From: Andrew McManus [mailto:amcmanus@mashpeema.qov]

Sent: Wednesday, December 18, 2013 4:32 PM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP

Dear Commissioner Murray,

As a longtime resident of Cape Cod, it is good to see the MA Dept of Conservation and Recreation in the process of preparing a Resource Management Plan for the state parks on Cape Cod and the Islands. A good portion of my employment history was spent working at Shawme Crowell, Nickerson and Washburn Island (WBNERR) State Parks in job titles that included Laborer I, Park Supervisor and Island Manager. Growing up in Sandwich, I frequented Shawme Crowell SP many times for hiking and camping. Upon graduating the University of Massachusetts at Amherst with a B.S. in Wildlife and Fisheries Management in 1999, I was fortunate enough to gain an internship working at Shawme Crowell for a couple of seasons. My employment history with the DCR helped to build upon my educational and professional experiences and ultimately led me down the employment path to a full time position as a Conservation Agent with the Town of Mashpee.

I take a great deal of pride in living in a state that puts a high priority on acquiring/establishing, managing and improving open space for both recreational and wildlife habitat needs. In my current job capacity, I can certainly appreciate the need for a comprehensive Resource Management Plan and I look forward to following the progress of this initiative.

My comments are in regards to recreational opportunities. I am an avid player of the sport known as Disc Golf or Frisbee golf. I am aware of at least 3 DCR properties that currently have a disc golf courses: Borderland State Park in Easton, Manuel F.Correllus State Forest on Marthas Vineyard and most recently, a course on Nantucket that I believe is on DCR property. I applaud DCR for allowing this popular and ever growing activity on some of their properties and I would encourage the decision makers to consider Disc Golf as a legitimate public recreational opportunity for DCR lands. Disc Golf is a low impact, family friendly activity that is easy to learn and enjoyable to play regardless of skill or ability level. Disc golf courses are typically comprised of 18 holes spread out over an average area size of 20+/- acres of land. Course installation is relatively low impact and involves selective removal and/or pruning of vegetation, somewhat akin to trail building. Course targets (aka pole holes) are metal catching devices that are literally planted into a pre-established ground sleeve. Pole holes are typically made out of galvanized steel for the purposes of withstanding the elements so they last for years. There are many other beneficial aspects that I could tout about Disc Golf; however, I will keep my comments in short order at this time as I know the DCR will be taking many comments and suggestions into consideration during this process.

A key point I would like to make is that Disc Golf is growing in popularity throughout the country and throughout the world. Unlike tennis or basketball courts, Disc Golf can accommodate multiple users (up to 70 people can be accommodated on an 18 hole

course at one time) and installation costs for an 18 hole course are considerably less expensive than the cost involved with constructing one basketball court. There are over 100 Disc Golf related clubs, leagues and other affiliations associated with the activity in just New England alone. Many of these clubs are associated on courses that have been established on public lands ranging from Army Corp of Engineer Dam sights to state and town owned parks.

I would urge the DCR to take a closer look at Disc Golf as a legitimate recreational opportunity for the state parks. It is an activity that blends well with other park user groups like hikers, mountain bikers and casual park visitors/enthusiasts. Please refer to www.pdga.com for much more information on Disc Golf and the many benefits the activity offers across all age ranges and abilities.

Thank you for your time and consideration of this input to the Resource Management Plan for the Nickerson Complex.

Sincerely,

Drew McManus

Andrew R. McManus
Conservation Agent/Herring Warden
Town of Mashpee
16 Great Neck Rd North 02649
Ph: 508-539-1400 X8539

Fax: 508-539-1142

E-mail: amcmanus@mashpeema.gov

From: electrothompson . [mailto:electro.thompson@qmail.com]

Sent: Saturday, January 04, 2014 7:10 PM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP

Hawksnest is a truly remarkable swimming lake.

I believe the <u>one single thing</u> the State could do to make the biggest impact would be to stop use of Hawksnest as a party place. That abuse contributes most to litter, illegal fires, cruising with off-road vehicles, and large amounts erosion into the pond.

Preserve the place as pristine and quiet.

--Chris Lansing, MI From: Bill Hooper [mailto:logansqramp@qmail.com]
Sent: Wednesday, January 01, 2014 12:12 PM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP

Mr. Paul Cavanaugh DCR Regional Planner

My comments are provided through a love of the parks, and everyone who uses and works in them. The comments generally fall into the categories of park planning, operations and guidelines. Some of the comments may overlap.

- Identify management zones to cover areas of critical concern, natural and cultural resource preservation, and high to low impact visitor activities. (I have seen campsites placed in sensitive areas subject to severe erosion)
- Establish an organizational chart, identifying uniform roles and responsibilities of Superintendents, F&P Supervisors, Rangers, Interpreters, Fire Control, Maintenance. (This is more than job descriptions, a cohesive role and function statement is needed. Cooperation and team building is needed)
- Establish consistent SOP's for each unit, recognizing the special needs of each, but being guided by a regional template.
- ID partners and establish memorandums of agreement in areas of common interest (i.e. EPO's, State Police, local police, fire departments, Mass F&W, USCG, National Park Service, USF&WS, etc.)
- Outline role and function of "Friends" groups
- Provide critically needed training to managers and employees in supervision, emergency incident response, and special event planning.
- Establish a safety management plan, creating a collateral duty safety officer for each unit.
- Review/Establish accountability programs for all monetary operations. (Horseneck was embarrassing)
- Establish consistent uniform and grooming standards.
- Establish mutual assistance plans between units to help with operations and special events.

Thank you for the opportunity to submit my comments.

Bill Hooper (508) 430-2385 From: Peter Lenkoski [mailto:peter.lenkoski@gmail.com]

Sent: Monday, December 30, 2013 12:17 AM

To: Updates, DCR (DCR)

Subject: Plan for Correllus state forest

My property abuts the state forest in West Tisbury. Five years ago significant funds are time were expended to cut down over 200 acres in the triangle that runs along Old County Road and Hopps Farm Road in order to mitigate potential wild fires. Hopps Farm Road residents formed a recognized firewise Community and have maintained the Firewise Community, Property owners continue make improvement to their properties from a firewise angle.

It is important that size of the field that abuts Hopps Farm Road be maintained at its current size and that isolated stands of trees be kept to their current size. We have kept our Firewise commitment.

