

Juvenile Justice Policy and Data Board

Board Meeting
October 25, 2023

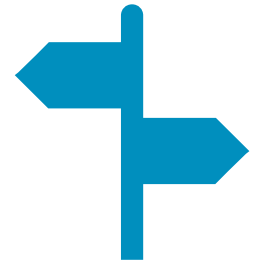
Agenda

1. Welcome and Introductions
2. Approval of May Meeting Minutes
3. Updates from the OCA (Legislature, MYDP, CCWT)
4. Project Updates: DIY & Pre-trial Phase
5. Board Member Updates

Legislative Updates

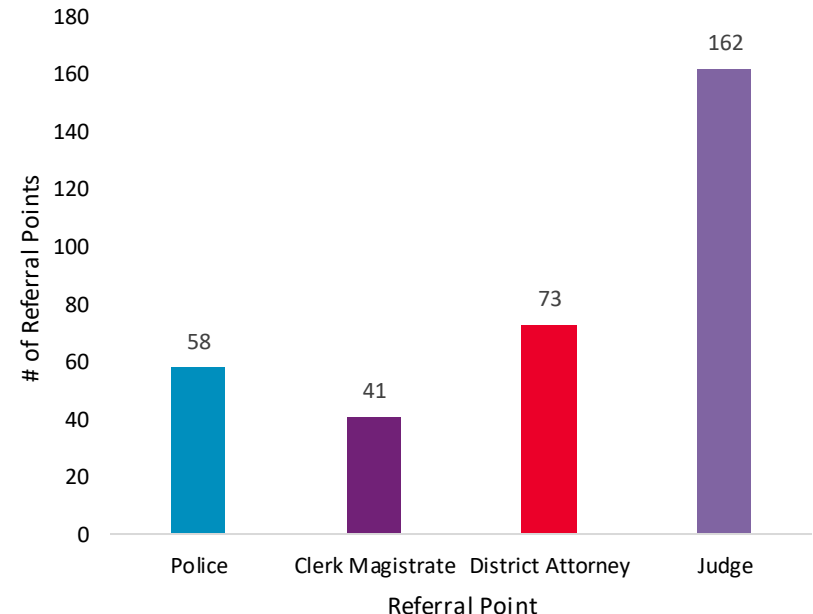
1. An Act regarding families and children in need of assistance (H.134/S.101)
2. An Act promoting diversion of juveniles to community supervision and services (H.1495/S.940)
3. An Act updating bail procedures for justice-involved youth (H.1494/S.993)

Massachusetts Youth Diversion Program (MYDP) Updates



- As of 10/10 the program has received **334** referrals and enrolled **253** participants. Of those enrolled, **153** youth have successfully completed the program and **78** are currently on track to complete the program in the coming weeks and months
- MYDP is currently operational in five counties: Worcester, Essex, Middlesex, Hampden and Plymouth
- Program will be expanding to two more counties by 2024.
- OCA releasing “Year 1 Impact Report” on Thursday
- OCA has contracted with ForHealth Consulting at UMass to conduct evaluation

Referrals by Referral Point
(as of 10/10/2023)



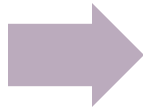
The Center on Child Wellbeing and Trauma (CCWT)

- Transitioning from ForHealth Consulting (UMass) to become a division of the OCA
- In current period, focused ongoing work, including:
 - Work with DCF-funded congregate care programs
 - Partnership with DYS (Trauma Response Specialists)
 - Ongoing work with family shelter providers/EOHLC
 - Ongoing work with DTA
 - Partnership with EEC re: trauma training for childcare providers
 - Continued work with local school districts

JJPAD Annual Report Timeline

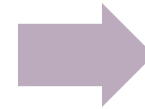
Data Subcommittee 11/8

- OCA presents FY23 data to date
- Data Subcommittee discusses trends and offers draft analysis
- Post-meeting, OCA drafts data section of JJPAD Board Annual Report to send to Data Subcommittee for review



Data Subcommittee 12/1

- Data Subcommittee offers feedback/edits prior to and during meeting
- Sends to full Board for review and finalizing



Full Board 12/15

- Receives draft annual report before meeting
- Offers feedback/edits prior to and during meeting
- Pending discussion, votes to submit to the Legislature

