HATTER STATES COLUMBIA CIRCUIT

JAN 162018

## IN THE UNITED STATES COURT OF APPEALS

FOR THE DISTRICT OF COLUMBIA CIRCUITIAN 16 2018

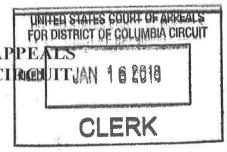
RECEIVED

State of New York, State of California, State of Connecticut, State of Delaware, State of Hawaii, State of Illinois, State of Iowa, Commonwealth of Kentucky, State of Maine, State of Maryland, Commonwealth of Massachusetts, State of Minnesota, State of Mississippi, State of New Mexico, State of North Carolina, State of Oregon, Commonwealth of Pennsylvania, State of Rhode Island, State of Vermont, Commonwealth of Virginia, State of Washington, and the District of Columbia

Petitioners,

Federal Communications Commission, and United States of America,

Respondents.



18-1013

Case No. 17-\_\_\_

## PROTECTIVE PETITION FOR REVIEW

Pursuant to Federal Rule of Appellate Procedure 15, Circuit Rule 15, 5 U.S.C. § 706, 47 U.S.C. § 402(a), 28 U.S.C. §§ 2342(1) and 2344, the States of New York, California, Connecticut, Delaware, Hawaii, Illinois, Iowa, Kentucky, Maine, Maryland, Massachusetts, Minnesota, Mississippi, New Mexico, North Carolina, Oregon, Pennsylvania, Rhode Island, Vermont, Virginia, Washington, and the District of Columbia (State Petitioners) petition this Court for review of the order of the Federal Communications Commission (FCC) captioned *Restoring Internet Freedom*,

Declaratory Ruling, Report and Order, and Order, WC Docket No. 17-108, FCC 17-166 (released on Jan. 4, 2018) ("Order"). A copy of the full text of the Order is attached as Exhibit 1.

Venue is proper in this Court pursuant to 28 U.S.C. § 2343.

State Petitioners seek a determination by this Court that the Order is arbitrary, capricious, and an abuse of discretion within the meaning of the Administrative Procedure Act, 5 U.S.C. § 701 *et seq.*; violates federal law, including, but not limited to, the Constitution, the Communications Act of 1934, as amended, and FCC regulations promulgated thereunder; conflicts with the notice-and-comment rulemaking requirements of 5 U.S.C. § 553; and is otherwise contrary to law.

State Petitioners are filing this protective petition for review out of an abundance of caution and to preserve the right to be included in the judicial lottery procedure under 28 U.S.C. § 2112(a). Although State Petitioners believe that the Order, including the Declaratory Ruling that is part of the Order, should be deemed final on the date that it is published in the Federal Register, *see* Order ¶ 359, 47 C.F.R. §§ 1.13 and 1.4(b)(1), State Petitioners recognize the possibility that the Order may be construed to be final on the date that it was issued and wish to be included in the judicial lottery, should it be held prematurely.

Accordingly, to the extent that this protective petition for review is timely filed, State Petitioners respectfully request that this Court hold unlawful, vacate, enjoin, and set aside the Order, and that it provide such additional relief as may be appropriate.

Dated: January 16, 2018

Respectfully Submitted,

FOR THE STATE OF NEW YORK

ERIC T. SCHNEIDERMAN ATTORNEY GENERAL

STEVEN C. WU

Deputy Solicitor General

ESTER MURDUKHAYEVA

Assistant Solicitor General

KATHLEEN MCGEE

Chief, Bureau of Internet &

Technology

**NOAH STEIN** 

JORDAN ADLER

Assistant Attorneys General

Bureau of Internet & Technology

120 Broadway

New York, NY 10271

(212) 416-6312

FOR THE STATE OF CALIFORNIA

XAVIER BECERRA ATTORNEY GENERAL

Deputy Attorney General NICKLAS A. AKERS Senior Assistant Attorney General MICHAEL E. ELISOFON STACEY D. SCHESSER Supervising Deputy Attorneys General DANIEL OSBORN Deputy Attorney General California Department of Justice Office of the Attorney General Division of Public Rights Consumer Law Section 455 Golden Gate Ave., Suite 11000 San Francisco, CA 94102-7004 (415) 703-5562

