



Maura Healey, Governor
Kimberley Driscoll, Lieutenant Governor
Monica Tibbitts-Nutt, Secretary & CEO



November 29, 2023

The Honorable Michael J. Rodrigues, Senate Chair
Joint Committee on Ways & Means
State House, Room 212
Boston, MA 02133

The Honorable Aaron Michlewitz, House Chair
Joint Committee on Ways and Means
State House, Room 243
Boston, MA 02133

The Honorable Brendan P. Crighton, Senate Chair
Joint Committee on Transportation
State House, Room 109-C
Boston, MA 02133

The Honorable William M. Straus, House Chair
Joint Committee on Transportation
State House, Room 134
Boston, MA 02133

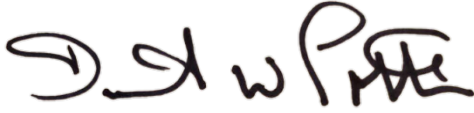
Dear Messrs. Chairmen:

The Transportation Reform Law (Massachusetts General Law Chapter 6C, Section 28) requires the Massachusetts Department of Transportation (MassDOT) to file with the legislature a revenue and expense report for the 2023 State fiscal year. Please find our report attached herein.

As required by the legislation, the enclosed report provides operating and capital revenues received and expended by MassDOT which includes the following Divisions: Registry of Motor Vehicles, Aeronautics, Highway, Rail & Transit, and Planning & Enterprise Services. The information contained in this report has been compiled utilizing accounting information from the Massachusetts Management Accounting and Reporting System (MMARS) for budget fiscal year 2023.

Please contact me at 857-368-9130 if you have any questions or comments on the enclosed information.

Sincerely,

A handwritten signature in dark ink, appearing to read 'D. Pottier', with a stylized, cursive script.

David Pottier
Chief Financial Officer

Cc: Monica Tibbits-Nutt, Secretary and Chief Executive Officer
Hayes Morrison, Chief of Staff
Matthew Bamonte, Chief Administrative Officer
Alyssa Ring, Asst. Secretary for Legislative Affairs
Matthew Grew, Legislative Affairs Liaison
Matthew Rinella, Director of Accounting & Financial Reporting



Revenue and Expense Report Budget Fiscal Year Ended June 30, 2023

Legislative Report
M.G.L. Chapter 6C, Section 28

Prepared By:

MassDOT Fiscal Office

October 31, 2023

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SOURCES:

*Massachusetts Management, Accounting, and Reporting System

NOTES:

In FY2021 and prior, the Massachusetts Bay Transportation Authority (MBTA), was reported as a blended component unit of MassDOT. In fiscal year 2022, Section 19 of Chapter 29 of the Acts of 2021 included an amendment to Massachusetts General Law Chapter 161A, section 7(a). This amendment called for a new governance structure of the MBTA in which the Board of Directors (the Board) replaced the prior governing body; the Fiscal and Management Control Board (FMCB).

Based on the legislative amendment and GASB14 consideration, it was determined that the MBTA would no longer be considered, for financial reporting purposes, a component unit of MassDOT. As such, this report no longer includes the MBTA's Statement of Revenues, Expenses and Change in Net Position. The MBTA is now a component unit of the Commonwealth of Massachusetts and its Financial Statements are included in the Office of the State Comptroller's Annual Comprehensive Financial Report (ACFR).

Massachusetts Department of Transportation Operating
Revenue and Expense - **BFY2023**

REVENUE	Total
Toll Revenue	479,244,792
Operating Revenue	34,365,207
Commonwealth Transfers	699,426,075
Federal Grants	22,517,762
Motor Vehicle Inspection Trust Fund (MVITF)	56,878,972
Investment Income	61,880,241
Total Revenue	1,354,313,049
OPERATING EXPENDITURES	
Employee Compensation and Benefits	416,588,235
Materials, Supplies and Equipment	13,108,027
Office and Administrative Expenses	68,237,265
Professional Services	96,432,022
IT Services and Equipment	50,839,875
Construction and Maintenance	108,423,965
Grants, Subsidies and Interdepartmental Service Agreements	113,911,366
Total Operating Expenditures	867,540,756
DEBT SERVICE	
Debt Service Principal	49,901,975
Debt Service Interest	79,777,562
Debt Service Other	8,264,485
Total Debt Service	137,944,023
Total Operating Expenditures and Debt Service	1,005,484,778
Excess (Deficit) Revenue over Expenditures before OFSU	348,828,271
Other Financing Sources/Uses (OFSU)	
Reserves	8,289,544
Transfer out to Capital	(235,004,756)
Total Other Financing Sources/Uses	(226,715,212)
Net Revenue (Expense)	122,113,059

