



Charles D. Baker, Governor  
Karyn E. Polito, Lieutenant Governor  
Stephanie Pollack, MassDOT Secretary & CEO



## MINUTES

### **Meeting of the MassDOT Board of Directors and Joint Meeting of the MassDOT Board of Directors and the Fiscal and Management Control Board**

**February 10, 2020**

At the call of Chair Stephanie Pollack, a meeting of the MassDOT Board of Directors (Board) was called to order at 11:17 a.m. at the State Transportation Building, Transportation Board Room, 10 Park Plaza, Boston, Massachusetts.

Those present were Chair Stephanie Pollack, Directors Betsy Taylor, Joseph Sullivan, Chrystal Kornegay, Kathleen Murtagh, Monica Tibbits-Nutt, Vanessa Otero, and Dean Mazzearella, being a quorum of the Board of Directors of the Massachusetts Department of Transportation.

Also present were Highway Administrator Jonathan Gulliver, Owen Kane, Marie Breen, Michelle Kalowski, Nathan Peyton, Rail and Transit Administrator Astrid Glynn, Highway Administrator Jonathan Gulliver, Acting Registrar Jamey Tesler and Fiscal and Management Control Board Chair Joseph Aiello (joined at 1:03 p.m.), FMCB Director Brian Lang (joined at 1:26 pm.), Jenny Zang, Mike O'Dowd, Maria Rota, Michelle Ho, and General Manager Steve Poftak (joined at 1:03 p.m.)

Chair Pollack opened the public comment period for Agenda Items 1-15.

The first speaker was Mary Connaughton from the Pioneer Institute, who commented on the Allston I-90 Project,

Next, Allston Task Force Members Jessica Robertson, Wendy Landman, Galen Mook, Ari Ofsevit, and Laura Jasinski commented on various aspects of the Allston Multi-Modal Project.

Next, Fred Salvucci from MIT, Staci Rubin from the Consumer Law Foundation, Bob Zimmerman from the Charles River Conservancy, Heather Miller and Tom Powers from the Charles River Water Shed Group, Thomas Valley from A Better City, and Senator Will Brownsberger also commented on various aspects of the Allston Multi-Modal Project.

Next, Richard Prone, MBTA Advisory Board representative from Duxbury commented on the South Shore commuter rail service.

Next, Chris Duran commented on a FOIA request he made related to the reconstruction project on Beacon Street in Somerville and submitted written material.

Next, Clinton Richmond from the Sierra Club commented on East-West Rail.

Lastly, Joseph Barr, Director of Parking and Traffic in Cambridge commented on the Green Line Extension bus bridge.

Chair Pollack closed the public comment period at 12:42 p.m.

Next, was the approval of the minutes of December 16, 2019 meeting.

On motion duly made and seconded, it was:

**VOTED: to approve the minutes of December 16, 2019.**

Chair Pollack announced that the Report from the Aeronautics Administrator was a written submittal and was included in their Board packages.

Next, Secretary Pollack provided her report updating the Board on recent activities and topics of interest to MassDOT such as: Workforce Transportation Grants; Complete Streets Funding Program; Regional Transit Authority Innovation Grants; Transportation Electrification and Air Pollution Grants; Chapter 90 Funding; Union Station Improvements; East-West Passenger Rail Study; Ferry Dock in East Boston; the Chelsea Viaduct Replacement Project; the Annual Innovation in Transit Performance Measurement Challenge MassDOT OPMT 2<sup>nd</sup> place winners; and the MassDOT Diversity lunch held on January 14, as set forth in the attached document labeled, "Secretary Stephanie Pollack's Report to the MassDOT Board, February 10, 2020."

Next, Chair Pollack called upon Jonathan Gulliver, Highway Administrator to present Agenda Item 3, the report of the Highway Administrator. Mr. Gulliver provided the Board with updates and major highlights on: the Snow and Ice

Budget; Tobin Bridge/Chelsea Curves Project; Silver Line Emergency Access Ramp Schedule; South Boston Bypass Road Pilot and next steps; Complete Streets; Exit Renumbering Outreach; and the commencement of the Hands Free law beginning on February 23, 2020, as set forth in the attached document labeled, "Highway Administrator's Report, February 10, 2020." Discussion ensued on commercial access restriction being removed going forward. Mr. Gulliver also announced Michael O'Dowd's new role as Director of Major Projects.

