

2023 ResilientMass Plan

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2023 ResilientMass Plan: Overview and Next Steps

- Background and context
- 2023 ResilientMass Plan
 - 2022 MA Climate Assessment Top Impacts
 - Vulnerability and Risk Assessment
 - Action Strategy
- Implementation Next Steps
- Q&A





EXECUTIVE ORDER 569

Institutes a comprehensive approach to GHG emissions reduction and climate change adaptation

ENVIRONMENTAL BOND

Allocates \$2.4 billion with climate resiliency focus, and codifies E.O. 569, including MVP Program

AN ACT CREATING A NEXT GENERATION ROADMAP FOR MA CLIMATE POLICY

Sets decarbonization goals statewide and for specific sectors, and creates Environmental Justice Council

EXECUTIVE ORDER 604

Establishes role of Climate Chief, and Office of Climate Innovation and Resilience

2018

2021





Benefits of Hazard **Mitigation** Planning and Climate **Adaptation** Plans



- **Limits** damage, disruption, and loss
- Reduces risk
- Increases ability to bounce back after disasters
- **Provides** a shared understanding
- Helps obtain funding

HMA Funding History ~ \$309M since 2010

Why do we need a state hazard mitigation and climate adaptation plan?



Total FEMA Funding Appropriated (since 2010) \$308.855.51

- Federal mandate to maintain eligibility for FEMA Hazard Mitigation Assistance (HMA)
- Plan must be **updated** every 5 years

What is the 2023 Resilient Mass Plan?

Read the full plan at resilient.mass.gov

- Federally mandated update to the 2018 State Hazard Mitigation and Climate Adaptation Plan (SHMCAP)
 - Identifies collaborative strategies and specific actions to increase resilience to climate change across the Commonwealth in accordance with <u>Executive Order 569 -</u> <u>Establishing an Integrated Climate</u> <u>Change Strategy for the</u> <u>Commonwealth</u>.
- Prioritizes projects that reduce risks from the priority impacts and highconsequence vulnerabilities across Massachusetts.
- Establishes 142 cross-government and state agency actions to address the impacts the Commonwealth faces due to climate change





ResilientMass Plan

EXECUTIVE SUMMARY | September 2023





ResilientMass Plan

2023 MASSACHUSETTS STATE HAZARD MITIGATION AND CLIMATE ADAPTATION PLAN



Defining statewide climate impacts and priorities: 2022 MA Climate Change Assessment

The 2022 MA Climate Change Assessment assigns **urgency rankings** to priority climate impacts across **five sectors** and **seven regions.**







Urgent Climate Impacts by Sector



Health and Cognitive Effects from Extreme Heat, including premature death and learning loss in children.

Health Effects from Degraded Air Quality, including childhood asthma cases and premature death due to the climate impact on particulate matter and ozone air quality.

Emergency Service Response Delays and Evacuation Disruptions from extreme storms, leading to injuries, loss of life, and urgent need for health, safety, and traffic first

Loss of life or injury due to highvulnerability dams, hurricanes, wildfires, extreme flooding, or extreme temperatures.

responders.

Disproportionate impacts on unhoused populations from extreme temperatures or extreme flooding.



INFRASTRUCTURE

Damage to Inland Buildings from heavy rainfall and overwhelmed drainage systems.

Damage to Electric Transmission and Utility Distribution Infrastructure associated with heat stress and extreme events.

Damage to Rails and Loss of Rail/Transit Service, including flooding and track buckling during high heat events.

Damage or loss of unreinforced masonry buildings due to earthquakes.

Damage to infrastructure, utilities, and buildings in liquefaction zones due to earthquakes.

Damage or loss to homes and critical facilities in the wildland urban interface.



Freshwater Ecosystem Degradation due to warming waters, drought, and increased runoff.

Marine Ecosystem Degradation because of warming, particularly in the Gulf of Maine, and ocean acidification.

Coastal Wetland Degradation from sea level rise and storm surge.

Forest Health Degradation from warming temperatures, changing precipitation, increasing wildfire frequency, and increasing pest occurrence.

Loss of biodiversity, habitats, and native species due to climate change impacts.



GOVERNANCE

Reduction in State and Municipal Revenues, including a reduced property tax base due to coastal and inland flood risk.

Increase in Costs of Responding to Climate Migration, including planning for abrupt changes in local populations.

Increase in Demand for State and Municipal Government Services, including emergency response, food assistance, and state-sponsored health care.

Inability to carry out mission and services due to damage, disruption, or loss of state assets and services.



ECONOMY

Reduced Ability to Work, particularly for outdoor workers during extreme heat, as well as commute delays due to damaged infrastructure.

Decrease in Marine Fisheries and Aquaculture Productivity from changing ocean temperatures and acidification, which leads to decreased catch and revenues and impacts on related industries.

