## MASSHEALTH ACO AND MCO PROGRAM PROCUREMENTS

PRICE NORMALIZED DATABOOK AND PRICE NORMALIZATION METHODOLOGY

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#### AGENDA

- Historical Base Data Development
- Price Normalized Databook for the EOHHS ACO and MCO Procurements
- Base Data Development (Actuarial Data Set)
- Actuarial Data Set
  - Unit Price Normalization

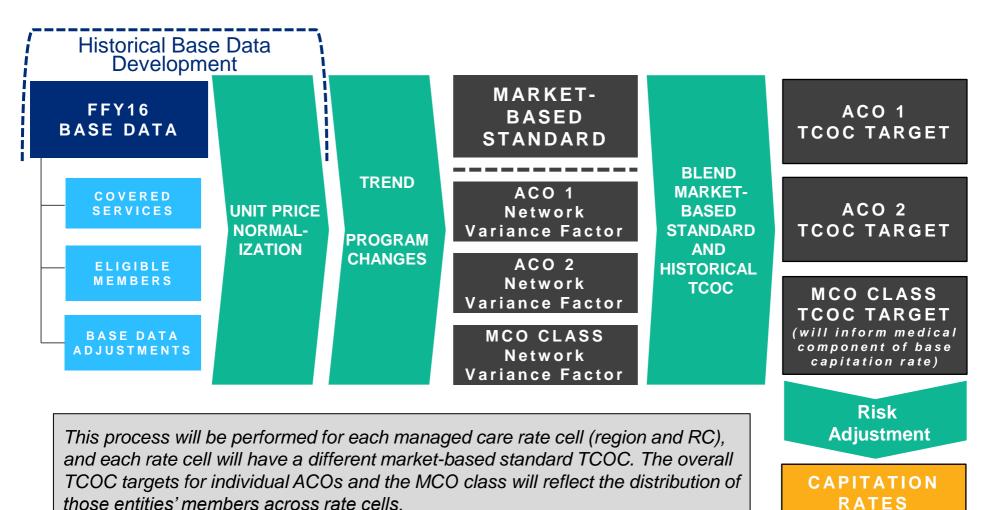
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## HISTORICAL BASE DATA DEVELOPMENT



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#### HISTORICAL BASE DATA DEVELOPMENT



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TCOC BENCHMARKS



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- The Price Normalized Databook includes eligibility, utilization, and medical expenditures from October 1, 2014 through September 30, 2016
  - For EOHHS members enrolled in the MCO Program, the PCC Plan, including managed care eligible newborns under the age of 1
- Data sources include:
  - EOHHS eligibility records
  - MMIS claims paid through January 2017
  - MCO encounters paid through December 2016
  - MBHP encounters reflecting behavioral health services for PCC Plan members paid through December 2016
  - DxCG Hierarchical Condition Category (HCC) risk adjustment data

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- The Price Normalized Databook provides a "combined view" of the managed care eligible population across the MCO Program, the PCC Plan, and newborns
  - General information (including population and base data time period overviews)
  - Category of Service (COS) descriptions
  - City/Town Service Area Region Crosswalk
  - Eligibility summaries with and without age/gender splits
  - Enrollment summaries by region, service area, rating category (RC), age group, and gender
  - Claim/Encounter Summaries by RC, region, service area, and COS
  - Utilization patterns, mix of services, and medical expenditures levels by enrollment segments (above)
  - Average cost for delivery event by region and service area
  - Prevalence of HCCs by region

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- MCO/MBHP Encounters and MMIS Claims have been standardized and normalized:
  - Standardized COS
  - Normalized Service Unit Pricing to align claims and encounters to MassHealth and MBHP fee schedules
    - Applicable prescription drug claims and encounters are normalized to reflect reimbursement under National Average Drug Acquisition Cost (NADAC) methodology, supplemented by Wholesale Acquisition Cost (WAC) where applicable
    - Behavioral health claims and encounters are normalized to reflect reimbursement levels for similar services delivered to PCC Plan members where applicable
    - Other major service categories are normalized to reflect 100% of the Medicaid fee schedule where applicable
    - Unit pricing for all other claims and encounters have been retained as reported

