

MassDOT Highway Construction

Contract No. 127763 – Bridge Replacement, N-06-020, I-195 (EB & WB) Ramp C & F over ST18, County Street, State Street, Mass Coastal Railroad, Purchase Street, Weld Street, Includes Improvements to N-06-021, N-06-022, F-01-008 in New Bedford, MA

February 26, 2025



Table of Contents

- 3. Overview
- 5. Scope of Services
- 6. Construction Management Approach
- 7. Questions from Capital Programs Committee
- 8. Procurement & Budget
- 9. Request of MassDOT Board of Directors

Overview

Beyond Mobility

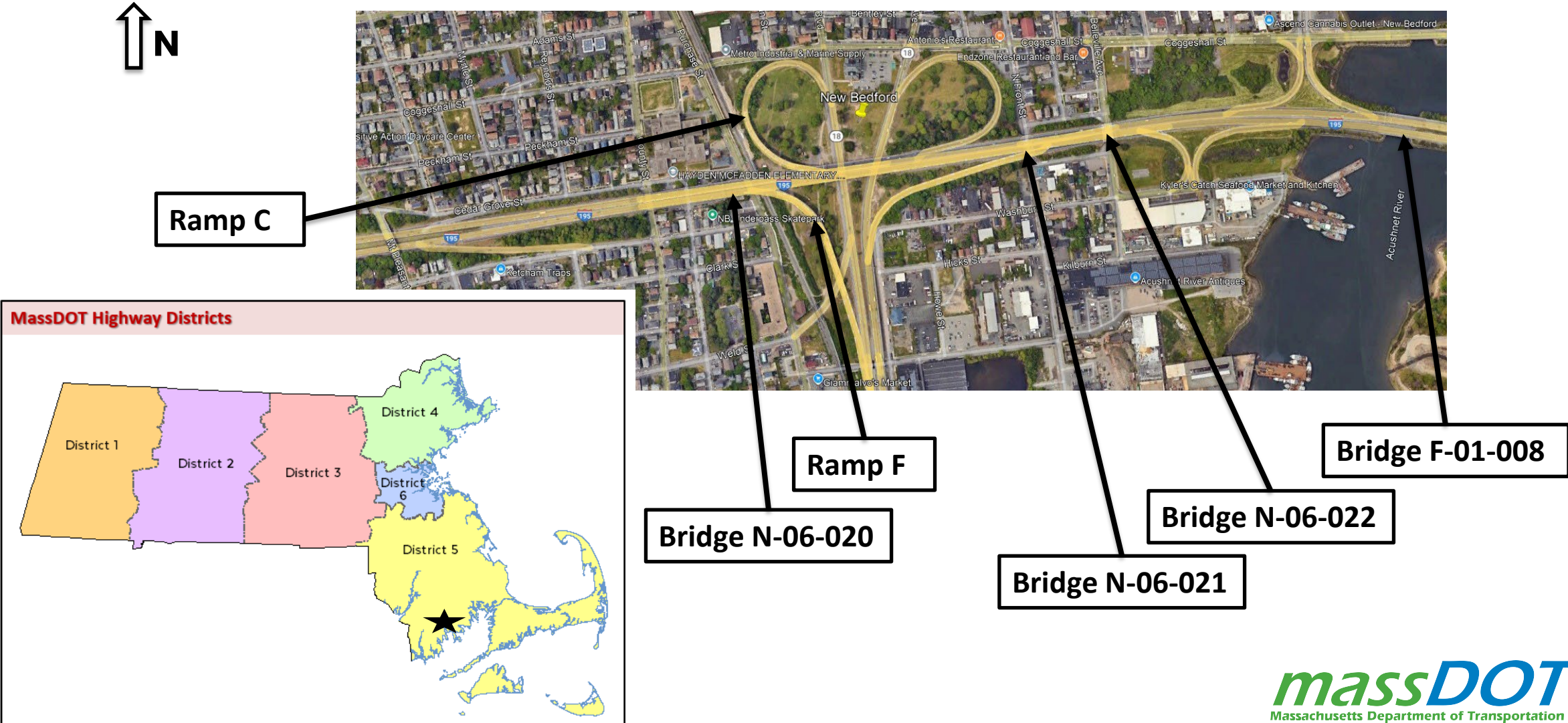
3



- This project addresses the structurally deficient bridges carrying I-195 and Ramps C & F over ST Route 18, County Street, State Street, Mass Coastal Railroad, Purchase Street, Weld Street and makes improvements to bridges carrying I-195 over N. Front Street, Belleville Avenue, and the Acushnet River.
 - This project addresses state of good repair issues that affect safety and reliability along roadways according to MassDOT TAMP recommendations. (RA11.8)

