



Massachusetts Department of Environmental Protection
Source Water Assessment and Protection (SWAP) Report
for
MCI Shirley Prerelease Center

What is SWAP?

The Source Water Assessment and Protection (SWAP) program, established under the federal Safe Drinking Water Act, requires every state to:

- inventory land uses within the recharge areas of all public water supply sources;
- assess the susceptibility of drinking water sources to contamination from these land uses; and
- publicize the results to provide support for improved protection.

Susceptibility and Water Quality

Susceptibility is a measure of a water supply's potential to become contaminated due to land uses and activities within its recharge area.

A source's susceptibility to contamination does *not* imply poor water quality.

Water suppliers protect drinking water by monitoring for more than 100 chemicals, disinfecting, filtering, or treating water supplies, and using source protection measures to ensure that safe water is delivered to the tap.

Actual water quality is best reflected by the results of regular water tests. To learn more about your water quality, refer to your water supplier's annual Consumer Confidence Reports.

Table 1: Public Water System Information

<i>PWS Name</i>	MCI Shirley Prerelease Center
<i>PWS Address</i>	50 Maple Street, Suite 3
<i>City/Town</i>	Milford, Massachusetts
<i>PWS ID Number</i>	2270001
<i>Local Contact</i>	James Drapeau
<i>Phone Number</i>	(978)772-4250

Introduction

We are all concerned about the quality of the water we drink. Drinking water wells may be threatened by many potential contaminant sources, including storm runoff, road salting, and improper disposal of hazardous materials. Citizens and local officials can work together to better protect these drinking water sources.

Purpose of this report:

This report is a planning tool to support local and state efforts to improve water supply protection. By identifying land uses within water supply protection areas that may be potential sources of contamination, the assessment helps focus protection efforts on appropriate Best Management Practices (BMPs) and drinking water source protection measures.

Refer to Table 3 for Recommendations to address potential sources of contamination. Department of Environmental Protection (DEP) staff are available to provide information about funding and other resources that may be available to your community.

This report includes the following sections:

1. Description of the Water System
2. Land Uses within Protection Areas
3. Source Water Protection Conclusions and Recommendations
4. Appendices

What is a Protection Area?

A well's water supply protection area is the land around the well where protection activities should be focused. Each well has a Zone I protective radius and a Zone II protection area.



Glossary

Aquifer: An underground water-bearing layer of permeable material that will yield water in a usable quantity to a well.

Hydrogeologic Barrier: An underground layer of impermeable material (i.e. clay) that resists penetration by water.

Recharge Area: The surface area that contributes water to a well.

Zone I: The area closest to a well; a 100 to 400 foot radius proportional to the well's pumping rate. This area should be owned or controlled by the water supplier and limited to water supply activities.

Zone II: The primary recharge area for the aquifer. This area is defined by hydrogeologic studies that must be approved by DEP. Refer to the attached map to determine the land within your Zone II.

Section 1: Description of the Water System

Zone II #: 89

Susceptibility: High

Well Names	Source IDs
Well #1	2270001-01G
Well #2	2270001-02G

MCI Shirley Prerelease Center obtains its water supply from two gravel packed wells. The wells are located in the southeast corner of the property, along the Nashua River. Each well has a Zone I of 400 feet. The wells are located in an aquifer with a high vulnerability to contamination due to the absence of hydrogeologic barriers (i.e. clay) that can prevent contaminant migration. Please refer to the attached map to view the boundaries of the Zone II.

The wells serving the facility have no treatment at this time. For current information on monitoring results and treatment and a copy of the most recent Consumer Confidence Report, please contact the Public Water System contact person listed above in Table 1. Drinking water monitoring reporting data are also available on the web at <http://www.epa.gov/safewater/ccr1.html>.

Section 2: Land Uses in the Protection Areas

The Zone II for MCI Shirley is a mixture of forest, open land, and non-forested wetland land uses (refer to attached map for details). Land uses and activities that are potential sources of contamination are listed in Table 2, with further detail provided in the Table of Regulated Facilities and Table of Underground Storage Tanks in Appendix B.