Dually Involved Youth: Data Deep Dive

JJPAD Dually Involved Youth Project

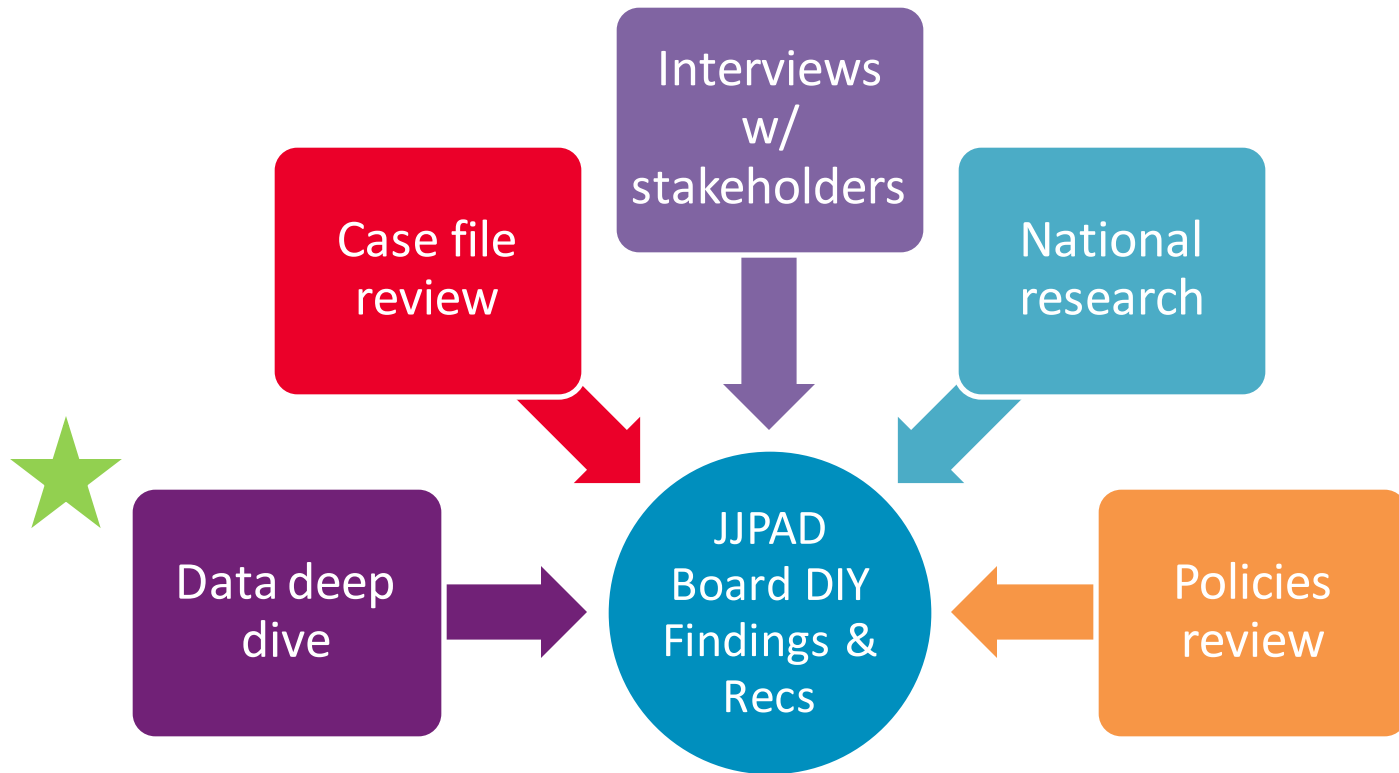
Guiding Questions

1. Who is crossing over and why?
2. Are there policies & practices specific to MA that are contributing to crossover?
3. Can any of these youth be diverted?

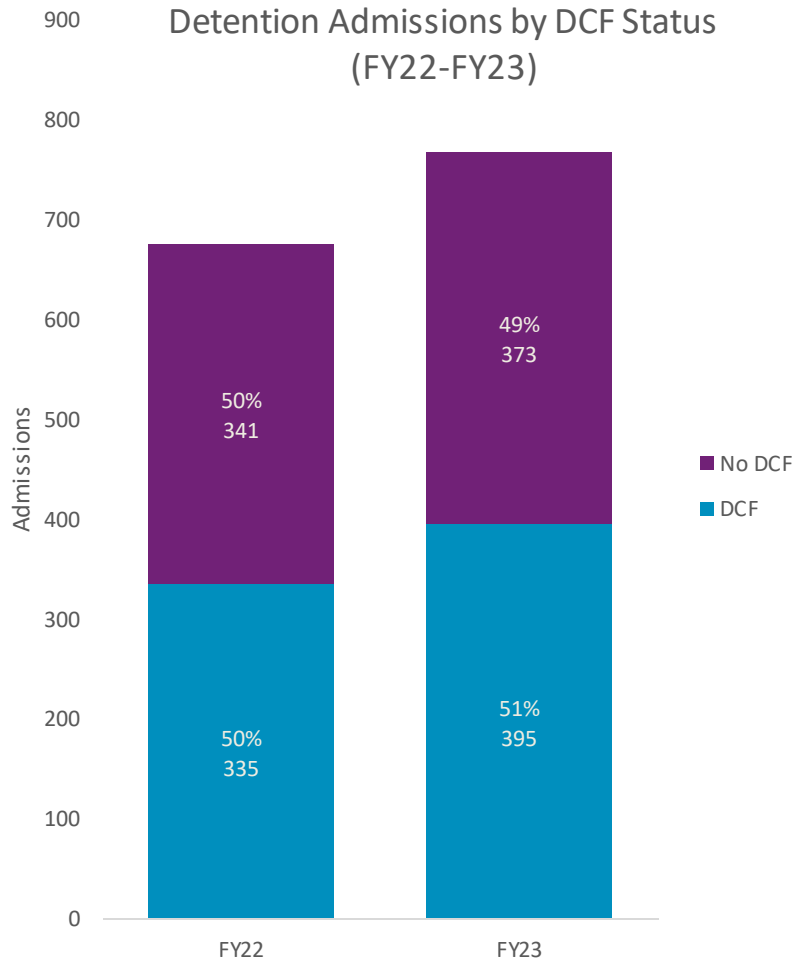
Goal

- Make recommendations to improve supports/service models for youth to prevent crossover or reduce harm
- Identify cohorts of youth that may benefit from being served in the community vs. detention
- Make recommendations to improve community-based supports/service models for youth at risk of crossover