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- As you review the Price Normalized Databook, consider the following
  - MCO/MBHP Encounters and MMIS Claims are combined to include only those listed as Covered Services in Appendix C of the ACO and MCO Model Contracts
  - Family planning services rendered out of network are excluded
  - Effective October 1, 2015, RC IX and RC X members have the PCC Plan as an option; previously, these members were only offered the CarePlus Program option
  - Unique utilizers count members once by RC, region, and service area
  - COS definitions were assigned at the header level, with the exception of professional claims
- The Price Normalized Databook cannot be used to project costs or rates
  - The data has not been adjusted to account for incomplete claims runout in the base period, program/fee schedule changes that have occurred or may occur after the data source service end dates, trend, or other rating adjustments

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## BASE DATA DEVELOPMENT (ACTUARIAL DATA SET)



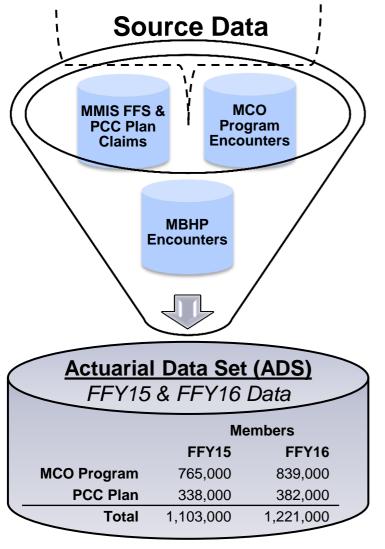
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#### BASE DATA DEVELOPMENT OVERVIEW

- The Actuarial Data Set (ADS) will be MassHealth's single data source for managed care programs effective in Rate Year 2018 (RY18)
  - ACO Program
  - MCO Program
  - PCC Plan
- The goal is to utilize all available claims and encounter data moving forward
  - Historically, these data have <u>not</u> been combined or used collectively to develop Total Cost of Care (TCOC) estimates or capitation rates

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#### BASE DATA DEVELOPMENT - OVERVIEW



- Validation
- Standardization (e.g., COS, provider types, RCs)



- Data Enhancements
- Price Normalization



 ADS: Single source of standardized and normalized data

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### BASE DATA DEVELOPMENT PCC PLAN CLAIMS AND MCO/MBHP ENCOUNTERS

- MCOs and ACOs will be responsible for those services provided under the current MCO Program and PCC Plan, including, but not limited to:
  - Inpatient hospital
  - Outpatient hospital
  - Physician services
  - Pharmacy
  - Home Health
  - DME & Supplies
  - Skilled Nursing Facility (up to 100 days)
- ACOs and MCOs will <u>not</u> be responsible for the following services:
  - Long-Term Services and Supports
    - Skilled Nursing Facility (greater than 100 days), Adult Day Health, Adult Foster Care,
       Personal Care Attendant Services
  - Dental
  - Vision (non-medical component)
  - Abortion
  - Other (e.g., dentures, home assessments, day habilitation)

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### BASE DATA DEVELOPMENT PCC PLAN CLAIMS AND MCO/MBHP ENCOUNTERS

- With the different payment structures and management information systems across MMIS, MBHP, and the MCOs, there are known differences in the source claims/encounters
  - Service category definitions
  - Provider type definitions
  - Provider identification
    - MCO-specific provider ID list (i.e., each MCO has a unique provider ID list),
       MMIS provider ID list, and MBHP-specific provider ID list
  - Unit price contracting
    - MCO Program: MCO-specific provider contract terms
    - MMIS: MassHealth fee schedules
    - MBHP: MBHP-specific fee schedules
- Methodology for capitation rates and TCOC benchmark development accounts for these differences

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#### ACTUARIAL DATA SET OVERVIEW

- Variation across data sources will be addressed through data standardization and normalization
  - Standardize
    - service category definitions across claims and encounters
    - provider type mapping
  - Unit price normalization
    - Inpatient hospital (APAD)
    - Outpatient hospital (APEC)
    - Professional services (MassHealth professional fee schedules)
    - Behavioral health services
    - Community Health Centers (CHC)
    - Pharmacy (NADAC & WAC)
- The "standardized and normalized data" is referred to as the "Actuarial Data Set," or "ADS"

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### ACTUARIAL DATA SET DATA STANDARDIZATION — SERVICE CATEGORIES

- Inpatient PH (Physical Health) Non-Maternity
- Inpatient PH- Maternity
- Long-Term Care (LTC)
- Emergency Room
- Lab and Radiology Facility
- Other Outpatient Hospital
- Professional Services
- Home Health

- DME & Supplies
- Emergency Transportation
- Pharmacy HCV
- Pharmacy Non-HCV
- Other Medical Services
- Inpatient Behavioral Health
- Outpatient Behavioral Health
- Applied Behavioral Analysis (ABA)
- Children's Behavioral Health Initiative (CBHI)

Please refer to the Price Normalized Databook for descriptions of the Service Categories listed above.

