



Commonwealth of Massachusetts
Executive Office of Energy & Environmental Affairs

Department of Environmental Protection

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MassDEP VW Settlement Semiannual Report

January 1, 2025 – June 30, 2025

This information is available in alternate format. Please contact MassDEP at 617-292-5500.

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Massachusetts is a beneficiary under the Volkswagen (VW) *Environmental Mitigation Trust Agreement for State Beneficiaries* (VW Settlement). The Massachusetts Department of Environmental Protection (MassDEP) is the designated Lead Agency for Massachusetts under the VW Settlement and is responsible for, among other duties, developing the beneficiary mitigation plan (BMP) for Massachusetts, which describes how the Commonwealth will spend its funding allocation. The VW Settlement contains provisions requiring semiannual reporting:

5.3 Beneficiary Reporting Obligations: For each Eligible Mitigation Action, no later than six months after receiving its first disbursement of Trust Assets, and thereafter no later than January 30 (for the preceding six-month period of July 1 to December 31) and July 30 (for the preceding six-month period of January 1 to June 30) of each year, each Beneficiary shall submit to the Trustee a semiannual report describing the progress implementing each Eligible Mitigation Action during the six-month period leading up to the reporting date (including a summary of all costs expended on the Eligible Mitigation Action through the reporting date). Such reports shall include a complete description of the status (including actual or projected termination date), development, implementation, and any modification of each approved Eligible Mitigation Action. Beneficiaries may group multiple Eligible Mitigation Actions and multiple sub-beneficiaries into a single report. These reports shall be signed by an official with the authority to submit the report for the Beneficiary and must contain an attestation that the information is true and correct and that the submission is made under penalty of perjury.

MassDEP submitted prior semiannual reports to the trustee, Wilmington Trust (WT), covering the periods of October 28, 2019 to December 31, 2019, January 1, 2020 to June 30, 2020, July 1, 2020 to December 31, 2020, January 1, 2021 to June 30, 2021, July 1, 2021 to December 31, 2021, January 1, 2022 to June 30, 2022, July 1, 2022 to December 31, 2022, January 1, 2023 to June 30, 2023, July 1, 2023 to December 31, 2023, January 1, 2024 to June 30, 2024, and July 1, 2024 to December 31, 2024. This twelfth semiannual report covers the period of January 1, 2025, to June 30, 2025.

MassDEP issued a *Final Massachusetts Volkswagen Settlement Beneficiary Mitigation Plan* (BMP),¹ submitted to WT on December 10, 2018, an *Amendment* to the BMP,² submitted to WT on December 17, 2019, a *Second Amendment* to the BMP,³ submitted to WT on April 21, 2023, and a *Third Amendment* to the BMP,⁴ submitted to WT on June 25, 2025. The current status of Massachusetts' VW implementation is summarized below.

¹ <https://www.mass.gov/doc/massachusetts-volkswagen-settlement-beneficiary-mitigation-plan-december-2018/download>

² <https://www.mass.gov/doc/amendment-to-massachusetts-volkswagen-settlement-beneficiary-mitigation-plan-december-2019/download>

³ <https://www.mass.gov/doc/amendment-to-massachusetts-volkswagen-settlement-beneficiary-mitigation-plan-april-2023/download>

⁴ <https://www.mass.gov/doc/amendment-to-massachusetts-volkswagen-settlement-beneficiary-mitigation-plan-june-2025/download>