Key Land Uses and Protection Issues include:

1. Inappropriate activities in Zone I
2. Transportation corridors
3. Hazardous materials storage and use
4. Oil or hazardous material contamination sites
5. Comprehensive wellhead protection planning

The overall ranking of susceptibility to contamination for the system is high, based on the presence of at least one high threat land use within the water supply protection areas, as seen in Table 2.

1. Inappropriate Activities in Zone Is – The Zone I for each of the wells is a 400 foot radius around the wellhead. Massachusetts drinking water regulations (310 CMR 22.00 Drinking Water) requires public water suppliers to own the Zone I, or control the Zone I through a conservation restriction. The two (2) Zone Is for the wells are owned or controlled by the public water system. Only water supply activities are allowed in the Zone I. However, many public water supplies were developed prior to the Department's regulations and contain non water supply activities such as homes and public roads.

Zone I Recommendations:

- ✓ To the extent possible, remove any non water supply activities from the Zone I to comply with DEP's Zone I requirements.
- ✓ Use BMPs for the storage, use, and disposal of hazardous materials such as water supply chemicals and maintenance chemicals.
- ✓ Do not use road salt within the Zone I.
- ✓ Keep any new non water supply activities out of the Zone I.

2. Transportation Corridors – Route 2 runs through the protection areas of the wells. Local roads are common throughout the Zone II. Roadway construction, maintenance, and typical highway use can all be potential sources of contamination. Accidents can lead to spills of gasoline and other potentially dangerous transported chemicals. Roadways are frequent sites for illegal dumping of hazardous or other potentially harmful wastes. De-icing salt, automotive chemicals and other debris on roads are picked up by stormwater and wash in to catchbasins.

Transportation Corridor Recommendations:

- ✓ Identify stormwater drains and the drainage system along transportation corridors. Wherever possible, ensure that drains discharge stormwater outside of the Zone II.
- ✓ Work with the Town and State to have catch basins inspected, maintained, and cleaned on a regular schedule. Street sweeping reduces the amount of potential contaminants in runoff.
- ✓ Work with local emergency response teams to ensure that any spills within the Zone II can be effectively contained.
- ✓ If storm drainage maps are available, review the maps with emergency response teams. If maps aren't yet available, work with town officials to investigate mapping options such as the upcoming Phase II Stormwater Rule requiring some communities to complete stormwater mapping.
- ✓ Work with local officials during their review of the railroad right of way Yearly Operating Plans to ensure that water supplies are protected during vegetation control.

Benefits of Source Protection

Source Protection helps protect public health and is also good for fiscal fitness:

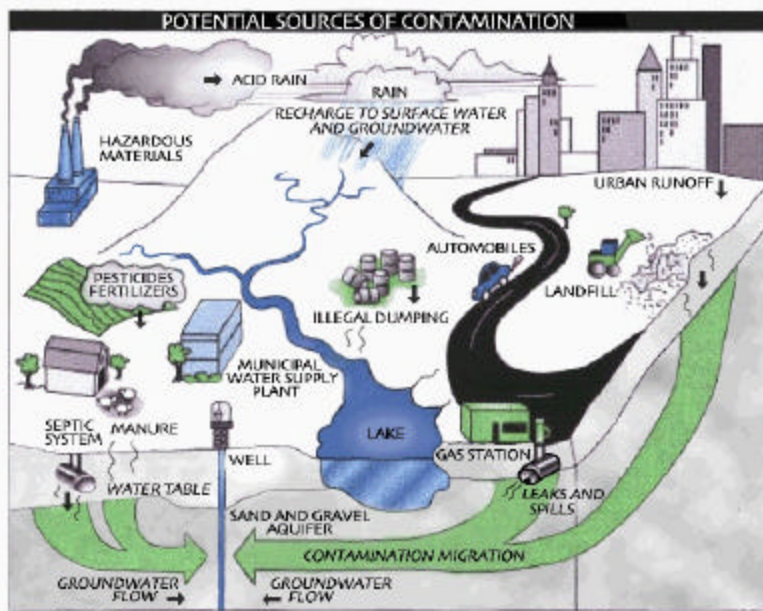
- Protects drinking water quality at the source
- Reduces monitoring costs through the DEP Waiver Program
- Treatment can be reduced or avoided entirely, saving treatment costs
- Prevents costly contamination clean-up
- Preventing contamination saves costs on water purchases, and expensive new source development

Contact your regional DEP office for more information on Source Protection and the Waiver Program.