There are two things I would like. !. A re-establishment of a mowed path to the experimental pine stand in the middle of the above mentioned triangle (a great birding area and a potential deer hunting stand.) 2. A program to encourage individuals to help maintain the forest under the overall supervision of the island management.

Thanks for the opportunity

From: irene cooper [mailto:irenecooper@comcast.net]

Sent: Sunday, December 29, 2013 1:54 PM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP

To Whom It May Concern:

Hawksnest is a wonderful resource for long walks that I've been enjoying there for several years (but not during hunting season, except for Sundays) since moving to Harwich.

It offers a wealth of opportunities for hiking, swimming and appreciating nature, all of which should be preserved. I have walked through much of the park in all seasons and would like to see it remain the same.

The only problems I've come across are illegal dumping of discarded household items and garbage as well as campers who use the woods as their toilet and who have campfires that are not always completely extinguished.

Such pristine areas as Hawksnest are increasingly difficult to find, and it should be kept in its current state.

Irene Cooper 40 Cottonwood Road Harwich, MA 02645 From: margandfrank@comcast.net [mailto:margandfrank@comcast.net]

Sent: Wednesday, January 08, 2014 5:44 PM

To: Updates, DCR (DCR); jwitt99@gmail.com; suzervan01@gmail.com; ausowski@town.harwich.ma.us

Subject: Nickerson Complex RMP

No doubt this appeal for citizen input falls under "Throw 'em a bone." I wonder who it is that might out do the suggestions of the Harwich Conservation Commission, or even more importantly the extensive resources at the MA DCR. Certainly it is not me. I include a letter addressed to the Friends of Hawksnest on 12/22/13.

Re: Friends of Hawksnest meeting Weds December 18

A few years back I worked with Dave (That would be Dave Thompson, whose family granted the land to the State) a couple of times and his daughter on another work afternoon, placing those sand filled tube socks to slow erosion. Obviously, much to David's disappointment, the state had ignored his grant and slowly the property was deteriorating. I advised him at the time that the best defense for Hawksnest was state oversight, so I am pleased to know that it hasn't been forgotten. That being said, state planning commissions, are generally long on paper, but lack the funds to apply the landscaping needed, such as grading, planting, erosion control, signage, water monitoring, etc.

I doubt that I could be much help on an FOH board. You need pro bono attorneys, landscape architects, politicians, a rep from APCC (Association to Protect Cape Cod), etc.. Keep after that state planning commission and you could have some success. There is some truth to the old saying that the squeaky wheel gets the oil.

Mean time if there is an organized FOH work day or the like, I would be happy to help.

Yours truly, Frank Shea

Now for my two cents worth. The back drop for all social goods and services here on Cape Cod, whether it is federal, state, or town, seems to be give us everything and pay no taxes. The good citizens of Eastham recently voted down a public water and sewerage system, which would cost the average homeowner \$300 per year with 0% financing. But they are fine because they all have a five gallon water jug in the kitchen so that they don't have to drink the polluted water. And there are endless complaints about the Pay to Throw waste program here in Brewster and down in Wellfleet, because it costs \$2 for a 40 gal bag. I could go on and on, but that's the back drop.

Of course one glaring result of this civil ineptitude is the deplorable condition of our ponds, estuaries, and bays. You don't have to have majored in ecological studies to see the weed and algae, and observe the trophy homes lining the shore lines to get the picture. Fortunately, because of the flushing recharging characteristics of Hawksnest, so I've been told, it seems to be doing better than the overall Cape Cod water quality statistics, which by the way are limited

to say the least. Hawksnest is you might say somewhat of a diamond in the rough, without any perimeter domiciles, and relatively clean water, whose major problem is erosion control, vehicular traffic and park where ever you want. It seems like the town of Harwich is on board, and the Friends of Hawksnest seems well intentioned, so maybe a little partnering with the town and some support from the Friends, the Dept. of Conservation and Recreation could pull the diamond from the rough, and catch the breeze over a restored Hawksnest.

Two Cents, Frank From: Stephanie Wittmann [mailto:purrsunny@gmail.com]

Sent: Wednesday, January 08, 2014 4:50 PM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP - Hawksnest State Park

To Whom It May Concern:

My house overlooks Hawsknest Pond and our property abuts Hawksnest State Park. I love Hawksnest for its sense of peace, quiet and reverence for nature. I love that it is a relatively pristine area to enjoy the outdoors without loud destructive vehicles, or hoards of campers and gangs of teenagers partying. I love being able to walk its trails and swim in its crystal waters. It is the perfect passive recreation area and I feel gifted to live next to it.

Two things that would be welcome here are: a permanent solution to erosion from parking areas that can pollute the pond (something the kids can't burn or move out of the way), and consequently, protection for the endangered species that exist on the boundary between the water and the woods.

Things that would NOT be welcome here are: more signage, kiosks, graded parking, or improved roadways.

Thank you for considering my input.

Stephanie Wittmann 99 Spruce Road Harwich, MA 02645 From: Liz McBride [mailto:Elizabeth.McBride@renlearn.com]

Sent: Thursday, January 09, 2014 10:06 AM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP

I would like to make a few comments about Hawksnest State Park, its current condition and use, and its future. I learned of Hawksnest through family connections and visit it whenever I am in Cape Cod. I value it tremendously for the incredible quality of its water and its serenity. Hawksnest can feel like a bit of unspoiled land. However, I know it is not and can see that we are in jeopardy of losing it. I have seen firsthand the detritus of bonfires and parties—garbage, sooty embers, drug paraphemalia, and human waste. I have also seen something that may not be so obvious to many visitors—erosion on the pond's rim, which is putting the entire pond at risk of pollution. Once the pond loses its amazing clarity, that will never come back. For this reason, I am very concerned about some of the activities currently going on. I see ATV tracks. These are very destructive vehicles. I see horses coming through. Their riders take them down to the pond to drink and chunks of soil break off and fall into the pond. I see many dogs off-leash. The dogs also frolic near the banks and contribute to erosion.

I would like to see Hawksnest protected for what it is and used in a manner that will respect its value. That would include walkers on designated trails, no ATV's, no horses, dogs only on leashes, and no parties. Rules need to be posted and regularly enforced by the authorities. If swimming is to be allowed, a suitable spot should be identified by a conservationist and safeguards must be established to prevent erosion, whether that be walkways, streambank support, or whatever is deemed effective. Signage about why Hawksnest is so special ecologically would be a great way to educate visitors about the restrictions and bring the public on board as caretakers.

