

Massachusetts Shellfish Initiative

- Steering Committee
- Task Force
- Assessment Committee
- Scoping Committee
- Strategic Plan Workgroup

MSI Assessment Committee Charge

- 1. Assess the capacity and status of state and town government and NGO support and programming for shellfish including but not limited to current staffing, labs, hatcheries, research, monitoring, education, outreach, town programs and economic impacts of shellfish in Mass;
- 2. Assess the status of existing strategic goals related to Massachusetts shellfish, across state agencies, nonprofit organizations and municipalities;
- 3. Compile public input that has been collected through surveys and agency requests for public comment associated with shellfish in Mass., as well as informal feedback gathered by the committee.

MSI Assessment Committee

Jeff Kennedy – DMF/Chair
Brent Valli – Town of Wellfleet
Chris Manulla – Town of Wellfleet
Daniel Morton - Wellfleet Wild Harvester
Diane Murphy – CCCExt & WHSG
Eli Powell – City of New Bedford
Ginny Parker - Wellfleet Citizen
Lindsey Williams - MIT Sea Grant
Liz Lewis – Town of Barnstable
Mark Begley - Barnstable Shellfish Grower
Melissa Sanderson - CCCFA

Michele Insley - Wellfleet SPAT Nancy Civetta – Town of Wellfleet Nathan Davis - Orleans Wild Harvester & Shellfish/Waterways Committee **Renee Gagne** – Town of Chatham Ron Bergstrom – CC Commission & Chatham Wild Harvester Steve Kirk – TNC **Suzanne (Phil) Phillips** – Wild Harvester & Orleans Shellfish & Waterways Committee Town of Chatham **Todd Callaghan** - MCZM





Contents

•	Overview and Mission of the MSI	11
•	Glossary of Terms	12
•	Executive Summary	19
•	Introduction	21
•	Materials and Methods	27
•	Overview of Shellfish Management Structure and Capacity	28
•	Status and Trends	58
•	Appendix A – DMF Regional Permits and Landings Data	88
•	Appendix B – Agency, NGO and Academic Questionnaire	111
•	Appendix C – 2019 Municipal Survey Responses	189



WHAT'S THE PROBLEM?

- Massachusetts Shellfish Growing Areas are <u>some of the most heavily utilized</u> and economically, ecologically and culturally valuable shared spaces in state.
- Managing User Group Conficts is complex in Massachusetts due to the high and varied use of coastal waters.
- Economic and environmental factors associated with <u>shellfish</u> resources and a growing <u>need</u> for <u>more effective stakeholder coordination</u> compound these challenges.

MASSACHUSETTS SHELLFISH INITIATIVE (MSI)



- ► MSI a stakeholder driven process to develop a plan to enhance the economic, environmental and social benefits of Massachusetts shellfish and forge a clear path forward
- ► Task Force Members DMF, NOAA, TNC, Cape Cod Commercial Fishermen's Alliance, Massachusetts Aquaculture Association, an independent Massachusetts shellfish harvester and grower, plus municipal and state reps

VISION:

Massachusetts State and Municipalities Manage Sustainable, Healthy and Robust Populations of Shellfish Accessible to a Diverse Suite of Commercial and Public Stakeholders who Actively Participate in the Management Process, with the Widespread Support of the Broader Public for Shellfish Resources, Improved Water Quality, and Coastal Ecosystems.

STRATEGIC PLAN

The MSI Task Force developed a plan to <u>balance the growing and competing</u> <u>demands for shellfish resources</u>, to <u>address current and emerging challenges</u>, with the purpose <u>to benefit all shellfish stakeholders</u>.