Overview

Project Location



Scope of Services

- Replace Structurally Deficient bridges carrying I-195 (EB & WB) and Ramps C & F over ST 18, County Street, State Street, Mass Coastal Railroad, Purchase Street, Weld Street
 - ✓ Widen structures to improve safety for merging traffic from the Route 18 Interchange
 - ✓ Satisfy current design requirements; reduce maintenance needs; improve aesthetics with more open spans.
 - ✓ Maintain safe vehicle and pedestrian access around the site, primarily for Hayden McFadden School.
- New Stormwater Drainage system disconnecting from City Combined Sewer Overflow (CSO) System.
- Construct a noise barrier along I-195 WB
- Replace highway lighting throughout the project area
- Construct a Shared-Use Path for pedestrians connecting Coggeshall Street and Weld Street with a connection to Purchase Street.
- Reconstruct parking lots, skate park, and creating accessible plaza



I-195 over ST 18, County Street, State Street, Mass Coastal Railroad, Purchase Street, and Weld Street

Construction Management Approach

6

Public Outreach:

- January 22, 2019, Design Public Hearing
- October 25, 2023, Public Information Meeting
- Aug. 31, 2023, Sound Wall Informational Meeting

Permits on the project include:

- National Environmental Policy Act (NEPA) —
Programmatic
Categorical Exclusion approved by MassDOT and FHWA
on March 4, 2024
- Bridge Exempt (no WPA, MEPA, CH 91)
- NPDES Construction General Permit (CGP)
- MassDEP 401
- ACOE 404

Construction Management Approach:

- Design-Build Project
- MassDOT District 5 Construction
- Maintain existing travel patterns on Route I-195 and Route 18 during phased construction
- Anticipated Construction is March 2025 to December 2030



I-195/Route 18 Interchange

Questions from Capital Programs Committee

7

Q1. What coordination has transpired with the City of New Bedford related to MassDOT separating their stormwater flows from the New Bedford Combined Sewer Overflow Structure?

- A1. MassDOT has maintained close coordination with DPW, and City Engineer to coordinate the removal of the state highway stormwater discharge separate and independent from the CSO connection that currently exists. Majority of runoff can be collected and treated within the lobe areas of the interchange within the State Highway layout however an overflow connection will be constructed that allows for overflow discharges to the Acushnet River utilizing a trunk line constructed in a City street.

Procurement and Budget

8

- Project Advertised (RFP) August 17, 2024
- Engineer's Estimate was \$315,518,000.00
- Bid Opening was January 23, 2025

Best Value Calculation				
New Bedford 606527-127763	Shortlisted Teams (Design Builders)			STEP
	D.W.White/SPS JV	The Middlesex Corp.	Barletta O&G II95 New Bedford DB JV	
Technical Scores	85.13	82.29	80.66	1- Pre-Entered by MassDOT
Price Proposal	\$295,225,000	\$289,221,760	\$300,700,000	2- Transferred from BidX
Overall Value Rating = Price Proposal / Technical Scores	3,467,931.399	3,514,664.722	3,727,994.049	3- Calculated by MassDOT (Step2/Step1)

Line Item	Budget
Bid Amount	\$295,225,000.00
Contingencies	\$29,523,771.00
Construction Engineering	\$14,761,250.00
Traffic Police	\$6,310,000.00
Railroad Flaggers	\$1,000,000.00
Equipment Rental	\$4,800,000.00
Trainees	\$5,600.00
Total	\$351,625,621.00

- FA – Hwy Infrastructure Prgm. (NHPP/BRR & HIP BR) – Bridge
- Programmed Cost in the 2024-29 TIP: \$432.70M

Request of the MassDOT Board of Directors

9

The Price Proposals were reviewed by engineers in the Construction, Construction Contracts, Design-Build Sections, and Preliminary Design Consultants, was found to be reasonable and recommended to be awarded to the contract apparent Best Value Design-Builder.

