Introduction to Solar Power Purchase Agreements

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Prepared by DOER Leading by Example

State-Sited Solar PV



Currently over **29 MW solar capacity at state facilities**, generating millions of kWh of electricity per year



Growing number of installations serving **distributed energy resource** integration role (e.g., pairing of solar with battery storage and electric vehicle charging stations)



Results in **electricity cost and demand charge savings** for state government operations + direct contributions to the declining emissions of the regional grid



Creating a Clean, Affordable and Resilient Energy Future for the Commonwealth

Potential Solar Funding Mechanisms

- Build-to-own requires upfront capital budget funds or self-financing
- PPA requires no state funding but will need staffing resources for planning, contracting, and construction
 - SMART Program incentive payments: 20-year fixed incentive rate, payment based on system generation
 - SMART incentive rates vary depending on electric utility provider, solar capacity (size), project type (e.g., rooftop vs. canopy), and other factors

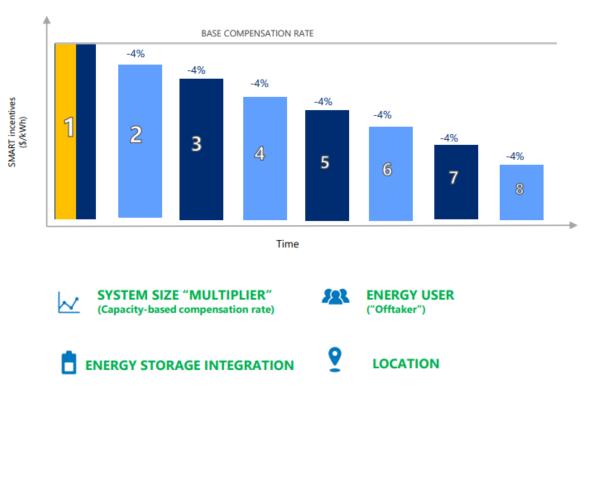
State-owned Solar: Incentive payments go directly to host site **PPA Model:**

Incentives paid to developer and are passed through to host site in the form of a lower PPA rate



The "SMART" Program

- Fixed \$/kWh incentive payment to system owner over 20 years
- 8 original "blocks" of capacity – incentives decline as blocks fill up
- Incentive rate <u>directly</u> <u>proportional</u> to PPA rate
- Adders for project-specific characteristics
- Incentive levels differ by utility territory







State Solar PV Procurement Options

Build-to-Own PV System

• Procurement

- RFP through Chapter 149 or 25A
- Standalone installation or part of a broader energy project
- Host site pays for project costs
- Pros
 - Site can reap the full long-term fiscal benefits
 - No leasing issues
- Cons
 - Significant capital for upfront project cost
 - Host site responsible for specification development, procurement process, award, and construction project management
 - Requires budget for ongoing repair and maintenance
 - Could take longer than PPA model and lead to lower SMART incentives

• After 20-25 Years

- Eventual decommissioning; host site responsible for associated costs

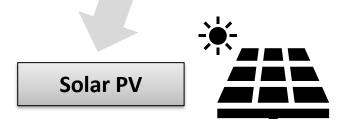
Behind-the-Meter PPA

• Finances, installs, and owns solar PV

• Arranges long-term lease with host site as part of PPA

Developer

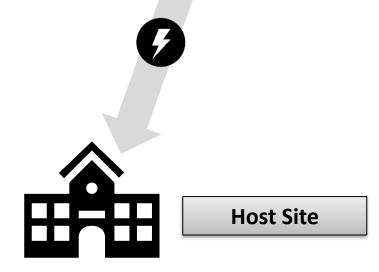
- Operates and maintains solar PV system
- Receives incentive payments and tax credits
- Monitors/optimizes ongoing performance



- Installed at host site at no upfront cost
- Various options for end of PPA term



- Continues to supply host site with uninterrupted grid electricity service
- Provides net metering credits to host site (if net metering is available)



- Purchases electricity from developer for onsite generation at fixed rate through PPA (typically less than utility rate)
- Buys less electricity from the utility
- Not responsible for solar PV system O&M





Power Purchase Agreement (PPA)