Eligible Mitigation Action (EMA)	BMP Budget	Status
EMA 2: Electric transit buses	\$54,317,884.31 (includes unspent VW Open Solicitation \$1,230,922.93 and VW Electric Solicitation to-date \$990,162.31) (plus investment earnings of \$7,338,787.89 through June 2025 and unspent administrative funds)	D-4 form submitted to WT October 3, 2019 ⁵ liquidated \$10,977,992 for electric transit buses, charging infrastructure, installation and administrative costs in connection with designated regional transit authorities (RTAs). ⁶ D-4 form submitted to WT December 23, 2020 ⁷ increased the amount reserved for RTAs to \$22,000,000, plus reserved \$2,697,409.32 for EMA 2 projects under the VW Open Solicitation discussed below and \$3,660,624.02 for total EMA 2 administrative costs. D-4 form submitted to WT January 4, 2022 ⁸ liquidated an additional \$15,730,500.84 for payments. The following RTA payments have been made: \$3.9 million to BYD Coach and Bus LLC for six electric transit buses for Martha's Vineyard Transit Authority; \$3,882,804 to Proterra Inc. for four electric transit buses and six charging stations for Pioneer Valley Transit Authority (PVTa); \$168,678.83 to PVTa for charger installation; an additional \$7,176,851.76 for eight New Flyer transit buses and \$946,861.52 for four charging stations to PVTa, \$6,656,808 to Greater Attleboro Taunton Transit Authority for seven Gillig transit buses and \$279,917 for six charging stations. Procurements are in process for three buses and a charging station for Montachusett Regional Transit Authority (\$2,458,057.15), six buses and three dual-port charging stations for Cape Cod Regional Transit Authority (\$7,638,423), four buses and four charging stations and installation for Southeastern Regional Transit Authority (\$6,108,821), and buses for the Massachusetts Bay Transit Authority (MBTA).

⁵ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2020-02/VW%20EMA02%20electric%20transit%20buses%20D-4%20CommishSigned%2010-3-2019%20%28web%29.pdf>

⁶ As indicated in the December 2018 BMP, p.4, "Trust Funds can be used for the actual administrative expenditures associated with implementing an eligible mitigation project, but not to exceed 15% of the total cost of such eligible mitigation project. The Commonwealth will review each mitigation project to determine the appropriate level of administrative expenditure and does not expect to use the entire 15% for this purpose." The June 2025 BMP Amendment, p. 2, allocated "\$50,000 in administrative funds to disburse checks to grantees. The net of any additional needed or excess unspent disbursement check costs will come from or be directed to MBTA electric transit buses."

⁷ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2021-06/VW%20EMA2%20Appendix%20D-4%20revision%201%2012-22-2020%20MS%20signed.pdf>

⁸ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2022-02/VW%20EMA2%20Appendix%20D-4%20revision%202%201-3-22%20MS%20signed-Web%281%29.pdf>

Eligible Mitigation Action (EMA)	BMP Budget	Status
EMA 9: Light duty electric vehicle supply equipment (EVSE)	The maximum allowed 15%. (15% of the \$75,064,424.40 initial allocation is \$11,259,663.66; the final amount spent will be higher due to investment earnings on the balance of funds in the Trust, but not more than the 15% allowed; investment earnings for EMA 9 through June 2025 were \$1,295,080.22).	<p>D-4 form submitted to WT August 28, 2019, reserved \$5,750,000 for EVSE, installation and administrative costs for Massachusetts Electric Vehicle Incentive Program (MassEVIP) offerings detailed below.</p> <p>D-4 form submitted to WT February 21, 2020⁹ increased reserved amount to \$12,948,613.21 (\$11,259,663.66 for EVSE and installation and \$1,688,949.55 for administration) and liquidated \$3,459,157.95 for payments.</p> <p>D-4 form submitted to WT January 4, 2022¹⁰ liquidated \$2,409,286.44 for payments.</p> <p>D-4 form submitted to WT June 21, 2023¹¹ updated reserved amount to \$11,359,880.38 including investment earnings to date (\$11,336,462.88 for EVSE and installation and \$23,417.50 for administration) and liquidated \$5,430,382.99 for payments.</p> <p>In the current reporting period, 12 grantees received \$488,093.66 for EVSE for 13 projects. To date, 458 projects have received \$8,967,544.89 in funding. More detail on EMA 9 spending is provided below.</p>

⁹ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2020-03/VW%20MassEVIP%20D-4%20revision%201%202-20-2020%20MS%20signed%20%28web%29.pdf>

¹⁰ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2022-02/VW%20MassEVIP%20D-4%20revision%202%201-3-22%20MS%20signed-Web%20%282%29.pdf>