3. Hazardous Materials Storage and Use – The maintenance shop at the facility stores gallons of paint in a locked fire proof cabinet. The facility also stores large quantities of hazardous materials in UST/AST. If hazardous materials are improperly stored, used, or disposed, they become potential sources of contamination. Hazardous materials should never be disposed of to a septic system or floor drain leading directly to the ground.

Hazardous Materials Storage and Use Recommendations:

- ✓ Educate MCI Shirley employees on best management practices for protecting water supplies.
- ✓ Work with local businesses to register those facilities that are unregistered generators of hazardous waste or waste



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- oil. Partnerships between businesses, water suppliers, and communities enhance successful public drinking water protection practices.
- ✓ Educate local businesses on Massachusetts floordrain requirements. See brochure “Industrial Floor Drains” for more information.

4. Presence of Oil or Hazardous Material Contamination Sites – The Zone II contains a portion of Devens, which is listed in the National Priority List as a Superfund Site. MCI Shirley Prelease Center should monitor activities at the Superfund site and the Tier Classified sites. More information can be view at <http://www.epa.gov/superfund/index.htm>.

Oil or Hazardous Material Contamination Sites Recommendation:

- ✓ Monitor progress on any ongoing remedial action conducted for the known oil or contamination sites.

5. Protection Planning – Currently, the Town of Shirley does not have water supply protection controls that meet DEP’s Wellhead Protection regulations 310 CMR 22.21(2). Protection planning protects drinking water by managing the land area that supplies water to a well. A Wellhead Protection Plan coordinates community efforts, identifies protection strategies, establishes a timeframe for implementation, and provides a forum for public participation. There are resources available to help communities develop a plan for protecting drinking water supply wells.

Protection Planning Recommendations:

- ✓ Work with the Town of Shirley to develop a Wellhead Protection Plan. Establish a protection team, and refer them to <http://mass.gov/dep/brp/dws/protect.htm> for a copy of DEP’s guidance, “Developing a Local Wellhead Protection Plan”.
- ✓ Coordinate efforts with local officials to compare local wellhead protection controls with current MA Wellhead Protection Regulations 310 CMR 22.21 (2). If there are no local controls or they do not meet the current regulations, adopt controls that meet 310 CMR 22.21(2). For more

information on DEP land use controls see <http://mass.gov/dep/brp/dws/protect.htm>.

- ✓ If local controls do not regulate floordrains, be sure to include floordrain controls that meet 310 CMR 22.21(2).
- ✓ Work with town boards to review and provide recommendations on proposed development within your water supply protection areas. To obtain information on build-out analyses for the town, see the Executive Office of Environmental Affairs’ community preservation web site, <http://commpres.env.state.ma.us/>.

Other land uses and activities within the Zone II include the prison itself and petroleum storage for emergency power. Refer to Table 2 and Appendix 2 for more information about these land uses.

Identifying potential sources of contamination is an important initial step in protecting your drinking water sources. Further local investigation

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What are “BMPs?”

Best Management Practices (BMPs) are measures that are used to protect and improve surface water and groundwater quality. BMPs can be structural, such as oil & grease trap catch basins, nonstructural, such as hazardous waste collection days or managerial, such as employee training on proper disposal procedures.

For More Information

Contact Josephine Yemoh-Ndi in DEP’s Worcester Office at (508) 849-4030 for more information and assistance on improving current protection measures.

Copies of this report have been provided to the public water supplier, board of health, and the town.

