



**CENTRAL REGION  
WORKFORCE BOARD**

# WIOA 4 Year Plan

---

Phase II: Fiscal Years 2019-2021

12/28/2018

## I. Introduction

This plan has been developed to help the MassHire Central Region Workforce Board (MCRWB) set strategic priorities and guide our efforts to strengthen the Central MA region's workforce.

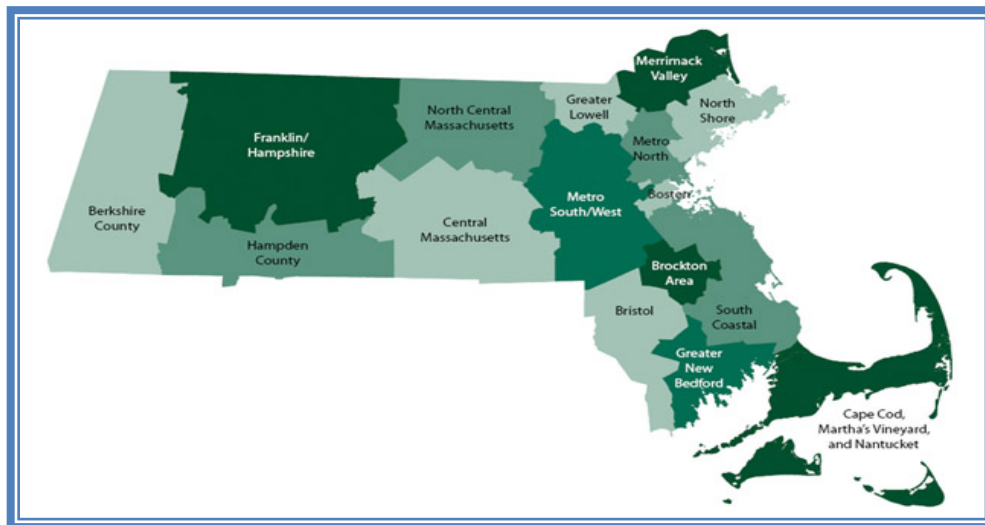
This plan serves as a tool to help us in making decisions – it offers us a touchstone to refer to when deciding upon a course of action; it is our guide by which we set our course. It offers us full flexibility while pointing us in a determined direction. In this regard, the plan is meant to be a fluid and living document.

The plan has developed through an inclusive and collaborative process with feedback from our partners, informed by data and labor market information. It is created as Phase II of a two part process and covers Fiscal Years 2019-2021 (phase I covered FY 2018).

## II. Who We Are

**Mission Statement:** The MassHire Central Region Workforce Board (MCRWB) is a public/private partnership, serving needs of both employers and employees. The board collaboratively develops and implements strategies for job readiness and skills advancement, leveraging community resources that promote economic wellness within the region's 38 cities and towns.

The primary role of the MCRWB is to convene civic and business leadership, and utilize their insights to direct public funds aimed at building the skills of the workforce in our area. The MCRWB also oversees the region's One Stop Career Centers (MassHire Career Centers) located in Worcester and Southbridge (henceforth referred to simply as our region's career centers).



**The MCRWB serves the following 38 cities and towns in Central Massachusetts.:** Worcester, Auburn, Oxford, Webster, West Boylston, Boylston, Shrewsbury Grafton, Millbury, Sutton, Douglas, Uxbridge, Northbridge, Upton, Northborough, Westborough, Milford, Hopedale, Mendon, Millville, Blackstone, Southbridge, Charlton, Sturbridge, Leicester, Spencer, Paxton, Holden, Rutland, Dudley, Oakham, New Braintree, Hardwick, North Brookfield, East Brookfield, Brookfield, West Brookfield, and Warren.

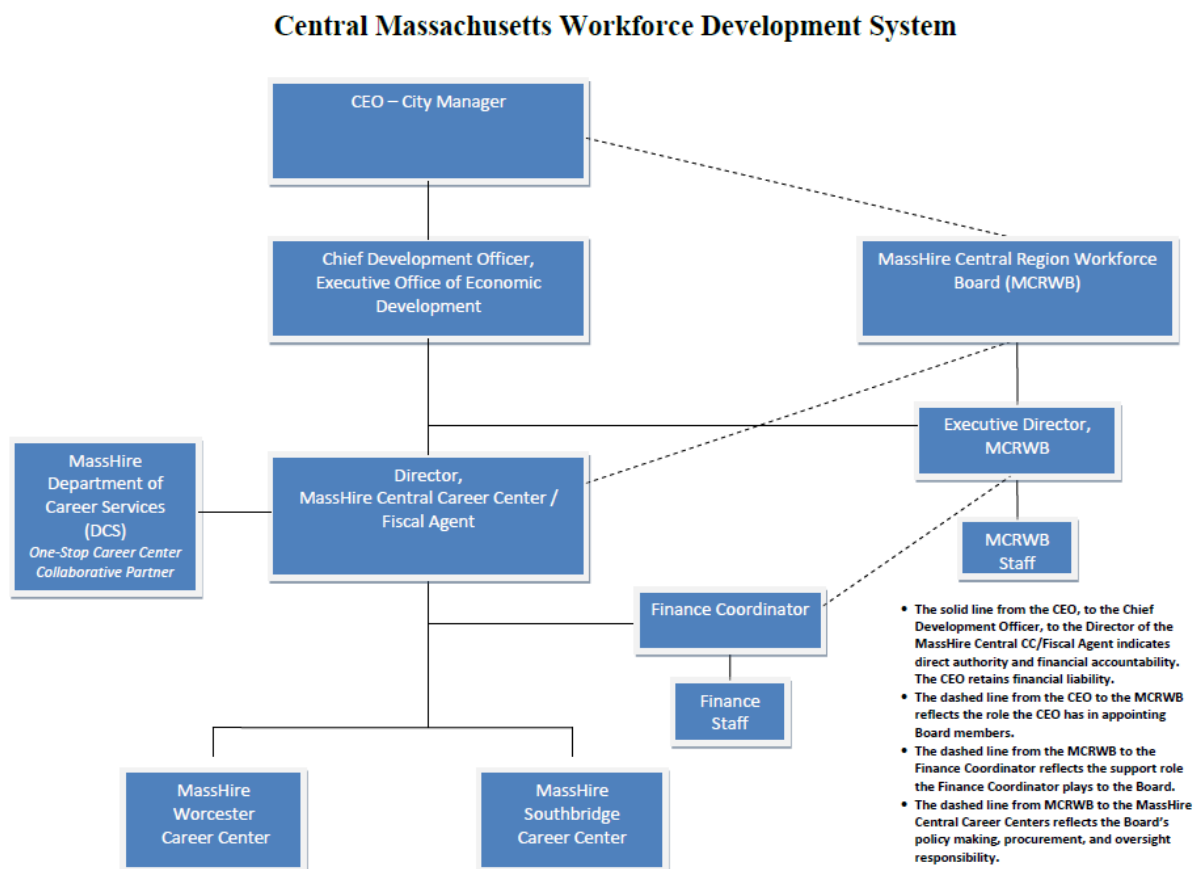
### III. How We Operate

To help visualize the Workforce Development System within which MCRWB operates, we have developed the graphic below depicting the relationship of the entities making up the Region's Massachusetts Workforce Development System.

You will notice at the top of the chart that our system is led by a Chief Elected Official (CEO). In our region this position is held by the Worcester City Manager. The CEO holds primary fiduciary responsibility for the entire system and appoints members to the MCRWB.

The MCRWB and the region's career centers operate as separate divisions within the City of Worcester's Executive Office of Economic Development. Both the Career Centers and the MCRWB receive administrative support from the Finance Coordinator and staff.

The MCRWB oversees the policies and performance of the region's two career centers, youth programs, and other initiatives. The Career Center Director manages the operations of the two career centers, located in Worcester and Southbridge, including oversight of the day-to-day efforts of City of Worcester and the State Division of Career Services staff.

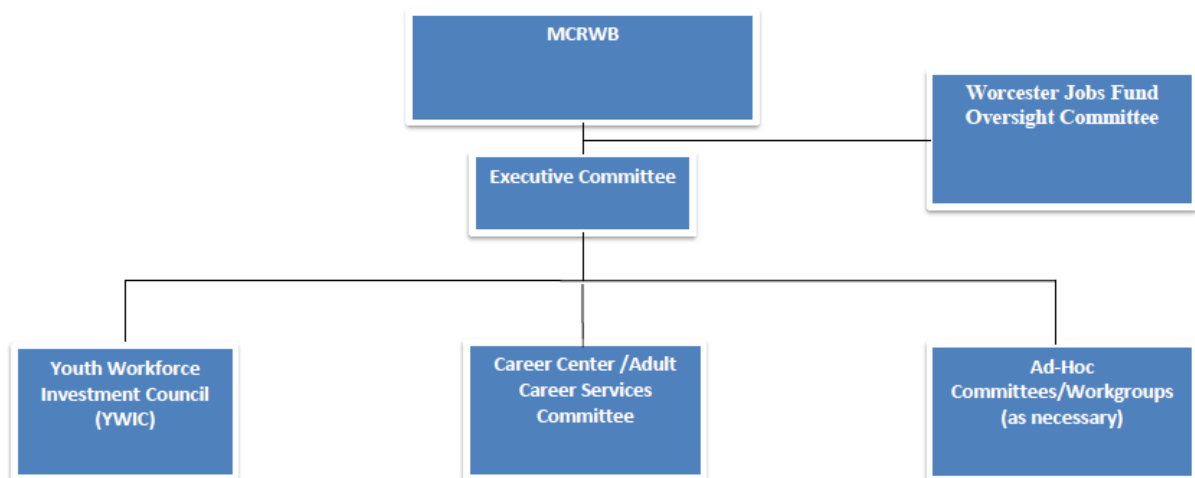


Within the Workforce Development system, the MCRWB has been structured to have a full

board which serves as the overarching and directing body, and committees which focus on priority areas.

The MCRWB relies heavily on its committees to assist in carrying out its mission. See below for a brief outline of each of the MCRWB's committees, their roles, and information about when they meet.

### MassHire Central Region Workforce Board Committee Chart



- The MCRWB Executive Committee is chaired by the MCRWB Chairperson and is comprised of the Chair, Vice Chair, the two standing committee chairs, the Fiscal Agent, and two at-large members appointed by the MCRWB Chair.
- Ad-Hoc Committees/Workgroups established by the Chair with approval from the board.
- The Worcester Jobs Fund Oversight Committee is housed within the MCRWB fiscally, but the Board does not oversee its work.

**Executive Committee:** The Executive Committee is comprised of the MCRWB Chairperson and vice chairperson, Chairs of the two standing committees, the Central Massachusetts Workforce Development Area (WDA) Fiscal Agent, and two additional appointed members. The Executive Committee has many of the same powers as the Board, with the exception of those not relegated to the Committee, based on the By-Laws. The Executive Committee meets monthly, except for months when the full Board meets (January, April, July, and October).

**Youth Workforce Investment Council (YWIC):** The YWIC is comprised of youth service providers, community based organizations, private sector businesses, and MCRWB members. The duties of the YWIC include developing the portions MCRWB's Strategic Plan relating to eligible youth. This includes recommending eligible providers of youth services to be awarded grants or contracts on

a competitive basis by the MCRWB to carry out these services, conducting oversight of the MCRWB-funded youth service providers, and coordinating youth activities authorized under Section 129 of the Workforce Investment Act. Meetings are held bi-monthly.

**Career Center/Adult Career Pathways Committee:** The Career Center/Adult Career Pathways Committee is comprised of members from the MCRWB, private sector businesses, and community based organizations. This committee is responsible for making recommendations to the MCRWB with respect to the One-Stop Career Centers and other career services offered to adults within the Central Massachusetts Workforce Development Area (WDA). Meetings are held bi-monthly.

**Cultural Competency Advisory Committee:** The Cultural Competency Advisory Committee is comprised of MCRWB members, regional career center and MCRWB staff, and other interested community and business representatives. This committee helps to ensure that the programs and services offered through the MCRWB and our career centers effectively serve the broad range of populations within the Central Massachusetts Workforce Development Area. Meetings are held on a monthly basis.

### **Operating Principles**

The following operating principles have been established to help guide the manner in which MCRWB staff and members work toward the goals and activities identified in the strategic plan:

- **Integrity:** The MCRWB will follow all local, state, and federal rules and regulations and conduct our business with honesty and integrity.
- **Timeliness:** The MCRWB will respond to inquiries from partners and the public in a timely manner and will meet deadlines for reporting and programming.
- **Transparency:** The MCRWB will conduct its business and make decisions in a transparent manner and communicate these actions to members and the public to ensure that the MCRWB is viewed as an honest broker in the community.
- **Inclusivity:** The MCRWB will seek input from a representative sample of the communities we serve when making policy and funding decisions and will seek to convene and connect numerous stakeholders when addressing workforce development issues.
- **Impact:** The MCRWB will seek to utilize its limited resources in a way that maximizes the positive outcomes of our efforts. We will track and monitor our work to measure our impact.
- **Innovation:** The MCRWB will strive to seek new and creative approaches to meeting workforce development challenges and will aggressively work to gather the resources necessary to implement these new approaches.
- **Technologically Savvy:** The MCRWB will integrate the use of new technologies to improve its effectiveness and efficiency.
- **Relevant:** The MCRWB will publically address issues relating to workforce development and strive to be viewed as an authoritative voice in these matters by the community.

#### **IV. Strategic Planning Process**

In order to complete our local Workforce Development Area's strategic plan, we first completed a long term regional workforce blueprint in partnership with our colleagues from the MassHire North Central Workforce Board (see attachment 1). This plan draws much information and guidance from that blueprint. The blueprint itself was developed because the Governor of each State is required under WIOA to submit a Unified or Combined State Plan to the U.S. Secretary of Labor that outlines a four-year workforce development strategy for the State's workforce development system. As detailed in the Commonwealth's WIOA State Plan, the Baker Administration has launched several initiatives to better coordinate the broadly defined workforce system with the needs of business as well as focus on expanding the impact on job outcomes for individuals with barriers to employment. One of these initiatives is the Workforce Skills Cabinet, which was created to align the resources of the Executive Office of Labor and Workforce Development, the Executive Office of Education and the Executive Office of Housing and Development – the State agencies that administer the major federal and state programs for job seekers and employers.

Through the Workforce Skills Cabinet, the Commonwealth established a regional planning process to align the priorities of each region for the agencies within the Workforce Skills Cabinet's three secretariats. In this way, the Commonwealth is utilizing the required WIOA Regional Planning process to create this new, integrated regional planning process across the economic, education and workforce Secretariats.

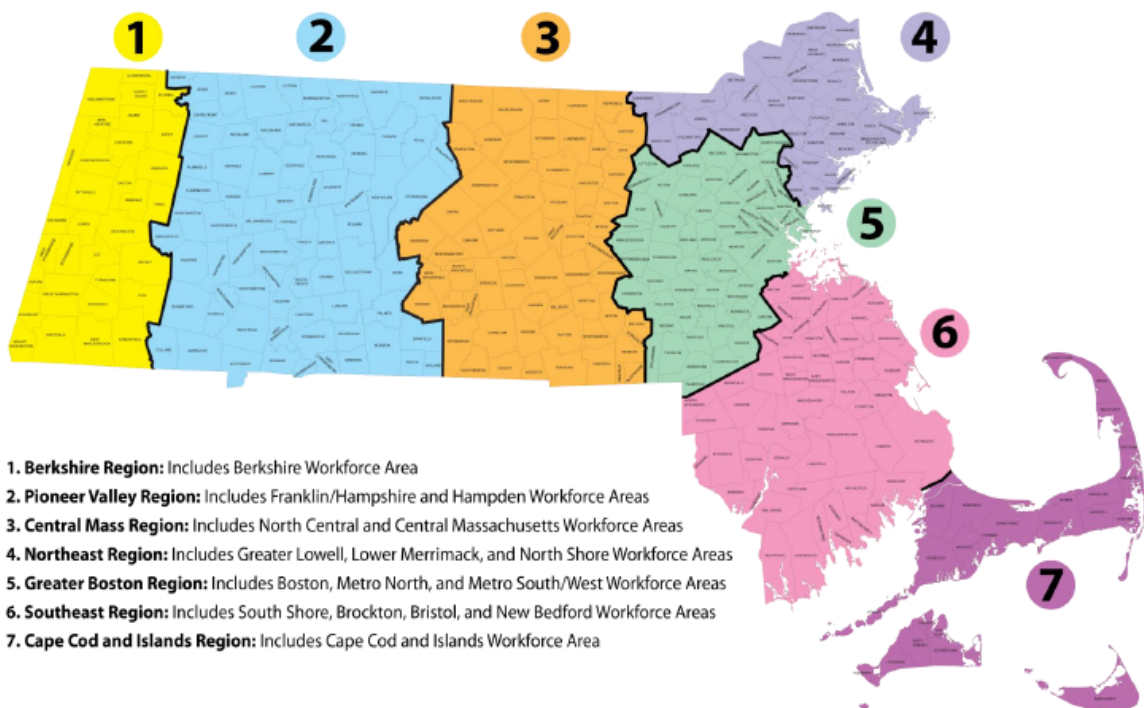
On a regional basis, this process seeks to scale up regional workforce development models that provide workers with the skills employers demand. The process is designed to ensure that regional employers, educators, and workforce training officials are coordinated in a way that creates strong talent pipelines for in-demand jobs.

The purpose of the regional planning under the Workforce Skills Cabinet and WIOA is to use the same regional boundaries between economic development, workforce, education and key partners. Each region has therefore been asked to identify business demand for skills, create regional strategies, and align existing resources to this process. The goal is to ensure that regional employers, educators, and workforce training officials are coordinated in a way that creates strong talent pipelines, for both middle-skilled and highly skilled jobs. The regional planning will support the development of cross-secretariat partnerships formed to support sector initiatives/career pathway initiatives that includes education and training, credential attainment, work-based learning (OJTs or apprenticeships), etc.

Local Workforce Development Boards (working as multi-region partners) were tasked with

convening regional leaders in partnership with education and economic development partners to coordinate strategic workforce priorities, activities, and performance metrics. The Workforce Skills Cabinet combined the Commonwealth's 16 workforce development regions into seven Workforce Skills Cabinet Planning regions:

### Regional Structure – Workforce Skills Cabinet Planning Regions



Specifically, the goals of each region were to:

- Identify the growing industries and occupations to be prioritized by system partners that will assist in the economic growth of the region.
- Develop a joint set of action steps to address skills gaps within these industries/occupations.
- Align and drive programming and service delivery across the three secretariats to meet the needs of the priority industries/occupations.
- Help more residents gain the credentials, education and job skills needed for successful careers within high-demand career pipelines.

The following individuals were invited to be a part of the regional planning process<sup>1</sup>:

Individual Name	Individual Title	Organization Name
Joshua Froimson	Manager, Business Excellence	AbbVie

<sup>1</sup> Participation among invited members varied throughout the planning process

<b>Janet Pierce</b>	Executive Director	Central MA Regional Planning Commission
<b>Lauren Morano</b>	Program Manager	MassHire Central Region Workforce Board
<b>Jeffrey Turgeon</b>	Executive Director	MassHire Central Region Workforce Board
<b>Jeannie Hebert</b>	President and CEO	Central Regional EDA Partnership
<b>Mary Jo Bohart</b>	Director, Economic Development	City of Fitchburg
<b>Maribel Cruz</b>	Economic Development Coordinator	City of Gardner
<b>Lisa Marrone</b>	Economic Development Coordinator	City of Leominster
<b>Sue Mailman</b>	President	Coghlin Electrical Contractors
<b>Ashley Armstrong</b>	Contract Manager, Employment Services Program	Department of Transitional Assistance
<b>Joyce Clemence</b>	Director, Southbridge Office	Department of Transitional Assistance
<b>Andre Ravenelle</b>	Superintendent	Fitchburg Public Schools
<b>Peter Milano</b>	Senior Director, Business Development	Mass. Office of Business Development
<b>Glenn Eaton</b>	Executive Director	Montachusett Regional Planning Commission
<b>Sheila Harrity</b>	Superintendent	Montachusett Regional Vocational School
<b>Rachel Frick Cardelle</b>	Interim Vice President, Lifelong Learning and Workforce Development	Mount Wachusett Community College
<b>Joseph Stiso</b>	Vice President for Planning, Development and Institutional Research	Mount Wachusett Community College
<b>Veronica Guay</b>	Assistant Dean	Mount Wachusett Community College
<b>Roy Nascimento</b>	President and CEO	North Central MA Chamber of Commerce
<b>Penny Doolittle</b>	Deputy Director	MassHire North Central Workforce Board
<b>Tim Sappington</b>	Executive Director	MassHire North Central Workforce

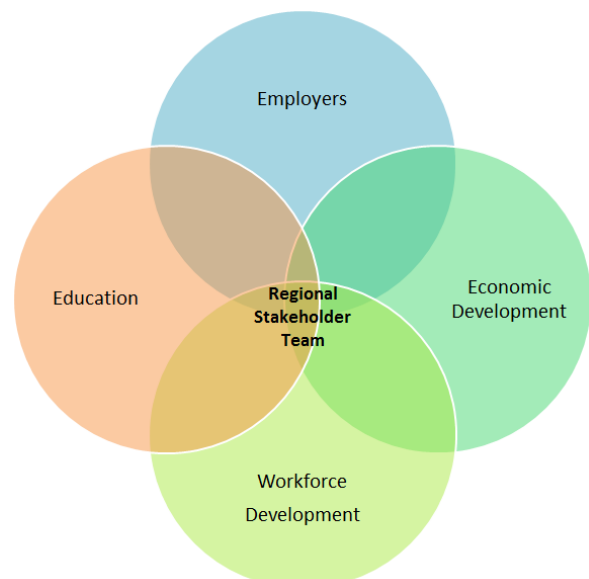


Board		
<b>Paul Morano</b>	Assistant Chief Development Officer – Business and Community Development	City of Worcester, Executive Office of Economic Development
<b>Gail Carberry*</b>	President	Quinsigamond Community College
<b>Robin Hooper</b>	Community Life Senior Manager	The Community Builders, Inc.
<b>Jil Wonoski</b>	Marketing Consultant	Tri-State Truck Center
<b>Tim Murray</b>	President and CEO	Worcester Chamber of Commerce
<b>Kelsey Lamoureux</b>	Director	Worcester Jobs Fund
<b>Karen Pelletier</b>	Director of Higher Ed-Business Partnership	Worcester Regional Chamber of Commerce
<b>Russ Pottle</b>	Dean, School of Humanities and Social Sciences	Worcester State University
<b>Linda Larrivee</b>	Dean, School of Education, Health and Natural Sciences	Worcester State University
<b>Kyle Brenner</b>	Principal	Worcester Technical High School
<b>Carlene Campanale</b>	Deputy Director	Workforce Central Career Center

*\*President Carberry retired from Quinsigamond Community College during the planning process*

### **Description of the Regional Planning process:**

As noted previously, the Central MA region consists of the Central MA and North Central MA Workforce Development Areas. The two local workforce development boards, the MassHire Central Region Workforce Board (MCRWB) and the MassHire North Central Workforce Board (MNCWB) fully embraced the concept of collaborative regional workforce planning and assembled a strong and diverse team of stakeholder representatives from private industry, education, workforce development, and economic development. The region conducted several planning sessions since the start of the planning process and during these sessions the stakeholders reviewed regional population demographics, labor market information, and the additional data necessary to confirm industry priorities and supply gaps in our region, including the results of a survey conducted specifically for



use in the planning process. This survey was sent to over 550 of the region's businesses by the two Workforce Development Boards and on their behalf by the regions' three One-Stop Career Centers and local Chamber of Commerce partners. Seventy-three businesses responded to the survey, yielding detailed information regarding their priorities, challenges, and needs. These results were analyzed and discussed at the third regional planning session.

The planning team also established a Regional Planning Core Team, consisting of representatives of the two workforce development boards, education (Mount Wachusett Community College), and economic development (City of Worcester). This core team has met several times over the same period to assist the full team with refining the population and labor market data used to make final decisions about priority industry sectors, priority occupations within those sectors, educational opportunities and economic development issues.

The core team developed a mid-point presentation indicating preliminary planning outcomes and initial outlines of strategies and goals. This presentation was delivered publicly on October 25<sup>th</sup>, allowing additional regional stakeholders and interested members of the public an opportunity to view and share their feedback with the core team. Following this, the core team also developed a summary planning presentation that was shared with a statewide group of workforce peers and staff from the three Secretariats in mid-November and, following further refinement, the presentation was shared with the three Secretariats themselves and selected staff in Mid-December, 2017. Feedback from all of these sessions has been used to guide the development and refinement of this document.

## **V. WIOA Local 4-Year Plan**

*This portion of our plan was created utilizing the template supplied by the MA Department of Career Services in Workforce Issuance 100 DCS 04.105.*

### **(a) Strategic Planning elements, including:**

#### **(1) A regional (local) analysis of:**

- (i) Economic conditions including existing and emerging in-demand industry sectors and occupations; and
- (ii) Employment needs of businesses in existing and emerging in-demand industry sectors and occupations.
- (iii) As appropriate, your local area may use an existing analysis, which is a timely current description of the regional economy, to meet the requirements of paragraphs (a)(1)(i) and (ii) of this section;

A detailed regional analysis of economic conditions, including existing and emerging in-demand industry sectors and occupations, and the employment needs of businesses in existing and emerging in-demand industry sectors and occupations is included in our regional workforce blueprint (pages 8 – 25). This includes identification of Healthcare & Social Assistance, Manufacturing, and Transportation,

Warehousing, and Logistics as facing the most significant workforce development challenges, followed by the critical industries: Professional and Technical Services, Construction, Retail/Hospitality, and Education.

The top occupations or occupational groups in which the region is facing the most significant employee shortages are:

- Occupational Group 1: Health Occupations (Certified Nursing Assistant, LPN, RN, Pharmacy Tech and Direct Care Worker)
- Occupational Group 2: Manufacturing Occupations (CNC Machinist, Quality Control Technician, Production Worker)
- Occupational Group 3: Professional, Scientific, and Technical Services Occupations (Software/Web Developer, Cyber Security, Bio-manufacturing Technicians)
- Occupational Group 4: Transportation, Warehousing and Logistics Occupations (Commercial Drivers; Diesel Technicians)
- Occupational Group 5: Construction Occupations (HVAC Mechanics, Apprenticeship Trade Occupations)

Additionally, the blueprint identifies the most significant labor supply challenges and opportunities facing the region over the next 5 years based on our existing regional workforce (which mirrors the challenges faced by emerging industries):

#### **An Aging workforce**

Based on our recent employer survey, the most significant challenge facing our businesses is finding and retaining talent. Employers report the loss of older workers as they retire is creating larger supply gaps within our priority industries and this is bolstered by the data of our region's workforce (25.5%) is aged 55 or older. The added challenge is that these workers are often the most experienced so when they retire, it is difficult to replace them with workers with the same level of knowledge and skill set.

#### **Lack of employment readiness & social/emotional skills**

Employers also report that they often see job candidates and new hires that do not have the necessary "soft-skills" needed for performance in the workplace. These skills include time management, communication, social-emotional awareness, and teamwork. Complicating this challenge is the fact that these skills are hard to measure and also difficult to teach in a classroom setting.

#### **Increase in the share of workforce needing English skills**

Regional demographic trends indicate that the region's population growth has been fueled by net inflow of New Americans (immigrants, refugees). Over the past decade, the share of foreign born residents has grown by 8%, and the percent of residents in the region of Hispanic ethnicity has grown by 14%. This inflow of New Americans includes a significant portion that has limited English

communication skills. Regionally, it is reported that 8% of residents have limited English proficiency. In order to overcome their barriers to employment, this population typically requires remedial services in English Speakers of Other Languages (ESOL) and/or Adult Basic Education (ABE) classes. Depending upon their past work experience, they may also need occupational training prior to being hired. A small percentage of our immigrant/refugee population may arrive highly skilled but non-credentialed here in the U.S. They may also be faced with a language barrier and/or a need for an additional certification or credential before being hired. Unfortunately, the current wait list for enrollment into ESOL classes is more than 1,000 and funding for additional classes is limited. Further expanding this trend is the recent resettlement of evacuees from Puerto Rico now living in the Central MA.

### **Limited transportation**

The Central MA area contains a few cities, numerous towns, and also rural communities. This variety affords residents opportunities to experience the rich diversity of these various communities; however, it makes transportation a challenge for those without a dependable vehicle. Public transportation is available throughout much of the region through fixed bus routes from the Montachusett Regional Transit Authority which serves 21 communities in the northern part of our region and the Worcester Regional Transit Authority which serves 35 communities. Connection to the MBTA commuter rail service is offered in Fitchburg, Leominster, and Worcester, and paratransit service is also available throughout most of the region. Unfortunately, given the limited amount of fixed route service outside of Worcester and Fitchburg, utilizing public transportation for employment outside these cities is often not a viable option for job seekers/employees.

The top 3 broad labor supply opportunities facing the region over the next 5 years based on the existing workforce in the region are: integration of New Americans into the workforce, incumbent staff development, and expanding the labor pool to non-traditional workers.

### **Integration of New Americans into the workforce**

As noted previously, the growth of our region's workforce has been fueled by the influx of people born outside the United States settling in our region. This includes immigrants, refugees, and other foreign-born residents legally able to work in the US. The definition could also be expanded to include evacuees from Hurricane Maria arriving from Puerto Rico (who, while US citizens, still face many of the same barriers to employment as New Americans, including acclimation into a new culture, learning a new language, and overcoming the dispossession of property).

### **Incumbent staff development**

The second opportunity is increasing the skills of existing staff to meet company

demand. This requires employer commitment to employee mentoring, training and development, but may be done more easily than attempting to lure workers from outside the region, especially for entry and middle-level jobs that typically do not pay enough to entice people to uproot their residence and requires additional costs to employers attempting to have a meaningful presence away from the location they're hiring in.

Some of the ways businesses might develop their employees could include:

- Skills training, either in-house or through outside training centers
- Opportunities for promotion and/or career development
- Coaching and mentoring
- Offering tuition reimbursement
- Encouraging pursuit of continuing education
- Development of a formal Registered Apprenticeship to promote a set career advancement pathway for staff

Employees report feeling valued when they see that the company is investing in them. This growth and development help employees expand their knowledge, skills and abilities and apply the competencies they have gained to new situations. This translates into positive gains for the organization by enhancing organizational effectiveness, improving work quality and helping business to attract and retain top talent.

**Expansion of the traditional labor pool:**

A third opportunity exists in expanding the existing labor pool through skill preparation, training, and work support for non-traditional workers in various industries. This includes increased hiring of people with a disability in manufacturing, expanded career opportunities for people with criminal backgrounds/ex-prisoners, and older workers seeking a second career.

(2) Describe the knowledge and skills needed to meet the employment needs of the businesses in your region, including employment needs in in-demand industry sectors and occupations.

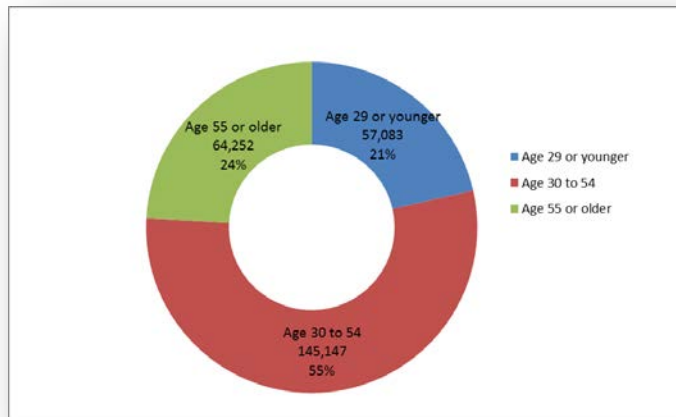
Employers in our region cite the need for “soft-skills” or “foundational readiness skills” such as time management, the ability to take direction, work as part of a team, self-regulation and emotional control, and communicate effectively. In terms of career technical skills, please see the attached regional credential asset mapping charts developed (attachment 2).

(3) Please provide an analysis of your regional workforce, including current labor force employment and unemployment data, information on labor market trends, and educational and skill levels of the workforce, including individuals with barriers to employment (Defined at <https://community.linccs.ed.gov/document/workforce-innovation-and-opportunity-act-individual-barrier->

employment-definition)

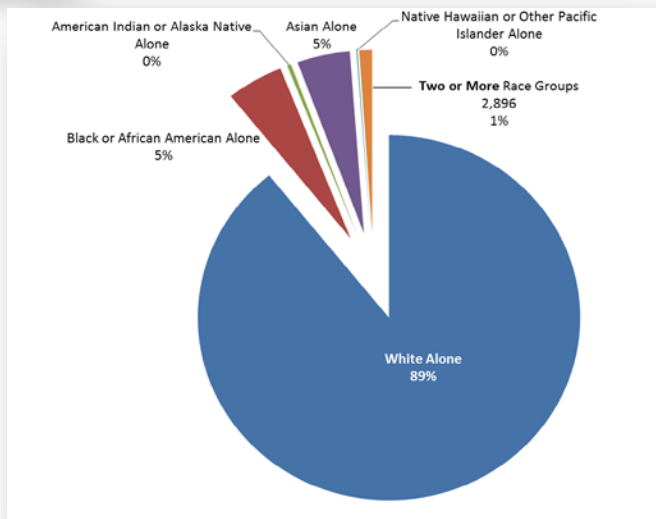
## Regional Workforce Demographics

According to an analysis of the region provided by the U.S. Census Bureau's Longitudinal Employer-Household Dynamics platform, the Central MA Workforce Development Area had 266,482 workers living within the region.

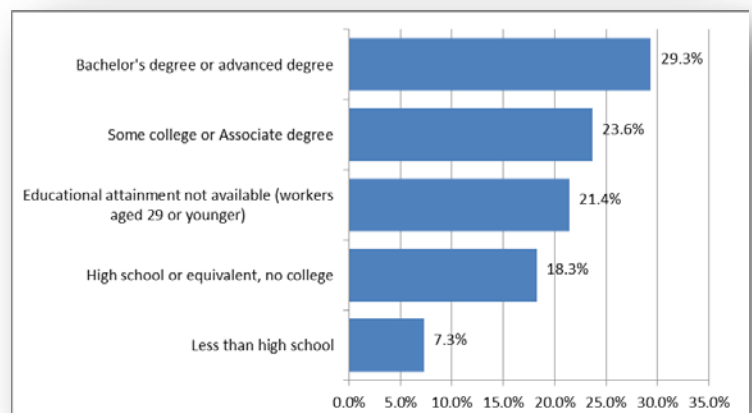


**Age:** The region's workforce skews older with more workers aged 55 and older (24%) than under 30 years old (21%).

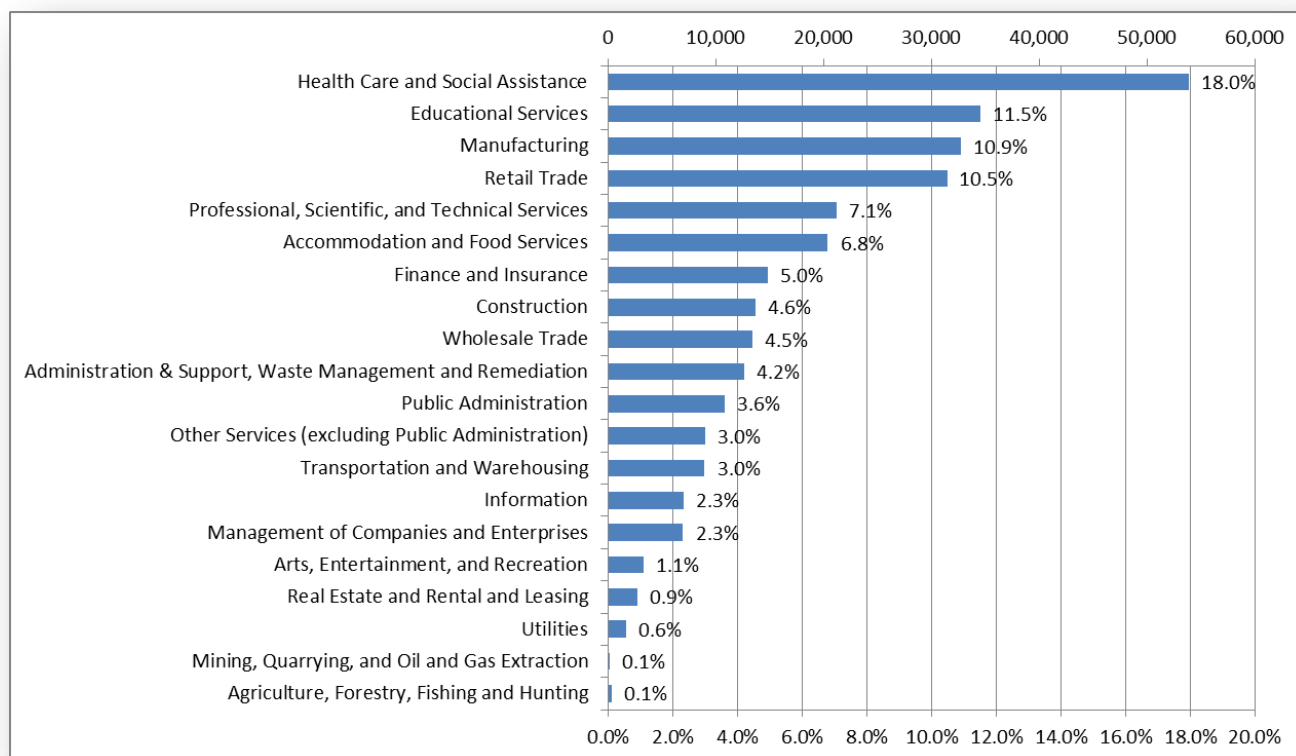
**Race:** While the region's workforce continues to become more diverse, it is still predominantly white at 89%, with black or African American at 5%. In terms of ethnicity, the region is also 92% non-Hispanic.



The educational attainment of the region's workforce stands fairly evenly distributed but skewing toward those with post-secondary level education, with workers holding a bachelor's and/or advanced degree at 29.3%, Associate's Degree/some college 23.6%, and high school 18.3% and less than high school at 7.3%. Information not available however was sizable, at 21.4%.



A review of the region's workforce broken out by industry using the North American Industry Classification System (NAICS) reveals that the largest percentage of workers are employed in Healthcare (18%), followed by educational services (11.5%), Manufacturing (10.9%), and Retail (10.5%). Other notable industries include Professional, Scientific, and Technical Services (7.1%), Accommodation and Food Services (6.8%), Finance and Insurance (5%), Construction (4.6%), and Wholesale Trade (4.5%).



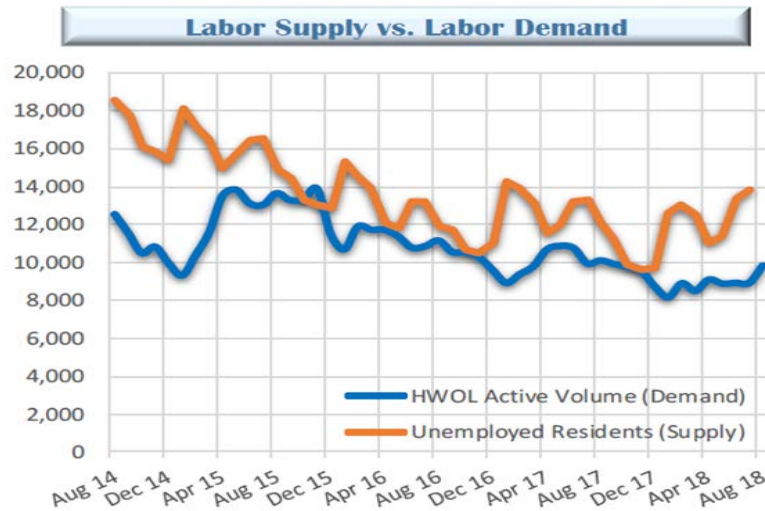
## Regional Labor Force and Unemployment Rate

A look at the 12 month regional labor force and unemployment rate indicates that although slightly larger than the average size of workforce development areas throughout the Commonwealth, the Central Region's unemployment rate largely mirrors the state average.