JJPAD Dually Involved Youth Project



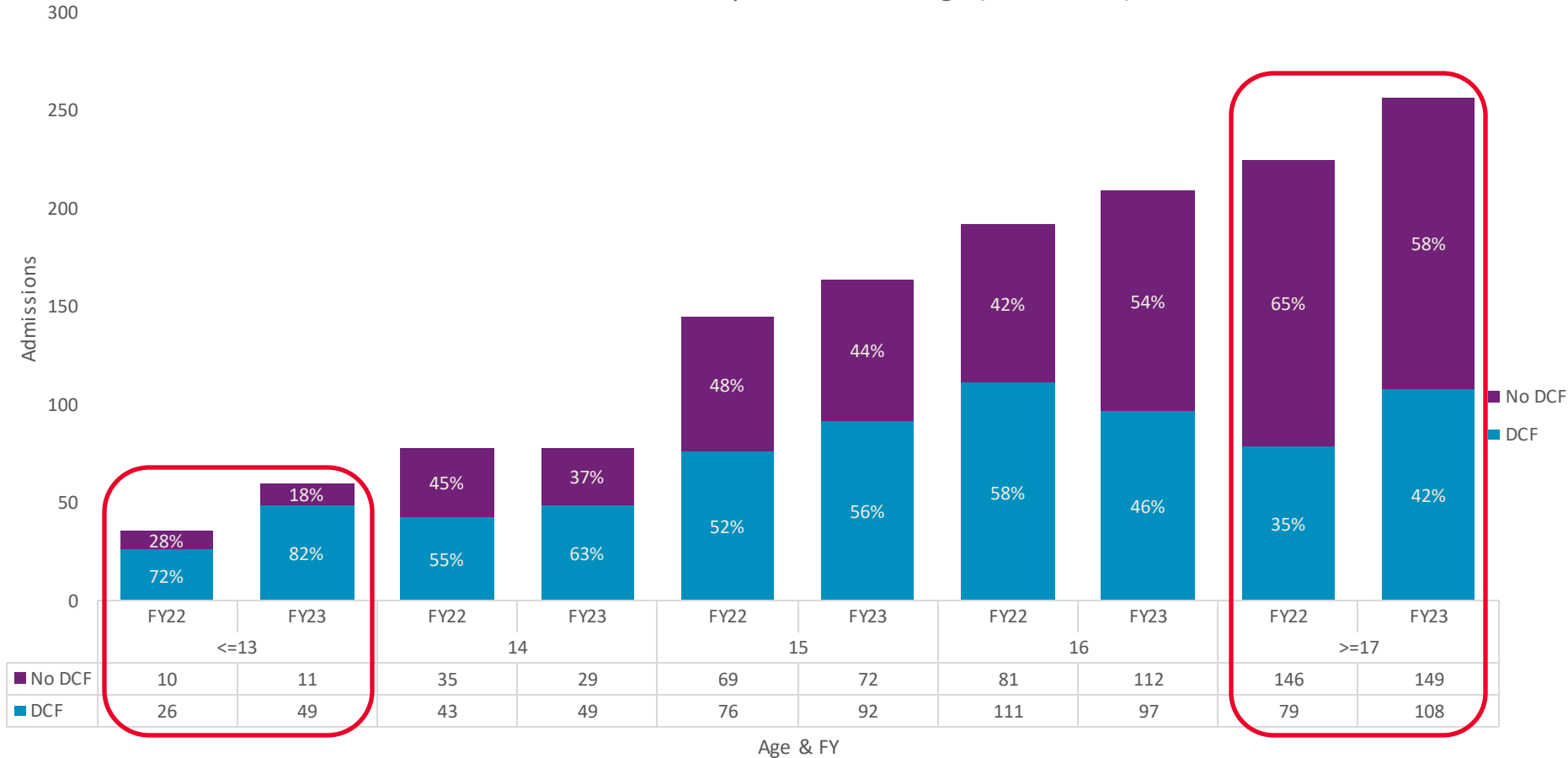
FY23 Detention Admissions



- Detention admissions increased 14% from FY22 to FY23
- This was driven by an increase in admissions for youth with DCF involvement (increase of 18% vs. non-DCF increase of 9%)
- In FY23, youth with DCF involvement accounted for 51% of all detention admissions

Dually involved youth age distribution (FY22-FY23)

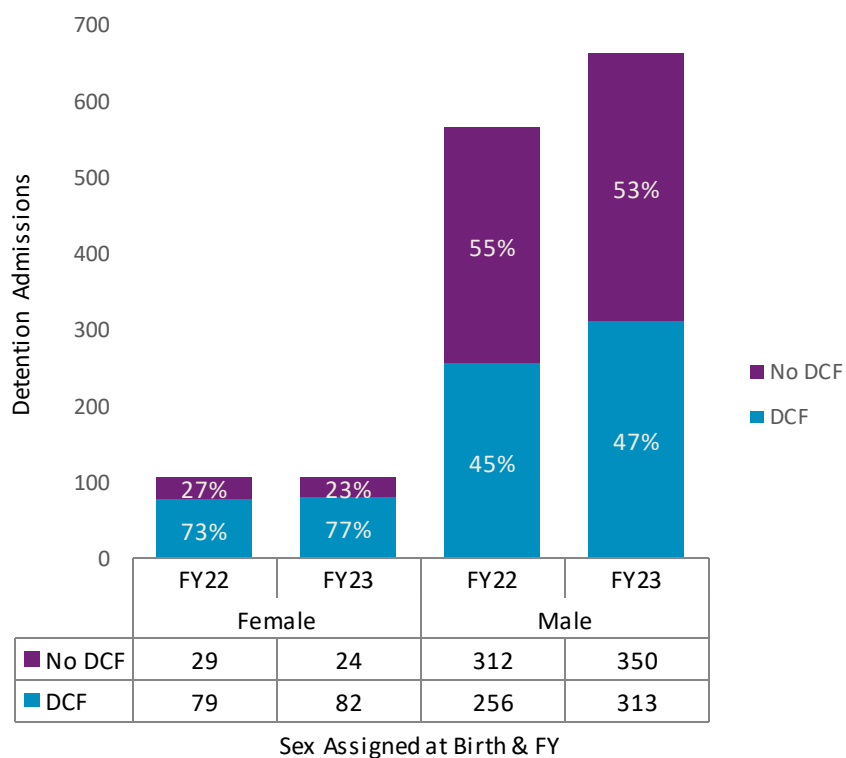
Detention Admissions by DCF Status & Age (FY22-FY23)



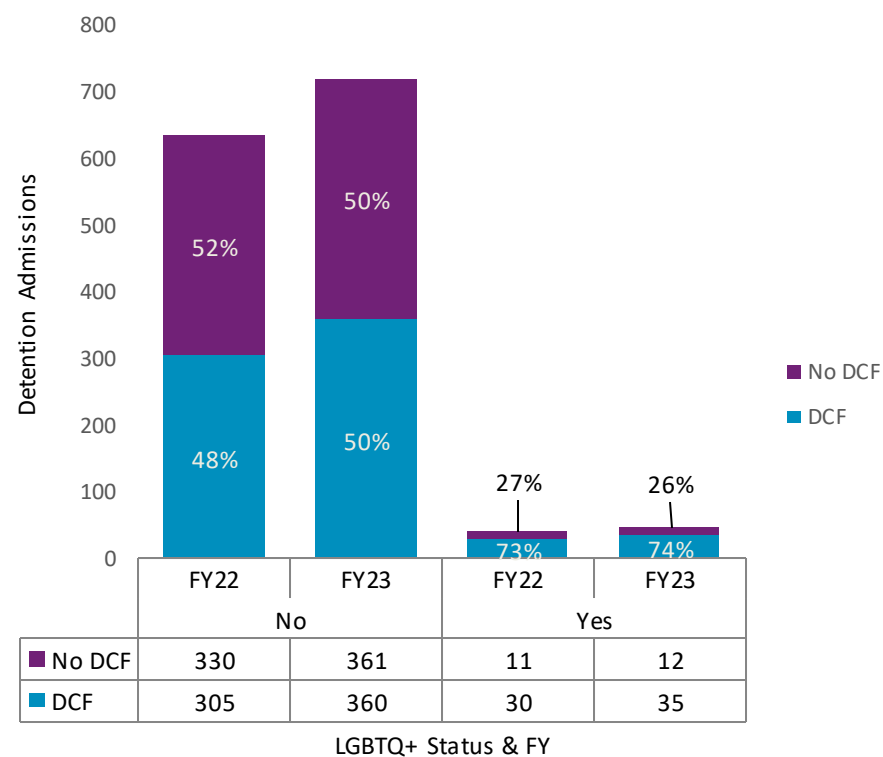
- The biggest jump in admissions for youth with DCF involvement were for youth <=13 (88%) and >=17 years old (37%)

Dually involved youth sex assigned at birth & LGBTQ+ status (FY22-FY23)

Detention Admissions by DCF Status & Sex Assigned at Birth (FY22-FY23)



