

COMMONWEALTH OF MASSACHUSETTS

SUFFOLK COUNTY

**BOARD OF REGISTRATION
IN PHARMACY**

**Board of Registration in Pharmacy,
Petitioner,**

v.

**Jorge Salguero,
PTT License No. 07834
License Expired: 03/06/20
Respondent**

Docket No.: PHA-2020-0086

FINAL DECISION AND ORDER BY DEFAULT

On July 12, 2021, the Board of Registration in Pharmacy (“Board”) issued and duly served on Jorge Salguero (“Respondent”), an Order to Show Cause (“Show Cause Order”) related to a complaint filed regarding Respondent’s license.¹ In addition to stating the allegations against Respondent, the Show Cause Order notified Respondent that an Answer to the Show Cause Order was to be submitted within 21 days of receipt of the Show Cause Order.² The Show Cause Order also notified Respondent of the right to request a hearing on the allegations,³ and that any hearing request (“Request for Hearing”) was to be submitted within 21 days of receipt of the Show Cause Order.⁴ Respondent was further notified that failure to submit an Answer within 21 days “shall result in the entry of default in the above-captioned matter” and, if defaulted, “the Board may enter a Final Decision and Order that assumes the truth of the allegations in the Show Cause Order and may revoke, suspend, or take other disciplinary action against [Respondent’s] license...including any right to renew [Respondent’s] license.” Copies of

¹ Pursuant to 801 CMR 1.01(6)(a).

² In accordance with 801 CMR 1.01(6)(d)(2).

³ Pursuant to M.G.L. c. 112, s. 61.

⁴ Respondent was also notified that failure to timely submit a Request for Hearing would constitute a waiver of the right to a hearing.

the Show Cause Order are attached to this Final Decision and Order by Default and are incorporated herein by reference.

As of the date of this Final Decision and Order by Default, Respondent has failed to file either an Answer or a Request for Hearing.

The Board has afforded Respondent an opportunity for a full and fair hearing on the allegations in the Show Cause Order as required by G.L. c. 30A, § 10, and sufficient notice of the issues involved to afford Respondent reasonable opportunity to prepare and present evidence and argument as required by G.L. c. 30A, § 11(1). The Board has also notified Respondent of the obligation under 801 CMR 1.01(6)(d) to file an Answer to the Show Cause Order within 21 days of its receipt and of the consequences of failing to file an Answer or otherwise respond.

As authorized by G.L. c. 30A, § 10(2), the Board may make informal disposition of any adjudicatory proceeding by default. Upon default, the allegations of the complaint against Respondent are accepted as true. *Danca Corp. v. Raytheon Co.*, 28 Mass. App. Ct. 942, 943 (1990).

Based on the foregoing, the Board enters a default in the above-captioned matter and, consequently, the allegations in the Show Cause Order are deemed to be true and Respondent has waived the right to be heard. In accordance with the Board's authority and statutory mandate, the Board orders as follows:

ORDER

On May 5, 2022, in accordance with the Board's authority and statutory mandate, the Board voted to issue this Final Decision and Order by Default and **REVOKE** Respondent's pharmacy technician in training license, PTT07834, effective ten days from the Date Issued, by the following vote:

In favor:	Sami Ahmed; Delilah Barnes; Caryn Belisle; Jennifer Chin; Sebastian Hamilton; Carly Jean-Francois; Julie Lanza; Richard Lopez; Rita Morelli
Opposed:	None
Abstained:	None
Recused:	Susan Cornacchio; John Rocchio
Absent:	Dawn Perry; Katie Thornell


EFFECTIVE DATE OF ORDER

The Final Decision and Order by Default shall be effective 10 days from the Date Issued.

RIGHT TO APPEAL

Respondent is hereby notified of the right to appeal this Final Decision and Order to the Supreme Judicial Court, pursuant to M.G.L. c. 112, § 64 and M.G.L. c. 30A, §§ 14 and 15, within thirty (30) days of receipt of notice of this Final Decision and Order by Default.