Recommendations are categorized under the following six objectives:

- 1. Foster communication and coordination among local, state and federal managers, and develop improved guidance for communication
- 2. Build public and stakeholder capacity to support shellfish resources and shellfish fisheries
- 3. Develop management, research and industry resources
- 4. Support and promote balanced and sustainable economic opportunities
- 5. Support and promote cultural and historical uses of shellfish
- 6. Ensure ecologically sound management and enhancement of shellfish resources and coastal ecosystems

The MSI Strategic Plan was Crafted to be Reflective of the Commonwealth's Unique Characteristics and the Dynamic Nature of Nearshore Shellfish Resources.

OBJECTIVE 1: Foster Communication and Coordination Among Local, State and Federal Managers, and Develop Improved Guidance for Communication

Recommendation

Develop and strengthen communication
between managers, regulators and
community groups both within and across
all levels of government with the creation
of a Shellfish Advisory Panel (SAP) that is
inclusive of shellfish stakeholders. This will
provide a forum for all regulatory, economic
and social aspects of nearshore shellfish
resources.



OBJECTIVE 2: Build Public and Stakeholder Capacity to Support Shellfish Resources and Shellfish Fisheries



Recommendation

Improve how local and state shellfish managers communicate and engage with stakeholders by increasing shellfish management capacity at state and local levels to improve communication between shellfish stakeholders.

The MSI Task Force calls for a statewide campaign to <u>increase public awareness</u> surrounding shellfish resources in state waters to raise awareness of the <u>economic and ecological value of shellfish resources</u> and shellfisheries.

OBJECTIVE 3: Develop Management, Research, and Industry Resources

Recommendation

- Increase resources (staff, equipment, labs) to expand monitoring and testing required for growing area classification, shellfish human health hazards, and shellfish disease.
- Increase research focused on issues impacting shellfish resource health, public health, and shellfish production at the local, state and federal level.
- Increase support that promotes industry development, communication, market opportunities and resiliency.



WE MUST:

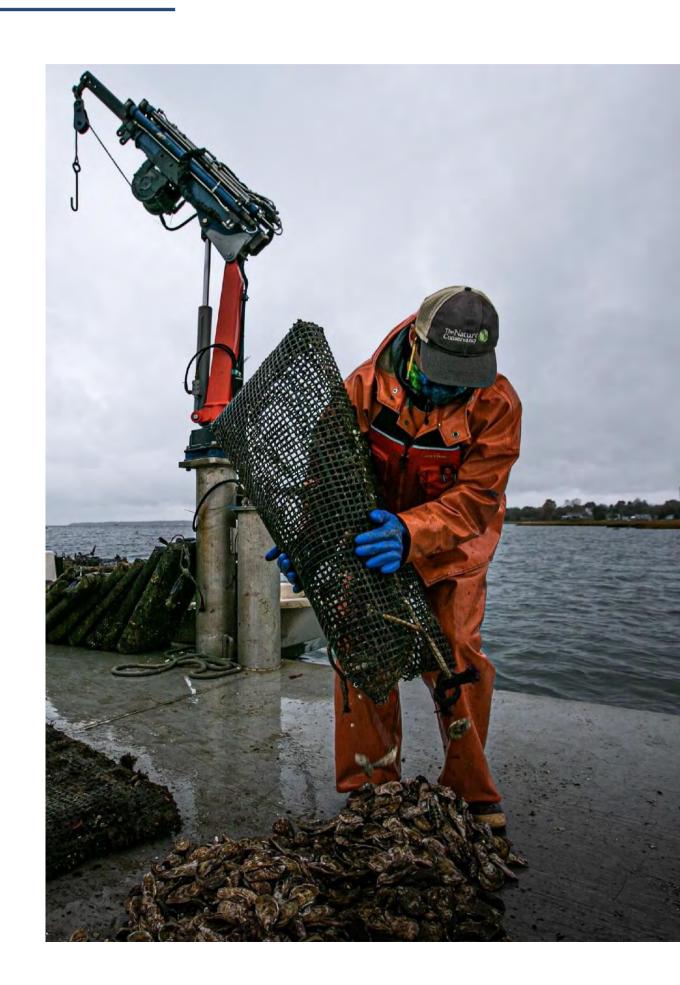
- Provide Stakeholder Education, Training and Incentives for More Effective and Equitable Shellfish Management
 - Simplify State Aquaculture Licensing and Permitting
 - Evaluate Changes for Direct-to-Consumer Sales
 - Strengthen Shellfish Labelling for Traceability to Retail Consumer
 - Educate Growers On Species Diversification Opportunities
 - Educate the Public About the Importance of Massachusetts Shellfish