I sincerely hope that Hawksnest State Park will get the attention it deserves and needs.



Board of Selectmen Town Administrator

2198 Main Street Brewster, Massachusetts 02631-1898 (508) 896-3701 FAX (508) 896-8089

Priscilla Greigis, Director MassParks Office of Public Outreach Department of Conservation and Recreation 251 Causeway Street, Suite 900 Boston, MA 02114

January 9, 2014

Dear Director Greigis:

Selectmen James Foley and Benjamin deRuyter and our attending staff reported back that DCR's public meeting at the Cape Cod Community College on December 5th was engaging and encouraging. The Town of Brewster is grateful for your invitation to engage the Town of Brewster in a larger dialogue regarding the Resource Management Plan for the Nickerson Complex. As you could probably tell from the scope and breadth of our comments at the meeting, we are passionate about helping to protect, preserve and expand the irreplaceable resources held by the State within Nickerson State Park. We also share the State's commitment to investing time and resources towards improving stewardship of these special places and ensuring that the public will continue to have the highest quality experience when visiting and enjoying them.

On behalf of the Town of Brewster, I am pleased to provide the following written comments for consideration by the Department of Conservation and Recreation (DCR) in the development of the Resource Management Plan for the Nickerson Complex. These comments focus solely on Nickerson State Park, the Brewster segment of the Cape Cod Rail Trail and the Brewster State Forest.

The Town of Brewster and Nickerson State Park have been excellent partners over the years. The Town is proud of the cooperative efforts with Park staff and DCR managers, ranging from joint fire training exercises to the highly successful Crosby Mansion renovation and management partnership. The Town of Brewster wants to continue its partnership with DCR and Park staff and the development of the Nickerson Complex Resource Management Plan (RMP) offers many opportunities to strengthen it. There are two recommendations in our comments that we want highlight. One is to amend the current lease agreement to add the last of the three cottages on Weathervane Way, allowing the Town to generate additional income to continue to support the

management of cottages and Crosby Mansion. The second is an exploration of opportunities for DCR and the Town to provide additional public parking, pedestrian and bicycle access to the shared coast between Linnell Landing Road and Crosby Lane.

Regional Management Plan Process

Brewster extends an invitation to DCR to engage Town staff as it begins to gather background information for the RMP. As noted below, Brewster is developing an Integrated Water Resources Management Plan and conducting a water quality monitoring program in key freshwater ponds. In addition, Brewster is assessing its public access points to Cape Cod Bay to plan for coastal change and sea level rise. A list of key staff and their contact information is appended to these comments (Attachment 1).

Natural Resources

Groundwater

Brewster has excellent drinking water quality and a portion of the immediate re-charge area of three town wells lies within Nickerson. Land protection efforts by both the Town and DCR, and good management by the Town's Water Department are critical to protecting this important resource. We recommend that DCR identify protection of public and private drinking water resources that are within the boundary of Nickerson, including their recharge areas, as high priority for management and protection in the RMP.

Brewster is developing an Integrated Water Resource Management Plan (IWRMP) and is required by law to reduce nitrogen within its share of the Pleasant Bay watershed, a portion of which lies within the Park. The Town has already taken significant steps to reduce loadings from Town facilities and identify options for more general reductions. DCR/Nickerson Park holds a state groundwater discharge permit for 31 subsurface sewage disposal systems within Nickerson State Park. This permit expires in June 2014, presenting an opportunity for DCR/Nickerson park staff, the Town and the Department of Environmental Protection to work together to ensure that these systems currently and into the future, are properly managed for pollutant removal. We recommend that future wastewater treatment and septage management be included in the RMP, with goal of helping the Town meet required nutrient loading reductions and reduce environmental impacts.

Freshwater Ponds

Brewster's freshwater ponds vary in quality. Within Nickerson, Cliff Pond is seriously impaired while the water quality of Little Cliff and Higgins ponds is high. From 2001-2007 volunteer monitors collected water quality samples in a number of ponds throughout Brewster, including some within Nickerson. The Town believes that maintaining and, where necessary, restoring water quality is a high priority management issue. As part of the RMP process we encourage DCR to develop a plan for determining the likely sources of pollution in the Park's ponds. We recommend that the development and implementation of pond management plans be a high priority immediate action in the RMP.

Natural Landscapes

Nickerson and the coastal region of Brewster host a significant portion of the areas identified in Brewster as Core Habitat and Critical Natural Landscape in the Massachusetts Natural Heritage &

Endangered Species Program's (NHESP) and The Nature Conservancy's Massachusetts Program 2012 BioMap2 report (http://maps.massgis.state.ma.us/dfg/biomap/pdf/town_core/Brewster.pdf). The Critical Natural Landscape designation focuses on natural areas that are" minimally impacted by development" that, with (continued) protection can remain ecologically resilient. Overall, DCR has done an exemplary job at balancing natural resource protection with recreational activities, and Brewster anticipates that this balance will be continued and improved. We recommend that the data and mapping developed by the BioMap project be used in the RMP process.

Coastal Resources

Brewster and DCR share a considerable stretch of the Cape Cod Bay coast that is both a natural and a recreational asset. These coastal resources, including the dunes and marshes adjacent to the shore, are being affected by climate change, particularly from the impacts of sea level rise. Brewster has taken actions in response to the impacts of climate change. The Town has abandoned one of its town landings/parking areas due to repeated storm damage and two others may face abandonment within the next decade.

The Town and DCR are fortunate in that the Crosby Landing barrier beach is accreting, gaining sediment from the erosion of Brewster's beaches from the west. At the same time the Town recognizes the importance of planning now for the inevitable impacts of sea level rise. The parking lot at Crosby lies between the barrier beach and the Namskaket marsh complex, impeding the landward migration of the barrier beach. Brewster and DCR will need to develop alternatives for the parking areas at Linnell Landing and at the end of Crosby Lane, used by residents and park visitors to access the Town and state beach areas.

The State's 1987 plans for Nickerson State Park included parking and amenities closer to the Bay (Attachment 2). The Town has identified the abandoned tennis courts on the Crosby Property as an area that could be reclaimed fairly easily, as gravel or grass parking that could accommodate seasonal parking for about 150 vehicles. There is also space between the Cape Cod Repertory Theatre and Cape Cod Bay that could easily accommodate additional seasonal parking near Linnell Beach (Attachment 3). The Town maintains portable toilet facilities, trash removal and boardwalks at both Crosby and Linnell beaches. Additional revenue from seasonal parking permits could possibly cover the cost of expanding these services to provide sufficient protection of the resources.