Massachusetts Department of Transportation
Operating Revenue Detail - **BFY2023**

OPERATING REVENUE	Total
<i>Toll Revenue</i>	
MHS - Toll Collections	212,656,339
MHS - Departmental	6,185,894
MHS - Rental/Lease Income	13,747,451
WT - Toll Collections	161,973,702
WT - Departmental	4,048,113
WT - Rental/Lease Income	34,664,377
Tobin - Unpledged Toll Collections	45,781,458
Tobin - Unpledged Departmental	187,458
<i>Subtotal Toll Revenue</i>	<i>479,244,792</i>
<i>Operating Revenue</i>	
Departmental	18,686,279
Rental/Lease Income	15,678,929
<i>Subtotal Operating Revenue</i>	<i>34,365,207</i>
<i>Commonwealth Transfers</i>	
Operating - MTTF Subsidy and Supplemental	378,350,998
Snow & Ice Subsidy	87,999,419
Merit Rating Board Subsidy	11,575,658
RTA Subsidy	96,500,000
MHS Bonds & Central Artery Ops/Maintenance	125,000,000
<i>Subtotal Commonwealth Transfers</i>	<i>699,426,075</i>
<i>Federal Grants</i>	<i>22,517,762</i>
<i>Motor Vehicle Inspection Trust Fund</i>	<i>56,878,972</i>
<i>Investment Income</i>	
Investment Income Toll Pledged	30,757,210
Investment Income Toll Unpledged	21,509,252
Investment Income Non-Toll	9,185,500
Investment Income MVITF	428,278
<i>Subtotal Investment Income</i>	<i>61,880,241</i>
Total Revenue	1,354,313,049
OTHER FINANCING SOURCES/USES (OFSU)	
Reserves	8,289,544
Transfer Out to Capital	(235,004,756)
Total Other Financing Sources	(226,715,212)
TOTAL REVENUE & OTHER FINANCING SOURCES	<u>1,127,597,837</u>

Massachusetts Department of Transportation
Operating Expense Detail - **BFY2023**

OPERATING EXPENDITURES	Total
<i>Employee Compensation and Benefits</i>	
Salaries (Regular, Supplemental and Other)	267,613,040
Overtime	27,244,139
Workers' Compensation	6,441,808
Contract Employees	2,210,418
Job Related Employee Reimbursements	882,296
Other Employee Benefits	18,100
Fringe	108,777,136
Indirect Cost	3,401,297
<i>Subtotal Employee Compensation and Benefits</i>	416,588,235
<i>Materials, Supplies and Equipment</i>	
Maintenance of Equipment	5,682,666
Materials and Supplies	5,471,283
Equipment Purchase	1,198,719
Equipment Rental/Lease	755,360
<i>Subtotal Materials, Supplies and Equipment</i>	13,108,027
<i>Office and Administrative Expenses</i>	
Office and Admin Expenses	22,216,485
Utility Expenses	27,625,311
Space Rental	8,235,434
Insurance Premiums	5,336,975
Loans and Special Payments	1,307,438
Unrealized Losses on Investments	3,515,622
<i>Subtotal Office and Administrative Expenses</i>	68,237,265
<i>Professional Services</i>	
Consultant Services	14,544,519
Operational Services	55,032,214
Law Enforcement Services	21,280,957
Rail Operating Agreements	5,574,331
<i>Subtotal Professional Services</i>	96,432,022
<i>IT Services and Equipment</i>	
Consultant Services (IT)	14,864,893
Operational Services (IT)	11,472,308
Maintenance of Equipment (IT)	13,654,228
Equipment Purchase (IT)	677,662
IT Software and Licenses	10,170,785
<i>Subtotal IT Services and Equipment</i>	50,839,875
<i>Construction and Maintenance</i>	
Construction Related Expenses	6,306,278
Snow and Ice Hired Equipment	57,691,913
Maintenance of Roads and Bridges	4,143,743
Maintenance of Buildings/Property (Construction)	8,821,188
Maintenance of Equipment (Construction)	74,342
Materials and Supplies (Construction)	31,316,579
Equipment Purchase (Construction)	15,515
Equipment Rental/Lease (Construction)	54,407
<i>Subtotal Construction and Maintenance</i>	108,423,965
<i>Grants, Subsidies and Interdepartmental Service Agreements</i>	
Grants, Subsidies and Contract Assistance	110,355,768
Interdepartmental Service Agreements (ISA's)	3,555,598
<i>Subtotal Grants, Subsidies and Interdepartmental Service Agreements</i>	113,911,366
TOTAL OPERATING EXPENDITURES	867,540,756
DEBT SERVICE	
Debt Service Principal	49,901,975
Debt Service Interest	79,777,562
Debt Service Other	8,264,485
Total Debt Service	137,944,023
TOTAL OPERATING EXPENDITURES AND DEBT SERVICE	1,005,484,778

