

The case for conditioning registered water

Julia Blatt Massachusetts Rivers Alliance September 12, 2017

Massachusetts Rivers Alliance

- ■Association to Preserve Cape Cod
- ■Belmont Citizens Forum
- ■Berkshire Environmental Action Team
- ■Berkshire Natural Resources Council
- ■Biodiversity for a Livable Climate
- ■Blackstone River Coalition
- ■Boxborough Conservation Trust
- ■Center for Coastal Studies*
- ■Charles River Conservancy
- ■Charles River Watershed Association
- ■Charlestown Waterfront Coalition
- ■Clean Water Action
- ■Connecticut River Watershed Council*
- ■Conservation Law Foundation
- ■Environment Massachusetts
- ■Environmental League of Massachusetts
- ■Essex County Greenbelt Association
- ■Friends of Alewife Reservation
- ■Friends of the Assabet River NWR
- ■Friends of the Blue Hills
- ■Friends of the Malden River
- ■Greater Northfield Watershed Association
- ■Green Newton
- ■Groundwork Lawrence
- ■Hoosic River Revival
- ■Hoosic River Watershed Association
- ■Hop Brook Protection Association
- ■Housatonic Valley Association
- ■Ipswich River Watershed Association*
- ■Iones River Watershed Association
- ■Kestrel Land Trust
- ■Lowell Parks & Conservation Trust
- ■Mass Audubon
- ■Massachusetts Assoc. of Conservation Comm

- Massachusetts Land Trust Coalition
- Mass Org of State Engineers and Scientists (MOSES)
- Massachusetts Watershed Coalition
- Merrimack River Watershed Council
- Millers River Watershed Council
- Mystic River Watershed Association
- Nashua River Watershed Association
- Neponset River Watershed Association*
- North and South Rivers Watershed Association*
- OARS, for the Assabet, Sudbury, & Concord Rivers
- Parker River Clean Water Association
- Save the Bay Narragansett Bay Riverkeeper
- Sea Run Brook Trout Coalition
- Shawsheen River Watershed Association
- Sudbury Valley Trustees
- Sudbury, Assabet and Concord Wild & Scenic River Stewardship Council
- Taunton River Watershed Alliance
- Taunton River Wild & Scenic Stewardship Council
- Ten Mile River Watershed Council
- The Nature Conservancy*
- The Trust for Public Land
- The Trustees
- Trout Unlimited, Greater Boston Chapter
- Trout Unlimited, Nor'East Chapter
- Trout Unlimited, Pioneer Valley Chapter
- Wastewater Advisory Committee (WAC)
- Water Supply Citizens Advisory Committee (WSCAC)
- Weir River Watershed Association
- Westfield River Watershed Association
- Westfield River Wild & Scenic Advisory Committee
- Westport River Watershed Alliance

What our petition asks for

New Water Management Act regulations:

- Lower 100,000 gpd threshold volume for water permits
- Application of standard conservation conditions to registrations (water conservation plans)
 - Efficiency Requirements
 - 65 residential gallons per capita per day(RGPCD)
 - 10% unaccounted-for-water (UAW)
 - BMPs (leak detection & repair, metering, pricing, public education etc.)
 - Seasonal limits on nonessential outdoor water use



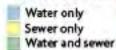
Brief background

- Fairhaven v. DEP (2010) SJC decision affirmed the authority of DEP to promulgate regulations conditioning registration renewals with reasonable conservation measures under the WMA.
- Currently registrants only required to document discretionary conservation measures.
- >60% of all authorized water withdrawals are unconditioned with respect to water conservation.
- Petition lays out legal arguments that demonstrate MassDEP is obligated to extend the Water Conservation standards to registered water users.