Reduction in the Availability of Affordably Priced Housing from direct damage (e.g. flooding) and the scarcity caused by increased demand.

Damage, disruption, or loss of coastal infrastructure such as seaports, airports, and maritime industries.



Climate Projections and Impacts in Massachusetts



where wind speeds can reach 110+ miles per hour



frequent and increasingly severe weather.

Lightning was responsible for \$20.4 million in damage in Massachusetts between 2002 and 2022.5





Risk and Vulnerability Assessment

- Hazards included (draws from Climate Assessment vs new analysis):
 - Inland flooding
 - Dam overtopping
 - Drought
 - Coastal flooding and storm surge
 - Coastal erosion
 - Average and extreme temperatures
 - Wildfires
 - Invasive species
 - Hurricanes/tropical storms
 - Winter storms/Nor'easters
 - Groundwater rise
 - Tsunami
 - Landslides
 - Tornados
 - Other Severe Weather
 - Earthquake

• Concepts covered for each hazard:

- Location: geospatial reach
- Likelihood: of occurrence. considering changing climate
- Magnitude of Consequence: of impact and ability to respond
- Qualitative: adaptive capacity and disproportionate impacts
- Vulnerability by sector

- Example hazard: Average/Extreme **Temperatures**
 - Occurrences and Frequency
 - 2010-2022 had 7 of 10 warmest summers on record; 2 hottest summers on record are 2020 and 2022
 - Certainty in increase in high, low, average temperatures, and humidity
 - 2050 summer temps like MD; 2090 like GA
 - Vulnerability by sector
 - Human: Health effects from extreme heat and degraded air quality
 - Governance: Increase in demand for services; adaptation coordination
 - Infrastructure: Damage to rails and loss of rail service; Damage to electric transmission and distribution infrastructure
 - Natural Environment: Freshwater and marine ecosystem degradation; Forest health degradation
 - *Economy*: Reduced ability to work



60

40

20

1980

2000

2040

2060

2100

2080



State Capability and Adaptive Capacity Analysis

- Inventory and evaluation of the Commonwealth's existing capabilities and key challenges for agencies to implement hazard mitigation and climate adaptation actions:
 - 81 agency survey responses (11 no responses) that identified 182 existing capabilities to reducing hazard risk and vulnerability
 - E.g. regulatory jurisdiction; coastal management programs, energy resilience initiatives; data; planning
 - and 90 new capabilities since the 2018 update, including:
 - New coordinating structures: RMAT launch, DOER LBE
 - New data and tools: Development of Climate Assessment, Drought Management Plan, and RMAT Resilience Tool
 - New funding sources: SHMCAP Implementation Funding, MVP expansion

• Key opportunities to address challenges raised include:

- Staff capacity and subject matter expertise
- Authority and bureaucracy
 - Data access and consistent use, filling gaps
 - Resilience standards and capital planning evaluation
- Increased funding and metrics
- Consistent collection and use of data
- Increased inter-agency coordination and local capabilities

How Agencies Address Hazard Mitigation and Climate Adaptation in Existing Efforts



Capacity and Capability Challenges and Constraints

| Dasculonisu | ivey hesponses | | | | | |
|----------------------------------|--|--|--|--|--|--|
| | Challenges | | | | | |
| More Constrained Resources | Funding United operating budget, capital budget, grant and bond funding, project funding (e.g., for habitat management, resiliency improvements). | | | | | |
| | Staff Staffing shortages, multiple responsibilities (no dedicated staff), limited capacity and resources, non-competitive job postings, inability to maintain existing staff, cumbersome HR hiring process. | | | | | |
| | Expertise and Skills United skills in information technology, climate adaptation, resilience assessments, LIDAR analysis, disaster recovery planning, marine fisheries and aquaculture. | | | | | |
| | Data and Information Lack data on modeling (e.g., flood, rainfall, climate change, emergency), climate science and resilience, surveys, master planning, vulnerability assessments, budgets/grants, GIS, climate communications, asset management, risk analyses. | | | | | |
| Less | Infrastructure and Hardware (e.g., equipment, backup generators, cloud capabilities) | | | | | |
| Constrained Resources | Authority (e.g., policy, laws, programs) | | | | | |

Agency Action Strategy: Bridging Hazards, Impacts, and Actions

Governance Sector: Urgent Impact #1

Reduction in State and Municipal Revenues

State and municipal revenue streams impacted through property tax loss following structure damage of any type, from any hazard, and income and sales tax losses associated with business interruptions or effects on industrial activities.

| Major Level of Consequence | Disproportionate Exposure | Moderate Adaptation Gap |
|---|---|--|
| Massachusetts municipalities could experience \$104 million in lost revenues from a 3 ft sea level rise (1.4 percent of current property taxes in 89 coastal municipalities). | Lost property tax value from coastal structures is the largest category of expected impact, and could disproportionally impact municipalities with higher proportions of population in ELblock groups | Adaptation actions focused on reducing property damage (particularly from coastal flooding) will help to mitigate this impact. |