FOR THE STATE OF DELAWARE

MATTHEW P. DENN ATTORNEY GENERAL

CHRISTIAN DOUGLAS WRIGHT Director of Consumer Protection JILLIAN A. LAZAR Deputy Attorney General 820 N. French Street, 5th Floor Wilmington, DE 19801 (302) 577-8600 FOR THE STATE OF CONNECTICUT

GEORGE JEPSEN ATTORNEY GENERAL

Jonathan J. Blake Fron Fonathan J. Blake Fron Fonathan J. Blake JOHN S. WRIGHT MICHAEL C. WERTHEIMER Assistant Attorneys General Attorney General's Office 110 Sherman Street Hartford, CT 06105 (860) 808-5400

FOR THE DISTRICT OF COLUMBIA

KARL A. RACINE ATTORNEY GENERAL

LOREN L. ALIKHAN
Acting Solicitor General
Office of the Solicitor General
Office of the Attorney General
441 4th Street, NW, Suite 600 South
Washington, D.C. 20001
(202) 727-6287

FOR THE STATE OF HAWAII

DOUGLAS S. CHIN ATTORNEY GENERAL

Honolulu, HI 96813

(808) 586-1180

CLYDE J. WADSWORTH Solicitor General BRYAN C. YEE MANA MORIARTY Deputy Attorneys General 425 Queen Street

FOR THE STATE OF ILLINOIS

LISA MADIGAN ATTORNEY GENERAL

DAVID FRANKLIN

Solicitor General

BRETT E. LEGNER

Deputy Solicitor General

SUSAN L. SATTER

Public Utilities Policy Counsel

ANNA P. CRANE

Public Interest Counsel

CHRISTOPHER KIM

Assistant Attorney General

100 West Randolph Street, 12th

Floor

Chicago, IL 60601 (312) 814-5028

FOR THE STATE OF IOWA

THOMAS J. MILLER ATTORNEY GENERAL

BENJAMIN E. BELLUS
Assistant Attorney General
NATHAN BLAKE
Deputy Attorney General
Consumer Protection Division
1305 East Walnut Street, Second
Floor
Des Moines, IA 50319
(515) 281-5926

FOR THE COMMONWEALTH OF KENTUCKY

ANDY BESHEAR ATTORNEY GENERAL

ANDY BESHEAR
Attorney General
J. MICHAEL BROWN
Deputy Attorney General
LA TASHA BUCKNER
Assistant Deputy Attorney General
S. TRAVIS MAYO
Executive Director
Office of Civil and Environmental
Law
MATT JAMES
Assistant Attorney General
Office of the Attorney General
700 Capitol Avenue
Capitol Building, Suite 118
Frankfort, Kentucky 40601-3449

(502) 696-5300

FOR THE COMMONWEALTH OF MASSACHUSETTS

MAURA HEALEY ATTORNEY GENERAL

Jaced linehimes/EM

Assistant Attorney General Consumer Protection Division TIMOTHY REPPUCCI Assistant Attorney General Energy and Telecommunications Division One Ashburton Place, 18th Floor Boston, MA 02108 (617) 727-2200 FOR THE STATE OF MAINE

JANET T. MILLS ATTORNEY GENERAL

BRENDAN O'NEIL
Assistant Attorney General
Office of the Attorney General of

6 State House Station Augusta, Maine 04333 (207) 626-8842

Maine

FOR THE STATE OF MARYLAND

BRIAN E. FROSH ATTORNEY GENERAL FOR THE STATE OF MINNESOTA

LORI SWANSON ATTORNEY GENERAL

RICHARD L. TRUMKA, JR.
STEVEN M. SAKAMOTOWENGEL
LEAH TULIN
Assistant Attorneys General
Office of the Attorney General
200 St. Paul Place, 16th floor
Baltimore, MD 21202
(410) 576-6957

