

**Utilization of  
Community Corrections Centers  
Statistical Report, FY 2006**



**The Commonwealth of Massachusetts Trial Court  
Office of Community Corrections**

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**January 2007**



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## **Executive Summary**

This report was prepared to present summary data on the utilization of community corrections centers in Massachusetts:

- During FY 2006, 22 community corrections centers operated under the oversight of OCC throughout Massachusetts;
- On average, 1,051 offenders were participating in the programs at the community corrections centers;
- All community corrections center program participants were under the supervision of a criminal justice agency:
  - 76.3% were supervised by probation;
  - 20.4% were supervised by a sheriffs department or DYS; and
  - 3.3% were supervised by the Parole Board.
- The community corrections centers facilitated intensive criminal justice supervision of participants at intermediate sanction Level III or Level IV:
  - 90.0% were Intermediate Sanction Level III; and,
  - 10.0% were Intermediate Sanction Level IV.
- Community corrections center program participants were both male and female:
  - 17.0% were female; and,
  - 83.0% were male.
- There were 12,617 community corrections referrals :
  - 68.0% were Intermediate Sanction Level II;
  - 26.0% were Intermediate Sanction Level III; and,
  - 6.0% were intermediate Sanction Level IV.
- There were 1,580 intermediate sanction level III and IV participant transitions:
  - 12.9% made a transition from Level IV to Level III;
  - 87.2% made a transition from Level III to Level II (standard supervision).

- There were 3,005 intermediate sanction level III and IV participant terminations from community corrections:
  - 15.2% of participants were terminated from Level IV;
  - 84.8% of participants were terminated from Level III.
  
- There were 15,681 referrals to the community service program. Among those referrals:
  - 81.7% were male;
  - 20.9% were female.
 And:
  - 93.5% were adults;
  - 9.1% were juveniles.
  
- There were 901 participants who took the GED examination in FY 2006:
  - 30.7% of those participants passed a portion of the exam;
  - 11.9% of those participants were awarded their GED; and
  - 57.2% of those participants did not pass the exam.
  
- There were 1,250 participants placed in jobs in FY 2006
  - 13.2% of those participants received placement into part time jobs;
  - 86.7% of those participants received placement into full time jobs.
  
- There were 1,304 participants placed in aftercare in FY 2006.
  
- There were 140,198 specimens screened for illicit drugs in FY 2006:
  - 83.0% reported negative results;
  - 17.0% reported positive results.





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## OFFICE OF COMMUNITY CORRECTIONS

### UTILIZATION OF COMMUNITY CORRECTIONS CENTERS STATISTICAL REPORT, FY 2006

#### INTRODUCTION

The Office of Community Corrections (OCC) is authorized by Massachusetts General Law Chapter 211F. The mission of OCC is the establishment of intermediate sanctions programs which offer a continuum of sanctions and services for probation, sheriffs, parole, the Department of Youth Services (DYS), and the Department of Correction (DOC). These intermediate sanctions are delivered at community corrections centers across the state.

Community corrections centers are community based, intensive supervision sites, which deliver bundled **sanctions** and **services**, including treatment and education, to high risk offenders via Intermediate Sanction Levels.

Among the **sanctions** delivered at community corrections centers are:

- electronic monitoring
- community service
- drug & alcohol testing
- day reporting

Among the **services** provided at community corrections centers are:

- substance abuse treatment
- GED/ABE/ESL or comparable educational component
- communicable disease prevention education

- job readiness training and placement
- referral to Department of Public Health or Department of Mental Health service providers
- women's services

Community corrections centers are designed to provide a targeted criminal justice response to a specific group of offenders. Those offenders meet that response at the Community Corrections Center by assignment to an Intermediate Sanction Level. Intermediate Sanction Levels III and IV are intended for those offenders who possess a serious criminal history and are chronic substance abusers. In addition, this group may be underemployed or unemployed. Finally, Intermediate Sanction Levels III and IV are reserved for those offenders who hold a strong potential for eventual incarceration or who have served a term of incarceration and are returning to the community.

Intermediate Sanction Levels are adopted from the Massachusetts Sentencing Commission's Report to the General Court, April 10, 1996:

The commission . . . adopted the notion of a continuum of four levels of intermediate sanctions, based on the constraints on personal liberty associated with the sanction . . .

Figure 2 shows the sentencing guidelines grid proposed by the Massachusetts Sentencing Commission and the manner in which intermediate sanctions are integrated into the sentencing guidelines. The intermediate sanction levels represent the practical method by which a combination of sanctions and services are assigned to offenders. Community corrections centers are designed to provide for the intensive supervision of offenders, delivering a bundled program of sanctions and services to offenders at Intermediate Sanction Level III and Level IV. Community corrections centers also deliver sanctions to some offenders at Intermediate Sanctions Level II including community service and drug testing.

**Intermediate Sanction Level IV** is the most intense level of community based, criminal justice supervision. Sanctions and services required at this level of supervision represent a twenty-four hour restriction upon the liberty of the offender. Level IV participants are required to report to the community corrections center for four to six hours per day, six days per week. Additionally, offenders placed at Intermediate Sanction Level IV are monitored twenty-four hours per day via electronic device, required to submit to the highest category of random drug

and alcohol testing, and typically mandated to attend two four-hour community work service shifts per week.

**Intermediate Sanction Level III** is an intense level of community-based, criminal justice supervision. Sanctions and services required at this level of supervision represent a daily imposition upon the liberty of the offender. Level III participants are required to report to the community corrections center for one to four hours per day, three to five days per week. Offenders placed at Intermediate Sanction Level III may be monitored via electronic device. Level III also requires random drug and alcohol testing, and attendance at, at least one four-hour community service shift per week.