Source Protection Decreases Risk

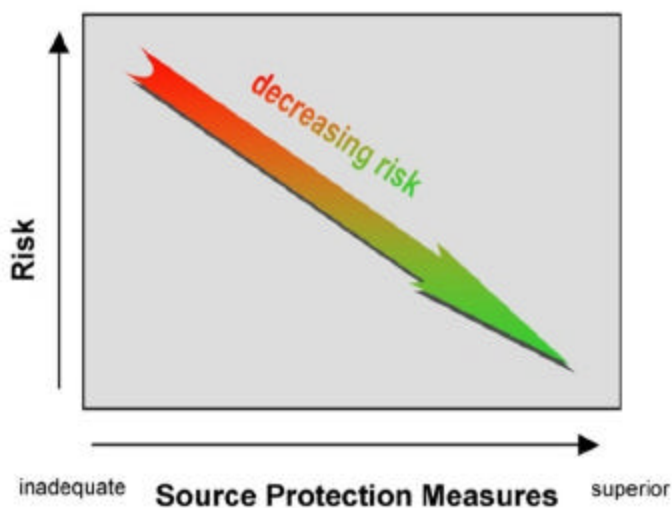


Figure 2: Risk of contamination decreases as source protection increases. This is true for public water systems of any susceptibility ranking, whether High, Moderate, or Low.

Potential Source of Contamination vs. Actual Contamination

The activities listed in Table 2 are those that typically use, produce, or store contaminants of concern, which, if managed improperly, are potential sources of contamination (PSC).

It is important to understand that a release may never occur from the potential source of contamination provided facilities are using best management practices (BMPs). If BMPs are in place, the actual risk may be lower than the threat ranking identified in Table 2. Many potential sources of contamination are regulated at the federal, state and/or local levels, to further reduce the risk.

Table 2: Land Use in the Protection Areas (Zones I and II)

For more information, refer to Appendix B: Regulated Facilities within the Water Supply Protection Area

Activities	Quantity	Threat*	Potential Source of Contamination
Commercial			
Furniture Stripping and Refinishing	1	H	Hazardous chemicals: spills, leaks, or improper handling
Laundromats	1	L	Wash water: improper management
Medical Facilities	1	M	Biological, chemical, and radioactive wastes: spills, leaks, or improper handling or storage
Industrial			
Hazardous Materials Storage	1	H	Hazardous materials: spills, leaks, or improper handling or storage
Petroleum Storage Facilities / Fossil Fuel	2	H	Petroleum products and equipment maintenance chemicals: spills, leaks, or improper handling or storage
Miscellaneous			
Aquatic Wildlife	1	L	Microbial contaminants
Oil or Hazardous Material Sites	1	--	Tier Classified Oil or Hazardous Materials Sites are not ranked due to their site-specific character. Individual sites are identified in Appendix B.
Prisons	1	M	Solvents, microbial waste, and other chemicals: spills, leaks, or improper handling or storage
Small quantity hazardous waste generators	2	M	Hazardous materials and waste: spills, leaks, or improper handling or storage
Stormwater Drains/ Retention Basins	2	L	Debris, pet waste, and chemicals in stormwater from roads, parking lots, and lawns

Table 2: Land Use in the Protection Areas (Zones I and II) (Continued)

For more information, refer to Appendix B: Regulated Facilities within the Water Supply Protection Area

Activities	Quantity	Threat*	Potential Source of Contamination
Miscellaneous			
Transportation Corridors	1	M	Fuels and other hazardous materials: accidental leaks or spills; pesticides: over-application or improper handling
Underground Storage Tanks	2	H	Stored materials: spills, leaks, or improper handling
Superfund Sites	1	-	Oil or hazardous materials and waste: spills, leaks, or improper handling or storage

Table 2 Notes:

1. When specific potential contaminants are not known, typical potential contaminants or activities for that type of land use are listed. Facilities within the watershed may not contain all of these potential contaminant sources, may contain other potential contaminant sources, or may use Best Management Practices to prevent contaminants from reaching drinking water supplies.
2. For more information on regulated facilities, refer to Appendix B: Regulated Facilities within the Water Supply Protection Area information about these potential sources of contamination.
3. For information about Oil or Hazardous Materials Sites in your protection areas, refer to Appendix C: Tier Classified Oil and/or Hazardous Material Sites.

* **THREAT RANKING** - The rankings (high, moderate or low) represent the relative threat of each land use compared to other PSCs. The ranking of a particular PSC is based on a number of factors, including: the type and quantity of chemicals typically used or generated by the PSC; the characteristics of the contaminants (such as toxicity, environmental fate and transport); and the behavior and mobility of the pollutants in soils and groundwater.