KATHERINE T. KELLY
Assistant Attorney General
JAMES W. CANADAY
Deputy Attorney General
JASON PLEGGENKUHLE
Manager, Civil Division
JOSEPH C. MEYER
Assistant Attorney General
Office of the Attorney General
445 Minnesota Street, Suite 1200
St. Paul, Minnesota 55101-2130
(651) 757-1308

FOR THE STATE OF MISSISSIPPI

JIM HOOD ATTORNEY GENERAL

Consumer Protection Division Mississippi Attorney General's Office Post Office Box 22947

Jackson, Mississippi 39225 (601) 359-4213

FOR THE STATE OF NEW **MEXICO** 

HECTOR BALDERAS ATTORNEY GENERAL

Deputy Attorney General 408 Galiseto Santa Fe, NM 87501 (505) 490-4060

FOR THE STATE OF NORTH **CAROLINA** 

JOSHUA H. STEIN ATTORNEY GENERAL

KEVIN ANDERSON

Senior Deputy Attorney General Director, Consumer Protection

Division

SRIPRIYA NARASIMHAN

Deputy General Counsel 114 West Edenton Street Raleigh, NC 27603 (919) 716-6000

FOR THE STATE OF **OREGON** 

ELLEN F. ROSENBLUM ATTORNEY GENERAL

KEITH L. KUTLER

Senior Assistant Attorney General

**BENJAMIN GUTMAN** 

Solicitor General

ANDREW SHULL

Senior Assistant Attorney General

Oregon Department of Justice

1162 Court Street, NE

Salem, OR 97301

(503) 378-4402

FOR THE COMMONWEALTH OF PENNSYLVANIA

JOSH SHAPIRO ATTORNEY GENERAL

Michael J. Fischer/EM

MICHAEL J. FISCHER
Chief Deputy Attorney General
JOHN M. ABEL
Senior Deputy Attorney General
BRANDON J. BINGLE
Deputy Attorney General
Office of Attorney General
Strawberry Square
Harrisburg, PA 17120
(215) 560-2171

FOR THE STATE OF RHODE ISLAND

PETER F. KILMARTIN ATTORNEY GENERAL

MICHAEL W. FIELD

Assistant Attorney General 150 South Main Street Providence, Rhode Island 02903

(401) 274-4400

FOR THE STATE OF VERMONT

THOMAS J. DONOVAN, JR. ATTORNEY GENERAL

CHRISTOPHER J. CURTIS
Chief, Public Protection Division
Assistant Attorney General
Office of the Attorney General
109 State Street
Montpelier, VT 05609
(802) 828-5586

FOR THE COMMONWEALTH OF VIRGINIA

MARK R. HERRING ATTORNEY GENERAL

SAMUEL T. TOWELL

Deputy Attorney General, Civil

Litigation

MARK S. KUBIAK

Assistant Attorney General, Unit

Manager

Barbara Johns Building

202 N. Ninth Street

Richmond, VA 23219

(804) 786-6731

## FOR THE STATE OF WASHINGTON

ROBERT W. FERGUSON ATTORNEY GENERAL

TIFFANY LEE

Assistant Attorneys General Office of the Attorney General 800 Fifth Avenue, Suite 2000 Seattle, Washington 98104 (206) 464-6098

## **CERTIFICATE OF SERVICE**

I hereby certify that, on January 16, 2018, I caused one copy of the foregoing Protective Petition for Review to be served on the following counsel by the manner indicated:

By First Class Mail and Electronic Mail
Thomas M. Johnson, Jr.
Office of General Counsel
Federal Communications Commission
445 12th Street, S.W.
Washington, D.C. 20554
LitigationNotice@fcc.gov

By First Class Mail
Hon. Jeff Sessions
Attorney General of the United States
U.S. Department of Justice
950 Pennsylvania Ave., NW
Washington, DC 20530

NOAH STEIN