**Community Service.** The Community Service Program manages the implementation of community work service as an intermediate sanction for criminal justice agencies throughout the state. Offenders are referred to the Community Service Program as a condition of probation, parole, or pre-release and as a component of an intermediate sanction level at a community corrections center. The Community Service Program specifically addresses the purposes of sentencing by: ensuring public safety by providing closely monitored community work service; promoting respect for the law and the community through community restitution; and, providing opportunities for work skills training.

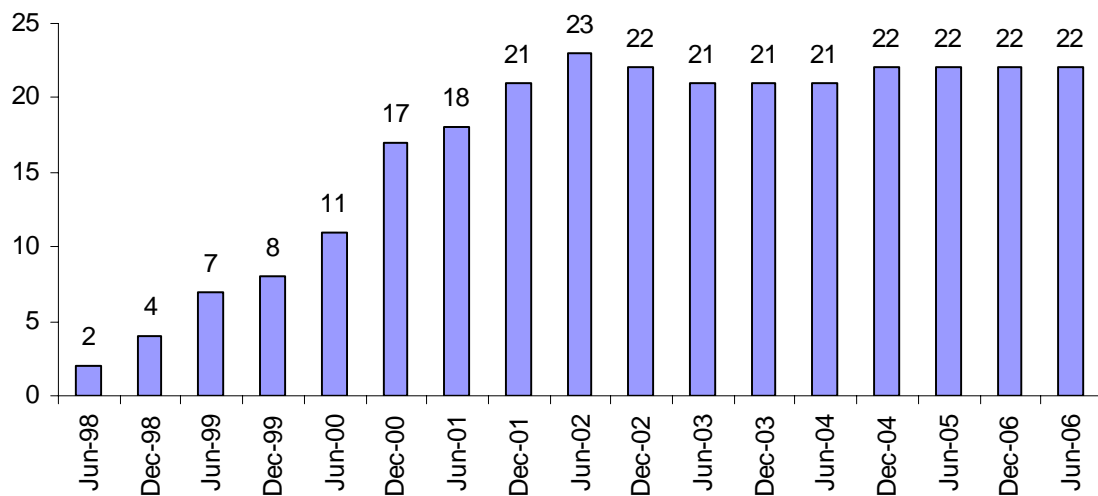
**Drug & Alcohol Testing.** Drug testing is among the graduated sanctions available at the community corrections centers. Offenders may be subject to drug testing at all intermediate sanction levels. Drug testing is used at Intermediate Sanction Level II (standard supervision) to detect substance abuse among offenders and target those offenders for the intensive supervision of Intermediate Sanction Level III or IV. The drug testing system is modeled after the American Probation and Parole Association's Drug Testing Guidelines and Practices for Adult Probation and Parole Agencies. Upon assignment to an intermediate sanction level, participants are assigned a drug testing color. The assigned color corresponds to the participant's risk level. Participants are required to call a toll free number daily in order to determine what color will be tested that day. When a participant's color is selected on a particular day, the participant is required to report for drug testing. Specimen collection is observed by staff.

Since the inception of the OCC in 1996, some 23 community corrections centers have been developed across the Commonwealth. Figure 1 shows the number of community corrections centers in operation over this period. A list of the

community corrections centers and their dates of operation can be found in the Appendix.

This report provides summary statistical data on the utilization of community corrections centers in FY 2006. It is intended to inform judges, probation and parole officers, correctional staff, policy makers, and most importantly, the public about the development of significant criminal justice policy and practices in Massachusetts.


**Figure 1. Number of Community Corrections Centers, 1998 to 2006**



**Figure 2. Sentencing Guidelines Grid**

Level	Illustrative Offense	Sentence Range				
9	Murder	Life	Life	Life	Life	Life
8	Rape of Child with Force Aggravated Rape Armed Burglary	96 - 144 Mos.	108 - 162 Mos.	120 - 180 Mos.	144 - 216 Mos.	204 - 306 Mos.
7	Armed Robbery (Gun) Rape Mayhem	60 - 90 Mos.	68 - 102 Mos.	84 - 126 Mos.	108 - 162 Mos.	160 - 240 Mos.
6	Manslaughter (Invol) Armed Robbery (No gun) A&B DW (Sign. injury)	40 - 60 Mos.	45 - 67 Mos.	50 - 75 Mos.	60 - 90 Mos.	80 - 120 Mos.
5	Unarmed Robbery Stalking (Viol. of Order) Unarmed Burglary Larceny (\$50,000+)	12 - 36 Mos. IS-IV IS-III IS-II	24 - 36 Mos. IS-IV IS-III IS-II	36 - 54 Mos.	48 - 72 Mos.	60 - 90 Mos.
4	Larceny From a Person A&B DW (Mod. injury) B&E (Dwelling) Larceny (\$10,000-\$50,000)	0 - 24 Mos. IS-IV IS-III IS-II	3 - 30 Mos. IS-IV IS-III IS-II	6 - 30 Mos. IS-IV IS-III IS-II	20 - 30 Mos.	24 - 36 Mos.
3	A&B DW (No/minor injury) B&E (Not dwelling) Larceny (\$250 to \$10,000)	0 - 12 Mos. IS-IV IS-III IS-II IS-I	0 - 15 Mos. IS-IV IS-III IS-II IS-I	0 - 18 Mos. IS-IV IS-III IS-II IS-I	0 - 24 Mos. IS-IV IS-III IS-II	6 - 24 Mos. IS-IV IS-III IS-II
2	Assault Larceny Under \$250	IS-III IS-II IS-I	0 - 6 Mos. IS-III IS-II IS-I	0 - 6 Mos. IS-III IS-II IS-I	0 - 9 Mos. IS-IV IS-III IS-II IS-I	0 - 12 Mos. IS-IV IS-III IS-II IS-I
1	Operate After Suspension Disorderly Conduct Vandalism	IS-II IS-I	IS-III IS-II IS-I	IS-III IS-II IS-I	0 - 3 Mos. IS-IV IS-III IS-II IS-I	0 - 6 Mos. IS-IV IS-III IS-II IS-I
	Criminal History Scale	A No/Minor Record	B Moderate Record	C Serious Record	D Violent or Repetitive	E Serious Violent