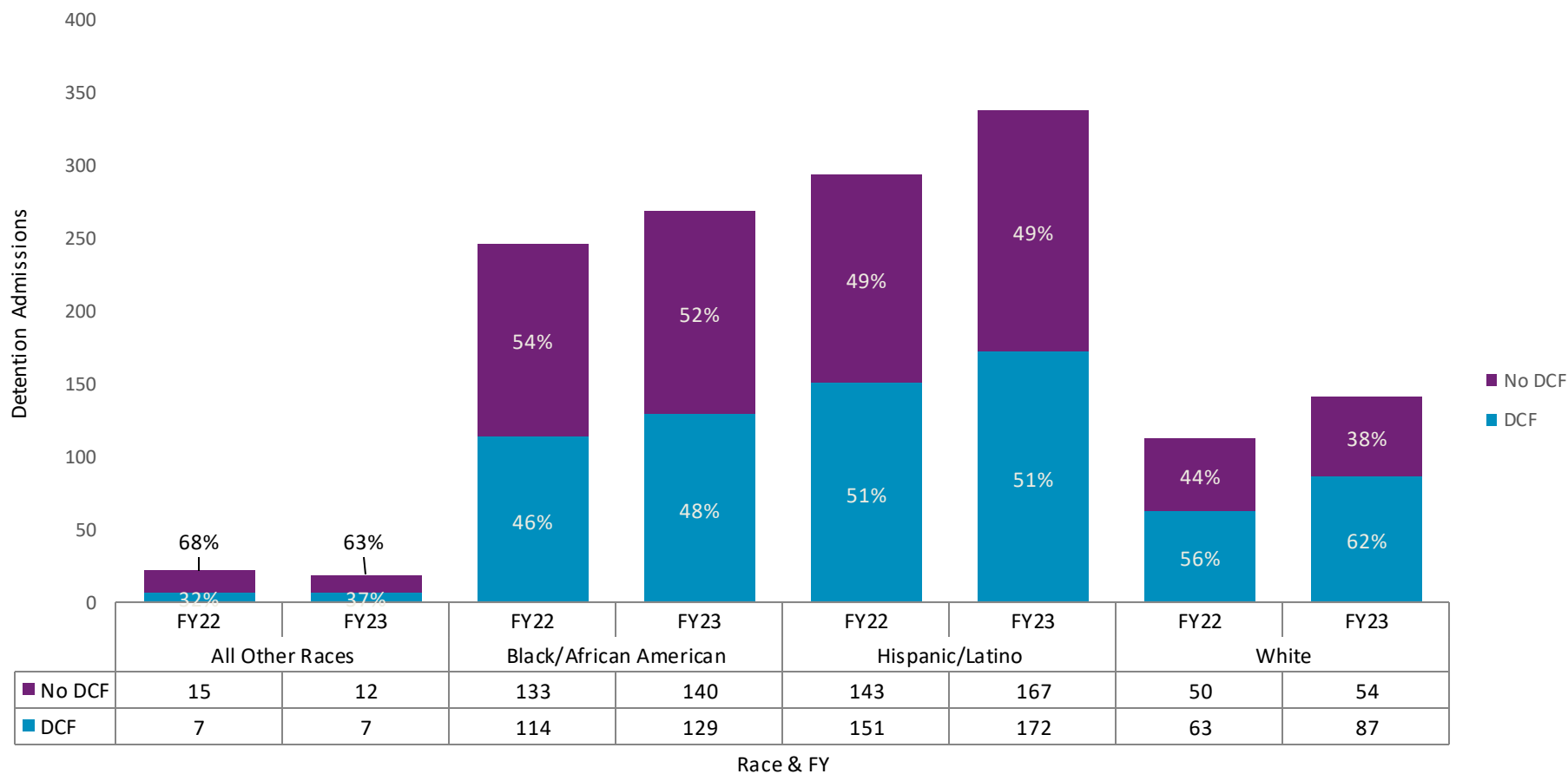
Detention Admissions by DCF Status & LGBTQ+ Status (FY22-FY23)



- Increase in detention admissions for youth involved in DCF driven by boys (22%)
- Of all the girls detained in FY23, 77% had DCF involvement at the time of their detention admission
- Of all the youth that identified as LGBTQ+ detained in FY23, 74% had DCF involvement at the time of their detention admission

Dually involved youth race distribution (FY22-FY23)

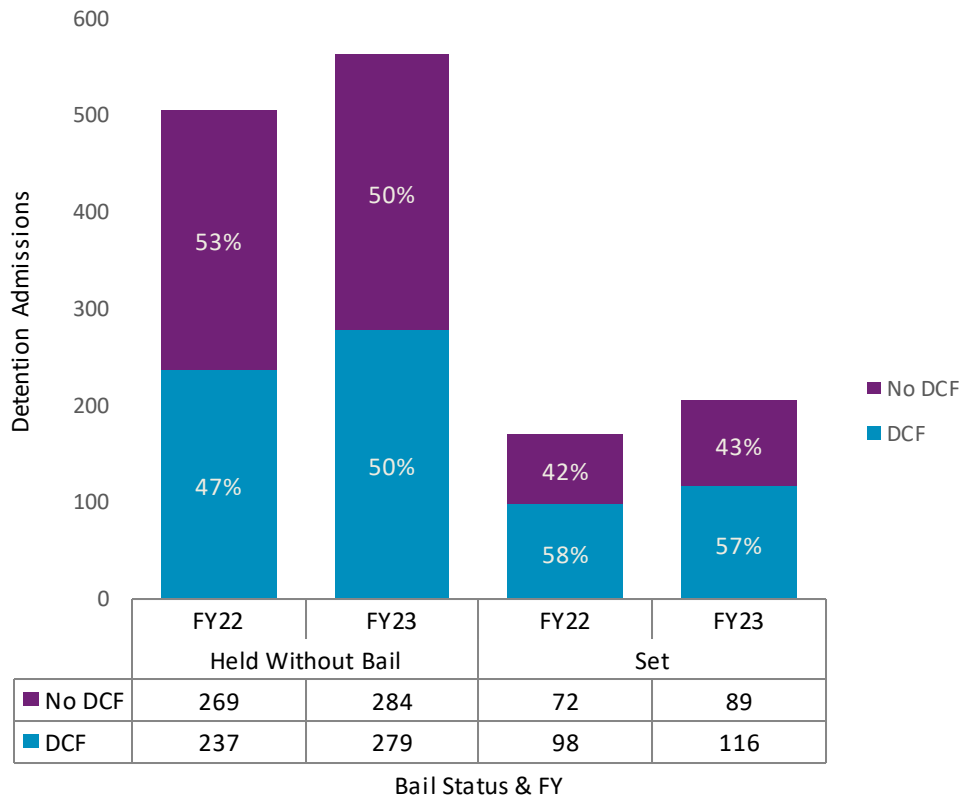
Detention Admissions by DCF Status & Race (FY22-FY23)