Massachusetts Workforce Development Areas				
Average of Data from October 2017 to September 2018				
Workforce Development Area Name	Labor Force	Employment	Unemployment	Rate
Central MA WDA	320,812	309,104	11,708	3.7
City of Worcester*	96,138	92,441	3,687	3.8
MA State Average	234,222	225,981	8,242	3.8

\*Sept. 2018

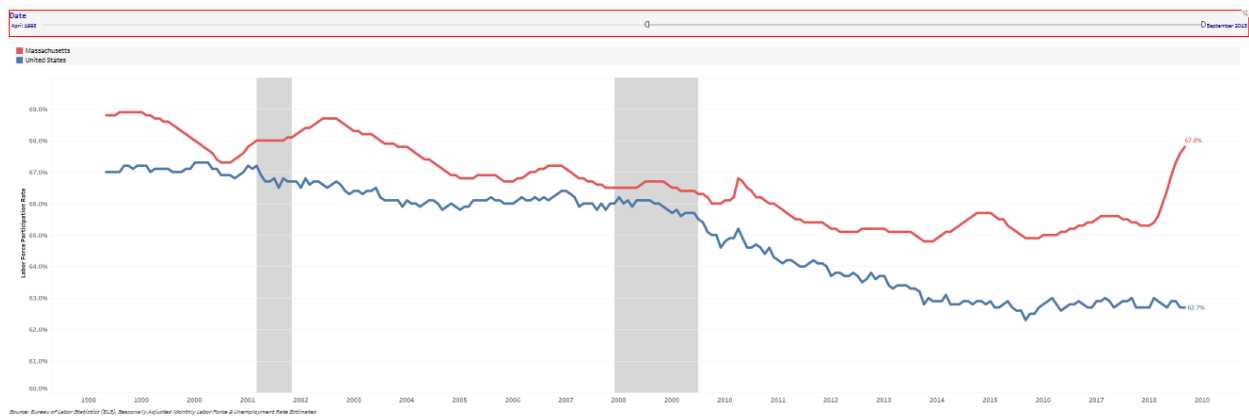
Source: Bureau of Labor Statistics (BLS), Local Area Unemployment Statistics (LAUS), The Conference Board Help Wanted OnLine (HWOL) Data Series



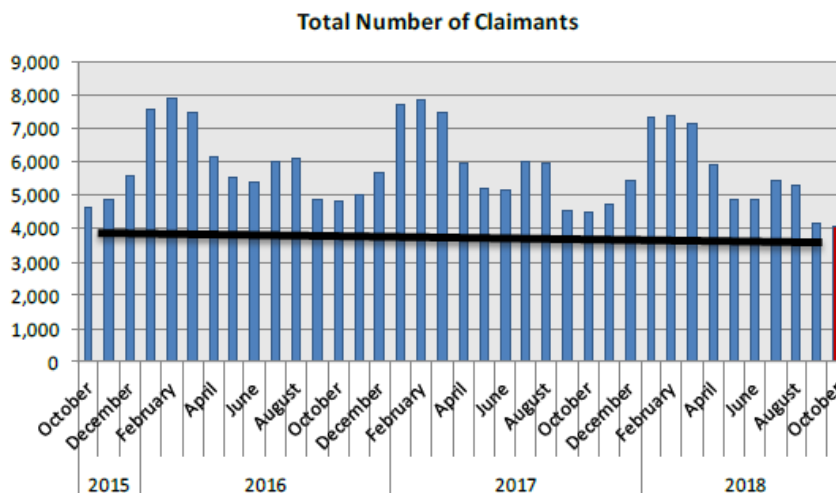
Since December 2017, the number of unemployed residents in the Central MA Workforce Development Area has been larger than the active job postings.

### Labor Force Participation

Although regional data is not available on the regional level, a review of the labor force participation trends for Massachusetts versus the nation indicates that Commonwealth's labor force participation rate is largely back to historic averages.



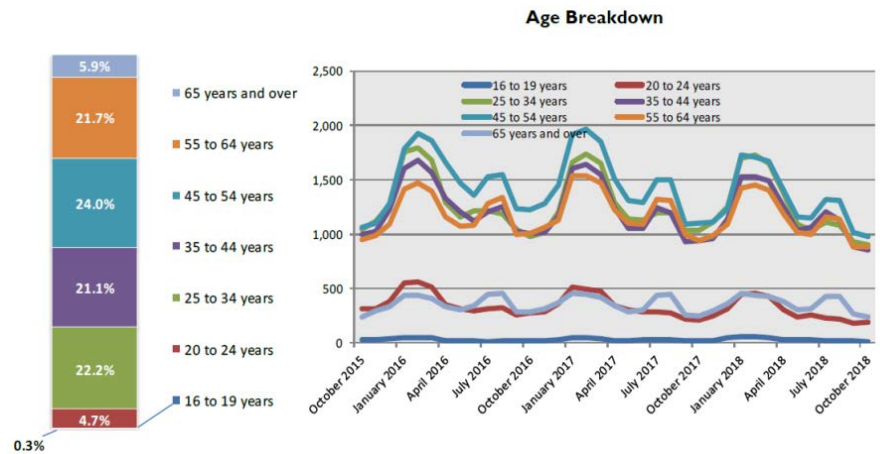
### Regional Unemployment Insurance Claimant profiles: (from: <http://lmi2.detma.org/lmi/claimant.asp>)



As the graph of data for UI claimants over the past three years indicates, the number of claimants in the region peaks each winter but has been trending slightly downward overall.



A review of the age breakdown and trends the past three years indicates, the age of claimants is fairly evenly scattered among the prime working ages of 20 to 64 years old; with a high of 24% of claimants between the ages of 45 and 54 years of age. Claimants under the age of 20 make up only 4.7% of claimants and claimants 65 and above are 5.9%.



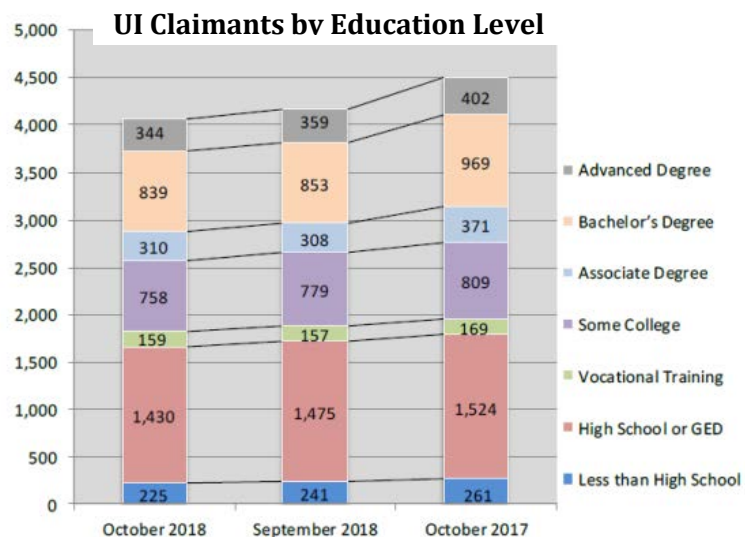
**Claimants by Occupations**

SOC #	Claimant Count by SOC Occupation Name	October-18	September-18	OTM Change	October-17	OTY Change
11	Management	603	619	↓ (16)	658	↓ (55)
13	Business & Financial Operations	231	214	↑ (17)	228	↑ (3)
15	Computer & Mathematical	163	190	↓ (27)	208	↓ (45)
17	Architecture & Engineering	94	100	↓ (6)	95	↓ (1)
19	Life, Physical, & Social Science	61	55	↑ (6)	64	↓ (3)
21	Community & Social Service	79	78	↑ (1)	99	↓ (20)
23	Legal Occupations	17	12	↑ (5)	17	↓ (0)
25	Education, Training, & Library	100	115	↓ (15)	93	↑ (7)
27	Arts, Design, Entertainment, Sports, & Media	50	57	↓ (7)	60	↓ (10)
29	Healthcare Practitioners & Technical	103	107	↓ (4)	152	↓ (49)
31	Healthcare Support	120	125	↓ (5)	137	↓ (17)
33	Protective Service	36	39	↓ (3)	53	↓ (17)
35	Food Preparation & Serving Related	163	163	↓ (0)	161	↑ (2)
37	Building and Grounds Cleaning & Maintenance	83	79	↑ (4)	103	↓ (20)
39	Personal Care & Service	154	149	↑ (5)	157	↓ (3)
41	Sales & Related	317	311	↑ (6)	366	↓ (49)
43	Office & Administrative Support	545	566	↓ (21)	645	↓ (100)
45	Farming, Fishing, & Forestry	9	6	↑ (3)	10	↓ (1)
47	Construction & Extraction	369	377	↓ (8)	360	↑ (9)
49	Installation, Maintenance, & Repair	151	149	↑ (2)	168	↓ (17)
51	Production	307	318	↓ (11)	355	↓ (48)
53	Transportation & Material Moving	278	312	↓ (34)	302	↓ (24)
55	Military Specific	11	9	↑ (2)	3	↑ (8)
	Information Not Available	21	22	↓ (1)	11	↑ (10)
	<b>All Occupations</b>	<b>4,065</b>	<b>4,172</b>	<b>↓ (107)</b>	<b>4,505</b>	<b>↓ (440)</b>

Note: OTM = Over-The-Month, OTY = Over-The-Year

Analysis of claimants by occupation reveals that Management (603), Office & Administrative Support (545), and Construction & Extraction (368) are the occupations with the highest number of claimants, while Farming, Fishing, & Forestry (8), Military (1), and Legal occupations (17) have the fewest claimants. It should be noted that this seems to somewhat mirror the relative size of each occupation and should not therefore be taken as a measure of employment opportunity (or lack thereof).

A breakout of regional UI claimants by education level shows a significant number of claimants have a high school/ equivalency or less (1,785) while an almost as significant number of claimants have a Bachelors' Degree or Advanced Degree (1,311); again, the relative size of each group compared to these numbers shows that a higher



percentage of those having less than a high school diploma are collecting unemployment. It should also be noted that a higher percentage of those unemployed (and not collecting UI) are also people without a Bachelor's Degree or Advanced Degree.

(4) Please provide an analysis of workforce development activities, including education and training, in the local area. This analysis must:

- a) include strengths and weaknesses of workforce development activities
- b) address the capacity to provide the workforce development activities around:
  - i. education and skill needs of the workforce;
  - ii. individuals with barriers to employment;
  - iii. employment needs of businesses.

See regional blueprint, pages 26-32 for a detailed description of regional education and training providers and programs. This description shows there is a wide variety of training capacity within the region being done by a number of community-based non-profit organizations, for profit schools and organizations, public and private k-12 institutions (and vocational high schools), two-year and community colleges, and four year and advanced degree colleges and universities. These include:

- Anna Maria College
- Assabet Valley Regional Technical School
- Assumption College
- Bay Path University
- Blackstone Valley Vocational Regional School District
- Clark University
- College of the Holy Cross
- Fitchburg State University
- MCPHS University
- Mount Wachusett Community College
- Nichols College
- Quinsigamond Community College
- Rob Roy Academy-Worcester
- Salter College-West Boylston
- Southern Worcester County Regional Vocational School District
- Spa Tech Institute-Westboro
- Toni & Guy Hairdressing Academy-Worcester
- Tufts University
- University of Massachusetts Medical School Worcester
- University of Phoenix-Massachusetts
- Worcester Polytechnic Institute
- Worcester State University
- Worcester Tech HS - Night Life
- Assabet After Dark
- Monty Tech evening

- MassMEP
- Worcester Jobs Fund

While this large number of providers is a strength, there are some weaknesses within or region; namely some of the institutions have not traditionally worked with each other to establish an easy to navigate education and training ladder or network. Additionally, some of these schools/providers have limited capacity to provide instruction in needed areas such as ESOL, “soft-skills”/career readiness skills, or career planning and placement. These weaknesses affect individuals with barriers to employment even harder than those without as they are often in a more vulnerable position and have access to less resources – both financial and trusted knowledgeable guidance from friends and family, to help them access the needed educational services to advance their careers.

As part of the blueprint implementation, we are in the process of developing regional training consortia for our three priority industry sectors to support the growth of these programs to help meet the needs of our region’s employers. As part of this effort, a detailed mapping exercise is being conducted to assist us in identifying gaps and areas of needed expansion efforts by consortia members, as well as support for increased linkages or articulation agreements between institutions.

More broadly, area employer feedback also suggests education and skills needs in our region include:

- Basic job readiness skills, such as communication skills, time management, self-regulation and emotional control, and communication skills.
- English skills
- Math skills (especially for manufacturing and STEM (science, technology, engineering and math) occupations)

(5) Please describe your Board’s strategic vision to support regional economic growth and economic self-sufficiency. This must include goals for preparing an educated and skilled workforce (including youth and individuals with barriers to employment), and goals relating to the performance accountability measures based on performance indicators described in § 677.155(a)(1). The primary indicators of performance include:

- a) The percentage of participants who are in unsubsidized employment during the second quarter after exit from the program;
- b) The percentage of participants who are in unsubsidized employment during the fourth quarter after exit from the program;
- c) Median earnings of participants who are in unsubsidized employment during the second quarter after exit from the program;
- d) The percentage of those participants enrolled in an education or training program (excluding those in on-the-job training (OJT) and

customized training) who attained a recognized postsecondary credential or a secondary school diploma, or its recognized equivalent, during participation in or within 1 year after exit from the program

The MCRWB's strategic vision to support regional economic growth and economic self-sufficiency includes the utilization of a demand-focused approach to career center services combined with continued support for job seekers facing barriers to employment. This support includes a robust package of career center services including counseling, work-readiness and job search assistance, access to training information and funding (as available for eligible career center customers), and placement assistance. These in turn are linked to our blueprint implementation and WIOA Partner efforts through our regional system of committee and working groups that help align and coordinate our resources to those in need.

The region's FY 19 WIOA goals are:

<b>WIOA ADULT MEASURES</b>	<b>FY 19 Goal</b>
<b>Employment Q2</b>	86%
<b>Employment Q4</b>	78%
<b>Median Earnings Q2</b>	\$5,200
<b>Credential Rate</b>	71%
<b>WIOA DISLOCATED WORKER MEASURES</b>	
<b>Employment Q2</b>	86%
<b>Employment Q4</b>	85%
<b>Median Earnings Q2</b>	\$7,700
<b>Credential Rate</b>	60%
<b>WIOA YOUTH MEASURES</b>	
<b>Employment/Education Q2</b>	80.5%
<b>Employment/Education Q4</b>	73%
<b>Median Earnings Q2</b>	
<b>Credential Rate</b>	70.5%

(6) Taking into account analyses described in 1 through 4 above, what is your region's strategy to work with the entities that carry out the core programs and required partners to align resources available to the local area, to achieve the strategic vision and goals described in paragraph (a)(5) of this section.

We are establishing a regional workforce development system intended to support a real-time, employer responsive network capable of identifying and working together to develop and connect workforce talent with employers in need of this talent to grow and thrive (see figure 3 below). This system incorporates a large variety of existing structures, committees, coalitions, and workgroups to foster increased communication and streamlined, coordinated procedures. These include:

- The MassHire Central Region Workforce Board and committees (Adult Career Pathways Committee and Youth Workforce Investment Council)
- Regional workforce consortia to connect and align employers and area education and training providers to ensure an effective and efficient use of training resources
- Regional WIOA partners (connected through our regional WIOA Partner leadership team, joint case-management group, professional development group, and referral process)
- MassHire BizWorks regional team (which meets bi-monthly to discuss industry trends, available resources, and new programming to serve businesses)
- Regional business network peer to peer group (an online community for MassHire BizWorks partners to share information and coordinate projects in real-time)
- Area school industry advisory committees (including k-12 vocational program committees, community college advisory committees, and the Grafton Job Corps Industry Council)
- Regional industry employer groups (including Chamber of Commerce roundtables, the MA Restaurant Association, MA Manufacturing Extension Partnership, etc.)

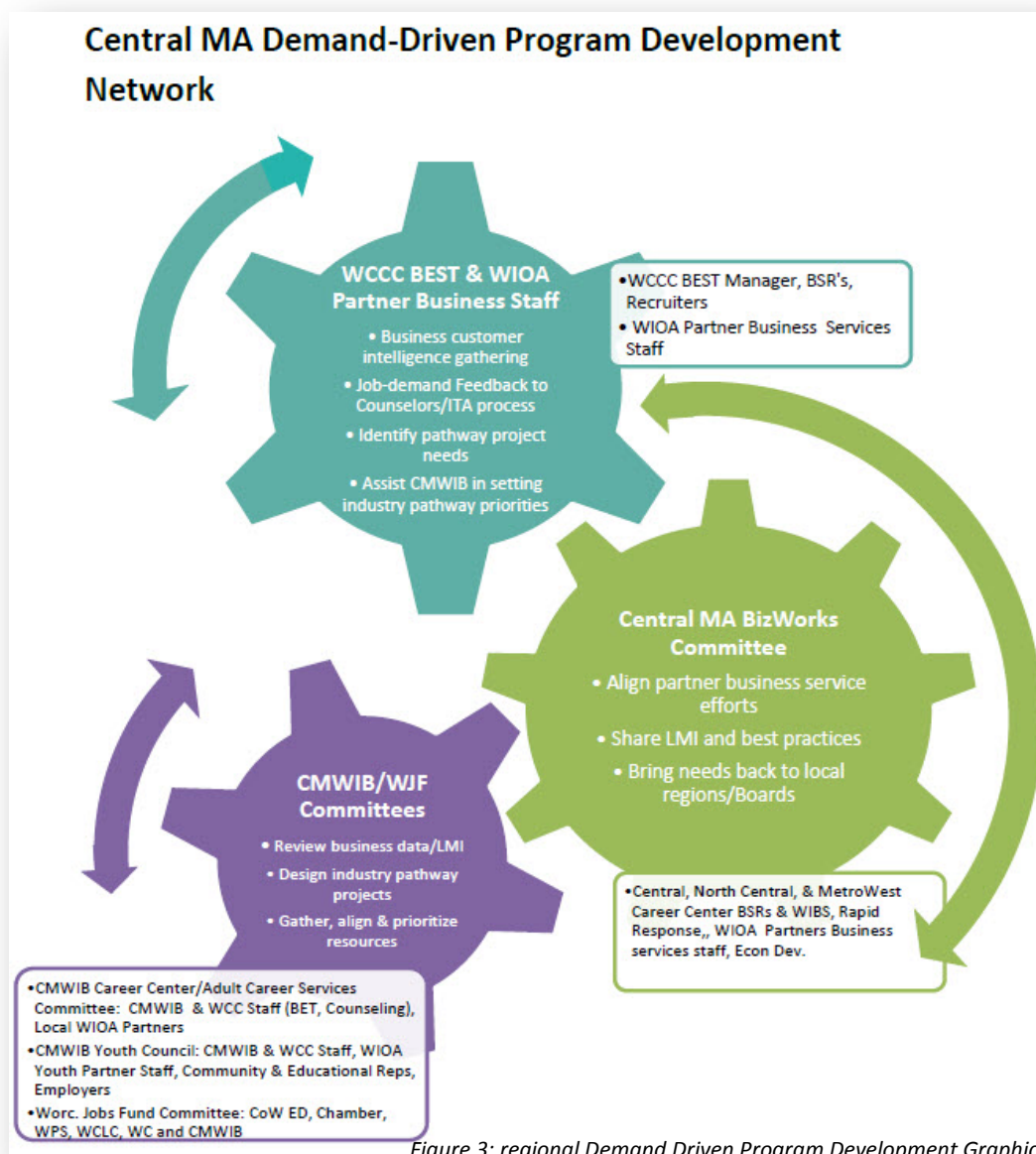


Figure 3: regional Demand Driven Program Development Graphic

**(b) Under WIOA, the plan must include a description of the following requirements (WIOA secs. 108(b)(2)–(21)):**

(1) Identify the following elements of the workforce development system in your local area:

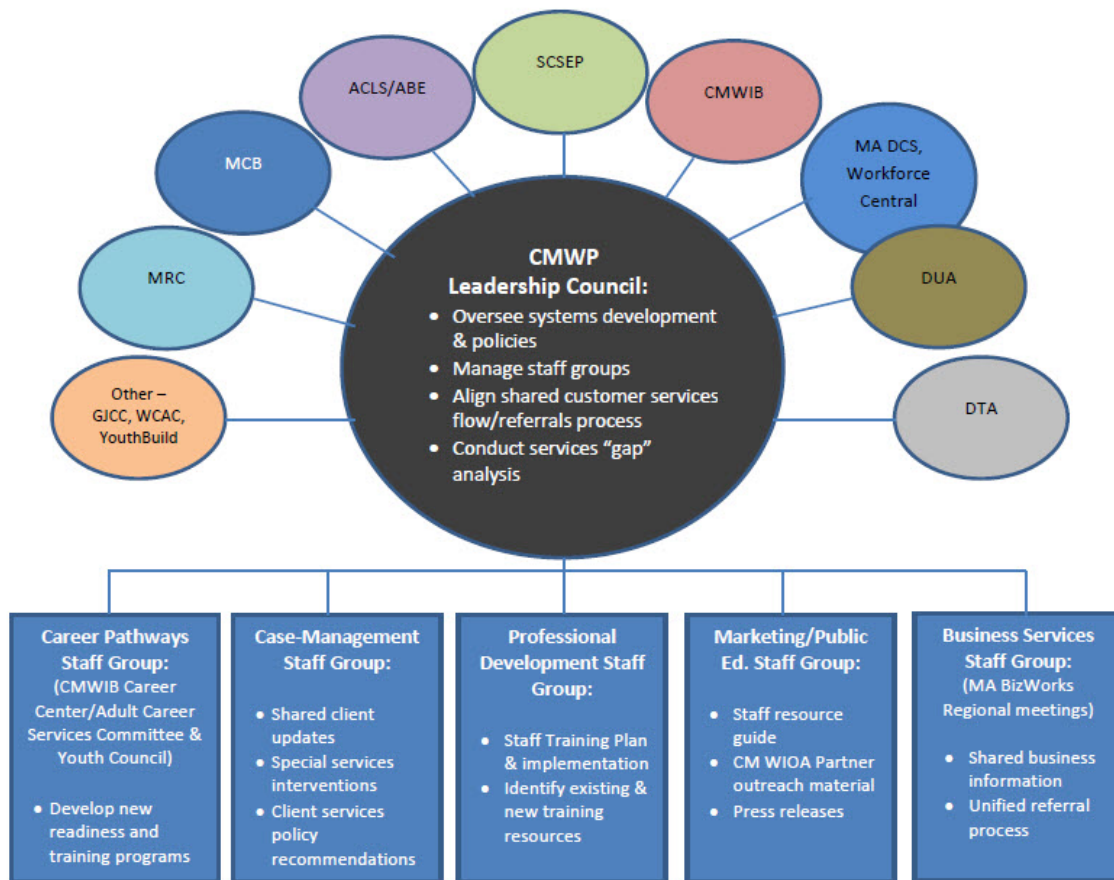
(i) Programs that are included in your local workforce system (please list programs)

Our regional workforce system includes the following WIOA Partners:

1. The Adult Program (Title I), as part of the Department of Career Services (DCS), Executive Office of Labor and Workforce Development (EOLWD);
2. The Dislocated Worker Program (Title I), as part of DCS/EOLWD;
3. The Youth Program (Title I), as part of DCS/EOLWD;
4. The Adult Education and Family Literacy Act Program (Title II), as part of Adult and Community Learning Services (ACLS), Department of Elementary and Secondary Education (DESE) Executive Office of Education (EOE); represented by the Worcester Public Schools, the Webster Public Schools, Training Resources of America, and Ascentria Community Services, Inc., Quinsigamond Community College, Sheriff's Department of Worcester, and Catholic Charities.
5. The Wagner-Peyser Act Program (Wagner-Peyser Act, as amended by Title III), as part of DCS, EOLWD; represented through the region's OSCC operator, WCCC;
6. The Vocational Rehabilitation Program (Title I of the Rehabilitation Act of 1973, as amended by Title IV), as part of the Massachusetts Rehabilitation Commission (MRC) and Massachusetts Commission for the Blind (MCB), Executive Office of Health and Human Services (EOHHS);
7. Federal-state unemployment compensation program, as part of the Department of Unemployment Assistance (DUA), EOLWD;
8. Trade Adjustment Assistance for Workers Programs (Activities authorized under chapter 2 of Title II of the Trade Act of 1974 (19 U.S.C. 2271 et seq.)), as part of DCS, EOLWD;
9. Jobs for Veterans State Grants Program (Programs authorized under 38, U.S.C. 4100 et. seq.) as part of DCS, EOLWD;
10. Temporary Assistance for Needy Families Program (42 U.S.C. 601 et seq.) as part of Department of Transitional Assistance (DTA), EOHHS;
11. Employment and Training Programs under the Supplemental Nutrition Assistance Program, (Programs authorized under section 6(d)(4) of the Food and Nutrition Act of 2008 (7 U.S.C. 2015(d)(4)), as part of DTA, EOHHS;
12. Senior Community Service Employment Program (SCSEP) (Programs authorized under Title V of the Older Americans Act of 1965 (42 U.S.C. 3056 et seq.)); represented by Catholic Charities and Operation A.B.L.E. of Greater Boston.
13. The Worcester Community Action Council, the federally-designated anti-poverty agency for Worcester and 45 neighboring communities [non-WIOA Partner];
14. Job Corps; operated in the Central MA region at the Grafton Job Corps Center by Adams and Associates, Inc.;
15. YouthBuild; operated in the Central MA region by Training Resources of America, Inc.

(ii) How your Board will support the strategy identified in the State Plan and work with the entities carrying out core programs and other workforce development programs, including programs of study authorized under the Carl D. Perkins Career and Technical Education Act of 2006 (20 U.S.C. 2301 et seq.) to support service alignment;

The WIOA partnership activities are coordinated through a partner leadership council and committees aligned with the MCRWB and its committees. The Partners align programs and services according to our region's Memorandum of Understanding (see attachment 3) including our shared referral processes, joint professional development, etc.)



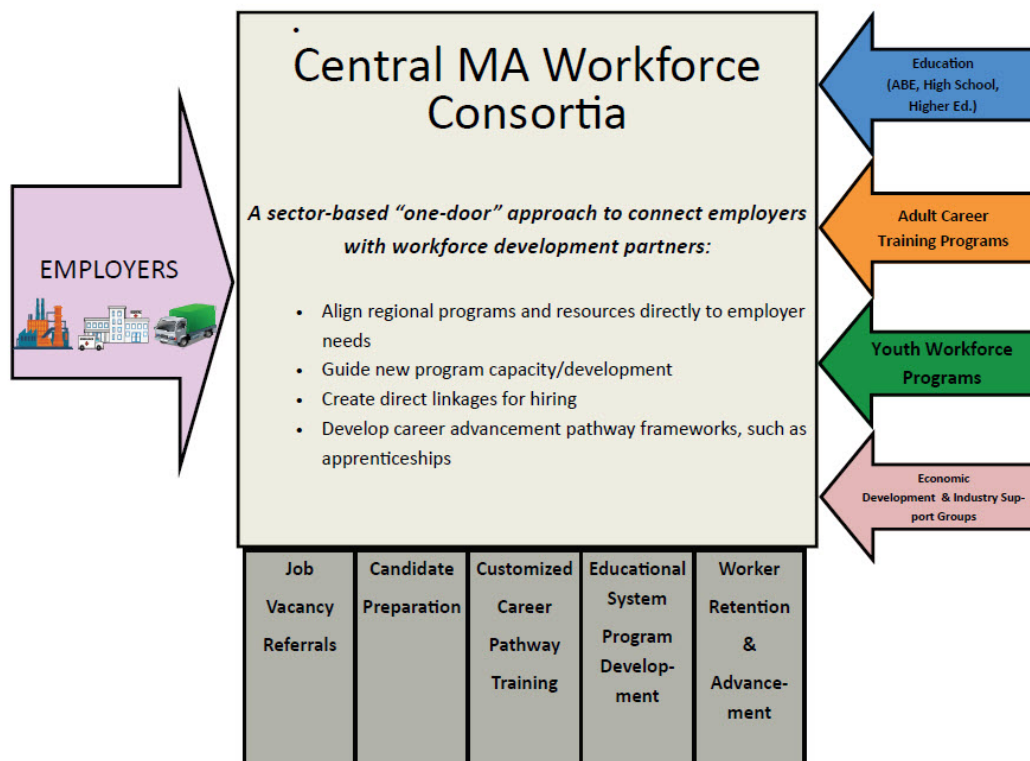
Additionally, we our local workforce system includes industry groups such as area Chambers of Commerce, the Mass Manufacturing Extension Partnership, and the MA Restaurant Association to ensure all programs and services can be delivered in a coordinated fashion.

(2) Please describe how your Board will work with entities carrying out core programs to:



- (i) Expand access to employment, training, education, and supportive services for eligible individuals, particularly eligible individuals with barriers to employment;
- (ii) Facilitate the development of career pathways and co-enrollment, as appropriate, in core programs; and
- (iii) Improve access to activities leading to a recognized postsecondary credential (including a credential that is an industry-recognized certificate or certification, portable, and stackable);

As noted above, our regional Partners coordinate our service delivery through our regional Partner leadership council as well as our MCRWB and committees as well as other regional committees and workgroups. Additionally, our system partners are establishing a consortium for our priority industries to better connect employers with training providers and educators and other industry support entities to ensure their workforce needs can be met while also doing what we can collectively to expand access to employment, training, education, and supportive services for eligible individuals, particularly eligible individuals with barriers to employment, facilitating the development of career pathways and co-enrollment, as appropriate, in core programs, and improving access to activities leading to a recognized postsecondary credential (including a credential that is an industry-recognized certificate or certification, portable, and stackable).





(3) Please describe the strategies and services that will be used in your local area:

- (i) To facilitate engagement of businesses in workforce development programs, including small businesses and businesses in in-demand industry sectors and occupations;
- (ii) To serve agricultural businesses and how you intend to improve those services;
- (iii) To support a local workforce development system that meets the needs of businesses in your area;
- (iv) To better coordinate workforce development programs and economic development;
- (v) To strengthen linkages between the Career Center delivery system and unemployment insurance programs;
  - a. What methods are used by the Board to identify and recruit business intermediaries
  - b. Specifically, what procedures are in place to offer Career Center Business Services and Mass BizWorks programs to local businesses
- (vi) That may include the implementation of initiatives such as incumbent worker training programs, on-the-job training programs, customized training programs, industry and sector strategies, career pathways initiatives, utilization of effective business intermediaries, and other business services and strategies designed to meet the needs of regional businesses. These initiatives must support the strategy described in paragraph (b)(3) of this section;

The MCRWB is utilizing three overarching strategies to meet the needs of our region's businesses, including small businesses, and to coordinate with our regional education and economic development partners, as well as strengthening our career center delivery system and unemployment insurance program. These three strategies are:

1. Engagement of employers in our MCRWB and committees;
2. Development of an employer demand driven system at our region's career centers;
3. Coordination of regional business services and with regional workforce, education, and economic development partners.

**Engagement of employers in our MCRWB and committees:**

The MCRWB has attempted to ensure our Board and committee membership is representative of the employers located within our region. To this end we have effectively engaged with numerous employers from a variety of industry sectors, including healthcare, education, retail, manufacturing and construction (to name a few), and have also ensured we have representatives from small businesses, and women and minority owned businesses. We also recognize that many business leaders are simply unable to take the requisite time away from their duties to become actively engaged as a Board or committee member and therefore have sought to include industry group representatives to help ensure their industry's voice can be heard at the table. This includes the Worcester Regional Chamber of Commerce, the MA Restaurant Association, the Mass Manufacturing Extension Partnership, and the Central MA Regional Planning Commission.

**Development of an employer demand driven system at our region's career centers:**

As noted elsewhere in this plan, the MCRWB has moved to a demand-facing model that places more emphasis upon business services and the utilization of a direct referral process. As part of this large undertaking, the MCRWB worked with the Career Center Operator leadership on staff reorganization (and redesigned job duties), new customer flow processes, and the creation of new standard operating procedures, as well as staff training design and implementation, and the development of new reporting metrics. This redesign effort has also been a State model for service delivery and the MCRWB and career center staff have been asked to join in the leadership to develop a new State process for business services and job referrals (known as the Referral Services Initiative (RSI), or, alternatively, as Demand 2.0) under the direction of the MA Secretary of Labor and Workforce Development's office. Furthermore, as a byproduct of establishing this new local Business Service model, the career center initiated a review of the current Job Match function at our two regional One-Stop Career Centers and has helped lead a development team in establishing a new, more effective and efficient job matching program to better generate job leads for our career center customers which also takes advantage of new technology based staff tools, including the use of "computer to text" messaging by staff to job seekers. Regional staff have also developed the use of enhanced reporting metrics that has been shared with State officials.

In regards to item (ii) above; to "serve agricultural businesses and how you intend to improve those services" It should be noted that according to Labor Market Insights, there were 47,771 job postings between Nov. 01, 2017 and Oct. 31, 2018 in our area. Of these, 23 (approximately 0.04%) were categorized as jobs in Agriculture, Forestry, Fishing and Hunting, with six of them being landscaping laborer jobs. This dearth of opportunities posted in our formal job board platform perhaps shows the level of inattention given to this industry, and the fact that a far larger number of the jobs in this field may well be hidden from our online job posting data -- although, a review of the US Census data indicates that the amount of workers in this industry sector (130), is just 0.55% of the 235,813 total workers classified in our region, so there may in fact just be a very small amount of jobs in this sector overall. That said, every year farms do post positions seeking harvest workers to conduct various duties required for harvesting and maintaining fruit and vegetable crops and these positions are referred to as H-2A job orders and are posted by the Department of Career Services Central

office at the Hurley Building in Boston once they receive the application from the employer and our career center staff has instructions on how to refer people for these positions in a timely manner. Furthermore, our Board has had representatives of the Massachusetts Migrant Farm Worker program come and meet with our WIOA Partner Leadership Council and invited them to be a formal MOU signatory (the offer was respectfully declined), and we are coordinating with a local organization, the Regional Environmental Council, to support their urban farming program. We have also pledged support for a new agricultural vocational program with one of our high school districts located in a more rural part of our region.

**Coordination of regional business services and with regional workforce, education, and economic development partners:**

The MCRWB has been intentional in its efforts to connect the various programs and staff involved regionally in workforce development with our education and economic development partners; this includes State Rapid Response and Operator staff from the career centers, WIOA Partners, economic development officials (both state and local), educational and career technical training institutions (including k-12, higher education, and career technical training providers), community-based organizations, and others. In order to coordinate these efforts, and to identify and develop new career pathway programs, the MCRWB has created linkage points between our Career Center/Adult Career Pathways Committee and Youth Workforce Investment Council, the WIOA Partner Leadership Council and its committees, and the regional MassHire BizWorks group lead by the MA Rapid Response unit. This has been done using cross-representatives on these various groups and standing meeting agenda items that ensures the flow of relevant information. In order to better integrate and act upon the information gathered in real time by staff working with businesses, we have also established a business services online peer to peer network using the web-based Slack.com platform. This tool s any of the group's members working with a business to quickly seek guidance or help from the other team members in a confidential and secure virtual environment, and are attempting to link the business services data from Mass BizWorks partners' legacy data systems.

Also, as noted previously, the Board has been working with employers and training providers to establish regional workforce consortia in the priority industry sectors identified in our regional blueprint.

(4) Please provide an examination of how your Board will:

- Coordinate local workforce investment activities with regional economic development activities that are carried out in the local area
- Promote entrepreneurial skills training and microenterprise services;

As cited in several sections previously, our efforts to align and coordinate services through a regional demand-driven approach and through the utilization of the various existing boards, committees, and workgroups allows us to work closely with regional economic development

officials if they so choose to participate as intended (it should be noted the MCRWB has no authority or control over any regional economic development officials or staff, participation by these groups is voluntary and limited by their staff capacity and priorities as designated by their senior leadership).

Our region's career centers have made a significant investment in partnering with organizations offering entrepreneurial support through the Worcester Business Resource Alliance (WBRA). As part of this linkage, officials from the City of Worcester's Office of Economic Development conduct a bi-monthly workshop on how to start your own business at the region's career centers. Participants wanting further assistance with this are referred to the WBRA's network of partners depending upon their need. Additionally, the Small Business Development Center is also represented on the MCRWB to help better connect our workforce system with the resources available to small business enterprises.

(5) Please describe the Career Center system in your area, including:

- (i) How your Board will ensure the continuous improvement of eligible providers through the system and that such providers will meet the employment needs of local businesses, workers and job seekers;

Our region's two career centers work closely with the MCRWB to continuously improve all services, including the delivery of training through our eligible providers. To this end, we have a joint staff team that meets bi-monthly to review progress on key goals and measures and our Career Center/Adult Career Pathways committee utilizes a regional scorecard to help the committee review performance, including WIOA adult and dislocated workers going through training. Career center leadership is also directly overseeing the performance of contracted Individual Training Account (ITA) educational providers to ensure successful outcomes. According to regional standard operating procedures, only WIOA ITA applications that appear on the Statewide List of Eligible Training Service Providers/Courses will be considered by the MCRWB for initial approval locally, and the MCRWB has set our local performance measurement criteria in accordance with the MA DCS's criteria:

- (a) Quality programs related to in-demand industries and occupations as determined by the Local Board.
- (b) Training programs that lead to industry recognized credentials and certificates.
- (c) Documented performance meeting state minimums: Completion Rate: 70%; Entered Employment Rate: 60%; and Placement Wage: State minimum wage.

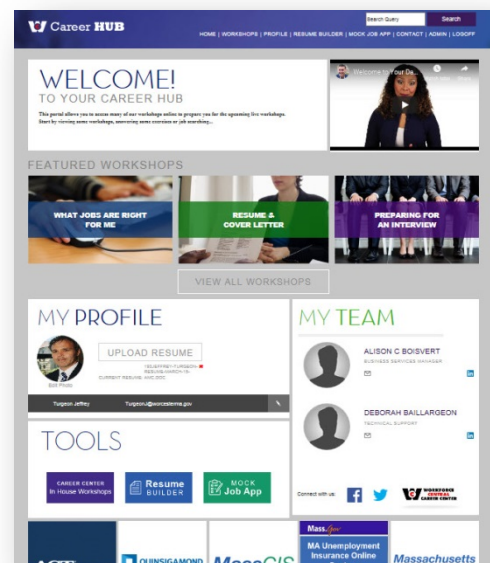
Additionally, the MCRWB has determined that in many industries ITA students who participate in training programs providing hands-on, work based training (internships/externships) have better opportunities for quality employment, including higher wages, more diverse employment opportunities, and higher retention rates, and furthermore, that training programs offered in-person (at least in part) lead to better training outcomes. Therefore, the MCRWB will grant priority to training programs that provide work-based

learning opportunities to ITA eligible customers appropriate for the job opportunities within the training related industry, as well as programs that offer in-person training. The MCRWB will also require the Training Plan development process to include Career Center staff informing customers that programs featuring externships in the field of training generally have higher job placement rates and therefore the availability of this component should be seriously considered during the selection process.

