

MASSACHUSETTS CLEAN WATER TRUST
(A Component Unit of the Commonwealth of Massachusetts)

Financial Statements and
Required Supplementary Information

For the Years Ended June 30, 2025, and 2024

(With Independent Auditors' Report Thereon)

MASSACHUSETTS CLEAN WATER TRUST
(A Component Unit of the Commonwealth of Massachusetts)

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INDEPENDENT AUDITORS' REPORT

Board of Trustees
Massachusetts Clean Water Trust
Boston, Massachusetts

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activities and fiduciary activities of the Massachusetts Clean Water Trust (the Trust), a component unit of the Commonwealth of Massachusetts, as of and for the years ended June 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the Trust's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activities of the Trust as of June 30, 2025 and 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Trust and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Trust's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Trust's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Trust's ability to continue as a going concern for a reasonable period of time.

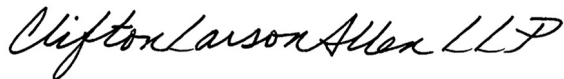
We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 22, 2025 on our consideration of the Trust's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Trust's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Trust's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Boston, Massachusetts
October 22, 2025

MASSACHUSETTS CLEAN WATER TRUST
(A Component Unit of the Commonwealth of Massachusetts)
Management's Discussion and Analysis – Required Supplementary Information
(Unaudited)
June 30, 2025 and 2024

Introduction

The Massachusetts Clean Water Trust (the Trust) is a public instrumentality of the Commonwealth of Massachusetts (the Commonwealth), created by Chapter 275 of the Acts of 1989 and is governed by Chapter 29C of the Massachusetts General Laws. Pursuant to Operating Agreements between the United States Environmental Protection Agency (EPA), the Massachusetts Department of Environmental Protection (MassDEP), and the Trust, the Trust administers the Commonwealth's State Revolving Fund (SRF) programs, the Clean Water State Revolving Fund (CWSRF) and Drinking Water State Revolving Fund (DWSRF).

The Trust is administered by a three-member board of trustees that is chaired by the Treasurer and Receiver General of the Commonwealth. The Secretary of the Executive Office for Administration and Finance and the Commissioner of the Massachusetts Department of Environmental Protection (MassDEP) also serve as trustees. The Board of Trustees approves all financial commitments and program decisions during monthly meetings. All board of trustees' materials can be found on the Trust's website along with all pertinent information for borrowers, investors and residents of Massachusetts.

The Trust, in partnership with the MassDEP, supports communities across the Commonwealth by financing water quality infrastructure that protects ground and surface water resources, ensures safe drinking water, and fosters resilient communities.

It accomplishes these objectives by providing low or no-interest loans and grants to cities, towns, and water utilities through the Commonwealth's SRFs. The SRF programs are partnerships between the EPA and the Commonwealth. SRFs function like an environmental infrastructure bank by financing water infrastructure projects in cities and towns across the Commonwealth.

The Trust and MassDEP administer the two SRF programs: the CWSRF established in 1987 under Title VI of the federal Clean Water Act and the DWSRF established in 1996 under the federal Safe Drinking Water Act, as amended from time to time. The Trust manages the flow of funds to borrowers, while MassDEP manages the development and oversight of projects.

The Trust receives funding in the form of annual capitalization grants from the EPA, state matching grants from the Commonwealth and the repayment of loans. When loans to borrowers are repaid, the funds are then loaned out again, which is how the SRF programs "revolve".

The Trust utilizes a leveraged financing model that combines federal capitalization grants, state matching grants, and borrower loan repayments as security for municipal bonds; thereby increasing program capacity. Using these resources, the Trust issues revenue bonds (rated AAA by all three major rating agencies [Fitch, Moody's, and Standard and Poor's] as of June 30, 2025), approximately once a year. The bonds are secured by loans to borrowers, providing long-term, low-cost capital for communities. This approach also preserves the Trust's cash resources; enabling the continuous provision of interim loans for new projects. This model has allowed the Trust to finance approximately \$9.6 billion in projects from approximately \$3.5 billion in federal grants and state matching grants.

The Trust's loan process for each SRF program is guided by a list of projects the Trust commits to finance called the Intended Use Plan (IUP). MassDEP compiles the two IUPs annually. Project eligibility is determined by the Clean Water Act and the Safe Drinking Water Act for the CWSRF and DWSRF, respectively. Eligible borrowers

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apply for financing for eligible projects during an annual solicitation process. MassDEP engineers review detailed project specifications and rank the projects using an established set of criteria that measures the severity of the problem, the sensitivity of the environmental hazard, the public health risk, and the appropriateness of the proposed solution.

For CWSRF project selection, the program emphasizes watershed management priorities, stormwater management, green infrastructure, and encourages communities to undertake projects with meaningful water quality and public health benefits. For DWSRF project selection, the program emphasizes compliance with federal and state water requirements to protect the public health while addressing the Commonwealth's drinking water needs; including targeting challenges like per- and polyfluoroalkyl substances (PFAS) remediation projects and elimination of lead service lines (LSL). Ultimately, MassDEP selects the highest priority projects and compiles the annual IUPs which establish the Commonwealth's priorities for the upcoming year and the projects to be funded through the Trust.

The Trust provides each borrower with a subsidized loan pursuant to a financing agreement between the Trust and the borrower. The Trust makes loans with terms up to thirty (30) years, but the loan term is limited by the expected useful life of the project being financed or refinanced. Twenty (20) year loans bear interest at a subsidized rate at or below 2% per annum set by statute and thirty (30) year loans bear a slightly higher interest rate. Borrowers deliver a general or special obligation bond to the Trust referred to as a "local bond" to secure their respective loan repayment obligations.

The CWSRF and DWSRF programs provide additional subsidies through loan forgiveness to designated Disadvantaged Communities, which are communities that may otherwise not be able to afford to finance a project without additional subsidization. The Trust utilizes its annual disadvantaged community calculation to provide loan forgiveness to reduce the financial impact of these critical infrastructure projects. The Trust funds these subsidies through its federal grants and other funds from the Commonwealth including contract assistance as well as American Rescue Plan Act (ARPA) funds.

Overview of Financial Statements

The financial section of this report consists of the following parts: management's discussion and analysis (this section), the basic financial statements, and the notes to the financial statements. Except as otherwise specified, dollar amounts used herein are in thousands.

The Trust's financial statements are prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to a special purpose entity engaged solely in business-type activities. Under this method of accounting, an economic resources measurement focus, and an accrual basis of accounting are used. Revenue is recorded when earned, and expenses are recorded when incurred. The basic financial statements include statements of net position, statements of revenues, expenses, and changes in net position, and statements of cash flows. This report also includes notes accompanying the financial statements to fully explain the activities reported in them.

The statements of net position present information on the total assets and deferred outflows of resources, and total liabilities and deferred inflows of resources of the Trust. The difference between the two totals is net position. Over time, increases and decreases in net position may be an indicator of the strength or deterioration of the financial health of the Trust.

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The statements of revenues, expenses, and changes in net position report the operating revenues and expenses and the nonoperating revenues and expenses of the Trust for the fiscal year. The difference – increase or decrease in net position – then determines the net change in net position for the fiscal year. This change in net position added to last year's net position will reconcile to the total net position for this fiscal year.

The statements of cash flows report activity of cash and cash equivalents during the fiscal year resulting from operating activities, noncapital financing activities, and investing activities. The net result of these activities is reconciled to the cash and cash equivalent balances reported at the end of the fiscal year. These statements are prepared using the direct method of presentation, which allows the reader to easily discern the amount of cash received from grantors, borrowers, and financial institutions, and how much cash was disbursed to borrowers, vendors, and bondholders.

The Trust's statements of fiduciary net position and statements of changes in fiduciary net position present information on accounts held by the Trust on behalf of other organizations or governmental entities. These funds include a custodial fund established with expanded room occupancy excise tax on short-term rentals collected and held on behalf of the Cape Cod and Islands Water Protection Fund (CCIWPF) Management Board and a fund held on behalf of the Commonwealth's Executive Office of Energy and Environmental Affairs (EOEEA) to provide loan servicing administration with respect to the Dam and Seawall Repair or Removal Program. These fiduciary assets are for the benefit of organizations or other government entities that are not part of the financial reporting entity. Furthermore, the assets are not derived from the Trust's own source revenues nor are they assets of the Trust and are therefore not recognized on the Trust's statements of net position. Accordingly, this fiduciary activity is reported on separate statements of fiduciary net position and statements of changes in fiduciary net position.

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Condensed Financial Information and Financial Analysis

Condensed Statement of Net Position
(In thousands)

	June 30			Percentage change	
	2025	2024	2023	2025–2024	2024–2023
Cash and cash equivalents	\$ 1,516,069	1,274,014	1,315,598	19.0 %	(3.2)%
Investments	306,612	368,392	569,363	(16.8)	(35.3)
Project fund deposits	148,143	124,590	39,006	18.9	219.4
Grants receivable, EPA	346,740	300,340	226,165	15.4	32.8
Loans receivable	4,529,943	4,284,502	4,091,754	5.7	4.7
Accrued interest receivable	36,550	37,578	38,593	(2.7)	(2.6)
Other assets	4,409	2,614	3,028	68.7	(13.7)
Total assets	6,888,466	6,392,030	6,283,507	7.8	1.7
Deferred outflows of resources	2,656	3,412	10,672	(22.2)	(68.0)
Total assets and deferred outflows of resources	\$ 6,891,122	6,395,442	6,294,179	7.8 %	1.6 %
Accrued expenses and interest payable	\$ 50,935	49,300	52,543	3.3 %	(6.2)%
Unearned revenue	109,945	132,543	81,279	(17.0)	63.1
Loan commitments and project funds payable	144,525	121,660	35,982	18.8	238.1
Long-term debt	2,635,218	2,384,125	2,590,126	10.5	(8.0)
Other commitments	—	4,425	28,030	(100.0)	(84.2)
Total liabilities	2,940,623	2,692,053	2,787,960	9.2	(3.4)
Deferred inflows of resources	14,900	10,928	5,647	36.3	93.5
Total liabilities and deferred inflows of resources	\$ 2,955,523	2,702,981	2,793,607	9.3 %	(3.2)%
Net position:					
Restricted	\$ 3,007,274	2,881,678	2,813,060	4.4 %	2.4 %
Unrestricted	928,325	810,783	687,512	14.5	17.9
Total net position	\$ 3,935,599	3,692,461	3,500,572	6.6 %	5.5 %

The Trust's net position as of June 30, 2025 increased \$243,138, or 7%, to \$3.9 billion from \$3.7 billion as of June 30, 2024. This increase reflects the receipt of the federal fiscal year (FFY) 2024 EPA federal grants in the amount of \$248,584 and associated state matching grants of \$26,078, offset by the net operating loss of \$31,524.

The Trust's net position as of June 30, 2024 increased \$191,889, or 6%, to \$3.7 billion from \$3.5 billion as of June 30, 2023. This increase reflects the receipt of the FFY 2023 EPA federal grants in the amount of \$169,985 and associated state matching grants of \$18,812. Adding to this increase was net operating income of \$3,092.

Cash and Cash Equivalents

Cash and cash equivalents as of June 30, 2025, increased \$242,055 or 19% from June 30, 2024. The increase primarily reflects the revolving program funds received from borrowers, contract assistance, and interest received exceeding debt service paid. For more information on the Trust's cash and cash equivalents refer to note 3 to the financial statements.

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Cash and cash equivalents as of June 30, 2024, of \$1.2 billion decreased \$41,584, or 3%, from \$1.3 billion as of June 30, 2023. This decrease reflects \$84,068 of ARPA subsidy funds disbursed offset by an increase in additional reserves for future project subsidies as well as an increase in state match funds due to the increased requirement under the Bipartisan Infrastructure Law (BIL) grants for a 20% state match compared to a 10% match in the previous year.

Investments

Summary of Investments
(In thousands)

	June 30			Percentage change	
	2025	2024	2023	2025-2024	2024-2023
Guaranteed Investment Contracts \$	369	32,945	196,260	(98.9) %	(83.2) %
U.S. Treasuries and Agencies	55,654	66,967	100,704	(16.9)	(33.5)
Total debt service reserve funds	56,023	99,912	296,964	(43.9)	(66.4)
Program equity fund investments	250,589	268,480	272,399	(6.7)	(1.4)
Total investments	<u>\$ 306,612</u>	<u>368,392</u>	<u>569,363</u>	<u>(16.8) %</u>	<u>(35.3) %</u>

Investments consist of debt service reserve funds (DSRFs) that were established as security for certain series of bonds issued by the Trust and investments of the SRF Program Equity Funds. DSRFs totaled \$56,023 and \$99,912 as of June 30, 2025 and 2024, respectively. The 44% decrease in DSRFs year over year reflects scheduled maturities of \$13,352 and Guaranteed Investment Contract (GIC) terminations of \$32,102. For more information on the Trust's investments refer to note 5 to the financial statements.

Program Equity Fund investments decreased to \$250,589 at June 30, 2025, from \$268,480 at June 30, 2024, primarily due to scheduled maturities within the laddered U.S. Treasury and Agency securities.

The Trust's investment balance decreased to \$368,392 as of June 30, 2024, from \$569,363 as of June 30, 2023 primarily due to \$114,547 of GIC terminations and \$86,077 of scheduled maturities.