Request of the MassDOT Board

Staff request that the MassDOT Board of Directors authorize the Secretary of the Massachusetts Department of Transportation, or their designee, to award and execute MassDOT Construction Contract 127763: Bridge Replacement, N-06-020, I-195 (EB & WB) Ramp C & F over ST18, County Street, State Street, Mass Coastal Railroad, Purchase Street, Weld Street, Includes Improvements to N-06-021, N-06-022, F-01-008 with D.W.White/SPS JV in the amount of \$295,225,000.00.

Thank You



STAFF SUMMARY

☐ Secretary Approval ☐ MassDOT Board Approval Prepared by: Narayana M. Kolla

Department: Highway Division, Major Projects	Manager: Michael O'Dowd	email: Michael.ODowd@dot.state.ma.us	Telephone: 617-910-8564
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Contract No.127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18, Design-Build Project	Date Prepared: 01/31/2025
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Implications

☐ Capital Budget ☐ Operating Budget ☐ Legal ☐ Other

PURPOSE:

The purpose of this Staff Summary is to request that the Board of Directors authorize and approve the Secretary/CEO, or her designee, to execute MassDOT Contract No. 127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18 Design-Build Project with DW White - SPS New England JV with HNTB Corporation, in the amount of \$295,225,000.00 for a total duration, not to exceed, 2,094 days from Notice to Proceed (NTP).

TOTAL PROGRAM BUDGET:

The Capital program has a total program budget of \$351,625,621.00, which includes the following:

Bid	\$295,225,000.00
Contingencies	\$29,523,771.00
Construction Engineering	\$14,761,250.00
Traffic Police	\$6,310,000.00
Railroad Flaggers	\$1,000,000.00
Equipment Rental	\$4,800,000.00
Trainees	\$5,600.00

Total	\$351,625,621.00
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DISCUSSION:

Project Description

The proposed Project is being advanced by the Massachusetts Department of Transportation, Highway Division (MassDOT) to design and construct the full replacement of I-195 and Ramp bridges located in the City of New Bedford, Massachusetts. Additionally, three adjacent bridges to the east will receive improvements to replace the bridge parapets with new parapets.

The scope also includes roadway reconstruction, horizontal and vertical alignment shifts, and localized widening of I-195 Eastbound and Westbound. Route 18 Northbound and Southbound, County Street, State Street, Purchase Street, Cedar Grove Street, Penniman Street, North Front Street, Kenyon Street, Belleville Avenue and various Ramps will also be milled and paved or receive full-depth reconstruction. Design and Construction of new retaining walls, noise walls, parking lots, a skate park, stormwater drainage system, highway lighting, landscaping, and a shared use path are also included

Roadway Reconstruction

The proposed Project includes roadway reconstruction, localized widening, and a horizontal alignment shift of I-195 Eastbound and Westbound to tie the proposed bridge cross section into the existing conditions at approaches. Various on-ramps and off-ramps within the interchange will be either fully reconstructed or milled and overlaid to install new drainage and to tie into the new I-195 alignment. The work includes pavement milling and overlay for modifications of pavement markings, removal of temporary pavement markings, restoration of roadway surfaces and transitions to existing conditions at the limits of work. The vertical profile of the roadway will be raised slightly in the area of the viaduct to accommodate the new superstructure while maintaining the minimum vertical clearance over Mass Coastal Railroad. Roadway work includes sections of full depth pavement construction, pavement milling, and variable depth overlay and/or leveling course as required for development of proposed cross slopes and “Stage Construction” to maintain traffic during construction. Also included are construction of guardrail, associated barrier end treatments, median barrier, fences, granite curb, side slopes, lighting, landscaping, and updates to the drainage system. Existing parking lots and skate park under the viaduct between County Street and Purchase Street will also be reconstructed.