(Continued from page 4)

will provide more in-depth information and may identify new land uses and activities that are potential sources of contamination. Once potential sources of contamination are identified, specific recommendations like those below should be used to better protect your water supply.

Section 3: Source Water Protection Conclusions and Recommendations

Current Land Uses and Source Protection:

As with many water supply protection areas, the system Zone IIs contain potential sources of contamination. However, source protection measures reduce the risk of actual contamination, as illustrated in Figure 2.

Source Protection Recommendations:

To better protect the sources for the future:

- ✓ Continue to inspect the Zone I regularly, and when feasible, remove any non-water supply activities.
- ✓ Educate residents on ways they can help you to protect drinking water sources.
- ✓ Work with emergency response teams to ensure that they are aware of the stormwater drainage in your Zone II and to cooperate on responding to spills or accidents.
- ✓ Monitor progress on any ongoing remedial action conducted for the known oil or contamination sites.
- ✓ Work with town officials to develop and implement a Wellhead Protection Plan.

Conclusions:

These recommendations are only part of your ongoing local drinking water source protection. Additional source protection recommendations are listed in Table 3, the Key Issues above and Appendix A.

Top 5 Reasons to Develop a Local Wellhead Protection Plan

- ❶ Reduces Risk to Human Health
- ❷ Cost Effective! Reduces or Eliminates Costs Associated With:
 - ♦ Increased groundwater monitoring and treatment
 - ♦ Water supply clean up and remediation
 - ♦ Replacing a water supply
 - ♦ Purchasing water
- ❸ Supports municipal bylaws, making them less likely to be challenged
- ❹ Ensures clean drinking water supplies for future generations
- ❺ Enhances real estate values – clean drinking water is a local amenity. A community known for its great drinking water in a place people want to live and businesses want to locate.



DEP staff, informational documents, and resources are available to help you build on this SWAP report as you continue to improve drinking water protection in your community. The Department's Wellhead Protection Grant Program and Source Protection Grant Program provide funds to assist public water suppliers in addressing water supply source protection through local projects. Protection recommendations discussed in this document may be eligible for funding under the Grant Program. Please note: each spring DEP posts a new Request for Response for the grant program (RFR).

Other grants and loans are available through the Drinking Water State Revolving Loan Fund, the Clean Water State Revolving Fund, and other sources. For more information on grants and loans, visit the Bureau of Resource Protection's Municipal Services web site at: <http://mass.gov/dep/brp/mf/mfpubs.htm>.

Table 3: Current Protection and Recommendations

Protection Measures	Status	Recommendations
Zone I		
Does the Public Water Supplier (PWS) own or control the entire Zone I?	YES	Follow Best Management Practices (BMP's) that focus on good housekeeping, spill prevention, and operational practices to reduce the use and release of hazardous materials.
Is the Zone I posted with "Public Drinking Water Supply" Signs?	NO	Additional economical signs are available from the Northeast Rural Water Association (802) 660-4988.
Is Zone I regularly inspected?	YES	Continue daily inspections of drinking water protection areas.
Are water supply-related activities the only activities within the Zone I?	NO	Continue monitoring non-water supply activities in Zone Is.
Municipal Controls (Zoning Bylaws, Health Regulations, and General Bylaws)		
Does the municipality have Wellhead Protection Controls that meet 310 CMR 22.21(2)?	YES	The Town "Aquifer Protection District" bylaw meets DEP's best efforts for wellhead protection. Refer to www.state.ma.us/dep/brp/dws/ for model bylaws and health regulations, and current regulations.
Do neighboring communities protect the Zone II areas extending into their communities?	NO	Work with neighboring municipalities to include Zone IIs in their wellhead protection controls.
Planning		
Does the PWS have a Wellhead Protection Plan?	NO	Develop a wellhead protection plan. Follow "Developing a Local Wellhead Protection Plan" available at: www.state.ma.us/dep/brp/dws/ .
Does the PWS have a formal "Emergency Response Plan" to deal with spills or other emergencies?	YES	Augment plan by developing a joint emergency response plan with fire department, Board of Health, DPW, and local and state emergency officials. Coordinate emergency response drills with local teams.
Does the municipality have a wellhead protection committee?	NO	Establish committee; include representatives from citizens' groups, neighboring communities, and the business community.
Does the Board of Health conduct inspections of commercial and industrial activities?	YES	For more guidance see "Hazardous Materials Management: A Community's Guide" at www.state.ma.us/dep/brp/dws/files/hazmat.doc
Does the PWS provide wellhead protection education?	NO	Aim additional efforts at commercial, industrial and municipal uses within the Zone II.