We recommend that DCR take an adaptive management approach in developing the Nickerson Park Resource Management Plan, particularly with regard to the northern, coastal section of the park. As the 2011 Massachusetts Climate Change Adaptation Report notes "Adaptive management seeks to reduce risk and uncertainty over time through the deliberate development of iterative and flexible approaches. It relies on monitoring and evaluation to adjust these approaches based on what has been learned. Long-term choices about climate responses can be segmented into shorter-term, more manageable steps and decisions. By ranking and prioritizing, leveraging resources and shared goals, and enhancing communication, collaboration, and partnerships, forward-thinking climate change responses can be built into current land-use and resource management plans, financial budgets and capital investments, regulatory processes, and similar implementation mechanisms."

Long term management of these shared coastal resources is a priority for the Town and we recommend that DCR identify coastal resource management and climate adaptation as priorities in the RMP. Working together, we believe Brewster and DCR can develop and implement an adaptive management plan that would be funded and implemented, in part, by both entities. The Town is willing to work collaboratively with DCR in pursuing technical and financial support for coastal planning and implementation actions.

Recreational Resources

Nickerson's natural resources are intertwined with its recreational resources. Protecting and managing these natural resources are important to people continuing to have high value recreational experiences. In 2012 the Brewster Chamber of Commerce "re-branded" the town as Cape Cod's Ecotourism Destination, highlighting the town's environmental and cultural assets. These include over 5,000 acres of conservation land walking and biking trails, beaches, ponds and cultural assets. Nickerson State Park is a large contributor to the Town's ecotourism assets, complementing the resources conserved by the Town, the Brewster Conservation Trust and other organizations. We recommend that in the development of the RMP, DCR join the Town in exploring opportunities to further connect these resources. Development of additional bicycle connections from the Rail Trail to the Town Beach parking lots would encourage Park and Beach patrons to walk or bike to and from these resources and could greatly improve access without the need for additional vehicle parking.

Cultural Resources

The Crosby Mansion partnership between DCR and the Town of Brewster has been highly successful. The partnership between the Cape Repertory Theatre and DCR has also been very successful. The Town, DCR and the larger Cape Cod community have benefited greatly from the renovations to, and re-use of, these historic buildings.

Operations and Facility Management

Since the 2003 execution of the lease agreement between the Town and DCR, Brewster, and the Friends of Crosby Mansion, has invested close to \$500,000 and thousands of dollars in volunteer labor and donated materials into the Crosby Mansion property.

The Town has also made significant investments in the two seasonal cottages on Weathervane Road to completely renovate and furnish them as income generating assets. These cottages are rented out to private parties during the period of June through October and these funds are reinvested in the properties. There is one more cottage owned by DCR on Weathervane Road that is in poor condition and requires major renovations to make it habitable. The Town of Brewster would like to amend the lease agreement to include this last unit. The goal will be to totally rehabilitate this unit, rent it out seasonally with the rental proceeds being used to continue the phased repair of the Crosby Mansion structure. We recommend that DCR amend the lease to allow for this third cottage to be salvaged and renovated. We anticipate that using volunteer labor and donated equipment and materials it would cost the Friends of the Crosby Mansion approximately \$100,000 to completely refurbish this cottage. The estimated revenue could be about \$20,000/yr, while maintenance costs would be about \$10,000/yr.

We recommend that in the RMP, DCR assess opportunities for expanded parking and new amenities, such as food concessions, that would have the potential to generate positive sustainable cash flow to the State.

The 2003 Act creating the current lease offers the unique opportunity to expand upon a successful partnership with the State. In addition to providing capable and deeply invested local sponsors and advocates, the Town can serve as a vector for grant and gift funds that will improve the State's assets and enhance multiple revenue streams to sustain and protect these irreplaceable natural, recreational and cultural resources.

Cape Cod Rail Trail, Public Access and Traffic

As Brewster has built-out and the seasonal and summer populations have increased, there is more vehicular, bicycle and pedestrian traffic throughout the Town. As the main access to the beach and Crosby Mansion, Crosby Lane has been overwhelmed with this traffic. The pedestrian crossing at this juncture of 6A is becoming more hazardous.

Brewster is very interested in exploring alternative access points between the south and north areas of Nickerson as well as developing alternative multi-modal parking areas to access the shared beach area. The Town recommends that DCR re-assess the April 1987 conceptual beach management plan that proposed locating parking at various sites near Crosby Mansion and off of Linnell Road (Attachment 2). In February 2012, Brewster prepared a preliminary concept design for improving parking and public access for this area, which was presented at an October 2012 meeting with DCR staff (Attachment 3). We strongly recommend that the development of additional parking and pedestrian access be a high priority action in the development of the Resource Management Plan. We invite the State to involve the Town in the preliminary designs stages of any and all transportation enhancements or traffic improvements so that we may mutually benefit from local knowledge, data, coordination of timing/schedules and other resources.

There may be an important opportunity to re-locate and re-design the pedestrian access away from Crosby Lane that the Town, DCR and the Massachusetts Department of Transportation (MassDOT) could work on together. MassDOT is planning to re-pave Rt. 6A through Brewster within the next few years and, in 2010, the Town requested that MassDOT add sidewalks and address some drainage issues along most of this historic highway. Attachment 4 shows the sidewalk section in the Linnell Landing Road-Crosby Lane segment, excerpted from MassDOT's layout plan (Attachment 4).

As an alternative to the crosswalk indicated on MassDOT's plan, we recommend that DCR consider developing a "tunnel" access under 6A rather than a crosswalk on it. A tunnel access would be an extremely important safety improvement, reducing traffic delays and potentially savings lives by eliminating the need for bike and pedestrian traffic to cross Route 6A.

Bicycling is growing in popularity throughout the country. The Cape Cod Rail Trail is a real draw for the region and, in Brewster, provides access to some great natural and recreational resource areas, particularly within Nickerson. However, fatalities still occur. The Town's Bikeways Committee has done a lot to promote cycling and bike safety in the town. With encouragement from

the Committee, the Police Department and the Department of Public Works have developed and posted Share the Road signs at key locations around town.