- (ii) How your Board will facilitate access to services provided through the Career Center system, including in remote areas, through the use of technology and other means;

Our region has attempted to be a leader in this field given the limited resources and authority we have on the local level to access and implement the use of technology, and to integrate it in to the mandated existing state technology based tools. Among the technology tools we use to help facilitate access to services includes:

- The utilization of the Career Readiness 101/WorkKeys online assessment and preparation platform. The region's career centers and several local WIOA Partners have established CRI/WorkKeys accounts to help our customers assess and improve their reading, math, and locating information skills. After a training workshop and member account set up, members may access this platform through the internet remotely.
- Adaptive tools; our career centers and WIOA Partners offer customers a variety of adaptive tools to help them access career services, including Height Adjustable Tables, ZoomText technology, Assistive Listening Devices, Scanners, Trackball Mouse, CapTel Phone, Large Print Keyboards and Large Print Hardcopy Workshop sheets.
- A virtual career center (CareerHub) to allow career center members to access job seeker and readiness tools including mini-workshop videos, an online resume builder, file cabinet, and application practice worksheets.
- Job Matching and Computer to Text Communications; as a byproduct of establishing our regional Referral Services Initiative, the career center initiated a review of the current Job Match function at our two regional



career centers and has helped lead a development team in establishing a new, more effective and efficient job matching program to better generate job leads for our career center customers which also takes advantage of new technology based staff tools, including the use of “computer to text” messaging by staff to communicate with job seekers via their smart phones.

- (iii) How entities within the Career Center system, including Career Center operators and partners, will comply with WIOA sec. 188, if applicable, and applicable provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) regarding the physical and programmatic accessibility of facilities, programs and services, technology, and materials for individuals with disabilities, including providing staff training and support for addressing the needs of individuals with disabilities;

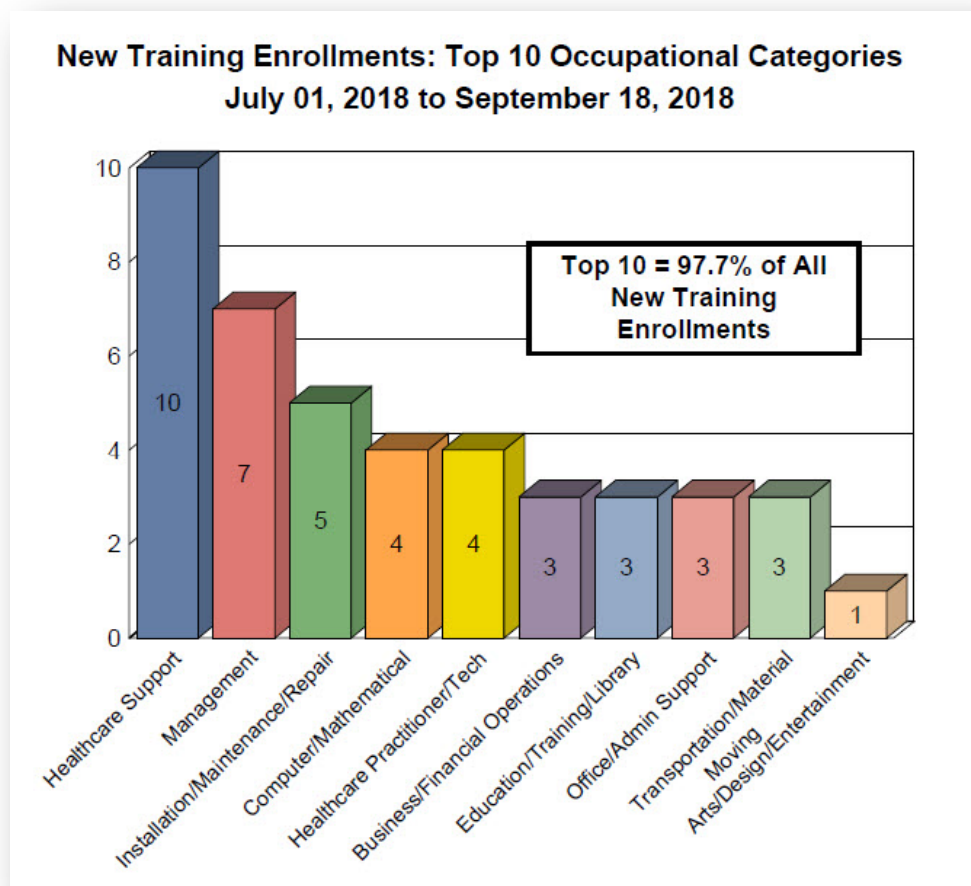
As noted above, our career centers and WIOA Partners offer customers a variety of adaptive tools to help them access career services, including Height Adjustable Tables, ZoomText technology, Assistive Listening Devices, Scanners, Trackball Mouse, CapTel Phone, Large Print Keyboards and Large Print Hardcopy Workshop sheets. The availability of these are monitored through the MCRWB’s annual review which includes an inspection of the building to insure adherence to ADA policies and assessment using the Subrecipient and Equal Opportunity Monitoring WIOA Section 188 Review Checklist.

- (iv) The roles and resource contributions of your partners – how are these relationships sustained and kept productive;

Maintaining productive and positive relationships with partners is a challenge, especially in times of decreasing resources. Additionally, staff turnover, competing agendas, and perceived threats to authority can dampen enthusiasm for collaboration. Our partnerships are maintained through ongoing and open communication wedded to a regional structure that facilitates this communication; namely, monthly WIOA Partner Leadership Council meetings, bi-monthly MCRWB committee meetings and regional MassHire BizWorks meetings, and quarterly MCRWB full board meetings. Additionally, use of written agreements, shared data tools, email and an online peer to peer platform are intended to keep communications strong and clear. Resource contributions have largely been negotiated on the state level but local level discussions and planning has aided in this effort and has helped to create a shared understanding of the value each partner brings to the overall regional system.

- (6) Please provide a description and assessment of the type and availability of adult and dislocated worker employment and training activities in your local area.

WIOA Adult and Dislocated Worker customers at the region's career centers have a large number of potential trainings that they may take advantage of; a review of the training providers listed on the MA JobQuest for our region total 1,196, including numerous locally-based training providers such as Quinsigamond Community College, Worcester Polytechnic Institute, the Massachusetts Manufacturing Extension Partnership, the Fieldstone School, and many more.



A review of training enrollments for FY 19 through October, 2018 indicates healthcare, management, maintenance/repair, and computer/mathematical trainings to be the most popular enrollments.

Performance outcomes FY 19 year to date indicate that the region is doing well in most categories and in comparison with state averages.

FY18 QUARTER ENDING JUNE 30, 2018															
TABLE 2 - ADULT EXIT AND OUTCOME SUMMARY															
WORKFORCE AREA	Total Exits			Entered Employments			Exclusions	E.E. Rate at Exit		Average Wage			Credentials		
	Annual Plan	YTD Actual	% of Plan	Annual Plan	YTD Actual	% of Plan	YTD Actual	Annual Plan	YTD Actual	Annual Plan	YTD Actual	% of Goal	Annual Plan	YTD Actual	% of Goal
Central Mass	136	108	79%	116	83	72%	7	85%	82%	\$15.00	\$17.11	114%	61	73	119%
STATE TOTALS	1,245	1,310	105%	1,019	850	83%	31	82%	66%	\$13.11	\$15.22	116%	759	772	101%
Comparison			-24%			-9%			18%			2%			18%

TAB 6 - WIOA TITLE I PARTICIPANT SUMMARIES FY18 QUARTER ENDING JUNE 30, 2018															
TABLE 5 - DISLOCATED WORKER EXIT & OUTCOME SUMMARY															
WORKFORCE AREA	Total Exits			Entered Employments			Exclusions	E.E. Rate at Exit		Average Wage			Credentials		
	Annual Plan	YTD Actual	% of Plan	Annual Plan	YTD Actual	% of Plan	YTD Actual	Annual Plan	YTD Actual	Annual Plan	YTD Actual	% of Goal	Annual Plan	YTD Actual	% of Goal
Central Mass	194	169	87%	165	151	92%	6	85%	93%	\$17.75	\$24.35	137%	71	153	215%
STATE TOTALS	2,268	2,347	103%	1,908	1,584	83%	50	84%	69%	\$19.62	\$24.77	126%	1,135	1,419	125%
Comparison			-16%			9%			24%			9%			90%

- (7) Describe how your Board will coordinate workforce investment activities carried out in the local area with statewide rapid response activities.

The MCRWB, together with our career centers and other WIOA and economic development partners, meet bi-monthly as part of our regional MassHire BizWorks group lead by the MA Rapid Response unit. This group ensures the flow of relevant information about business service trends, labor market information, new programs and business incentives, etc. In order to better integrate and act upon the information gathered in real time by staff working with businesses, we have also established a business services online peer to peer network group using an online platform. Rapid Response is also represented on the MCRWB and MCRWB committees.

- (8) Please provide a description and assessment of the type and availability of youth workforce investment activities in your area including activities for youth who are individuals with disabilities, which must include an identification of successful models of such activities.
- Please also provide a description of youth workforce investment activity coordination with the Department of Transitional Assistance, Massachusetts Rehabilitation Commission, and Massachusetts Commission for the Blind.

The following programs were approved by the Youth Workforce Investment Council and the MassHire Central Region Workforce Board for Fiscal Year 2019. These WIOA Youth programs prioritize an integrated service delivery system that supports qualitative academic and career pathway certificate training programs with attainment of a state recognized credential and positive outcome. The programs approved were the Fieldstone School, LLC, Youth Opportunities Upheld, Inc., and the Worcester Community Action Council. A fourth program by Training Resources of America was conditionally approved should our regional allocation match the funding received last year, however, an approximate 13% cut in WIOA funding precluded us from moving forward with this vendor. All vendors offer services to youth with disabilities and integrate them according to relevant regulations and share best practices of these efforts with each other through the MCRWB Youth Workforce Investment Council and the regional monthly youth vendor meetings. Our WIOA Youth Workforce investment Council also includes representatives from the disability community including the Worcester Public Schools Transitions Program, the MA Commission for the Blind, Easter Seals, and partner programs are invited to participate in professional development activities relating to serving people with disabilities including and not limited to training on mental health first aid, integration of people with disabilities into youth development programs, and an introduction



to services available from the MA Rehabilitation Commission.

- (9) Please explain how your Local Board will coordinate relevant secondary and postsecondary education programs and activities with education and workforce investment activities to coordinate strategies, enhance services, and avoid duplication of services.

As noted in previous responses, our region utilizes several groups, committees and workgroups to coordinate relevant secondary and postsecondary education programs and activities with education and workforce investment activities. These include the MCRWB full Board, the Adult Career Pathways Committee, the Youth Workforce Investment Council, the WIOA Partner Leadership Council, and the MassHire BizWorks regional team. These groups all seek to coordinate strategies, enhance services, and avoid duplication of services.

- (10) How will your Board coordinate WIOA title I workforce investment activities with the provision of transportation and other appropriate supportive services in the local area? Please also describe how other programs and services in your local area are leveraged to compliant workforce investment activities.

Our region's career centers coordinate WIOA title I workforce investment activities with the provision of transportation and other appropriate supportive services in the local area utilizing resources set aside for support services (including transportation support) for eligible participants identified and served through the career centers. Additionally, customers being served jointly with other WIOA Partners may be referred to transportation and other appropriate support services available through our Partners by initiating a request through our WIOA Partner joint case-management group.

- (11) What plans, assurances, and strategies do you have in place for maximizing coordination, improving service delivery, and avoiding duplication of Wagner-Peyser Act (29 U.S.C. 49 et seq.) services and other services provided through the Career Center delivery system?

As noted previously, the MCRWB has a detailed MOU with our WIOA Partners for maximizing coordination, improving service delivery, and avoiding duplication of Wagner-Peyser Act services and other services provided through the Career Center delivery system in our region.

- (12) How will career and training services, required under WIOA, be provided to Migrant Seasonal Farm Workers (MSFWs) through the Career Center(s)?

Our region's career center staff, along with our other Regional Partners have met with representatives of the Massachusetts Migrant Farm Worker program to discuss the resources available to existing or potential agricultural workers and their families and career center staff

have also been instructed on how to process job positions from farms seeking harvest workers to conduct the various duties required for harvesting and maintaining fruit and vegetable crops (H-2A job orders) that are posted by the Department of Career Services Central office at the Hurley Building in Boston. Career center staff are aware that once they receive the application from the employer how to refer people for these positions in a timely manner.

- (13) How will the Board coordinate WIOA title I workforce investment activities with adult education and literacy activities under WIOA title II? This description must include how the Board will carry out the review of local applications submitted under title II consistent with WIOA secs. 107(d)(11)(A) and (B)(i) and WIOA sec. 232:

Each eligible provider desiring a grant or contract from an eligible agency shall submit an application to the eligible agency containing such information and assurances as the eligible agency may require, including a description of –

1. of how funds awarded under this title will be spent consistent with the requirements of this title;
2. any cooperative arrangements the eligible provider has with other agencies, institutions, or organizations for the delivery of adult education and literacy activities;
3. how the eligible provider will provide services in alignment with the local plan under section 108, including how such provider will promote concurrent enrollment in programs and activities under title I, as appropriate;
4. how the eligible provider will meet the State adjusted levels of performance described in section 116(b)(3), including how such provider will collect data to report on such performance indicators;
5. how the eligible provider will fulfill Career Center partner responsibilities as described in section 121(b)(1)(A), as appropriate;
6. how the eligible provider will provide services in a manner that meets
  - a. the needs of eligible individuals; and
7. information that addresses the considerations described under section
  - a. 231(e), as applicable.

The MCRWB also coordinates with our WIOA Title I Adult Basic Education and Literacy providers through our regional WIOA Partner Leadership Council, and a representative of these providers is out-stationed at our MassHire Worcester Career Center to provide increased access to information regarding program offerings and opportunities. An MCRWB representative is also part of the MA Department of Elementary and Secondary Education's Adult and Community Learning Services (ACLS) integrated education and training workforce pathways request for proposal review team and coordinates youth programming regionally with the MCRWB's Youth Workforce Investment Council and Adult Career Pathways committee.

- (14) Provide copies of executed cooperative agreements, MOUs, ISAs, or other agreements between required partners which define how all local service providers, including additional providers, will carry out the requirements for integration of and access to the entire set of services available in your local Career Center delivery system. This includes cooperative agreements (as defined in WIOA sec. 107(d)(11)) between the Board or other local entities described in WIOA sec. 101(a)(11)(B) of the Rehabilitation Act of 1973 (29 U.S.C. 721(a)(11)(B)) and the local office of a designated State agency or designated State unit administering programs carried out under title I of the Rehabilitation Act (29 U.S.C. 720 et seq.) (other than sec. 112 or part C of that title (29 U.S.C. 732, 741) and subject to sec. 121(f)) in accordance with sec. 101(a)(11) of the Rehabilitation Act (29 U.S.C. 721(a)(11)) with respect to efforts that will enhance the provision of services to individuals with disabilities and to other individuals, such as cross training of staff, technical assistance, use and sharing of information, cooperative efforts with businesses, and other efforts at cooperation, collaboration, and coordination.

Please see the attached signed regional WIOA Partner Memorandum of Understanding and its related attachments describing how our region's service providers will carry out the requirements for integration of and access to the entire set of services available in our local Career Center delivery system, including efforts to enhance the provision of services to individuals with disabilities and to other individuals, such as cross training of staff, technical assistance, use and sharing of information, cooperative efforts with businesses, and other efforts at cooperation, collaboration, and coordination.

Describe how the Local Board/Career Center intends to build upon/increase collaboration with existing partners and in establishing new partnerships with local service providers (including any approximate timelines for establishing agreements or building upon existing agreements). *(Note: There is a statewide collaborative agreement in place between DCS and the New England Farm Workers' Council (NEFWC), the WIOA Sec. 167 Grantee. A copy of the agreement will be included as part of the consolidated State Plan).*

The MCRWB intends to increase collaboration with existing partners and establish new partnerships with local service providers through referrals from our large network of existing partners. The Board is seeking ways to address the priority areas addressed in our regional blueprint and is thus reaching out to potential new partners including local and regional economic development officials, employers and employer groups, and community-based organizations that serve people in need of workforce development assistance. This includes organizations such as the Gavin Foundation serving people in recovery from opioid addiction.

(15) Please provide the name and contact information of your Fiscal Agent.

Ms. Janice Ryan Weekes  
MassHire Worcester Career Center  
340 Main Street; Suite 400  
Worcester, MA 01608

(508)373-7628  
WeekesJ@masshirecentralcc.com

(16) Please detail the competitive process that will be used to award the sub grants and contracts for WIOA title I activities.

The MCRWB and our region's career centers are administrative units of the City of Worcester and therefore follow M.G.L. c. 30B (Chapter 30B) for purchases and awarding of sub-grants and contracts for WIOA title I activities.

(17) Please provide the local levels of performance negotiated with the Governor and chief elected official consistent with WIOA sec. 116(c), to be used to measure the performance of your local area and to be used by the Local Board for measuring the performance of your local fiscal agent (where appropriate), eligible providers under WIOA title I subtitle B, and the Career Center system in the local area.

Local Boards may insert or provide a link to requested performance goals.

WIOA ADULT MEASURES	FY 19 Goal
Employment Q2	86%
Employment Q4	78%
Median Earnings Q2	\$5,200
Credential Rate	71%
WIOA DISLOCATED WORKER MEASURES	
Employment Q2	86%
Employment Q4	85%
Median Earnings Q2	\$7,700
Credential Rate	60%
WIOA YOUTH MEASURES	
Employment/Education Q2	80.5%
Employment/Education Q4	73%
Median Earnings Q2	
Credential Rate	70.5%

(18) What are the actions and activities that support the local boards continued status as a high-performance workforce board?

- a). What trainings are applicable to Board members?
- b). How do business Board members contribute to workforce development in your region?
- c). How does your Board support the business services in the career centers?
- d). To what extent does inter-/intra-Board collaboration result in positive outcomes for job-seekers and businesses?

The MCRWB utilizes numerous actions and activities that support our status as a high performing workforce board. These include annual training on state conflict of interest regulations, including the Commonwealth's online training and certification, and members also receive quarterly updates regarding MCRWB programming. MCRWB business members participate in full board and committee meetings, as well as regional planning efforts, to help provide feedback on the needs of local businesses and business trends relevant to the workforce system. They also often participate as partners in career training projects and assists with project design and curriculum development. An example of this includes recent MCRWB efforts to expand training in pharmacy technicians. To foster this, an MCRWB member representing CVS donated training curriculum materials and helped arrange guest speakers to the class and worksite visits. They also sponsored the program as a pre-apprentice program through their Registered Apprentice.

As noted previously, our region's career centers, in partnership with the MCRWB, have implemented an expanded business services candidate referral process to better serve our region's businesses. This process includes a redesign of career center staffing to allow support for the expanded candidate referral process. This redesign was spearheaded by a local private foundation grant received by the board and overseen by a special joint committee, which has now become a continuous improvement group.

The MCRWB is also extensively involved with inter-board collaborations. The MCRWB worked closely with colleagues at the MassHire North Central Workforce Board to develop and implement our regional blueprint and is also working closely with these neighbors on the aforementioned MassHire BizWorks regional business support group, and several career pathway programs such as the pharmacy technician program sponsored by CVS, manufacturing and healthcare training consortia, as well as regional STEM initiatives, to name but a few. In addition to this, the MCRWB has worked closely with our board colleagues through the MA Workforce Board Association (now the MA Workforce Association), to share information regarding best practices in program administration and delivery, joint project and policy development, and support for shared outreach efforts.

- (19) How will training services outlined in WIOA sec. 134 be provided through the use of individual training accounts, including, if contracts for training services will be used, how the use of such contracts will be coordinated with the use of individual training accounts under that chapter, and how your

Board will ensure informed customer choice in the selection of training programs regardless of how the training services are to be provided.

The MCRWB works closely with our region's career centers to ensure the effective utilization of our WIOA resources, including the allocation of training funds through our Individual Training Account (ITA) funding. To this end, the career center has established a process that ensures customer choice while also guiding our members through activities designed to make them informed consumers. This process includes a Training Information Meeting Session (TIMS) to education potential ITA customers on program eligibility as well as the steps that are needed to make an informed and effective choice of training program and vendor. Members then meet with a WIOA staff member to review the eligibility documentation and to guide the labor market research and training program research that must be completed in order to apply for ITA funding support. The member is then further guided by their WIOA counselor to complete the necessary training application and enrollment forms and is supported through their enrollment period and post-graduation placement phase to help them maximize their career success. At this time, the MCRWB has not utilized group/cohort training contracts with vendors but is exploring the use of funds for this purpose when a significant portion of the training may be covered by employer partners in accordance with WIOA regulations.

(20) Please describe the local area strategy and service plans for utilization of the following work-based training models:

- a. On-the-Job Training, including use of the Commonwealth's waiver to provide up to 90% employee wage reimbursement to businesses with fewer than 50 employees

Our region's career centers have promoted On-the-Job training as a strategy to support employment for priority populations with the businesses they serve. The region's Business Services Representatives are aware of this opportunity through their MassHire BizWorks training and make this information available to employers during their discussions with them. Additionally, the career centers have trained a staff person to serve as regional On-the-Job Training expert, helping to support the development of these arrangements for employers and their hires.

- b. Apprenticeship

The MCRWB has identified apprenticeship as a useful approach to advancing the skills of our region's workforce. To this end we have introduced Registered Apprenticeship to numerous local employers and have helped establish three new Registered Apprenticeship programs in our region, two in healthcare (Center for Health Impact, CVS), and diesel technician (Tri State Truck), and have worked with area Registered Apprenticeship sponsors to help establish registered pre-apprentice trainings in community health worker, pharmacy technician, diesel

technician, and construction. We have also been a member of the State's apprenticeship advisory committee and are a supporting partner on the Federally-funded Massachusetts Apprenticeship Initiative. We have also held discussions of apprenticeship with State officials at past board meetings.

c. Incumbent Worker Training

The MCRWB and our career centers seek to support incumbent worker training as a means to supporting business growth and worker advancement. The MCRWB has led and been a supporting partner in several State-funded Workforce Training Fund Program consortium projects and provides local feedback on project applications from within our region to State program officials. Our career center staff also promote the Workforce Training Fund Program to area employers when discussing worker retention and skills development.

d. Work Experiences (paid or unpaid)

Our region's career centers currently offer a program, Volunteer Connections, that helps job seekers understand the value of volunteering to gain recent, relevant work experience to aid them in their job search or career advancement. Career Center staff provide customers an overview of the volunteer process and relevant regulations and information about how to determine potential volunteer opportunities that may be a good fit for their needs and interests as well as help in identifying non-profit organization contact information to assist them in making a connection. MassHire Central Workforce Board's Youth programs also utilize a minimum of 20% of their allocation toward comprehensive work experience.

- e. Transitional jobs (§ 680.190 – *one that provides a time-limited work experience, that is wage-paid and subsidized, and is in the public, private, or non-profit sectors for those individuals with barriers to employment who are chronically unemployed or have inconsistent work history, as determined by the Local Board. These jobs are designed to enable an individual to establish a work history, demonstrate work success in an employee-employer relationship, and develop the skills that lead to unsubsidized employment*).

The MCRWB and our career centers have included the use of subsidized time-limited work experience in some of the career pathways projects we operate where funding has allowed, including the Access To Recovery program serving people in drug addiction recovery. We are also examining the utilization of this approach to other programs for adult job seekers but presently only have a program to help facilitate the use of volunteer work with local non-profits for job seekers to gain recent relevant experience to better position themselves for career advancement while also giving back to their community. Furthermore the

MCRWB and our career centers have partnered with a local community based organization to establish a framework that would allow for paid time-limited work experience but has not yet implemented this framework.

- f. Online remediation tools (such as WorkKeys Curriculum) for OJT/apprenticeship screening in support of cultivating and demonstrating workplace competencies.
  - i. Does the local area utilize the National Career Readiness Curriculum (NCRC) to measure job-seekers work ethic and discipline, basic skills abilities, and job-ready qualifications?

The MCRWB and our career centers have invested in the use of online remediation tools including the Career Readiness Initiative/WorkKeys which is offered through our two career centers as well as a variety of our WIOA Partners which can be utilized for OJT/apprenticeship screening in support of cultivating and demonstrating workplace competencies. Our career centers are working with the MCRWB to determine if they should utilize the NCRC as a measurement of job-seekers work ethic and discipline, basic skills abilities, and job-ready qualifications.

- (21) Please describe the process used by your Board, consistent with WIOA sec. 108(d), to provide up to a 30-day public comment period prior to submission of the plan, including an opportunity to have input into the development of your local plan, particularly for representatives of businesses, education, and labor organizations.

This plan has been developed utilizing information and data gathered through our board and committees and our regional blueprint development process. This plan will be posted on our website and released electronically through our social media platforms (Linked In, Twitter, Facebook) and our electronic newsletter to inform the public of the 30 day public comment period prior to submission and allow further input from the public, including representatives of businesses, education, and labor organizations.

- a). make available copies of a proposed local plan to the public through electronic and other means, such as public hearings and local news media;

As noted above, the plan will be posted on our website and distributed electronically through our social media platforms (Linked In, Twitter, and Facebook) and our electronic mailing distribution list.

- b). allow members of the public to submit comments, not later than the end Of the 30-day period beginning on the date on which the proposed local plan is made available;



The MCRWB will not allow members of the public to submit comments later than the end Of the 30-day period beginning on the date on which the proposed local plan is made available.

c). include with the local plan submitted to the Governor any such comments that represent disagreement with the plan.

The MCRWB will include with the local plan submitted to the Governor any such comments that represent disagreement with the plan (see attachment 4).

(22) Describe how your Career Centers are implementing and transitioning to an integrated, technology-enabled intake and case management information system for programs carried out under WIOA and by system partners.

The MCRWB, together with our career center operator, has been studying the best method(s) to transition to an integrated, technology-enabled intake and case management information system and has been significantly involved in a State-led work group dedicated to the design and implementation of this effort. Plans for the design and functionality of such a system have been created with training vendors through ITSC and we are now awaiting further guidance from State officials in order to finalize implementation. Until this is implemented, we have attempted to create a local system that utilizes the limited technology and funding available to us on the local level; this includes the creation of a shared WIOA Partner desktop staff referral reference guide that is offered electronically to all partner staff (see the attached WIOA MOU attachment), and has also established a weekly regional joint case management meeting conducted remotely through telephonic means. WIOA Partner staff have also been given access to our regional virtual career center (CareerHub) to share service delivery and coordination through this portal. Unfortunately, the region was not given the access needed to integrate the CareerHub with our state MOSES data system, so its functionality as a joint tool remains limited. We have also sought to utilize the State's PACE online learning platform to offer joint WIOA Partner staff training on topics relevant to shared case management, but this access has not been forthcoming to those outside of specific State agencies.

(23) What is the direction given by the Governor and your local Board to the career center operator to ensure priority for adult career and training services will be given to recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient consistent with WIOA sec. 134(c)(3)(E) and § 680.600 –

The direction given by Governor Baker for priority of service for Veterans and recipients of public assistance and other low-income individuals, and individuals who are basic skills deficient may be found at <https://www.mass.gov/service-details/priority-of-service-for-veterans>, as well as in the Massachusetts State Plan: <https://www.mass.gov/files/documents/2018/02/09/ma-wioa-state-plan-final-4-7-16.pdf>

Please describe the local board's policy and process related to Priority of Service for adult career and training services for recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient (100 DCS 08-116).

The MCRWB and our region's career centers follow the guidance set forth by the Commonwealth related to Priority of Service for adult career and training services for our nation's Veterans and recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient (see attachment 5: SOP for priority of service). MCRWB and Career center staff determine eligibility for their respective programs and services following this policy when identifying access and enrollment.

(24) Please describe the local policy and process that ensures priority for adult career and training services is given to recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient consistent with WIOA sec. 134(c)(3)(E), § 680.600 and 100 DCS 18.101.1 (*Attachment C*) in the absence of a priority of services policy.

- Veterans and eligible spouses
- Recipients of public assistance
- Other low-income individuals
- Individuals who are basic skills deficient

The Local Board may establish a process that also gives priority to other individuals eligible to receive such services outside the groups given priority under WIOA, provided that it is consistent with the priority of service for Veterans. Please note the local policy and process must be consistent with WIOA sec. 134(c)(3)(E) and § 680.600 in the absence of a priority of service policy.

As stated above, the MCRWB and our region's career centers follow the guidance set forth by the Commonwealth related to Priority of Service for adult career and training services for our nation's Veterans and recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient (see attached SOP for priority of service). MCRWB and career center staff determine eligibility for their respective programs and services following this policy when identifying access and enrollment.

**(c) Your local plan must include any additional information required by the Governor.** *[Please note the State plan template item 24 moves directly to "c" without items "a" or "b"]*

This plan includes all additional information required by the Governor based upon the contents of MassHire Department of Career Services issuance 100 DCS 04.105.1 issued on

11/21/2018.

**(d) Your local plan must identify the portions that the Governor has designated as appropriate for common response in the regional plan where there is a shared regional responsibility, as permitted by § 679.540(b):**

The Governor may issue regional planning guidance that allows Local Boards and chief elected officials in a planning region to address any local plan requirements through the regional plan where there is a shared regional responsibility.

Incorporate anything from your Regional Plan content as appropriate.

This plan includes information regarding common response according to our understanding of the items that the Governor has designated as appropriate for common response in our regional plan where there is a shared regional responsibility and we have therefore endeavored to include in this plan items from our regional workforce blueprint as appropriate.

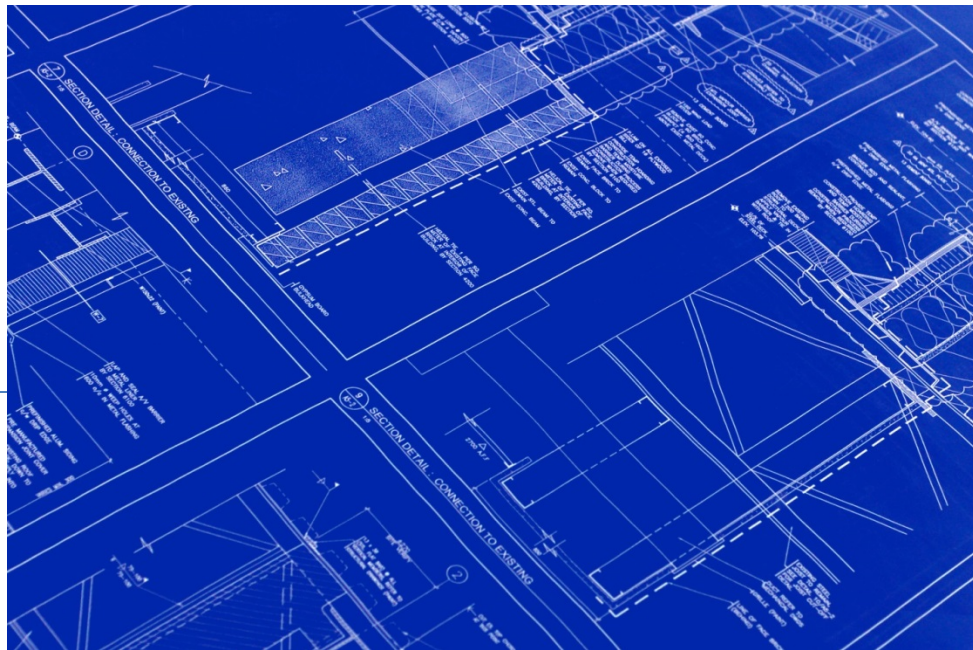
**(e) Comments submitted during the public comment period that represent disagreement with the plan are required to be included with your local plan.**

Comments submitted during the public comment period that represent disagreement with this plan are included with this local plan (see attachment 4).

# The Central MA Regional Workforce Blueprint

---

2018-2022



March, 2018



## Introduction

The federal Workforce Innovation and Opportunity Act (WIOA) was signed into law on July 22, 2014, and is the first legislative reform of the public workforce system in fifteen years. WIOA supersedes the Workforce Investment Act of 1998 and retains and amends the Adult Education and Family Literacy Act, the Wagner-Peyser Act, and the Rehabilitation Act of 1973, and establishes the publicly-funded national network of Federal, State, regional, and local agencies and organizations that provide a range of employment, education, training, and related services and supports to help all jobseekers secure good jobs while providing businesses with the skilled workers they need to compete in the global economy.

Among other requirements, WIOA calls for local regions to develop strategies and shared service models among the federally-funded partners, including;

- **The Adult Program (Title I of WIOA)**, as part of the Department of Career Services (DCS), Executive Office of Labor and Workforce Development (EOLWD);
- **The Dislocated Worker Program (Title I)**, as part of the Department of Career Services (DCS), EOLWD;
- **Trade Adjustment Assistance for Workers Programs** (Activities authorized under chapter 2 of Title II of the Trade Act of 1974 (19 U.S.C. 2271 et seq.)), as part of DCS, EOLWD;
- **Jobs for Veterans State Grants Program** (Programs authorized under 38, U.S.C. 4100 et seq.) as part of DCS, EOLWD;
- **The Wagner—Peyser Act Program** (Wagner—Peyser Act, as amended by Title III), as part of DCS, EOLWD; and
- **The Youth Program (Title I)**, as part of the Department of Career Services (DCS), EOLWD;
- **The Adult Education and Family Literacy Act Program** (Title II), as part of Adult and Community Learning Services (ACLS), Department of Elementary and Secondary Education (DESE) Executive Office of Education (EOE);
- **The Vocational Rehabilitation Program** (Title I of the Rehabilitation Act of 1973, as amended by Title IV), as part of the Massachusetts Rehabilitation Commission (MRC) and Massachusetts Commission for the Blind (MCB), Executive Office of Health and Human Services (EOHHS).
- **Federal—state unemployment compensation program**, as part of the Department of Unemployment Assistance (DUA), EOLWD;
- **Temporary Assistance for Needy Families Program** (42 U.S.C. 601 et seq.) as part of Department of Transitional Assistance (DTA), EOHHS;
- **Employment and Training Programs under the Supplemental Nutrition Assistance Program**, (Programs authorized under section 6(d)(4) of the Food and Nutrition Act of 2008 (7 U.S.C.2015(d)(4))), as part of DTA, EOHHS and

- **Senior Community Service Employment Program** (Programs authorized under title V of the Older Americans Act of 1965 (42 U.S.C. 3056 et seq.)), as part of the Executive Office of Elder Affairs (EOEA).

To accomplish this, local Workforce Development Boards have convened their local partner representatives to establish a Memorandum of Understanding (MOU) detailing service referrals and delivery, data sharing procedures, Career-Center operations, and career pathway supports.

As part of WIOA, the Governor of each State is required to submit a Unified or Combined State Plan to the U.S. Secretary of Labor that outlines a four-year workforce development strategy for the State's workforce development system. As detailed in the Commonwealth's WIOA State Plan, the Baker Administration has launched several initiatives to better coordinate the broadly defined workforce system with the needs of business as well as focus on expanding the impact on job outcomes for individuals with barriers to employment. One of these initiatives is the Workforce Skills Cabinet, which was created to align the resources of the Executive Office of Labor and Workforce Development, the Executive Office of Education and the Executive Office of Housing and Development – the State agencies that administer the major federal and state programs for job seekers and employers.

Through the Workforce Skills Cabinet, the Commonwealth has established a regional planning process to align the priorities of each region for the agencies within the Workforce Skills Cabinet's three secretariats. In this way, the Commonwealth is utilizing the required WIOA Regional Planning process to create this new, integrated regional planning process across the economic, education and workforce Secretariats.

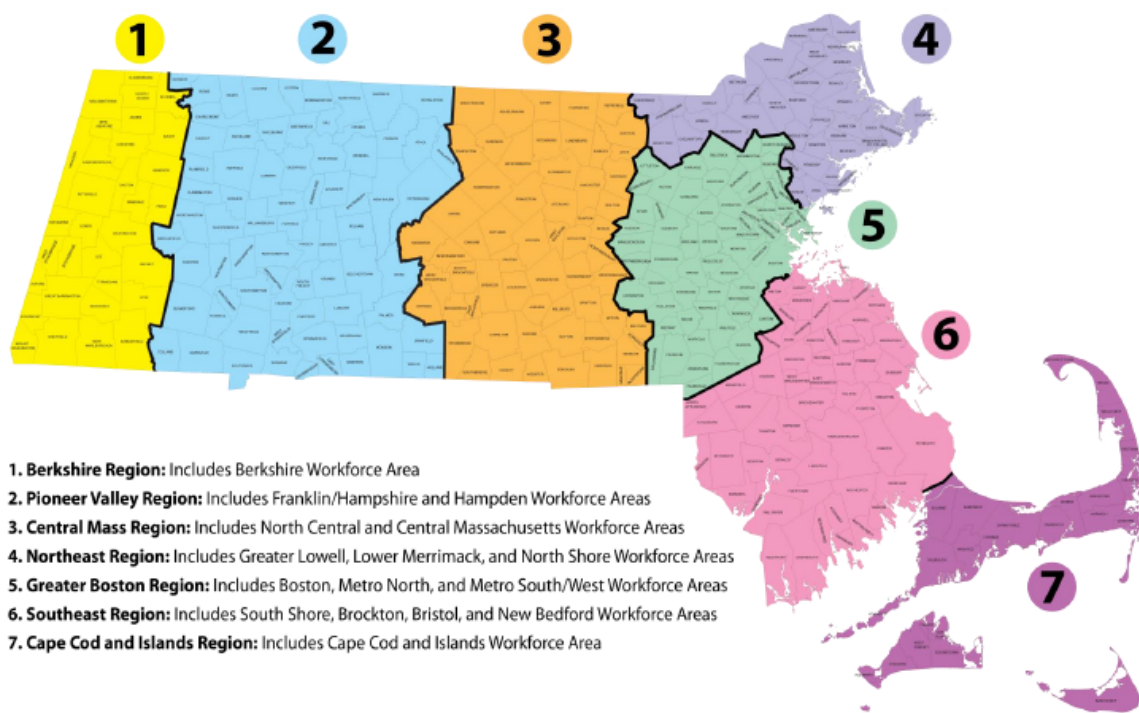
On a regional basis, this process seeks to scale up regional workforce development models that provide workers with the skills employers demand. The process is designed to ensure that regional employers, educators, and workforce training officials are coordinated in a way that creates strong talent pipelines for in-demand jobs.

The purpose of the regional planning under the Workforce Skills Cabinet and WIOA is to use the same regional boundaries between economic development, workforce, education and key partners. Each region has therefore been asked to identify business demand for skills, create regional strategies, and align existing resources to this process. The goal is to ensure that regional employers, educators, and workforce training officials are coordinated in a way that creates strong talent pipelines, for both middle-skilled and highly skilled jobs. The regional planning will support the development of cross-secretariat partnerships formed to support sector initiatives/career pathway initiatives that includes education and training, credential attainment, work-based learning (OJTs or apprenticeships), etc.

Local Workforce Development Boards (working as multi-region partners) were tasked with convening regional leaders in partnership with education and economic development partners to coordinate strategic workforce priorities, activities, and performance metrics (see attachment 1: Regional Planning Context Diagram).