OBJECTIVE 4: Support and Promote Balanced and Sustainable Economic Opportunities

Recommendation

Encourage economic opportunities around shellfish that are in line with the <u>character and interests of individual</u> <u>communities</u>. Examples include an incentive program to encourage outcome-defined municipal shellfish management plans and forums for stakeholder discussion.

Increase sustainable economic opportunities around shellfish resources and shellfisheries while <u>balancing</u> shellfish sanitation concerns. This is achieved with trainings, better data collection and increased patrol capacity.



OBJECTIVE 5: Support and Promote Cultural and Historical Uses of Shellfish

Recommendation

<u>Protect public access</u> to coastal waters and <u>habitat</u> quality with <u>clear guidance on aquaculture permitting requirements</u> with consideration for <u>protecting public access and wild harvest</u>.

Additionally, there must be: 1)an <u>increase in research dollars for</u> <u>social and natural science related to shellfish resources</u> and their use; 2)more <u>programs to improve water quality</u> and reduce coastal pollution; 3)<u>incentives for nature-based solutions</u> to <u>stormwater and wastewater management</u>; 4)<u>tribal, recreational and wild harvest representation</u> on the proposed MA SAP.

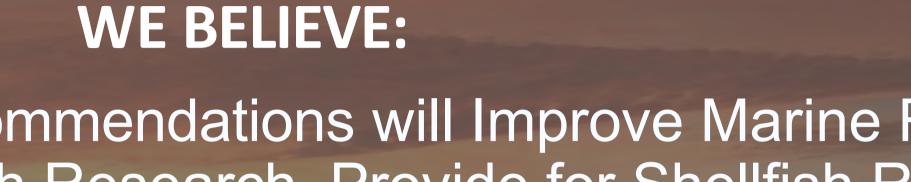


OBJECTIVE 6: Ensure Ecologically Sound Management and Enhancement of Shellfish Resources and Coastal Ecosystems