Massachusetts Towns With Registrations ONLY WEST GROTON ARLINGTON FRAMINGHAM. MARBLEHEAD PROVINCETOWN THREE RIVERS BEDFORD GREAT BARRINGTON MEDFORD QUINCY WAKEFIELD READING WALTHAM BELMONT GREENFIELD MELROSE BEVERLY GROVELAND MERRIMAC REVERE WATERTOWN BOSTON HATFIELD MILTON ROCHDALE WEBSTER BRAINTREE HAYDEN VILLE MONSON SALEM WELLESLEY BROOKFIELD HIN GHAM NAHANT SAUGUS WEST BOYLSTON BROOKUNE HOLBROOK NEWTON SHEFFIELD WEST BROOKFIELD BYFIELD HOLYOKE NORTH ADAMS SIASCO NSET WEST GROTON HULL CAMBRIDGE NORTH BROOKFIELD SOMERVILLE WESTFIELD CHELSEA HUNTINGTON NORTH DIGHTON SOUTHBOROUGH WESTON CHICOPEE LANCASTER NORTH READING SOUTH DEERFIELD WESTWOOD LAWRENCE NORTHBORO UGH CLINTON SOUTH GRAFTON WILMINGTON DALTON LEICESTER NORWOOD SOUTH HADLEY WINCHENDON DEDHAM LENOX OTIS AFB SOUTHBRIDGE WINCHESTER OTIS AIR BASE DEERFIELD LEOMINSTER OXFORD SPRINGFIELD. WINTHROP EAST BROOKFIELD LEXINGTON PALMER STO CKBRIDGE WOBURN PAXTON ES:SEX LYNN STONEHAM MALDEN **EVERETT** PEABODY SUNDERLAND FALLRIVER. MANCHESTER PITTSFIELD SWAMPSCOTT Information source: MassDEP List of Registered and Permitted Water Suppliers (2014) Kristen Thiebault 8/24/2017



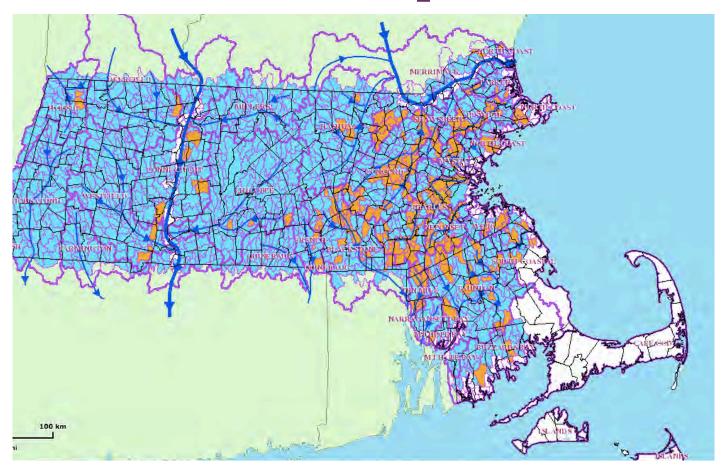
MWRA SERVICE AREA



Parital/emergency water only Full sewer, partial/emergency water only



SWMI Interactive Map



Net depleted subbasins. Shows subbasins whose unaffected August median flow is more than 25% depleted after accounting for groundwater withdrawals and groundwater discharges.



Registered-only and rivers

- Depleted subbasins in: Assabet, Blackstone, Charles, Chicopee, Concord, French, Ipswich, Connecticut, Hoosic, Merrimack, Nashua, Neponset, North Coastal, Parker, Saugus, Taunton, and Weymouth/Weir watersheds.
- With MWRA customers, ~60% of the state's water allocation.

Why does it benefit the public to require registrants to conserve water?





Water is connected

■ USGS, DCR study: Indicators of Streamflow Alteration, Habitat Fragmentation, Impervious Cover, and Water Quality for Massachusetts Stream Basins – not site-specific but establishes collective impact in a basin.