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Grants Receivable

Summary of Grants Receivable

(In thousands)

	June 30			Percentage change	
	2025	2024	2023	2025-2024	2024-2023
CWSRF Base grant	\$ 28,226	1,220	23,783	2,213.6 %	(94.9) %
DWSRF Base grant	10,115	10,626	9,163	(4.8)	16.0
Total Base grants	38,341	11,846	32,946	223.7	(64.0)
CWSRF BIL grants	87,510	101,721	60,428	(14.0)	68.3
DWSRF BIL grants	214,001	181,069	128,094	18.2	41.4
Total BIL grants	301,511	282,790	188,522	6.6	50.0
Other grants	6,888	5,704	4,697	20.8	21.4
Total Grants Receivable	\$ 346,740	300,340	226,165	15.4 %	32.8 %

The Infrastructure Investment and Jobs Act (IIJA) of 2021 was signed into law in November 2021. This law, also referred to herein as the BIL, was a historic investment in American infrastructure by the United States Congress. BIL created five new SRF specific grants; two for the CWSRF program and three for the DWSRF program that are available each year beginning FFY 2022 until FFY 2026. EPA federal grant funds received in fiscal years 2025 and 2024 include significant awards received from BIL. For more details on the BIL grant awards received, refer to note 6 to the financial statements.

Loans Receivable

Summary of Loans Receivable

(In thousands)

	June 30			Percentage change	
	2025	2024	2023	2025-2024	2024-2023
Interim loans	\$ 722,869	614,528	459,019	17.6 %	33.9 %
Loan forgiveness	(382,273)	(285,696)	(172,912)	33.8	65.2
Total net of loan forgiveness	340,596	328,832	286,107	3.6	14.9
Permanently financed loans	4,189,347	3,955,670	3,805,647	5.9	3.9
Total loans receivable	\$ 4,529,943	4,284,502	4,091,754	5.7 %	4.7 %

The loan receivable balance of \$4.5 billion is comprised of interim loans and permanently financed loans. The Trust offers interim construction financing to communities at a zero percent interest rate with no fees. Interim

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loans are temporary loans provided by the Trust to eligible borrowers in accordance with a financing agreement for all or any part of the costs of a project in anticipation of a permanently financed loan. The net interim loan balance has increased \$11,764 in fiscal year 2025, reflecting \$439,181 of project disbursements offset by \$427,643 of loans permanently financed as part of the issuance of Series 26 Bonds in February 2025.

The Trust provides loan forgiveness to assist borrowers in their efforts to comply with water quality standards by making projects even more affordable. The significant increase in loan forgiveness reflects the additional subsidization made possible by the federal BIL grant awards and the ARPA grant awards received from the Commonwealth.

Permanently financed loans, that is construction loans (interim loans) refinanced to permanent loans in repayment status, increased \$233,677 as of June 30, 2025, reflecting \$560,251 of refinanced loans offset by \$315,941 in loan repayments. For more information on the Trust's loans refer to note 7 to the financial statements.

The Trust's net interim loan balance increased from \$286,107 at June 30, 2023 to \$328,832 at June 30, 2024, reflecting the issuance of the Series 25 Bonds in November 2023 that permanently financed \$291,023 of interim loans offset by \$333,748 of new loan disbursements. The Trust's permanently financed loan balance increased slightly to \$4.0 billion as of June 30, 2024, from \$3.8 billion as of June 30, 2023. The balance reflects \$462,881 permanently financed loans offset by \$312,858 of loan repayments from borrowers made during fiscal year 2024.

Bonds Payable

Year over year, the Trust's bonds payable increased \$251,093 to \$2.6 billion as of June 30, 2025, compared to the prior year. The balance reflects the issuance of Series 26 Bonds in February 2025 in the par amount of \$410,015 which was offset by the net impact of 2025 Refunding Bonds issued simultaneously to refund outstanding Series 20 Bonds along with \$160,685 in debt service payments made during fiscal year 2025.

The Trust's bonds payable decreased by \$206,001 to \$2.4 billion as of June 30, 2024, compared to the prior year. The balance reflects the issuance of Series 25 Bonds in November 2023 in the par amount of \$256,860 which was offset by the net impact of 2023 Refunding Bonds issued simultaneously to refund outstanding Series 18 Bonds along with \$204,080 in debt service payments made during fiscal year 2024.

The following is a summary of bonds payable as of June 30, 2025, 2024 and 2023. More detailed information can be found in note 8 to the financial statements.

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Summary of Bonds Payable
(In thousands)

	June 30		
	2025	2024	2023
State Revolving Fund Senior Revenue Bonds:			
Master Trust Agreement	\$ 2,097,555	1,801,560	1,642,310
Pool Loan Program	182,165	205,130	260,515
Single Obligor Bonds – MWRA	—	—	3,535
Subtotal revenue bonds	<u>2,279,720</u>	<u>2,006,690</u>	<u>1,906,360</u>
Subordinated Revenue Refunding Bonds:			
Pool Loan Program ^(a)	118,440	156,910	440,820
Single Obligor Bonds – MWRA ^(a)	—	—	3,845
Subtotal revenue refunding bonds	<u>118,440</u>	<u>156,910</u>	<u>444,665</u>
Total bonds	2,398,160	2,163,600	2,351,025
Add unamortized bond premium	<u>237,058</u>	<u>220,525</u>	<u>239,101</u>
Total bonds payable, net	<u>\$ 2,635,218</u>	<u>2,384,125</u>	<u>2,590,126</u>

^(a) Pool Loan Program Refunding Bonds and Single Obligor Refunding Bonds were issued subordinate to the Senior Revenue Bonds.

The Trust utilizes a leveraged financing model that combines federal capitalization grants, state matching grants, and borrower loan repayments as security for municipal bonds; thereby increasing program capacity. Using these resources, the Trust issues revenue bonds (SRF Bonds) (rated AAA by all three major rating agencies [Fitch, Moody's, and Standard and Poor's] as of June 30, 2025), approximately once a year. The bonds are secured by loans to borrowers, providing long-term, low-cost capital for communities. This approach also preserves the Trust's cash resources, enabling the continuous provision of interim loans for new projects. The SRF Bonds are payable from borrower loan repayments consisting of principal and interest payments on the Trust's permanently financed loans, reserve fund earnings, and contract assistance payments made by the Commonwealth to the Trust on behalf of the borrowers. Loan repayments and maturing investments in the debt service reserve fund not needed for debt service revolve back to the Trust's Program Equity Funds.

Revolving Funds
(In thousands)

	Fiscal year		
	2025	2024	2023
Borrower loan repayments - principal	\$ 304,547	299,673	288,995
Borrower loan repayments - interest	67,654	69,029	66,699
DSRF maturities and interest	15,663	61,175	75,677
Contract assistance received for debt service	23,725	23,057	28,774
Build America Bonds subsidy income	3,154	3,558	3,932
Debt service paid	<u>(269,804)</u>	<u>(314,544)</u>	<u>(316,043)</u>
Total revolving funds	<u>\$ 144,939</u>	<u>141,948</u>	<u>148,034</u>

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A summary of the Trust's statements of revenues, expenses, and changes in net position is as follows.

Summary of Changes in Net Position
(In thousands)

	June 30			Percentage change	
	2025	2024	2023	2025–2024	2024–2023
Loan servicing fees	\$ 5,846	5,576	5,260	4.8 %	6.0 %
Interest income	158,315	171,461	139,583	(7.7)	22.8
Net increase (decrease) in the fair value of investments	7,785	(3,424)	(10,843)	(327.4)	(68.4)
Contract assistance	63,383	63,383	63,383	—	—
Total operating revenues	235,329	236,996	197,383	(0.7)	20.1
DEP programmatic support costs	14,612	13,189	11,888	10.8	10.9
Loan forgiveness	168,065	132,444	105,111	26.9	26.0
General and administrative	4,826	4,249	3,905	13.6	8.8
Arbitrage rebate payments	12	2,718	—	—	100.0
Interest expense	79,338	81,304	79,188	(2.4)	2.7
Total operating expenses	266,853	233,904	200,092	14.1	16.9
Operating (loss) income	(31,524)	3,092	(2,709)	1,119.5	214.1
EPA capitalization grants	248,584	169,985	183,489	46.2	(7.4)
State matching grants	26,078	18,812	223,192	38.6	(91.6)
Total nonoperating revenues	274,662	188,797	406,681	45.5	(53.6)
Increase in net position	243,138	191,889	403,972	26.7	(52.5)
Net position, beginning of year	3,692,461	3,500,572	3,096,600	5.5	13.0
Net position, end of year	\$ 3,935,599	3,692,461	3,500,572	6.6 %	5.5 %

Results of Operations

For fiscal year 2025, the Trust recorded an operating loss of (\$31,524) as compared to an operating income of \$3,092 in fiscal year 2024. Excluding the net increase in the fair value of investments of \$7,785 in fiscal year 2025 and the net decrease in the fair value of investments of (\$3,424) for fiscal year 2024, the Trust recorded operating loss of (\$39,309) and operating income of \$6,516 for fiscal year 2025 and 2024, respectively. This (\$45,825) decrease in the Trust's operating income was primarily attributable to a \$35,621 increase in loan forgiveness provided to the Trust's borrowers because of forgiveness requirements related to the federal BIL funds as well as ARPA funds received from the Commonwealth, along with a \$13,146 decrease in interest income, offset by a \$2,706 decrease in arbitrage rebate payments.

For fiscal year 2024, the Trust recorded operating income of \$3,092 as compared to operating loss of (\$2,709) in fiscal year 2023. Excluding the net decrease in the fair value of investments of (\$3,424) in fiscal year 2024 and the net decrease in the fair value of investments of (\$10,843) for fiscal year 2023, the Trust recorded operating income of \$6,516 and \$8,134 for fiscal year 2024 and 2023, respectively. This (\$1,618) decrease in the Trust's operating income was primarily attributable to a \$27,333 increase in loan forgiveness provided to the Trust's borrowers because of forgiveness requirements related to the ARPA funds received from the Commonwealth,

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offset by a \$31,878 increase in interest income attributed to the increase in average monthly yield from 4.00% in fiscal year 2023 to 5.55% in fiscal year 2024.

A summary of the Trust's interest income is as follows:

Summary of Interest Income					
(In thousands)					
	June 30			Percentage change	
	2025	2024	2023	2025-2024	2024-2023
Cash & cash equivalents interest income	\$ 74,425	80,819	46,950	(7.9) %	72.1 %
Investment income	13,082	18,035	21,998	(27.5)	(18.0)
Loan interest income	67,654	69,049	66,703	(2.0)	3.5
BAB subsidy income	3,154	3,558	3,932	(11.4)	(9.5)
Total interest income	<u>\$ 158,315</u>	<u>171,461</u>	<u>139,583</u>	<u>(7.7) %</u>	<u>22.8 %</u>

The Trust's cash and cash equivalents are invested in a short-term external investment pool, the Massachusetts Municipal Depository Trust (MMDT), managed by the Commonwealth. Interest income declined 8% year over year due to a decrease in MMDT's average monthly yield from 5.55% in fiscal year 2024 to 4.83% in fiscal year 2025. Investment income decreased because of terminations of GICs in fiscal year 2024 and early fiscal year 2025.

The following table summarizes loan forgiveness disbursed during fiscal years 2025, 2024, and 2023. Sources of funding include federal grants, ARPA funds, Program Equity Funds and other restricted funds. Refer to note 7 to the financial statements for more information on the Trust's loan forgiveness programs.

Summary of Loan Forgiveness					
(In thousands)					
	June 30			Percentage change	
	2025	2024	2023	2025-2024	2024-2023
Affordability and priority project subsidies:					
PFAS projects	\$ 39,567	5,964	-	563.4 %	100.0 %
CWSRF projects	69,583	64,582	69,074	7.7	(6.5)
DWSRF projects	24,881	43,722	33,208	(43.1)	31.7
BIL LSL Replacement projects	11,203	5,217	-	114.7	100.0
Total affordability and priority project subsidies	<u>145,234</u>	<u>119,485</u>	<u>102,282</u>	<u>21.55</u>	<u>16.8</u>
LSL planning and inventory grants	19,392	10,512	251	84.5	4088.0
AMP grants	3,052	2,303	1,855	32.5	24.2
SWIG grants	93	144	723	(35.4)	(80.1)
Cybersecurity grants	294	-	-	100.0	-
Total loan forgiveness	<u>\$ 168,065</u>	<u>132,444</u>	<u>105,111</u>	<u>26.9 %</u>	<u>26.0 %</u>

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The Trust's operating income is reduced by the inclusion of expenses such as DEP programmatic support costs as well as loan forgiveness that are funded by the federal grant revenue and Commonwealth grant funds which are classified as nonoperating revenue. The Trust's operating income is positively impacted with the additional contract assistance payments received from the Commonwealth to provide loan forgiveness to borrowers for certain priority projects and, or initiatives that are recorded as operating revenue when received; however, the operating expenses are recorded when funds are disbursed, which occurs in subsequent fiscal years.

Federal grant revenue is recognized in accordance with the funding availability schedules contained within the individual grant agreements. Under the state matching grant, typically drawn prior to fiscal year end, revenue is unearned until the federal grant is awarded, at which time the state matching revenue is recognized.

The following table summarizes the nonoperating revenues from the EPA federal grants and the state matching fund grants during fiscal years 2025, 2024, and 2023. Refer to note 6 to the financial statements for more information.

Summary of Nonoperating Revenues					
(In thousands)					
	June 30			Percentage change	
	2025	2024	2023	2025-2024	2024-2023
EPA base grants ^(a)	\$ 39,072	37,405	57,289	4.5 %	(34.7) %
EPA BIL grants	209,512	132,580	126,200	58.0	5.1
Base grant matching funds ^(a)	7,545	7,214	11,109	4.6	(35.1)
BIL grant matching funds	25,312	11,598	10,218	118.2	13.5
ARPA funds	(6,779)	-	201,865	-	(100.0)
Total nonoperating revenues	<u>\$ 274,662</u>	<u>188,797</u>	<u>406,681</u>	<u>45.5 %</u>	<u>(53.6) %</u>

^(a) Includes CWSRF and DWSRF base capitalization grants as well as Sewer Overflow and Stormwater Reuse Municipal Grants (OSG)

Fiduciary Activity

The Trust's fiduciary activities include two accounts held by the Trust on behalf of other organizations or governmental entities. These funds include a custodial fund established with expanded room occupancy excise tax on short-term rentals collected and held on behalf of the CCIWPF Management Board and a custodial fund held on behalf of the EOEEA to provide loan servicing administration with respect to the Dam and Seawall Repair or Removal Program. The Trust distributes these funds at the direction of these entities. Refer to note 12 to the financial statements for more information.