BOARD OF REGISTRATION
IN PHARMACY


David Sencabaugh, R. Ph.
Executive Director

Date Issued: *5/25/22*

Notice to:

By First Class & Certified Mail No. 7021 1970 0002 1578 0895,

Return Receipt Requested

Jorge Salguero
829A Broadway
Chelsea, MA 02105

BY HAND

Patricia Blackburn
Acting Chief Prosecutor
Massachusetts Department of Public Health
Office of the General Counsel
250 Washington Street
Boston, MA 02108

COMMONWEALTH OF MASSACHUSETTS

SUFFOLK COUNTY

BOARD OF REGISTRATION
IN PHARMACY

)
Board of Registration in Pharmacy,))
Petitioner,))
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v.))
))
JORGE SALGUERO))
License No. PTT07834))
License Expired 03/06/2021))
Respondent))
_____))

Docket No. PHA-2020-0086

ORDER TO SHOW CAUSE

JORGE SALGUERO, you are hereby ordered to appear and show cause as to why the Massachusetts Board of Registration in Pharmacy (“Board”) should not suspend, revoke or otherwise take action against your license to practice as a pharmacy technician in the Commonwealth of Massachusetts, License No. PTT07834, or your right to renew such license, pursuant to Massachusetts General Laws (G.L.) chapter 112, §§ 42A and 61 and Code of Massachusetts Regulations (CMR), Title 247, §10.03, based upon the following facts and allegations:

Factual Allegations

1. On or about March 6, 2020, the Board issued to you a license to practice as a Pharmacy Technician Trainee (“PTT”) in the Commonwealth of Massachusetts, License No. PTT07834. Your license expired on March 6, 2021, and has not been renewed as of the date of this Order to Show Cause.
2. At all times relevant to the allegations in this Order to Show Cause, CVS #496 operated as a pharmacy in Chelsea, Massachusetts.
3. In or about September 2020 and October of 2020, you were employed at CVS #496 as a PTT.
4. During the period of your employment at CVS #496, you were observed on video surveillance by the Store Manager of Record diverting Controlled Substances.
5. On or about November 18, 2020, CVS #496 submitted a Reported Loss of Controlled Substances form (“RLCS”) to the Board, which reported that on or

about September 30, 2020, you diverted Controlled Substances during your period of employment at CVS #496.

6. On or about October 5, 2020, you admitted in a signed statement to CVS Asset Protection the following:
 - a. On at least four (4) occasions, you diverted six (6) Xanax 2mg tablets, a Class IV Controlled Substance.
7. In your signed statement dated October 5, 2020, you admitted to diverting a total of twenty-four (24) Xanax 2mg tablets from CVS #496 during your period of employment there.
8. Your employment at CVS #496 was terminated.

Legal Basis for Discipline¹

- A. Your conduct as alleged in Paragraphs 1 through 8 above, and any other evidence that may be adduced at a hearing, warrant disciplinary action by the Board against your license to practice as a pharmacy technician trainee pursuant to G.L. c. 112, § 42A for violation of the rules and regulations established by the Board.
- B. Your conduct as alleged in Paragraphs 1 through 8 above, and any other evidence that may be adduced at a hearing, warrant disciplinary action by the Board against your license to practice as a pharmacy technician trainee pursuant to G.L. c. 112, § 61 for being guilty of deceit, malpractice, gross misconduct in the practice of the profession, or of any offense against the laws of the Commonwealth relating thereto.
- C. Your conduct as alleged, without limitation, in Paragraphs 1 through 8 above, and any other evidence that may be adduced at a hearing, warrant disciplinary action by the Board against your registration to practice as a pharmacy technician trainee pursuant to 247 CMR 10.03(1)(h) for engaging in abuse or illegal use of prescription drugs or controlled substances.
- D. Your conduct as alleged, without limitation, in Paragraphs 1 through 8 above, and any other evidence that may be adduced at a hearing, warrant disciplinary action by the Board against your registration to practice as a pharmacy technician trainee pursuant to 247 CMR 10.03(1)(x) for violating G.L. c. 94 or any rules or regulations promulgated thereunder.
- E. Your conduct as alleged, without limitation in Paragraphs 1 through 8 above, and any other evidence that may be adduced at hearing, also constitute unprofessional conduct and conduct which undermines public confidence in the integrity of the profession. *Sugarman v. Board of Registration in Medicine*, 422 Mass. 338, 342 (1996); *see also, Kvitka v. Board of Registration in Medicine*, 407 Mass. 140, *cert. denied*, 498 U.S. 823 (1990); *Raymond v. Board of Registration in Medicine*, 387 Mass. 708, 713 (1982).

¹ It is well-settled administrative law that due process requires that “notice must be given that is reasonably calculated to apprise an interested party of the proceeding and to afford him an opportunity to present his case,” and does not require Prosecuting Counsel to provide a detailed description of evidence he intends to introduce at a disciplinary hearing. *Langlitz v. Board of Registration of Chiropractors*, 396 Mass. 374, 376-377 (1985). *See Lapointe v. License Board of Worcester*, 389 Mass. 454, 458 (1983) (“Due process requires notice of the grounds on which the board might act rather than the evidentiary support for those grounds”). Certainly, notice pleadings do not require Prosecuting Counsel to match factual allegations to grounds for discipline. Accordingly, where, as here, there exists significant overlap between factual allegations and grounds for discipline contained within the Order to Show Cause, Prosecuting Counsel’s matching of factual allegations to grounds for discipline are offered as suggestions, and not as an exhaustive characterization of the evidence to be adduced at a hearing.