Structural

The proposed Project includes the design and construction of I-195 and Ramp C and F bridges located in the City of New Bedford, Massachusetts. Additionally, three adjacent bridges to the east will receive improvements to replace the bridge parapets with new parapets. The Project also entails the design and construction of retaining walls. Phased stage construction is anticipated to maintain traffic on I-195. Ramps C and F will be closed for construction during construction of those bridges and retaining walls with traffic detoured to use other ramps within the interchange. The development of a temporary traffic management plan, including maintaining pedestrian access for local streets will be the responsibility of the Design-Builder.

Traffic

In order to maintain traffic, the work will involve removal of the existing I-195 viaduct and construction of the proposed bridges in two main stages with half of the structure being demolished/constructed at a time utilizing crossovers and lane shifts to maintain two traffic lanes in each direction. Additional intermediate stages for preliminary drainage installation and construction of the crossovers will also be required. Ramp C and Ramp D will be closed to traffic during construction of the westbound lanes and Ramp B and Ramp F will be closed to traffic during construction of the eastbound lanes. Detours for these ramp closures will utilize Route 140 interchange to the west and the North Street interchange to the east. Temporary Traffic control for the project also includes Real Time Traffic Management System (RTTM) to monitor and collect traffic data along various highway segments,

highway ramps, and local roadways impacted by the project and disseminated real-time travel time information based on the data to the Massachusetts Department of Transportation (MassDOT).

Utility Impacts

Utility work on this Project includes design and construction of underground duct banks and utility manholes to facilitate the relocation of existing electrical lines and communication lines within the footprint of the Project. The utilities to be relocated include private telecommunication companies, electric, water, sewer, and gas. Construction of a new water line segment around the construction of Ramp F Pier foundation. Construction of new water and sewer lines along Kenyon Street between North Front Street and Belleville Avenue. Street Adjustment of various water gates and gas gates throughout the Project area, relocation of various fire hydrants Gas line relocations and upgrades throughout the Project area. Installation of a new 115kv electrical transmission line on ST 18 Southbound and Weld

Stormwater/Environmental

The Project includes design and construction of replacement stormwater management facilities at the approaches to the bridge, highway ramps, and ST 18, including comprehensive updates to the highway drainage system for temporary and permanent conditions, in accordance with Massachusetts Stormwater Management Standards.

Railroad Coordination

The existing and proposed viaduct structures cross over the Mass Coastal Railroad. Additionally, utility and drainage work will be required to cross under the existing railroad bridge near the intersection of Purchase and Cedar Grove Streets. Therefore, coordination with the railroad for work over and under their facilities will be required.

Stakeholder Engagement

Public engagement undertaken during the preliminary design phase and will continue throughout construction. A Design Public Hearing was conducted on January 22, 2019, and a Public Information Meeting on October 23, 2023.

This contract requires the Design Builder to deploy construction phase noise and dust controls to limit the impacts of construction on abutters.

BEST VALUE PROCUREMENT:

This project will be delivered utilizing the Design-Build methodology, as stipulated in MGL c 149A § 14 et seq and as implemented in accordance with MassDOT's Design-Build Guidelines approved by the Inspector General's office. This selection is Phase 2 of the two-Phase selection process and is an evaluation of the Technical and Price Proposals from the three (3) Proposers listed under the Contract Solicitation section. The apparent Best Value Design-Build was determined by dividing the Price amount submitted with the Proposal by the Technical Score provided by the Selection Committee. The lowest Overall Value Rating of the three (3) Proposers is the apparent Best Value Design-Build. Phase 1 of the two-Phase process

Contract No./Subject:

Contract No.127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18, Design-Build Project

Prepared by: Narayana M. Kolla

Date: 01/31/2025

was the Request for Qualifications and Phase 2 is the Request for Proposals. The following is the process for review of the Requests for Proposals (RFPs):