**Sentencing Zone**

	Incarceration Zone
	Discretionary Zone (Incarceration/Intermediate Sanctions)
	Intermediate Sanction Zone

**Intermediate Sanction Level**

IS-IV	24-Hour Restriction
IS-III	Daily Accountability
IS-II	Standard Supervision
IS-I	Financial Accountability

*The numbers in each cell represent the range from which the judge selects the maximum sentence (Not More Than); The minimum sentence (Not Less Than) is 2/3rds of the maximum sentence and constitutes the initial parole eligibility date.*

## METHOD

*Study Sample.* All community corrections centers operating during FY 2006 were included in the sample. A list of the community corrections centers and their dates of operation is contained in the Appendix. In the tables, each of the community corrections centers is referred to by the city or town in which it is located. Some of the centers specialize services for select groups of offenders. The following abbreviations have been adopted:

- CCC community corrections center (adult males and females)
- JRC juvenile resource center (juvenile males)
- WRC women's resource center (adult females)

For example Worcester CCC refers to the Worcester Community Corrections Center and Worcester WRC refers to the Worcester Women's Resource Center.

*Study Period.* The study period covers FY 2006, or July 1, 2005 through June 30, 2006.

*Data Collection.* Data collection was done from monthly utilization reports and community service log reports submitted by each community corrections center and the Community Service Program to the OCC.

**Monthly utilization reports** formed one basis of the data collection for this report. Several variables of data were collected. These included variables related to the population flow through the center, and those related to the status of participants within the center. For each category of data that was collected the data was separated by intermediate sanction level (II, III or IV), the gender of the offender, and the supervising agency (probation, parole, sheriff, DYS, or DOC). Data was generally reported in the form of numbers of offenders participating in the program at the end of each month in a particular category, or the number served during each month. The categories of data are as follows:

*New Participants.* The monthly utilization reports provided the number of new participants by intermediate sanction level, gender and supervising agency for the reporting period.

*Transitions.* The monthly utilization reports provided data regarding offender progression from one level of supervision to another. This category was called *transition*. This includes the movement of a participant

from Intermediate Sanction Level IV to Intermediate Sanction Level III, indicated as a Level IV transition or from Intermediate Sanction Level III to Intermediate Sanction Level II (standard supervision), indicated as Level III transition.

*Terminations.* The monthly utilization report also provided data regarding offender non-compliance that resulted in discharge from the community corrections center which was labeled *termination*. Such data was separated by level, gender and supervising agency and was further classified regarding the reason for offender termination. The reasons for termination from intermediate sanction level III and IV were codified on the form and included the following: warrant issued, violation of probation pending, incarcerated, returned to higher custody, sentence expired or paroled, placed in residential or inpatient treatment, transferred to another community corrections center, unable to continue due to medical issues. A separate set of codified termination reasons devised for intermediate sanction level II were the following: ninety days clean, excessive positive results or failure to report with no corrective action, violation of probation pending, returned to higher custody, transferred to another CCC or jurisdiction.

Community corrections centers also reported data corresponding to categories of program services or sanctions. These categories include GED, job placement, aftercare status, and drug testing.

*GED.* The monthly utilization reports provided the number of participants that took the GED examination, the number of participants that passed a portion of the examination, and the number of participants that passed the examination and received their GED.

*Job Placement.* The monthly utilization reports provided the number of participants that were placed in a part time job and the number of participants that were placed in a full time job.

*Aftercare.* The monthly utilization report provided the number of participants that made a successful transition to Intermediate Sanction Level II (standard supervision) and were placed in an aftercare program of low restriction or voluntary nature.

*Drug Testing.* The monthly utilization report provided the number of participants for which a negative drug test result was reported, the number of participants for which one or more positive results were reported on a particular specimen, and the number of participants that tested positive for a particular substance such as, cocaine, opiate, THC, etc.

**Community Service Logs** provided the second source of data collection and provided aggregate monthly information on the number of referrals to the program for each court site. Because community service is provided at court sites as well as community corrections center sites, these logs were maintained on a county level rather than a community corrections center level.

*Data Analysis.* The 12 monthly utilization reports for each center along with the community service logs formed the basis of the analysis. Some of the analysis displays aggregated data across all community corrections centers for each week. Other data analysis shows the average reported utilization by center across the entire study period. These averages did not include missing reports.

*Data Quality.* Monthly utilization reports were received from all of the community corrections centers for the entire study period.