The Workforce Skills Cabinet combined the Commonwealth's 16 workforce development regions into seven Workforce Skills Cabinet Planning regions:

### Regional Structure – Workforce Skills Cabinet Planning Regions



Specifically, the goals of each region were to:

- Identify the growing industries and occupations to be prioritized by system partners that will assist in the economic growth of the region.
- Develop a joint set of action steps to address skills gaps within these industries/occupations.
- Align and drive programming and service delivery across the three secretariats to meet the needs of the priority industries/occupations.
- Help more residents gain the credentials, education and job skills needed for successful careers within high-demand career pipelines.

The following individuals were invited to be a part of the regional planning process<sup>1</sup>:

<b>Individual Name</b>	<b>Individual Title</b>	<b>Organization Name</b>
<b>Joshua Froimson</b>	Manager, Business Excellence	AbbVie
<b>Janet Pierce</b>	Executive Director	Central MA Regional Planning Commission
<b>Lauren Morano</b>	Program Manager	Central MA Workforce Investment Board
<b>Jeffrey Turgeon</b>	Executive Director	Central MA Workforce Investment Board
<b>Jeannie Hebert</b>	President and CEO	Central Regional EDA Partnership
<b>Mary Jo Bohart</b>	Director, Economic Development	City of Fitchburg
<b>Maribel Cruz</b>	Economic Development Coordinator	City of Gardner
<b>Lisa Marrone</b>	Economic Development Coordinator	City of Leominster
<b>Sue Mailman</b>	President	Coghlin Electrical Contractors
<b>Ashley Armstrong</b>	Contract Manager, Employment Services Program	Department of Transitional Assistance
<b>Joyce Clemence</b>	Director, Southbridge Office	Department of Transitional Assistance
<b>Andre Ravenelle</b>	Superintendent	Fitchburg Public Schools
<b>Peter Milano</b>	Senior Director, Business Development	Mass. Office of Business Development
<b>Glenn Eaton</b>	Executive Director	Montachusett Regional Planning Commission

<sup>1</sup> Participation among invited members varied throughout the planning process



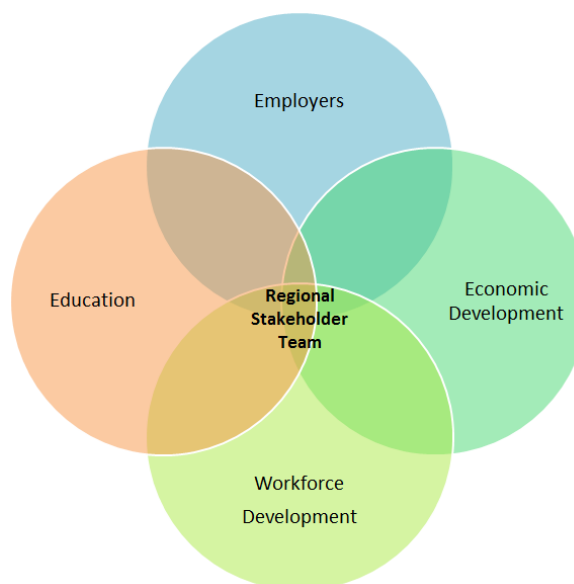
<b>Sheila Harrity</b>	Superintendent	Montachusett Regional Vocational School
<b>Rachel Frick Cardelle</b>	Interim Vice President, Lifelong Learning and Workforce Development	Mount Wachusett Community College
<b>Joseph Stiso</b>	Vice President for Planning, Development and Institutional Research	Mount Wachusett Community College
<b>Veronica Guay</b>	Assistant Dean	Mount Wachusett Community College
<b>Roy Nascimento</b>	President and CEO	North Central MA Chamber of Commerce
<b>Penny Doolittle</b>	Deputy Director	North Central MA Workforce Investment Board
<b>Tim Sappington</b>	Executive Director	North Central MA Workforce Investment Board
<b>Paul Morano</b>	Assistant Chief Development Officer – Business and Community Development	City of Worcester, Executive Office of Economic Development
<b>Gail Carberry*</b>	President	Quinsigamond Community College
<b>Robin Hooper</b>	Community Life Senior Manager	The Community Builders, Inc.
<b>Jil Wonoski</b>	Marketing Consultant	Tri-State Truck Center
<b>Tim Murray</b>	President and CEO	Worcester Chamber of Commerce
<b>Kelsey Lamoureux</b>	Director	Worcester Jobs Fund
<b>Karen Pelletier</b>	Director of Higher Ed-Business Partnership	Worcester Regional Chamber of Commerce

<b>Russ Pottle</b>	Dean, School of Humanities and Social Sciences	Worcester State University
<b>Linda Larrivee</b>	Dean, School of Education, Health and Natural Sciences	Worcester State University
<b>Kyle Brenner</b>	Principal	Worcester Technical High School
<b>Carlene Campanale</b>	Deputy Director	Workforce Central Career Center

*\*President Carberry retired from Quinsigamond Community College during the planning process*

### **Description of the Regional Planning process:**

As noted previously, the Central MA region consists of the Central MA and North Central MA Workforce Development Areas. The two local workforce development boards, the Central MA Workforce Investment Board (CMWIB) and the North Central MA Workforce Investment Board (NCMWIB), have fully embraced the concept of collaborative regional workforce planning and have assembled a strong and diverse team of stakeholder representatives from private industry, education, workforce development, and economic development. The region has conducted three full team planning sessions since the start of the planning process (April, July, October) and during these sessions the stakeholders have reviewed regional population demographics, labor market information, and the additional data necessary to confirm industry priorities and supply gaps in our region, including the results of a survey conducted specifically for use in the planning process (see attachment 2: Business Survey). This survey was sent to over 550 of the region's businesses by the two Workforce Development Boards and on their behalf by the regions' three One-Stop Career Center and local Chamber of Commerce partners. Seventy-three businesses responded to the survey, yielding detailed information regarding their priorities, challenges, and needs. These results were analyzed and discussed at the third regional planning session.

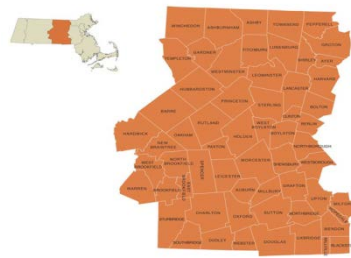


The planning team also established a Regional Planning Core Team, consisting of representatives of the two workforce development boards, education (Mount Wachusett Community College), and economic development (City of Worcester). This core team has met several times over the same period to assist the full team with refining the population and labor market data used to make final decisions about priority industry sectors, priority occupations within those sectors, educational opportunities and economic development issues. During this time we have also completed the administrative tasks associated with the planning process, including development of the project budget and scope of work, as well as our core team Memorandum of Understanding outlining our project staffing and work plan.

The core team developed a mid-point presentation indicating preliminary planning outcomes and initial outlines of strategies and goals. This presentation was delivered publicly on October 25<sup>th</sup>, allowing regional stakeholders and interested members of the public an opportunity to view and share their feedback with the core team. Following this, the core team also developed a summary planning presentation that was shared with a statewide group of workforce peers and staff from the three Secretariats in mid-November and, following further refinement, the presentation was shared with the three Secretariats themselves and selected staff on December 11, 2017. Feedback from all of these sessions has been used to guide the development and refinement of this document.

### **Description of the current state of our region:**

The Central MA region consists of 61 communities, anchored by New England's second largest city, Worcester, as well the twin cities of Fitchburg and Leominster. The region borders three other regional labor markets: Pioneer Valley, Northeast, and Metro



South/West. The total population of the two regions is 821,808<sup>2</sup> with a labor force of 440,133. The region boasts of natural attractions such as Mount Wachusett, Lake Quinsigamond, and Purgatory Chasm, as well as historic sites dating back to the local Native American tribes and prominent locations from the French and Indian War, the American Revolution, and later, the Industrial Revolution.

Ashburnham	Gardner	Millville	Sterling
Ashby	Grafton	New Braintree	Sturbridge
Auburn	Groton	North Brookfield	Sutton
Ayer	Hardwick	Northborough	Templeton
Barre	Harvard	Northbridge	Townsend
Berlin	Holden	Oakham	Upton
Blackstone	Hopedale	Oxford	Uxbridge
Bolton	Hubbardston	Paxton	Warren
Boylston	Lancaster	Pepperell	Webster
Brookfield	Leicester	Princeton	West Boylston
Charlton	Leominster	Rutland	West Brookfield
Clinton	Lunenburg	Shirley	Westborough
Douglas	Mendon	Shrewsbury	Westminster
Dudley	Millford	Southbridge	Winchendon
East Brookfield	Millbury	Spencer	Worcester
Fitchburg			

*From: Labor Market Trends in the Central Mass Region 2012 [www.bostonfed.org/heppc](http://www.bostonfed.org/heppc)*

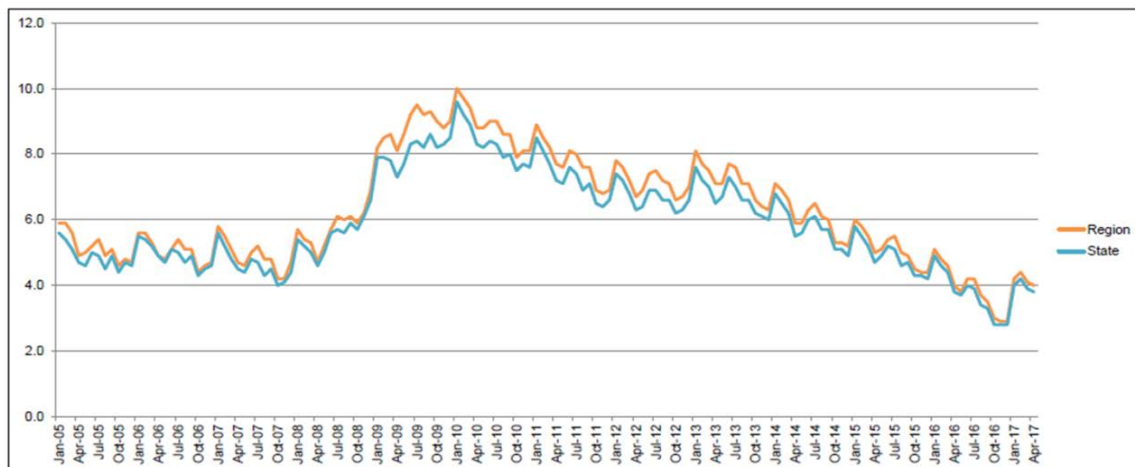
<sup>2</sup> 2010 US Census data

Our region also features prominently as a bellwether for the US economy, being built upon agriculture at the start of our nation and then moving during the industrial age to become a major force in development of machine-powered manufacturing through the start of the 20th century centered around the abundant water power of our rivers and streams. This rise of manufacturing, however, has given way to other industries over the past fifty years. Healthcare, retail, and human services have grown to take a larger role as manufacturing, especially traditional manufacturing, has faded. In the recent past, state and local officials have made a concerted effort to invest in the life-sciences industry and have had success in attracting bio-tech/bio-medical companies to the region and supporting the growth of new life-science firms.

In terms of employment rates, the Central MA region continues to mirror the state as a whole economically; our region's unemployment rate hovers around 4% -- a low rate by historical standards.

## State and Regional Unemployment Rate

Central Mass unemployment rates tend to exceed those of the Commonwealth by .1 - .4%.



Source: Bureau of Labor Statistics, 2005-2017 Seasonally Unadjusted Data

Page 16

This low rate, however, masks some of the challenges our region's workforce faces. First, this low rate indicates that many residents in the region actively seeking work are able to find it – making the labor market for these workers more competitive and therefore harder for employers to find candidates without raising wages. But there are additional challenges associated with this data that are less obvious. This includes the fact that the official unemployment rate as announced by the United States Bureau of Labor Statistics (BLS), the “U-3” rate, only includes those who are in the labor force and actively looking for work within the previous four weeks. If a person is unemployed and was looking for work in the last year, but not in the past four weeks, the individual is considered a “discouraged worker” by the BLS, and not counted in the U-3 rate. If you were to broaden the U-3 measure to count these

discouraged workers (plus those working part time who wish full-time work) as the BLS does in its U-6 measure, the unemployment rate in Central MA climbs to 7.6%, fully double the statewide U-3 rate of 3.8%. Yet even this statistic, as broad as it is, only includes those who have looked for work in the past year. If you were to measure those who have given up looking for work for more than one year, the statistic no doubt climbs much higher still -- but it is difficult to measure since this population, being much harder to define from available data, is not tracked by the BLS and has thus been largely made invisible in official statistics. According to economists at ShadowStats.com, this rate nationally is far above the official 4.9% U-3 and 9.7% U-6 rates, standing in 2016 at an eye-popping 23%. It stands to reason that this tracks with our Central MA region as well since our aging workforce (discussed further in the following section) was hard hit in the great recession of 2008 – 2009 and many potentially productive members of our society have simply fallen off the radar of unemployment statistics altogether.

Put another way, the percentage of the civilian population that is working took a large hit following the great recession. Nationally, this ratio fell in 2008 from more than 63% before the crisis hit to below 59% -- indicating a massive exodus from the workforce. This ratio has yet to fully recover, slowly

climbing back up above 60% in 2017, but still lagging far below the previous level. Supporting employment for these long term discouraged workers will prove an ongoing challenge to the region, both in



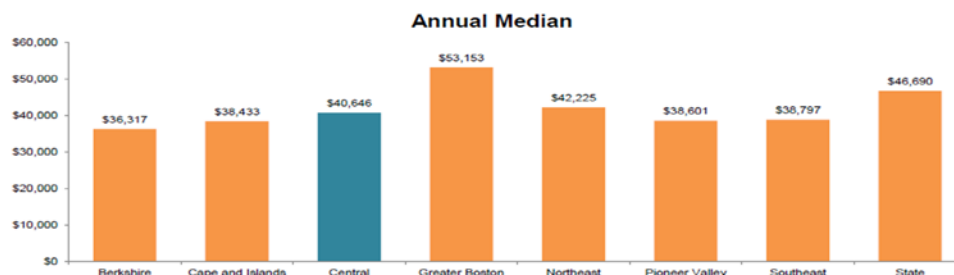
connecting with these people and in providing the higher level of services required to return them to employability, but it is also an opportunity to address worker shortages.

Another challenge in the current state of our region is the ongoing high unemployment rate among our region's youth, especially youth of color. The state unemployment rate for young people 16 to 24 stood at 6.7%, far exceeding the overall annual average rate for the State (3.3%). The unemployment rate for young men stood even worse, at 7.8% and youth of color was worse still.

In terms of our region's economy and quality of life, the Central MA region's median wage ranks third among the State's seven planning regions.

## Median Wage

Central Mass median wages are third to the Northeast and Greater Boston, and higher than its neighbor to the west (Pioneer Valley).



The Worcester Metropolitan Statistical Area (MSA) was ranked by *Area Development Magazine*, a publication covering corporate site selection and relocation, as 126<sup>th</sup> out of the 394 MSA's ranked nationally based on performance in four key categories: "Prime Workforce," "Economic Strength," "Year-Over-Year Growth," and "Five-Year Growth." This ranks it 9<sup>th</sup> among the 15 New England MSA's. However, when looking at the rank for the Prime Workforce factor alone (considered by economic development experts as a critical criteria for corporate site selection and business growth), the Worcester MSA falls to 14<sup>th</sup> out of 15 in new England, and 284<sup>th</sup> nationally. Prime workforce indicators include the number of workers aged 18–44, their education level, total inward migration of these high-value workers into the community, and wages (over one-, three-, and five-year periods). Of particular note is the fact that Worcester's rank is 378<sup>th</sup> for the three-year inward migration of workers 25-44 with a Bachelor's Degree or above, and the low rate of growth for this population over the past three years. More optimistically, the Worcester MSA rank zooms up to 59<sup>th</sup> nationally (and 7<sup>th</sup> in New England) for Economic Strength, with key factors for ranking MSA's in this category including per capita real gross metropolitan product (GMP), manufacturing/goods-producing employment, employment net growth, and local area unemployment rate changes over one-, three-, and five-year periods. These rankings, therefore, should be taken with a grain of salt; for instance, having high growth in the percent of the prime-workforce with a bachelor's degree is far more difficult to achieve when you begin with a relatively high level.

And Worcester County, which includes almost all of the planning region's communities, is ranked by the analysts at Niche.com for quality of life as 7<sup>th</sup> out of the Commonwealth's 13 counties (5<sup>th</sup> best for raising a family), and Worcester County is ranked 624<sup>th</sup> out of 2,774 counties nationally.

### **Critical trends in regional demographics that impact the workforce:**

The planning team has identified two demographic trends in our region that appear to have a large impact on our workforce as we move forward. The first is our aging population which is already having an impact in several industries, including manufacturing and other “traditional” trades. Many of the older, more experienced workers are retiring and this is leaving gaps that are proving difficult for employers to fill as younger workers are not choosing to enter these fields in numbers sufficient to the need. For example, there are a significant number of maintenance mechanics and machine operator positions that will be available as the current

Changing demographics in the population will have far-reaching effects on the labor force, the economy, and employment over the 2016–26 decade. The overall labor force participation rate is projected to decline as older workers leave the labor force, constraining economic growth. The aging baby-boomer segment of the population will drive demand for healthcare services and related occupations.

*-- US BLS; Projections overview  
and highlights, 2016–26*

workforce retires in the next 3-5 years. Without new candidates to replace these workers, the shortage will grow critical, jeopardizing the ability of these companies to meet customer demand, let alone growth opportunities they would need to forgo. Similarly, diesel technicians, construction workers, and other so-called “hard-trades” appear to be of less interest to many youth. Some have argued that youth are counseled from an early age that a college degree offers them a better career path, and thus look to go that route instead of a hands-on profession that is not aligned with the degree-track academic system. Beyond this, it would appear that many youth seek jobs that offer more social rewards, aka, a higher level of esteem, since society seems to devalue income derived from physical labor.

A corollary issue we are seeing with an aging workforce is that many older workers do not appear to be equipped with the appropriate skill set to work in a technology-rich workplace, such as advanced manufacturing. For instance, many older workers/job seekers are not familiar with Computer-Numeric Control (CNC) machining, which is becoming the norm within the manufacturing industry. CNC machining is an automated process and requires knowledge of software and programming. While we have already completed a large amount of CNC training in our region, we will need to do more in order to upskill our aging existing workers and prepare our younger workforce.



**It is well understood that in order to foster strong economic growth in the future, the Central MA region needs to align the education of its labor force to meet the demands of the region's employers. The higher education institutions in the region can play a key role in influencing the future supply of workers with post-secondary degrees. This supply will be critical to help meet the demographic challenges posed by the aging workforce and the increasing demand for educated workers.**

**-- Labor Market Trends in Massachusetts  
Regions: Central Mass;  
Boston Federal Reserve**

A further issue related to our aging population is the need it will bring for increased medical care and other social services as the population moves into the post-retirement stage of life. This demographic shift will significantly impact many of our region's larger industry sectors, such as healthcare and the level of staff necessary to care for our region's seniors.

The second critical trend we are seeing is growth of our immigrant and refugee populations. While these new Americans bring the potential to fill many supply gaps in our priority industries, they also often present with more potential barriers to employment. Some of the barriers we are already seeing include a lack of English language proficiency, limited education beyond high school (or credentials that do not transfer here from their

previous countries), and a lack of job-specific skills. It has been reported that the waiting list for our region for English for Speakers of Other Languages (ESOL) classes is greater than 1,000 candidates. These people's lives are largely on hold as their ability to work in living-wage jobs is significantly impaired by their lack of English fluency.

### **Past and current high-level industry trends impacting workforce needs:**

There are numerous high level industry trends occurring in our region that are impacting workforce needs, such as the rise of technology and automation, changes to business operations and management practices, issues involving the "pay squeeze" for some industries, and employer responses to public policy changes.

#### **Increase in technology and automation**

Increasing technology has been a major driving trend in our region, like others throughout the Commonwealth and beyond. Technology has always impacted workforce in a variety of ways and continues to do so today. In the past, new technology such as the harnessing of electricity provided power to factories and freed them from the need to be near the rivers which drove the machinery. Gas motors forever changed the way we transport goods and materials – and changing the mix of workers needed to build and maintain the new automobiles and trucks, and the roads they ride on. Today, we see the rise of automated manufacturing, self-checkout kiosks in markets and gas stations, and now the growth of the "gig economy" made possible by



the use of real-time online platforms. This rise in technology has reduced the need for employees doing lower-level, repetitive functions, and so, teen employment has dropped as a result. The gig-economy allows people the freedom to pick and choose when and how they wish to offer their services, but the work comes with little or no benefits, job security, or growth potential – an Uber driver is pretty unlikely to advance up the company ranks. In Information Technology, project-based gig work may be well paying, but comes with the stress of not knowing what work may be available in the future, and workers are more and more competing with talent based overseas since production can be shared seamlessly over the world-wide web.

Automation in the manufacturing sector is creating greater efficiencies for manufacturers and yielding ever-higher productivity as companies are able to produce more goods with less workers, leading to layoffs in this industry. Unfortunately for employers, they are in a race with a generational shift as older workers begin to retire in greater numbers, overwhelming their ability to replace these aging workers with machines. And the jobs that remain in advanced manufacturing require ever more comfort with the use of computers to interface with the new machines on the shop floor. Our vocational-technical high schools are already attempting to address this need by adding programs in engineering, advanced manufacturing and robotics, but not at a high enough scale to prepare the number of workers necessary to replace the existing workforce preparing to retire. Further, a significant number of the students attending these schools are going off to college after graduation, and not directly to our region's shop floors.

In the transportation industry there has been significant research on the development of autonomous (so called driver-less) vehicles and discussion in the workforce development world regarding the disruption this will have upon employment as drivers. Discussions with local distribution industry professionals indicate that this innovation is many years away from having an impact locally – while the technology may be rapidly advancing, the prohibitive cost of buying and maintaining an autonomous delivery truck will prevent wide scale implementation and any noticeable decline in local jobs driving. More imminent, these professionals suggest, is the greater utilization of automation in the sorting, handling, and preparation of products as they move through the distribution network. Beyond the short term, it is anticipated that delivery trucks, even autonomous ones, will still need a human presence on board for the foreseeable future to ensure the safe handling and delivery of goods and material.

### **Changes to business operations and management practices**

Another high level industry trend that is affecting workforce development is the changing management structures that businesses utilize, such as the rise of outsourcing for much non-core business administrative and support services like human resources, payroll processing, marketing, custodial/janitorial services, etc. Businesses have also turned to the use of third-

party temp firms to fill short term employment needs or for greater screening for identifying qualified candidates for “permanent” status as a company employee. Businesses have increasingly turned to these alternate organizational models in order to achieve greater efficiency, however, they have also had some unintended consequences, including a lowering of business reputations in the community-labor pool, and a decrease in the ability to promote from within as talented entry level support staff learn about the business and further advance their careers through company-sponsored education and professional development.

### **To Understand Rising Inequality, Consider the Janitors at Two Top Companies, Then and Now**

**By Neil Irwin**  
**[www.nytimes.com](http://www.nytimes.com)**

ROCHESTER — Gail Evans and Marta Ramos have one thing in common: They have each cleaned offices for one of the most innovative, profitable and all-around successful companies in the United States.

For Ms. Evans, that meant being a janitor in Building 326 at Eastman Kodak’s campus in Rochester in the early 1980s. For Ms. Ramos, that means cleaning at Apple’s headquarters in Cupertino, Calif., in the present day.

In the 35 years between their jobs as janitors, corporations across America have flocked to a new management theory: Focus on core competence and outsource the rest. The approach has made companies more nimble and more productive, and delivered huge profits for shareholders. It has also fueled inequality and helps explain why many working-class Americans are struggling even in an ostensibly healthy economy.

The \$16.60 per hour Ms. Ramos earns as a janitor at Apple works out to about the same in inflation-adjusted terms as what Ms. Evans earned 35 years ago. But that’s where the similarities end.

Ms. Evans was a full-time employee of Kodak. She received more than four weeks of paid vacation per year, reimbursement of some tuition costs to go to college part time, and a bonus payment every March. When the facility she cleaned was shut down, the company found another job for her: cutting film.

Ms. Ramos is an employee of a contractor that Apple uses to keep its facilities clean. She hasn’t taken a vacation in years, because she can’t afford the lost wages. Going back to school is similarly out of reach. There are certainly no bonuses, nor even a remote possibility of being transferred to some other role at Apple.

Yet the biggest difference between their two experiences is in the opportunities they created. A manager learned that Ms. Evans was taking computer classes while she was working as a janitor and asked her to teach some other employees how to use spreadsheet software to track inventory. When she eventually finished her college degree in 1987, she was promoted to a professional-track job in information technology.

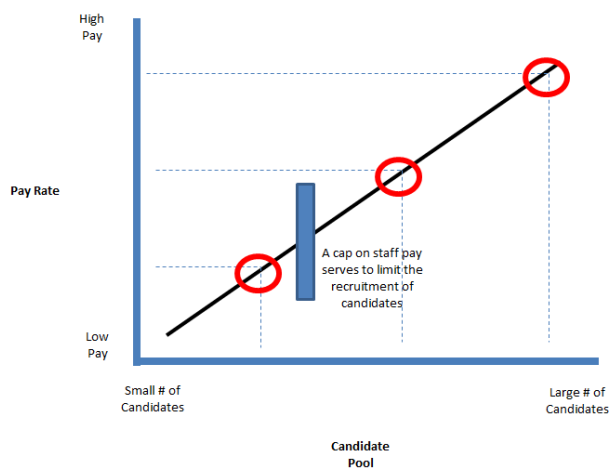
Less than a decade later, Ms. Evans was chief technology officer of the whole company, and she has had a long career since as a senior executive at other top companies. Ms. Ramos sees the only advancement possibility as becoming a team leader keeping tabs on a few other janitors, which pays an extra 50 cents an hour.

They both spent a lot of time cleaning floors. The difference is, for Ms. Ramos, that work is also a ceiling.

## Pay-Squeeze

Another trend in our region is the trend whereby employers have been caught in a “pay squeeze” affecting their ability to pay workers more in times of greater employer demand; unfortunately, we are seeing across some of our priority industries such as manufacturing, health care and social assistance that salaries are not increasing at a rate keeping up with the demand (for instance, manufacturing saw a 2.95% increase in total wages over the past 10 year period and health care an increase of 4.99% total wages, both below the regional average for all industries of 7.82% and far lower than the increased hiring demand would anticipate). One possible reason for this is that while the Commonwealth has increased minimum wage over the past three years, the ability of the employers to pay their workers a higher wage relative to the minimum wage is being capped by the funding available on the revenue side. In health care, this is largely a result of a public reimbursement system that caps the rate of funding and therefore leaves the revenue side flat while employers in other industries around them (including fast food and retail) have increased their pay due to the minimum wage mandate. This is also occurring in child development centers where staff pay rates are highly dependent on the public voucher supports available to the Centers for the moderate and low-income families they serve. Without a raise in the voucher rates, paying staff more is a very difficult proposition. Similarly, local manufacturers have faced pressure from their customers to meet the prices of their competitors, many of which are in countries with much lower pay rates, such as China. This pay-cap issue therefore alters the natural labor-market and the increase in pay expected in order to entice more people to seek employment in that field – especially if the work requires an investment in a potential candidate’s time and money for training in order to be qualified for the job(s) available. This, in and of itself, has large implications for the public workforce system, as it suggests increased training alone may not be sufficient to meet the demand.

**Pay Cap – Candidate Pool Model**



## Employer Responses to Public Policy

As noted previously, the Commonwealth’s increase in the minimum wage has fostered changes in the labor-market at the lower end of the pay scale. Employers in numerous sectors that pay

at or slightly above minimum wage have had to adjust their budgets to accommodate the rise in hourly staff pay. For some, this has not appeared to have been a major burden as slight increases in product prices has offset the additional labor costs.

Another operational trend we've identified is that costs to employers for health insurance continue to climb and this trend is not anticipated to change any time soon. At the Federal level, the Affordable Care Act (ACA) appears to be slowly being dismantled and the actual coverage for services is declining. Our smallest employers often cannot afford to offer health insurance to their employees. Massachusetts law allows employers of fewer than 50 full-time equivalent positions to choose whether or not to offer health insurance. Since our region has many small companies – in fact the average number of employees per company is just below 38 -- workers in our region often have to purchase health insurance through the Massachusetts Health Connector at their own cost. The rising cost of health care puts upward pressure on insurance premiums. In response, employers and health plans try to limit premium increases using strategies such as offering more high-deductible plans and increasing co-payments, co-insurance, and out-of-pocket maximums. These approaches represent a cost shift from insurers and employers to workers and further complicate the labor market as workers fear the loss of employer-sponsored health insurance and employers must decide how to meet the rising costs.

### **Critical trends in occupational employment history in the region:**

#### **Shifting of the region's Industry/Occupational Mix**

As noted previously, the industrial base of the Central MA region has shifted the past several decades from a largely manufacturing focused economy to one that is more balanced between industry sectors, including healthcare, education, professional services, and retail. While this shift has meant less dependency upon a single industry sector, it has also meant the loss of many family-supporting wage jobs for those with limited formal education.

There continues to be a rising need for health care workers at most levels of clinical services and at a variety of health care providers, including community health centers and patient triage clinics, long term care facilities, and hospitals. According to the US Census Bureau's Longitudinal Employer-Household Dynamics – Quarterly Workforce Information Explorer platform, this equates to an increase over the past seven years of 13,500 employees in our region (60,266 to 73,576).

During this same timeframe, educational services (including teachers and teacher assistants) has grown nearly seven thousand employees (from 33,672 to 40,553), the food and accommodation sector has seen a growth of more than 2,100 employees (24,559 to 26,700), construction 2,300 employees (13,016 to 15,839), transportation and warehousing has grown

more than 1,600 positions (9,526 to 11,212), while professional, scientific and technical services has grown from 14,386 to 15,209. Manufacturing has been rather flat overall with an additional 900 employees (35,396 to 36,302) but is expecting a large number of retirements in the next several years due to the average age of its existing workforce, and retail has fallen slightly from 38,337 to 38,200, yet remains one of the largest employment sectors in our region, especially for those with limited formal education or credentials.

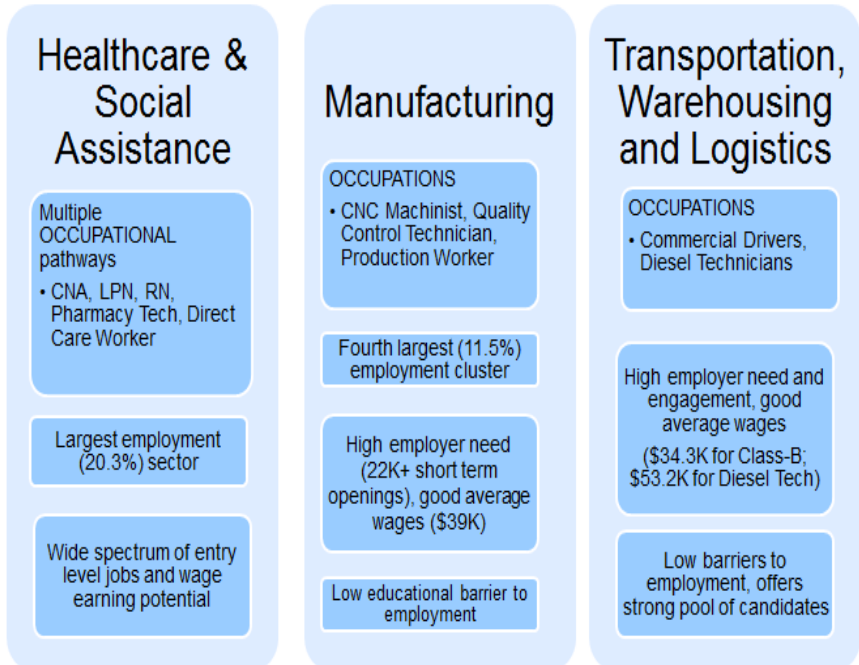
One sector we are seeing a significant rise in is the life sciences sector. Fortunately, with four public institutions of higher education in our region offering training/education to prepare people for careers at various levels of this growing sector, we are well positioned to take advantage of this opportunity.

**Top three challenges facing the region's businesses and industry over the next five years:**

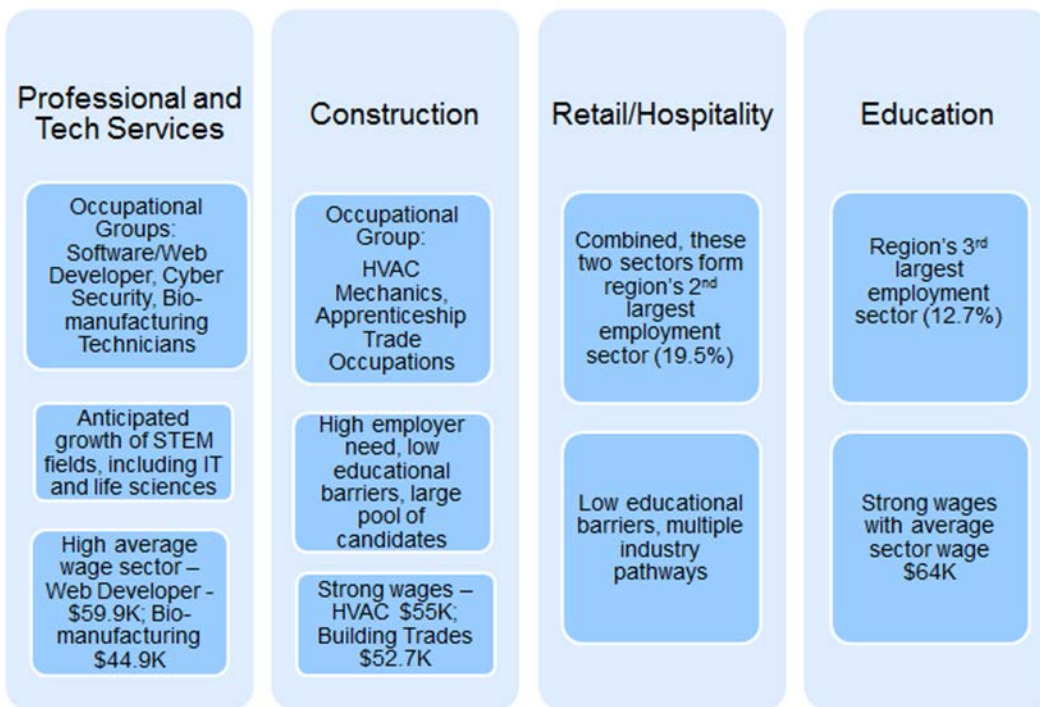
A survey of local businesses helped planners identify the top challenges facing employers regionally. Overwhelmingly, employers identified finding and retaining talent as their top challenge, followed by controlling costs, and expanding markets. Within the challenge of finding and retaining talent, the most significant factors involved included the aging of our workforce, lack of work-readiness/social-emotional skills, and barriers to employment such as English language competency, unreliable transportation, criminal background concerns, and substance abuse.

### **Top 3 regional workforce priority industries:**

Based upon the State criteria and regional criteria set by the planning team (see section III below) the following industries were deemed priority industries for the region:



Additionally, the following industries were identified as critical industries for our region:



### **Industries currently facing the most significant workforce development challenges:**

The planning team has identified Healthcare & Social Assistance, Manufacturing, and Transportation, Warehousing, and Logistics as facing the most significant workforce development challenges, followed by the critical industries identified above, Professional and Technical Services, Construction, Retail/Hospitality, and Education.

### **The top occupations or occupational groups in which the region is facing the most significant employee shortages:**

The top occupational groups in which the region is facing the most significant employee shortages are:

- Occupational Group 1: Health Occupations
  - Certified Nursing Assistant, LPN, RN, Pharmacy Tech and Direct Care Worker
    - › *High employer need (61,000+ short term openings) and engagement, low educational barrier for some career pathway entries, strong wages for higher level occupations (\$82,000 RN average)*

- › *Supply and demand ratio of qualified candidates to demand for these occupations also indicate high need (CNA has .63 qualified candidates for each opening, Pharmacy Technician .23, LPN .65, and RN just .05)*
- Occupational Group 2: Manufacturing Occupations
  - CNC Machinist, Quality Control Technician, Production Worker
    - › *High employer need (22,000+ short term openings) and engagement, good average wages - especially with experience (\$39,900 sector average), fairly low educational barrier*
    - › *The number of machinists is anticipated to grow by 7.76% in the Central MA Workforce Development Area and 9.13% in the North Central WDA by 2024, fueled by the anticipated need to replace existing workers due to retire*
- Occupational Group 3: Professional, Scientific, and Technical Services Occupations
  - Software/Web Developer, Cyber Security, Bio-manufacturing Technicians
    - › *High anticipated growth, strong wages (Web Developers earn a mean annual salary of \$108,401 according to job postings for the Worcester Metropolitan Statistical Area on Burning Glass; Bio-manufacturing technicians earn an average annual wage of \$44,900 according to the US Bureau of Labor Statistics)The supply to demand ratio indicates a large gap in web developers as there are only .12 qualified candidates for each opening in this field*
    - › *Life sciences employment anticipated to grow by 5.68% by 2024 in the Central MA WDA*
- Occupation Group 4: Transportation, Warehousing and Logistics Occupations
  - Commercial Drivers; Diesel Technicians
    - › *High employer need and engagement, good wages (\$34,300 average for Class-B; \$53,200 for Diesel Tech), low educational barrier, strong pool of candidates*
    - › *The supply to demand ratio indicates there are only .29 qualified candidates for each heavy truck driver opening in this field (.37 for light truck drivers), and .51 candidates for each Diesel Technician position*
- Occupational Group 5: Construction Occupations
  - HVAC Mechanics, Apprenticeship Trade Occupations
    - › *High employer need, strong wages (HVAC - \$55,500; Building Trades - \$52,700), low educational barrier, large pool of candidates*
    - › *Apprenticeship trade occupations offer employees a nationally-recognized credential supported through paid hands-on work and related training instruction (RTI)*
    - › *The supply to demand ratio indicates there only .73 qualified candidates for each HVAC opening*



**Occupations offering a “career pathway” for workers to move to higher skills and wages, especially workers starting at entry-level:**

We are fortunate in our region that we have several occupations that offer a career pathway for workers that are supported by a strong network of career development and educational institutions. It is our goal to strengthen articulation agreements between regional partners to ensure students seeking to enter or advance in their careers will have access to education and training linked together to scaffold their success. As a regional strategy we are also supporting the development of a strong apprenticeship system to allow workers to advance their careers through paid hands-on work and formal education. Apprenticeships and associated pre-apprentice training has been established in the building trades, manufacturing, commercial drivers, diesel technicians, and pharmacy technicians.

We have created regional career pathway charts developed to assist students, parents, guidance counselors, job seekers, and others about the variety of jobs in a given industry and the education/work experience necessary to advance from one level of employment to the next. (See attachment 3: Regional Career Pathway Charts)

**The most significant broad labor supply challenges and opportunities facing the region over the next 5 years based on existing regional workforce:**

The most significant broad labor challenges facing the region over the next five years are:

- *Aging workforce*
- *Lack of employment readiness & social/emotional skills*
- *Increase in share of workforce needing English skills*
- *Limited transportation*

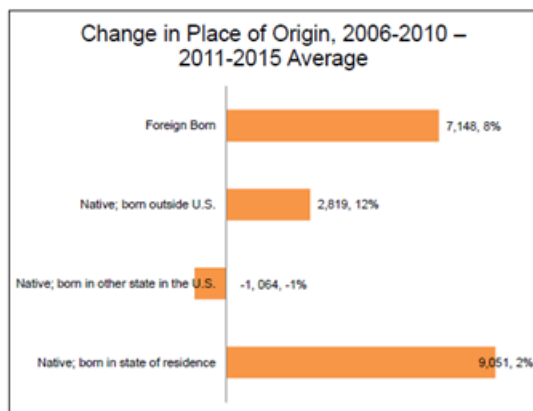
**Aging workforce**

Based on our recent employer survey, the most significant challenge facing our businesses is finding and retaining talent. Employers report the loss of older workers as they retire is creating larger supply gaps within our priority industries and this is bolstered by the data of our region’s workforce (25.5%) is aged 55 or older. The added challenge is that these workers are often the most experienced so when they retire, it is difficult to replace them with workers with the same level of knowledge and skill set.