The Brewster Chamber of Commerce's promotion of ecotourism in Brewster highlights biking and walking. We encourage DCR, in the RMP process, to explore future opportunities to develop additional bike/pedestrian trails that could link Nickerson with other public open space/recreational locations in town; for example the town ball fields off of Freeman's Way. Opportunities exist to develop bicycle connections from Cape Cod Bay, under Route 6A, through Nickerson Park, over Route 6, and all the way to Pleasant Bay, primarily over State- and Town-owned public lands.

Brewster State Forest

The Commonwealth owns a 6.1 acre parcel of land located off Route 124, identified in the Town's Assessor's database parcel no. 19 of map no. 64 and by the state as the Brewster State Forest (Attachment 5). This property is isolated from any other State property and abuts land owned by the Town of Brewster. The Town is very interested in working with DCR to execute a land swap. The Town of Brewster owns 12 parcels of land that abut Nickerson State Park (Attachments 6 and 7). We recommend that DCR assess the benefits and detriments of considering such an action in the RMP, which would add more land to the Park and divest the state of the isolated 6.1 acre state forest.

The Town of Brewster believes that its relationship with Nickerson State Park and DCR management is positive and constructive. The Town welcomes the opportunity to work with DCR and Park staff on developing a Resource Management Plan that addresses issues of mutual concern and provides prospects for future collaborations. We have much to talk about and many opportunities to explore.

Thank you very much for consulting with us on these issues and for your consideration of these comments.

Sincerely,

John Dickson, Chair Board of Selectmen

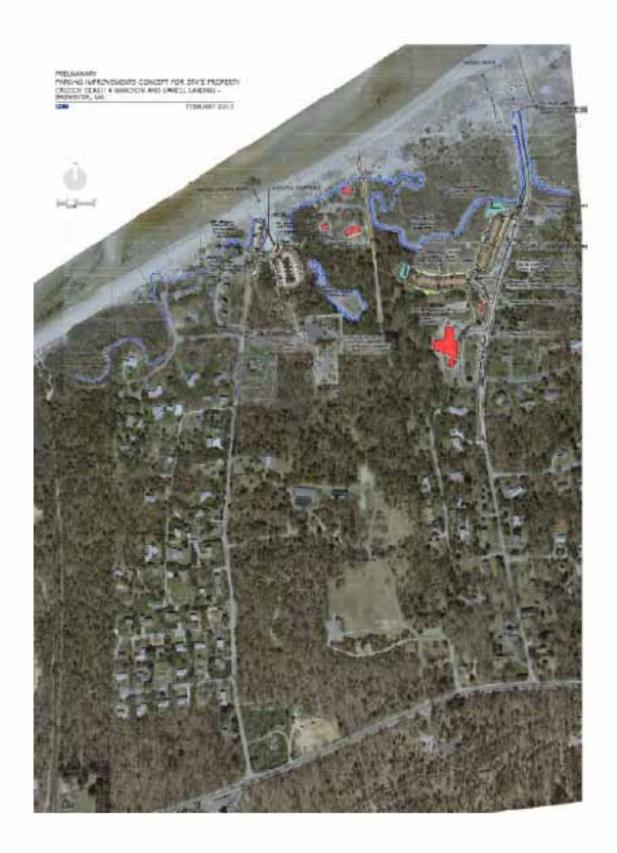
w/Attachments 1-7

ATTACHMENT 1: LIST OF KEY TOWN STAFF

Name	Phone	E-mail	
Jillian Douglass, Asst. Town Administrator	508 896 3701 Ext. 1130	jdouglass@town.brewster.ma.us	
Susan Leven, Town Planner	508 896 3701 Ext. 1150	sIeven@town.brewster.ma.us	
Chris Miller, Director, Department of Natural Resources	508 896 4546	cmiller@town.brewster.ma.us	
James Gallagher, Conservation Administrator	508 896 3701 Ext. 1135	jgallagher@town.brewster.ma.us	
Dave Tately, Deputy Assessor	508 896 3701 Ext. 1122	dtately@town.brewster.ma.us	

ATTACHMENT 2: 1987 Conceptual Plan for Coastal Section of Nickerson State

Park



Town of Brewster State Owned Parcel







Town of Brewster Town Owned Land





1 meth = 1,033,235351 feart 2,000

Nickerson State Park

Attachment 5: Land parcels owned by the Town of Brewster that abut Nickerson State Park:

- 1. Parcel 29 of map 107 1.87acres
- Parcel 1 of map 120 5.590 acres
- Parcel 1 of map 133 1.35 acres
- Parcel 3 of map 133 3.9 acres
- Parcel 8 of map 133 –3.7 acres
- Parcel 9 of map 133 2.9 acres
- Parcel 11 of map 133 43.560 SF
- Parcel 13 of map 133 1.3 acres
- Parcel 17 of map 133 –43,560 SF
- Parcel 4 of map 135 5.44 acres
- Parcel 5 of map 135 39,204 SF
- Parcel 6 of map 135 2.88 acres

Information on these parcels call be accessed at:

http://www.town.brewster.ma.us/component/content/article/846-assessors-database

From: Martina Thornton, Dukes County Manager [mailto:manager@dukescounty.org]

Sent: Thursday, January 09, 2014 4:35 PM

To: Updates, DCR (DCR)

Cc: Dan.Wolf@capeair.com; timothy.madden@mahouse.gov; Parks, Mass (DCR); Pastore, Karl (DCR)

Subject: Resource Management Plan for state (DCR) properties on Martha's Vineyard

Attached please find a letter regarding DCR's proposal to create Resource Management Plan for the Nickerson Complex. Dukes County is by legislation charged with management of the Joseph A. Sylvia State Beach - most frequented beach on the island and one of just a hand-full of publicly accessible beaches on Martha's Vineyard! The attached letter includes specific concerns of the Dukes County Manager and Commissioners regarding management of the beach.

We are very concerned that as Dukes County, none of the other island agencies and municipalities were aware that "Nickerson Complex" included properties on Martha's Vineyard and therefore did not participate in the public input sought out by DCR in December 2013. We learned that the South Beach managed by the Town of Edgartown is also part of the project. The Manuel Correllus State Forest is another property included in the proposed plan. The State Forest is of major significance to the whole island serving as a drinking water resource. It is located partially in jurisdictions of 4 out of 6 island towns. We believe that with proper outreach and advertisement DCR will receive valuable local input to help create the best possible management plan for all above mentioned properties.

Dukes County is ready to assist DCR locally in the process.