Future Economic Factors

The Commonwealth enacted Chapter 140 of the Acts of 2022, *An Act Financing the General Governmental Infrastructure of the Commonwealth* providing for \$64 million in state matching grants for the Clean Water and Drinking Water State Revolving Fund programs. Additionally, the Commonwealth enacted Chapter 2 of the Acts of 2023, *An Act Making Appropriations for the Fiscal Year 2023 to Provide for Supplementing Certain Existing Appropriations for Certain Other Activities and Projects* providing for \$104 million in state matching grants for the CWSRF and DWSRF programs included in the federal IJA. The Trust estimates these amounts to be sufficient to meet its matching fund requirements through fiscal year 2027.

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The Trust continues to navigate uncertainty at the federal level. The reintroduction of congressionally directed spending (CDS), or earmarks, negatively impacted the federal funding the Trust receives, as the CDS funds are deducted from the annual SRF appropriation each year. In addition to impacting projects in a given grant year, the diversion of funds directly reduces the capital available for future projects. By reducing the total amount of funding that will revolve back into the fund, CDS makes it more challenging to meet the substantial demand for water infrastructure improvements across the Commonwealth. The table below demonstrates the impact on the annual appropriation for state SRF funding. The impact is especially detrimental for the DWSRF because the grants are lesser dollar amounts and approximately 30% is used as set-asides for administering the state's drinking water programs.

Annual Appropriation for State SRF Funding

Clean Water SRF (in millions)				Drinking Water SRF (in millions)			
FFY	Total Appropriation	CDS	Available for SRFs	FFY	Total Appropriation	CDS	Available for SRFs
2022	\$1,638.8	\$444.6	\$1,194.2	2022	\$1,126.1	\$397.8	\$728.3
2023	1,638.9	863.1	775.8	2023	1,126.1	609.3	516.8
2024	1,638.9	794.8	844.1	2024	1,126.1	637.8	488.3
2025	1,638.9	-	1,586.6	2025	1,126.1	-	1,090.6

The impact has been minimized by the additional BIL funding, but if this trend continues, the base SRF capitalization grants will be diminished. This will result in less funding available for loans and will reduce the capacity of the state's clean water and drinking water programs.

An additional concern for both the CWSRF and DWSRF are the cost of multi-year projects, which take financing away from new projects. Many of these large project costs have been phased in over several years, leading to an increase in the carryover costs on subsequent IUPs. With the influx of supplemental BIL funding, the Trust and MassDEP have been able to support an increasing number of projects and project costs since 2022. With only one year of funding remaining available through BIL, the Trust and MassDEP have had to heavily restrict the amount of new funding offered.

This situation has been driven by increasing project costs and larger, more complex projects focused on PFAS mitigation for DWSRF projects and nitrogen remediation for CWSRF projects. Such projects are vital to public health and the environment and require funding across multiple years; consuming a disproportionate share of available resources. These factors necessitate careful capacity planning to ensure the Trust can sustain its impact while balancing ongoing commitments with new needs.

Despite these challenges, the Trust remains committed to leveraging federal and state resources to maximize the benefits for Massachusetts communities. Looking ahead, the Trust is dedicated to maintaining its financial stewardship and exploring innovative strategies to overcome funding limitations. The Trust is focused on continuing disciplined financial management practices to ensure the long-term viability and success of the

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mission to deliver essential, cost-effective water infrastructure investments in the Commonwealth. The Trust and MassDEP will continue to prioritize projects that enhance public health and environmental quality, ensuring a sustainable future for water infrastructure for all Massachusetts residents.

Requests for Information

This financial report is intended to provide an overview of the financial picture of the Massachusetts Clean Water Trust. Any further questions regarding any of the information contained within this report may be addressed via email to Sue Perez, Executive Director, sperez@tre.state.ma.us or mail to Massachusetts Clean Water Trust, 1 Center Plaza, Suite 430, Boston, MA 02108.

MASSACHUSETTS CLEAN WATER TRUST
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Statements of Net Position

June 30, 2025, and 2024

(In thousands)

	<u>2025</u>	<u>2024</u>
Assets and deferred outflows of resources:		
Current assets:		
Cash and cash equivalents (note 3)	\$ 1,516,069	1,274,014
Short-term investments (note 5)	157,680	156,760
Project fund deposits (note 4)	148,143	124,590
Grants receivable - Environmental Protection Agency (note 6)	346,740	300,340
Loans receivable, net (note 7)	666,388	645,159
Accrued interest receivable	36,550	37,578
Total current assets	<u>2,871,570</u>	<u>2,538,441</u>
Noncurrent assets:		
Loans receivable, long-term (note 7)	3,863,555	3,639,343
Long-term investments (note 5)	148,932	211,632
Other assets (note 11)	4,409	2,614
Total noncurrent assets	<u>4,016,896</u>	<u>3,853,589</u>
Total assets	<u>6,888,466</u>	<u>6,392,030</u>
Deferred outflows of resources (note 8)	2,656	3,412
Total assets and deferred outflows of resources	<u>6,891,122</u>	<u>6,395,442</u>
Liabilities and deferred inflows of resources:		
Current liabilities:		
Accrued expenses and interest payable	50,935	49,300
Unearned revenue (note 6)	109,945	132,543
Loan commitments and project funds payable	144,525	121,660
Current portion long-term debt (note 8)	164,885	160,685
Other commitments (note 9)	—	4,425
Total current liabilities	<u>470,290</u>	<u>468,613</u>
Noncurrent liabilities:		
Long-term debt, net (note 8)	2,470,333	2,223,440
Total noncurrent liabilities	<u>2,470,333</u>	<u>2,223,440</u>
Total liabilities	<u>2,940,623</u>	<u>2,692,053</u>
Deferred inflows of resources (note 8)	14,900	10,928
Total liabilities and deferred inflows of resources	<u>2,955,523</u>	<u>2,702,981</u>
Net position:		
Restricted for program purposes (note 9)	3,007,274	2,881,678
Unrestricted (note 9)	928,325	810,783
Commitments (note 10)	—	—
Total net position	<u>\$ 3,935,599</u>	<u>3,692,461</u>

See accompanying notes to financial statements.

MASSACHUSETTS CLEAN WATER TRUST
(A Component Unit of the Commonwealth of Massachusetts)
Statements of Revenues, Expenses, and Changes in Net Position

Years ended June 30, 2025, and 2024

(In thousands)

	<u>2025</u>	<u>2024</u>
Operating revenues:		
Loan servicing fees	\$ 5,846	5,576
Interest income	158,315	171,461
Net increase (decrease) in the fair value of investments	7,785	(3,424)
Contract assistance from Commonwealth of Massachusetts	63,383	63,383
Total operating revenues	<u>235,329</u>	<u>236,996</u>
Operating expenses:		
Commonwealth of Massachusetts:		
Department of Environmental Protection –		
programmatic support costs	14,612	13,189
Loan forgiveness	168,065	132,444
General and administrative	4,826	4,249
Arbitrage rebate payments	12	2,718
Interest expense	79,338	81,304
Total operating expenses	<u>266,853</u>	<u>233,904</u>
Operating (loss) income	<u>(31,524)</u>	<u>3,092</u>
Nonoperating revenue:		
Grant revenue:		
Environmental Protection Agency capitalization grants (note 6)	248,584	169,985
Commonwealth of Massachusetts grants (note 6)	26,078	18,812
Total nonoperating revenue	<u>274,662</u>	<u>188,797</u>
Increase in net position	243,138	191,889
Net position – beginning of year	3,692,461	3,500,572
Net position – end of year	<u>\$ 3,935,599</u>	<u>3,692,461</u>

See accompanying notes to financial statements.

MASSACHUSETTS CLEAN WATER TRUST
(A Component Unit of the Commonwealth of Massachusetts)
Statements of Cash Flows

Years ended June 30, 2025, and 2024

(In thousands)

	<u>2025</u>	<u>2024</u>
Cash flows from operating activities:		
Other cash received from borrowers	\$ 5,846	5,576
Cash paid to vendors	(20,980)	(20,977)
Net cash used in operating activities	<u>(15,134)</u>	<u>(15,401)</u>
Cash flows from noncapital financing activities:		
Bond proceeds received	604,964	429,272
Bond proceeds used in debt refunding	(147,848)	(163,677)
Cash used in debt redemptions	-	(219,151)
Repayment of bonds	(160,685)	(204,080)
Interest paid	(109,119)	(110,464)
Proceeds from Environmental Protection Agency capitalization grants	196,986	133,029
Proceeds from Commonwealth of Massachusetts grants and awards	15,456	32,857
Proceeds received from Cape Cod and Islands Water Protection Fund (note 12)	1,138	8,949
Funds returned to Cape Cod and Islands Water Protection Fund (note 12)	-	(16,632)
Funds returned to Commonwealth (note 3)	(6,779)	-
Net cash provided by (used in) noncapital financing activities	<u>394,113</u>	<u>(109,897)</u>
Cash flows from investing activities:		
Loans and grants disbursed to recipients	(731,609)	(649,459)
Cash received from borrowers	304,547	299,673
Contract assistance received from the Commonwealth	63,383	63,383
Interest received	152,753	168,654
Cash received from termination of guaranteed investment contracts	32,745	115,386
Sales/maturities of investments, net	41,257	86,077
Net cash (used in) provided by investing activities	<u>(136,924)</u>	<u>83,714</u>
Net increase (decrease) in cash and cash equivalents	242,055	(41,584)
Cash and cash equivalents, beginning of year	1,274,014	1,315,598
Cash and cash equivalents, end of year	\$ <u>1,516,069</u>	<u>1,274,014</u>
Reconciliation of operating income (loss) to net cash used in operating activities:		
Operating income (loss)	\$ (31,524)	3,092
Adjustments to reconcile operating income to net cash used in operating activities:		
Reclassification of:		
Interest income	(158,315)	(171,461)
Net (increase) decrease in the fair value of investments	(7,785)	3,424
Contract assistance from Commonwealth of Massachusetts	(63,383)	(63,383)
Interest expense	79,338	81,304
Loan forgiveness	168,065	132,444
Changes in operating assets and liabilities:		
Other assets and liabilities, net	(1,530)	(821)
Net cash used in operating activities	<u>\$ (15,134)</u>	<u>(15,401)</u>

See accompanying notes to financial statements.

MASSACHUSETTS CLEAN WATER TRUST
(A Component Unit of the Commonwealth of Massachusetts)
Statements of Fiduciary Net Position

Years ended June 30, 2025, and 2024

(In thousands)

	<u>2025</u>	<u>2024</u>
Assets:		
Current assets:		
Cash and cash equivalents	\$ 63,845	42,855
Accrued receivables	3,841	2,969
Total assets	<u>67,686</u>	<u>45,824</u>
Net Position		
Net position restricted for other governments	<u>67,686</u>	<u>45,824</u>
Total net position	<u>\$ 67,686</u>	<u>45,824</u>

See accompanying notes to financial statements.

MASSACHUSETTS CLEAN WATER TRUST
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Statements of Changes Fiduciary Net Position

Years ended June 30, 2025, and 2024

(In thousands)

	<u>2025</u>	<u>2024</u>
Additions:		
Taxes collected	\$ 22,064	21,559
DSRRP loan repayment receipts	920	920
Return of funds to CCIWPF	-	16,632
Interest income	2,756	2,533
Total additions	<u>25,740</u>	<u>41,644</u>
Deductions:		
Payment of subsidy for loan forgiveness	2,592	8,949
Fiduciary reimburseable costs	1,286	1,315
Total deductions	<u>3,878</u>	<u>10,264</u>
Increase in fiduciary net position	21,862	31,380
Net position – beginning of year	45,824	14,444
Net position – end of year	<u>\$ 67,686</u>	<u>45,824</u>

See accompanying notes to financial statements.

MASSACHUSETTS CLEAN WATER TRUST
(A Component Unit of the Commonwealth of Massachusetts)

Notes to Financial Statements

Years ended June 30, 2025, and 2024

(1) General

(a) Organization

The Massachusetts Clean Water Trust (the Trust) is a component unit of the Commonwealth of Massachusetts (the Commonwealth). The Trust was created by Chapter 275 of the Acts of 1989 and is governed by Chapter 29C of the Massachusetts General Laws. Pursuant to Operating Agreements between the United States Environmental Protection Agency (EPA), the Massachusetts Department of Environmental Protection (MassDEP), and the Trust, the Trust administers the Commonwealth's State Revolving Funds (SRFs), the Clean Water State Revolving Fund (CWSRF) and Drinking Water State Revolving Fund (DWSRF) programs.

The Trust is administered by a three-member board of trustees that is chaired by the Treasurer and Receiver General of the Commonwealth. The Secretary of the Executive Office for Administration and Finance and the Commissioner of MassDEP also serve as trustees. The Trust's Board of Trustees approves all financial commitments and program decisions during monthly meetings. All board of trustees' materials can be found on the Trust's website along with all pertinent information for borrowers, investors and residents of Massachusetts <https://www.mass.gov/orgs/the-massachusetts-clean-water-trust>.

(b) Description of Business

The Trust, in partnership with the MassDEP, supports communities across the Commonwealth by financing water quality infrastructure that protects ground and surface water resources, ensures safe drinking water, and fosters resilient communities.