Customer pays a flat rate for power created by solar system

Benefits:

- Simple payment structure
- Discount to utility rates







Hybrid Power Purchase Agreement (hPPA)

Customer pays a reduced flat rate for solar power and agrees to benefit-share for storage system

Benefits:

- Discount to utility rates for solar power
- Incentives aligned on energy storage performance

State Solar PV Procurement Options

Behind-the-Meter Power Purchase Agreements

• Procurement

- RFP with Asset Management Board or utilizing PowerOptions model (up next)
- Developer owns, operates, and maintains array for 20-25 years
- Host site receives electricity at discounted rate
- Pros
 - No upfront cost to host site
 - Fixed electricity rate for duration of agreement for kWh generated by system
 - Vendor responsible for site investigation and design, ongoing repair and maintenance
 - Accelerated contracting process
 - Developer can absorb incentives, including tax credits not available to public entities

• Cons

Potentially lower fiscal benefit over project lifetime

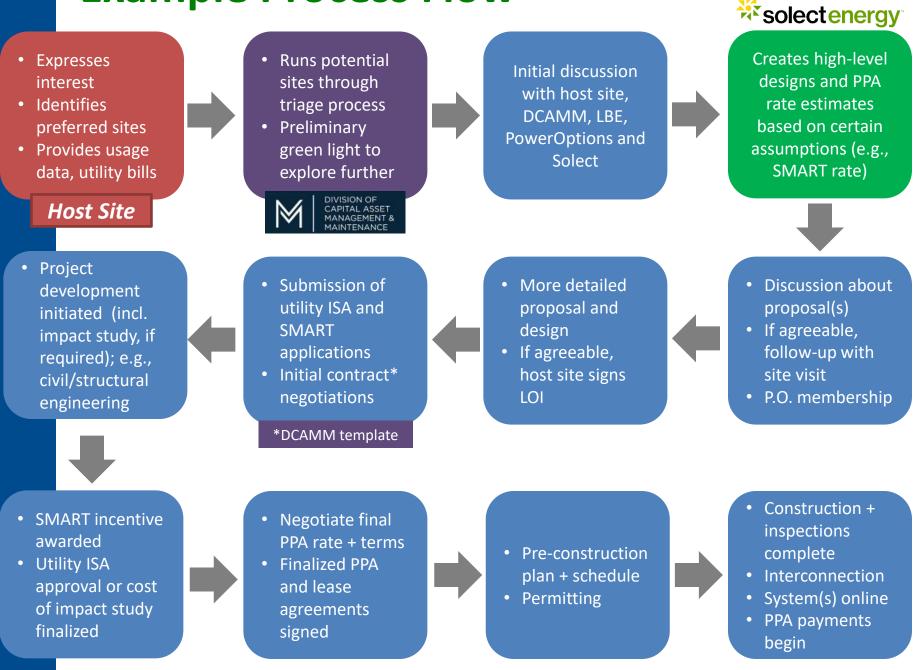
• After 20-25 Years

- Extend the PPA
- Host site may be able to purchase the system, potentially at nominal cost
- Have developer remove the system

PowerOptions PPA Model

- Public and non-profit entities are legislatively authorized to access PowerOptions power purchase agreements (PPAs) at their facilities without conducting their own competitive procurement process
 - Enabling statue: M.G.L. Chapter 164, Section 137
 - Several state PPAs completed to date through <u>PowerOptions solar program</u>
 - Solect Energy is currently PowerOptions' approved vendor for solar PPA projects

Example Process Flow



General Siting Guidelines: Rooftop

- Flat or sloped
- Less than 10 years old or due to be replaced soon
- Area greater than 10,000 square feet
- Minimal obstructions and shading
- Primarily north-facing
- Building is ~4 stories or less





General Siting Guidelines: Canopies

- At least 20,000-50,000 square feet of parking lot area
 - 100+ parking spaces
- Area will be utilized as parking lot for 20+ years
- Minimal shading
- Sited away from any wetlands
- Building using at least 300,000 kWh of electricity located reasonably close by
- Preference for parking lots where some construction disturbance is acceptable
- Note: systems over 500kW will also require energy storage