- The biggest jump in admissions for youth with DCF involvement was for white youth (38%)

Dually involved youth bail status (FY22-FY23)

Detention Admissions by DCF Status & Bail Status (FY22-FY23)

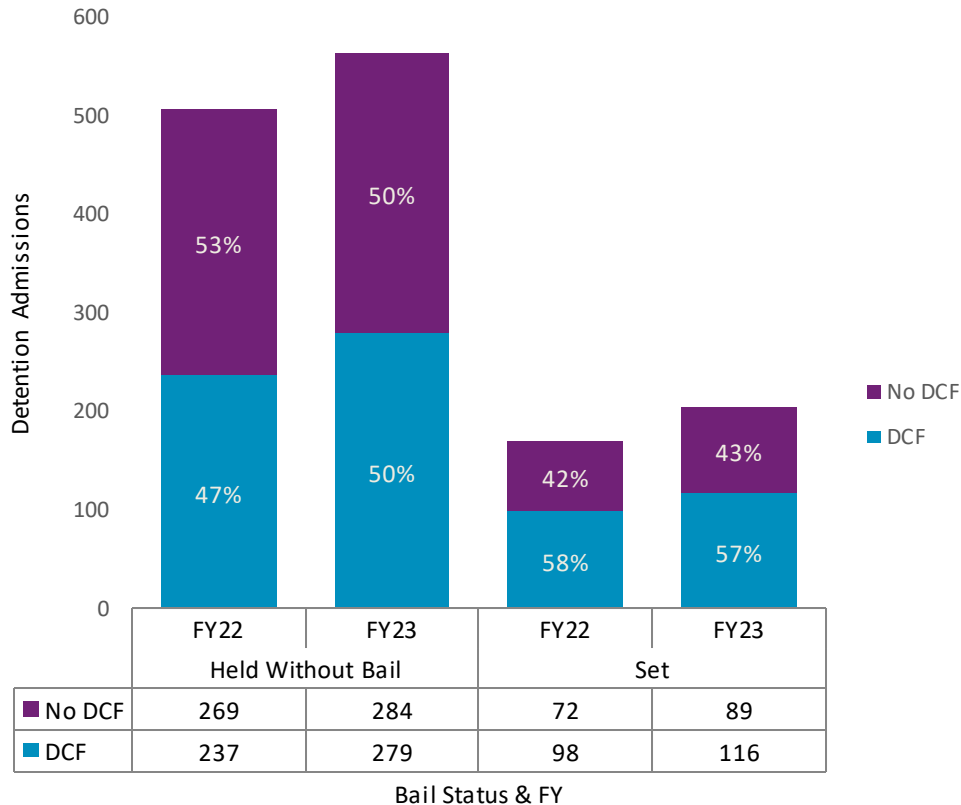


Bail Amt.	CW Status	FY22	FY23	% Change
Under \$50	DCF	24	44	83%
	No DCF	11	16	45%
\$50-99	DCF	10	11	10%
	No DCF	2	5	150%
\$100-499	DCF	21	24	14%
	No DCF	5	10	100%
\$500-999	DCF	16	11	-31%
	No DCF	8	16	100%
\$1,000-9,999	DCF	22	20	-9%
	No DCF	31	32	3%
\$10,000-99,999	DCF	5	6	20%
	No DCF	15	10	-33%

- Of all the youth detained with bail set in FY23, 57% had DCF involvement at the time of their detention admission.
- Between FY22 and FY23, there was an 83% increase in the number of youth with DCF involvement held on bail amounts under \$50.

Dually involved youth held without bail (FY22-FY23)

Detention Admissions by DCF Status & Bail Status (FY22-FY23)

