1.7.3 IT **risk** response actions — e.g., by division, Inherent **Risk** rating, by Residual **Risk** rating, etc.

6.1.7.4 Trending of IT **risk** assessment results — e.g., comparison of previous IT **risk** assessment results vs. current IT **risk** assessment results to:

- Determine changes in Inherent **Risk** and Residual **Risk** ratings.
- Use IT **risk** criteria/attributes to help prioritize and determine how often to conduct the IT **risk** assessments.

6.1.7.5 Level of residual **risk** that would remain after the recommended changes are implemented.

At a minimum, all IS **risks** rated as “Critical” and “High” must be reported to the **Risk** Governance Committee. The **risk** ratings shall be expressed using the following levels:

Residual Risk		Likelihood			
		Highly Likely (4)	Likely (3)	Possible (2)	Unlikely (1)
Impact	Critical (4)	Critical (16)	Critical (12)	High (8)	Moderate (4)
	High (3)	Critical (12)	High (9)	Moderate (6)	Low (3)
	Moderate (2)	High (8)	Moderate (6)	Moderate (4)	Low (2)
	Low (1)	Moderate (4)	Low (3)	Low (2)	Low (1)

6.2 Information Security Training and Awareness

The objective of the Commonwealth information security training is to educate users on their responsibility to help protect the confidentiality, availability and integrity of the Commonwealth's **information assets**. Commonwealth Offices and Agencies must ensure that all personnel are trained on all relevant rules and regulations for cybersecurity.

6.2.1 Implement an enterprise-wide information security awareness and training program.

6.2.1.1 Develop appropriate training materials in collaboration with Human Resources and Legal.

6.2.1.2 Conduct periodic refresher training for **personnel** and, where relevant, contractors and temporary staff.

6.2.1.3 The training shall:

6.2.1.3.1 Explain acceptable use of information technology

6.2.1.3.2 Inform personnel about relevant policies and standards

6.2.1.3.3 Detail each individual's accountability for each of the provisions of all **policies** and the underlying procedures.

6.2.1.3.4 Test each individual's understanding of all **policies** and of his or her role in maintaining the highest ethical **standards**.

6.2.2 Initial education and training applies to personnel who transfer to new positions or roles with substantially different information security requirements, not just to new starters, and should take place before the role becomes active.

6.2.3 New Hire Security Awareness Training: All new personnel must complete an Initial Security Awareness Training course. This course shall be conducted via web-based learning or in class training and shall be included in the new hire orientation checklist. The New Hire Security Awareness course must be completed within 30 days of new hire orientation.

6.2.4 Annual Security Awareness Training: All personnel will be required to complete Annual Security Awareness Training. Once implemented, automatic email reminders will be sent to **personnel** 12 months after course completion, alerting **personnel** to annual refresher training completion deadlines.

6.2.5 The awareness program shall be updated regularly by the Enterprise Security Office so that it stays in line with organizational policies and procedures, and shall be built on lessons learned from information security incidents.

6.2.6 Ensure that all principles, **policies**, procedures and training materials are accessible by all personnel as appropriate.

6.2.7 All Commonwealth personnel must complete the annual information security training. Completion rates will be tracked and reported to personnel managers and IS leadership.

6.2.8 All new hires must sign the acceptable use policy (*See Acceptable Use Information Technology Policy*).

7. CONTROL MAPPING

Section	NIST SP800-53 R4 (1)	CIS 20 v6	NIST CSF
6.1 Information Security Risk Management	RA-1	-	ID.GV-1
	RA-2	-	ID.AM-5
	RA-3	CSC 4	ID.RA-1
	CA-1	-	ID.GV-1
	RA-5	CSC 4	ID.RA-1
	CA-5	-	-
	CA-6	-	-
	PM-4	-	ID.RA-6
	PM-9	-	ID.GV-4
	PM-12	-	ID.RA-3
	SI-2	CSC 4	ID.RA-1
	SI-4	CSC 4	ID.RA-1
	SI-5	CSC 4	ID.RA-1
	CA-2	CSC 4	ID.RA-1
	CA-7	CSC 4	ID.RA-1
		CSC 4	ID.RA-2
		-	ID.RA-4
		-	ID.RA-5
		-	ID.RM-1
		-	ID.RM-2
	-	ID.RM-3	
	RA-4	-	
6.2 Information Security Training and Awareness	AT-1	-	ID.GV-1
	AT-4	-	-
	AT-5	-	-
	PM-16	CSC 4	ID.RA-2
	PM-14	CSC 19	PR.IP-10
	PM-16	CSC 4	ID.RA-2

8. DOCUMENT CHANGE CONTROL

Version No.	Revised by	Effective date	Description of changes
0.9	Jim Cusson	10/01/2017	Corrections and formatting.
0.92	John Merto	01/28/2018	Corrections, formatting.
0.95	Sean Vinck	5/7/2018	Corrections and formatting.
0.96	Andrew Rudder	5/31/2018	Corrections and formatting.
0.98	Anthony O'Neill	05/31/2018	Corrections and Formatting
1.0	Dennis McDermitt	6/1/2018	Final Pre-Publication Review
1.0	Andrew Rudder	10/4/2018	Approved for Publication by: John Merto
1.1	Megan Perkins	7/15/2020	Annual Review; Minor corrections and formatting
1.2	Sean M. Hughes	11/04/2021	Annual Review

The owner of this document is the Commonwealth CISO (or designee). It is the responsibility of the document owner to maintain, update and communicate the content of this document. Questions or suggestions for improvement should be submitted to the document owner.

8.1 Annual Review

This *Information Security Risk Management Standard* document should be reviewed and updated by the document owner on an annual basis or when significant policy or procedure changes necessitate an amendment.