OPERATING EXPENDITURES	Total
<i>Aeronautics</i>	
Employee Compensation and Benefits	2,090,897
Materials, Supplies and Equipment	4,540
Office and Administrative Expenses	57,635
Professional Services	115,541
IT Services and Equipment	1,482,118
<i>Subtotal Aeronautics</i>	<i>3,750,731</i>
<i>Highway</i>	
Employee Compensation and Benefits	262,602,456
Materials, Supplies and Equipment	12,282,012
Office and Administrative Expenses	34,507,845
Professional Services	50,530,568
IT Services and Equipment	730,128
Construction and Maintenance	97,300,172
Grants, Subsidies and Interdepartmental Service Agreements	1,200,037
<i>Subtotal Highway</i>	<i>459,153,217</i>
<i>Planning and Enterprise Services</i>	
Employee Compensation and Benefits	70,135,400
Materials, Supplies and Equipment	419,798
Office and Administrative Expenses	14,811,323
Professional Services	13,373,689
IT Services and Equipment	48,623,033
Construction and Maintenance	7,830,867
Grants, Subsidies and Interdepartmental Service Agreements	3,924,365
<i>Subtotal Planning and Enterprise Services</i>	<i>159,118,476</i>
<i>Registry of Motor Vehicles</i>	
Employee Compensation and Benefits	79,477,241
Materials, Supplies and Equipment	400,462
Office and Administrative Expenses	18,715,680
Professional Services	26,004,646
IT Services and Equipment	4,596
Construction and Maintenance	3,288,665
Grants, Subsidies and Interdepartmental Service Agreements	1,595,980
<i>Subtotal Registry of Motor Vehicles</i>	<i>129,487,269</i>
<i>Rail and Transit</i>	
Employee Compensation and Benefits	2,282,240
Materials, Supplies and Equipment	1,215
Office and Administrative Expenses	144,782
Professional Services	6,407,578
Construction and Maintenance	4,261
Grants, Subsidies and Interdepartmental Service Agreements	107,190,984
<i>Subtotal Rail and Transit</i>	<i>116,031,061</i>
TOTAL OPERATING EXPENDITURES BY DIVISION	<i>867,540,756</i>

Massachusetts Department of Transportation
Operating Revenue and Expense by Sub fund - BFY2023

REVENUE	Operating	Western Turnpike	Metro Highway System	Tobin	Federal Grants	MVITF	Total
Toll Revenue		200,686,192	232,589,685	45,968,915			479,244,792
Operating Revenue	34,365,207						34,365,207
Commonwealth Transfers	574,426,075		125,000,000				699,426,075
Federal Grants					22,517,762		22,517,762
Motor Vehicle Inspection Trust Fund						56,878,972	56,878,972
Investment Income	9,185,500	13,834,253	31,921,010	7,674,999		428,278	63,044,040
Total Revenues	617,976,783	214,520,445	389,510,694	53,643,914	22,517,762	57,307,251	1,355,476,849
OPERATING EXPENDITURES							
Employee Compensation and Benefits	314,208,665	39,593,498	50,239,565	7,052,138	923,069	4,571,301	416,588,235
Materials, Supplies and Equipment	4,828,824	3,913,135	4,242,280	123,789			13,108,027
Office and Administrative Expenses	34,453,551	7,129,782	24,016,545	2,548,891	23,092	65,404	68,237,265
Professional Services	39,472,313	21,105,654	26,487,769	3,025,050	259,655	6,081,580	96,432,022
IT Services and Equipment	38,605,688	5,643,135	6,428,331		162,721		50,839,875
Construction and Maintenance	93,816,473	6,993,253	7,502,167	112,073			108,423,965
Grants, Subsidies and Interdepartmental Service	101,028,480	64,722	836,112	7,050	10,379,022	1,595,980	113,911,366
Total Operating Expenditures	626,413,993	84,443,179	119,752,768	12,868,991	11,747,559	12,314,266	867,540,756
DEBT SERVICE							
Debt Service Principal			49,901,975				49,901,975
Debt Service Interest			79,777,562				79,777,562
Debt Service Other			8,264,485				8,264,485
Total Debt Service			137,944,023				137,944,023
Total Operating Expenditures and Debt Service	626,413,993	84,443,179	257,696,791	12,868,991	11,747,559	12,314,266	1,005,484,778
Excess (deficit) Revenue over Expense before OFSU	(8,437,211)	130,077,266	131,813,904	40,774,924	10,770,203	44,992,985	349,992,071
Other Financing Sources/Uses (OFSU)							
Interfund Transfer In/ (Out)	44,000,000					(44,000,000)	
Reserves	8,289,544						8,289,544
Transfer Out to Capital	(43,042,446)	(73,949,202)	(89,961,733)	(18,793,268)	(9,258,107)		(235,004,756)
Total Other Financing Sources/Uses	9,247,098	(73,949,202)	(89,961,733)	(18,793,268)	(9,258,107)	(44,000,000)	(226,715,212)
Net Revenue (Expense)	8091887	56,128,064	41,852,171	2119811656	115121096	9921985	123 761858