¹¹ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2024-01/WEB%20VW%20MassEVIP%20D-4%20revision%203%20signed%206-21-23.pdf>

Eligible Mitigation Action (EMA)	BMP Budget	Status
Open Solicitation: was open to any EMA except EMA 9 (EVSE) and EMA 10 (Diesel Emissions Reduction Act (DERA))	\$6,269,077.07	MassDEP has submitted D-4 forms for EMA 1, Large Trucks, ¹² EMA 2, Buses, ¹³ EMA 4, Ferries/Tugs, ¹⁴ EMA 5, Ocean Going Vessel (OGV) Shorepower, ¹⁵ EMA 6, Medium Trucks, ¹⁶ EMA 7, Airport Ground Support Equipment (GSE), ¹⁷ and EMA 8, Cargo Handling Equipment (CHE) ¹⁸ to reserve funds for projects awarded under the Open Solicitation. More detail on Open Solicitation spending is provided below.
Electric Open Solicitation: was open to any EMA except EMA 9 (EVSE) and EMA 10 (Diesel Emissions Reduction Act (DERA))	\$3,217,798.76	The April 2023 BMP Amendment allocated \$7,500,000 for an electric vehicle and equipment Open Solicitation, which was released July 26, 2023, with a September 26, 2023, application deadline. Selected projects were announced in a press release on April 3, 2024. More detail on Open Solicitation spending is provided below.

¹² <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2021-07/VW%20EMA1%20Appendix%20D-4%2012-22-2020%20MS%20signed%20%28web%29.pdf>

¹³ Ibid 7 and 8

¹⁴ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2020-11/VW%20EMA4%20Appendix%20D-4%209-2-2020%20MS%20signed%20%28web%29.pdf>

¹⁵ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2024-01/WEB%20MassDEP%20VW%20EMA5%20D-4%20signed%206-21-23.pdf>

¹⁶ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2021-06/VW%20EMA6%20Appendix%20D-4%2012-22-2020%20MS%20signed.pdf>

¹⁷ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2025-06/MassDEP%20VW%20EMA7%20D-4%20signed%2011-26-24.pdf>

¹⁸ <https://www.vwenvironmentalmitigationtrust.com/sites/default/files/2025-06/MassDEP%20VW%20EMA8%20D-4%20signed%2011-26-24.pdf>

Eligible Mitigation Action (EMA)	BMP Budget	Status
Administrative costs	\$50,000, with additional needed or excess unspent coming from or directed to MBTA transit buses	Through 6/30/25, 370 checks have been issued, resulting in \$26,825 in administrative costs.
Total	\$75,064,424.40 (plus investment earnings of \$8,633,868.10 through June 2025)	

A number of grant programs were announced on January 18, 2019; press release at <https://web.archive.org/web/20210515215603/https://www.mass.gov/news/baker-polito-administration-announces-grant-programs-to-reduce-vehicle-air-pollution-under-the>. These programs included three MassEVIP offerings totaling \$5 million under EMA 9 EVSE, and a \$7.5 million Open Solicitation open to all EMAs except EMA 9 (EVSE) and EMA 10 (DERA). On December 29, 2020 MassDEP announced \$4 million in enhancements to the three existing MassEVIP offerings and the addition of a fourth MassEVIP program for Direct Current Fast Charging (DCFC) EVSE; press release at <https://web.archive.org/web/20230208061523/https://www.mass.gov/news/baker-polito-administration-announces-availability-of-additional-4-million-to-fund-electric-vehicle-charging-infrastructure>. In September 2021, MassDEP allocated the remaining \$2,259,663.66 of EMA 9 funds to MassEVIP. A matrix comparing details of the MassEVIP program features can be found at <https://www.mass.gov/doc/matrix-of-massevip-grant-programs/download>.

- *The Open Solicitation* was opened January 18, 2019, with a March 18, 2019, application deadline. Selected Grantees were announced on December 20, 2019.¹⁹ All Grantees for this program have completed their projects. The following tables list the distribution of Open Solicitation grant amounts across EMA categories and project status through June 30, 2025.