ACTION 1a: Acquisition/Buyout program study

MEMA will hire a vendor to study other successful state buyout programs such as NJ, OH and districts in NC as well as Florida's Wind Mitigation Program to understand best practices, gaps and opportunities of improvement. The study will result in a set of recommendations that best suits Massachusetts government structure to help us identify properties and create a program that best supports coastal and riverine cities and towns making it easier for them to obtain funding. Acquisition/Buyout programs are one method of property acquisitions in which private lands are purchased, existing structures demolished, and the land maintained in an undeveloped state for public use in perpetuity. Acquisition of a property in a floodway is intended to reduce the risk of future flooding for the property and/or those adjacent. A voluntary property acquisition/buyout program can enable homeowners to leave high-risk areas. This can be an especially important option for EJ and other priority populations who may not have the financial means to move or to repair/rebuild after floods.

ResilientMass Plan Lead(s) & Hazard(s) Scale Addressed Partner(s) Statewide, Local, Lead: MEMA All hazards Site-Specific Partners: DCR. State Floodplain Manager, local communities Goal(s) Addressed Timeframe 1, 2, 3, 4, and 6 Less than 3 years

Identification of

impact and magnitude

in MA Climate Change

Assessment

State agency actions in

ResilientMass Plan

2023 MASSACHUSETTS STATE HAZARD MITIGATION AND CLIMATE ADAPTATION PLAN



https://resilient.mass.gov

ResilientMass Plan Agency Actions - Example actions focused on flooding



Develop a coastal resilience strategy Leads: EEA and CZM; Timeframe: 5+ years

Launch acquisition/buyout program study Lead: MEMA; Timeframe: Less than 3 years

Enhance consideration of resilience in the building code Leads: EEA and EOED; Timeframe: 5+ years

Floodplain regulatory and coordination framework Lead: EEA; Timeframe: 5+ years *Actions can address multiple risks

ResilientMass Plan Agency Actions - Example actions, continued

Extreme storms

- MBTA design standards update with new standards that include climate resilience considerations for all MBTA new construction and retrofits. (Lead: MBTA; Timeframe: Less than 3 years)
- Statewide emergency management training needs assessment to ensure emergency
 preparedness of state public safety officials to natural hazards, especially climate changeexacerbated hazards. (Lead: MEMA; Timeframe: Less than 3 years)

High heat

- Develop and implement a new Heat Flag system in alignment with NOAA's Heat Advisory Criteria for New England, to identify days of extreme heat and alert people to risks, particularly children and the elderly. Lead: HHS; Partners: LWD, DPH, MEMA; Timeframe: 5+ years)
- Identify and assess opportunities to promote cooling in residential buildings and mitigate extreme-heat risks to renters and remote workers. (Lead: EOED; Partners: HHS, HLC, LWD; Timeframe: Less than 3 years)
- Expand DCR's Greening the Gateway Cities program into additional EJ communities and increase tree-planting efforts across low-canopy-cover EJ neighborhoods to mitigate heat island effects, combat adverse effects of climate change, reduce energy costs, absorb and filter pollutants, and decrease water runoff. (Lead: DCR; Partners: Municipalities; Timeframe: 3-5 years)

Flooding from precipitation

- Enhance consideration of resilience in the building code with key partners; integrating above-code flood standards into the statewide building code could enable municipalities to voluntarily adopt more resilient standards for construction in their communities. (Leads: EEA and EOED; Partners: DCR, OPSI, DOER; Timeframe: 5+ years)
- Farm Climate Resiliency Program expansion will support farmers and the state agricultural system with grants including free "climate audits" for risk reduction, as well as support for climate-smart measures. (Lead: MDAR; Timeframe: Less than 3 years)
- Protect 30 percent of land and ocean by 2030 (to align with the global 30x30 goal), implementing EEA's Resilient Lands Initiative, incorporating the Healthy Soils Action Plan, and taking a statewide approach to increase resilience and provide carbon sinks for GHG mitigation. (Lead: EEA and DCR, Partners: DMR, DER, DMF, DFG, MDAR; Timeframe: 5+ years)

ResilientMass Plan Action Tracker

State agencies identified over 100 initial priority actions to increase resilience and reduce the Commonwealth's risks and vulnerabilities related to natural hazards and projected climate changes. This tracker is maintained by the inter-agency ResilientMass Action Team (RMAT) and contains a list of actions identified through the 2023 ResilientMass planning process. All actions address at least one of the primary statewide climate change impacts identified in the 2022 Massachusetts Climate Change Assessment. This tracker will be updated periodically to reflect progress in implementing these actions.