The assessment and protection recommendations in this SWAP report are provided as a tool to encourage community discussion, support ongoing source protection efforts, and help set local drinking water protection priorities. Citizens and community officials should use this SWAP report to spur discussion of local drinking water protection measures. The water supplier should supplement this SWAP report with local information on potential sources of contamination and land uses. Local information should be maintained and updated periodically to reflect land use changes in the Zone II. Use this information to set priorities, target inspections, focus education efforts, and to develop a long-term drinking water source protection plan.

Section 4: Appendices

- A. Protection Recommendations
- B. Regulated Facilities within the Water Supply Protection Area
- C. Additional Documents on Source Protection

Additional Documents:

To help with source protection efforts, more information is available by request or online at mass.gov/dep/brp/dws including:

- 1. Water Supply Protection Guidance Materials such as model regulations, Best Management Practice information, and general water supply protection information.
- 2. MA DEP SWAP Strategy
- 3. Land Use Pollution Potential Matrix
- 4. Draft Land/Associated Contaminants Matrix

What is a Zone III?

A Zone III (the secondary recharge area) is the land beyond the Zone II from which surface and ground water drain to the Zone II and is often coincident with a watershed boundary.

The Zone III is defined as a secondary recharge area for one or both of the following reasons:

- 1. The low permeability of underground water bearing materials in this area significantly reduces the rate of groundwater and potential contaminant flow into the Zone II.
- 2. The groundwater in this area discharges to a surface water feature such as a river, rather than discharging directly into the aquifer.

The land uses within the Zone III are assessed only for sources that are shown to be groundwater under the direct influence of surface water.

APPENDIX B:

REGULATED FACILITIES WITHIN THE WATER SUPPLY PROTECTION AREA FOR MCI SHIRLEY

DEP Permitted Facilities

DEP Facility Number	Facility Name	Street Address	Town	Permitted Activity	Activity Class
7285	MCI SHIRLEY	HARVARD RD	SHIRLEY	PLANT	Res Application Approved
7285	MCI SHIRLEY	HARVARD RD	SHIRLEY	Groundwater Discharge	Groundwater Discharge
7285	MCI SHIRLEY	HARVARD RD	SHIRLEY	Generator of Hazardous Waste	Small Quantity Generator
7285	MCI SHIRLEY	HARVARD RD	SHIRLEY	Toxics Use Reduction Filer	Below Toxics Use Reduction Regulated levels
7285	MCI SHIRLEY	HARVARD RD	SHIRLEY	Generator of Hazardous Waste	Small Quantity Generator- Waste Oil/ PCBs
7285	MCI SHIRLEY	HARVARD RD	SHIRLEY	Discharge	Below Industrial

Underground Storage Tanks

Facility Name	Address	Town	Description	Tank Type	Tank Leak Detection	Capacity (gal)	Contents
MCI SHIRLEY	47 HARVARD RD.	SHIRLEY	STATE	2 Wall	Inventory record-keeping	10000	Fuel
MCI SHIRLEY	47 HARVARD RD.	SHIRLEY	STATE	1 Wall	Inventory record-keeping	1000	Gasoline

For more information on underground storage tanks, visit the Massachusetts Department of Fire Services web site: <http://www.state.ma.us/dfs/ust/ustHome.htm>

Note: This appendix includes only those facilities within the water supply protection area(s) that meet state reporting requirements and report to the appropriate agencies. Additional facilities may be located within the water supply protection area(s) that should be considered in local drinking water source protection planning.