## Lack of employment readiness & social/emotional skills

Employers also report that they often see job candidates and new hires that do not have the necessary “soft-skills” needed for performance in the workplace. These skills include time management, communication, social-emotional awareness, and teamwork. Complicating this challenge is the fact that these skills are hard to measure and also difficult to teach in a classroom setting.

## Increase in share of workforce needing English skills

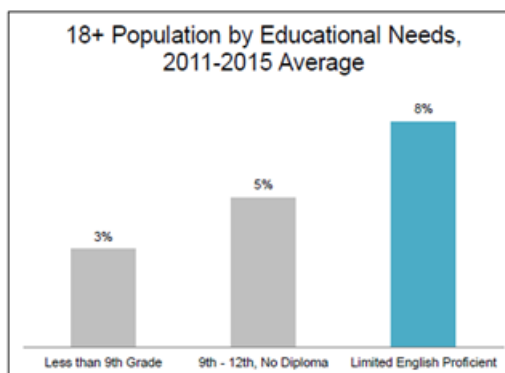


Lastly, the regional demographic trends indicate that the region’s population growth has been fueled by net inflow of New Americans (immigrants, refugees).

Over the past decade, the share of foreign born residents has grown by 8%, and the percent of residents in the region of Hispanic ethnicity has grown by 14%.

This inflow of New Americans includes a significant portion that have limited English communication

skills. Regionally, it is reported that 8% of residents have limited English proficiency. In order to overcome their barriers to employment, this population typically requires remedial services in English Speakers of Other Languages (ESOL) and/or Adult Basic Education (ABE) classes. Depending upon their past work experience, may also need occupational training prior to being hired. A small percentage of our immigrant/refugee population may arrive highly skilled but non-credentialed here in U.S. They may also be faced with a language barrier and/or a need for an additional certification or credential before being hired.



they

the

Unfortunately, the current wait list for enrollment into ESOL classes is more than 1,000 and funding for additional classes is limited. Further expanding this trend is the recent arrival of more than 600 evacuees from Puerto Rico now living in the Central MA region. At this time, many have not declared their intention to stay, but given their limited English proficiency, additional ESOL resources will be necessary.

## **Limited Transportation**

The Central MA area contains a few cities, numerous towns, and also rural communities. This variety affords residents opportunities to experience the rich diversity of these various communities; however, it makes transportation a challenge for those without a dependable vehicle. Public transportation is available throughout much of the region through fixed bus routes from the Montachusett Regional Transit Authority which serves 21 communities in the northern part of our region and the Worcester Regional Transit Authority which serves 35 communities. Connection to the MBTA commuter rail service is offered in Fitchburg, Leominster, and Worcester, and paratransit service is also available throughout most of the region. Unfortunately, given the limited amount of fixed route service outside of Worcester and Fitchburg, utilizing public transportation for employment outside these cities is often not a viable option for job seekers/employees.

## **The top 3 broad labor supply opportunities facing the region over the next 5 years based on the existing workforce in the region:**

The top broad labor supply opportunities facing the region over the next 5 years based on our existing workforce in the region includes integration of New Americans into the workforce, incumbent staff development, and expanding the labor pool to non-traditional workers.

### **Integration of New Americans into the workforce**

As noted previously, the growth of our region's workforce has been fueled by the influx of people born outside the United States settling in our region. This includes immigrants, refugees, and other foreign-born residents legally able to work in the US. The definition could also be expanded to include evacuees from Hurricane Maria arriving from Puerto Rico (who, while US citizens, still face many of the same barriers to employment as New Americans, including assimilation into a new culture, learning a new language, and overcoming the dispossession of property).

### **Incumbent staff development**

The second opportunity is increasing the skills of existing staff to meet company demand. This requires employer commitment to employee mentoring, training and development, but may be done more easily than attempting to lure workers from outside the region, especially for entry and middle-level jobs that typically do not pay enough to entice people to uproot their residence and requires additional costs to employers attempting to have a meaningful presence away from the location they're hiring in.

Some of the ways businesses might develop their employees could include:

- Skills training, either in-house or through outside training centers
- Opportunities for promotion and/or career development
- Coaching and mentoring
- Offering tuition reimbursement
- Encouraging pursuit of continuing education
- Development of a formal Registered Apprenticeship to promote a set career advancement pathway for staff

Employees report feeling valued when they see that the company is investing in them. This growth and development help employees expand their knowledge, skills and abilities and apply the competencies they have gained to new situations. This translates into positive gains for the organization by enhancing organizational effectiveness, improving work quality and helping business to attract and retain top talent.

### **Expansion of the traditional labor pool**

A third opportunity exists in expanding the existing labor pool through skill preparation, training, and work support for non-traditional workers in various industries. This includes increased hiring of people with a disability in manufacturing, expanded career opportunities for people with criminal backgrounds/ex-prisoners, and older workers seeking a second career.

### **UI Claimant population and the region's largest supply of unemployed workers by job type:**

A review of the UI Claimant reports for the month of December, 2017 indicates that there were 7,801 claimants for the region and the average weekly wage claim was \$974.99. Of these claimants, 5.8% were between ages 20-24, 23% ages 25-34, 21% were ages 35-44, 22.8% were ages 45-54, and 20.1% were ages 55-64.

In terms of occupational backgrounds:

- 1,059 had Management backgrounds
- 1,026 had Construction and Extraction backgrounds
- 914 had Office and Administrative Support backgrounds
- 704 had Building and Grounds Maintenance backgrounds
- 518 had Production backgrounds

### **Characteristics of unemployed and underemployed workers in the region:**

The four prominent characteristics of the unemployed and underemployed workers in our region that the regional planning team identified are:

- Older workers & long-term unemployed
- Lower formal education level
- Lack of English proficiency
- Geographic location/transportation

Many of our older workers continue to struggle with finding full-time employment and a significant portion of them are long-term unemployed. Their biggest challenge is that they come with years of experience and often at a fairly high salary. They find themselves trapped by employer stereotypes such as not sticking around long (flight risk) and costing too much in terms of salary, health insurance and retirement. Businesses often do not want to take a chance on these older workers. Another issue facing the long-term unemployed workers is discrimination based on the duration of their unemployment. They are often faced with an uphill battle when competing for employment with currently-working younger job applicants. We need to work with our business partners to more clearly understand that hiring should be based on one's ability to do the job, not his or her age or current employment status.

Education level is another characteristic of our unemployed and underemployed workers. Some workers only have a high school diploma or high school equivalency credential when employers require a college degree. Many are raising families and don't have the resources and/or time to step away from the work world and return to school. Working with our education partners, we need to continue to come up with alternative ways to help these workers get the education or training they need. Possibilities include tuition reimbursement from the employer, evening or weekend classes, and online education.

As noted previously, there exists a very high need in our region for ESOL classes. One of the biggest barriers to employment right now is the lack of English proficiency in our job seekers combined with the fact that our local, publicly-funded ESOL programs have extensive waiting lists. One way for us to address this issue is to educate our business partners and encourage them to apply for a Workforce Training grant to provide ESOL training for their workers.

## **Description of the region's existing pipelines of new workers (credentials) across public and private secondary and post-secondary institutions:**

There are a large number of educational institutions and training entities in Central MA and an extensive amount of career-related education and training that is already taking place or anticipated to begin over the course of the next two years. Educational institutions in the Central MA region include three public universities (the University of Massachusetts Medical School in Worcester, Fitchburg State University, and Worcester State University), two community colleges (Quinsigamond Community College and Mount Wachusett Community College), several private four-year colleges (Nichols, Holy Cross, Assumption, Anna Maria, Cummings School of Veterinary Medicine at Tufts University, Massachusetts

### **Maximizing Our Educational Resources**

Our region is fortunate to have three state universities. Of these, Worcester State University and Fitchburg State Universities were fairly recently awarded university status. Unfortunately, because of the statutory language set at the time, WSU and FSU can only grant doctoral degrees via collaboration with a doctoral granting institution. This creates a barrier to program development. For example, the WSU Occupational Therapy (OT) program is facing this challenge as the Accreditation Council for Occupational Therapy Education (ACOTE) recently mandated that the entry-level degree for occupational therapists must transition from a master's-level to a clinical doctoral-level (OTD) by July 2027. Once the new ACOTE mandate takes effect in 2027, only programs accredited at the clinical doctoral level will be able to maintain or receive accreditation. This ACOTE mandate puts the OT program at WSU, one of only two such programs at public state universities in MA, in an untenable situation because it cannot confer clinical doctoral degrees. The inability to confer this degree would cause this program to close and leave the private institutions as the only option for OT education. In other words, if WSU's OT Program cannot transition to an entry-level clinical doctoral program, Central Massachusetts will have no options for affordable and accessible OT education.

College of Pharmacy, Becker, Clark, and Worcester Polytechnic Institute), as well the Grafton and Shriver Job Corps Centers, and five vocational schools, which offer both day and evening programs; Montachusett Regional Vocational Technical High School, Worcester Technical High School, Bay Path Regional Vocational High School, Blackstone Valley Vocational High School, and the Leominster High School Center For Technical Education Innovation (additionally, the Assabet Valley Vocational High School is located on the edge of our region, providing programming to day and evening students residing in our region). We also have numerous Career Technical Education (CTE) providers including the Worcester Community Action Council, the Fieldstone School, Youth Opportunities Upheld (YOU), Inc., Training Resources of America, the South Middlesex Opportunity Council, Worcester Public Schools Night Life and Adult Basic Education Center.

These regional education and training partners, and others not mentioned by name above, are doing much to align their efforts with the demands of our region's employers. Some of these efforts include:

- Worcester State University (WSU) is leading a multi-year effort to encourage interest among high school students in careers in K-12 education, with a particular focus on

encouraging students of color to consider this career path. It's grounded in their Education Department and led by WSU's Associate Dean of Education, Dr. Raynold Lewis, with special emphasis on identifying potential students from the Worcester Public Schools.

- WSU also has a long history in the area of teaching English to non-native speakers, and currently boast of three outlets in that regard: through the Latino Education Institute, WSU offers English language training and assistance to both students in the local school system and their parents; through their Intensive English Language Institute (and the WSU Graduate & Continuing Education division) that offers a collegiate-focused preparation program suitable for students and professionals; and a graduate level program for teachers of ESL.
- The Worcester Public Schools (WPS) is involved in numerous efforts as well to expand access to high quality CTE. These include:
  - Worcester Technical High School is expanding enrollment over the next two years to its maximum capacity of 1,500 students from the current enrollment of 1,400 students.
  - WPS is also expanding program offerings at their academic high schools. North High School will be offering Business Technology along with its existing Allied Health program. Burncoat High School will continue its Automotive program and Doherty its Engineering program. South High will continue its Diesel Technology and Automotive program and the new proposed facility will be designed for an expanded Diesel Technology program, Culinary program, and Early Childhood program.
  - Innovative Pathways proposal – WPS is designing four new CTE pathways: Allied Health, IT, Advanced Manufacturing, and Construction. These will be offered as two consecutive years of course work leading to an industry recognized credential in the pathway and include coursework that qualifies for dual enrollment credit. Included in these programs are college and career counseling and either a capstone project or summer internship. The programs are designed to run after our school day releases (proposed 2:30) for students at the comprehensive schools that would like Career and Technical Education. The courses will be part of the students high school day and it is projected that rather than it be an extension to their day it be part of their day and start later at their homeschool (i.e. start at 9:00 am rather than 7:00 am and end their day later at WTHS in their technical program). WPS is projecting approximately 120 students credentialed per year (15 students/pathway x 4 pathways x 2 cohorts/year), with expansion possible with additional funding availability.
  - Additionally, WPS is running an afterschool biotechnology program funded by The MA Life Sciences Center that provides training in the biotechnology field, including a summer intern experience, to 20 students annually from the district's four comprehensive high schools (Doherty, North, Burncoat, and South).

- WPS, in partnership with QCC is offering an evening certificate HVAC program for 15 students at WTHS. This program is currently a certificate program that QCC is looking to move to an Associates program in the near future, with possible Pell eligibility.
  - WPS is also looking to expand its Night Life (evening CTE program) to offer area residents access to additional in-demand, affordable, short-term CTE programs.
- QCC is working to offer new educational offerings and training modalities to meet anticipated vacancies in high priority industries (i.e. accelerated programs, “boot camp” fast track programming) and has existing programming that targets priority industries, such as Advanced Manufacturing Boot Camp and a Coding Boot Camp QCC is also working on the following:
  - Integrating employers into QCC’s Early College grant for Healthcare and Manufacturing career pathways.
  - QCC will develop and offer a new logistics certificate and develop a bridge program designed as a pathway from ESL to a career technical certificate and/or Associates Degree.
  - QCC will develop and pilot competency based programs in Manufacturing and IT that provide a pathway to high wage employment.
  - QCC will also leverage the Worcester Downtown Connect partnership model to secure funding and provide training and wrap around services to improve the readiness skills of the region’s labor force and serve as the foundation for providing the region with a training system that addresses their work force needs (the WDC is a partner organization that is committed to providing services in a collaborative, comprehensive model coordinated and delivered from a central hub with enhanced linkage to the core Downtown partners – Workforce Central, QCC, the Worcester Credit Union, Worcester Community Action Council, and Community Connections Coalition (WCCC)).
  - Additionally, QCC, in partnership with Worcester Polytechnic Institute and Associated Industries of MA, has received \$4 million investment from the Commonwealth to develop a state of the art photonics training center.
- Fitchburg State University offers a number of online only and evening program options at both the graduate and undergraduate level geared towards individuals who work full or part-time and need greater flexibility in their schedules. These programs are in areas such as business, nursing and education and align with regional workforce needs to prepare or advance students in their careers. FSU additionally offers several on-line undergraduate degree completion options including programs in business administration, RN-BS in Nursing and Interdisciplinary Studies to provide access to working adults who would like to finish their bachelor’s degree and apply their real-world experience to their education. The University also offers several other programs that align with the regional blueprint, these include:
  - Fitchburg State University’s Center for Professional Studies offers Department of Elementary and Secondary Education grant-funded professional development



courses for Para-educators. Courses are free for public-school Para-educators and also provide a small stipend upon successful completion of the course.

- Online and face-to-face Massachusetts Tests for Educator Licensure preparation workshops to aspiring teachers in our region, and has hosted a series of Cultural Competency courses for local educators and school administrators that helped them to improve their understanding of the depth and scope of various issues around race and culture, and how they impact public schools in the United States.
- The Nypro Learning Institute to offer online plastics technology courses to those who work in the manufacturing industry.
- An occupational/vocational education bachelors of science degree that is available to students at off-campus vocational technical school sites located across Massachusetts. The program offers up to 12 credits in recognition of the work experiences of the participating students through the University. Candidates may apply for the trade experience through the Life Experience Credit Assistance Program after completing 80 credits in the program. FSU also offers a 4 plus 1 Criminal Justice Program that allows students to earn a Bachelor's of Science in Criminal Justice and move on to Complete a Master's in Criminal Justice in one year. This program will lead to a certificate of completion from the Massachusetts Municipal Police Training Committee. These qualifications allow the student to apply for any Massachusetts municipal police department, or that of any other state with a reciprocal agreement. Students will complete a total of 30 credits: eight 3-credit courses that concentrate in criminal justice studies and a 6-credit practicum, with both skills and academic components.
- Additionally, Fitchburg State University and Mount Wachusett Community College are collaborating with Leominster High School, Fitchburg High School, Gardner High School and Sizer Charter School to expand on existing Early College pathways for students who are interested in health care, pre-engineering, information technology and other STEM careers. The initiative provides deep career exploration beginning in 9th grade, and students have the opportunity to gain 12 or more college credits, and even a credential, prior to high school graduation. All three regional chambers have agreed to support this initiative, which will help to ensure alignment with regional needs and priorities. Currently, 588 students are being served each semester via existing early college programming at MWCC; this collaborative will result in roughly 1,200 students/semester within 3 years
- Further programming available through MWCC includes:
  - Project Healthcare, which MWCC runs at Leominster High School and at Fitchburg High School, engages 161 students who are interested in the field of health care in intensive career exploration within the field of health care, and FHS students even have the opportunity to gain Certified Nursing Assistant Certification prior to graduation from MWCC's accredited program.

- MWCC partners with Montachusett Technical Vocational Regional High School to offer EMT courses and two biotechnology courses, preparing students for careers in these fields. EMT students may sit for the exam once they turn 18, and upon completion of the course.
- Career Services at MWCC has been aligned with the Brewer Center for Civic Learning & Community Engagement to ensure that volunteerism, service learning and internships are wrapped into the career preparation and resume/portfolio work for students. These experiences are noted on the official student transcript, including the total number of hours, and MWCC staff have worked with area employers to bring their attention to this important component that speaks to verified experience in our communities.
- Upward Bound Math and Science at MWCC provides intensive support for first-generation and low-income students interested in STEM in Athol Middle and High School, Gardner Middle and High School, Murdock Middle and High School, and Sizer Charter School. The program provides tutoring and mentoring during the school year, as well as field trips to colleges and other experiences that will support student exploration of different STEM careers. In addition, two intensive summer programs are run each year, one for Middle School students held at MWCC's Gardner Campus, and one for high school students held at Fitchburg State University. The summer high school program provides dual enrollment courses in addition to a deep exploration of STEM concepts and experiences in a residential setting over six weeks. Students in this federal program are supported all the way into their first year in college.
- MWCC has expanded its advanced manufacturing training capacity to encompass additional skill levels and certifications through funding from the U.S. Department of Labor. Short-term training is available through partnership with Middlesex, Northern Essex and North Shore Community Colleges and their associated WIBs in the areas of machine tool technology, electronics technology, automation and robotics, and quality systems. MWCC has developed and shared curriculum leading to American Society for Quality certification and Fanuc Robotics certification. These programs provide middle skills for employment and are aligned with college credit programs. Efforts are underway to establish registered apprenticeship opportunities at Devens and other area employers that encompass existing job skill requirements and identify related training necessary to advance.
- MWCC continues to explore partnerships and alignment with other educational institutions including Quinsigamond CC and Greenfield CC, as well as defining pathways to manufacturing engineering technology programs under development at UMass – Lowell and Northeastern University. Efforts to connect and align with area vocational, comprehensive, charter, and alternative schools are underway. The emphasis on this approach is identifying educational and career pathways that fit a range of student situations, ranging from “At-risk,

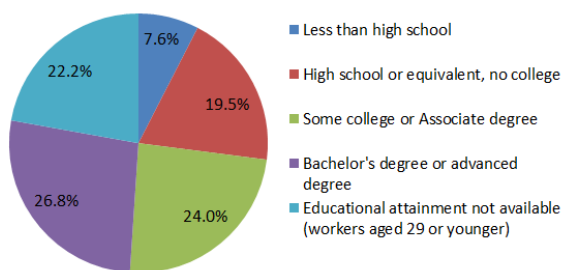
economically challenged” to “seeking pertinent and cost-effective higher education pathways.”

- MWCC is addressing the continuous educational needs of local Emergency Medical Staff by adding non college credit paramedic programs at their Devens Campus that meet state and national accreditation standards. EMS can now access training for Pre-hospital Trauma, Advanced Medical Life Support, Pediatric and Geriatric Advanced Life Support, EKG, Tactical Emergency Casualty Care and Advanced Cardiovascular Life Support.
- MWCC Devens is developing a non-credit Certified Nursing Aide program to speak to the high demand of CNA’s in the North Central Mass area, as well as not-for-credit training and education programs related to employment in cybersecurity and additional occupations where regional skills gaps exist.
- In addition to the Workforce Preparation efforts described above, MWCC is expanding to address needs related to professional development of existing employees. This will provide training opportunities for professionals in technical education, biopharmaceutical processing, facilities, sustainability, and other important local industries to maintain status, and to advance, within a chosen profession. This effort supports ongoing Workforce Training Fund efforts by providing additional technical resources for WTF projects.
- In addition, Montachusett Regional Vocational Technical School has a fifty-year history of providing students in North Central Massachusetts with a high-quality vocational-technical education. In recent years, the school has made efforts to ensure programs are aligned to current industry standards and regional workforce needs, making decisions based on data provided by the local Workforce Investment Board and the Executive Office of Labor and Workforce Development. These resources, coupled with feedback from the school’s expansive Program Advisory Committee, confirm that the North Central region’s most viable industries are Healthcare and Manufacturing, and as a result, the school has made significant enhancements to both programs. These enhancements include:
  - Health Occupations program provides students in grades 9-12 with opportunities to earn a number of industry-recognized credentials, including Clinical Medical Assistant, Certified Nursing Assistant, CPR, and First Aid. In addition, during the students’ senior year, they are enrolled in a Dual Enrollment program, in collaboration with Mount Wachusett Community College. Students are able to take the Emergency Medical Technician Training program, earning 8 college credits at no charge, and are able to sit for the certification exam upon graduation.
  - Collaboration with manufacturers has resulted in revised curriculum, donated equipment and materials, and grant funding for updated certification programs. In March 2017 the school was awarded a \$435,000 Skills Capital Grant and was able to renovate the Machine Technology program. In addition to purchasing four new CNC machines, instructors and representatives from the L.S. Starratt

Company developed a plan to incorporate a Clean Room environment to the instructional setting, so students would graduate with the metrology and precision measurement skills necessary to be successful in this environment. Students in the school's Machine Technology program are now able to earn additional industry-recognized credentials, as the school is now the only high school in the nation to offer two levels of Starrett/NC3 certification and training in precision measurement.

- To ensure the school meets the needs of the community, our Continuing Education program has expanded to include a number of workforce readiness programs, with emphasis placed on healthcare and manufacturing. People that are unemployed, under employed, or those seeking new career pathways may enroll in any of the following programs offered during the evening at Monty Tech, developing skills and earning credentials needed to fill local workforce needs:
  - EKG Technician
  - Phlebotomy Technician
  - Certified Nurse Aide
  - Certified Home Health Aide
  - Medical Assistant
  - MACWIC Level I and Level II Certifications
  - Welding I and II

**Central MA Region  
Workers by Educational Attainment**



Although our region boasts many education and training providers – for instance the Worcester metropolitan statistical area (MSA) graduated 2,232 college students in 2015 with degrees in business, management, finance, accounting, computer science, engineering, and legal services, the fact remains that far too many of our region's residents are not able to reach the first rung of the career ladder and are in need of additional education. This includes the development of

additional ABE and ESOL programming aligned with regional employer demand to help prepare our most vulnerable residents gain entry level employment and set the foundation for continued career training and academic coursework.

### **III. WHERE DO WE WANT TO GO?**

#### **Criteria for Priority Industries and Occupations:**

The regional planning team adopted the State criteria for selection of priority industries and occupations:

- High Employer Demand
- High Demand and High Wage (4-5 Star Occupations)
- Talent Gaps
- Career Pathways

The regional planning team also developed additional criteria it felt were important to help us identify industries and occupations that might best fit with higher need job seekers to ensure they are not overlooked in this process:

- Strong Employer engagement (employers willing to become actively engaged in working with workforce system stakeholders)
- Low barriers to employment (employment opportunities that do not by their nature exclude residents with barriers to employment, such as those that exclusively seek bachelor's degrees or above)
- Alignment with high need job-seeker populations (employment opportunities that may be available to job seekers currently ready for employment or those with the ability to gain readiness with short term education, training and support)

#### **Priority industries by 2-digit NAICS code:**

The priority industries that the regional planning team selected are:

- Healthcare and Social Assistance (NAICS Code 62)
- Manufacturing (NAICS Codes 31-33)
- Transportation, Warehousing and Logistics (NAICS Code 48-49)

We selected these industries as priorities in our region primarily due to a high need for workers in these areas and the fact that they offer defined career pathways for residents in our region that face barriers to employment, such as the long-term unemployed, people lacking formal education credentials, criminal backgrounds, or limited English skills. It should be noted that Information Technology, while not selected as a priority industry, is selected as an occupational cluster due to the fact that jobs in this field span a variety of industries. Also, while these three

industries are named here as priorities, we recognize the need to balance our planning efforts with the need to be responsive to employer demand and the agility to take advantage of opportunities that emerge over the next four years which are not currently known.

The rationale for selecting the healthcare and social assistance as a priority industry in our region reflects the size of this sector and large volume of jobs, as well as the constant need employers within this industry state they have for trained workers. While the entry level jobs such as Certified Nursing Assistant (CNA), Personal Care Assistant (PCA), Home Health Aid (HHA) and direct care workers often suffer from lower pay due to low public reimbursement rates, with additional education and/or training, there are opportunities to move into higher-level positions. Our region is also desperate for the qualified human services staff necessary to fight the opioid crisis, such as Addiction Counselors, whose impact then helps others qualify to enter the workforce.

The largest education priority currently is for child development center teachers. Most centers now require at least 50% of their staff to have a minimum of an associate's degree. However, due to public voucher reimbursement rates, the starting salaries can be low. There is also a great need for Special Education Instructors and Applied Behavioral Analysis Specialists. These programs do require an advanced degree but starting salaries are generally between \$30,000 and \$40,000 per year. There are also numerous career pathways available for education jobs but most, if not all, will require further education.

For manufacturing, entry level jobs in demand include production workers such as assemblers and machine operators. Wages in manufacturing are slowly starting to rise but have been held down due to the increase in foreign competition. In manufacturing, there are plenty of career pathways available to entry-level workers. In order to move up the ladder, most of these positions will require some additional training such as a certificate or credential and a few may require an associate's degree. It is because of the opportunities to advance that manufacturing is a priority industry in our region. Similarly, we have selected transportation, warehousing and logistics due to large and steady employer demand for staff in these fields that typically have above average entry level pay (such as commercial drivers), low barriers for candidates, including many opportunities that are available to people with criminal backgrounds, and strong employer engagement.

#### **Regional priority occupations or occupational groups by SOC code:**

The priority occupation groups the regional planning team identified are:

- Healthcare Practitioners Occupations (SOC Code: 29-0000)
- Production Occupations (SOC Code 51-0000)

- Computer and Mathematical Occupations (SOC Code 15-0000)
- Transportation and Material Moving Occupations (SOC Code 53-0000)
- Construction Occupations Construction and Extraction Occupations (SOC Code 47-0000)

As noted previously regarding the selection of priority industries, choosing priority limited number of specific occupations poses the challenge of predicting an uncertain future and movements of multiple economic and social forces. While we offer strong rationale for the selected priority occupations, we recognize that being a demand-driven system means that other occupations may also need to become priorities for the region in the future.

The occupations we have chosen were identified based upon the State and regional criteria listed above. Healthcare practitioners form the largest employment sector in our region and CNA's, LPN's, RN's, as well as Pharmacy Technicians and Direct Care staff) are in extremely high demand as evidenced by the more than 8,000 separate jobs posted online (as tabulated by Burning Glass) last year in the Worcester MSA) Additionally, there are several high-quality training programs in our region that provide potential healthcare workers with the certification(s) required to enter or advance in this field. We have also learned from our DTA partners that many of their adult and Title 1 clients are interested in the healthcare field, so these opportunities are also a good fit for many of our region's more vulnerable job seekers.

Production occupations were selected due to the large employer demand our region faces as our existing manufacturing workforce enters retirement age. Among the specific jobs in this group, CNC machinists continue to be in demand throughout the manufacturing industry. As our manufacturers automate more and more of their production lines, they require trained operators to program and run the CNC machines. This is also a priority occupation where we are fortunate to have several strong training programs in our region that offer a certificate for CNC machining. There is a supply challenge due to many machinists who do not have training in the new technology thereby rendering much of their previous experience obsolete. Again, with the training support from our partners, we can re-train these workers to become CNC machinists, as well as increase the number of young people trained for entry into this field. The region has chosen Computer and Mathematic occupations due to the anticipated continued growth of employment in this occupational group which spans across a variety of industries, including healthcare, warehousing, retail, manufacturing, etc. Jobs in this occupational group include software developers which have a high demand -- there were more than 800 positions posted in the Worcester MSA last year as tabulated by Burning Glass, and this demand is anticipated to grow faster than average with strong wages (the mean advertised salary for software/web developers is more than \$108,000 annually).

Transportation and Material Moving occupations were identified in our region based upon the fact that there is strong demand, fairly low employment barriers (including opportunities for people with criminal records and or low formal education), and the opportunity to earn a living

wage. Among these are jobs as commercial drivers which offer in-demand employment opportunities with a strong salary. The starting salary for commercial drivers in the region is typically somewhere between \$19.00 and \$23.00 per hour, and there were more than 1,200 driver positions posted in the Worcester MSA last year as tabulated by Burning Glass. This high demand has been noted by local Commercial Driver License training providers who report their students often receive a job offer before he/she has even completed the training.

Our final occupational group selected is Construction and Extraction. Jobs in this group include the so-called “hard trades” such as electrical, carpentry, plumbing, roofing, and masonry. This group of occupations requires little formal education for entry and is often more flexible when reviewing candidates with past missteps, language barriers, or other challenges job seekers face. Workers in these trades are often affiliated with organized labor unions and employer-sponsored associations which offer apprenticeship opportunities leading to strong post-secondary education and long-term formal (and portable) industry credentialing, along with the chance to earn living wages.

#### **Credential Asset Mapping Tool:**

Please see attachment 4: Central MA Credential Asset Mapping Charts created to support the blueprint.

#### **Non-credential Asset and Gap Analysis:**

There are several existing assets in our region that we can use to meet employer demand for skilled workers. The number one complaint from businesses is that workers are lacking soft skills. We are fortunate that many education and training programs offer classes that address aspects of workplace readiness, including the *Bounce Program* offered at the Workforce Central Career Centers. Bounce is a week-long training workshop that helps job seekers gain confidence, learn how to utilize goal setting techniques and increase their employability skills. It also offers practical tools for combining seamless technical and literacy skills. Going forward, we are planning an expansion of the Bounce program to reach more job seekers. Another tool utilized within the region to help train soft skills is the Signal Success program from the Commonwealth Corporation. This comprehensive curriculum helps young people develop essential soft skills for future success. Additionally, we are looking at developing a standardized soft skills training program that could be made available to all regional partners, including high schools, post-secondary schools, and adult training programs.

The most essential assets in our region are our ESOL and ABE programs. With the influx of New Americans and workers who never finished high school, we are seeing an increased demand for



these services. Adult basic education classes help workers strengthen their academic skills and/or complete their high school equivalency. Even with the most basic of entry level jobs, it is nearly impossible to earn a decent wage without a high school diploma. The ABE program is a great way to get these job seekers the basic education they need to be successful. Because of the wait lists that currently exist in our region for ABE programs, we are also seeking to expand the use of the Career Readiness Initiative/ACT Work Keys resource to local training and community partners. This web-based assessment and learning management system can provide a scalable, cost-efficient tool for multiple venues across our region.

ESOL is our most in-demand program in the region. We have extensive waiting lists at all of our career centers and also at partner agencies who offer ESOL training. A large part of increasing demand for ESOL services is due to businesses telling us that it is difficult for them to hire workers who cannot understand or speak English. The language barrier creates additional concerns with giving direction, basic communication skills, supervision and safety. We are continually looking for ways to increase capacity for ESOL services in our region. This will allow us to help more job seekers enter the workplace and, in turn, increase economic development throughout our region.

### **Vision, Mission, Goals**

The regional planning team established the following vision statement for our efforts:

*The residents of Central MA have the skills needed to live prosperous, productive lives which support a strong regional economy.*

Mission Statement:

*Our mission as a collaboration of Central MA workforce stakeholders is to create a responsive and connected workforce system that prepares residents throughout their lives for living wage career opportunities by meeting the labor demand needs of our local businesses.*

*To support this mission, we as partners collectively agree to take ownership for actively engaging with our partners to integrate our services and develop programming that aligns with our region's workforce needs.*

The regional goals that the planning team has established are:

Goal 1: Align and coordinate regional Education, Workforce Development, and Economic Development systems.

- Convene Partnership leaders twice annually to review progress and regional labor market information, and to adjust programming and planning as necessary
- Interconnect existing workforce structures and membership between the partner systems to ensure real-time communication and programmatic alignment
  - Workforce Development Boards, Youth Councils, and Adult/Career Center subcommittees
  - Mass BizWorks regional team
  - Central and North Central WIOA Partner oversight groups
  - School industry advisory committees
- Collect business service performance and outcome data from all stakeholders to create a comprehensive regional “dashboard” report for public audience to highlight the value we collectively bring to businesses, including the development of qualified labor for the region’s employers

Goal 2: Provide industry with a training system responsive to workforce needs

- Create a real-time regional Mass BizWorks “response-team” to serve as the connection between businesses in need and system partners (see attachment 5 - Regional Demand-Driven Programming Development)
- Integrate business need feedback into regional Youth Council, Career Center, and partner program development processes
- Implement MA EOLWD Recruitment Solutions Initiative (RSI) referral process at all of the region’s MassHire Career Centers

Goal 3: Improve the foundational and work readiness/soft skills of our region’s labor force

- Increase exposure to soft skills in high schools, colleges, training programs and career centers through the creation and expanded access to career readiness training materials
- Increase career awareness activities in the region’s high schools
- Build stronger foundational computer skills for residents (both youth and adults)

#### Goal 4: Close the skills gap for priority industries and occupations

- Establish regional baseline measures for priority industries/ occupation goals and set target goals, including:
  - Decrease vacancy rate
  - Increase the number of CTE program placements
  - Improve the supply/demand ratio
  - Increase the business utilization percentage rate for MassBizWorks-affiliated partner services
  - Improve career center/WIOA Partner performance (number of businesses served, job orders, job referrals, and hiring)
- Expand Career Technical Education (CTE), both day and evening, for priority industries/occupations
- Increase exposure in secondary education to high priority industries
- Expand incumbent worker career advancement and Registered Apprenticeships for priority industries
- Increase contextualized ABE and ESOL programming that trains for high priority industries
- Expand articulation agreements between education and training institutions for priority industries/occupations

#### **Goal Achievement Timeline**

By 2018, we will:

- Formalize the regional blueprint Partnership Leadership group and begin holding bi-annual meetings
- Create and develop ESOL support and integration with needed training
- Develop a work-readiness framework for education and training programs
- Establish a regional Mass BizWorks team and a peer-to-peer platform
- Design, develop and implement a soft skills training program at our Career Centers
- Share blueprint with school districts and training providers within the region

- Plan for expanded CTE programming for priority industries/occupations
- Implement RSI operationally at all regional MassHire Career Centers
- Review baseline measures and establish target goals for key metrics, including:
  - The number of K-12 IT coding & cybersecurity programs
  - The number of students participating in career awareness activities in the region for priority industries/occupations
  - ABE, ESOL educational capacity
  - Secondary and post-secondary CTE educational capacity
  - Priority industry/occupational vacancy rates, supply-demand ratios, business utilizations rates (for MassBizWorks), and career center/WIOA Partner performance (number of businesses served, job orders, job referrals, and hiring)
  - Existing Registered Apprenticeship programs
  - The number (and dollar value) of incumbent worker trainings and participants in Workforce Training Fund projects

By 2020, we will:

- Expand IT coding and cybersecurity learning into a minimum of four new K-12 school districts
- Expand the number of students participating in career awareness activities in the region for priority industries/occupations by 10%
- Expand secondary and post-secondary CTE programming in priority industries and occupations, including training for incumbent workers, by 10%
- Expand ESOL educational opportunities, including ESOL contextualized for priority industries and occupations by a minimum of 10%
- Create a minimum of two new articulation agreements between education and training providers for all priority industries/occupations
- Create a regional business services dashboard

- Meet target goals established for business services for vacancy rates, supply-demand ratios, business utilizations rates (for MassBizWorks), and career center/WIOA Partner performance (number of businesses served, job orders, job referrals, and hiring)
- Establish at least one new Registered Apprentice program in the region's priority industries

By 2022, we will:

- Expand IT coding and cybersecurity learning into a minimum of eight new K-12 school districts
- Expand the number of students participating in career awareness activities in the region for priority industries/occupations by 20%
- Expand secondary and post-secondary CTE programming in priority industries and occupations, including training for incumbent workers, by 20%
- Expand ESOL educational opportunities, including ESOL contextualized for priority industries and occupations by a minimum of 20% and establish ESOL classes contextualized for all priority industries/occupations
- Establish a minimum of four new CTE programs that are Pell Grant eligible for all priority industries/occupations
- Create a minimum of three new articulation agreements between education and training providers for all priority industries/occupations
- Meet target goals established for business services for vacancy rates, supply-demand ratios, business utilizations rates (for MassBizWorks), and career center/WIOA Partner performance (number of businesses served, job orders, job referrals, and hiring)
- Establish at least two new Registered Apprentice programs within the region's priority industries

#### **IV. HOW DO WE GET THERE?**

The regional planning team has identified several strategies to achieve our goals. These include:

<b>Strategy</b>	<b>Responsible entity</b>	<b>Deadline</b>
<b>Sharing accountability through a Regional Partner Leadership Team (RPLT)</b>	All (CMWIB to serve as convener)	June 30, 2018
<b>Development of baseline measures and key metrics and a public outcomes dashboard report to measure our progress</b>	RPLT	June 30, 2018
<b>Creation of articulation agreements between educational and training institutions</b>	K-12, higher-ed, other training partners	Two established by Jan. 1, 2020; four by Jan. 1, 2022
<b>Expanding contextualized ABE and ESOL programming for priority industries/occupations</b>	ABE and ESOL provider partners	Increase of 10% by Jan. 1, 2020; and 20% by Jan. 1, 2022
<b>Alignment of CTE programs with industry needs and expansion of off-hours programming at our Vocational Technical high schools and other training facilities</b>	CMWIB, K-12, higher-ed, other training partners	Increase of 10% by Jan. 1, 2020; and 20% by Jan. 1, 2022
<b>Creation of apprenticeships across priority industries</b>	CMWIB	Create 1 new RA by Jan. 1, 2020; and 2 new RA's by Jan. 1, 2022
<b>Expansion of a regional Mass BizWorks peer-to-peer team and real-time online platform to support their work</b>	MassBizWorks	June 30, 2018
<b>Utilizing and inter-weaving existing structures and frameworks to support our work</b>	RPLT	June 30, 2018

#### **Continuous Communication**

We plan to meet with our entire regional planning group twice per year. This will help us identify changes in industry trends and be able to make changes in our course direction, if needed. We will continue to have regular communication with our core team through quarterly meetings to assess progress and needs. We will also use our regional workforce development board meetings and the previously noted existing regional committees and workgroups (including WIOA partner groups, the Mass BizWorks regional team, and school industry advisory committees) to actively engage employers, share relevant information, and drive new programming.