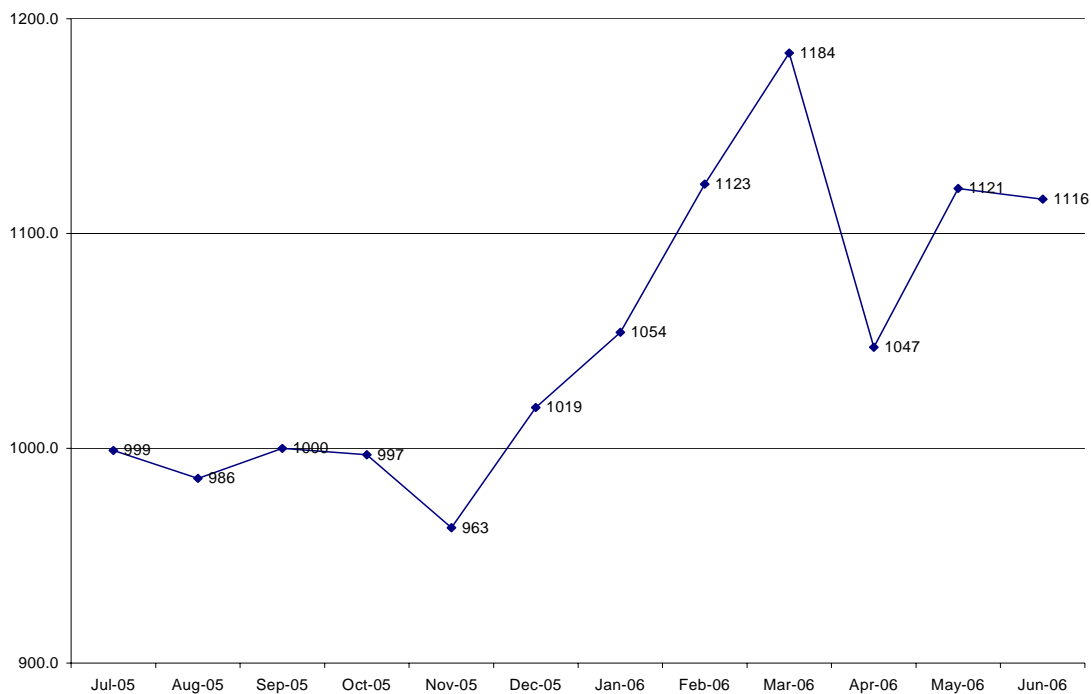
## FINDINGS

### TOTAL POPULATION

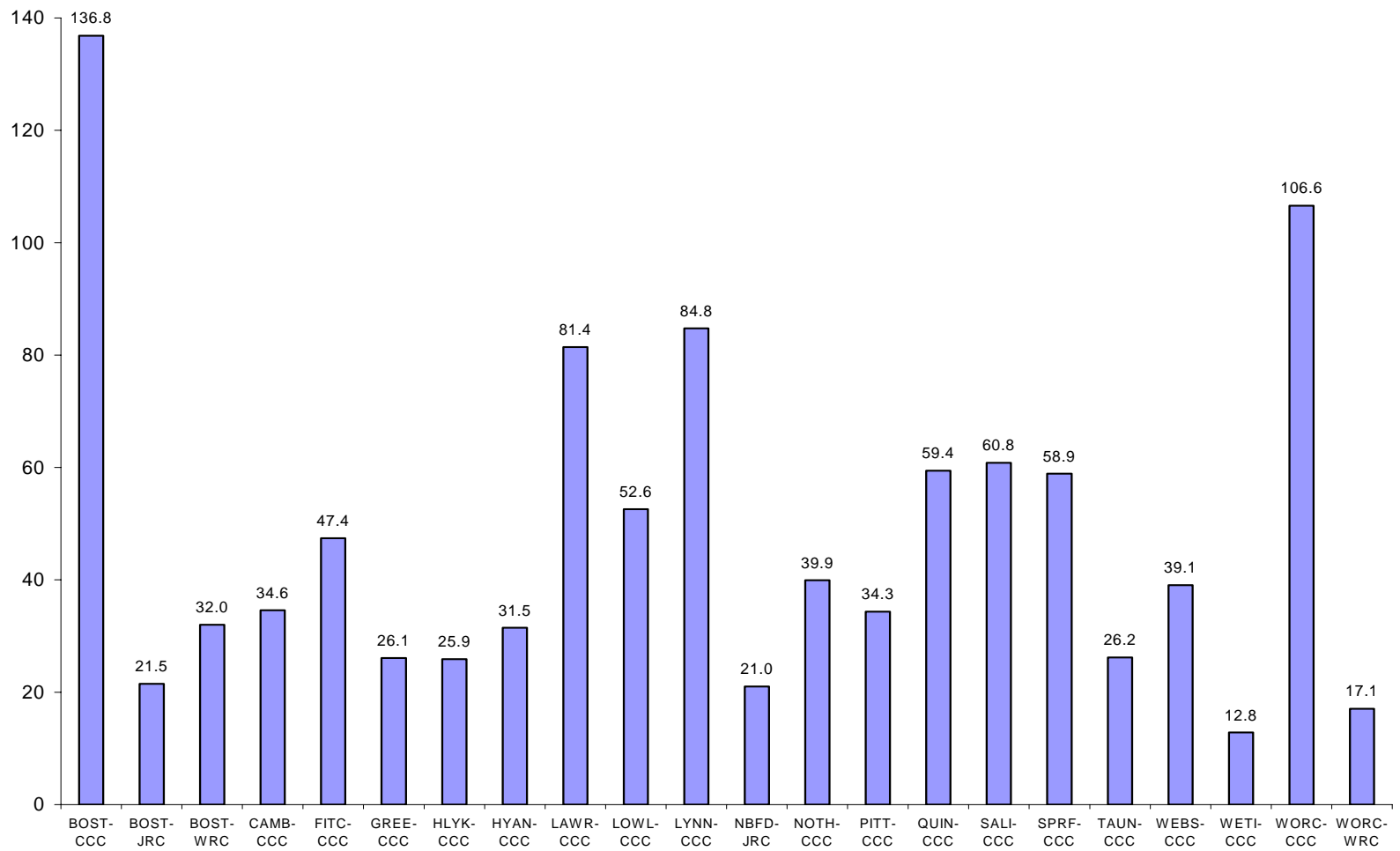
Figure 3 shows the total population in the 22 community corrections centers for each reporting month in the study. In March of 2006, community corrections centers reported a high total of 1,184 Intermediate Sanction Level III and IV participants. This was the second consecutive year in which the high total occurred in March. In November 2005, community corrections centers reported a low total of 963 intermediate sanction level participants.