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#### ACTUARIAL DATA SET RATE CELL DEVELOPMENT

- MassHealth's use of rate cells helps achieve the alignment of payment and TCOC benchmarks with risk
- Capitation rates and TCOC benchmarks will be developed as per member per month amounts for each of the 30 rate cells
  - RC I, RC II, RC IX, and RC X
  - Age (children under 21 and adults 21+)
    - RC I and RC II have child and adult splits
    - RC IX and RC X are adult-only
  - Geography, based on current MCO regions, to account for regional variation in service/case mix
    - Greater Boston, Northern, Southern, Central, and Western
- Delivery facility charges will be excluded from capitation rates and TCOC benchmarks
  - A supplemental maternity payment will be made for each maternity delivery event

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## ACTUARIAL DATASET UNIT PRICE NORMALIZATION



## ACTUARIAL DATA SET UNIT PRICE NORMALIZATION — OVERVIEW

- The goal of unit price normalization is to create service unit price parity across major COS
- Unit price normalization allows for comparisons in TCOC associated with specific provider panels in a manner that is not distorted by different unit price levels
  - It is intended to align unit pricing across disparate claims and encounters on a sufficiently comparable basis
- Price normalization is <u>not</u> a comprehensive re-adjudication process
  - Price normalization involves simplifications and assumptions compared to a true re-adjudication

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## ACTUARIAL DATA SET UNIT PRICE NORMALIZATION — OVERVIEW

- MassHealth will align and "reprice" claims and encounters across major COS
  - Inpatient Hospital
  - Outpatient Hospital
  - Professional services
  - Behavioral Health
  - CHC
  - Pharmacy
- For the above COS, the Price Normalized Databook reflects fees at 100% of the most recently available fee schedules. These unit prices do not reflect final RY18 pricing and TCOC benchmark assumptions. Items not reflected in the Price Normalized Databook include:
  - Fee schedule increases and unit price inflation
  - Changes in mix of services
  - Behavioral health price differentials between MCO and ACO models
  - 340b pharmacy pricing differentials between MCO and ACO models

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## UNIT PRICE NORMALIZATION INPATIENT HOSPITAL

- MassHealth pays inpatient hospital providers using Adjudicated Payment Amount per Discharge (APAD) methodology
  - Unit price levels are tied to facility and APR-DRG of each admission
- Unit price normalization is applied to MMIS claims and MCO encounters
  - MMIS claims are paid using APAD; adjustments will be applied to reflect current fee schedules
  - An MCO uses its own methodology to pay inpatient hospital claims; MassHealth adds APR-DRGs based on data included on the encounter
- Three steps to pricing inpatient hospital encounters
  - Step 1: Standard APAD methodology
  - Step 2: Outlier payments
  - Step 3: Transfer payments
- For more information about APAD methodology, including current and historical information, please refer to: <a href="http://www.mass.gov/eohhs/gov/laws-regs/masshealth/special-notices-for-hospitals.html">http://www.mass.gov/eohhs/gov/laws-regs/masshealth/special-notices-for-hospitals.html</a>

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## UNIT PRICE NORMALIZATION OUTPATIENT HOSPITAL

- Effective December 30, 2016, MassHealth pays outpatient hospital providers using Adjudicated Payment per Episode of Care (APEC) methodology
  - APEC methodology replaced PAPE methodology, used in RY17 rate development
  - Services provided during each "episode" are grouped using the EAPG grouper
  - Unit price for each "episode" are based on facility and EAPG weights
  - Affects physical health MMIS claims and MCO Program encounters
- Unit price normalization is applied to MMIS claims and MCO encounters
  - MassHealth adds EAPGs to MMIS claims since EAPGs are not included on MMIS claims until 2017 (after the base data period)
  - MassHealth adds EAPGs to each MCO encounter
- The APEC methodology consists of two steps
  - Step 1: Standard APEC methodology
  - Step 2: Outlier payments
- For more information related to the APEC methodology, please refer to:
   http://www.mass.gov/eohhs/docs/masshealth/acutehosp/notice-of-proposed-agency-action-mh-payment-in-state-out-of-state-acute-hospital-services-effective-october-1.pdf