¹⁹ Press release at <https://web.archive.org/web/20221112134915/https://www.mass.gov/news/baker-polito-administration-awards-75-million-in-grants-to-further-electrify-transportation-sector-and-reduce-air-pollution> and list of selected Grantees at <https://www.mass.gov/doc/list-of-volkswagen-settlement-open-solicitation-grant-recipients-december-2019/download>

EMA		As of December 20, 2019			As of June 30, 2025		
		# Grantees	# projects	Planned Spending	# Grantees	# projects	Spending Complete
1	Large Trucks	13	32	\$2,926,378.25	12	30	\$2,867,954.29
2	School Bus	4	10	\$1,499,905.32	3	4	\$1,057,629.15
	Shuttle Bus	2	3	\$697,504.00	1	2	\$500,000.00
	Transit Bus	1	4	\$500,000.00	1	4	\$500,000.00
4	Ferries	2	3	\$194,659.80	2	3	\$191,778.75
5	OGV Shorepower	1	1	\$100,000.00	1	1	\$100,000.00
6	Medium Trucks	7	8	\$859,877.32	8	9	\$813,254.88
7	Airport GSE (replacing gasoline)	1	31	\$440,930.31	0	0	\$0
	Airport GSE (replacing diesel)	1	4	\$169,140.00	1	3	\$126,855.00
8	CHE	1	3	\$111,605.00	1	3	\$111,605.00
	Total	30	99	\$7,500,000.00	25	59	\$6,269,077.07

Open Solicitation status through June 30, 2025

EMA Number	EMA Name	Planned as of December 20, 2019	Planned as of June 30, 2025*	Payments this Reporting Period	Payments through June 30, 2025	Remaining
1	Large Trucks	\$2,926,378.25	\$2,867,954.29	\$0	\$2,867,954.29	\$0
2	School Bus	\$1,499,905.32	\$1,057,629.15	\$0	\$1,057,629.15	\$0
	Shuttle Bus	\$697,504.00	\$500,000.00	\$0	\$500,000.00	\$0
	Transit Bus	\$500,000.00	\$500,000.00	\$0	\$500,000.00	\$0
4	Ferries	\$194,659.80	\$191,778.75	\$0	\$191,778.75	\$0
5	OGV Shorepower	\$100,000.00	\$100,000.00	\$0	\$100,000.00	\$0
6	Medium Trucks	\$859,877.32	\$813,254.88	\$0	\$813,254.88	\$0
7	Airport GSE (replacing gasoline)	\$440,930.31	\$0	\$0	\$0	\$0
	Airport GSE (replacing diesel)	\$169,140.00	\$126,855.00	\$126,855.00	\$126,855.00	\$0
8	CHE	\$111,605.00	\$111,605.00	\$111,605.00	\$111,605.00	\$0
	Total	\$7,500,000.00	\$6,269,077.07	\$238,460.00	\$6,269,077.07	\$0

*Completed projects that cost less than anticipated saved \$58,423.96 for EMA 1, \$25,312.64 for EMA 2, \$2,881.05 for EMA 4 and \$46,622.44 for EMA 6.

- *The Electric Solicitation* opened on July 26, 2023, with a September 26, 2023, application deadline; press release at <https://www.mass.gov/news/healey-driscoll-administration-announces-115-million-in-grants-available-to-electrify-heavy-duty-vehicles-reduce-transportation-sector-emissions>. Selected Grantees were announced on April 3, 2024; press release at <https://www.mass.gov/news/healey-driscoll-administration-awards-53-million-in-grants-to-electrify-garbage-trucks-airport-transit-and-other-vehicles>. No Grantees for this program have yet completed their projects. The following table lists the distribution of Electric Solicitation grant amounts across EMA categories.