Figure 4 shows the average population in each of the community corrections centers for the study period. The community corrections centers ranged from an average of 12.8 participants at the West Tisbury CCC to an average of 136.8 participants at the Boston CCC. The cumulative average attendance across all centers was 1050.8 participants. Additional data on each community corrections center (minimum and maximum population) is shown in the Appendix.

**Figure 3. Total Population by Month**



**Figure 4. Average Population by Center**



## POPULATION BY SUPERVISING AGENCY

Figure 5 shows the supervising agency of participants in community corrections centers. During the study period, participants in the community corrections centers were under the supervision of one of four different agencies. On average, 76.3% (802.5) of the participants were under the supervision of probation; 20.4% (214.8) were under the supervision of a sheriff's department or the DYS; 3.3% (34.8) were under the supervision of the Parole Board. During this study period there were no participants under the supervision of DOC in the community corrections centers. Participants from the DYS, which have historically comprised less than one percent were grouped with sheriff's departments.

**Figure 5. Population by Supervising Agency**

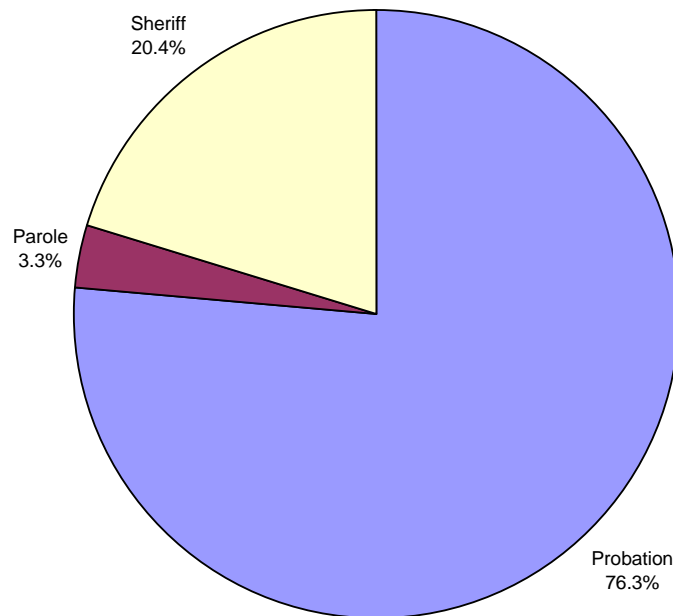
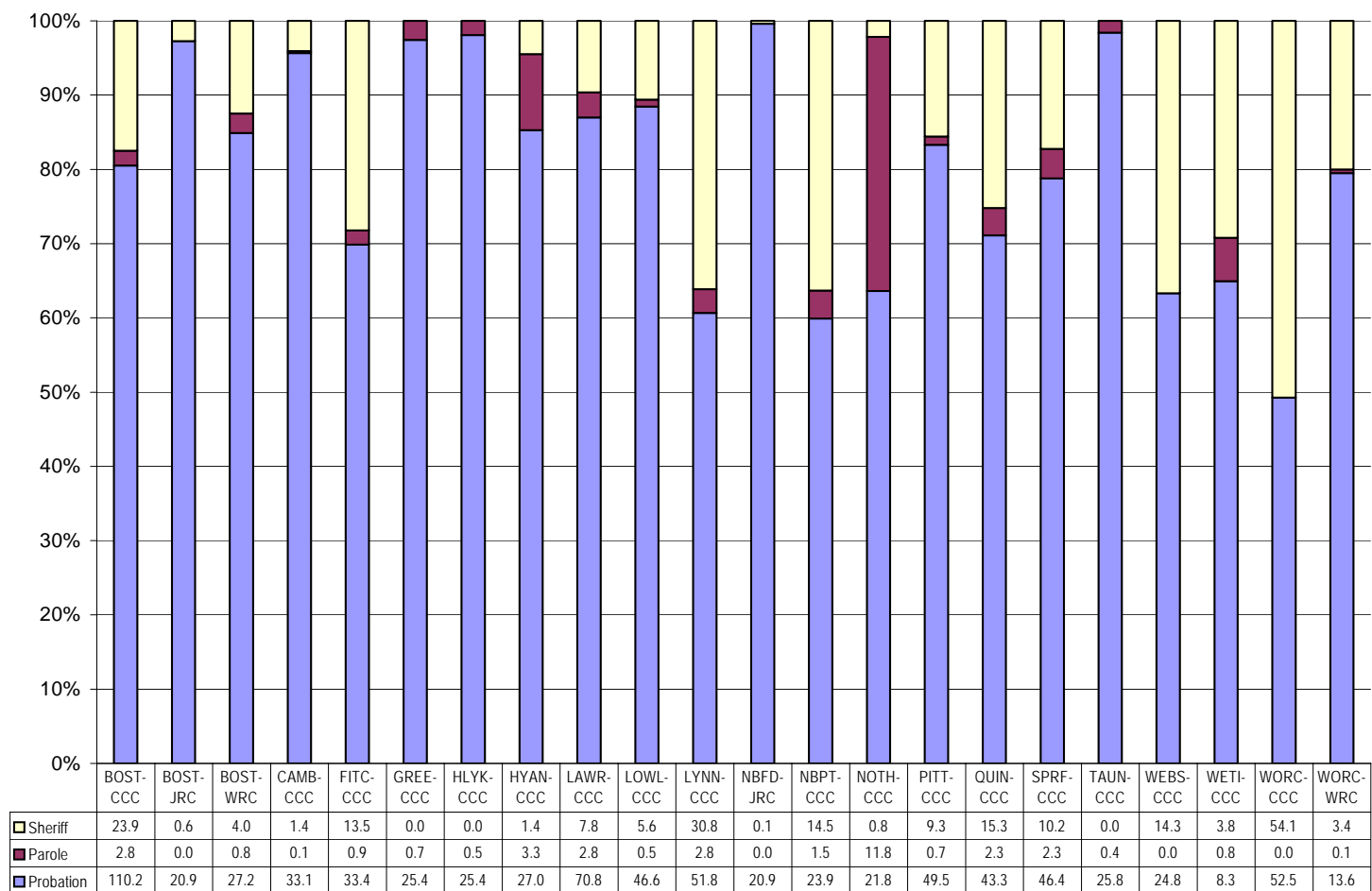