Sincerely,

Martina Thornton County Manager County of Dukes County P.O. Box 190 Edgartown, MA 02539

manager@dukescounty.org

tel. 508-696-3840 fax 508-696-3841

Please remember when writing or responding that the Secretary of State's Office has determined that email is a public record.

However, the information contained in this e-mail and in the accompanying attachments is intended solely for the use of the individual/entity named above. If you have received this e-mail in error, please notify us.



County of Dukes County

P.O. Box 190, Edgartown, MA 02539 508-696-3840, FAX 508-696-3841

January 8, 2014

Via e-mail: dcr.updates@state.ma.us

Department of Conservation and Recreation Office of the Public Outreach 251 Causeway Street, Suite 900 Boston, MA 02114

RE: Resource Management Plan for the Nickerson Complex

Dear Commissioners,

First, we would like to express our sadness of a loss of John Varkonda, the State Forest Superintendent on Martha's Vineyard, He was a great guy and we are all at a loss.

Second, we would like to express our disappointment that Dukes County was not formally invited to the open house on Martha's Vineyard on December 7th regarding the Resource Management Plan for the Joseph A. Sylvia State Beach (among other properties on Martha's Vineyard and the Cape). Dukes County manages the State beach therefore we feel that we are an important partner in any discussions regarding the State beach. Therefore we would like to ask that the deadline for comments is extended to January 31st and that another visit is scheduled to the Vineyard to discuss our concerns and comments.

We would like to take this opportunity to raise several concerns and management issues. Dukes County has encountered over the last couple of years:

1. For the last couple of year we have been trying to get the following question answered by the State (namely from Emily Woodward, Permit & Lease Program Manager, Office of the General Counsel at DCR): Do the State's licensing and permitting regulations apply to the Joseph A. Sylvia State beach that we manage? We would like to know as currently we have our own limited set of Beach rules and regulations and permitting process for events. A clear answer would give us a direction how to proceed in other situations that the County rules and regulations do not address at this time (such as permits for commercial activities etc.). I am attaching an e-mail conversation regarding this issue stating details of what and why we are looking to clarify.

- 2. Another issue that the County, in conjunction with the Towns of Oak Bluffs and Edgartown, is trying to work out with the Department of Transportation Division 5 is the railing on the "Big Bridge". There is a sign stating "No diving" to let people know that the bridge is not intended for people jumping from it into the channel. However, the practice is, that during the summer months, a mob scene develops in one section of the bridge with people of all ages jumping off the bridge and others just standing around to witness this attraction. The railing between the bridge walkway and the road is only several inches high and flat on top. It is inviting to sit on, right next to the road, which is an accident waiting to happen. I am attaching pictures as they are worth a thousand words. In the past local public officials have lobbied the District 5 to come up with a design that would offer better protection to the public. For several years District 5 has ignored the request. We believe that the State would be liable should an accident happen as it was made repeatedly aware of the dangerous situation but no remedy came forward.
- 3. Signage There is a large old barrier beach educational sign by the parking lot on the Oak Bluffs side. John Varkonda suggested that the State's design shop could produce a new, updated design with the barrier beach information and produce more of these signs. A smaller version would suffice so it could be placed in other frequented spots along the beach (like the bus stop waiting areas). We would like to work with the State to provide better signage at the beach.
- 4. While we appreciate the State's support in a form of grant each year for beach erosion prevention and monitoring of the endangered bird species, it has been challenging at times to nourish the beach to the extend recommended by experts due to resistance by the Mass Heritage. We would like to have a discussion that would allow a clear understanding of what is in the best interest of the State so we can better plan our efforts in the future. The long term management plan calls for building up dunes and nourish the beach in the weak spots as much as possible given the cost of surveying, permitting, dredging, trucking etc. This is essential to protect the State Highway from over wash, erosion and destruction. However, we understand the need for protection of the endangered bird species. We feel that there could be a compromise made to find mutually beneficial improvements to the beach.
- 5. We would like to propose additional parking/turning around area on the Edgartown side of the beach similar to the one on the Oak Bluffs side. We would also like to have additional boardwalks installed on the beach. This would give the public greater access to the beach and be beneficial not only to the handicapped community but to the general public as well (elderly, families with kids and lots of beach stuff, etc.). It is a way to keep the public on the pathway, which helps protect the dunes and the beach grass and prevents creation of new (split) man-made pathways. This is part of the long term management of the beach, John Varkonda was in favor of this project as it prevents future damage to the resource areas.

We are very much interested to be part of the process of developing the anticipated Resource Management Plan for the Joseph A. Sylvia State beach. We believe that it could become a valuable tool for both the County and the State.

We look forward to your reply.

Sincerely,

Martina Thornton
Dukes County Manager
on behalf of the Dukes County Commission

cc: Governor Deval Patrick
Senator Dan Wolf
Representative Timothy Madden
DCR Commissioner Jack Murray
DCR South Region District Director Karl Pastore

----Original Message---

From: Michael Lach [mailto:hct@cape.com] Sent: Friday, January 10, 2014 3:17 PM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP: comment letter

To Whom It May Concern,

Thank you for considering the attached comment letter relative to DCR's RMP for the Hawksnest area of the Nickerson Complex.

Best regards, Michael Lach

Michael Lach Executive Director Harwich Conservation Trust

Ph: 508-432-3997

Website: www.HarwichConservationTrust.org



HARWICH CONSERVATION TRUST (HCT)

P.O. Box 101, South Harwich, MA 02661 Ph: 508-432-3997, E-mail: hct@cape.com www.HarwichConservationTrust.org

January 10, 2014

Department of Conservation and Recreation Office of Public Outreach 251 Causeway St, Suite 900 Boston, MA 02114 RE: Nickerson Complex RMP

To Whom it May Concern:

Thank you for considering this comment letter relative to the Resource
Management Plan (RMP) for the Hawksnest portion of the Nickerson Complex
administered by the Commonwealth's Dept. of Conservation & Recreation (DCR).
We appreciate the time and energy invested by DCR in the RMP process with its goal of
protecting the Commonwealth's natural resources.

The nonprofit Harwich Conservation Trust (HCT) is the local land trust in Harwich and has helped to preserved more than 450 acres since HCT's founding in 1988. HCT is familiar with the important natural resource values associated with the state's Hawksnest area holdings as well as with adjacent conservation lands administered by HCT and the Town of Harwich Conservation Commission.