| Search | Clear All 🖬 | All Viewing 142 of 142 Actions | | | | |
|--------------------------|-------------|--|--|--|--|--|
| | | Acquisition/Buy-out Program Study | | | | |
| Apply filters | | Executive Office: EOPSS Lead Agency: MEMA | | | | |
| Executive Office | | | | | | |
| Lead Agency | | Category Assessment, research, and mapping Assessment, research, and mapping Assessment, research, and mapping | | | | |
| Priority | | | | | | |
| Actions By Sector | | Address impacts of flooding to infrastructure, natural resources and groundwater through | | | | |
| Status | | better understanding of climate change drivers Executive Office: Event Agencies: Executive Office: Event Agencies: | | | | |
| Completion | | | | | | |
| Category | | Category Assessment, research, and mapping Assessment, research, and mapping Assessment In Development Employed Completion 3-5 years | | | | |
| Scale | | | | | | |
| Cross-Government Actions | | Address the risk of extreme heat to building occupants | | | | |
| | | Executive Office: A&F Lead Agency: DCAMM | | | | |
| | | Category Capital planning Status In Progress Completion Greater than 5 years | | | | |

A Living Plan



Applying the Findings: Tools and Data

- Regional findings sample slide decks and social media content: <u>bit.ly/2022maclimate</u>
 - Summary slides and materials to help partners and organizations share findings in their own networks
- ResilientMA.mass.gov Maps and Data

<u>Center</u>: Ongoing and growing resource for Massachusetts-specific best available climate information for users

- Local and regional planning
- Funding applications and resource prioritization
- Communication and advocacy tools





ResilientMass Climate Change Projections Dashboard

service climate projections for MA. Led by the Executive Office of Energy and Environmental Affairs (EEA) in partnership with ComeII University. U.S. Geological Survey and Tufts University, the Massachusetts Clir has developed new climate change projections for the Commonwealth. Select a watershed basin, target future decade and desired season to see temperature and precipitation projections. Click on the stacket 21/DF Stes' and select the "Precipitation Frequency Table" to view projections of extreme precipitation for various future design storms.



Applying the Data: Climate Resilience Design Standards Tool

An interactive web-based tool that automates the Commonwealth's available climate change data and provides a preliminary climate exposure screening and planning recommendations for projects



This is the beta version of the Climate Resilience Design Standards Tool. Log in or register below to pilot the tool. Please submit feedback to support our piloting and improvements process by using this form. LOG-IN / REGISTER > State Users Log-in > **Preliminary Climate Exposure Score** The purpose of the Exposure Score output is to provide a preliminary assessment of whether the overall project site and subsequent assets are exposed to impacts of natural hazard events and/or future impacts of climate change. For each climate parameter, the Tool will calculate one of the following exposure ratings: Not Exposed, Low Exposure, Moderate Exposure, or High Exposure. Click on the question mark to identify why your project location is receiving the exposure rating. Sea Level Rise/Storm Surge Extreme Precipitation - Urban Flooding High **Extreme Precipitation - Riverine Flooding** Extreme Heat

Climate Resilience Design Standards Tool

https://resilient.mass.gov/rmat_home/designstandards/

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Implementing ResilientMass: MVP 2.0

For MVP communities at the 5-year mark, MVP Planning 2.0 will build on the work done to date, and will support communities with new processes, tools, and resources for inclusive and actionable climate resilience planning.



Implementing ResilientMass: Coastal Resilience

- CZM developing a coastal resilience strategy in partnership with coastal municipalities & other coastal stakeholders to guide state & local coastal resilience policy & management actions
 - Develop vision, goals and metrics for a resilient coast
 - Delineate "coastal resilience districts"
 - Identify climate resilient development standards & best practices for coastal adaptation
 - Develop recommendations for management of vulnerable areas at state & local levels
- MA Coast Flood Risk Model data available for download and on CZM and Resilient.mass.gov viewers
 - Recorded training series accessible at "MassEEA" YouTube channel







- Serve as an authoritative resource, and provide subject matter experts on statewide climate data and models, and support consistent application across agencies.
- Convene the academic climate science community and identify opportunities to partner with universities on climate science needs and next steps.

climatescience@mass.gov

| EEA Office of Climate Science Workplan | | | | | | | | | | | |
|--|-----------|---|---------------------------------|--|---------------------------------|----------------------------|--|--|--|--|--|
| July 2023 | +3 months | +6 months | +1 ye; | ar | | +2 years | | | | | |
| | | Build relation coordinate with stakeh | onship and efforts olders | | | | | | | | |
| | | | | Review and publish guidar on climate information Convene science advisory and commission research | ice panel | | | | | | |
| | | | | | Conduct assistan outreacl | technical ice and n | | | | | |
| | | | | | Assemb the Clim report | le State of ate Science | | | | | |









Thank you!

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