- Develop Proposal Evaluation Form
- Confidential Draft Request for Proposals Meeting one on one with the proposers to get feedback on the project risks.
- Confidential Meetings with Proposers to evaluate Alternate Technical Concepts (ATCs)
- Accept/Reject ATCs
- Receive Proposals from three (3) short-listed Proposers and verify complete/ review Pass/Fail requirements
- Review Technical Proposal and prepare preliminary evaluations
- Meet to discuss preliminary evaluations/prepare questions for Oral Presentations
- Oral Presentations by Proposers
- Finalize Technical Scores prior to Price Proposal opening
- Open Price Proposals, divided by Technical Score for the lowest Overall Value Rating
- Provide recommendations for Best Value Design-Build

A Draft RFP was issued on July 10, 2024, followed by the Final RFP on August 21, 2024. Ten (10) addenda were issued and distributed to the Proposers. The addenda responded to Proposer questions submitted by a specified date and time, and provided data not contained in the RFP. All parties receiving these addenda were required to acknowledge receipt.

Significant Dates

The table below details the significant dates of the RFP selection process.

Draft RFP Issued to Short-Listed Proposers	7/10/2024	
Confidential one-on-one Draft RFP Meetings	7/23/2024	
Final RFP Released	8/21/2024	
Mandatory Pre-Proposal Meeting	8/28/2024	10:00 AM
Confidential ATC Meeting-1	9/04/2024	
Confidential ATC Meeting-2	9/25/2024	
Last Day to Submit Final ATC Submission for Approval	10/09/2024	
RFP Close Date for Questions	11/20/2024	5:00 PM
Technical & Price Proposals Due	12/11/2024	2:00 PM
Oral Presentations	12/23/2025	
Public Price Proposal Opening Date/BVDB	1/23/2025	2:00 PM

Technical Proposal Evaluation Criteria (100% of Technical Proposal)

The qualitative evaluation of the technical aspects of the Proposal will count for 100% of the total technical score. It will be focused on the following criteria:

DB Project Management and Coordination (35% of Technical Criteria)

The Committee will evaluate the following elements:

Project Management and Personnel Experience (5%)
Quality Control System (10%)
Design Management (5%)
Construction Management (5%)
Schedule and Cost Control (10%)

DB Technical Approach (65% of Technical Criteria)

The Committee will evaluate the following criteria:

Civil / Traffic (15%)
Environmental (5%)
Utilities (10%)
Structures (20%)
Construction Staging (15%)

CONTRACT SOLICITATION:

On March 20, 2024, the MassDOT Highway Division posted to CommBUYS a public solicitation (a Request for Letters of Interest) for 127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18 Design-Build Project. By April 29, 2024, MassDOT Highway Division received letters of interest from Thirteen (13) construction and design firms. On May 01, 2024, A Request for Qualifications (RFQ) was sent to those interested firms. By May 31, 2024, the due date, Statement of Qualifications (SOQs) from three (3) Prospective Proposers were received.

A Selection Committee of Six (6) individuals representing diverse disciplines was assembled and approved by the Chief Engineer.

The Statement of Qualifications were evaluated and ranked by the Selection Committee according to the criteria set forth in the RFQ. On July 01, 2024, the Selection Committee determined that three (3) Proposers would be included on the short list of teams asked to submit Technical and Price Proposals. The Proposers were:

- The Middlesex Corporation and TranSystems Corporation (TSC)

Contract No./Subject:

Contract No.127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18, Design-Build Project

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Date: 01/31/2025

- DW White - SPS New England JV with HNTB Corporation
- Barletta-OIG I195 New Bedford DB JV with VHB

The short-listed Proposers were notified in writing on July 08, 2024, that they were selected to receive a Request for Proposal (RFP) for the 127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18 Design-Build Project. A Draft RFP was issued to the three (3) Design-Builders on July 10, 2024. A Final RFP was issued to the three (3) Design-Builders on August 21, 2024.

The Proposers were advised the deadline for submittal of the Proposals. Before the Proposals were received, the Selection Committee developed a spreadsheet, outlining the evaluation criteria and weight factors identified in the RFP to be used in the Selection Process. The Proposers were advised in the RFP of the format the Proposals were to follow and the content for which they would be scored.