### **Shared Measurement Systems**

In order to ensure that we, as a region, are consistently making progress toward a shared vision, we will utilize updated data from the State and from our partner sources. Some of the data that we will look at will include:

- Enrollment, graduation, and employment by education/training program
- Employer vacancy rate by industry
- Supply/demand ratio
- Increase the business utilization percentage rate
- Improve career center/WIOA Partner performance (number of businesses served, job orders, job referrals, and hiring)

### **Other Shared Strategies**

Our two workforce development areas have a strong history of partnership and shared service delivery. This includes our previous work on the implementation of a multi-million dollar federal grant to promote Science, technology, Engineering, and Math (STEM) through our career centers and the creation of a virtual STEM Career Center (STEMPower). This project earned the Workforce Solutions Group Partnership of the Year Award in 2009. Other projects we currently collaborate on or share programs between our two regions that may be utilized in support of this blueprint include:

- STEM K-16 pipeline membership
- YouthWorks Summer and Year-Round employment
- WIOA Youth
- School to Career Connecting Activities
- National Emergency Grant and Trade Adjustment Act grants

### **Mutually Reinforcing Activities**

Our partners have pledged to offer significant support for accomplishing the goals of this regional blueprint. These include:

#### **Education:**

- Create/expand CTE programs for priority industries/occupations (high school, afterschool & evening, college); including Pell-eligible programs
  - It is anticipated that MWCC, QCC, WSU, and FSU alone will create 20+: new training programs in the priority industries/occupations between

now and 2022, including fast-track (boot camp) style programs and competency-based programs.

- MWCC has identified up to 14 new programs that may be launched aligned with priority industries/occupations.
  - QCC will also develop a bridge program designed as a pathway from ESL to a career technical certificate and/or Associates Degree.
  - WSU: has re-launched its Center for Industry and Enterprise to foster closer connectivity with priority industries/occupations.
  - FSU, in partnership with MWCC and area high schools will develop a STEM careers pathway program to increase the number of students going on to STEM-related college and employment.
- Workforce Development:
    - Utilize demand-driven approach at region's MassHire Career Centers – increase referrals to job openings and training in priority industries/occupations
    - Increase soft-skills training for career center customers
    - Prioritize the priority industries/occupation for WIOA Youth, YouthWorks subsidized youth employment placements, and other youth career development programs
    - Increase services to businesses in priority industries/occupations, including referrals to Workforce Training Fund and other resources
- Economic Development:
    - Increase the number of business referrals from ED to workforce in priority industries/occupations
    - Align business services/support data between ED and workforce systems – establish data sharing platform



## **Concluding Remarks**

“Workforce Boards are in the investment business; we invest in “human capital,” and the benefit is down the road. It is high risk, and there are many ways to do it wrong.”

-- Paul Harrington

“It's tough to make **predictions**, especially about the **future**.” – Yogi Berra

It is obviously difficult to predict future employer needs. Nonetheless, it is imperative that our systems align around a shared vision and set of priorities to work from. While taking a demand-driven approach is, by its nature reactive, planning is inherently proactive, and the balance between these two concepts is what this blueprint represents. We intend to create a framework between our three systems (education, workforce, and economic development) that is at once responsive and agile, while also walking firmly in a set direction.

In order to achieve that balance, and success there are a number of additional considerations. These include:

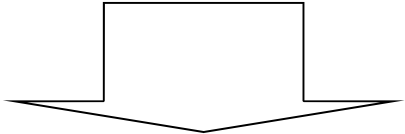
- State Support will be critical. Support from the Commonwealth will be necessary to gather the necessary data to measure our progress toward meeting our impact goals and for steering our systems forward.
- The importance of available funding cannot be overstated; goals are difficult to predict without a clear understanding of resource availability - achieving growth would not be realistic if potential budget cuts materialize. Therefore, given the unpredictability of public resources, we need to look for additional sources of support, including potential support from business partners.
- Major obstacles to job seeker success and workforce-related issues are beyond our direct control (such as transportation, immigration policy, governmental healthcare and employment/employer policies, and job seeker work preferences to name but a few). It is difficult to influence, predict, or address the many issues that affect workforce development success. Strong partnerships beyond our three systems may help play an important role.

The CMWIB and NCMWIB wish to thank the many public and private partners involved in the creation of this blueprint. Their time and expertise helped drive the planning process forward and keep our efforts on track. We look forward to working closely with these partners and beyond as we implement the strategies outlines in this blueprint to achieve our collective goals.

# Workforce Skills Cabinet—Regional Workforce Blueprint Plan

## Goals

- 1. Build shared understanding of the planning region’s labor market supply and demand conditions
- 2. Build shared understanding of anticipated changes and challenges in the region’s ability to meet labor market needs
- 3. Build consensus around priority sectors and occupations, ensuring the process gives full consideration to wages and career pathways within priority sectors and occupations
- 4. Create shared understanding of the outcomes each region wants to achieve in relation to priority sectors and occupations
- 5. Identify existing assets and regional collaborations to be leveraged
- 6. Identify role and understand strengths/capacity of each regional planning group sector to achieve outcomes.
- 7. Develop consensus around a clear strategy and work plan to achieve agreed-upon regional outcomes



**Local Workforce Board Strategic Plan**

- Local workforce goals, aligned with multi-region plan
- Local strategies for addressing goals

**Local WIOA Partner MOU**

- MA DCS, MA DTA, MA DUA, MassRehab, ABE Providers, Job Corps
- Coordination of local partner service delivery & sharing of resources

**Educational Planning:**

K-12; Higher Ed; ESL; ABE

- Capital Skills Grants
- Chapt. 74 programs
- College & Career Pathway grants
- STEM Pipeline grants

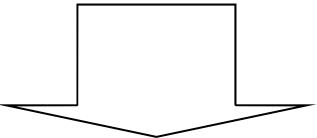
**Economic Development Planning:**

Regional CEDS; MOBD

- Urban Agenda grants
- Workforce Housing projects

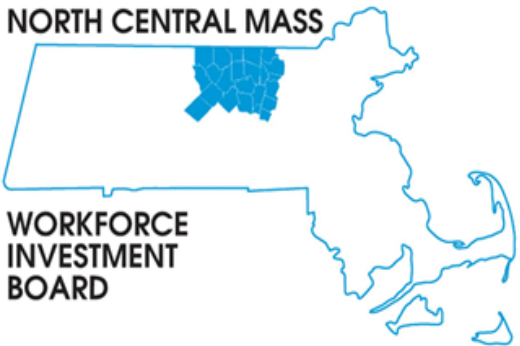
**State Workforce Planning:**

- WCTF
- WTFP
- New Pathway/Sector/Population projects



**Local Annual WIOA Plan**

- Specific uses of WIOA dollars
- Coordination with career Center, WIOA Youth activities, & Career Pathway Efforts



# Workforce Skills Cabinet Central MA Blueprint Business Survey Results

Central MA

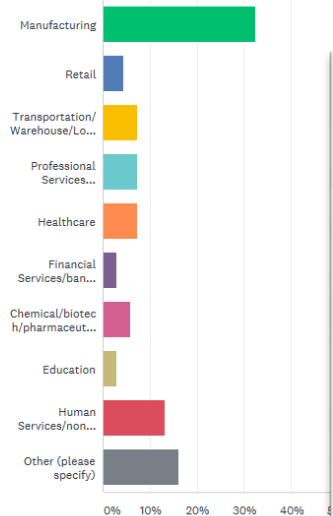
*Oct. 18, 2017*

# Survey Results

Electronic survey sent out via email to 400+ employers through the CMWIB, NCMWIB, and partners (including MassMEP and career center business customers), 70+ responses

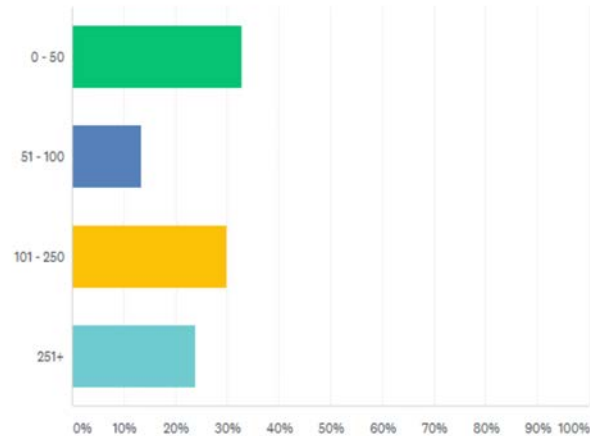
What Industry is your business/organization?

Answered: 68 Skipped: 0



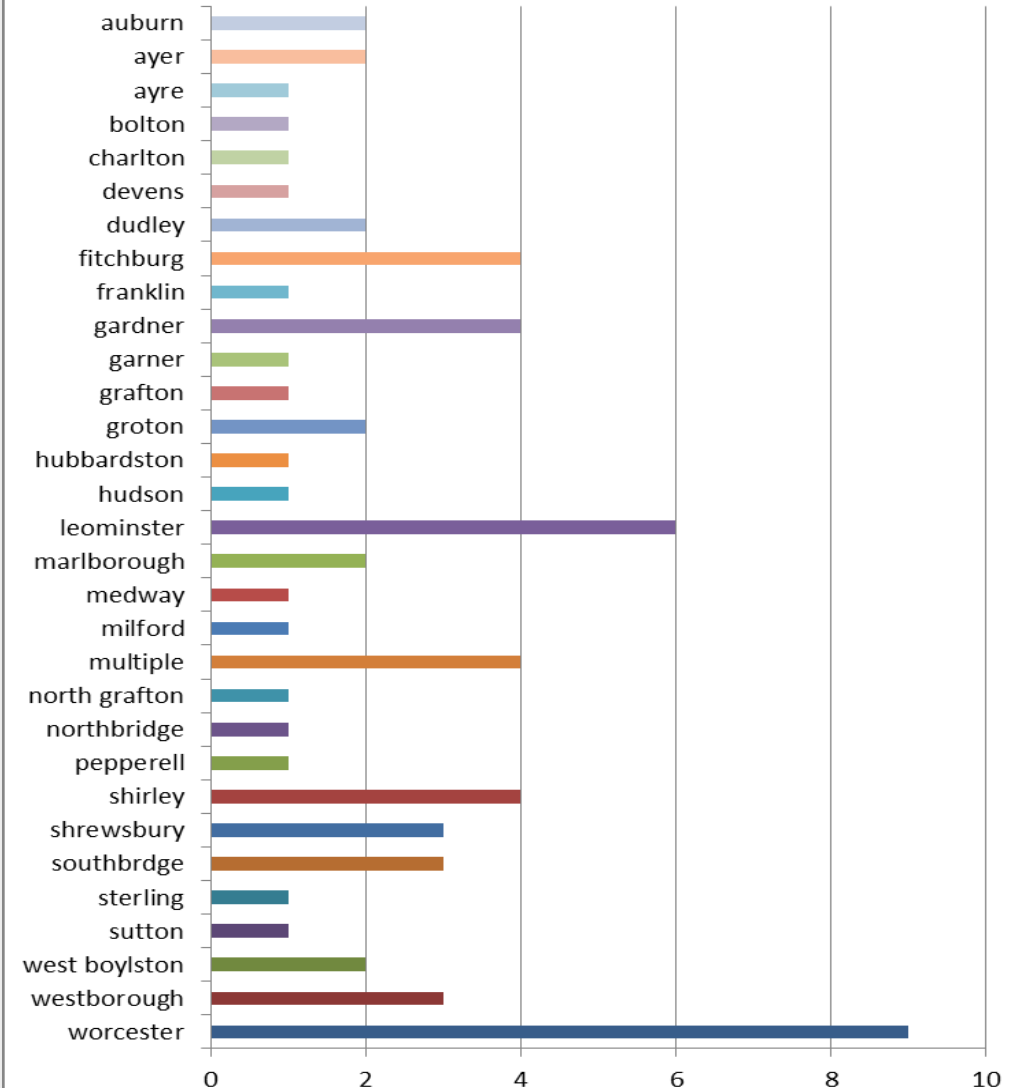
How many employees do you have?

Answered: 67 Skipped: 1

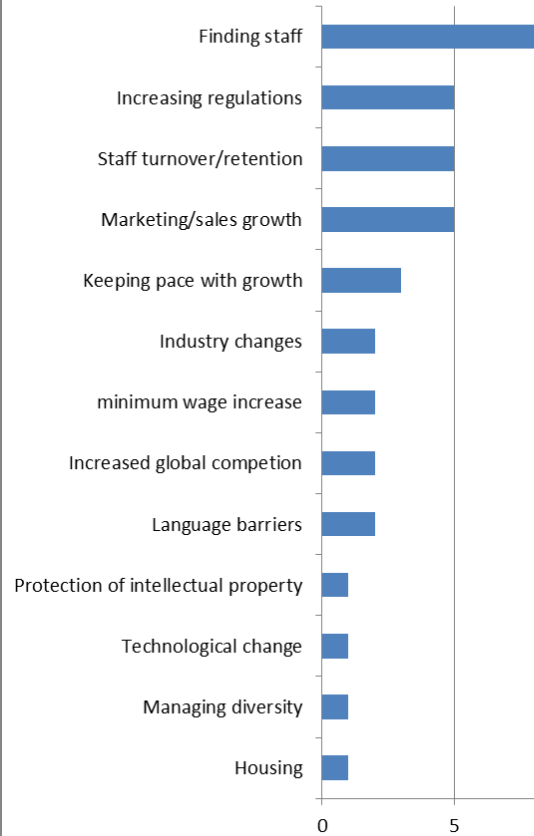


Other includes:  
construction, hospitality,  
fabrication, environmental,  
security, B2B services

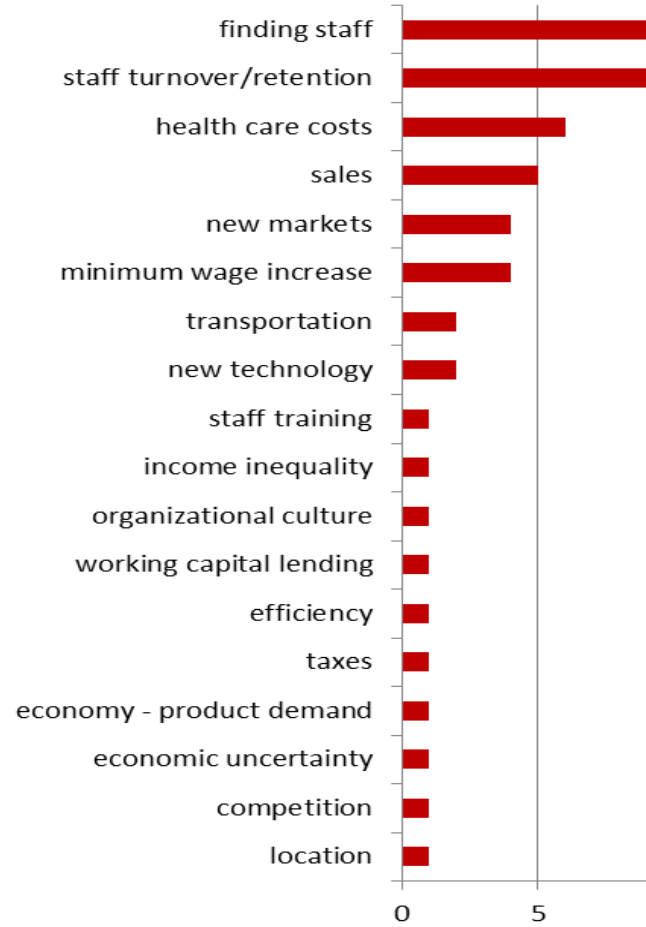
## Respondents by Location



## Top Challenges



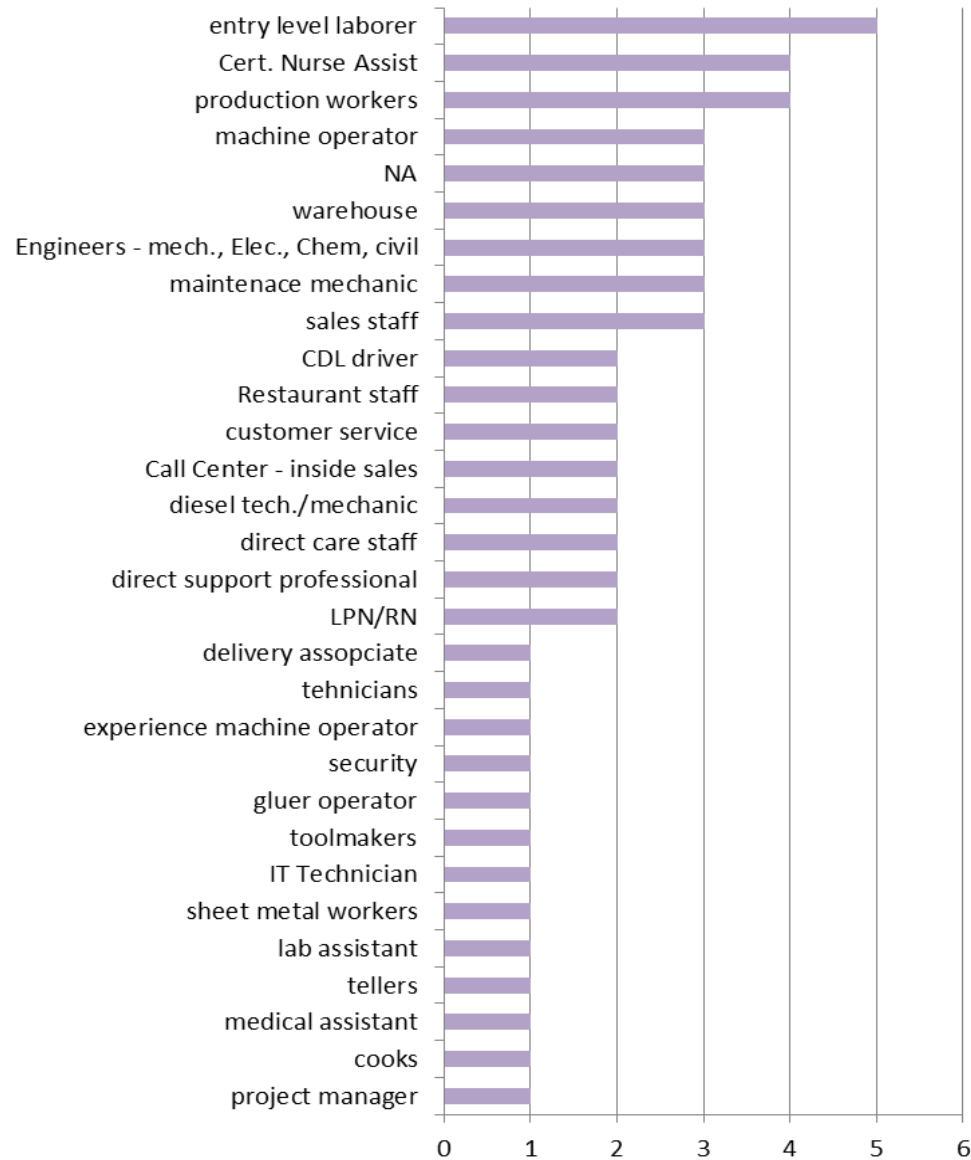
## Second Challenge



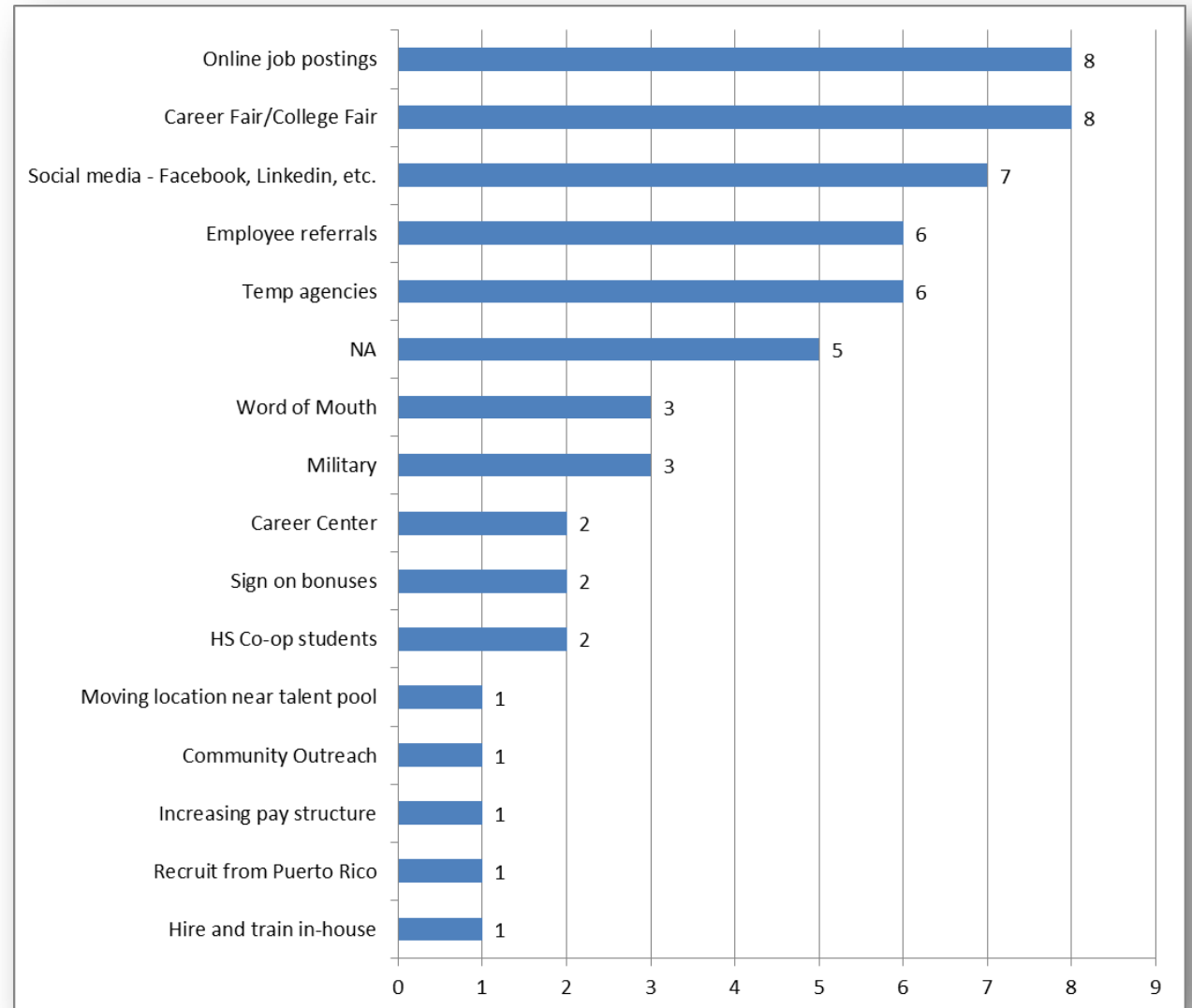
## Third Challenge



## Which of your occupations (if any) are facing significant employee/candidate shortages?



## If you have a challenge filling vacancies, what strategies have you successfully employed?



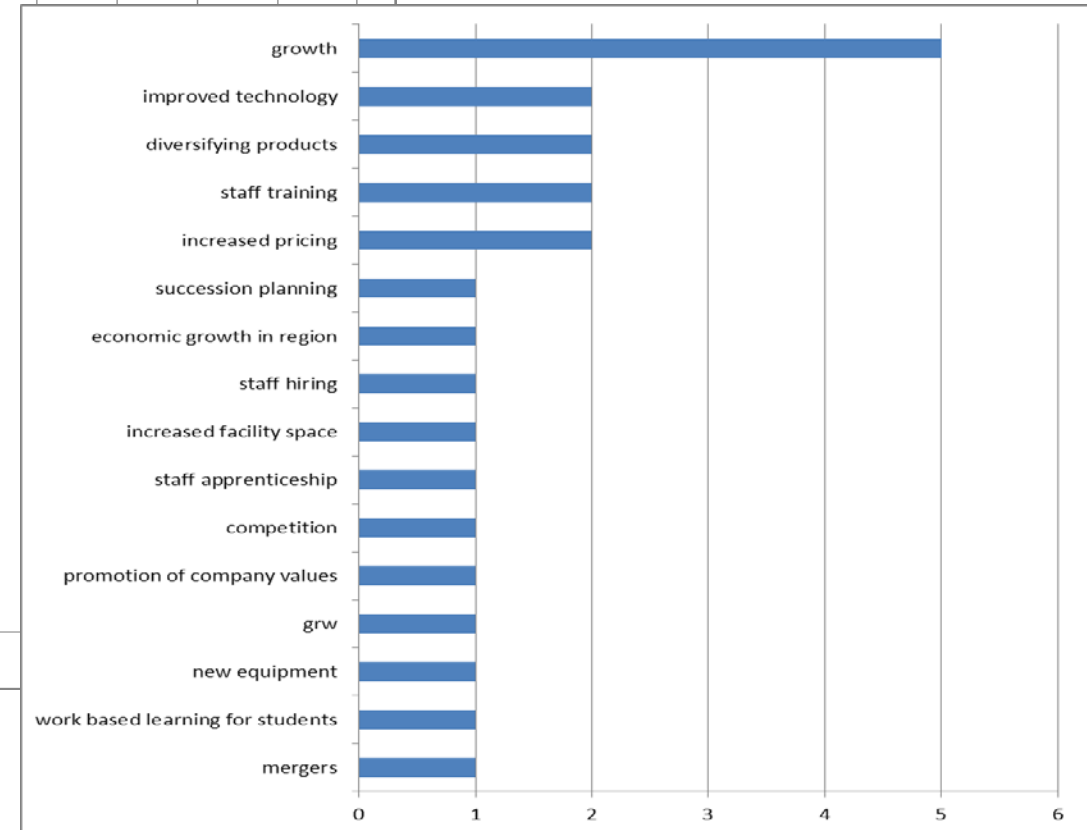
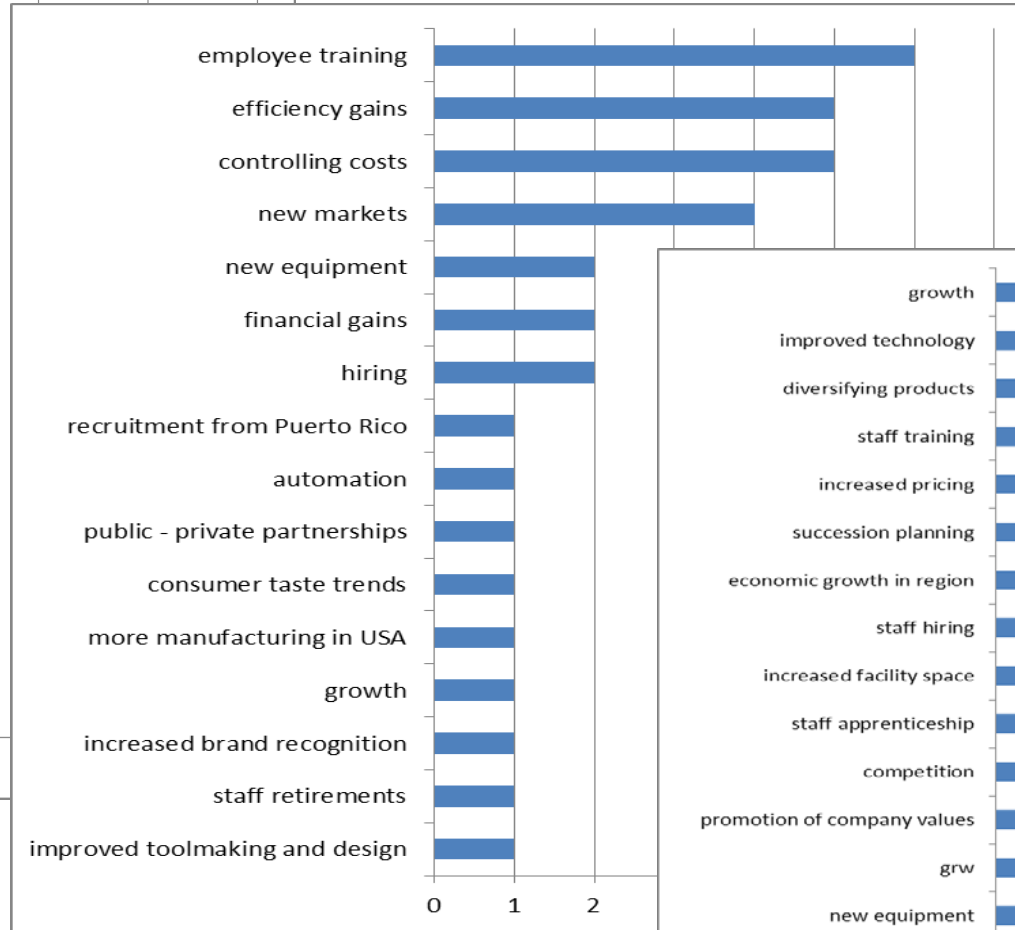
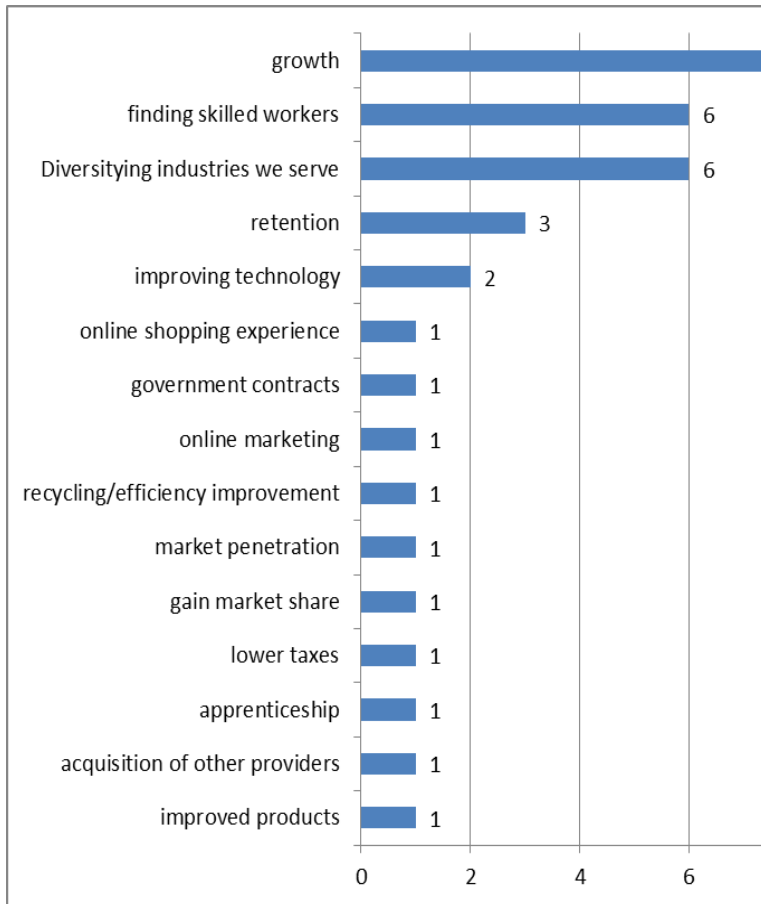
# What partnerships or strategies have you pursued that were not ultimately successful?

## Why?

- Job Boards and print ads - too many applicants without the required skills (several replies)
- Staffing firms - don't produce enough quality candidates
- WIB/Career Center job fair --The resumes collection were almost completely irrelevant to the positions we had.
- Recruiting via Veterans Inc. No resumes are generally submitted for our openings.
- Career Centers - at appears that clientele is entry level; not enough qualified candidates
- job fairs are a valiant effort but generally a waste of time. it's too broad of a selection not focused a cattle call.
- Agencies, Internet, Job Fairs - Lack of people that want to work
- Paper ads have not resulted in hires
- Tried state program to offer CDL to unemployed, participants did not want to do physical labor involved in waste collections
- There isn't a pipeline of skilled workers. Available labor does not have the skills and motivation to learn new skills.
- Mass MEP-graduates at lower level than our needs
- Sign on Bonus, employee referral bonus - no significant impact on recruitment
- longer probationary period - they still can't show up to work every day
- Working with some community organizations - may not have provided job coaching as promised or candidates were not qualified.
- hoping hire veterans or released prisoners
- Partnering with multiple staffing agencies - causes confusion for supervisors
- Ziprecruiter - low quality candidates



# What are the top three opportunities for your business/organization over the next 5 years?



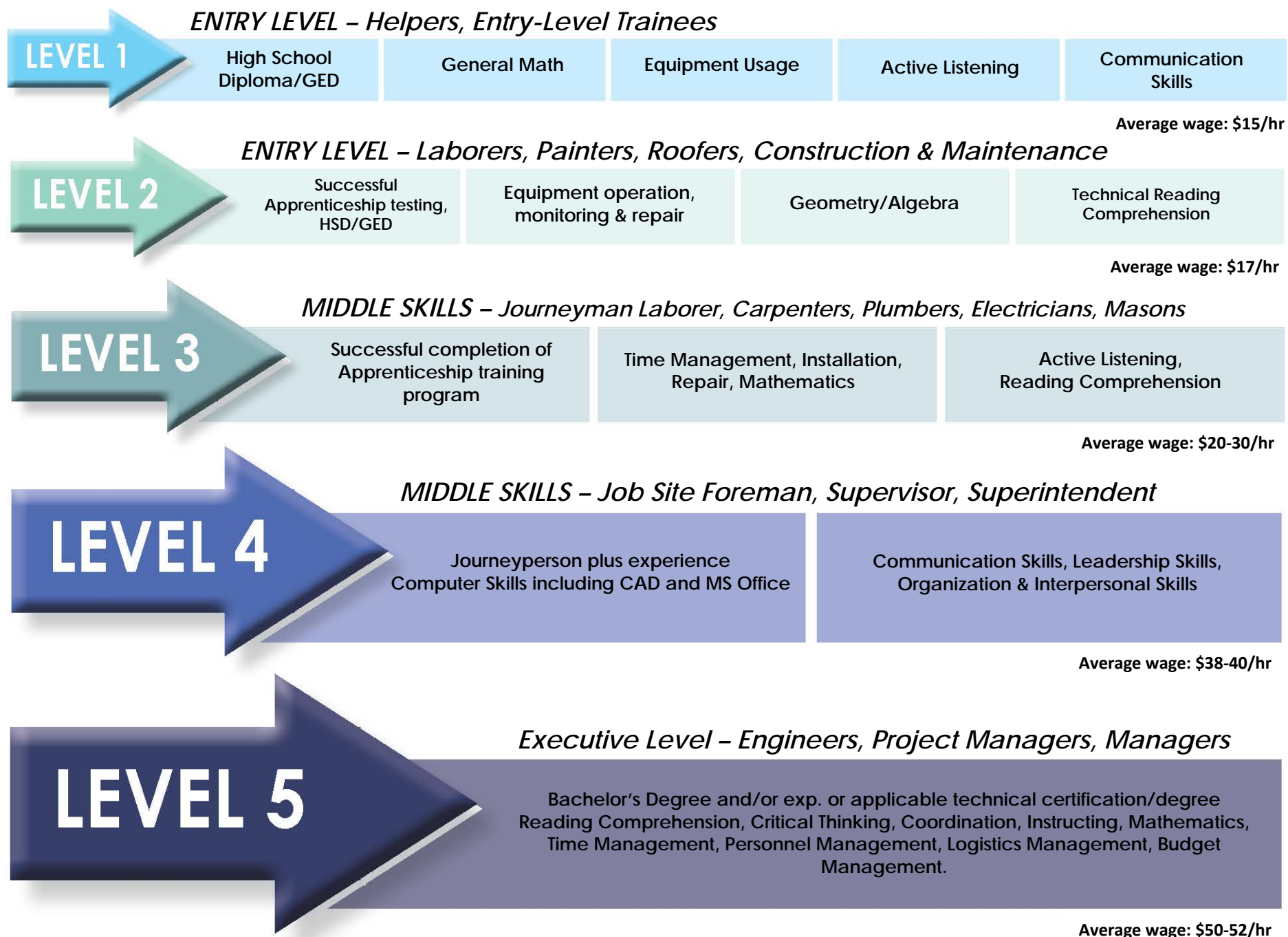
# Challenges facing our businesses

According to our data, research, and engagement with employers, we understand that the top 3 challenges facing regional businesses are...