It accomplishes these objectives by providing low-interest loans and grants to cities, towns, and water utilities through the Massachusetts SRFs. The SRF programs are partnerships between the EPA and the Commonwealth of Massachusetts. SRFs function like an environmental infrastructure bank by financing water infrastructure projects in cities and towns across the Commonwealth.

The Trust and MassDEP administer the two SRFs, the CWSRF and the DWSRF. The Trust manages the flow of funds to borrowers, while MassDEP manages the development and oversight of projects.

The Trust receives funding in the form of annual capitalization grants from the EPA, state matching grants from the Commonwealth, and the repayment of loans. When loans to borrowers are repaid, the funds are then loaned out again, which is how the funds "revolve".

The Trust utilizes a leveraged financing model that combines federal capitalization grants, state matching grants, and borrower loan repayments as security for municipal bonds, thereby increasing program capacity. Using these resources, the Trust issues revenue bonds (rated AAA by all three major rating agencies [Fitch, Moody's, and Standard and Poor's] as of June 30, 2025), approximately once a year. The bonds are secured by loans to borrowers, providing long-term, low-cost capital for communities. This approach also preserves the Trust's cash resources, enabling the continuous provision of interim loans for new projects.

The Trust's loan process for each SRF is guided by an annual list of projects the Trust commits to finance called the Intended Use Plan (IUP). MassDEP compiles the separate IUPs annually for the CWSRF and the DWSRF. Project eligibility is determined by the Clean Water Act and the Safe Drinking Water Act for the CWSRF and DWSRF, respectively. Eligible borrowers apply for financing for eligible projects during an annual solicitation process. MassDEP engineers review detailed project specifications and rank them

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using an established set of criteria that measures the severity of the problem, the sensitivity of the environmental hazard, the public health risk, and the appropriateness of the proposed solution.

For CWSRF project selection, the program emphasizes watershed management priorities, stormwater management, green infrastructure, and encourages communities to undertake projects with meaningful water quality and public health benefits. For DWSRF project selection, the program emphasizes compliance with federal and state water requirements to protect the public health while addressing the Commonwealth's drinking water needs. MassDEP selects the highest priority projects and compiles the annual IUPs which establish the Commonwealth's priorities for the upcoming year and the projects to be funded through the Trust.

Total project grant funds received, both federal and state, less the amounts provided as loan forgiveness, are required to remain in the SRF program in perpetuity in support of the state revolving fund per the Clean Water Act and Safe Drinking Water Act. As a result, these funds are classified as restricted on the statements of net position.

(2) Summary of Significant Accounting Policies

The accounting policies of the Trust conform to U.S. generally accepted accounting principles (GAAP) as applicable to government enterprises. The following is a summary of the Trust's significant accounting policies.

(a) Basis of Presentation

The Trust's financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting as specified by the Governmental Accounting Standards Board's (GASB) requirements for a special purpose entity engaged solely in business-type activities. The more significant account policies are described below.

Effective with the fiscal year ending June 30, 2021, the Trust implemented GASB Statement No. 84, Fiduciary Activities, which resulted in the reporting of fiduciary fund financial statements within the Trust's financial statements. The Trust's fiduciary activities include two accounts held by the Trust on behalf of other organizations or governmental entities. Refer to note 12 to the financial statements for more information.

(b) Revenue Recognition

Operating revenues, including interest income, are generated through the issuance of loans to borrowers within the Commonwealth. Operating expenses include interest expense related to the Trust's outstanding debt as well as programmatic and administrative expenses.

Most of the Trust's loans are subsidized at a 2% rate of interest, as set by statute. However, the Trust has identified priority projects or priority policy goals to award a higher amount of subsidies generally through offering lower interest rates or a 0% interest rate. These initiatives include 0% interim construction financing, 0% nutrient enrichment reduction loans, 0% PFAS remediation loans, and 0.5% interest rate reduction for Housing Choice Communities. The subsidies used for interest rate reduction have been funded by the Commonwealth through annual contract assistance payments. The Commonwealth's agreement to provide contract assistance constitutes a general obligation of the Commonwealth for which its full faith and credit are pledged.

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Recent legislative changes have allowed the Trust to identify priority projects and/or initiatives to offer additional subsidies that have been in the form of loan forgiveness or grants. Details of these additional subsidies can be found in note 7. The Trust funds these additional subsidies through additional contract assistance payments from the Commonwealth, federal grants and SRF Program Equity Funds. Disbursements of funds related to these priority projects and/or initiatives are recorded as operating expenses, specifically loan forgiveness, when disbursed to borrowers.

Total contract assistance payments are subject to annual appropriation from the Commonwealth and are recorded as operating revenues upon receipt of funds from the Commonwealth and totaled \$63,383 for each of fiscal year 2025 and 2024.

Funding from federal capitalization grants and state matching grants are recorded as nonoperating revenue. Federal capitalization revenue is recognized in accordance with funding availability schedules contained within the individual grant agreements. Revenue recognition associated with these grants is based on the standard principles of eligibility, including timing requirements.

(c) Cash and Cash Equivalents

The Trust's policy is to treat all highly liquid investments with original maturities of three months or less as cash and cash equivalents.

(d) Investments

The Trust's investment guidelines permit investment of funds in obligations of, or guaranteed by, the United States of America or the short-term external investment pool, the Massachusetts Municipal Depository Trust (MMDT), managed by the Commonwealth, as well as in time deposits, Guaranteed Investment Contracts (GICs), repurchase agreements, and other permitted investments such as qualified municipal obligations.

The Trust categorizes its fair value investments within the fair value hierarchy established by generally accepted accounting principles. GASB Statement No. 72, *Fair Value Measurement and Application* defines a certain hierarchy of inputs to valuation techniques used to measure fair value. All the Trust's investments in U.S. Treasuries and Agencies are categorized as Level 2.

Inputs within Level 2 of the fair value hierarchy include inputs that are directly observable, these inputs are derived principally from or corroborated by observable market data through correlation or by other means. Investments in debt securities classified as Level 2 of the fair value hierarchy are valued using matrix pricing techniques, in accordance with market quotations or valuation methodologies from reliable financial industry services.

Under existing standards, several types of investments are not required to be reported at fair value. The investment in the MMDT cash portfolio (cash and cash equivalents) is valued at the share value of \$1.00 and carried at amortized cost. The short-term bond investment portfolio is carried at fair value. For purposes of risk categorization, MMDT shares are not categorized. The GICs are considered nonparticipating investment contracts and are also excluded from GASB Statement No. 72, *Fair Value Measurement and Application*. These investment values will continue to be measured in accordance with existing accounting standards and are recorded at contract value.

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(e) Allowance for Uncollectible Amounts and Loan Forgiveness

The allowance for uncollectible accounts receivable is determined principally on the basis of past collection experience as well as consideration of current economic conditions. Receivables are reported at the gross amount and an allowance for doubtful accounts would be recognized for that portion of receivables that is deemed uncollectible, based upon a review of outstanding receivables, historical collection information, and existing economic conditions and trends. Because of the absence of any delinquent loans, there is no provision for uncollectible amounts.

Loans are reported net of loan forgiveness expected to be provided upon project completion. The amount of loan forgiveness is determined by the Trust's Board of Trustees and is recorded as disbursements are processed, up to the total amount of the loan forgiveness awarded to the individual loans. For more information, refer to note 7.

(f) Loan Origination Fees and Costs of Issuance

The Trust may charge loan origination fees from borrowers. If borrowers are charged, payments would be collected at the time of the first debt service payment. This origination fee revenue, if any, is recorded at the time of the permanent financing of such loan which is when these fees are earned. Costs of issuance related to the bonds are recorded to general and administrative expenses when incurred.

(g) Risk Financing

The Trust is not insured for casualty, theft, tort claims, or other losses. No amounts have been accrued for such losses as they are not considered material. As discussed in note 1, all financial, management, and project oversight activities are provided by employees of the Office of the State Treasurer and Receiver General, MassDEP, and the Executive Office for Administration and Finance. These employees are covered under the Commonwealth's existing employee benefit programs. The cost of these programs is allocated to the Trust through a fringe benefit allocation. Costs in excess of this amount are borne by the Commonwealth. As a result, no liabilities for employee-related activities have been recorded by the Trust.

(h) Bond Premiums

Bond premiums, included in long-term debt, are amortized on the effective interest method, over the life of the associated bond issue.

(i) Deferred Inflows and Outflows of Resources

The Trust accounts for certain transactions that result in the consumption or acquisition in one period that are applicable to future periods as deferred outflows and deferred inflows of resources, respectively, to distinguish them from assets and liabilities. For more information refer to note 8.

(j) Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and disclosure of contingent assets and liabilities, at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

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(k) Reclassifications

Certain amounts in the statements of net position for the year ended June 30, 2024, have been reclassified to conform with the June 30, 2025 presentation.

(3) Cash and Cash Equivalents

Cash and cash equivalents for the years ended June 30, 2025, and 2024 are as follows.

	June 30 2025	June 30 2024
Program equity funds	\$ 1,125,949	906,556
Other restricted funds	288,633	276,020
State match grant funds	54,589	48,766
Administrative funds	25,545	25,684
Debt service funds	10,503	6,018
Revenue funds	5,277	6,122
Rebate funds	5,489	4,546
Other cash funds	84	302
Total cash and cash equivalents	<u>\$ 1,516,069</u>	<u>1,274,014</u>

SRF Program Equity Funds. The Trust receives funding from the EPA in the form of annual grants, supplemented by state matching grants and the repayment of loans from borrowers (SRF Program Equity Funds). When loans to borrowers are paid back, the funds are then loaned out again, which is how the SRF programs “revolve”. Use of these funds is governed by the Clean Water Act and Safe Drinking Water Act, and a portion of such funds are required to be kept in perpetuity in support of the SRF. These funds are also derived from interest earnings on investments or deposits of amounts held in the program equity accounts; proportional amounts released from the pledged assets available because of loan repayments in accordance with the provisions specified in the applicable bond resolutions; amounts derived from financing activities of the Trust; and other amounts appropriated to the Trust by the Commonwealth for purposes of the SRF programs.

The Trust initially allocates SRF Program Equity Funds to make loans. On February 6, 2025, the Trust issued Series 26A Green Bonds and Series 26B Sustainability Bonds (Series 26 Bonds) in the par amount of \$262,370 and \$147,645, respectively. Total proceeds of \$455,788 from the sale of the Series 26 Bonds replenished SRF Program Equity Funds used to fund the construction phase of financed projects in the amount of \$383,363 with the remaining proceeds deposited to project funds for the remaining project costs.

Other Restricted Funds. Recent legislative changes have allowed the Trust to identify priority projects and/or initiatives to provide additional subsidy. The Trust provides additional subsidies in the form of loan forgiveness. The balances in these funds reflect the committed and unexpended or unallocated balance as of June 30, 2025, and 2024. These priority projects and initiatives include the following.

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	<u>June 30</u> <u>2025</u>	<u>June 30</u> <u>2024</u>
Reserve for future project subsidies	\$ 238,647	196,195
WIFTA funds	30,051	28,612
AMP funds	15,212	13,479
SWIG funds	3,016	2,872
Cybersecurity funds	1,707	—
ARPA funds	—	30,437
CCIWPF subsidy funds	—	4,425
Total Other Restricted Funds	<u>\$ 288,633</u>	<u>276,020</u>

Reserve for Future Project Subsidies. Under state and federal law, loans made by the Trust are required to provide for subsidies or other financial assistance to reduce the debt service expense on the loans. Most of the Trust's loans are subsidized to a 2% interest rate set by statute. Other loans made by the Trust may bear interest at lower rates, including, but not below, a zero rate of interest. To provide for a portion of the subsidy on most of its loans, the Trust receives contract assistance payments from the Commonwealth. Additionally, recent legislative changes have allowed the Trust to identify priority projects and/or initiatives to provide borrowers with a higher rate of subsidy with the use of additional contract assistance over and above the contractual amount required for debt service. For more information refer to note 7 for details of additional subsidy initiatives. Annual appropriations are made each year by the Commonwealth to fund the Trust's contract assistance. The annual appropriation was \$63,383 for the years ended June 30, 2025, and 2024. The appropriation is first applied to the current year's debt service contract assistance obligation, refer to note 8. The balance represents amounts intended to be used for future years' priority projects and initiatives that will provide borrowers with additional subsidies that will reduce their overall project costs for water infrastructure projects. ARPA funds and grants from the Infrastructure Investment and Jobs Act (IIJA) have provided project subsidies in recent years.

Water Infrastructure Funding Transfer Act (WIFTA) Funds. On October 1, 2020, the Trust made a permanent transfer of funds from the CWSRF Program Equity Fund to the DWSRF Program Equity Fund in the amount of \$30,000 pursuant to WIFTA for the remediation of lead service lines (LSL). Originally, these funds were required to be committed within three years. In August 2023, EPA granted the Trust an extension of three years to align the use of these funds with the new Bipartisan Infrastructure Law LSL grants. To assist all communities in remediating lead service lines, the Trust will utilize these WIFTA funds, along with interest earnings on these funds, to provide loan forgiveness and grants. For more information refer to notes 6 and 7.

Asset Management Planning (AMP) Grant Funds. The Trust launched its AMP grant program in 2019. Refer to note 7 for more information on this program. The Trust's Board authorizes use of its SRF Program Equity Funds for eligible applicants for this program. Upon authorization, these funds are restricted and disbursed to the eligible applicants pursuant to disbursement requests.

School Water Improvement Grant (SWIG) Program Funds. The Trust launched its SWIG program in 2020. Refer to note 7 for more information on this program. The Trust received \$5,000 from the

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Massachusetts Legislature pursuant to Chapter 142 of the Acts of 2019. Additionally, in fiscal year 2021 the Trust was awarded a \$2,998 from the EPA to create the Massachusetts Expanded School Water Improvement Grant (ESWIG) program. The goal of the ESWIG program is to develop and implement improvement investments through projects that will reduce lead exposure in drinking water by replacing thousands of lead service lines and/or removing potential sources of lead in hundreds of schools and childcare facilities.