Next, Chair Pollack called on Acting Registrar Jamey Tesler to present Agenda Item 4, the Registry of Motor Vehicles update. Mr. Tesler provided updates and major highlights on reopening of the Brockton RMV Service Center, Distracted Driving/Hands Free Law and Real ID, as set forth in the attached document labeled, "RMV Update, February 10, 2020." Discussion ensued.

Chair Pollack called on Astrid Glynn, Rail and Transit Administrator to present Agenda Item 5, the Report from the Rail and Transit Administrator. Ms. Glynn provided an overview of the East-West Passenger Rail Study released on February 6, 2020 and discussed six alternatives and associated costs, as set forth in the attached document labeled, "East-West Passenger Rail Study Update, February 10, 2020." Discussion ensued concerning Alternative 6.

Chair Pollack next called on Michael O'Dowd to present Agenda Item 7, the Montgomery Russell Bridge Contract. Mr. O'Dowd reviewed the proposed bridge, and roadway and safety improvements, including a final bid/estimate comparison, as set forth in the attached document labeled, "Montgomery-Russell Bridge Rehabilitation Br. No. M-30-008=R-13-018 I-90 over US Route 20, Westfield River, & CSX Railroad, Contract No. 108890, February 10, 2020." Director Sullivan moved that the Board approve this contract as it was discussed at a recent Capital Programs Committee and received the endorsement from Committee members.

On motion duly made and seconded, it was:

**VOTED:**

**That the Secretary/CEO and/or Administrator for the Highway Division, be and hereby is, authorized to award and execute, in the name and on behalf of the Department, and in a form approved by General Counsel, a certain Highway Division Contract entitled, "Bridge Structural Repairs and Related Work (Including Painting) Br. No. M-30-008=R-13-018 (Steel) Interstate 90 over US Route 20, Westfield River and CSX Railroad" with Daniel O'Connell's Sons Inc. in the amount of \$46,973,440.00, said contractor being the lowest responsible bidder in response to requests for sealed proposals.**

Next, Chair Pollack called on Maria Rota, Senior Lead Counsel for Labor and Employment Law to present Agenda Item 8, an update on the Collective Bargaining Agreement for Unit B. Ms. Rota reviewed the terms of the Agreement with the CMU for Unit B for the term July 1, 2017 through June 30, 2020. Ms.

Rota noted the negotiations also resolved all outstanding issues concerning implementation of the Classification Study which was agreed as part of the Master Labor Integration Agreement executed on December 28, 2019, as set forth in the attached documents labeled, "Summary of Major Provisions of Unit B Collective Bargaining Agreement, December 6, 2019 and MOU for Sucessor Collective Bargaining Agreement, July 1, 2017 to June 30, 2020 UNIT B."

On motion duly made and seconded, it was:

**VOTED:**

**That the Secretary of Transportation is hereby authorized to enter into a Collective Bargaining Agreement with the Coalition of MassDOT Unions (Unit B) for the term from July 1, 2017 to June 30, 2020 incorporating the terms and conditions outlined in the Memorandum of Agreement attached as Attachment A. The Secretary is also authorized to execute the final fully integrated collective bargaining agreement in the name and on behalf of the Department of Transportation. A Copy of said MOU in the form submitted is hereby ordered filed with the records of the meeting.**

Next, Chair Pollack went to the final MassDOT Agenda Item 9, Appointment of Members to the Finance & Audit Committee. Ms. Pollack noted that the Board approved a new charter for the Finance & Audit Committee at its November 2019 meeting, and in the spirit of full transparency, Finance and Audit Committee Chair Betsy Taylor had asked that the Board formally appoint Directors Taylor, Tim King and Kathy Murtagh to the Finance & Audit Committee. Director Taylor noted that Director King has agreed to stay on, and Director Murtagh has agreed to become a member of such committee.