EMA		As of June 30, 2024			As of June 30, 2025		
		# Grantees	# projects	Planned Spending	# Grantees	# projects	Planned Spending
1	Refuse Truck	3	3	\$1,169,148.20	2	2	\$916,991.00
2	School Bus	1	1	\$164,748.51	0	0	\$0
	Shuttle Bus	1	1	\$500,000.00	2	2	\$426,743.40
	Transit Bus	2	3	\$1,000,000.00	1	2	\$500,000.00
5	OGV Shorepower	1	1	\$23,229.56	1	1	\$23,229.56
6	Refuse Truck	2	2	\$767,000.00	2	2	\$767,000.00
7	Airport GSE (replacing diesel)	1	9	\$442,534.80	1	9	\$442,534.80
8	CHE	1	3	\$141,300.00	1	3	\$141,300.00
	Total	12	23	\$4,207,961.07	10	21	\$3,217,798.76

- MassEVIP: Public Access Charging (PAC):** The first round of \$2 million was opened January 18, 2019, with a March 18, 2019, application deadline. Selected Grantees were announced on November 20, 2019; press release at <https://web.archive.org/web/20230112115658/https://www.mass.gov/news/baker-polito-administration-awards-2-million-in-grants-to-support-public-access-charging-for-electric-vehicles>. Grantees for this program have completed their projects. In addition to the \$2 million awarded in the first round, MassDEP allocated an additional \$1.5 million to reopen the PAC program on a rolling basis in December 2020. MassDEP allocated an additional \$1.5 million to the PAC program in September 2021. \$1.1 million in interest earned on EMA 9 funds have also been allocated to PAC. Grantees first receive an approval letter with contract forms to sign, then are sent an executed contract. The contracts between MassDEP and Grantees allow 18 months to complete projects at existing locations and 24 months at new construction sites. Application links and materials can be found at <https://www.mass.gov/how-to/apply-for-massevip-public-access-charging-incentives>. The following table lists project status through June 30, 2025.

MassEVIP: PAC status through June 30, 2025	# of Projects	\$ Funding	# of Charging Ports
Projects with approvals issued but without executed contracts	3	\$90,924.88	22
Projects with both approvals and executed contracts	41	\$1,168,864.13	270
Paid projects	176	\$4,231,549.99	753
Total	220	\$5,491,339.00	1045

- MassEVIP: Multi-unit Dwelling and Educational Campus (MUDC) charging:* The Multi-unit Dwelling (MUD) program was first opened on January 18, 2019, and expanded to include educational campuses on December 29, 2020. MassDEP has allocated \$1.5 million to the MUDC program and accepts applications on a rolling basis. Application links and materials can be found at <https://www.mass.gov/how-to/apply-for-massevip-multi-unit-dwelling-educational-campus-charging-incentives>. Some Grantees for this program have completed their projects, and some Grantees are in the process of implementing their projects. Grantees first receive an approval letter with contract forms to sign, then are sent an executed contract. The contracts between MassDEP and Grantees allow 18 months to complete projects at existing locations and 24 months at new construction sites. The following table lists project status through June 30, 2025.

MassEVIP: MUDC status through June 30, 2025	# of Projects	\$ Funding	# of Charging Ports
Projects with approvals issued but without executed contracts	0	\$0	0
Projects with both approvals and executed contracts	14	\$343,203.87	110
Paid projects	68	\$1,150,221.32	357
Total	82	\$1,493,425.19	467

- MassEVIP: Workplace and Fleet Charging (WPF):* The Workplace Charging (WPC) program was first opened on January 18, 2019, with \$1.5 million and was expanded to include charging stations for fleets on December 29, 2020, with an additional \$1 million. MassDEP allocated an additional \$759,663.66 to the WPF program in September 2021. It accepts applications on a rolling basis. Application links and materials can be found at <https://www.mass.gov/how-to/apply-for-massevip-workplace-fleet-charging-incentives>. Some Grantees for this program have completed their projects, and some Grantees are in the process of implementing their projects. Grantees first receive an approval letter with contract forms to sign, then are sent an executed contract. The contracts between MassDEP and Grantees allow 18 months to complete projects at existing locations and 24 months at new construction sites. The following table lists project status through June 30, 2025.