Cybersecurity Funds. In January 2024, the Trust established a program to provide assistance in the form of grants to small public water systems and to public water systems in disadvantaged communities to finance projects intended to mitigate vulnerability of such systems' operational technology to cyberattacks and to strengthen such systems' overall cybersecurity posture.

ARPA Funds. The Trust was awarded \$86,865 in American Rescue Plan Act (ARPA) funding from the Massachusetts Legislature through Chapter 102 of the Acts of 2021 and an additional \$115,000 in ARPA funding from the Act Relating to Economic Growth and Relief for the Commonwealth. Actual funds were received by the Trust in fiscal year 2023. The Trust awarded these funds as loan forgiveness to communities, providing a substantive amount of cost savings for critical water infrastructure. In fiscal year 2025, the Trust disbursed \$23,658 in ARPA funds, bringing the total cumulative amount of ARPA funds disbursed to \$195,086. For more information refer to note 7. The trust returned \$6,779 million of ARPA II funds to the Commonwealth of Massachusetts in December 2025. The remaining obligated ARPA funds will be disbursed from the reserve for future project subsidies.

Cape Cod and Islands Water Protection Subsidy Fund. The Cape Cod and Islands Water Protection Fund (CCIWPF) was created as a result of the update to the 208 Plan to address nitrogen flowing into watersheds on Cape Cod. This fund helps communities on Cape Cod utilize the tourist economy to raise revenues to pay for a portion of debt service on their wastewater loans from the Trust. It provided additional loan forgiveness for qualifying projects on the Trust's 2021 and 2022 Intended Use Plan (IUP), as approved by the CCIWPF Management Board. The Trust acts as custodian to the CCIWPF, refer to note 12 regarding the fiduciary activities of this fund. The CCIWPF Management Board directs the Trust to transfer funds from the CCIWPF to the Trust's CCIWPF Subsidy Fund in order to disburse the subsidy funds to the respective approved projects. The balance in the Trust's CCIWPF Subsidy Fund as of June 30, 2024 represented the remainder of the funds transferred from the CCIWPF for commitments made by the CCIWPF Management Board that had not yet been disbursed. Beginning with the qualifying projects on the 2023 IUP and all future IUPs, the CCIWPF Management Board has committed to provide additional subsidy to qualifying projects in the form of debt service subsidy once the loans go into repayment. Annually, the CCIWPF Management Board will direct the Trust to transfer funds from the CCIWPF to the Trust's CCIWPF Subsidy Fund an amount equal to such fiscal year's debt service commitment amount. As of June 30, 2025, there are no qualifying projects in repayment status.

State Match Grants. The Trust receives state matching grants from the Commonwealth's capital budget. The Trust is required to obtain the matching grant prior to receiving its federal annual grants.

The IIJA was signed into law in November 2021. This law, also referred to herein as the Bipartisan Infrastructure Law (BIL), was a historic investment in American infrastructure by the United States Congress. The BIL appropriated \$55 billion to EPA to improve drinking water and wastewater infrastructure. Most of the water infrastructure dollars will flow through the DWSRF and CWSRF. The BIL appropriation for federal fiscal years (FFY) 2022 through 2026 will represent a substantial increase over regular annual appropriations to this program. For more information refer to note 6 for the Trust's EPA grant awards and the respective state match requirements.

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State Match Grants

(In thousands)

	June 30 2025	June 30 2024
2025 Base Grants State Match	\$ 15,478	-
2024 Base Grants State Match	7,545	7,544
2021 and 2023 Base Grants State Match	-	24
2024 BIL Supplemental Grants State Match	25,313	25,313
2023 BIL Supplemental Grants State Match	-	11,598
OSG State Match	1,030	710
ESWIG State Match	749	749
Interest Earnings	4,474	2,828
	<u>\$ 54,589</u>	<u>48,766</u>

Administrative Funds. Annual loan servicing fees equal to 0.15% of outstanding loan principal charged pursuant to financing agreements as well as origination fees, if any, and any other amount received by the Trust for such purposes are used to fund the administrative costs of the Trust. The Trust also utilizes these funds to pay for the costs of issuance associated with its bond issuances rather than charging borrowers origination fees.

Debt Service Funds. These funds receive the amounts required to pay principal and interest due on debt service payment dates from the revenue funds. The balance on June 30, 2025 and June 30, 2024 primarily reflects principal maturities and related accrued interest payments related to U.S. Treasury and Agencies debt service reserve fund investments received prior to the respective August debt service payment dates.

Revenue Funds. Program revenues including borrower repayments, pledged assets earnings and contract assistance are deposited to this fund and are restricted or committed for specific purposes including the payment of debt service on February 1 or August 1. Borrower repayments are due to the Trust by January 15 and July 15. Contract assistance is typically received by mid-January and mid-July.

Rebate Funds. The Trust sets aside certain amounts of its revenue funds collected to pay arbitrage rebate liabilities to the United States Treasury when due. Arbitrage rebate filings are due on the fifth anniversary of the respective bond issuance dates and every five years thereafter until bonds are matured and/or no longer outstanding.

Cash and cash equivalents are invested in MMDT. The Office of the Treasurer and Receiver-General (Treasury) manages MMDT, the Commonwealth's short-term external mixed investment pool. MMDT is comprised of two portfolios, a Cash Portfolio and a Short-term Bond Portfolio. The Cash Portfolio is a money market like investment pool; its investments are carried at amortized cost, which approximates fair value. The investment in MMDT is valued at the share value of \$1.00 and carried at amortized cost.

Investors in MMDT are not allowed to overdraw their shares. For a complete copy of MMDT's separately issued financial statements, please contact the Office of the State Treasurer's Cash Management Department, at (617) 367-9333 or download the statements from the Cash Management Section of the Office

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of the State Treasurer's Web site at www.mass.gov/treasury. For purposes of risk categorization, MMDT shares are not categorized.

MMDT interest is paid monthly. June interest is paid July 1. On June 30, 2025, and 2024 accrued interest receivable for MMDT cash accounts totaled \$5,895, and \$5,914, respectively. The Trust recognized \$74,425 and \$80,819 of interest income from MMDT cash accounts for fiscal year 2025 and 2024, respectively. The decrease in interest income reflects the change in average yield on MMDT funds from 5.55% in fiscal year 2024 compared to 4.83% in fiscal year 2025.

Interest Rate Risk – MMDT. Interest rate risk is the extent that changes in interest rates of debt investments will adversely affect the fair value of an investment. These investments include certain short-term cash equivalents, various long-term items and restricted assets by maturity in years. The MMDT Cash Portfolio minimizes the risk of the fair value of securities falling due to changes in interest rates by maintaining a dollar-weighted average portfolio maturity of 60 days or less. The MMDT Cash Portfolio's assets are managed to maintain a dollar-weighted average life to maturity of 120 days or less.

Credit Risk – MMDT. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Commonwealth's investment policy that governs the MMDT Cash Portfolio prohibits investing more than 5% of the total investment portfolio in any single financial institution or issuer, excluding various public entity securities and repurchase agreements. However, there are no restrictions on the amount that can be invested in public entity securities and the portfolio may be invested in U.S. Treasury and other Government Sponsored Enterprises (GSE's) obligations and repurchase agreements. The MMDT Cash Portfolio is invested only in First Tier Securities as defined by the Securities and Exchange Commission's Rule 2A-7 of the Investment Company Act of 1940.

Custodial Credit Risk – Custodial credit risk is the risk that, in the event of a bank failure, the Trust's deposits may not be returned to it. Cash balances represent amounts held in bank depository accounts that may be subject to custodial credit risk. The Trust had no significant amount of cash on deposit with banks subject to custodial credit risk on June 30, 2025, and 2024.

(4) Project Fund Deposits

The project fund deposits are held by the Trustee and disbursed in accordance with executed loan agreements. Project fund deposits are invested as part of the MMDT Cash Portfolio. MMDT interest is paid monthly. June interest is recorded July 1. On June 30, 2025, and 2024 accrued interest receivable for project fund deposits totaled \$218, and \$248, respectively. The Trust recognized \$2,127 and \$2,623 of interest income from MMDT project fund deposits for fiscal year 2025 and 2024, respectively.

Project fund deposits are disbursed to borrowers for eligible project costs as needed. These funds are restricted and are to be disbursed solely for the applicable project costs associated with the applicable loan financing agreement. When all project costs have been paid, any amounts remaining unexpended in the project fund deposits will normally be applied to the repayment of the applicable borrower's loan principal amount.

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Project Funds

(In thousands)

	Series 24 Project Funds	Series 25 Project Funds	Series 26 Project Funds	Accumulated Interest Earnings	Total Project Funds
Balance June 30, 2024	\$ 14,259	107,401	—	2,930	124,590
Project disbursements	(3,528)	(54,434)	(41,490)	—	(99,452)
Swap Unexpended Funds	(10,291)	—	—	(1,467)	(11,758)
Interest income received	—	—	—	2,155	2,155
Series 26A & B bond funded	—	—	72,415	—	72,415
SRF Program Equity funded	—	—	60,193	—	60,193
Other	(440)	440	—	—	—
Balance June 30, 2025	<u>\$ -</u>	<u>53,407</u>	<u>91,118</u>	<u>3,618</u>	<u>148,143</u>

(5) Investments

Investments consist of debt service reserve funds (DSRFs) and SRF Program Equity Funds. DSRFs were established as security for certain series of bonds issued by the Trust. The amounts deposited in each DSRF were determined at the time of the issuance of the bonds and varied from 33% to 50% of the par amount of the bonds issued. In most cases, DSRFs were funded from the SRF Program Equity Funds. Interest earnings on the DSRFs are used for debt service payments. The Trust's DSRFs are invested in U.S. Treasuries and Agencies as well as one remaining GIC.

The GIC is recorded at contract value and U.S. Treasuries and Agencies are reported at fair value. Reductions in GIC balances year over year reflect the scheduled maturities that correspond to debt service principal payments as well as termination of GIC agreements as certain series of bonds are redeemed. As the Trust pays principal on its debt, proportional amounts are released from the pledged assets securing the related debt. Since 2012, the Trust has been pledging direct loans as security for its bonds rather than establishing DSRFs. As a result, the DSRF investment balance continues to decline as scheduled maturities occur and older series of bonds are redeemed, and the principal balances are returned to the SRF Program Equity Funds.

The Trust invests a portion of its SRF Program Equity Funds in accordance with its investment policy.

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The table below provides details of the Trust's investments as of June 30, 2025, and 2024.

Investments (In thousands)			
	DSRFs	Program Equity Funds	Total Investments
Beginning balance June 30, 2024	\$ 99,912	268,480	368,392
Schedule maturities	(13,352)	(27,905)	(41,257)
GIC Terminations	(32,102)	—	(32,102)
Dividends reinvested	—	3,794	3,794
Change in fair market value	1,565	6,220	7,785
Ending balance June 30, 2025	<u>\$ 56,023</u>	<u>250,589</u>	<u>306,612</u>

For the years ended June 30, 2025, and 2024 the Trust's total investment portfolio matures as follows.

June 30, 2025				
		U.S. Treasuries and Agencies	MMDT Short-term Bond Portfolio	Total investments
	GICs			
Less than 1 year	\$ 332	47,174	110,174	157,680
One to five years	37	101,663	—	101,700
Six to ten years	—	33,248	—	33,248
More than ten years	—	13,984	—	13,984
	<u>\$ 369</u>	<u>196,069</u>	<u>110,174</u>	<u>306,612</u>

June 30, 2024				
		U.S. Treasuries and Agencies	MMDT Short-term Bond Portfolio	Total investments
	GICs			
Less than 1 year	\$ 12,358	40,069	104,333	156,760
One to five years	9,483	121,382	—	130,865
Six to ten years	11,104	41,165	—	52,269
More than ten years	—	28,498	—	28,498
	<u>\$ 32,945</u>	<u>231,114</u>	<u>104,333</u>	<u>368,392</u>

U.S. Treasuries and agencies pay interest semi-annually based on the individual securities' maturity dates. Interest on the GICs is paid semi-annually in January and July. On June 30, 2025, and 2024 accrued interest

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receivable for investments totaled \$1,379, and \$1,966, respectively. The Trust recognized \$10,955 and \$15,412 of interest income from investments for fiscal year 2025 and 2024, respectively.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. The Trust does not have a concentration of credit risk policy. As of June 30, 2025, the Trust did not have a concentration of credit risk, that is a provider with which the Trust's investments exceed 5% of the Trust's total investment balance.

Custodial Credit Risk – Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty, the Trust will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The Trust requires that all investment agreements be collateralized either upon execution of such agreement or upon the happening of certain events, and at all times thereafter, by securities or other obligations issued or guaranteed by the United States, by certain federal agencies or corporations or, in some cases, by corporate or municipal issuers rated "AAA" by S&P Global Ratings and "Aaa" by Moody's, having a market value of not less than 102% of the amount currently on deposit or in accordance with their respective agreement.

Credit Risk – The Trust's investments are in U.S. Treasuries and Agencies, MMDT Short-term Bond Funds, and one remaining GIC. The U.S. Treasuries and Agencies are all backed by the federal government. The GIC has posted collateral to a level sufficient to maintain an AA rating. The MMDT Short-term Bond Portfolio and the GIC are not rated.

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of the Trust's investments. The Trust limits its exposure to interest rate risk by entering federally guaranteed fixed income securities for all of its long-term investments upon which the Trust relies to meet its obligations. The Trust's U.S. Treasuries and Agencies investment portfolio in the DSRFs was structured in its principal and interest return to support debt service on the related bonds. Investments in the MMDT Short-term Bond Portfolio are made in investment-grade securities as defined by national statistical rating agencies. The Commonwealth assesses risk for the MMDT Short-term Bond Portfolio by using duration.