- 1. Finding & retaining talent*
  - 2. Meeting regulations (including min. wage, healthcare)*
  - 3. Finding new customers/markets*
- Also: Increased competition, facility space, and changing technology*

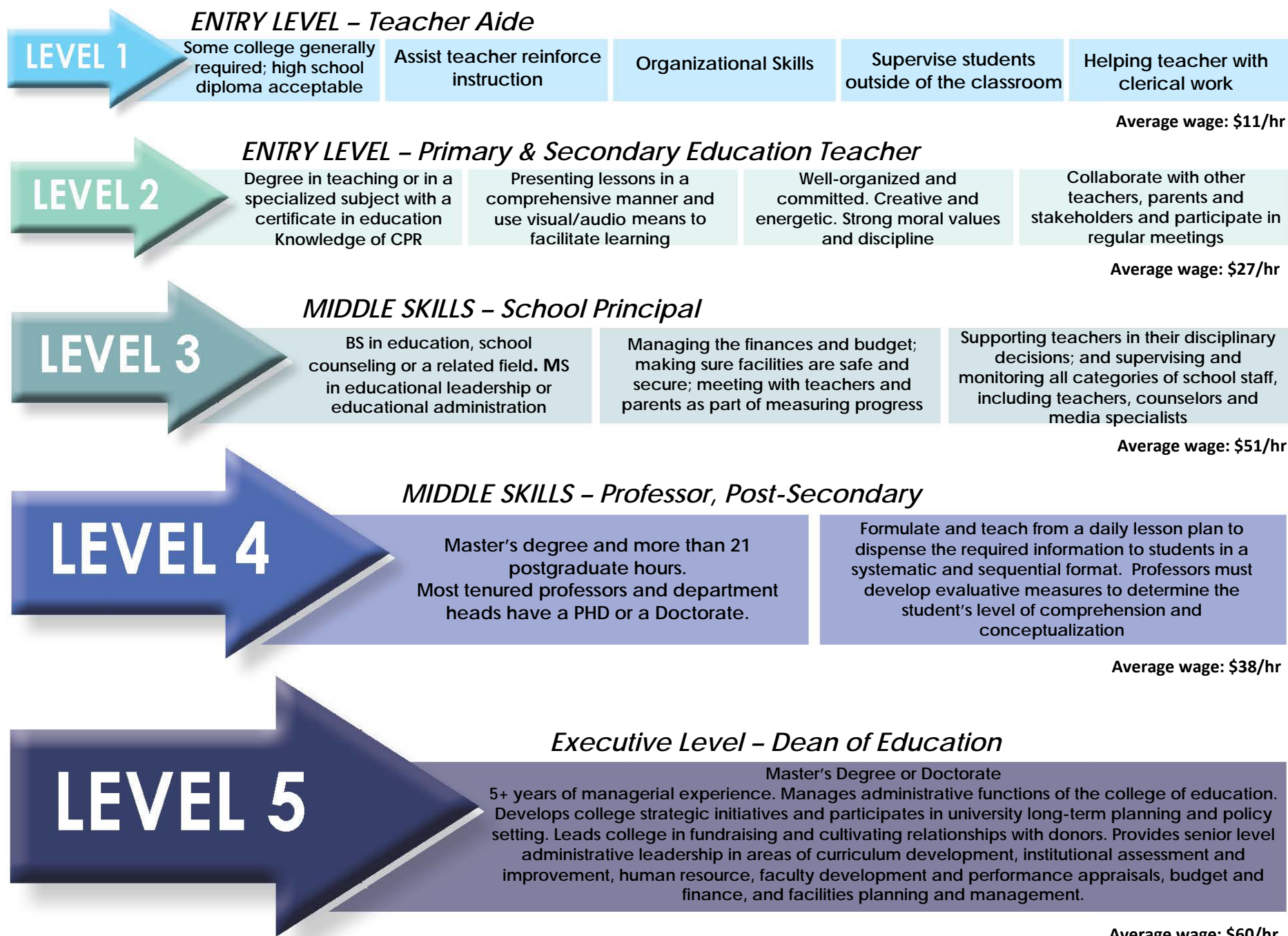
*Talent concerns: finding skilled workers (mixed technical occupations, “soft skills,” and English language proficiency), wage/salary expectations, and transportation.*

# Construction



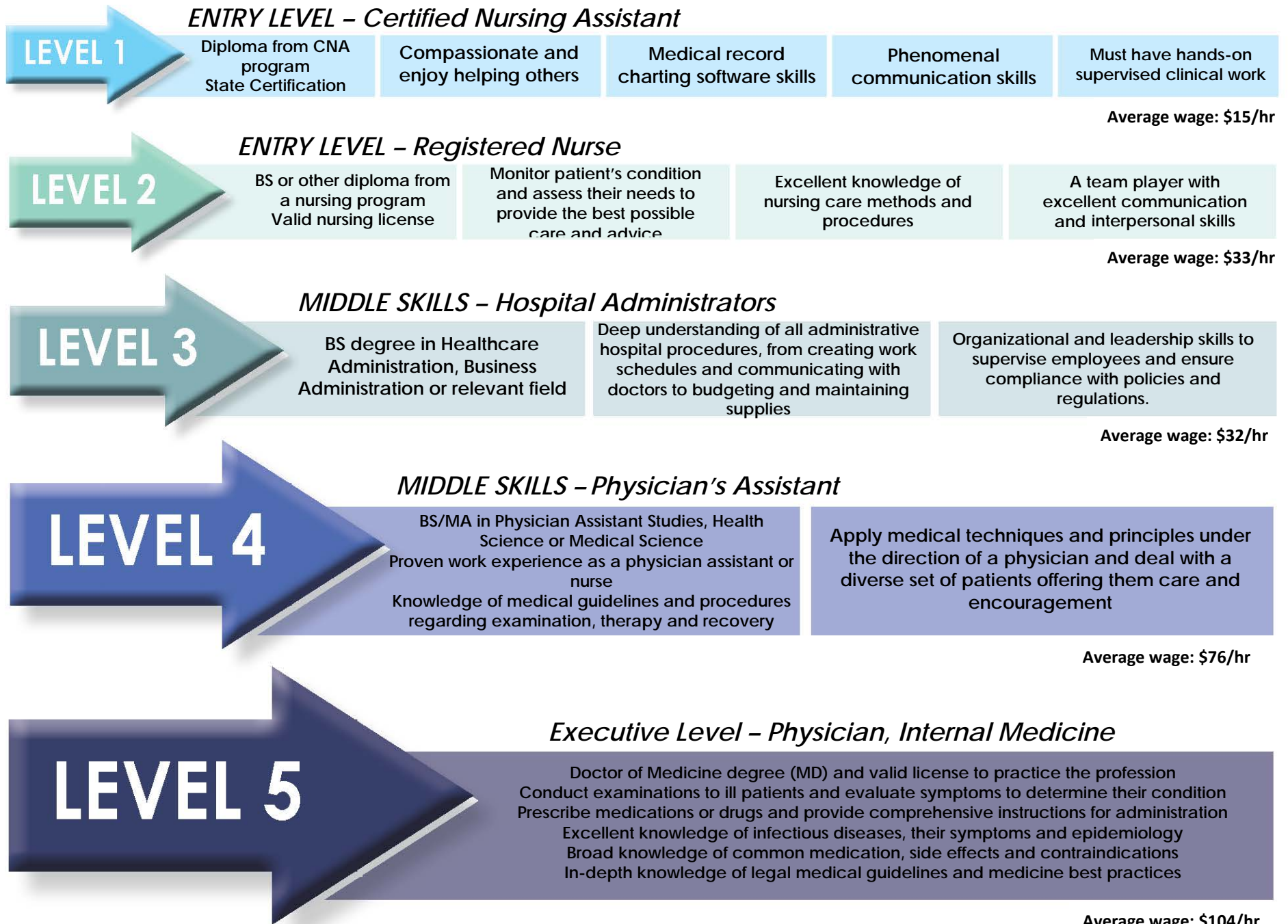
Note: All salary data taken from Salary.com for Worcester, MA area.

# Education



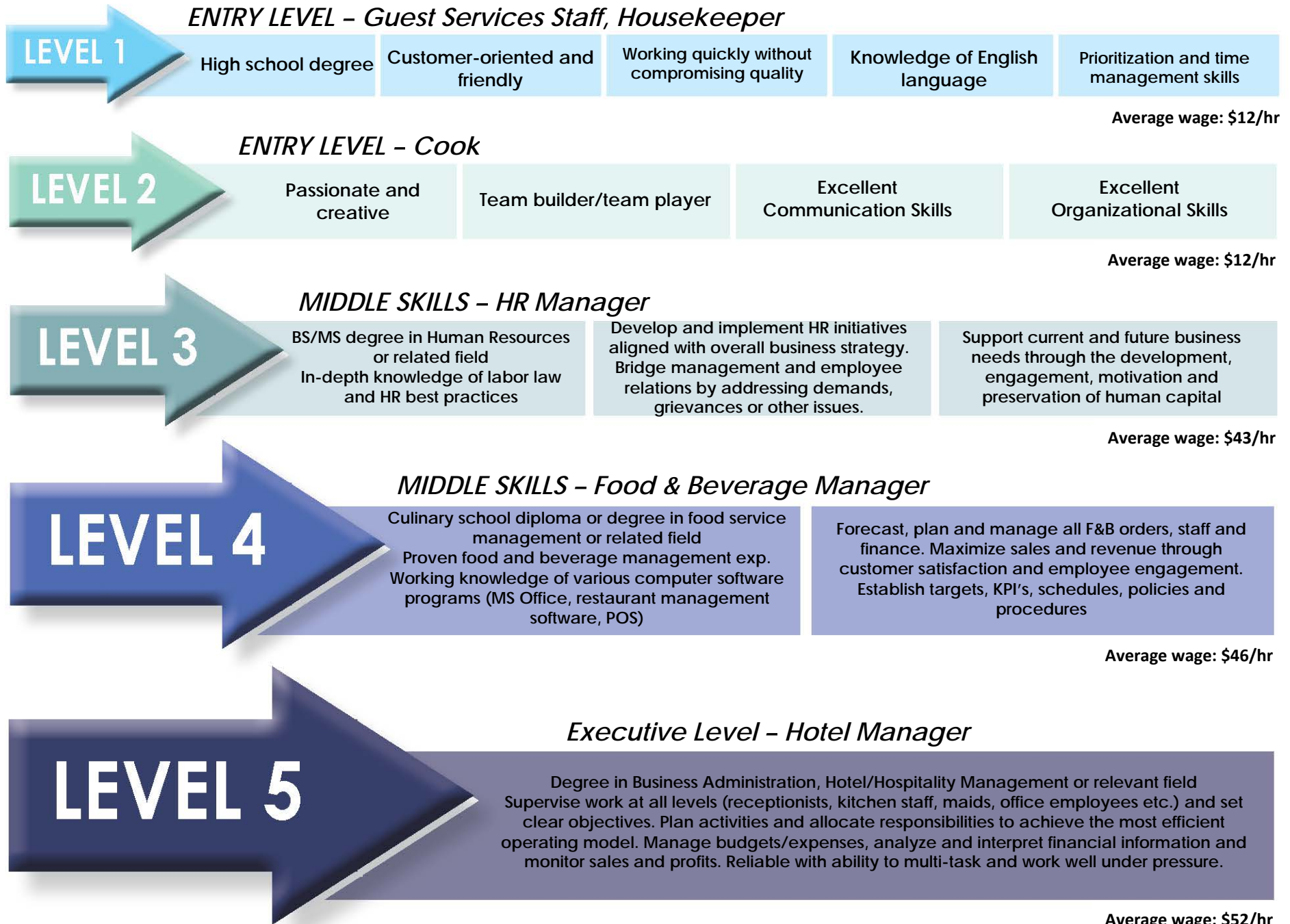
Note: All salary data taken from Salary.com for Worcester, MA area.

# Healthcare



Note: All salary data taken from Salary.com for Worcester, MA area.

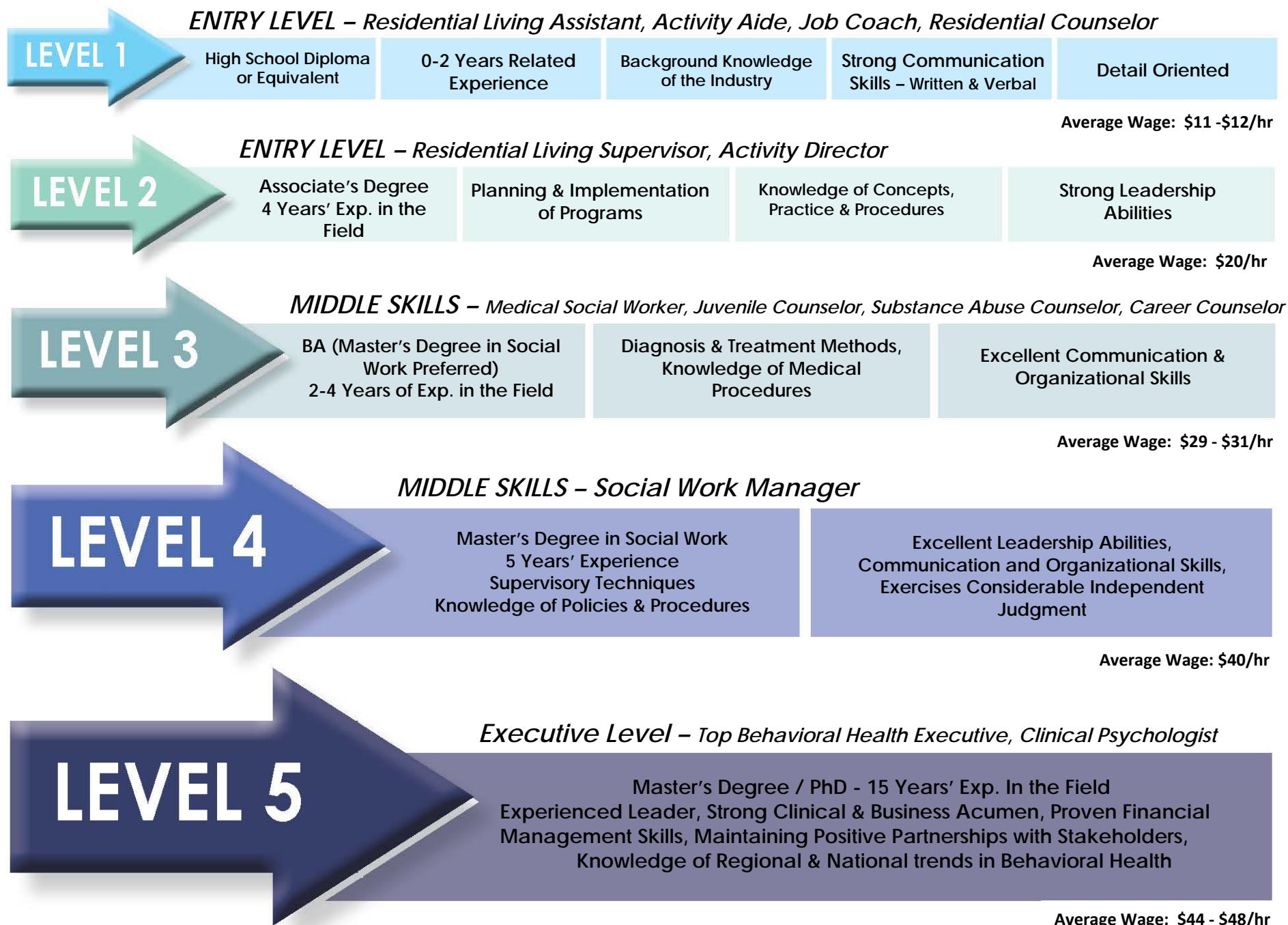
# Hospitality



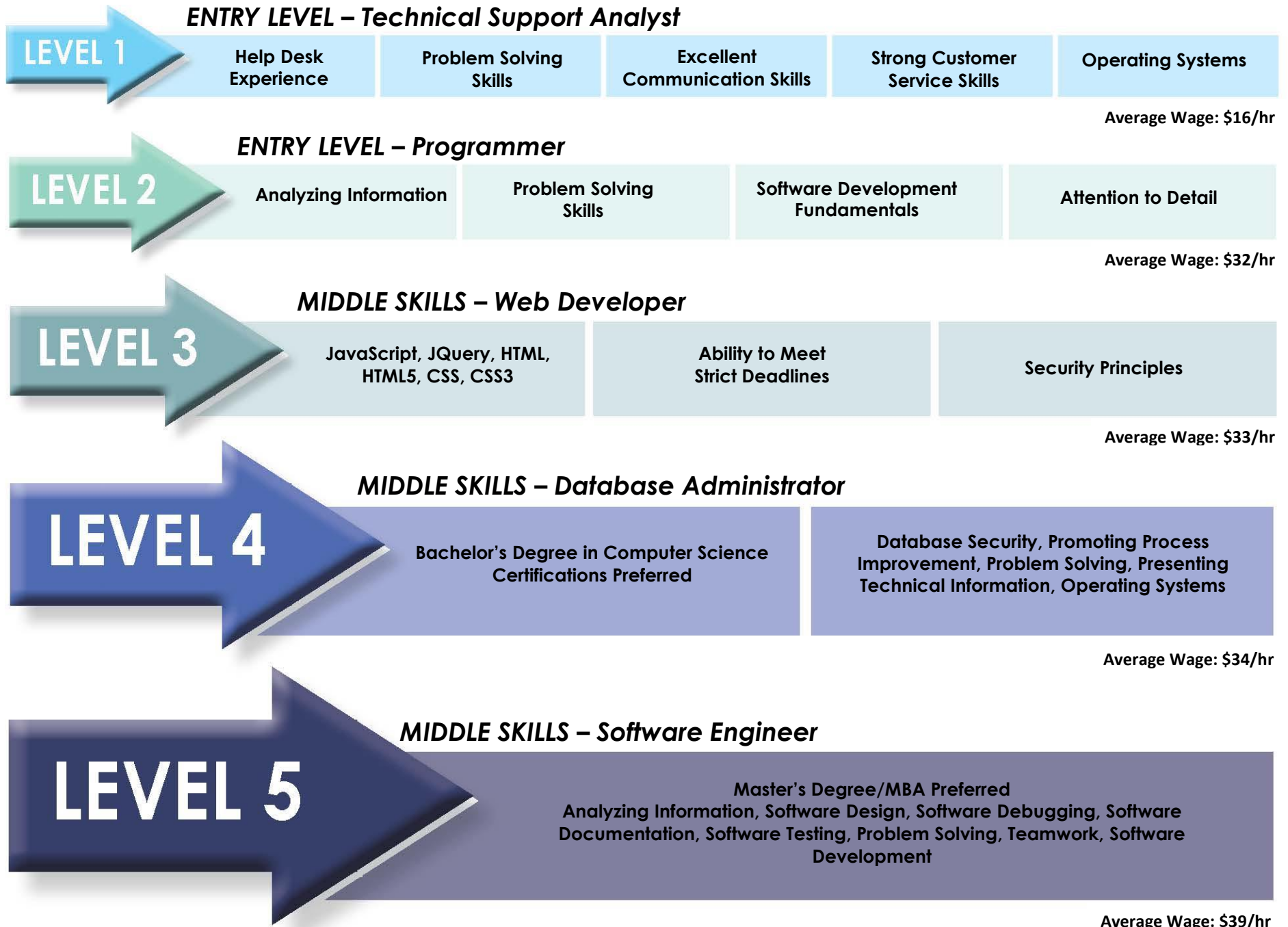
Note: All salary data taken from Salary.com for Worcester, MA area.



# Human Services



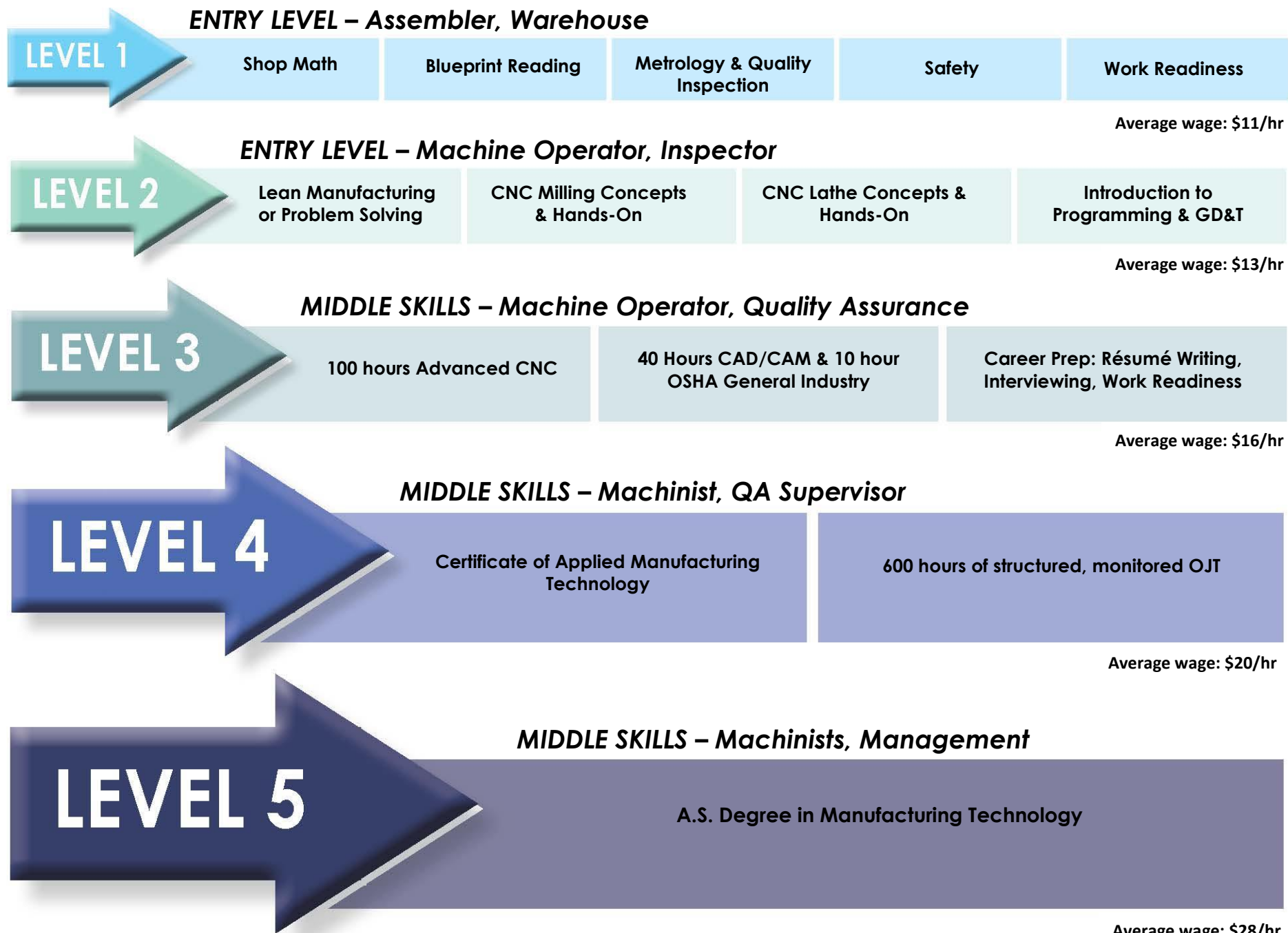
# Information Technology



Note: All salary data taken from Salary.com for Worcester, MA area.

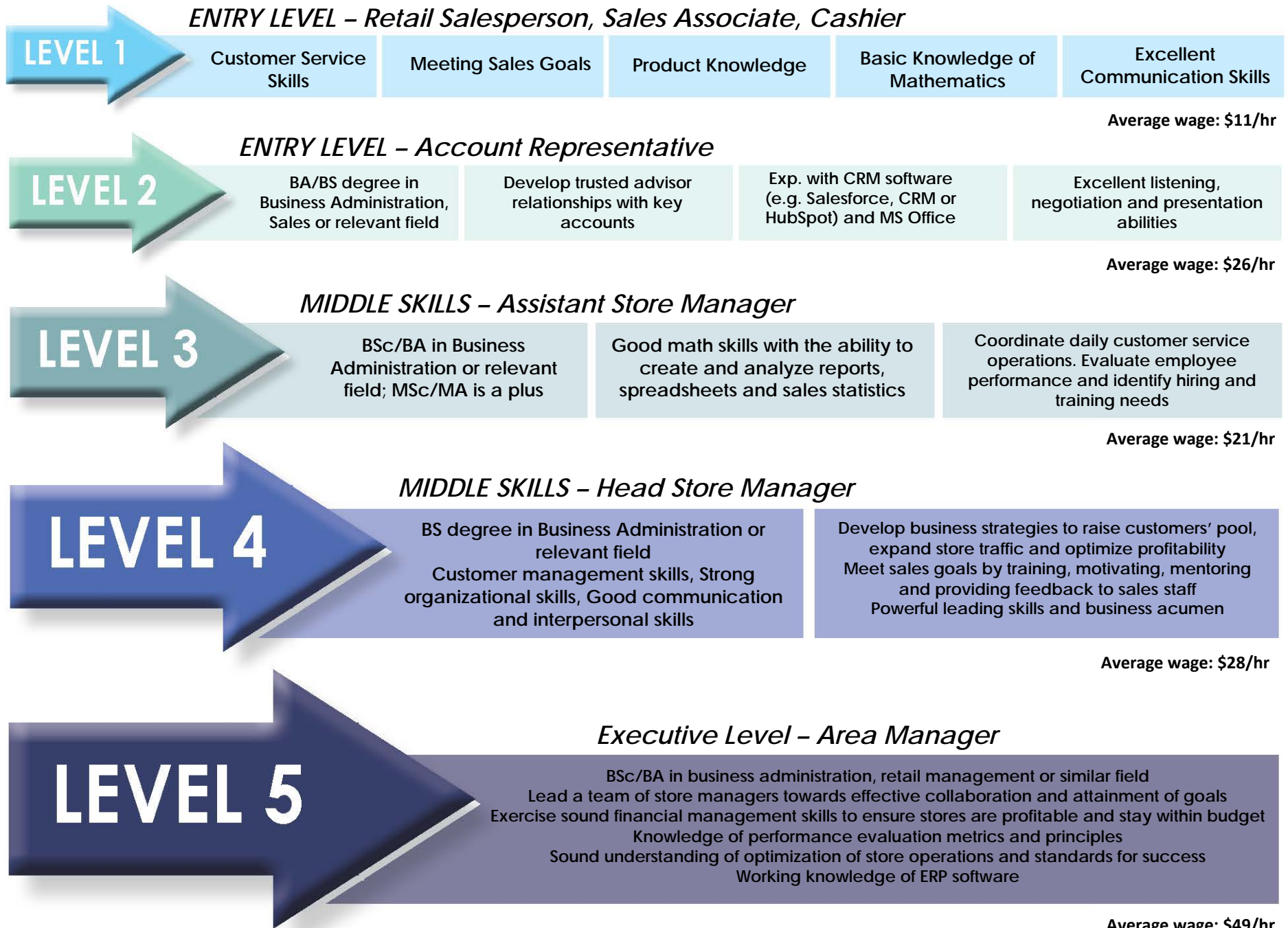


# Manufacturing (MACWIC\* Model)



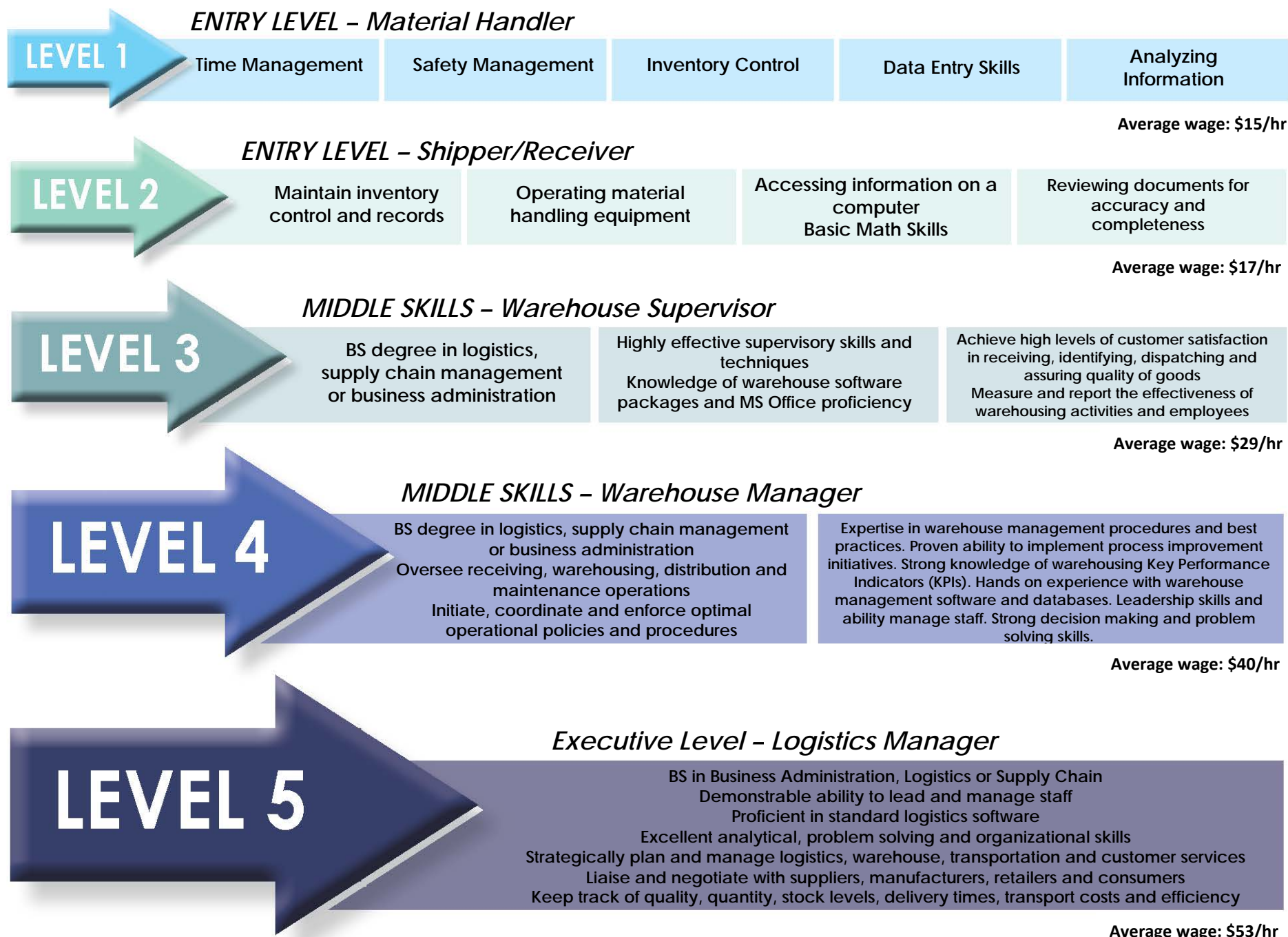
Note: All salary data taken from Salary.com for Worcester, MA area. \*Information courtesy of the Manufacturing Advancement Center Workforce Innovation Collaborative

# Retail



Note: All salary data taken from Salary.com for Worcester, MA area.

# Transportation, Distribution & Logistics



Note: All salary data taken from Salary.com for Worcester, MA area.

## Attachment 4: Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Registered Nurse (RN), 29-1141
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	BA Degree Plus License (NCLEX) National Council Licensure Examination
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Anna Maria College - 12 Fitchburg State University – 61 MCPHS University – 207 Mount Wachusett Community College – 79 Quinsigamond Community College – 107 University of Massachusetts Medical School Worcester – 44 Worcester State University – 43
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Basic learners could matriculate by starting as an Certified Nurses Aid, or Home Health Aids then move on to a pathway to an LPN (License Practical Nurse)
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Classroom and practical experience
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Yes
<b>Fee?</b>	<i>What are the fees?</i>	State College tuition rates
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes RN's are in high demand in our region and most medical institutions require RN's to have their Bachelor's degree
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	RN's are at the top of the stack
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Yes RN's are recognized nationally
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	These are credit programs
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	There is a current shortage and that shortage is projected to grow.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Pharmacy Technician, 31-9095
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Award of less than 1 academic year, Degree, Certification
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Anna Maria College – 0 Monty Tech evening – 15 Quinsigamond Community College – 9
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Yes, students participate in an externship
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	This program may be completed 50% or more online through QCC
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Degree programs are Pell eligible
<b>Fee?</b>	<i>What are the fees?</i>	QCC - \$400
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes, credential is recognized by local employers
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	A Pharmacy Technician can go on to become a Lead Technician or Pharmacist
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Once an individual is nationally certified, they can work in any state in the US
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Credit
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Working to better connect

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Licensed Practical Nurse, 29-2061
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Award of at least 1 but less than 2 academic years; National Council Licensure Examination (NCLEX) and graduation from a board certified nursing program
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Assabet Valley Regional Technical School – 34 Blackstone Valley Voc. Regional School – 23 Mount Wachusett Community College – 41 Southern Worcester County Reg. Voc. School District (Bay Path) – 21 Quinsigamond Community College – 56 Monty Tech Regional High School and Worcester Regional Vocational High School
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	LPN's are required to have work experience. Basic learners would matriculate through Certified Nurses Aid or Home Health Aid programs
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Classroom instruction plus practical experience on site in a Healthcare facility
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Degree programs are Pell eligible
<b>Fee?</b>	<i>What are the fees?</i>	Fee's vary; on average \$212 per credit hour at MWCC
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes LPN is a nationally recognized credential
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Yes LPN's can earn a Bachelor's Degree and become BSN's and RN's
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Yes this is a nationally recognized credential
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Credit

<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	LPN's are in demand and there are shortages, improved marketing strategies could have an impact.
--------------	---	--

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Heavy and Tractor-Trailer Truck Drivers - 53-3032.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Commercial Driver's License (CDL) Class A
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Worcester Jobs Fund (WJF): 2 individuals
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how do basic learners matriculate?</i>	Yes
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Training consist of classroom occupational training and hands-on over the road driving administered by a licensed and accredited training provider. Participants are prepared to take the written exam for the learners permit (required in order to get a license) and the CDL Class A road test through the MA Registry of Motor Vehicles. Participants must also pass vision test as a part of the learner's permit and a Department of Transportation physical for the road test. This permit is a pre-requisite to obtaining CDL Class A. Additional work-readiness training and placement services are provided.
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	No
<b>Fee?</b>	<i>What are the fees?</i>	\$30 for the permit test, \$35 for the road test and \$30 for the CDL endorsement, renewable every 5 years. A required background check will also cost \$86.50. An approximate training cost which includes all fees, books/supplies and classroom/road training is \$4,000 per participant. The Worcester Jobs Fund provides training and funding for the permit and road test free



		to eligible qualified applicants.
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Through the RMV employers are able to validate and confirmed the permit and license credentials.
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Yes. Individuals can obtain additional endorsements on their license such as air breaks, hazmat, pig (attached forklift), tankers and doubles/triples (pulling 2 or 3 trailers).
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	A CDL A is similar to other driver's licenses and allows the driver to operate in other states (21 years or older) as long as the license is valid.
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Non-credit
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Although formalized training is not required to obtain a permit and take the road test, the costs and required equipment (tractor-trailer) associated with testing mandate individuals invest in some form of training. Presently there are no CDL training providers permanently established in the Central MA region. The nearest schools are in Chicopee and Avon, MA (more than 55 miles away from Worcester). Since there is a clear skills gap between job seekers and employers in our region that will continue to grow if mechanisms are not put in place such as an established training center for CDL Class A.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Bus Drivers, Transit and Intercity - 53-3021.00/ Bus Drivers, School or Special Client - 53-3022.00/Light Truck or Delivery Services Drivers - 53-3033.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Commercial Driver's License (CDL) Class B
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Worcester Jobs Fund (WJF): 15 individuals
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Yes
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Training consist of classroom occupational training and hands-on over the road driving administered by a licensed and accredited training provider. Participants are prepared to take the written exam for the learners permit (required in order to get a license) and the CDL Class B road test through the MA Registry of Motor Vehicles. Participants must also pass vision test as a part of the learner's permit and a Department of Transportation physical for the road test. This permit is a pre-requisite to obtaining CDL Class B. Additional work-readiness training and placement services are provided.
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	No
<b>Fee?</b>	<i>What are the fees?</i>	\$30 for the permit test, \$35 for the road test and \$30 for the CDL endorsement, renewable every 5 years. A required background check will also cost \$86.50. Approximate training costs which includes all fees and training is \$4,000 per participant. The Worcester Jobs Fund provides training and funding for the permit and road test free

		to eligible qualified applicants.
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Through the RMV employers are able to validate and confirmed the permit and license credentials.
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Yes. Individuals can obtain additional endorsements on their license such as passenger and school buses.
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	A CDL Class B is similar to other driver's licenses and allows the driver to operate in other states (21 years or older) as long as the license is valid.
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Non-credit
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Although formalized training is not required to obtain a permit and take the road test, the costs and required equipment (vehicle) associated with testing mandate individuals invest in some form of training. Presently there are no CDL training providers permanently established in the Central MA region. The nearest schools are in Chicopee and Avon, MA (more than 55 miles away from Worcester). Since there is a clear skills gap between job seekers and employers in our region that will continue to grow if mechanisms are not put in place such as an established training center for CDL Class B.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Computer Numerical Control Operator 51-410
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required

<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Quality Control Technician - 19-4099.01
-------------------	---	---

<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Helpers--Production Workers - 51-9198.00
-------------------	---	--

<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Bus and Truck Mechanics and Diesel Engine Specialists - 49-3031.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Software Developers, Systems Software - 15-1133.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Bachelor's degree in Computer Science preferred.  Adobe Systems Adobe ActionScript Hot technology ; Apache Maven Hot technology ; Microsoft PowerShell Hot technology ; Verilog; C++ Hot technology ; jQuery Hot technology ; Microsoft ActiveX Hot technology ; Python and other programming languages as requested.
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Quinsigamond Community College Mount Wachusett Community College
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Yes
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Classroom and work-based learning
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Degree programs are Pell eligible
<b>Fee?</b>	<i>What are the fees?</i>	Fees vary; State College tuition rates
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes, credential is recognized by local employers
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Other programming languages
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Yes
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Credit



<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.
--------------	---	--

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Biological Technicians - 19-4021.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	

<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.
--------------	---	--

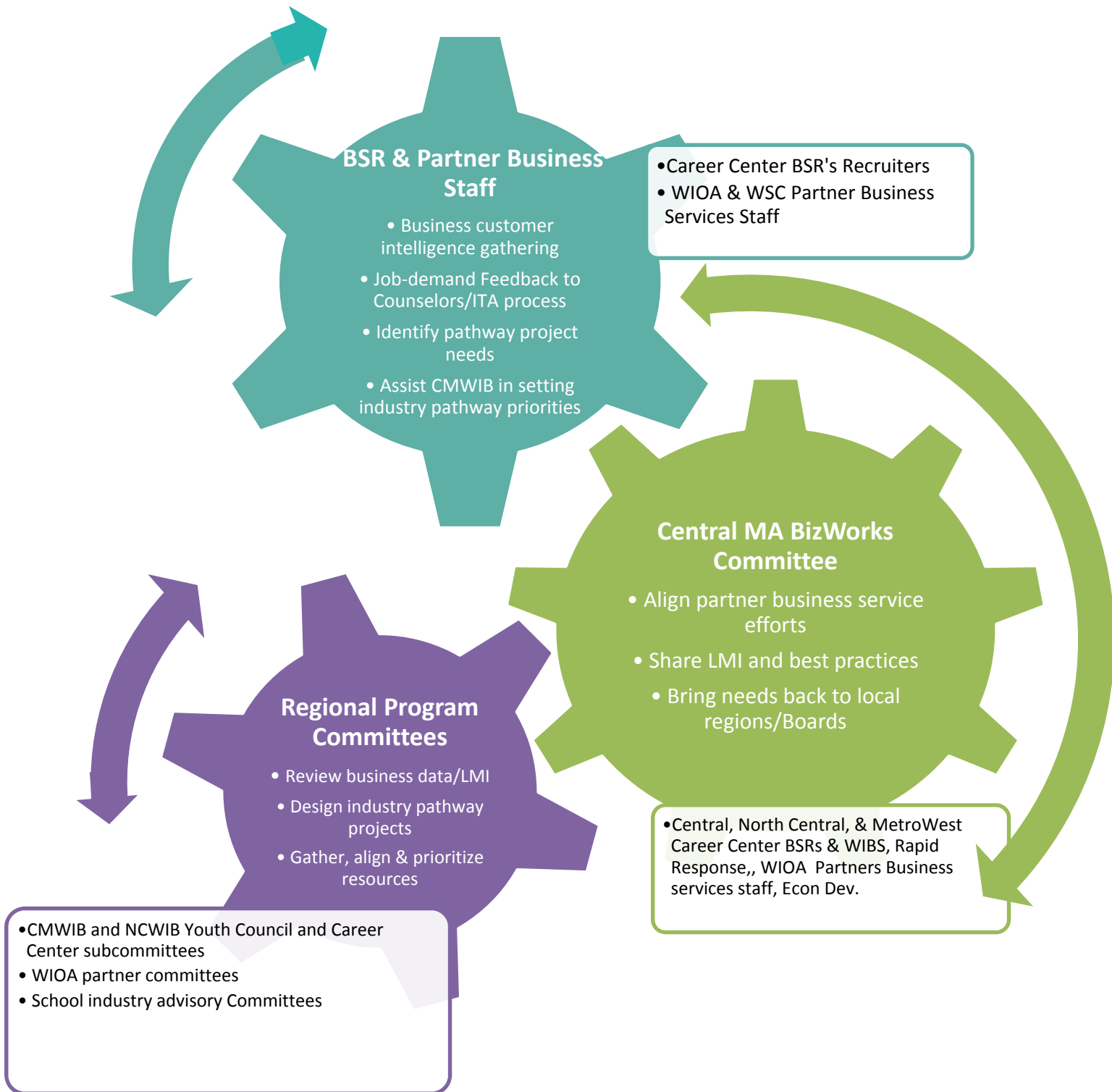
## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Information Security Analysts - 15-1122.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Bachelor's degree in Computer Science preferred.  Nagios Hot technology ; Sniffer Investigator; Symantec Blue Coat Data Loss Prevention; Wireshark Hot technology ; Bash; Linux Hot technology ; Microsoft Hyper-V Server; Microsoft Windows ; AJAX Hot technology ; Django Hot technology ; JavaScript Object Notation JSON
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Quinsigamond Community College
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Yes
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Classroom and work-based learning
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Yes
<b>Fee?</b>	<i>What are the fees?</i>	Fees vary; State College tuition rates
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes, credential is recognized by local employers
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Other programming languages

<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Yes
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Credit
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