Technical and Price Proposals were received on December 11, 2024, from the three (3) Proposers. The electronically submitted Price Proposals were locked while the Selection Committee reviewed the Technical Proposals. The three (3) Proposers gave Oral Presentations on December 23, 2024, each Proposer was given up to one (1) hour to present their Technical Proposal and followed by half an hour of clarifying questions from selection committee.

The determination of the Technical Score for each of the short-listed Proposer was calculated in accordance with the Design-Build Procurement Guide.



Request For Proposal (RFP) - Design/Build Score Sheet

New Bedford Bridge Replacement, N-06-020, I-195 (EB & WB) Ramp C & F over ST 18, County Street, State Street, Mass Coastal Railroad, Purchase Street, Weld Street, Includes Improvements to N-06-021, N-06-022, F-01-008 - Design-Build Project

	Shortlisted DB Teams		
	Barletta-O&G-VHB	Middlesex- TranSystems	SPS- DW White-HNTB
	Score	Score	Score
DB Project Management and Coordination (35%)			
Project Management and Personnel Experience - 5%	4.28	4.36	4.59
Quality Control System - 10%	8.47	8.53	8.70
Design Management - 5%	4.28	4.24	4.42
Construction Management - 5%	4.23	4.13	4.28
Schedule and Cost Control -10%	8.25	7.68	8.42
DB Technical Approach (65%)			
Civil/Traffic - 15%	11.73	11.98	12.45
Environmental - 5%	4.07	4.19	4.23
Utilities - 10%	8.10	8.43	8.93
Structures - 20%	15.97	16.70	16.63
Construction Staging - 15%	11.28	12.05	12.48
Total Score	80.66	82.29	85.13

Contract No./Subject:

Contract No.127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18, Design-Build Project

Prepared by: Narayana M. Kolla

Date: 01/31/2025

A public Price Proposal opening was held on January 23, 2025, at 2:00 pm via Microsoft Teams virtual meeting. The total Technical Scores were displayed on the screen within the spreadsheet template. Prices were downloaded from BidX. The prices are as follows:

○ DW White - SPS New England JV with HNTB Corporation	\$295,225,000.00
○ The Middlesex Corporation and TSC	\$289,221,760.00
○ Barletta-OIG I195 New Bedford DB JV with VHB	\$300,700,000.00

The Overall Value Rating was determined by dividing the Price by the Technical Score. The scores and calculations are provided below:

DW White -SPS New England JV with HNTB Corp.	$\$295,225,000.00 / 85.13 = 3,467,931.40$
The Middlesex Corporation and TSC.	$\$289,221,760.00 / 82.29 = 3,514,664.72$
Barletta-OIG I195 New Bedford DB JV with VHB	$\$300,700,000.00 / 80.66 = 3,727,994.05$

The SPS New England – DW White JV with HNTB Corporation. was determined to be the apparent Best Value Proposer with a low Overall Value Rating of **3,467,931.40**. The Price Proposal packages were reviewed, and it has been determined DW White-SPS New England JV with HNTB Corporation Team is the apparent Best Value Proposer.

The Price Proposals were reviewed by engineers in the Construction, Construction Contracts and Design-Build Sections. A Price Proposal Review was conducted by the Preliminary Design Consultant, CDR Maguire Engineering for the Design Build documents for the project. The Highway Division has accepted the Price Proposal submitted by DW White - SPS New England JV with HNTB Corporation Team at **\$295,225,000.00** which is 93.57% of the Office Estimate of \$315,518,195.15

MILESTONES:

The project has the following three (3) Milestones:

- Milestone No. 3: Full Beneficial Use
- Milestone No. 2: Substantial Completion
- Milestone No. 1: Design-Builder Field Completion

These Milestones are defined and restricted as identified below:

Milestone No. 3 – Full Beneficial Use

The Design-Builder shall achieve Milestone No. 3 within 1,979 Calendar Days from NTP

Milestone No. 2 – Substantial Completion

The Design-Builder shall achieve Milestone No. 2 within 2,050 Calendar Days from NTP

Milestone No. 1 – Design-Builder Field Completion

The Design-Builder shall achieve Milestone No. 1 within 2,094 Calendar Days from NTP

Contract No./Subject:

Contract No.127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18, Design-Build Project

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DISADVANTAGE BUSINESS ENTERPRISE PARTICIPATION:

Disadvantaged Business Enterprise (“DBE”) participation is required. The DBE requirement for this Project is 14% of the design component and 14% of the construction component for this Contract. MassDOT’s Office for Diversity and Civil Rights has reviewed the DBE information included in the Proposal of the chosen bidder and recommends award of the DB Contract to this team.