(6) Capitalization Grants

Base Capitalization Grants

The CWSRF and DWSRF programs were established in each state by capitalization grants from the EPA. EPA implemented the SRF programs in a manner that preserves a high degree of flexibility for states in operating their revolving funds in accordance with each state's unique needs and circumstances. These CWSRF and DWSRF base capitalization grants are available to states annually, typically received in August or September before the beginning of each FFY. To receive these base capitalization grants, states are required to provide state matching grants in an amount equal to 20% of the base capitalization grants.

The CWSRF base grant contains a 4% administrative allowance and beginning in FFY 2022, a 2% small system technical assistance allowance. The DWSRF base grant provides the Trust with set asides to provide a 4% program administration set-aside; a 2% small system technical assistance set-aside; a 10% program management set-aside to fund assistance to Public Water Supplier support programs, and support for state operator certification program; and a 15% local assistance set-aside for source water protection and capacity development.

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BIL Grants

The BIL which was signed into law in November 2021, created five new SRF specific grants, two for the CWSRF program and three for the DWSRF program that are available each year beginning FFY 2022 until FFY 2026.

CWSRF Supplemental Grant. The grant functions like the CWSRF base grant. Receipt of this grant requires 10% state matching grants for FFY 2022 and 2023 and then 20% state matching grants for FFY 2024 through 2026. The CWSRF Supplemental grant contains a 4% administrative allowance and 2% small system technical assistance allowance. Grant conditions require 49% of the total grant funds to be provided as loan forgiveness to disadvantaged communities.

CWSRF Emerging Contaminants (EC) Grant. These funds must be used for projects that remediate known emerging contaminants under the Clean Water Act. There is no state match requirement for this grant. Grant conditions require the full amount of the total grant funds to be provided as loan forgiveness to eligible recipients.

DWSRF Supplemental Grant. The grant functions like the base DWSRF grant. Receipt of this grant requires 10% state matching grants for FFY 2022 and 2023 and then 20% state matching grants for FFY 2024 through 2026. The DWSRF Supplemental grant contains the same set-asides as described above for the DWSRF base grant. Grant conditions require 49% of the total grant funds to be provided as loan forgiveness to disadvantaged communities.

DWSRF Emerging Contaminants (EC) Grant. These funds must be used for projects that remediate known emerging contaminants under the Safe Drinking Water Act. There is no state match requirement for this grant. The DWSRF EC grant contains the same set-asides as described above for the DWSRF base grant. However, the Trust has not elected any set-asides from these grants, rather all grant funds are being utilized to fund projects. The DWSRF EC Grant is expected to target per- and polyfluoroalkyl substances (PFAS) remediation projects. Grant conditions require the full amount of the grant funds to be provided as loan forgiveness and that at least 25% of the grant be directed to disadvantaged communities.

DWSRF Lead Service Line (LSL) Replacement Grant. The grant funds are dedicated for the replacement of lead service lines, and the identification and planning for removal of LSLs. There is no state match requirement for this grant. Grant conditions require 49% of the total grant funds to be provided as loan forgiveness to disadvantaged communities. For purposes of the BIL, the Trust expanded the definition of disadvantaged communities to include an "Environmentally Disadvantaged Community" designation for a public water supplier that has lead in the water supply and/or lead service lines in the system. The DWSRF LSL grant contains the same set-asides as described above for the DWSRF base grant. Eligible uses of these set-asides for the LSL grant include providing grants to public water suppliers to fund LSL planning and inventory projects and to provide technical assistance.

Sewer Overflow and Stormwater Reuse Municipal Grant (OSG)

OSG grant funds are dedicated to assisting small or disadvantaged communities with mitigation of combined sewer overflows, sanitary sewer overflows, and stormwater management. The OSG program requires a 25% state match. The Trust's OSG grant funds will be used to provide grants to eligible communities for planning and/or design projects.

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American Rescue Plan Act (ARPA) Funding

The Trust received \$201,865 in American Rescue Plan Act (ARPA) funding from the Commonwealth in fiscal year 2023. The Commonwealth designated these awards as revenue replacement for investments in water and sewer. As such, there are no subawards or subrecipients under this eligibility category and funds are not subject to program income requirements. Revenue replacement expenditures must be obligated by December 2024 and expended by December 2026. As of June 30, 2024, the Trust has obligated all of its ARPA funds to provide loan forgiveness for its 2021 and 2022 IUP projects. As of December 31, 2024, the Commonwealth requested the Trust return its unspent \$6,779 of ARPA funds to close out its ARPA grants with the federal government. The Trust's remaining obligations will be disbursed from the Trust's reserve for future project subsidies.

Transfer of Funds Between CWSRF and DWSRF Programs

Section 302 of the 1996 Safe Drinking Water Act Amendments allows states the flexibility to move funds between the CWSRF and the DWSRF programs, to better address specific state priorities. The EPA allows an equivalent of up to 33% of the DWSRF grant to be transferred between the SRF programs. The level of federal grant funding of the DWSRF is insufficient to meet the need for project financing.

The DWSRF grant requires more funds be given away as additional subsidy and provides up to 31% as set-aside funds to be used. As a result, a sizable portion of the DWSRF does not revolve back into the Trust, which limits the program's capacity growth. In contrast, the CWSRF annual grant requires 20% of the annual amount to be given away as additional subsidy and 4% to be used for program administration. This has allowed a substantial portion of the CWSRF to revolve annually, thereby increasing program capacity.

To address this funding insufficiency, the Trust transfers the limited amount allowed from the CWSRF to the DWSRF annually allowing for modest increases in the capacity of the DWSRF and reducing the imbalance in the ability to provide financing.

BIL similarly allows states the flexibility to move funds between the CWSRF and DWSRF programs for the BIL Supplemental grants and the EC Grants. The Trust has taken the opportunity to leverage additional BIL funding to further increase DWSRF's capacity.

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CWSRF Grant Transfer to DWSRF History

Grant Year		Base Grant	BIL Grants	Other *	Total Transfer
2024	\$	3,404	21,699	-	25,103
2023		3,499	18,418	-	21,917
2022		5,365	16,953	-	22,318
2021		8,502	-	-	8,502
2020		8,431	-	30,000	38,431
2019		8,426	-	-	8,426
2018		8,505	-	-	8,505
2017		5,055	-	-	5,055
2016		5,099	-	-	5,099
2015		5,390	-	-	5,390
2014		5,426	-	-	5,426
2013		5,181	-	-	5,181
	\$	<u>72,283</u>	<u>57,070</u>	<u>30,000</u>	<u>159,353</u>

* Pursuant to the Water Infrastructure Funding Transfer Act and applicable EPA Guidance, this one-time transfer was allowed to address lead in drinking water.

Grant Awards Summary and Grant Revenue

Federal grant revenue is recognized in accordance with the funding availability schedules contained within the individual grant agreements. These grants require that the Trust enter binding project commitments with local government units in an amount equal to the sum of the federal grant award and state matching grants, if any, within one year of the date the federal grant funds were made available. Under the state matching grant, typically drawn prior to fiscal year end, revenue is unearned until the Federal grant is awarded, at which time state matching revenue is recognized.

The following tables depict the federal grant awards and the required state match grants received from the Commonwealth. It further provides the federal grant revenue and state matching grant revenue recognized in fiscal years 2025 and 2024 as well as the unearned revenue recorded as of June 30, 2025, and 2024.

The Trust elects when federal funds will be made available in its grant applications. The Trust elected to have all the Base and OSG grant funds made available in the first quarter of the Federal Fiscal Year (FFY) or September 1, which is the second quarter of the State Fiscal Year (SFY). The Trust elected to have the Supplemental and EC grant funds made available equally over each of the quarters in the FFY resulting in three quarters of the total grant funds available in the SFY with the remaining one quarter available in the following SFY.

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EPA Grants				
	Grant Award	Unearned Revenue June 30, 2024	Revenue Recognized FY 2025	Unearned Revenue June 30, 2025
Base Capitalization Grants				
CWSRF Base Grant - 2024	\$ 27,717	-	27,717	-
DWSRF Base Grant - 2024	10,078	-	10,078	-
Total Base Capitalization Grants	37,795	-	37,795	-
IJJA/BIL Grants				
CWSRF Supplemental grant - 2023	70,769	17,692	17,692	-
CWSRF Supplemental grant - 2024	77,212	-	57,909	19,303
DWSRF Supplemental grant - 2023	45,206	11,301	11,301	-
DWSRF Supplemental grant - 2024	49,350	-	37,013	12,337
CWSRF EC (PFAS) grant - 2024	1,872	-	1,872	-
DWSRF EC (PFAS) grant - 2023 ^(a)	19,904	4,101	7,601	-
DWSRF EC (PFAS) grant - 2024	16,524	-	12,423	4,101
DWSRF LSL replacement grant - 2022 ^(b)	71,545	32,892	38,654	-
DWSRF LSL replacement grant - 2023	33,700	33,700	-	33,700
DWSRF LSL replacement grant - 2024	50,095	-	25,047	25,048
Total IJJA/BIL Grants	436,177	99,686	209,512	94,489
CWSRF 2023 OSG grant	1,277	-	1,277	-
Total OSG Grants	1,277	-	1,277	-
Total		99,686	248,584	94,489

^(a) Received \$3,500 transfer from 2023 CWSRF EC (PFAS) grant. The CWSRF EC (PFAS) grant was reduced in FY2024.

^(b) Received amended grant increased \$5,762 for reallocated funds.

FFY 2025 Base and BIL Supplemental grants were awarded to the Trust in September 2025 with federal grant funds made available beginning October 1, 2025. The Trust received from the Commonwealth its state matching grants associated with the FFY 2025 Base grants in June 2025. The full amount of these FFY 2025 state matching grants were recorded as unearned revenue as of June 30, 2025, with revenue recognized in SFY 2026 when the actual federal grant awards were received. The Trust received from the Commonwealth its state matching grants associated with the FFY 2025 BIL Supplemental grants in September 2025.

FFY 2024 Base and BIL Supplemental grants were awarded to the Trust in September 2024 with federal grant funds made available beginning October 1, 2024. The Trust received from the Commonwealth its state matching grants associated with the FFY 2024 Base and BIL Supplemental grants in June 2024. The full amount of the FFY 2024 state matching grants were recorded as unearned revenue as of June 30, 2024, with revenue recognized in SFY 2025 when the actual federal grant awards were received.

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	State Match				
	Federal Grant Award	State Match Required	Unearned Revenue June 30, 2024	Revenue Recognized FY 2025	Unearned Revenue June 30, 2025
Base Capitalization Grants					
CWSRF Base grant - 2024	27,717	\$ 5,543	5,544	5,544	-
CWSRF Base grant - 2025	53,866	10,773	-	-	10,773
DWSRF Base grant - 2024 ^(a)	10,078	2,016	2,001	2,001	-
DWSRF Base grant - 2025 ^(b)	23,452	4,690	-	-	4,683
Total Base capitalization grants	115,113	23,022	7,545	7,545	15,456
IJA/BIL Grants					
CWSRF Supplemental grant - 2024	77,212	15,442	15,442	15,442	-
CWSRF Supplemental grant - 2025	83,639	16,728	-	-	-
DWSRF Supplemental grant - 2024	49,350	9,870	9,870	9,870	-
DWSRF Supplemental grant - 2025	53,457	10,691	-	-	-
Total IJA/BIL grants	263,658	52,731	25,312	25,312	-
Total		\$ 75,753	32,857	32,857	15,456

^(a) \$2,001 of state match was funded by a grant from the Commonwealth; the remaining \$15 was funded from interest earnings on the State Match Fund.

^(b) \$4,683 of state match was funded by a grant from the Commonwealth; the remaining \$7 was funded from interest earnings on the State Match Fund.

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Grants Receivable

The following table depicts the Trust's EPA grants receivable balance as of June 30, 2025, by program and grant.

	Grants Receivable			
	Grants Receivable June 30, 2024	Grants Awarded	Grant Funds Drawn	Grants Receivable June 30, 2025
FFY 2021 Grants				
DWSRF Expanded SWIG Program	\$ 2,863	-	(93)	2,770
CWSRF OSG grant	1,744	-	-	1,744
Total FFY 2021 grants	4,607	-	(93)	4,514
FFY 2022 Grants				
CWSRF Supplemental grant	27,232	-	(26,036)	1,196
CWSRF OSG grant	1,097	-	-	1,097
DWSRF Base grant	475	-	(475)	-
DWSRF Supplemental grant	18,042	-	(18,024)	18
DWSRF EC (PFAS) grant	14,741	120	(14,653)	208
DWSRF LSL replacement grant	52,976	5,762	(24,523)	34,215
Total FFY 2022 grants	114,563	5,882	(83,711)	36,734
FFY 2023 Grants				
CWSRF Base grant	1,220	-	(711)	509
CWSRF Supplemental grant	70,769	-	(67,258)	3,511
CWSRF EC (PFAS) grant	3,720	-	-	3,720
DWSRF Base grant	10,151	-	(10,114)	37
DWSRF Supplemental grant	45,206	-	(35,099)	10,107
DWSRF EC (PFAS) grant	16,404	3,500	-	19,904
DWSRF LSL replacement grant	33,700	-	-	33,700
Total FFY 2023 grants	181,170	3,500	(113,182)	71,488
FFY 2024 Grants				
CWSRF Base grant	-	27,717	-	27,717
CWSRF Supplemental grant	-	77,212	-	77,212
CWSRF EC (PFAS) grant	-	1,871	-	1,871
CWSRF OSG grant	-	1,277	-	1,277
DWSRF Base grant	-	10,078	-	10,078
DWSRF Supplemental grant	-	49,350	-	49,350
DWSRF EC (PFAS) grant	-	16,404	-	16,404
DWSRF LSL replacement grant	-	50,095	-	50,095
Total FFY 2024 grants	-	234,004	-	234,004
Total	\$ 300,340	243,386	(196,986)	346,740

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Grant draws may begin in the quarter in which the grant is awarded and end no later than eight quarters after the grant is awarded. The Trust draws on its federal grants based on the amount of incurred costs for certain eligible projects or activities. Additionally, the Trust draws on its federal grants for eligible costs under the administrative funds and set-asides.