On motion duly made and seconded, it was:

**VOTED:**

**That the following Directors of the MassDOT Board of Directors are hereby named as members of the MassDOT Finance and Audit Subcommittee: Betsy Taylor, Chair; Timothy King; and Kathleen Murtagh.**

At the call of Chair Joseph Aiello, a meeting of the Fiscal and Management Control Board (FMCB) was called to order at 1:03 p.m. at the State Transportation Building, Transportation Board Room, 10 Park Plaza, Boston, Massachusetts joining the MassDOT Board of Directors (Board) meeting for Joint Board presentations.

Chair Pollack called upon Chair Aiello to present Agenda Item 10, the Report from the Fiscal and Management Control Board. Chair Aiello highlighted a few of the highest priorities and developments from its previous two meetings in January. The FMCB heard a presentation on the bus facility modernization program, which is currently advancing along two tracks, first, meeting its \$25 million annual commitment to invest in critical near-term facility improvements, and second, making a major long-term investment strategy to modernize bus maintenance facilities. The FMCB also heard a presentation on the strategic framework and key deliverables for the Transit Asset Management Plan and approved the final FMCB Annual Report.

Additionally, the FMCB received updates on the strategy and staffing plan for the new offices of the Rail and Bus Transformation, the Green Line Extension and the Lechmere Viaduct demolition and rehabilitation scheduled to begin in May.

Lastly, the FMCB approved six actions at the last two meetings: the East Cambridge Viaduct Design service contract amendment; a lease for an ATM/Vending Initiative for 26 new ATMs; the Fairmount Line Pilot which would provide eight additional weekday trips; a bus facility modernization program management consulting contract; a Red/Orange Line change order; and General Engineering Contracts.

Next, Chair Pollack called on MassDOT Project Director Mike O'Dowd to present Agenda Item 11, an update on the Allston Multi-Modal project. Chair Pollack prefaced Mr. O'Dowd's presentation noting that there will be a more robust discussion held in March that will allow staff to sort through the broader feedback received from over 1,600 comments.

Mr. O'Dowd provided a brief presentation on the Allston Project covering an overview of the scoping process and major themes of Agency and public comments. Mr. O'Dowd continued discussing current areas of focus, project schedule update, project timeline and anticipated milestones, as set forth in the attached document labeled, "I-90 Allston Multi-Modal Project, February 10, 2020." Discussion ensued.

Next, Chair Pollack called on Deputy Chief of Staff Jenny Zeng to present Agenda Item 12, an update on the Congestion Study. Ms. Zeng provided an update on coordinated actions to the "Congestion in the Commonwealth" report released in August 2019, followed by describing process, desired outcomes, and projects to address congestion. Ms. Zeng provided in detail the 10 congestion report recommendations and next steps, as set forth in the attached document labeled, "Implementing Congestion Report Recommendations, February 10, 2020." Discussion ensued on law enforcement.



Chair Pollack next called on Michelle Ho, Senior Project Manager to present Agenda Item 13, the MassDOT/MBTA ISA. Ms. Ho said that in November 2018, the FRA issued a funding opportunity under the Federal-State partnership for the State of Good Repair Program. MassDOT/MBTA applied for and received the notice of the grant award for \$41,183,845 for the South Station Tower 1 Interlocking Early Action Project. Today, Ms. Ho was requesting the Boards to approve and accept the transfer of the grant funds from MassDOT to the MBTA so the MBTA could manage the procurement and construction of the Project, as set forth in the attached document labeled, "South Station Expansion Tower 1 Interlocking Early Action Project, February 10, 2020." Discussion ensued with contribution from General Manager Poftak. Director Sullivan, a member of the Capital Programs Committee said the Committee recommended both Boards approve this action.