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## UNIT PRICE NORMALIZATION PROFESSIONAL AND OTHER SERVICES

 MassHealth reimburses providers for physical health professional services on a fee for service basis. Unit price normalization will consider the following MassHealth fee schedules

**Medicine** 

**Ambulatory Care: Surgery and Anesthesia** 

**Ambulatory Care: Radiology Clinical laboratory services** 

**Ambulance services** 

Ambulatory surgical centers
Community health centers
Chiropractic services
Durable medical equipment

- Unit price normalization is applied to MMIS claims and MCO encounters
  - MMIS claims are repriced to align with current fee schedules and remove fee adjustments that are not included in normalization
  - MMIS claims and MCO encounters that do not fall under the above fee schedules will remain unchanged
- The professional repricing methodology applies fee levels to reported units at the procedure code and modifier level, and by place of service (i.e., facility vs. non-facility)
- For MassHealth professional service fee schedules, please refer to: <a href="http://www.mass.gov/eohhs/gov/laws-regs/hhs/community-health-care-providers-ambulatory-care.html">http://www.mass.gov/eohhs/gov/laws-regs/hhs/community-health-care-providers-ambulatory-care.html</a>

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## UNIT PRICE NORMALIZATION BEHAVIORAL HEALTH

- Price normalization for behavioral health services will align with MBHP's unit price levels
  - PCC Plan behavioral health experience currently reflects MBHP pricing
  - Inpatient behavioral health: Per diem rates vary by hospital and age (child and adult)
  - Outpatient behavioral health: Rates are based on procedure codes and modifiers
- Inpatient behavioral health service categories include
  - Inpatient mental health
  - Administratively necessary days
  - High intensity inpatient mental health services for adults
  - Inpatient substance abuse
- Outpatient behavioral health service categories include
  - Mental health and substance abuse
  - Outpatient services
  - Non-24 hour diversionary services
  - Adult emergency services program
  - Solo practitioners

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## UNIT PRICE NORMALIZATION PHARMACY

- The PCC Plan is transitioning to NADAC pricing methodology as of April 2017
- Unit price normalization is applied to MMIS claims and MCO encounters
  - Current PCC Plan data does not reflect NADAC pricing
  - Requires unit price normalization for pharmacy MMIS claims and MCO encounters
  - Prescriptions for 340B providers are repriced to reflect NADAC pricing
  - Compound drugs are not repriced
- The NADAC methodology consists of multiple steps
  - Dispensing fee for each prescription is priced at \$10.02
  - Ingredient costs are repriced to the lesser of usual and customary or NADAC levels using reported units. Drugs without NADAC pricing are repriced using the WAC
    - Hemophilia drugs are repriced to lesser of NADAC, WAC, or average sales price plus 6%
  - Medical supplies are repriced to the average unit cost of PCC claims

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## UNIT PRICE NORMALIZATION COMMUNITY HEALTH CENTER

- Community Health Center (CHC) claims and encounters will be repriced to the most current MassHealth fee schedule:
  - MMIS claims are adjusted to reflect fee schedule changes between the base period and the rating period
  - MCO encounters are adjusted to reflect the MassHealth fee schedule applicable for the rating period
- Price normalization includes T1015 services
  - Some MCOs utilize evaluation and management (E&M) procedure codes in lieu of T1015; applicable E&M procedures will also be repriced for MCO encounters
- Note that CHC fee schedule updates are still in process
  - The Price Normalized Databook thus does not reflect final expected CHC rates for RY18. Instead, the Price Normalized Databook reflects the original paid amounts for these services

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## FEE SCHEDULE LEVEL SETTING HOSPITAL AND PROFESSIONAL

- Existing capitation rate arrangements allow for MCO contracting in excess of MassHealth fees
  - Facility services are capped at 105% of equivalent pricing levels for both inpatient and outpatient
  - Professional services are capped at 110% of equivalent pricing levels
  - EOHHS intends to reset these benchmarks to align pricing across models
- EOHHS intends to raise MassHealth FFS payment rates for acute inpatient and outpatient hospital services by at least 2.5%
  - Applies to APAD and APEC payments
  - Accountable Care Partnership Plans and MCOs will be expected to pay at or below 100% of the new MassHealth benchmark for hospital services
- EOHHS intends to raise MassHealth FFS payment rates for professional services by at least 5%
  - Applies to services covered under the Medicine (101 CMR 317), Surgery and Anesthesia (114.3 CMR 16.00), and radiology (114.3 CMR 18.00) fee schedules

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