CAPITAL SOURCES	Total
General Obligation (GO) Debt/ Special Obligation (SOB)/ Grant	
Anticipation Notes (GANS)	1,377,501,141
Federal Reimbursement	663,489,910
Toll Paygo	182,704,203
Non-Toll Paygo*	161,018,686
Central Artery Repair and Maintenance Trust	<u>13,328,471</u>
TOTAL SOURCES	<u>2,398,042,411</u>
CAPITAL USES	
<i>Aeronautics</i>	
Construction and Maintenance	2,365,669
Grants, Subsidies, and Interdepartmental Service Agreements	9,940,514
IT Services and Equipment	6,892,375
Materials, Supplies, and Equipment	<u>28,795</u>
<i>Subtotal Aeronautics</i>	<u>19,227,353</u>
<i>Highway</i>	
Construction and Maintenance	1,293,741,443
Employee Compensation and Benefits	111,468,607
Grants, Subsidies, and Interdepartmental Service Agreements	313,393,171
IT Services and Equipment	5,975,792
Materials, Supplies, and Equipment	25,430,599
Office and Administrative Expenses	430,836
Professional Services	<u>1,777,915</u>
<i>Subtotal Highway</i>	<u>1,752,218,361</u>
<i>Planning and Enterprise Services</i>	
Construction and Maintenance	39,286,579
Employee Compensation and Benefits	4,822,181
Grants, Subsidies, and Interdepartmental Service Agreements	87,383,213
IT Services and Equipment	33,340,684
Materials, Supplies, and Equipment	1,025,136
Office and Administrative Expenses	611,774
Professional Services	<u>4,664,266</u>
<i>Subtotal Planning and Enterprise Services</i>	<u>171,133,833</u>
<i>Registry of Motor Vehicles</i>	
Construction and Maintenance	1,553,937
IT Services and Equipment	585,904
Materials, Supplies, and Equipment	884,214
Office and Administrative Expenses	38,247
Professional Services	<u>104,921</u>
<i>Subtotal Registry of Motor Vehicles</i>	<u>3,167,222</u>
<i>Rail and Transit</i>	
Construction and Maintenance	329,863,806
Employee Compensation and Benefits	1,558
Grants, Subsidies, and Interdepartmental Service Agreements	69,595,915
IT Services and Equipment	215,660
Materials, Supplies, and Equipment	51,494,827
Office and Administrative Expenses	46,652
Professional Services	<u>1,077,224</u>
<i>Subtotal Rail and Transit</i>	<u>452,295,641</u>
TOTAL CAPITAL USES BY DIVISION	<u>2,398,042,411</u>

• Non-Toll Paygo Sources of \$161,018,686 in this report includes \$43,042,446 in Operating Revenue listed in the "Transfer Out to Capital" line in the "Operating" column of the "Operating Revenue and Expense by Sub Fund Report". The other amounts of \$17,976,240 related to the Supplemental Municipal Assistance Grant Program and \$100M related to the Winter Recovery Assistance Program (WRAP) are from prior year revenues transferred out for capital purposes.