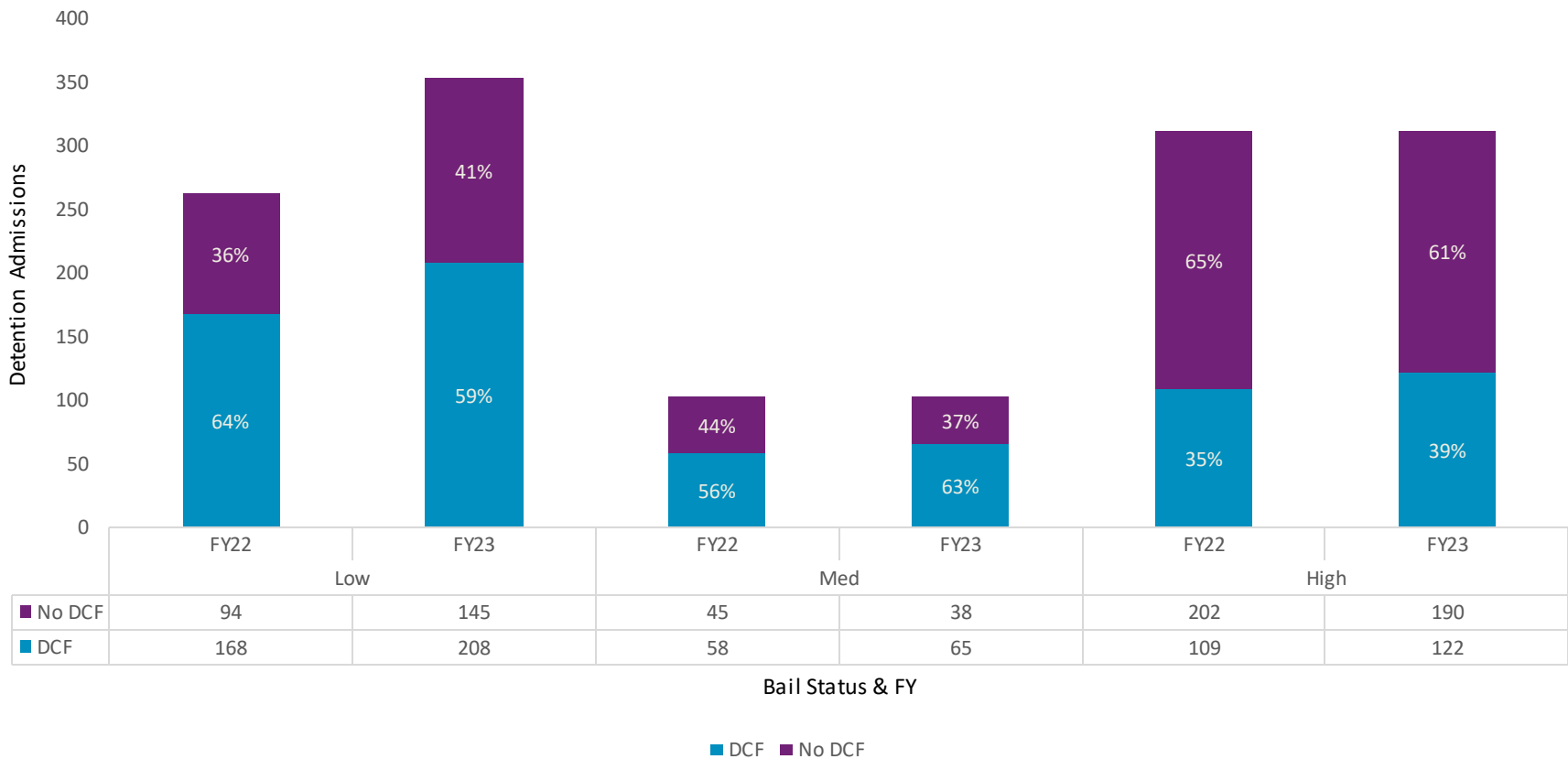


Held W/O Reason	CW Status	FY22	FY23	% Change
58A - Danger to Public	DCF	28	32	14%
	No DCF	77	76	-1%
Bail/PR Revoked	DCF	125	133	6%
	No DCF	105	101	-4%
Probation Violation Hearing	DCF	60	78	30%
	No DCF	62	63	2%

- Of all the youth detained without bail set in FY23, 50% had DCF involvement at the time of their detention admission

Dually involved youth offense severity (FY22-FY23)

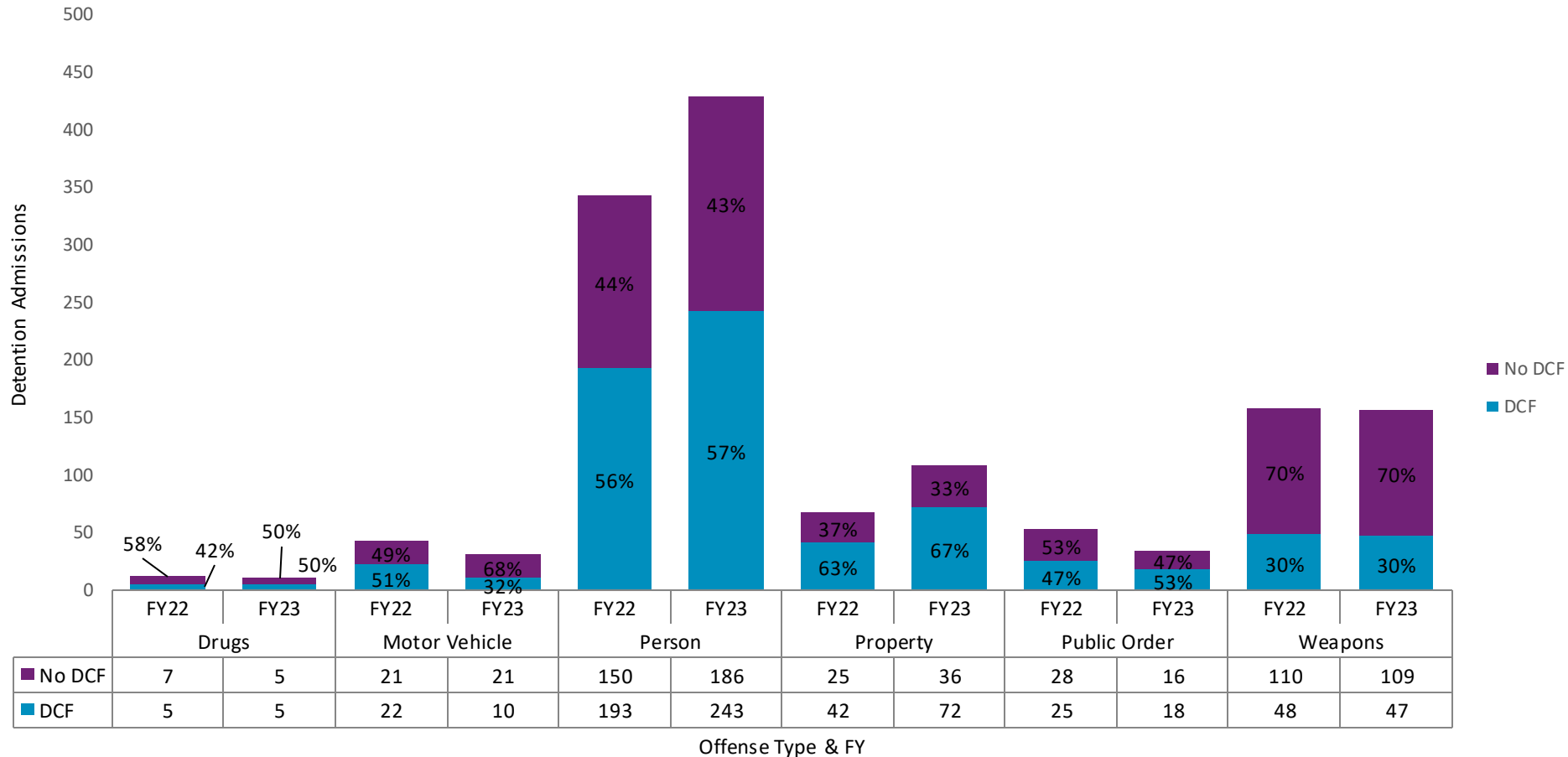
Detention Admissions by DCF Status & Grid Level (FY22-FY23)



- Increase in admissions for youth with DCF involvement driven by low level offenses (24%)

Dually involved youth offense type (FY22-FY23)

Detention Admissions by DCF Status & Offense Type (FY22-FY23)



- Increase in admissions for youth with DCF involvement driven by youth alleged of committing person offenses (26%).

Discussion Questions



**What takeaways
from the data did
you have?**

**What surprised
you about the
data?**

Data Deep Dive: Guiding Questions

1. Are there commonalities in the circumstances surrounding an arrest & DYS admission for youth involved with DCF, specific to their child welfare system involvement?
If so, what are those commonalities?
2. How/does the level of DCF involvement impact use of DYS?



1. Are there points of intervention to prevent detention admissions or commitments for youth whose families have an open case for services with DCF?
If so, what are they and which may be helpful in prevention?
2. In cases where an admission to DYS does happen, what support is needed for this group that differs from other youth? What does the state need to consider?