(7) Loans Receivable

Overview

The Trust provides low-cost financing to cities, towns, and other eligible borrowers primarily for the construction and improvement of drinking water and wastewater infrastructure. These loans are provided under the Trust's CWSRF and DWSRF programs. The Trust's loan process is dictated by the IUPs MassDEP compiles annually, one for each SRF program. Refer to note 1(b) for more information.

Borrower Loans

The Trust provides each borrower with a subsidized loan pursuant to a financing agreement between the Trust and the borrower. The Trust makes loans with terms up to thirty (30) years, but the loan term is limited by the expected useful life of the project being financed or refinanced. Twenty (20) year loans bear interest at a subsidized rate of 2% per annum set by statute and thirty (30) year loans bear a slightly higher interest rate. Borrowers deliver a general or special obligation bond to the Trust referred to as a "local bond" in order to secure their respective loan repayment obligations.

The Trust and MassDEP have identified projects and/or initiatives to receive a higher rate of subsidy. The following loan programs work to further various program or state goals by providing a higher rate of subsidy.

Lead Abatement Programs. Lead has been a long-standing public health issue; especially given the severe health risk lead poses to infants and small children. The Trust is furthering the Commonwealth's commitment to providing lead-free drinking water by committing more than \$30,000 for loan forgiveness to DWSRF projects that remediate lead in drinking water or planning projects that identify sources of lead for remediation. The subsidy funds for lead removal projects are in addition to the loan forgiveness provided by the Trust from other sources. Additionally, the Trust and MassDEP are providing grants for projects that assist public water suppliers with developing lead service line inventories and full replacement programs. Funding for these grants is being provided by the BIL LSL replacement grant set aside funds.

0% Nutrient Enrichment Reduction Loans. Due to Massachusetts' geographic location and population distribution, many communities are coastal or on rivers that flow into saltwater bodies. This leads to wastewater pollution and additional nitrogen being deposited into saltwater areas. An increase in nitrogen in affected saltwater bodies can create algae blooms which negatively affect animal habitats, cause fish kills, and cause a reduction in shellfish production. Lower water quality is both an environmental and economic issue for coastal communities. This CWSRF nutrient enrichment reduction loan program provides 0% interest rate loans for qualified projects to encourage communities to move such projects forward.

Loan Interest Rate Reduction for Housing Choice Designation. The Commonwealth has focused on creating affordable housing throughout the state. The Trust has joined with other state agencies in providing incentives to communities to participate in the Housing Choice Initiative by providing a 0.50% interest rate reduction to both CWSRF and DWSRF loans. Loans cannot have less than 0% interest rate.

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PFAS Mitigation Loans. The Trust provides a 0% interest rate loan program for projects that remediate PFAS in public water supplies. PFAS are a family of chemicals widely used to manufacture common consumer goods and can be found in some legacy firefighting foams. Adverse health effects of humans exposed to elevated levels of PFAS may include hepatic, cardiovascular, endocrine, immune, reproductive, and developmental effects. These 0% interest DWSRF loans help public water suppliers that have identified PFAS in their water to complete the remediation projects that are vital to providing clean drinking water to residents.

AMP Grants. Asset management for water infrastructure is a systematic approach to making financial decisions that are most likely to achieve long-term sustainability and deliver consistent service in a cost-efficient manner. By helping a utility make better decisions regarding the timing and location for asset repairs, replacements or rehabilitation, and by developing a long-term funding strategy, the utility can ensure its ability to deliver the required level of service in perpetuity. The purpose of this grant program is to assist eligible entities with completing, updating or implementing an AMP for wastewater, drinking water and stormwater utilities. This program also promotes cybersecurity assessments to address vulnerabilities in the water systems and to protect public health and the environment.

SWIG Program. The goal of the SWIG program is to reduce lead in school drinking water to lowest levels possible by incentivizing public and private schools, early education facilities and non-residential daycares to test their drinking water fixtures and remediate any lead exceedances that are detected. It accomplishes this by providing funds to purchase and install point-of-use filtered water bottle filling stations to replace drinking water fixtures that test above the remediation lead action level of 1 part per billion.

Types of Loans Receivable

Interim Loans. The Trust recognizes the need for construction funds to be available to communities throughout the year, not simply at the time of an annual Trust bond issue. This need is addressed by making funds available to eligible projects through the interim loan program. The Trust initially allocates SRF Program Equity Funds to make these interim loans. Interim loans are temporary loans provided by the Trust to eligible borrowers in accordance with a financing agreement for all or any part of the costs of a project in anticipation of a leveraged or direct loan. This interim construction financing is offered to communities at a zero percent interest rate with no fees.

Leveraged Loans. Although the Trust initially allocates its SRF Program Equity Funds to fund communities' projects under the CWSRF and DWSRF programs, the Trust uses a "leveraged model" to provide funding in excess of the federal and state grants received and replenish its SRF Program Equity Funds. SRF Bonds are issued in the capital markets and are secured by loans or reserves funded by SRF Program Equity Funds (pledged assets). The proceeds from the SRF Bonds are used to provide capital for new below market rate loans to borrowers for water infrastructure, replacing the interim or construction loans, and establishing the repayment schedules. These loans funded with bond proceeds are referred to as leveraged loans.

Direct Loans Pledged for Bond Debt Service. The loans securing the SRF Bonds that are funded with SRF Equity Program Funds are referred to as direct loans pledged for bond debt service.

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A summary of loan receivables as of June 30, 2025, and 2024 is as follows.

Loans Receivable						
<i>(In thousands)</i>						
	Leveraged Loans	Direct Loans Pledged	Other Direct Loans	Interim Loans	Loan Forgiveness	Total Loans
Balance June 30, 2024	\$ 2,650,974	1,300,705	3,991	614,528	(285,696)	4,284,502
Payments received	(219,253)	(96,058)	(630)	—	—	(315,941)
Project disbursements	—	—	—	587,927	(148,746)	439,181
Permanently financed loans	455,778	104,473	—	(427,643)	—	132,608
Projects completed ^(a)	—	—	—	(52,285)	52,511	226
Swap undisbursed project funds	(4,199)	(6,434)	—	342	(342)	(10,633)
Transfer to direct loans	(7,615)	(386,113)	393,728	—	—	—
Transfer to pledged loans	(39,708)	39,708	—	—	—	—
Balance June 30, 2025	<u>\$ 2,835,977</u>	<u>956,281</u>	<u>397,089</u>	<u>722,869</u>	<u>(382,273)</u>	<u>4,529,943</u>

^(a) Upon receipt of project completion certificates, interim loan costs and their corresponded loan forgiveness amounts are removed from their respective balances. Additionally, loan forgiveness amount includes a correction of loan forgiveness related to Deerfield loan in the amount of \$226.

In February 2025, the Trust issued its SRF Bonds Series 26 Bonds in the capital markets. The proceeds from these SRF Bonds were used to provide capital for \$455,778 of leveraged loans to borrowers for water infrastructure, replacing the interim or construction loans, and established the repayment schedules. Securing these SRF Bonds were \$104,473 of loans funded by SRF Program Equity Funds (direct loans pledged).

Loan Forgiveness. Loan forgiveness includes additional subsidies provided to communities that would not otherwise be able to afford projects (“affordability subsidies”) as well as subsidies for the previously discussed priority initiatives. Loan forgiveness reduces the total principal and interest costs paid over the life of a loan.

Loan forgiveness is reported on the Statement of Revenue, Expenses and Changes in Net Position as funds are disbursed. Loan forgiveness is a contra asset account on the Statement of Net Position. The loan amounts are legally forgiven as the projects are completed. Upon receipt of the project approval certificate from MassDEP, the interim loan balance and the corresponding loan forgiveness amount (contra asset) would be removed from the respective balances.

The Safe Drinking Water Act and the Clean Water Act require states to develop affordability criteria to identify communities in need of additional subsidization to afford the costs of constructing needed water infrastructure projects. SRFs are required to provide a percentage of the annual DWSRF and CWSRF federal capitalization grants as additional subsidy to these communities. Each of the BIL grants require specific percentages of additional subsidy as described in note 5.

The Trust applies subsidy funds to communities that are deemed disadvantaged communities based on an Affordability Calculation. The Affordability Calculation is based on an adjusted per capita income (APCI)

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metric. Pursuant to EPA guidance, the criteria must be based upon income, unemployment data, population trends, and other data determined relevant by the state. The Trust calculates APCI for the Commonwealth and its 351 individual municipalities annually in connection with the IUP process. Communities that fall below the Commonwealth's APCI are assigned into three (3) affordability tiers based on a community's APCI as a percentage of the Commonwealth's APCI.

The highest level of subsidy goes to tier 3 communities that are below 60% of the statewide APCI. The second highest level of subsidy goes to tier 2 communities that fall within 60-80% of the statewide APCI. The third highest level of subsidy goes to tier 1 communities that fall between 80-100% of the statewide APCI. The percentage of subsidy provided ranges from 3.3% to 9.9% for tiers 1 to 3 for the CWSRF program and 6.6% to 19.8% for tiers 1 to 3 for the DWSRF program.

Loan forgiveness is reported on the Statements of Revenues, Expenses and Changes in Net Position as funds are disbursed. Sources of funding include federal grants, ARPA funds, Program Equity Funds, and other restricted funds. The following table summarizes the types of loan forgiveness disbursed during fiscal year 2025 and 2024.

Summary of Loan Forgiveness

(In thousands)

	June 30	
	2025	2024
Affordability and priority project subsidies:		
PFAS projects	\$ 39,567	5,964
CWSRF projects	69,583	64,582
DWSRF projects	24,881	43,722
BIL LSL Replacement projects	11,203	5,217
Total affordability and priority project subsidies	145,234	119,485
LSL planning and inventory grants	19,392	10,512
AMP grants	3,052	2,303
SWIG grants	93	144
Cybersecurity grants	294	-
Total loan forgiveness	\$ 168,065	132,444

Loans Payment Terms

Payments on loans are due to the Trust fifteen (15) days in advance of debt service payments on the Trust's bonds: February 1 and August 1. Accordingly, the Trust records in its statements of net position accrued interest receivable equal to 5/6ths of the interest received from borrowers on August 1 at fiscal year-end. On June 30, 2025, and 2024 accrued interest receivable from borrowers totaled \$29,058, and \$29,450, respectively. The Trust recognized \$67,654 and \$69,049 of interest income from borrowers for fiscal year 2025 and 2024, respectively.

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Aggregate principal maturities on loans receivable are as follows:

		Leveraged Loans	Direct Loans Pledged	Other Direct Loans	Total Permanently Financed Loans
Years ending June 30:					
2026	\$	221,027	39,950	64,815	325,792
2027		206,519	40,629	58,254	305,402
2028		207,862	41,047	43,685	292,594
2029		211,618	41,750	32,561	285,929
2030		209,615	41,855	20,565	272,035
2031–2035		861,084	196,330	107,263	1,164,677
2036–2040		580,477	145,728	69,946	796,151
2041–2045		306,350	141,603	—	447,953
2046–2050		26,336	161,657	—	187,993
2051–2055		5,089	105,732	—	110,821
	\$	<u>2,835,977</u>	<u>956,281</u>	<u>397,089</u>	<u>4,189,347</u>

(8) Bonds Payable

The Trust issues special obligation bonds to provide capital for below market rate loans to cities, towns, and other eligible borrowers primarily for the construction and improvement of drinking water and wastewater infrastructure. The Trust uses a “leveraged model” to provide funding in excess of the federal and state grants. Bonds are issued in the capital markets and are secured by loans or, with certain bonds, reserves funded by program funds.

Master Trust Agreement

The Trust issues its SRF Bonds pursuant to a Master Trust Agreement (MTA) that replaced the older Program Resolution in 2015 at which time the Trust amended the Program Resolution to provide that no additional bonds may be issued that are secured by the Program Resolution, other than refunding bonds. All SRF Bonds issued and to be issued under the MTA (MTA Bonds) are secured on a parity basis by the assets pledged under the MTA.

The MTA Bonds are special obligations of the Trust and do not constitute a pledge of its full faith and credit. The MTA Bonds are payable solely from the funds pledged pursuant to the MTA which include repayments on all loans financed through the MTA Program, together with contract assistance payments, and earnings on certain funds held under the MTA. All other series of Trust bonds are payable from amounts pledged pursuant to the individual Water Pollution Abatement and Drinking Water Project Bond Resolutions, which include payments by borrowers of principal and interest on the loans, contract assistance, and earnings on amounts on deposit in the debt service reserve funds or interest received on certain direct loans made by the Trust.

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The following is a summary of bonds payable as of June 30, 2025, and 2024.