On motion duly made and seconded, it was:

**VOTED:**

**That the MassDOT Board of Directors hereby authorizes and approves a contract between MassDOT and MBTA to transfer the FRA grant funds in an amount of up to \$41,183,845 for the construction and other capital costs needed to execute the construction of the Tower 1 Interlocking Early Action Project**

On motion duly made and seconded, it was:

**VOTED:**

**That the Fiscal Management and Control Board hereby approves the contract between MassDOT and MBTA to accept the FRA grant funds in an amount of up to \$41,183,845 to be used in conjunction with the MBTA**

**match funds for the construction and other capital costs to execute the construction of the Tower 1 Interlocking Early Action Project.**

Next, Chair Pollack called on Amy Getchell, Manager of Construction Traffic Management to present Agenda Item 14, 2020 Construction Update. Ms. Getchell said the ultimate goal was to have an ongoing coordinated effort to maximize mobility in the face of multiple Highway, municipal road and bridge, private development, and Transit projects that reduce capacity and/or created the need for diversions to minimize road impacts. Ms. Getchell noted the coordinated effort included project identification, sequencing, and coordination, development and implementation of mitigation, diversion and mobility options, and customer/stakeholder outreach and communication strategy.

Ms. Getchell introduced a heat map for 2020 projects the MBTA and the Highway Division have ongoing and identified two major hotspots as the Northern Corridor and the Western Corridor.

Ms. Getchell continued to discuss in detail the Northern Corridor and Western Corridor construction analyses, identified ongoing and upcoming construction anticipated project schedules and the analysis of traffic impacts for the summer of 2020. Ms. Getchell concluded her presentation highlighting the MBTA and Highway project benefits, as set forth in the attached document labeled, “2020 Construction Coordination and Management Planning, February 2020.” Discussion ensued.

Next, Ms. Ho returned to present Agenda Item 15, the FY21-25 Capital Investment Plan (CIP). Ms. Ho said the 2021-2025 CIP was in the fifth year of the combined MassDOT/MBTA 5-year capital plan. She updated the Boards on the CIP schedule, programs and sizes, the 2019 Transportation Bond Bill, MassDOT and MBTA sources and preliminary sources, and assumptions and next steps, as set forth in the attached document labeled, "FY2021-2025 CIP Update, Joint Boards Presentation, February 10, 2020."

On motion duly made and seconded by MassDOT, it was:

**VOTED: to enter into Executive Session for a discussion of strategy related to a Real Estate Matter at 2:14 p.m.**

Chair Pollack	Yes
Director Murtagh	Yes
Director Sullivan	Yes
Director Taylor	Yes
Director Tibbits-Nutt	Yes
Director Kornegay	Yes
Director Otero	Yes
Director Mazzearella	Yes

On motion duly made and seconded by FMCB, it was:

**VOTED: to enter into Executive Session for a discussion of strategy related to a real estate matter at 2:14 p.m.**

Chair Aiello	Yes
Director Tibbits-Nutt	Yes

Director Kornegay	Yes
Director Lang	Yes

The MassDOT Board meeting concluded after the Executive Session.

**Documents relied upon for this meeting:**

Minutes of December 16, 2019  
Secretary Stephanie Pollack's Report to the MassDOT Board, February 10, 2020  
Highway Administrator's Report, February 10, 2020  
RMV Update, February 10, 2020  
East-West Passenger Rail Study Update, February 10, 2020  
2020 Transportation Research Board (TRB) Annual Meeting: Overview, Boston Marathon  
Airspace Planning and Provincetown Municipal Airport Taxiway Realignment,  
February 10, 2020  
Montgomery-Russell Bridge Rehabilitation Br. No. M-30-008=R-13-018 I-90 over US Route 20,  
Westfield River, & CSX Railroad, Contract No. 108890, February 10, 2020  
Summary of Major Provisions of Unit B Collective Bargaining Agreement, December 6, 2019  
MOU for Successor Collective Bargaining Agreement, July 1, 2017 to June 30, 2020 UNIT B  
I-90 Allston Multimodal Project, February 10, 2020  
Implementing Congestion Report Recommendations, February 10, 2020  
South Station Expansion Tower 1 Interlocking Early Action Project, February 10, 2020  
2020 Construction Coordination and Management Planning, February 2020  
FY2021-2025 CIP Update, Joint Boards Presentation, February 10, 2020