Massachusetts Department of Transportation

Capital Uses by Program - BFY2023

CAPITAL USES BY PROGRAM*	Total
Accelerated Bridge Program	7,209,866
Central Artery Repair and Maintenance	13,328,471
Chapter90	166,942,366
Federal Aid Interstate	3,497,511
Federal Aid Interstate/Non-Interstate	757,350,161
Federal Aid Non-Interstate	34,780,176
Intermodal	(688,312)
Next Generation Bridge Improvement Program	12,572,797
Non-Federally Aided Aeronautics	18,924,590
Non-Federally Aided Mobility Assistance Program	4,254,320
Non-Federally Aided Other	47,069,250
Non-Federally Aided Rail and Transit	44,983,627
Non-Federally Aided Regional Transit Authority Capital Assistance	32,769,179
Non-Federally Aided Registry	3,338,375
Non-Federally Aided Seaport Council	3,955,097
Non-Federally Aided Statewide Road and Bridge	472,001,515
PayGo (Metropolitan Highway System)	89,961,733
PayGo (Non Toll) *	161,018,686
PayGo (Tobin Bridge)	18,793,268
PayGo (Western Turnpike)	73,949,202
Rail Enhancement Program	432,030,532
TOTAL CAPITAL USES BY PROGRAM	2,398,042,411

* PayGo (Non Toll) Uses of \$161,018,686 in this report includes \$43,042,446 in Non-Toll Paygo expenses listed in the "Transfer Out to Capital" line in the "Operating" column of the "Operating Revenue and Expense by Sub Fund Report". The other amounts include \$17,976,240 in expenses related to the Supplemental Municipal Assistance Grant Program and \$100M of expenses related to the Winter Recovery Assistance Program (WRAP) of which the revenue was received in a prior year.

Please note that certain programmatic expense categories listed above may be used by more than one of the DOT Divisions listed on page 8.

COMMONWEALTH TRANSPORTATION FUND (CTF) REVENUE*	Total
Citable Motor Vehicle Inspections Collections	\$3,171,004
Diesel Fuel Excise Tax	\$91,656,078
Driver Vehicle Data/Records Fees	\$19,134,275
Gasoline Excise Tax	\$600,922,367
Gasoline License Fee	\$23,600
Highway Fines	\$68,171
International Fuel Tax Agreement License Fee	\$406,589
Jet Fuel Excise Tax	\$925,162
Merit Rating Board Assessments	\$11,575,658
Miscellaneous OT	\$8,297
Motor Carrier (88.24)	\$7,502,379
Motor Vehicle Inspection Fees	\$194,250
Motor Vehicle License Fees	\$92,479,945
Motor Vehicle Registration Fees	\$353,436,876
Motor Vehicle Sales Tax	\$790,660,893
Motor Vehicle Title Fees	\$89,826,617
Operating Transfers	\$6,061,048
Operating Transfers - Category 1 Gaming Revenue	\$38,741,417
Parking Ticket Surcharge on Rental Cars	\$13,558,652
Reducible Load Permits	\$10,655,200
Registry Fees	\$23,717,549
Spec/Motor License Fee	\$21,435
Underground Storage Tank Cleanup Fee	\$49,865,394
TOTAL CTF REVENUE	2,204,612,855

Note:

The Commonwealth Transportation Fund (Fund 0103) partially funds the Massachusetts Transportation Trust Fund (Fund 0044). This funding is included in the Commonwealth Transfers line in the Operating Revenue and Expense report presented on page 3.

The Commonwealth Transportation Fund (CTF) is not owned by MassDOT and all operations of the CTF are reported in the Commonwealth Annual Comprehensive Financial Report (ACFR). The amount reported above is based on collected earned revenue in the Commonwealth's accounting system (MMARS).

	Total
Federal Motor Carrier Safety Administration (FMCSA)	
Commercial Vehicle Info Systems	293,288
Enhancing Information	26,245
Subtotal FMCSA	319,534
National Highway Traffic Safety Administration (NHTSA)	
Fatality Analysis Reporting System (FARS) RMV Grant	104,078
Subtotal NHTSA	104,078
Federal Rail Administration (FRA)	
Better Utilizing Investments to Leverage Development (BUILD) Grant	2,363,044
Subtotal FRA	2,363,044
Federal Transit Administration (FTA)	
CARES/CRRSA Federal Coronavirus Relief Grants	4,210,163
New Freedom Program	9,513
Section 16B2 Elderly Handicapped	4,763,316
Section 18 Rural Public Transportation	3,031,848
Section 5310 Elderly & Disabled CRRSA Grants	224,320
Section 8 Planning Grant	189,300
Transit Grant Bus and Bus Facilities	7,302,648
Subtotal FTA	19,731,107
TOTAL FEDERAL GRANT REVENUE	<u>22,517,762</u>