Figure 6 shows the supervising agency of the participants at each of the community corrections centers during FY 2006. There were large differences in the population at each of the centers. Among adult centers, Taunton CCC had the highest average proportion of probation supervised participants (98.4%); Northampton CCC had the highest average proportion of parole supervised participants (34.2%); and, Worcester CCC had the highest average proportion of sheriff's supervised participants (50.7%). The Boston JRC had the highest average proportion of DYS supervised participants (2.7%).

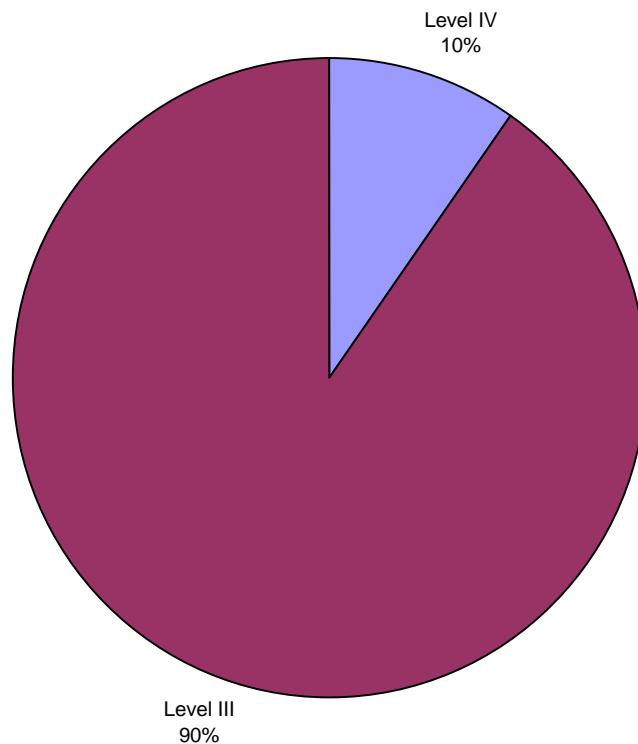
Figure 6. Average Population by Supervising Agency and Center