You have a right to an adjudicatory hearing (hearing) on the allegations contained in the Order to Show Cause before the Board determines whether to suspend, revoke, or impose other discipline against your license. G.L. c. 112, § 61. Your right to a hearing may be claimed by submitting a written request for a hearing *within twenty-one (21) days of receipt of this Order to Show Cause*. You must also submit an Answer to this Order to Show Cause in accordance with 801 CMR 1.01(6)(d) *within twenty-one (21) days of receipt of this Order to Show Cause*. The Board will give you prior written notice of the time and place of the hearing following receipt of a written request for a hearing.

Hearings shall be conducted in accordance with the State Administrative Procedure Act, G.L. c. 30A, §§ 10 and 11, and the Standard Adjudicatory Rules of Practice and Procedure, 801 CMR 1.01 and 1.03, under which you are granted certain rights including, but not limited to, the rights: to a hearing; to secure legal counsel or another representative to represent your interests; to call and examine witnesses; to cross-examine witnesses who testify against you; to testify on your own behalf; to introduce evidence; and to make arguments in support of your position.

The Board will make an audio recording of any hearing conducted in the captioned matter. In the event that you wish to appeal a final decision of the Board, it is incumbent on you to supply a reviewing court with a "proper record" of the proceeding, which may include a written transcript. *New Bedford Gas and Light Co. v. Board of Assessors of Dartmouth*, 368 Mass. 745, 749-750 (1975). Upon request, the Board will make available a copy of the audio recording of the proceeding at your own expense. Pursuant to 801 CMR 1.01(10)(i)(1), upon motion, you "may be allowed to provide a public stenographer to transcribe the proceedings at [your] own expense upon terms ordered by the Presiding Officer." Those terms may include a requirement that any copy of the transcript produced must be sent immediately upon completion, and on an ongoing basis, directly to the Presiding Officer by the stenographer or transcription service. The transcript will be made available to the Prosecutor representing the Board. Please note that the administrative record of the proceedings, including, but not limited to, the written transcript of the hearing, is a public record and subject to the provisions of G.L. c. 4, § 7 and G.L. c. 66, § 10.

Your failure to submit a written request for a hearing within twenty-one (21) days of receipt of this Order to Show Cause *shall constitute a waiver of the right to a hearing* on the allegations herein and on any Board disciplinary action. Your failure to submit an Answer to the Order to Show Cause within twenty-one (21) days of receipt of the Order to Show Cause *shall result in the entry of default* in the captioned matter.

Notwithstanding the earlier filing of an Answer and/or request for a hearing, your failure to respond to notices or correspondence, your failure to appear for any scheduled status conference, pre-hearing conference or hearing dates, or your failure to otherwise defend this action shall result in the entry of default.

If you are defaulted, the Board may enter a Final Decision and Order that assumes the truth of the allegations in this Order to Show Cause, and may revoke,

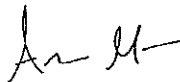
suspend, or take other disciplinary action against your registration to practice as a pharmacy technician and your controlled substances permit in the Commonwealth of Massachusetts, including any right to renew your license.

Your Answer to the Order to Show Cause and your written request for a hearing must be filed with Andrew P. Mazzuchelli, Prosecuting Counsel, at the following address:

Andrew P. Mazzuchelli, Esq.
Prosecuting Counsel
Department of Public Health
Office of the General Counsel, 2nd Floor
250 Washington Street
Boston, MA 02108

You or your representative may examine Board records relative to this case prior to the date of the hearing during regular business hours at the office of the Prosecuting Counsel. If you elect to undertake such an examination, then please contact Prosecuting Counsel, Andrew Mazzuchelli, in advance at (781) 343-3571 to schedule a time that is mutually convenient.

BOARD OF REGISTRATION IN PHARMACY



By: _____
Andrew P. Mazzuchelli, Esq.
Prosecuting Counsel
Department of Public Health

Date: July 12, 2021

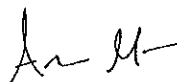
CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Order to Show Cause was served upon the Respondent:

Jorge Salguero
829A Broadway
Chelsea, MA 02150

by first class mail, postage prepaid, and by Certified Mail No.: 7019 0140 0000 7217 4436

This 12th day of July, 2021.



Andrew P. Mazzuchelli, Esq.
Prosecuting Counsel