To achieve this goal the Design-Builder, DW White - SPS New England JV with HNTB Corporation Team, has identified 5 design firms and 6 construction firms.

The following is a summary of the identified design and construction firms, scope of work and value for this project:

DBE - Design Firms Identified:

<u>Firm</u>	<u>Scope of Work</u>	<u>Amount Eligible</u>
Shadley Associates, P.C.	Landscape Arch Design Services	\$ 358,405.00
Steere Engineering, Inc.	Structural, Site/Civil/Traffic Support	\$ 2,444,854.00
C&C Consulting Engineers, LLC	Survey/Civil Engineering Support	\$ 436,257.80
HMMH, Inc.	Noise/Vibration Control	\$ 50,401.00
Lamson Engineering Corp.	Geotechnical Engineering Support	\$ 328,816.00
Total Amount		\$ 3,615,733.80

The total “DBE” design bid value is \$3,615,733.80 netting a 14.89% value which meets the goal of 14% as established for the design component of this project.

DBE - Construction Firms identified:

<u>Firm</u>	<u>Scope of Work</u>	<u>Amount Eligible</u>
Don Martin Corporation	F&I Asphalt Paving	\$ 2,559,746.50
South Coast Steel, LLC	F&I Reinforcing	\$ 9,005,906.60
Strategic Environmental Services	Soil Disposal	\$ 867,046.63
F.C. Construction Corporation	F&I Granite Curb, Cement Conc, sidewalk	\$ 1,492,694.07
Saugus Construction Corporation	F&I Structural Steel	\$22,439,855.00
Island Pavement Cutting Co, Inc.	Membrane Waterproofing for Bridge Deck	\$ 1,769,763.06
Total Amount		\$ 38,135,011.86

The total “DBE” Construction bid value is \$38,135,011.86 netting 14.07 % value which meets the goal of 14% as established for the construction component of this project.

Contract No./Subject:

Contract No.127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18, Design-Build Project

Prepared by: Narayana M. Kolla

Date: 01/31/2025

FINANCIAL IMPACT/BUDGET SOURCE:

This action is funded through various sources:

FA – HIP (BR)

NFA - Site Specific (State)

FUTURE ANTICIPATED AUTHORIZATIONS:

None

RECOMMENDATIONS:

It is recommended that the Board of Directors authorize the Secretary, or her designee, to award and execute MassDOT Contract No. 127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST 18 Design-Build Project, with DW White - SPS New England JV with HNTB Corporation in a form approved by the General Counsel, in the amount of \$295,225,000.00.

COORDINATION WITH:

Office of Diversity and Civil Rights

Engineering and Maintenance

Environmental

Capital Programs

Budget and Finance

Legal Department

SIGNATURE PAGE:

See Page [final page #]

ATTACHMENTS:

Tab A – Vote [to be completed by Legal]

RESOURCE/REFERENCE DOCUMENTS:

[list here]

STAFF SUMMARY SIGNATURE PAGE

☐ Secretary Approval

☐ MassDOT Board Approval

Prepared by: Narayana M. Kolla

Department:
Highway Division,
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Contract No. 127763 – New Bedford, Bridge Replacement, I-195 (EB/WB) Ramp C&F over ST
Design-Build Project

Date Prepared:
01/31/2025

Implications

☐ Capital Budget

☐ Operating Budget

☐ Legal

☐ Other

RECOMMEND APPROVAL:

Michael O'Dowd
Director Major Projects

RECOMMEND APPROVAL:

John Bechard P.E.
Deputy Chief Engineer

RECOMMEND APPROVAL:

Chief Financial Officer

RECOMMEND APPROVAL:

Susan Cobb
Acting
General Counsel

RECOMMEND APPROVAL:

Monica Tibbits-Nutt
Secretary/CEO