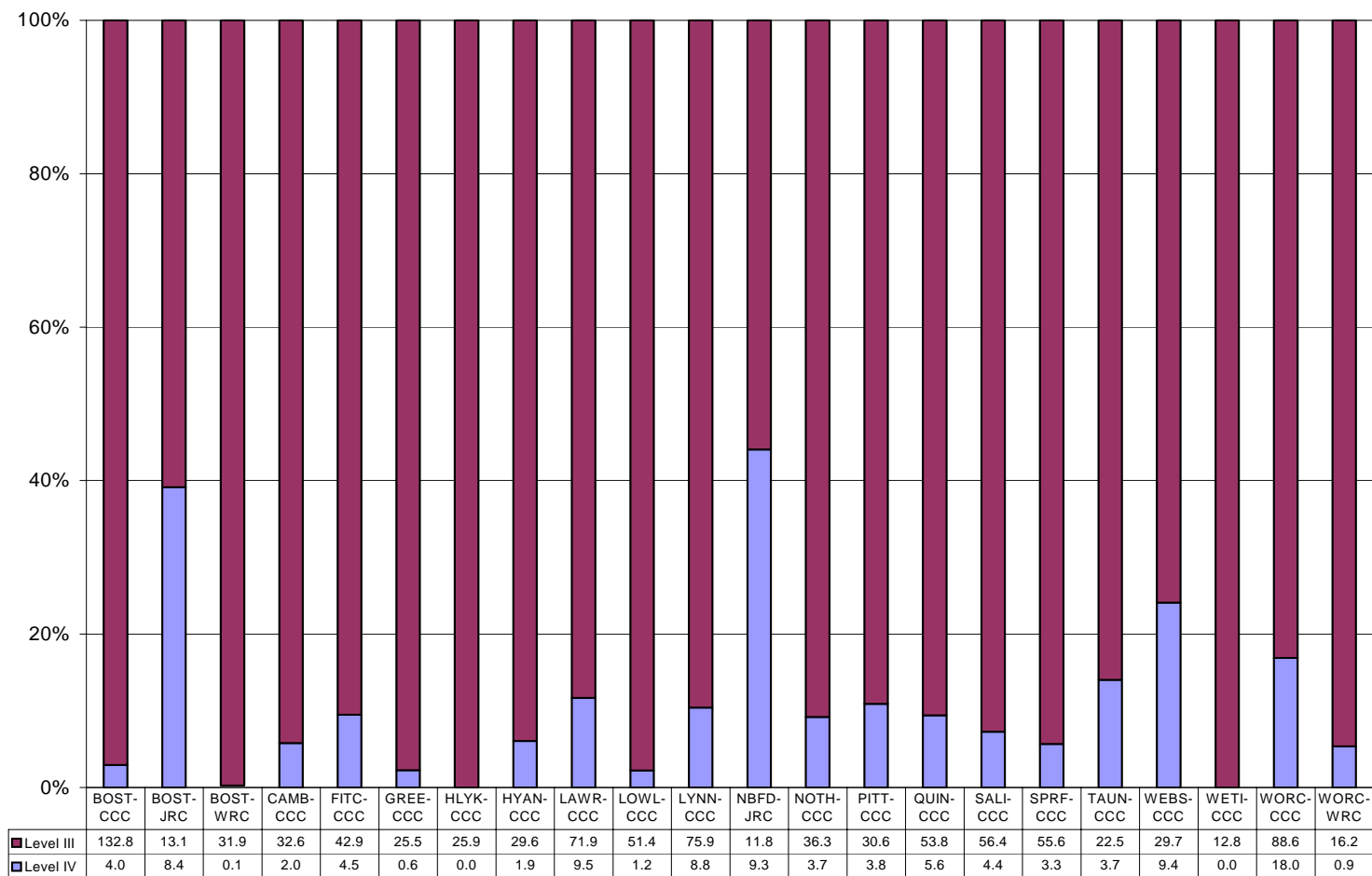
#### POPULATION BY LEVEL

Figure 7 shows the distribution of the population in community corrections centers by intermediate sanction level in FY 2006. On average, 90% of the participants were supervised at Intermediate Sanction Level III and 10% were supervised at Intermediate Sanction Level IV. Figure 8 shows the distribution of the population by intermediate sanction level for each of the 22 community corrections centers. The New Bedford JRC had the highest proportion of participants at Intermediate Sanction Level IV (44.0%). West Tisbury CCC and Holyoke CCC had the highest proportion of participants at Intermediate Sanction Level III (100%).

**Figure 7. Average Population by Intermediate Sanction Level**



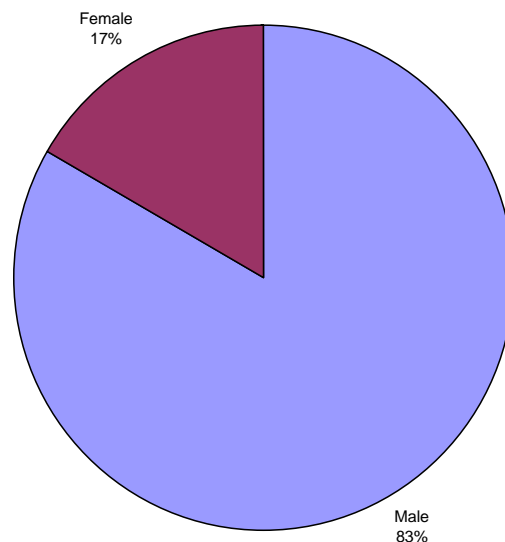
**Figure 8. Average Population by Intermediate Sanctions Level and Center**



## POPULATION BY GENDER

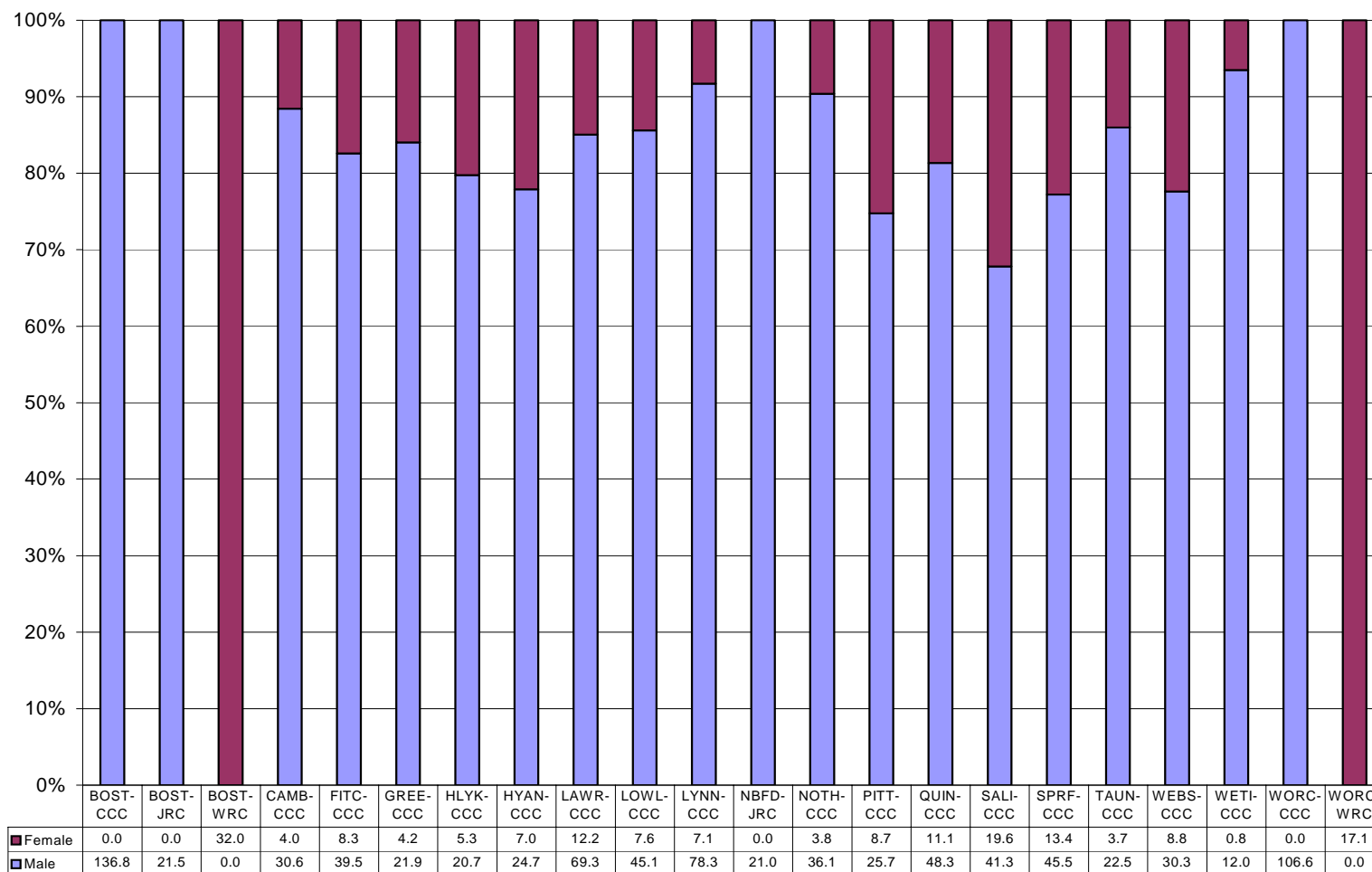
The community corrections centers provided services to both male and female participants. As shown in Figure 9, on average, 17% of the participants in the community corrections centers were female and 83% were male. Figure 10 shows the distribution of population by gender for each of the 22 community corrections centers. Two of the centers provided services exclusively to female participants: Boston WRC and Worcester WRC. There were corresponding male centers at the Boston CCC and Worcester CCC. The two Juvenile Resource Centers (Boston JRC and New Bedford JRC) provided services to male participants only. Among the centers providing services to both male and female participants, West Tisbury CCC had the highest average proportion of males (93.5%) and Salisbury CCC had the highest average proportion of females (32.2%).