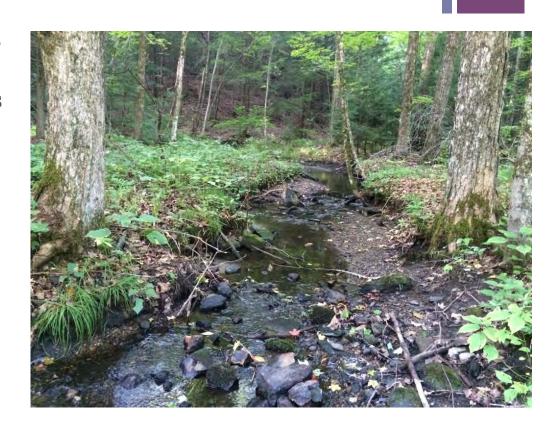


■ USGS, Mass DEP, DCR, and DFG: Factors Influencing Riverine Fish Assemblages in Massachusetts



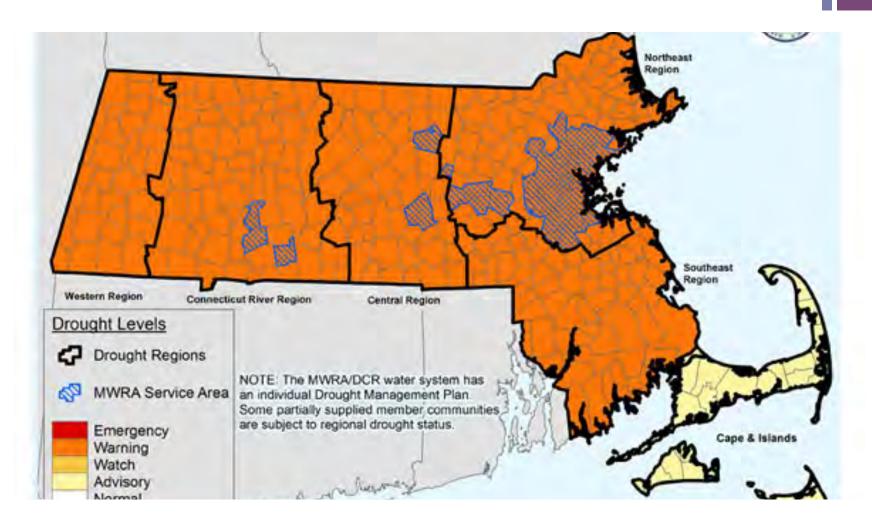
Protect local rivers and streams

- Unnaturally low flows lead to:
 - Higher water temperatures
 - Growth of nuisance plants
 - Less dilution for pollutants
 - Lower dissolved oxygen levels
 - Failure for fish and other aquatic wildlife to survive or thrive
 - Loss of river recreation and enjoyment for Massachusetts residents



Climate change resiliency

Climate change is bringing more droughts to Massachusetts.



Climate change resiliency

- Increasing Temperature and Changing Precipitation Patterns:
 - Increase intensity of floods and droughts
 - Increasing precipitation in winter and spring → floods
 But precipitation patterns consistent in summer and fall
 - Rising temps melt snow earlier in the spring, increase evaporation
 - Increases in impervious cover means less water recharge
- Result is depleted stream flows, drier soils in the summer and fall
 - The ability to condition registrations would help the state comply with E.O. 569, which directs the EOEEA Secretary to "build resilience and adapt to the effects of climate change." (9/16/16). Conservation sustains both our streams and our water supplies.



Fairness



- It doesn't make sense that some water suppliers and residents are required to comply with basic conservation requirements and others aren't.
- Lack of conservation requirements for some water suppliers is particularly unfair to others who are downstream.
- The current policy is unconnected to environmental needs.

Public Trust Doctrine

- Water Management Act's origins can be traced back to the Commonwealth's Constitution and the Public Trust Doctrine, a principle that serves the collective interest of all citizens of the Commonwealth.
- Water Resources Commission, in adopting the Water Conservation Standards, "recognizes the Commonwealth's interest in protecting water resources as public resources to be held in trust for current and future generations."
- To avoid the application of these performance standards to registered water withdrawals undermines and defeats the collective interest of the public in public trust property.