Data Deep Dive:

Sample & Key Terms

1. Youth with a **pretrial detention** admission in FY22 or FY23 who had DCF involvement in the past 4 years

2. Youth **committed** to DYS in FY22 or FY23 who had DCF involvement in the past 4 years

3. Youth participants in DYS **YES** program in FY22 or FY23 who had DCF involvement in the past 4 years

Relevant Terms	Definition
Detention admission	Youth's first admission that year
Commitment	Youth's first commitment that year
YES Participation	Youth participating in Youth Engaged in Services (YES) programming through DYS
DCF Involvement	Includes 51B, Open for services, a CRA Referral/Court referral, Voluntary case

Data Elements For Each Youth Identified

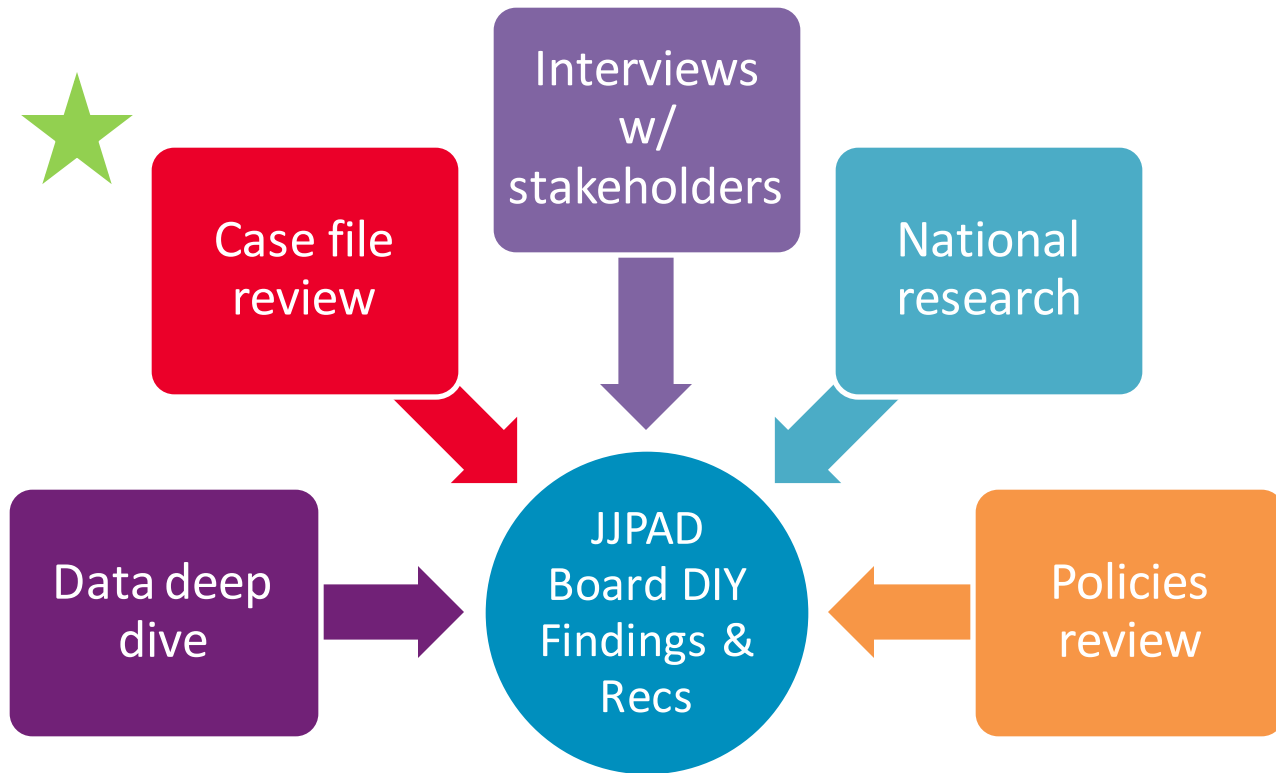
DCF Measures

- Demographics
- Geography
- DCF contact/Case information
- DCF Placement information
- Youth needs, supports and interventions
- Family needs, supports and interventions

DYS Measures

- Demographics
- Geography
- Delinquency case information
- Needs, supports and interventions
- DYS placement information

JJPAD Dually Involved Youth Project



Case File Review Questions: Related to the Delinquency Allegation

1. Where, physically, did the arrest take place?
2. What were the events leading up to the arrest? Any evidence of behavior escalation?
3. Is there any documentation that speaks to the decision-making process on *why* youth were detained(or committed)?

Case File Review Questions: Related to Interventions/Supports

1. Were there any other significant life events (good or bad) in the past year?
2. What services/supports was the youth involved in during the past year?
3. Is there any evidence this youth experienced challenges in the past year accessing certain services?
4. What other state agencies have been involved in the youth's family's life in the past year?

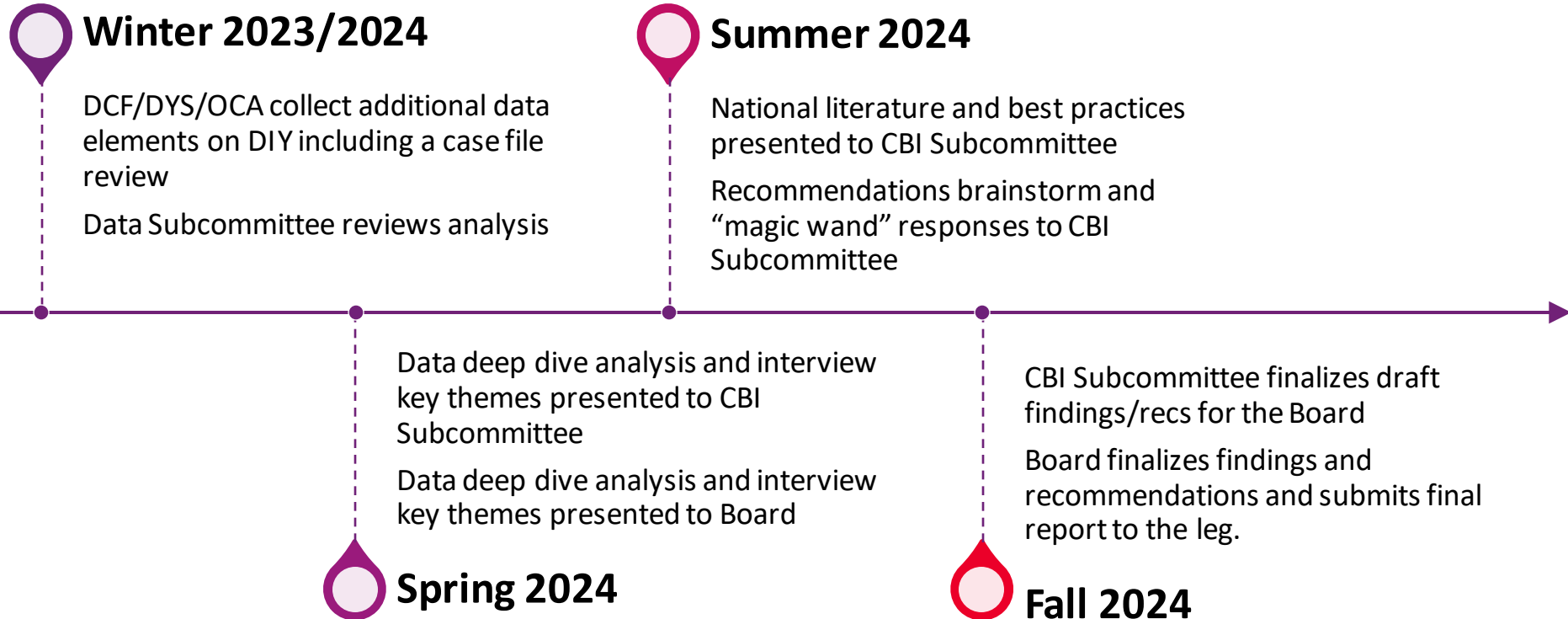
Crossover Youth Data Deep Dive Discussion