We ask DCR to consider including RMP language that maximizes protection of the following resources in the state's Hawksnest area of Harwich because:

- The Hawksnest area is within the Zone 2 of Contribution to multiple municipal wells that serve thousands of households across town;
- The Hawksnest area contains occurrences of several state-listed species as
 determined by the MA Natural Heritage & Endangered Species Program
 (NHESP). At HCT's request, NHESP recently reviewed rare species
 occurrences and sensitive habitat types associated with lands owned by HCT
 that are adjacent or proximate to the state's Hawksnest area. A copy of this
 letter dated Dec. 27, 2013 is available to DCR upon request and is also
 available to DCR at NHESP;
- The Hawksnest area contains NHESP BioMap 2 Core Habitat and supporting habitats;

- 4. The Hawksnest area contains NHESP Priority & Estimated Habitat;
- The Hawksnest area contains sensitive coastal plain pond shore habitat including Black Pond, Olivers Pond and Hawksnest Pond, therefore this uncommon habitat type and associated ponds should be protected;
- The Hawksnest area is within the Town of Harwich Six Ponds Special Zoning District, further underscoring the importance of protecting the surface and underground water quality of the area.

In addition, to advance the protection of the natural resources described above, we ask DCR to consider a position of no logging within the Hawksnest area and limiting use to public passive recreation.

If you have any questions, I can be reached at 508-432-3997 or by email: het@cape.com. Thank you for your time and consideration of these comments.

Michael Wach

Michael W. Lach Executive Director From: Heidi Ricci [mailto:hricci@massaudubon.org]

Sent: Friday, January 10, 2014 4:40 PM

To: Updates, DCR (DCR)

Cc: Silva, Jason (DCR); Orfant, Joe (DCR)

Subject: Nickerson Complex RMP

Attached for your consideration are Mass Audubon's comments regarding management planning for the Nickerson Complex of DCR properties on Cape Cod and the Islands.

Thank you

Heidi

E. Heidi Ricci

Senior Policy Analyst Mass Audubon 208 South Great Road Lincoln, MA 01773 781-259-2172

hricci@massaudubon.org

Shoping the Future of Your Community Program - www.massaudubon.org/shapingthefuture

Visit www.massaudubon.org to learn more about our conservation, education, and advocacy work.





208 South Great Road + Lincoln, Massachusetts 01773 tal 781-750-7172 + amail https://ilmassacutubon.org

January 10, 2014

Jack Murray, Commissioner
Department of Conservation and Recreation
251 Causeway Street, Suite 900
Boston, MA 02114

Via Email: DCR Updates instate ma us

Re: Nickerson Complex Resource Management Plan (RMP)

Dear Commissioner Murray:

On behalf of Mass Andobon, I submit the following comments in relation to drafting of a Resource Management Plan (RMP) for the Department of Conservation and Recreation's properties on Cape Cod and the Islands. Mass Audubon supports the development of RMPs based on unit complexes of properties located in the same geographic region and managed as a unit, provided those RMPs address the property-specific resources, trails, and management needs.

RMP Title: We recommend that the title for this RMP reflect the full geographic scope of the RMP, i.e. "Cope Cod and Islands RMP" or something similar. We understand that Nickerson is the staffing unit that will coordinate management of the other properties in the complex. However, the title of the document should reflect the full geographic scope so that it is easily understandable to the public what areas this RMP encompasses.

Resource Protection and Management Challenges: The properties on Cape Cod and the Islands include important and sensitive natural resources including habitat for many rare species including birds, reptiles, amphibians, butterflies and moths, dragonflies, beetles, and plants as well as rare natural communities and high quality examples of more common natural habitats. These properties are also heavily utilized for recreation, particularly during the summer months. It is important that the RMP recognize and provide for protection of rare species as well as more common natural habitats that may be damaged by inappropriate use, as well as protection of fresh and salt water quality. The RMP should also recognize the impacts of climate change on both coastal and inland properties and should include appropriate plans for adaptation to anticipated impacts such as sea level rise, increasing storm intensities, and more frequent droughts.

Mass Audubon works cooperatively with DCR to monitor and protect rare coastal waterbirds including Piping Plovers that breed on several DCR beaches. We annually provide recommendations to DCR regarding refinements to the monitoring and management programs and look forward to continuing these cooperative efforts to protect rare and endangered birds.

DCR's staffing and budgetary shortages create significant challenges for providing a safe and enjoyable recreational experience for the public at all of its sites while protecting myriad and often sensitive natural

and cultural resources. This challenge is particularly acute at unstaffed locations, but is an issue throughout the entire DCR park system. It is important that the RMP adequately document and acknowledge these problems, and prioritize action recommendations to address the most serious issues. Commonly encountered problems include: off-leash dogs which may disturb or harm ground- or beach nesting birds, illegal or unauthorized uses such as party spots, ATVs, dumping and litter. Hawksnest State Park in Harwich is one property on the Cape where it has been brought to our attention by staff and members that all of these problems are ongoing, but we also know that these issues exist at many other locations.

The RMP should clearly identify (with maps) trails that are open to the public and the associated allowed uses. Unauthorized trails that pass through environmentally sensitive areas should be prioritized for closure. Unpaved roads or paths that facilitate access by vehicles or ATVs to unsupervised locations should be gated. Every site should have signage that identifies the property as DCR property, provides basic rules and regulations, and DCR contact information.

Mass Audubon will continue to advocate for an adequate budget for DCR to manage its properties and ensure proper stewardship. RMPs play a key role in documenting munet needs as well as prioritizing allocation of limited agency resources.

Thank you for the opportunity to comment.

2. Hid Rico

Sincerety.

E. Hesdi Ricci

Jason Silva, Director of Policy, DCR.
 Joe Orfant, Bureau of Planning and Resource Protection.

Mass Andubon works to protect the nature of Massachusetts for people and wildlife. Together with more than 100,000 members, we care for 35,000 acres of conservation land, provide school, camp, and other educational programs for 225,000 children and adults annually, and advocate for sound environmental policies at local, state, and federal levels. Founded in 1896 by two inspirational women who were committed to the protection of birds, Mass Andubon is now one of the largest and most prominent conservation organizations in New England. Today we are respected for our sound science, successful advocacy, and innovative approaches to connecting people and nature. Each year, our statewide network of wildlife sanctuaries welcomes nearly half a million visitors of all ages, abilities, and backgrounds and serves as the base for our work. To support these important efforts, call 800-AUDUBON (800-283-8260) or visit www.massaudubon.org.