## Attachment 5: Central MA Demand-Driven Program Development



### Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Registered Nurse (RN), 29-1141
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	BA Degree Plus License (NCLEX) National Council Licensure Examination
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Anna Maria College - 12 Fitchburg State University – 61 MCPHS University – 207 Mount Wachusett Community College – 79 Quinsigamond Community College – 107 University of Massachusetts Medical School Worcester – 44 Worcester State University – 43
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Basic learners could matriculate by starting as an Certified Nurses Aid, or Home Health Aids then move on to a pathway to an LPN (License Practical Nurse)
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Classroom and practical experience
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Yes
<b>Fee?</b>	<i>What are the fees?</i>	State College tuition rates
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes RN's are in high demand in our region and most medical institutions require RN's to have their Bachelor's degree
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	RN's are at the top of the stack
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Yes RN's are recognized nationally
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	These are credit programs
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	There is a current shortage and that shortage is projected to grow.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Pharmacy Technician, 31-9095
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Award of less than 1 academic year, Degree, Certification
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Anna Maria College – 0 Monty Tech evening – 15 Quinsigamond Community College – 9
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Yes, students participate in an externship
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	This program may be completed 50% or more online through QCC
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Degree programs are Pell eligible
<b>Fee?</b>	<i>What are the fees?</i>	QCC - \$400
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes, credential is recognized by local employers
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	A Pharmacy Technician can go on to become a Lead Technician or Pharmacist
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Once an individual is nationally certified, they can work in any state in the US
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Credit
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Working to better connect

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Licensed Practical Nurse, 29-2061
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Award of at least 1 but less than 2 academic years; National Council Licensure Examination (NCLEX) and graduation from a board certified nursing program
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Assabet Valley Regional Technical School – 34 Blackstone Valley Voc. Regional School – 23 Mount Wachusett Community College – 41 Southern Worcester County Reg. Voc. School District (Bay Path) – 21 Quinsigamond Community College – 56 Monty Tech Regional High School and Worcester Regional Vocational High School
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	LPN's are required to have work experience. Basic learners would matriculate through Certified Nurses Aid or Home Health Aid programs
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Classroom instruction plus practical experience on site in a Healthcare facility
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Degree programs are Pell eligible
<b>Fee?</b>	<i>What are the fees?</i>	Fee's vary; on average \$212 per credit hour at MWCC
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes LPN is a nationally recognized credential
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Yes LPN's can earn a Bachelor's Degree and become BSN's and RN's
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Yes this is a nationally recognized credential
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Credit

<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	LPN's are in demand and there are shortages, improved marketing strategies could have an impact.
--------------	---	--



## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Heavy and Tractor-Trailer Truck Drivers - 53-3032.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Commercial Driver's License (CDL) Class A
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Worcester Jobs Fund (WJF): 2 individuals
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how do basic learners matriculate?</i>	Yes
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Training consist of classroom occupational training and hands-on over the road driving administered by a licensed and accredited training provider. Participants are prepared to take the written exam for the learners permit (required in order to get a license) and the CDL Class A road test through the MA Registry of Motor Vehicles. Participants must also pass vision test as a part of the learner's permit and a Department of Transportation physical for the road test. This permit is a pre-requisite to obtaining CDL Class A. Additional work-readiness training and placement services are provided.
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	No
<b>Fee?</b>	<i>What are the fees?</i>	\$30 for the permit test, \$35 for the road test and \$30 for the CDL endorsement, renewable every 5 years. A required background check will also cost \$86.50. An approximate training cost which includes all fees, books/supplies and classroom/road training is \$4,000 per participant. The Worcester Jobs Fund provides training and funding for the permit and road test free

		to eligible qualified applicants.
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Through the RMV employers are able to validate and confirmed the permit and license credentials.
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Yes. Individuals can obtain additional endorsements on their license such as air breaks, hazmat, pig (attached forklift), tankers and doubles/triples (pulling 2 or 3 trailers).
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	A CDL A is similar to other driver's licenses and allows the driver to operate in other states (21 years or older) as long as the license is valid.
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Non-credit
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Although formalized training is not required to obtain a permit and take the road test, the costs and required equipment (tractor-trailer) associated with testing mandate individuals invest in some form of training. Presently there are no CDL training providers permanently established in the Central MA region. The nearest schools are in Chicopee and Avon, MA (more than 55 miles away from Worcester). Since there is a clear skills gap between job seekers and employers in our region that will continue to grow if mechanisms are not put in place such as an established training center for CDL Class A.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Bus Drivers, Transit and Intercity - 53-3021.00/ Bus Drivers, School or Special Client - 53-3022.00/Light Truck or Delivery Services Drivers - 53-3033.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Commercial Driver's License (CDL) Class B
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Worcester Jobs Fund (WJF): 15 individuals
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Yes
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Training consist of classroom occupational training and hands-on over the road driving administered by a licensed and accredited training provider. Participants are prepared to take the written exam for the learners permit (required in order to get a license) and the CDL Class B road test through the MA Registry of Motor Vehicles. Participants must also pass vision test as a part of the learner's permit and a Department of Transportation physical for the road test. This permit is a pre-requisite to obtaining CDL Class B. Additional work-readiness training and placement services are provided.
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	No
<b>Fee?</b>	<i>What are the fees?</i>	\$30 for the permit test, \$35 for the road test and \$30 for the CDL endorsement, renewable every 5 years. A required background check will also cost \$86.50. Approximate training costs which includes all fees and training is \$4,000 per participant. The Worcester Jobs Fund provides training and funding for the permit and road test free

		to eligible qualified applicants.
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Through the RMV employers are able to validate and confirmed the permit and license credentials.
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Yes. Individuals can obtain additional endorsements on their license such as passenger and school buses.
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	A CDL Class B is similar to other driver's licenses and allows the driver to operate in other states (21 years or older) as long as the license is valid.
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Non-credit
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Although formalized training is not required to obtain a permit and take the road test, the costs and required equipment (vehicle) associated with testing mandate individuals invest in some form of training. Presently there are no CDL training providers permanently established in the Central MA region. The nearest schools are in Chicopee and Avon, MA (more than 55 miles away from Worcester). Since there is a clear skills gap between job seekers and employers in our region that will continue to grow if mechanisms are not put in place such as an established training center for CDL Class B.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Computer Numerical Control Operator 51-410
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required

<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Quality Control Technician - 19-4099.01
-------------------	---	---

<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

### Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Helpers--Production Workers - 51-9198.00
-------------------	---	--

<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Bus and Truck Mechanics and Diesel Engine Specialists - 49-3031.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.



## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Software Developers, Systems Software - 15-1133.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Bachelor's degree in Computer Science preferred.  Adobe Systems Adobe ActionScript Hot technology ; Apache Maven Hot technology ; Microsoft PowerShell Hot technology ; Verilog; C++ Hot technology ; jQuery Hot technology ; Microsoft ActiveX Hot technology ; Python and other programming languages as requested.
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Quinsigamond Community College Mount Wachusett Community College
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Yes
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Classroom and work-based learning
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Degree programs are Pell eligible
<b>Fee?</b>	<i>What are the fees?</i>	Fees vary; State College tuition rates
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes, credential is recognized by local employers
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Other programming languages
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Yes
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Credit

<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.
--------------	---	--

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Biological Technicians - 19-4021.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	No credentials required
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	
<b>Fee?</b>	<i>What are the fees?</i>	
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	
<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	

<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.
--------------	---	--

## Credential Asset Mapping Tool

Complete one credential asset map for each priority occupation that requires a credential.

<b>Occupation</b>	<i>List the occupation the credential is for, including the SOC code.</i>	Information Security Analysts - 15-1122.00
<b>Type of Credential &amp; Title of Credential</b>	<i>List the type of credential (e.g. Certificate, Degree, Certification, License, or Apprenticeship Certification)</i>	Bachelor's degree in Computer Science preferred.  Nagios Hot technology ; Sniffer Investigator; Symantec Blue Coat Data Loss Prevention; Wireshark Hot technology ; Bash; Linux Hot technology ; Microsoft Hyper-V Server; Microsoft Windows ; AJAX Hot technology ; Django Hot technology ; JavaScript Object Notation JSON
<b>Credential Provider</b>	<i>List all training/ education providers that provide this credential in your region. For each provider, list the average number of individuals receiving the credential per year.</i>	Quinsigamond Community College
<b>Integrated/ Accelerated</b>	<i>Is the training integrated with work experience and/or accelerated for adult learners? If no, how to basic learners matriculate?</i>	Yes
<b>Online/ Classroom/ Work-based</b>	<i>Describe education environment and instructional methods.</i>	Classroom and work-based learning
<b>Pell-eligible?</b>	<i>Is the program Pell-eligible?</i>	Yes
<b>Fee?</b>	<i>What are the fees?</i>	Fees vary; State College tuition rates
<b>Employer-validated?</b>	<i>Do local employers validate the credential? If so, describe.</i>	Yes, credential is recognized by local employers
<b>Stackable?</b>	<i>Is the credential stackable with other certificates? If so, describe.</i>	Other programming languages

<b>Portable?</b>	<i>Are the credentials portable to other states/ industries? If so, describe.</i>	Yes
<b>Credit/ Non-Credit?</b>	<i>Are they credit or non-credit?</i>	Credit
<b>Gaps?</b>	<i>Are there gaps in the pipeline for this occupation that require new strategies in the blueprint?</i>	Gaps exist as older workers leave the workforce and there are limited to no skilled workers to replace them.

**MEMORANDUM OF UNDERSTANDING**  
**FOR THE**  
**CENTRAL MA WORKFORCE DEVELOPMENT AREA**  
**BETWEEN THE**  
**CENTRAL MA WORKFORCE INVESTMENT BOARD AND ITS WORKFORCE INNOVATION**  
**AND OPPORTUNITY ACT PARTNERS**

**I. PURPOSE**

This Memorandum of Understanding (MOU) communicates the agreement developed and executed between the Central MA Workforce Investment Board (CMWIB), with agreement of the City Manager, City of Worcester, serving as the region's Chief Elected Official (CEO), the One-Stop Career Center (OSCC) operator, the Workforce Central Career Centers (WCCC), and Workforce Innovation and Opportunity Act (WIOA) Partners (herein referred to as "Partners"), relating to the operation of the OSCC delivery of service in the Central MA Workforce Development Area (WDA).

The CMWIB will act as the convener of MOU negotiations and together with the Partners will shape how local OSCC services are delivered.

This MOU defines the roles and responsibilities of the MOU parties in operationalizing the delivery of services and other activities to produce the best possible outcomes for shared customers, including youth, job seekers and businesses, consistent with all Partner program authorizing statutes and regulations.

For purposes of this MOU, shared customers are defined as youth, job seekers, and businesses that are eligible for and receive services from more than one WIOA Partner program. Shared customers benefit from services and resources delivered across multiple WIOA Partner programs and other stakeholders that are aligned to meet an individual's needs. Shared customers also meet the definition in the Title II regulations of WIOA, CFR 34 Part 463.3 of "concurrent enrollment or co-enrollment referring to enrollment by an eligible individual in two or more of the six core programs administered under the Act." (Programs and Activities Authorized by the Adult Education and Family Literacy Act (Title II of the WIOA).)

**II. CENTRAL MA WIOA PARTNERS**

In accordance with WIOA Section 121(c), this Local Memorandum of Understanding has been developed and executed with agreement of the region's CEO and the WIOA OSCC required partners mandated in 20 CFR Part 678.400 (See attachment A for regional partner contact list).

The required OSCC partners are:

1. **The Adult Program** (Title I), as part of the Department of Career Services (DCS), Executive Office of Labor and Workforce Development (EOLWD);
2. **The Dislocated Worker Program** (Title I), as part of DCS/EOLWD;
3. **The Youth Program** (Title I), as part of DCS/EOLWD;
4. **The Adult Education and Family Literacy Act Program** (Title II), as part of Adult and Community Learning Services (ACLS), Department of Elementary and Secondary Education (DESE) Executive Office of Education (EOE); represented by the Worcester Public Schools, the Webster Public Schools, Training Resources of America, and Ascentria Community Services, Inc., Quinsigamond Community College, Sheriff's Department of Worcester, and Catholic Charities.
5. **The Wagner-Peyser Act Program** (Wagner-Peyser Act, as amended by Title III), as part of DCS, EOLWD; represented through the region's OSCC operator, WCCC;
6. **The Vocational Rehabilitation Program** (Title I of the Rehabilitation Act of 1973, as amended by Title IV), as part of the Massachusetts Rehabilitation Commission (MRC) and Massachusetts Commission for the Blind (MCB), Executive Office of Health and Human Services (EOHHS);
7. **Federal-state unemployment compensation program**, as part of the Department of Unemployment Assistance (DUA), EOLWD;
8. **Trade Adjustment Assistance for Workers Programs** (Activities authorized under chapter 2 of Title II of the Trade Act of 1974 (19 U.S.C. 2271 et seq.)), as part of DCS, EOLWD;
9. **Jobs for Veterans State Grants Program** (Programs authorized under 38, U.S.C. 4100 et. seq.) as part of DCS, EOLWD;
10. **Temporary Assistance for Needy Families Program** (42 U.S.C. 601 et seq.) as part of Department of Transitional Assistance (DTA), EOHHS;
11. **Employment and Training Programs under the Supplemental Nutrition Assistance Program**, (Programs authorized under section 6(d)(4) of the Food and Nutrition Act of 2008 (7 U.S.C. 2015(d)(4)), as part of DTA, EOHHS;
12. **Senior Community Service Employment Program (SCSEP)** (Programs authorized under Title V of the Older Americans Act of 1965 (42 U.S.C. 3056 et seq.)); represented by Catholic Charities and Operation A.B.L.E. of Greater Boston.

Non-required community partners in this local MOU are:

13. The Worcester Community Action Council, the federally-designated anti-poverty agency for Worcester and 45 neighboring communities;
14. Job Corps; operated in the Central MA region at the Grafton Job Corps Center by Adams and Associates, Inc.;
15. YouthBuild; operated in the Central MA region by Training Resources of America, Inc.

Additional parties to this MOU may be added.

### III. DURATION

*June 26, 2018*

WIOA Section 121(c) (g) requires that the MOU shall be reviewed not less than once in every 3-year period to ensure appropriate funding and effective delivery of services, and physical and programmatic accessibility. WIOA Regulations Subpart C 20 CFR Part 678.500 further requires MOU renewal following the 3-year review if substantial changes have occurred.

This agreement shall commence on July 1, 2017 and shall terminate on June 30, 2020, unless otherwise terminated by an individual Partner with 30-days written notice to all Partners, by agreement of all parties, or superseded.

By signing the MOU, all parties agree to reviewing and modifying the local MOU on an as needed basis to ensure further development and alignment with local area priorities and strategies to serve shared customers as well as to update the MOU to satisfy all requirements as identified by WIOA.

#### **IV. ASSURANCES**

The CMWIB and the Partners agree to conduct the following activities at a local level:

1. Participate in the operation of the OSCC delivery system consistent with the terms of this MOU, the requirements of WIOA, and the requirements of Federal laws authorizing Partner programs and activities.
2. Participate in the development of a definition of “shared” customers between Partners to create a clear understanding of how multiple providers, services and resources should support youth, job seekers, and businesses.
3. Participate in the redesign of the OSCC customer flow and service continuum across partner agencies, including the accessibility and availability of services to shared customers.
4. Utilize robust technology tools to scale-up practices and provide more significant supports for individuals with barriers to employment, including basic skills assessment, remediation, and career development tools.
5. Track and evaluate the outcomes for individuals who face barriers to employment.
6. Required OSCC Partners will use a portion of the funds available for programs and activities to maintain the OSCC delivery system, including infrastructure and shared costs of OSCC, through methods agreed upon by the CMWIB, CEO, and Partners. If no consensus on methods is reached for required OSCC Partners, the Governor, after consultation with the CEO, CMWIB, and State Workforce Development Board shall determine the portion of funds to be provided (WIOA sec. 121(a) (h) (1) (C)).

7. Provide representation on the CMWIB to the extent possible and/or participate in its ad hoc activities/events or on standing committees, including participation in the Central MA WDA WIOA Partner Leadership Council and regional WIOA Partner subcommittees as appropriate (see Attachment B).
8. The MOU will be renewed, not less than once every three years to ensure appropriate funding and delivery of services. The MOU must be updated to reflect any change in the OSCC Partner infrastructure cost contributions.
9. Assist with the OSCC operator competitive selection process as coordinated by the CMWIB.
10. Assist with the review of WIOA performance metrics for the region and the performance metrics negotiated as part of any shared infrastructure contracts between the CMWIB required OSCC Partners, including incentives and penalties.
11. The Parties of this MOU agree that all required OSCC partners have a joint funding responsibility to support and maintain an effective local integrated service delivery system. In addition all parties to the MOU recognize that shared and infrastructure costs are applicable to the all required Partners. Notwithstanding the above, the City of Worcester is not required to contribute funding beyond amounts received from federal, state or private sources. To ensure that the Local Board and all the required local Partners can focus on the provision of quality services to all our shared customers, the State Level Partners will issue allocations for shared and infrastructure cost to the Local Workforce Area. State Partners will establish a methodology that will ensure costs are allowable, reasonable, necessary and allocable. As appropriate, State Partners will enter into Inter-agency Service Agreements (ISAs) with the Department of Career Services (DCS), the designated State Workforce Agency (SWA) to issue the local allocations. The CMWIB will ensure all allocations are incorporated into the local integrated budget during the annual planning process.

## **V. MOU DEVELOPMENT, PRIORITY POPULATIONS, AND SHARED SERVICES**

This MOU was developed through a joint task force consisting of Partner representatives from within the Central MA WDA.

1. The following regional populations are prioritized by the Partners for receipt of shared services:
  - a. Unemployment insurance claimants;
  - b. Low-income adults, including TANF and SNAP recipients;
  - c. Homeless;
  - d. Adult Education participants (Title II);
  - e. Individuals with disabilities (Vocational Rehabilitation Title IV);
  - f. Veterans;



- g. Older workers;
  - h. Re-entry populations;
  - i. Youth, including youth with barriers to employment; and
  - j. Migrant Seasonal Farm Workers.
2. Shared services for the Central MA WDA will include (Note: we will work with State officials to create a release form all partners can utilized to gain shared customer approval for information sharing and coordination of services by the Partners. This release shall be sent to all Partners delivering services to a shared customer):
- a. Referrals: until such time as the Commonwealth may develop an online referral process, Partners shall utilize the regional referral process guidebook to assist in the smooth referral of shared customers to Partner programs as appropriate. This regional guidebook will be developed by the Partners, be available electronically to all Partner staff, and describe:
    - o The services and activities available from each Partner program;
    - o General eligibility for each Partner program;
    - o Details regarding the steps necessary for program enrollment;
    - o A lead contact person to serve as a Partner staff liaison.

Additionally, partners with facilities located near the region's comprehensive career center in downtown Worcester (Workforce Central) will be members of the Downtown Worcester Career Connections Campus (DWCCC) and develop further direct referral and outreach recruitment support as appropriate for potential shared customers. Similarly, a Southbridge Career Connections Campus (SCCC) will be established to do likewise at the region's affiliate career center, and all Partners agree to review the feasibility and practicality of potential facility co-location as lease agreements are renewed. See the DWCCC and SCCC maps in attachment C.
  - b. Intake & Orientation: until such time as the Commonwealth shall develop an online tool to share intake and enrollment data between Partner agencies, each Partner shall utilize the intake and orientation process necessary to fulfill their program requirements. Partners shall document within their system(s) if a customer is currently receiving services from WIOA Partners, and also include introductory information regarding services and programming available through the other regional Partners when appropriate.
  - c. Career Assessment: the Partners agree to share career assessment results when a referral is given.
  - d. Career Planning: when making a referral, the Partners will forward any career planning information that has been developed with the customer or coordinating shared follow-up activities.
  - e. Career Readiness /Training/Education: the Partners agree to review and where appropriate consolidate (combine/share) workshops/curricula. Partners will also seek to leverage each other's staff resources through cross-training of staff in workshop delivery, including online readiness tools such as the Workforce Central CareerHub member portal, and shall allow for priority enrollment of Partner-referred customers when offering career pathway training and

education, to the maximum extent possible under program requirements and logistical or time constraints.

- f. Job Search Assistance: the Partners agree to coordinate shared customer job search activities through joint case-management efforts when practical and offer customer referrals to WCCC when these services are appropriate, including referrals for placement opportunities available through Workforce Central's Demand 2.0 process.
- g. Case-management: the Partners agree to coordinate services for high-need/high risk shared customers through regularly scheduled Partner case-management staff meetings. This group may meet in-person or electronically and utilize electronic tools as appropriate to manage and document their efforts (see attachment D, shared case management outline).
- h. Data/Performance Tracking: Subject to applicable legal constraints, including but not necessarily limited to those contained in G. L. 151A and 20 C.F.R. Pt. 603, the parties of this MOU agree to seek increased sharing of data with a view to improving the quality of service-delivery to both job-seekers and business-customers. The Party whose data is requested to be shared shall be the judge, in its sole discretion, of the legal constraints governing whether and how its data may be shared. The parties of this MOU understand that a shared data system is being designed at the state level and will fully support the development and implementation of a state-level data system, subject to the foregoing limitations.

The Central MA WDA WIOA Partnership services delivery model map for priority populations can be found in Attachment E.

- 3. A description of the continuum of services available for business customers in the Central MA WDA can be found in Attachment F, which also includes information regarding the flow of business services and the labor-matching process used at Workforce C, and business customer feedback shall be utilized by the career center. Partners that interact with businesses are able to identify demand-driven career pathway programming needs and assist with the development and coordination of responses to these identified employer needs (see attachment G).
- 4. The Central MA WDA WIOA Partnership services delivery continuum charts for priority populations is found in Attachment H. These charts include information regarding access to technology and materials available through the region's OSCC, for each of the above priority populations in the region.
- 5. Partners agree to share technology-based tools wherever practical and allowable to support delivery of items a-h above to shared customers with WCCC membership, including the use of MA JobQuest, Career Ready 101, TORQ, and the Workforce Central CareerHub online portal by OSCC and Partner staff.
- 6. As part of the region's ongoing effort to improve coordination and effectiveness of services, the Partners shall work together to develop and deliver coordinated staff development and training. Initial training topics include:

- System integration: Partner program benefits/services/eligibility, MA BizWorks, performance data tracking, customer referral process, online CareerHub portal use
- Professional growth: time management, case-notes,
- Specific interest: cultural competence, disability tools and supports, language resources

The Professional Development Staff Group shall coordinate these trainings and identify additional topics as appropriate to support continuous improvement (see attachment I).

7. All required WIOA Partners will work in good faith locally and with state officials from each of the Partner agencies as necessary to fund joint costs in a manner that satisfies the requirements of section 121(h) of WIOA for purposes of funding the one-stop system in PY 2017 and beyond. A general framework of this funding, including use of programmatic, administrative, and in-kind costs can be found in Attachment J.

## **VI. COMPETITIVE SELECTION OF ONE STOP CAREER CENTERS**

As stated in section 4.9 above, required WIOA Partners agree to participate in the selection process of the OSCC Operator as required by WIOA and coordinated by the CMWIB, at least once every four years.

## **VII. PERFORMANCE MEASURES**

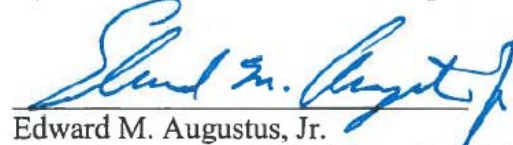
The CMWIB, in agreement with the required WIOA Partners, agree to jointly review the WIOA mandated performance metrics for the workforce area and/or metrics as negotiated as part of any shared services and infrastructure contract costs between the CMWIB and the mandated Partner, including potential incentives and penalties.

## **VIII. SIGNATORIES**

By signing this agreement, all parties agree to the provisions contained herein are subject to all applicable, Federal, State, and local laws, regulations and/or guidelines relating to nondiscrimination, equal opportunity, displacement, privacy rights of participants, and maintenance of data and other confidential information relating to OSCC customers.

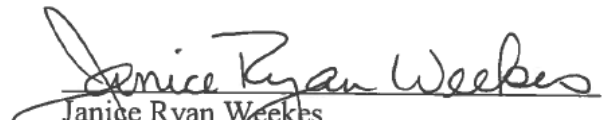
This MOU may be executed in counterparts, and when each party has signed and delivered at least one such counterpart, each counterpart shall be deemed an original, and, when taken together with other signed counterparts, shall constitute one MOU, which shall be binding upon and effective as to all parties.

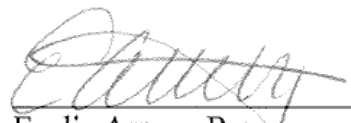
By signatures affixed below, the parties specify their agreement:


  
Edward M. Augustus, Jr.  
City of Worcester (Chief Elected Official)

  
Rosalie P. Lawless  
Central MA WIB Chair

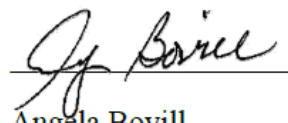
  
Jeffrey T. Turgeon  
Central MA WIB Executive Director

  
Janice Ryan Weekes  
Workforce Central Career Center (Lead Operator)

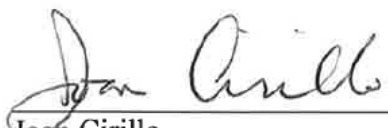
  
Eveliz Arroyo-Barrows  
MA Department of Unemployment Assistance

  
Carolyn M. Gordon  
MA Commission for the Blind

  
Ellen Spencer  
MA Rehabilitation Commission

  
Angela Bovill  
Ascentria Community Services, Inc.

  
Lori Jacques  
MA Department of Transitional Assistance


  
Joan Cirillo  
Operation A.B.L.E. of Greater Boston (SCSEP)

  
Susan Maedler  
Catholic Charities/Worcester (SCSEP)


  
John F. McGovern  
Worcester Public Schools


  
Colleen Lanza  
Grafton Job Corps Center

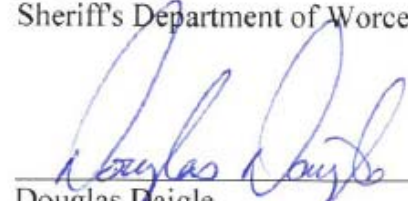
  
 Stephen Marini  
 Quinsigamond Community College

  
 Leslie Baker  
 Webster Public Schools


  
 Jill Dagilis  
 Worcester Community Action Council

  
 Jennithen Cortes  
 MA Department of Career Services

  
 David Tuttle  
 Sheriff's Department of Worcester

  
 Douglas Daigle  
 Training Resources of America (ACLS)

  
 Douglas Daigle  
 Training Resources of America (YouthBuild)

  
 Deborah Baillargeon  
 MA Department of Career Services

## Attachment 4

### MassHire Central Region Workforce Board WIOA 4 Year Plan Public Comments:

From: Lawless, Rosalie <Rosalie.Lawless@healthsouth.com> Sent: Mon 12/24/2018 9:21 AM  
To: Turgeon, Jeffrey  
Cc:  
Subject: MCRWB 4 year plan

Jeff, thank you and the team for the comprehensive 4 year plan. I fully support its submission.

Have a wonderful holiday.

Rosalie, Chair

Rosalie P. Lawless, MBA, SPHR, SHRM-SCP  
Human Resources Director  
Fairlawn Rehabilitation Hospital  
189 May Street  
Worcester, MA 01602-4399  
[Rosalie.lawless@encompasshealth.com](mailto:Rosalie.lawless@encompasshealth.com)

☎: 508-471-9370  
☎: 508-799-6583

*Joint Commission Accredited  
Joint Commission Certified - Stroke Rehabilitation, Brain Injury, Parkinson's Disease, and Amputee*

For questions about **career opportunities** please review our job openings at [www.healthsouth.jobs](http://www.healthsouth.jobs).  
For **payroll** questions please contact Karen Millav, Accounting Manager, [Karen.Millav@healthsouth.com](mailto:Karen.Millav@healthsouth.com)

From: Froimson, Joshua <joshua.froimson@abbvie.com> Sent: Thu 12/20/2018 3:50 PM  
To: Turgeon, Jeffrey  
Cc:  
Subject: 4-Year Strategic Plan

Hello Jeff,

I have reviewed the 4-Year Strategic Plan you drafted for the MassHire Central Region Workforce Board. You have addressed my comments (sent separately), and I find the plan to be acceptable. Thank you for the effort you have put into this. It provides a nice framework for the board's work.

Regards,

Joshua

---

**JOSHUA FROIMSON**  
Manager, Business Excellence

**abbvie**  
AbbVie Bioresearch Center  
100 Research Dr.  
Worcester, MA 01605-4314  
**OFFICE** +1 508-849-2507  
**FAX** +1 508-793-4848  
**CELL** +1 508-736-8469  
**EMAIL** [joshua.froimson@abbvie.com](mailto:joshua.froimson@abbvie.com)


[abbvie.com](http://abbvie.com)

From: Paul Gilbody <Paul.Gilbody@milfordfederal.com> Sent: Thu 12/20/2018 12:35 PM  
To: Turgeon, Jeffrey  
Cc:  
Subject: Re: FW: Board 4 year plan

Jeff, I went through the 4 year plan again. I think it looks great, nice work! Have a happy healthy Holiday!!

**Paul D. Gilbody**  
President & CEO

[Milford Federal Bank](http://Milford Federal Bank)  
246 Main Street  
Milford Ma 01757  
508-381-5238  
[paul.gilbody@milfordfederal.com](mailto:paul.gilbody@milfordfederal.com)  
MLO Registration #408568

	<b>Function:</b> Priority of Services	<b>SOP #</b>	C5-C8.1
		<b>Revision #</b>	1
		<b>Implementation Date</b>	11/25/2018
<b>Page #</b>	1 of 9	<b>Last Reviewed/Update Date</b>	11/25/2018
<b>SOP Owner</b>	Operations Manager	<b>Approval</b>	JRW

## Priority of Services

### 1. Purpose

To provide priority of service to Veterans and eligible spouses of certain Veterans as well as other priority populations as identified in WIOA ((WIOA Sec. 134(c)(3)(E)) —Priority for individualized career services (ref. § 678.430(b)) for the receipt of employment, training, and placement services in any workforce preparation program directly funded, in whole or in part, by the Department of Labor.

### 2. Scope

Priority of Service (POS) requires that our Veterans and WIOA priority populations receive priority throughout the full array of services provided through the MassHire Career Center System. See C5-C8.2 for further information regarding services and reporting for Veterans.

### 3. Prerequisites

To obtain priority of service for a specific program, a Veteran or eligible spouse must meet the statutory definition of a “covered person” and also must meet any other statutory eligibility requirements applicable to that program.:

#### Active Duty

Served 180 (peacetime) / 90 (wartime) days of Active Federal Service (not to include training) AND has a discharge classified as anything other than dishonorable.

#### OR


Discharged from active duty due to a service-connected disability AND has a discharge classified as anything other than dishonorable.

#### National Guard or Reserves

Served 180+ days of Active Federal Service (not to include training) pursuant to Title 10, US Code during a period of war, or during a period in which a campaign or expedition badge was authorized AND has a discharge classified as anything other than dishonorable.

#### Eligible Spouse ★

- ▶ Spouse of a veteran, who died as a result of a service connected disability
- ▶ Spouse of a veteran, who is listed, for a period of more than 90 days, as missing in action (MIA), captured or detained

	<b>Function:</b> Priority of Services	<b>SOP #</b>	C5-C8.1
		<b>Revision #</b>	1
		<b>Implementation Date</b>	11/25/2018
<b>Page #</b>	2 of 9	<b>Last Reviewed/Update Date</b>	11/25/2018
<b>SOP Owner</b>	Operations Manager	<b>Approval</b>	JRW

- ▶ Spouse of a veteran with a 100% service connected disability

★ Spouse is removed from POS eligibility list upon the veteran's receipt of a revised disability rating or upon divorce

#### **Priority WIOA Adult Populations:**

(WIOA Sec. 134(c)(3)(E)) —Priority for individualized career services (ref. § 678.430(b)) and training services funded with Title I adult funds must be given to recipients of:

- public assistance,
- other low income individuals, and
- individuals who are basic skills deficient (as defined in WIOA sec. 3(5)(B)) in the local area.

The priority established under §680.600(b) does not necessarily mean that these services may only be provided to recipients of public assistance, other low income individuals, and individuals without basic work skills.

#### **4. Responsibilities**

##### **Reports**


- **Bi-Weekly:** On a bi-weekly basis, the Veteran Representative (V/R) will generate a Crystal Report - "*Veterans Not Contacted*" - which captures veterans who may not have been contacted by a V/R.

**Monthly:** On a monthly basis, the V/R will generate the following Crystal Reports and use the resulting information to follow up and / or conduct outreach activities with veteran customers

- **Vets in Training:** Captures veterans who should be dual enrolled in veteran case management and Title 1 case management
- **Veterans with SBE (Significant Barriers to Employment):** Captures veterans with SBE's

Once a month, the Veterans Employment and Training Program Coordinator generates a Veteran Activity Report from MOSES that provides a summary of individual performance of veteran services for the state of Massachusetts. (See *Below*)



	<b>Function:</b> Priority of Services	<b>SOP #</b>	C5-C8.1
		<b>Revision #</b>	1
		<b>Implementation Date</b>	11/25/2018
<b>Page #</b>	3 of 9	<b>Last Reviewed/Update Date</b>	11/25/2018
<b>SOP Owner</b>	Operations Manager	<b>Approval</b>	JRW

### **WIOA Adult Priority Populations:**

For WIOA Adult priority populations, all career center counselors and staff will utilize the priority of service as a guide to the managing of accessibility for the individualized career services (ref. § 678.430(b)) and training services funded with Title I adult funds he/she oversees.

## **5. Procedure**

### **Veterans Intake Process**

All customers are screened for Priority of Service (POS) and Significant Barriers to Employment (SBEs).

Customers are asked, "Have you ever served in the military?" at point of entry (walk-in or upon arrival for Career Center Seminar).

Customers who respond in the affirmative are asked to complete an SBE checklist.

The SBE Checklist is referred to the Veterans Representative (V/R) for handling.


### **WIOA Adult Priority Intake Process**

Additionally, all customers seeking individualized career services (ref. § 678.430(b)) and training services funded with Title I adult funds will be asked if they are recipients of:

- public assistance,
- other low income individuals, and
- individuals who are basic skills deficient (as defined in WIOA sec. 3(5)(B)) in the local area.

Whenever a staff person determines an applicant meets the above definition they shall gather the necessary eligibility documentation and apply this priority during the enrollment process.

Veterans and eligible spouses continue to receive priority of service for all DOL-funded job training programs, which include WIOA programs. However, as described in TEGL 10-09, when programs are statutorily required to provide priority for a particular group of individuals, such as the WIOA priority described above, priority must be provided in the following order:

	<b>Function:</b> Priority of Services	<b>SOP #</b>	C5-C8.1
		<b>Revision #</b>	1
		<b>Implementation Date</b>	11/25/2018
<b>Page #</b>	4 of 9	<b>Last Reviewed/Update Date</b>	11/25/2018
<b>SOP Owner</b>	Operations Manager	<b>Approval</b>	JRW

- i. First, to veterans and eligible spouses who are also included in the groups given statutory priority for WIOA adult formula funds. This means that veterans and eligible spouses who are also recipients of public assistance, other low-income individuals, or individuals who are basic skills deficient would receive first priority for services provided with WIOA adult formula funds.
- ii. Second, to non-covered persons (that is, individuals who are not veterans or eligible spouses) who are included in the groups given priority for WIOA adult formula funds.
- iii. Third, to veterans and eligible spouses who are not included in WIOA's priority groups.
- iv. Last, to non-covered persons outside the groups given priority under WIOA.

*“Note: When past income is an eligibility determinant for Federal employment or training programs, any amounts received as military pay or allowances by any person who served on active duty, and certain other specified benefits must be disregarded for the veteran and for other individuals for whom those amounts would normally be applied in making an eligibility determination. Military earnings are not to be included when calculating income for veterans or transitioning service members for this priority, in accordance with 38 U.S.C. 4213.”*


## 6. References

**Veterans under WIOA sec. 3(63)(A) and 38 U.S.C. 101** receive priority of service in all Department of Labor-funded training programs under 38 U.S.C. 4215 and described in 20 CFR 1010. A Veteran must still meet each program's eligibility criteria to receive services under the respective employment and training program.

**WIOA Adult priority population:** (WIOA Sec. 134(c)(3)(E)) —Priority for individualized career services (ref. § 678.430(b)), and 38 U.S.C. 4213.

## 7. Definitions

**Veterans Priority of Service (POS)**

	<b>Function:</b> Priority of Services	<b>SOP #</b>	C5-C8.1
		<b>Revision #</b>	1
		<b>Implementation Date</b>	11/25/2018
<b>Page #</b>	5 of 9	<b>Last Reviewed/Update Date</b>	11/25/2018
<b>SOP Owner</b>	Operations Manager	<b>Approval</b>	JRW

US Military Veterans and covered persons receive Priority of Service (POS) over all non-covered persons in all employment, training, and placement services in any workforce preparation program funded by the Department of Labor. Veterans receive access to services or resources provided by the US Department of Labor earlier in time than non-covered persons. Covered persons also include spouse of a Veteran who died of a service connected disability, has a total service connected disability, missing in action or prisoner of war.

#### **Veterans with Significant Barriers to Employment (SBE's)**

Veterans with significant barriers to employment include:

- Service Connected Disability
- Homeless or at risk of homelessness
- Left military service within the past 36 months AND has been unemployed for 27+ weeks
- Ex-offender
- Lacks a High School Diploma or Hi-SET
- Low income (economically disadvantaged) OR receiving Chapter 115 benefits from a VSO (Veteran Service Officer)
- Between the ages of 18 & 24
- Domestic violence
- Transitioning service member
  - Involuntarily separated reduction in force (RIF)
  - Not meeting career readiness plan / DD form 2958
  - Wounded Warriors

#### **Covered Persons**

To obtain priority of service for a specific program, a Veteran or eligible spouse must meet any eligibility requirements applicable to that program.

## WIOA Local Four-Year Plan Signatories

Fiscal Years 2018 - 2021

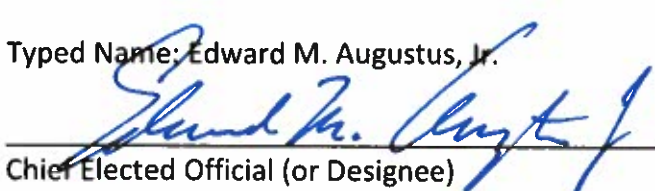
### MassHire Central Region Workforce Board

\_\_\_\_\_  
Name of MassHire Workforce Board

This Local Four-Year Plan shall be fully executed as of the date of signature below, and effective through June 30, 2021. The Plan may be amended or modified if agreed to by all parties.

**Signature indicates acceptance of the Local Four-Year Plan.**

Typed Name: Edward M. Augustus, Jr.

  
\_\_\_\_\_  
Chief Elected Official (or Designee)

12/12/18  
\_\_\_\_\_  
Date

Typed Name: Rosalie Lawless

  
\_\_\_\_\_  
MassHire Workforce Board Chair (or Designee)

11/30/18  
\_\_\_\_\_  
Date

Typed Name: Jeffrey Turgeon

  
\_\_\_\_\_  
MassHire Workforce Board Director (or Designee)

11/30/18  
\_\_\_\_\_  
Date

Typed Name: Janice Ryan Weekes

  
\_\_\_\_\_  
MassHire Career Center Director and Fiscal Agent

11/30/18  
\_\_\_\_\_  
Date

Typed Name: Deborah Baillargeon

  
\_\_\_\_\_  
MDCS Operations Manager

12/4/18  
\_\_\_\_\_  
Date