Bond issue	Program	Issue date	Final maturity	Balance June 30, 2024	Additions	Refunded	Payments / Amortization	Balance June 30, 2025
Senior revenue bonds:								
Series 15B	Pool Loan	6/8/2010	8/1/2040	\$ 205,130	—	—	(22,965)	182,165
Series 19	MTA	2/11/2016	2/1/2046	137,255	—	—	(10,450)	126,805
Series 2017 Rfdg	MTA	4/13/2017	8/1/2029	49,590	—	—	(14,665)	34,925
Series 20	MTA	4/13/2017	2/1/2047	155,980	—	(147,745)	(8,235)	—
Series 21	MTA	9/12/2018	8/1/2038	130,685	—	—	(6,995)	123,690
Series 22	MTA	10/24/2019	8/1/2039	163,780	—	—	(7,505)	156,275
Series 2020 Rfdg	MTA	5/21/2020	8/1/2042	87,305	—	—	—	87,305
Series 23	MTA	5/11/2021	2/1/2041	313,610	—	—	(13,145)	300,465
Series 24	MTA	12/14/2022	2/1/2043	270,675	—	—	(10,700)	259,975
Series 2022 Rfdg	MTA	12/14/2022	2/1/2043	98,560	—	—	(10,050)	88,510
Series 25	MTA	11/21/2023	2/1/2044	256,860	—	—	(8,610)	248,250
Series 2023 Rfdg	MTA	11/21/2023	2/1/2044	137,260	—	—	(8,895)	128,365
Series 26	MTA	2/6/2025	2/1/2045	—	410,015	—	—	410,015
Series 2025 Rfdg	MTA	2/6/2025	2/1/2037	—	132,975	—	—	132,975
Subordinated revenue refunding bonds:								
Series 2004A	Pool Loan	9/9/2004	8/1/2027	8,430	—	—	(4,740)	3,690
Series 2006	Pool Loan	12/14/2006	8/1/2034	148,480	—	—	(33,730)	114,750
Subtotal				2,163,600	542,990	(147,745)	(160,685)	2,398,160
Add unamortized bonds premium				220,525	61,974	(10,937)	(34,504)	237,058
Total bonds payable				2,384,125	604,964	(158,682)	(195,189)	2,635,218

Series 26A and 26B and 2025 SRF Refunding Bonds

On February 6, 2025, the Trust issued State Revolving Fund Bonds Series 26A (Green Bonds) and 26B (Sustainability Bonds), together Series 26 Bonds, in the par amount of \$410,015 with a premium of \$46,773. The \$262,370 Series 26A Bonds were designated by the Trust as “Green Bonds” based on the intended use of the bond proceeds for the financing of projects that adhere to the federal Clean Water Act and Safe Drinking Water Act, as determined by the EPA, and represented the Trust’s seventh Green Bond issuance. The \$147,645 Series 26B were designated by the Trust as “Sustainability Bonds” based on the intended use same as the Green Bonds and the designation of the Series 26B borrowers as Tier 3 disadvantaged communities. For more information refer to note 3.

Series 26 Bond proceeds funded \$455,778 in loans for CWSRF and DWSRF projects. The Trust anticipates expending all the proceeds within two years. In connection with the issuance of the Series 26 Bonds, the Trust pledged \$104,473 of its loans to borrowers funded with SRF Program Equity Funds. The interest collected on these loans will be applied to pay a portion of the debt service on the MTA Bonds, thereby supplementing the loan repayment obligations of the local borrowers while the principal payments collected on the direct loans are pledged as further security for the Trust’s bonds. For more information refer to note 7.

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On February 6, 2025, the Trust issued SRF Refunding Bonds Series 2025 (Green Bonds) in the par amount of \$132,975 with a premium of \$15,201. Bond proceeds together with other funds of the Trust were used to refund \$147,745 of outstanding Series 20A and 20B Bonds. The Trust has decreased its aggregate debt service payments by \$31,959 for the 2025 Refunding Bonds over the twenty years ending June 2047. The economic gain (the present value of the debt service savings) for the Trust through this transaction is \$18,877 using a discount rate of 3.3094824%.

Redemptions and Defeasances

On May 30, 2024, the Trust used \$181,780 of SRF Program Equity Funds to defease \$46,295 of the outstanding Series 2014 Refunding Bonds with a call date of August 1, 2024, and \$132,630 of the non-callable bonds of the outstanding Series 2014 Refunding Bonds. These funds were deposited with an escrow agent in an irrevocable trust to provide resources to fulfill all future debt service payments on the refunded bonds. As a result, the refunded bonds are defeased and the liability has been removed from the financial statements. The total debt defeased through this transaction was \$178,925. The irrevocable trust's assets and the liabilities for the defeased bonds are not included in the Trust's financial statements. The outstanding balance of bonds defeased "in substance" and still outstanding as of June 30, 2025, and 2024 are as follows.

Description	Redemption Date	Outstanding principal amount	
		2025	2024
Series 2014 Rfdg	August 1, 2024	\$ -	\$ 96,010
Series 2014 Rfdg	August 1, 2025	51,635	51,635
Series 2014 Rfdg	August 1, 2026	31,280	31,280

Series 15B Build America Bonds

The Trust issued its Series 15B Bonds in the form of "Build America Bonds" (BABs). BABs were authorized under the federal American Recovery and Reinvestment Act of 2009 (ARRA). Pursuant to ARRA, the Trust is entitled to receive cash subsidy payments from the federal government equal to 35% of the interest payable on the BABs provided that the Trust makes certain required filings in accordance with applicable federal rules. Receipt of these subsidy payments has been and will be adversely affected by the implementation of certain provisions of federal law. In federal fiscal year 2016, such payments were subject to a sequestration reduction of 6.8%, with the Bipartisan Budget Act of 2015, approved by President Obama on November 2, 2015, extending the sequestration provisions through federal fiscal year 2025. For federal fiscal years 2021 through 2030, the sequestration reduction rate has been set at 5.7%, unless a law is enacted that modifies or amends the rate, at which time the sequestration reduction may be subject to change. Such interest subsidy payments could become subject to a much larger sequestration reduction, and potentially eliminated altogether, under the Statutory Pay-As-You-Go (PAYGO) Act of 2010, which is designed to limit the federal deficit spending. Since the enactment of the PAYGO Act, the U.S. Congress has consistently acted to prevent its implementation, but there can be no assurance that it will continue to do so. The Trust received \$3,154 and \$3,558 in BABs subsidies for fiscal year 2025 and 2024, respectively.

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Debt Service

Debt service is paid semi-annually, with principal and interest payments due February 1 and August 1. Coupons on the bonds range from approximately 2.00% to 5.25% and each series is payable semiannually with the latest maturity occurring in fiscal year 2046. Accordingly, the Trust records in its statements of net position an accrued interest payable equal to 5/6ths of the interest paid on August 1 at fiscal year-end. On June 30, 2025, and 2024 accrued expenses and interest payable totaled \$50,935 and \$49,300, respectively.

Debt service on the Trust's bonds is paid from a combination of three sources:

Borrower payments. Payments on the Trust's loans are due to the Trust fifteen (15) days in advance of debt service payments on the Trust's bonds.

Earnings. All earnings received on the assets pledged to the respective series of bonds.

Contract Assistance. The Commonwealth and the Trust have entered a contract pursuant to which the Commonwealth has committed to provide contract assistance payments to the Trust to reduce the borrowers' debt service obligations to the Trust in the amount of \$296,458 over 30 years. This obligation of the Commonwealth to the Trust is a general obligation of the Commonwealth, for which its full faith and credit are pledged. Annual appropriations are made each year by the Commonwealth to fund the current year's obligation.

As of June 30, 2025, debt service requirements to maturity for principal and interest are as follows.

		<u>Principal</u>	<u>Interest</u>	<u>Total debt service</u>
Year ending June 30:				
2026	\$	164,885	116,984	281,869
2027		155,660	109,367	265,027
2028		155,510	101,592	257,102
2029		163,035	93,641	256,676
2030		168,425	85,368	253,793
2031–2035		739,465	309,993	1,049,458
2036–2040		553,335	150,032	703,367
2041–2045		296,035	37,298	333,333
2046–2048		1,810	72	1,882
Total debt service requirements	\$	<u>2,398,160</u>	<u>1,004,347</u>	<u>3,402,507</u>

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When the Trust refunds its bonds, it calculates the difference between the reacquisition price and the net carrying amount of the bonds being refunded. A resulting accounting gain is recorded as deferred inflow of resources while a resulting accounting loss is recorded as a deferred outflow of resources on the statements of net position and is amortized generally over the life of the refunding bonds. The amortization is recorded as a component of interest expense on the statements of revenues, expenses, and changes in net position. The details of the accounting gains and losses on debt refunding as of June 30, 2025, and 2024 are as follows.

Deferred Outflow/Inflow of Resources				
	Balance June 30, 2024	New Addition	Amortization	Balance June 30, 2025
2004A Refunding	36	—	(34)	2
2006 Refunding	3,108	—	(622)	2,486
2017 Refunding	268	—	(100)	168
Deferred outflow of resources / accounting loss	\$ 3,412	—	(756)	2,656
2020 Refunding	(120)	—	18	(102)
2022 Refunding	(3,226)	—	1,206	(2,020)
2023 Refunding	(7,582)	—	2,620	(4,962)
2025 Refunding	—	(10,834)	3,018	(7,816)
Deferred inflow of resources / accounting gain	\$ (10,928)	(10,834)	6,862	(14,900)

(9) Net Position

As of June 30, 2025 and 2024, the Trust has a restricted net position in the amount of \$3.00 billion and \$2.88 billion, respectively, and an unrestricted net position in the amount of \$928,325 and \$810,783 respectively. Restricted net position represents capitalization grants received cumulative to date from the EPA and corresponding matching amounts received from the Commonwealth, required to revolve back to the program totaling \$2.72 billion and \$2.61 billion, respectively. The capitalization grants are restricted to provide financial assistance to local communities across the Commonwealth by financing water quality infrastructure that protects ground and surface water resources, ensures safe drinking water, and fosters resilient communities, and other related projects as described in note 1. Restricted net position also includes other restricted funds including a reserve for future project subsidies to provide a higher rate of subsidy on certain priority projects and/or initiatives approved by the Board of Trustees. For more information refer to note 3 for details of other restricted funds.

(10) Commitment

As of June 30, 2025 and 2024, the Trust has agreed to provide interim financing loans to eligible borrowers amounting to approximately \$663,707 and \$560,870, respectively, excluding loan amounts already disbursed, which will be funded or collateralized with grant awards received by the Trust.

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(11) Other Assets

As of June 30, 2025, and 2024, the Trust has prepaid \$4,409 and \$2,614, respectively, of DEP contracts. These amounts are included in Other Assets on the Statements of Net Position.

(12) Fiduciary Activities

The Trust's fiduciary activities are the collection or receipt, and the subsequent accounting, investment, and disposition by the Trust of cash in which other entities have an ownership and controlling interest. Fiduciary assets are for the benefit of organizations or other government entities that are not part of the financial reporting entity. Furthermore, the assets are not derived from the Trust's own source revenues nor are they assets of the Trust and are therefore not recognized on the Trust's statements of net position.

The Trust acts as custodian for a separate fund established with expanded room occupancy excise tax on short-term rentals collected and held on behalf of the CCIWPF Management Board. The CCIWPF was established pursuant to Chapter 337 of the Acts of 2018 "An Act Regulating and Insuring Short-Term Rentals". The act expanded the application of the room occupancy excise tax in M.G.L. C. 64G to operators of short-term rentals as of July 1, 2019. The act also allowed for additional local option 2.75% excise tax for those cities and towns that are members of the CCIWPF. Revenues received from the 2.75% excise tax imposed will be credited to the CCIWPF, as well as any investment income earned on the fund's assets. Amounts credited to the fund shall be expended or applied only with the approval of the CCIWPF Management Board established under the act and in a manner determined by the CCIWPF Management Board. Any amounts remaining in the fund at the end of a fiscal year shall be carried forward into the following fiscal year and shall remain available for application and disbursement without further appropriation.

At its meeting on March 22, 2024, the CCIWPF Management Board voted final subsidy awards for projects on the 2021 IUP. This vote reflects final subsidies based on Project Regulatory Agreements (PRA), and a reduction in the total subsidy provided by the CCIWPF from 25% to 10%, in light of the 15% subsidy to borrowers from the Trust with funds from the American Rescue Plan Act (ARPA). The CCIWPF Management Board also voted final subsidy awards for projects on the 2022 IUP. This vote reflects final subsidies based on Project Regulatory Agreements (PRAs) between the borrowers and MassDep, and a reduction in the total subsidy provided by the CCIWPF from 25% to 5%, in light of the 20% subsidy to borrowers from the Trust with funds from ARPA. These adjustments to subsidy awards resulted in \$6,146 of funds returned to the CCIWPF.

At its meeting on March 22, 2024, the CCIWPF Management Board voted to adopt a new subsidy model for projects that appeared on the 2023 IUP and those thereafter, whereby principal subsidies will be paid in equal amounts over the life of an executed loan agreement between the qualified borrower and the Trust, beginning with the first loan principal payment. Previously, the CCIWPF Management Board voted contingent subsidy awards for projects on the 2023 IUP in the amount of \$10,486 at its June 13, 2023 meeting. These amounts were also returned to the CCIWPF.

The Trust acts as servicer to the Executive Office of Energy and Environmental Affairs (EOEEA) to provide loan servicing administration with respect to the Dam and Seawall Repair or Removal Program (DSRRP). The EOEEA administers and provides loans to qualified cities, towns, and municipalities under the DSRRP for projects that enhance, preserve, and protect the natural resources and the scenic, historic, and aesthetic qualities of the Commonwealth. Pursuant to M.G.L. C 40.4D the Trust performs routine duties in accordance with the loan servicing standards; invoicing borrowers for amounts due on the DSRRP loans, monitoring collection and receipt from the DSRRP borrowers, keeping proper books and records with respect to any DSRRP debt service payments, and providing EOEEA with summary reports. The Trust maintains a separate

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fund on behalf of EOEEA for receipts of DSRRP borrower loan repayments which are subsequently transferred to EOEEA's DSRRP fund. In consideration of the Trust's services, any investment earnings from amounts on deposit in this separate fund are transferred to the Trust on each debt service cycle.