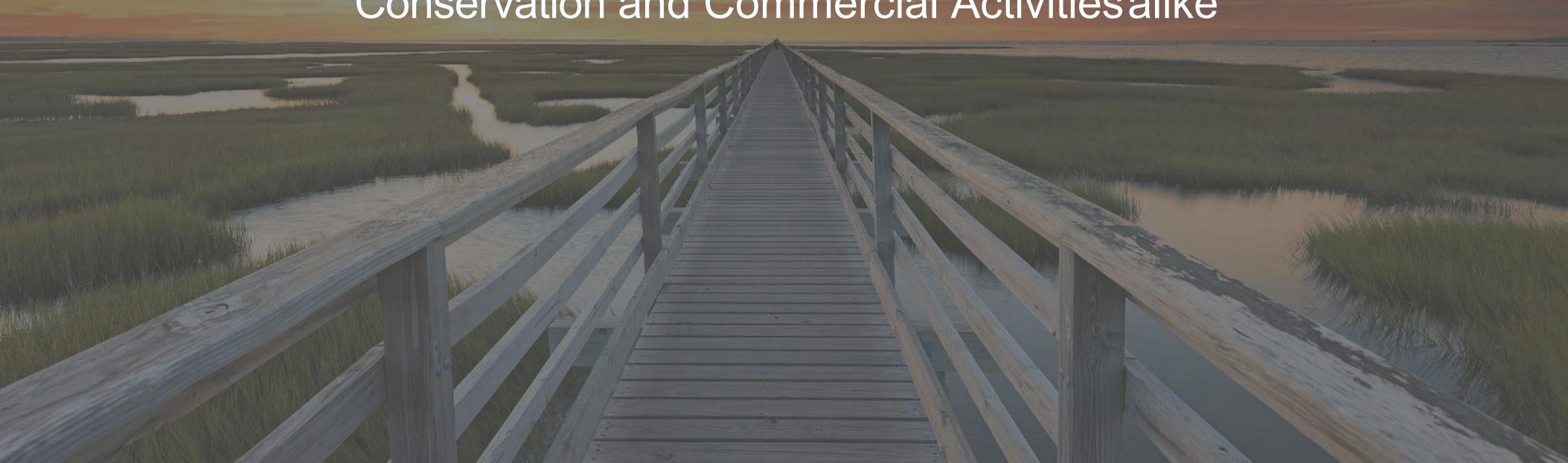


Recommendation

Ensure shellfish and coastal restoration efforts are designed to consider animal health and management implications, and do not result in adverse impacts. This is achieved by developing minimum standards and further best practice guidance on restoration activities in contaminated waters, and a requirement that restoration efforts demonstrate balance between shellfish fisheries interests and public health.



Implementing these Recommendations will Improve Marine Resource Planning, Support Shellfish Research, Provide for Shellfish Restoration and Farming Improvements and Promote Innovative Financing for Conservation and Commercial Activities alike



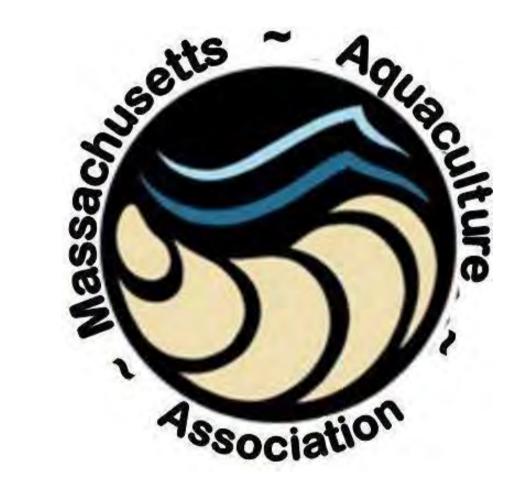
ACKNOWLEDGEMENTS



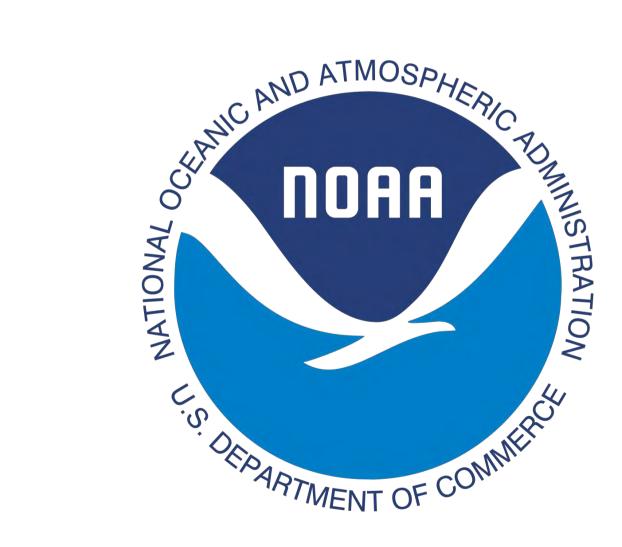


FISHERMEN'S ALLIANCE

Small Boats. Big Ideas.







The Massachusetts Shellfish Initiative is partially funded by a grant received from the <u>National Fish and Wildlife Foundation</u>.

Disclaimer: The views and conclusions contained in this presentation or MSI documents are those of the authors and should not be interpreted as representing the opinions or policies of the U.S. Government or the National Fish and Wildlife Foundation and its funding sources.