MassEVIP: WPF status through June 30, 2025	# of Projects	\$ Funding	# of Charging Ports
Projects with approvals issued but without executed contracts	0	\$0	0
Projects with both approvals and executed contracts	8	\$147,131.40	64
Paid Projects	207	\$3,106,389.58	1177
Total	215	\$3,253,520.98	1241

- MassEVIP: Direct Current Fast Charging (DCFC):* The Direct Current Fast Charging (DCFC) program opened as a competitive program on December 28, 2020, with a March 19, 2021, application deadline. Application links and materials can be found at <https://www.mass.gov/how-to/apply-for-massevip-direct-current-fast-charging-incentives>. The program offered \$1.5 million from VW funds but saw substantial interest and was expanded using non-VW funds. Selected Grantees were announced on February 3, 2022; press release at <https://web.archive.org/web/20230111032353/https://www.mass.gov/news/baker-polito-administration-awards-over-13-million-for-electric-vehicle-fast-charging-stations-at-150-locations-across-the-commonwealth> and Grantees at <https://www.mass.gov/doc/massevip-direct-current-fast-charging-grant-awards-february-2022/download>. Some VW grantees have withdrawn their projects; therefore, \$212,312 in VW funding for those projects will be reassigned to other DCFC projects. The following table lists VW-funded project status through June 30, 2025.

MassEVIP: DCFC status through June 30, 2025	# of Projects	\$ Funding	# of Charging Ports
Projects with approvals issued but without executed contracts	0	\$0	0
Projects with both approvals and executed contracts	10	\$808,304.00	17
Paid projects	7	\$479,384.00	11
Total	17	\$1,287,688.00	28

MassEVIP Disbursements – January 1, 2025, through June 30, 2025

Date Disbursed	Grantee	Charging Station Location	Program	# of Stations	# of Ports	Amount
3/20/2025	Lawrence Community Works, Inc.	30 Island St Lawrence	PAC	2	4	\$15,039.20
3/20/2025	Bristol Community College	198 Herman Melville Blvd New Bedford	WPF	2	4	\$7,200.00

Date Disbursed	Grantee	Charging Station Location	Program	# of Stations	# of Ports	Amount
3/20/2025	Regent Street Lofts Condominium Trust	56 Regent St Cambridge	MUDC	2	2	\$2,247.00
4/9/2025	President and Fellows of Harvard College	52 Oxford St Cambridge	WPF	17	17	\$50,000.00
4/9/2025	Town of Sharon	90 South Main St Sharon	DCFC	2	2	\$82,600.00
4/9/2025	City of Methuen	144 Pelham St Methuen	DCFC	1	1	\$33,280.00
4/9/2025	Town of Amherst	29 North Prospect St Amherst	DCFC	1	1	\$43,000.00
6/5/2025	Westfield Gas & Electric Light Department (City of Westfield)	40 Industrial Turnpike Rd Westfield	PAC	6	12	\$50,000.00
6/5/2025	Worcester Redevelopment Authority	10 Green Island Blvd Worcester	PAC	4	7	\$36,071.00
6/5/2025	Mechanics Mill One LLC	1082 Davol St Fall River	PAC	1	2	\$16,685.68
6/30/2025	Global Montello Group Corp	240 Washington St Hudson	DCFC	2	2	\$70,504.00
6/30/2025	Town of Danvers	23 Elm St Danvers	PAC	2	4	\$36,390.90
6/30/2025	Town of Danvers	60 Cabot St Danvers	PAC	2	4	\$45,075.88
Total Disbursed 1/1/2025 - 6/30/2025			13 projects	44	62	\$488,093.66
Cumulative Total Disbursed through 6/30/2025			458 projects	1229	2283	\$8,967,544.89

In accordance with Section 5.3 of the Volkswagen *Environmental Mitigation Trust Agreement for State Beneficiaries*, I attest that the information contained in this report is true and correct and that this submission is made under penalty of perjury.

Signature: 
MassDEP Commissioner Bonnie Heiple

Date: 08/05/2025