Protecting the Nature of Massachusetts

From: John99 [mailto:jwitt99@qmail.com] Sent: Monday, January 13, 2014 3:43 PM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP

My name is John Wittmann and I live next to Hawksnest State Park. I would like to make some comments from myself and based on some neighbors who have not made their own public comments regarding the Hawksnest section of the RMP.

Hawksnest is remarkable in how untouched it has remained over the years. The people I know who use the park legally make comments like * it is my place of serenity", "it is so peaceful", "I don't want to see it change."

My biggest concern for the area may be things you can do nothing about.

- There is erosion near one of the pond entrances which threatens to dump contaminates into the pond.
- There are illegal fires at both entrances to the pond. This could lead to forest fires or at the least, leaching of fire polutants into the pond since the fires are near the erosion spots.
- There is illegal ATV use on some of the trails in the park which ends up scaring people who are trying to have a nice low impact stroll the park.
- 4) There are people who leave human waste (urine and defecation) near the picnic areas. Besides just the grossness of the idea, this also could drain into the pond.
- 5) There are illegal after dark parties at the two entrance areas of the pond. In theory, the park is closed but people go anyways, even after midnight. This leads to trash not being taken out, fires, and basic misuse.

It seems you could suggest some short term, low cost solutions to some of these issues.

- A) Put up a road barrier that could be closed at night. Even if it was not locked each night, it could help decrease the use. Maybe the locking could be done with the help of neighbors or local groups that have an interest in the park.
- B) Some management of the parking areas so cars do not exacerbate the erosion issue. Maybe a parking lot of some type that effectively closes off the current parking areas. (Little more removed from the pond)
- C) Maybe a port-a-potty and trash bins in the summer so picnickers have some where to go besides the ground or in the pond.
- Some sort of posting of State Park rules so people have no excuse that they "did not know" particularly regarding fires.

In the long run, it seems you could suggest continued purchases of other land in the area to help preserve the natural resources of Hawksnest. I know you can not buy the land, but maybe having something in the plan suggesting the expansion would help other organizations or town offices find grant money to help with purchases.

Thanks for allowing public input. I look forward to seeing the draft plan this spring.

Regards - John Wittmann

From: Suzanne Ryan [mailto:suzeryan01@qmail.com]

Sent: Tuesday, January 14, 2014 5:09 PM

To: Updates, DCR (DCR)

Subject: Nickerson Complex RMP

To Whom It May Concern

I'm writing on behalf of Friends of Hawksnest, a group of volunteers who have formed to conserve the natural and historic resources of Hawksnest State Park. As a collective voice of the community, we endorse keeping the land undeveloped, while maintaining trails, woods and ponds for sustainable recreation.

Below are some issues and suggestions that, based on our own observations, and those of our neighbors, we believe need to be addressed in maintaining the integrity of Hawksnest.

- Illegal dumping--there have reports of all kinds of dumping, including pianos and refrigerators.
- Illegal campfires and night time parties--in one instance, half burnt sneakers were observed. Not only is this unsightly, but run-off could end up in ponds.
- Erosion--there is a deep hole at Hawksnest Pond created by vehicles. If it gets any worse, run off can threaten the pristine nature of the pond. Hawsknest Pond is one of the few remaining pristine ponds in the nation.
- Illegal ATVs--these cause erosion issues on the trails, where vegetation roots are badly exposed. In addition, they often come up fast on hikers and horse riders and frighten people and animals.
- Because there are no toilets for swimmers, there have been reports of urine and defecation at picnic areas. This poses a health problem as well as a run-off risk.

What we'd like to see happen:

- a. Post signage that clearly states park rules, such as fines for illegal dumping, campfires etc
- b. Put up a barrier that makes it difficult, if not impossible, to get into the park at night.
- c. Designate a clearcut, limited parking area that does not pose a threat to the ponds. Perhaps strategically place picnic tables to discourage parking in certain areas near the water. Another way to restrict parking is to place large rocks to block passage to compromised areas (such as the deepening hole at Hawksnest Pond).
- d Provide port-a-potties and trash cans during the swimming season. Doggie bag dispensers would be helpful year round.
- e. Organize a volunteer corp to regularly pick up litter (perhaps Friends of Hawksnest can work with you on that)
- f. Repair and prevent further erosion by filling puddles and putting down siltbags (again, Friends of Hawksnest can work with you on that).

g. Maintainance of trails and improved trail signs.

h. In addition to the wildlife aspect of the park, there is also cultural value.

The land contains abandoned farmlands, old Indian trails and an old cemetery. We believe these need maintenance and protection as well.

Thank you for the opportunity to contribute our thoughts. We would like to be of help to you in our small humble way. We're most interested in seeing how the RMP develops.

best regards Suzanne Ryan Friends of Hawksnest From: Elizabeth Dubuque [mailto:e.dubuque@verizon.net]

Sent: Wednesday, January 15, 2014 10:08 AM

To: 'Suzanne Ryan' Cc: Updates, DCR (DCR)

Subject: RE: Nickerson Complex RMP

Hi Suzanne,

Thanks for your letter to the State but I would like you to rethink the suggestion of trash cans, porto potties, etc.

My experience with trash cans down there is people use them instead of carrying out their trash. Then they get over flowing and animals spread everything.

In order to put trash cans and porto potties down by the pond the road will need to be improved. If that happens then the masses will come.

I suggested it before and I'll say it again. Leave well enough alone. Let's create a committee to go down there once a week in the summer and do a cleaning. The Town and State do a very good job of removing large items. It just takes a phone call.

As for rocks installed by the pond so people can't drive into the hole / low spot - that has been discussed before. The state claims there is no money but that was several years ago. Maybe there are a few bucks that can be thrown at that.

If the goal is to preserve the park, doing less is more. Just my observations having lived adjacent to it for many years.

As for dirt bikes, I have some signs that I occasionally tack into trees as high as I can. There are several out there that either I or David Thomson hung up. Not much one can do to stop the activity but posting signs I do think helps. It also alerts walkers, bikers and horse back riders that dirt bikes are not allowed. That way they know they are in the right if they are seen. It may also deter the law abiding machine owners.

Thanks for what you are doing but please consider my above suggestions.

Liz

From: Suzanne Ryan [mailto:suzeryan01@gmail.com]

Sent: Tuesday, January 14, 2014 5:09 PM

To: DCR.Updates@state.ma.us Subject: Nickerson Complex RMP

To Whom It May Concern

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best regards Suzanne Ryan Friends of Hawksnest