What other data should we be analyzing?

What else do we need to incorporate into our processes?

DIY Project: What's Next?



Project Update: Pre-trial Phase

Research Questions

1. How can we improve pretrial success rates and reduce the need for detention?
2. What practices can help us improve long-term outcomes for kids *and* protect public safety?
3. What do victims want during this phase?
4. Can any of these youth be diverted & served in the community?
5. What community-based interventions/supports need to exist in order to divert?



Data Summary

- Data shows that detention admissions have been declining for some time, and recently, a growing number of admissions are for youth **held without bail**.
- Youth held without bail as a result of a **58A hearing** accounts for some, but not most, detention admissions.
- Rather, the majority of youth held without bail are held **as a result of violating their pretrial probation conditions or bail conditions of release**.

Pretrial Phase: Research Process

Goal

- Make recommendations to improve our system's pretrial phase
- Identify cohorts of youth that may benefit from being served in the community vs. detention
- Make recommendations to improve pre-trial community-based supports for youth

Methodologies

- Data analysis (DYS/Juvenile Court/Probation)
- Interviews/surveys of attorneys, judges, probation officers, and caseworkers
- National landscape review in what other states are doing re: pretrial detention vs. probation; bail; conditions

Interview Topics

- When are 58A hearings used?
 - When should they be used?
- How is bail used/determined?
 - Do kids show up to court?
 - When should cash bail be used?
- How are PTCOR set/determined?
 - How is GPS used? How is home confinement used?
- What PTCOR are effective? Why do youth fail PTP?



Interview Participants

Complete/ Ongoing	Scheduling in Progress	Request Pending	Request Denied
<ul style="list-style-type: none">• CPCS/YAD• Judges• Advocacy groups• Law enforcement• JDAI Counties	<ul style="list-style-type: none">• DYS (Victim Services, Operations, Detention Diversion Specialists)• UTEC (Youth voice)	<ul style="list-style-type: none">• Probation	<ul style="list-style-type: none">• MDAA



- Who else do we need to be speaking with?
- Who can you connect us with?

What's next

Goal

- Make recommendations to improve our system's pretrial phase
- Identify cohorts of youth that may benefit from being served in the community vs. detention
- Make recommendations to improve pre-trial community-based supports for youth

Methodologies

- Data analysis (DYS/Juvenile Court/Probation)
- Interviews/surveys of attorneys, judges, probation officers, and caseworkers
- National landscape review in what other states are doing re: pretrial detention vs. probation; bail; conditions
- Speaking with youth

Pretrial Project: What's Next?

Fall 2023

OCA continues interviews
OCA begins a review of the national context and literature

Winter 2023/2024

CBI Subcommittee meets:

- The subcommittee discusses draft findings
- OCA present on “magic wand” responses & other state models

CBI Subcommittee meets:

- Pretrial detention & probation
- Subcommittee discuss key themes to date

November 30, 2023

Draft recommendations for subcommittee discussion

Subcommittee finalizes draft findings & recommendations for the Board

JJPAD full Board discusses & finalizes findings & recommendations

Spring 2024

Subcommittee Work Plans

Data Subcommittee

October

- DIY Data and Case File Review

November

- Annual Report Data Presentation & Analysis Discussion

December

- Annual Report Data Section Edits/Feedback

Winter/Spring 2024

- Dually Involved Youth Data Deep Dive

CBI Subcommittee

July

- MYDP Impact Report

September

- Juvenile Court Pretrial Process

November

- Pretrial Project Update

Winter 2024

- Pretrial: Key Themes in Interviews & Other state models
- DIY: Key Themes in Interviews

Childhood Trauma Task Force

Summer/Fall
2023

- CTF project updates on trauma training and services
- Trauma supports in early care and education: panel presentation by EEC and Head Start provider (August)
- Trauma supports in K-12: panel presentation by DESE and Thriving Minds (October)

December

- CTF review and vote on annual report
- Trauma supports in juvenile justice: panel presentation by DYS and restorative justice provider
- Updates on Center on Child Wellbeing and Trauma

Full Board

December

- Annual Report Discussion & (pending that discussion) vote

Winter 2024

- Pretrial: Key Themes in Interviews & National Context
- DIY: Key Themes in Interviews

Spring 2024

- Pretrial: Project Findings/Recs
- DIY: Data Deep Dive Presentation & National Context

Summer/Fall 2024

- DIY: Project Findings/Recs

Board Member Updates

- Are there any new initiatives the group should be aware of?
- Does your agency/org. have any new policies or standard practices the group should know about?
- Are you hosting/attending any upcoming events relevant to this group?
- Anything else you wish to share with the group?

Next Meeting

Friday 12/15
11:30am-1:30pm



(All meetings are virtual; Zoom information is in each calendar invitation)

Subcommittee	2023 meeting schedule
CTTF	Mon. Dec. 4th 1-3pm
Data	Wed. Nov. 8th 11:30am- 1pm Fri. Dec. 1st 1-2:30pm
CBI	Thurs. Nov. 30th 1-2:30pm

Contact

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