**Figure 9. Average Population by Gender**





**Figure 10. Average Population by Gender and Center**



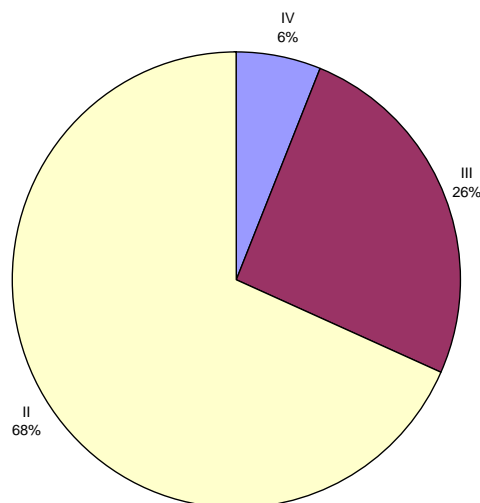
## NEW PARTICIPANTS

Participants can be referred to the community corrections centers at any point during the year. Participants were referred to community corrections centers by the court (in the case of probation supervised participants), by the Parole Board, by a sheriff's department, or by DYS. Participants were referred at three intermediate sanction levels. Intermediate Sanction Level II represents standard criminal justice supervision consisting mainly of drug testing at the center. Intermediate Sanction Level III represents daily accountability consisting of structured program services such as substance abuse treatment and sanctions such as drug testing and community service at the center. Intermediate Sanction Level IV represents 24-hour restriction and includes electronic monitoring along with structured program services and sanctions.

Figure 11 shows the proportion of participants referred to community corrections centers at intermediate sanction level II, III, and IV. In FY 2006 The majority of participants were referred to IS Level II.

Figure 12 shows new referrals by level and supervising agent. During FY 2006 there were 4,509 referrals to IS Levels III and IV. There were 8,108 referrals to IS Level II.

**Figure 11. Referrals by Level**



**Figure 12. Referrals by Level and Agency**

	Probation		Parole		Sheriff/DYS		Total	
	N	%	N	%	N	%	N	%
Level 4	234	2%	4	1%	487	35%	725	6%
Level 3	2729	26%	180	23%	875	63%	3784	30%
Elmo	222	2%	51	7%	515	37%	788	6%
No Elmo	2507	24%	129	17%	360	26%	2996	24%
Subtotal	2963	28%	184	24%	1362	98%	4509	36%
Level 2	7486	72%	595	76%	27	2%	8108	64%
Total	10449	100%	779	100%	1389	100%	12617	100%

## TRANSITIONS AND TERMINATIONS

The terms transition and termination are used to describe the flow of participants through the community corrections center. Data reported here indicates participants whose status changed during FY 2006. Generally speaking a transition describes a participant that is progressing through intermediate sanction levels within the community corrections center paradigm while a termination describes a participant that has been discharged from the community corrections center.

There were 1,580 intermediate sanction level III and IV transitions and 3,005 intermediate sanction level III and IV terminations from community corrections centers during FY 2006. Transitions included all participants that moved from a higher to a lower intermediate sanction level during the reporting period. Terminations included participants that were discharged from community corrections centers for the following reasons: warrant issued, violation of probation pending, incarcerated, returned to higher custody, sentence expired/paroled, placed in residential or inpatient treatment, transferred to another community corrections center, unable to continue for medical reasons, inappropriate referral.

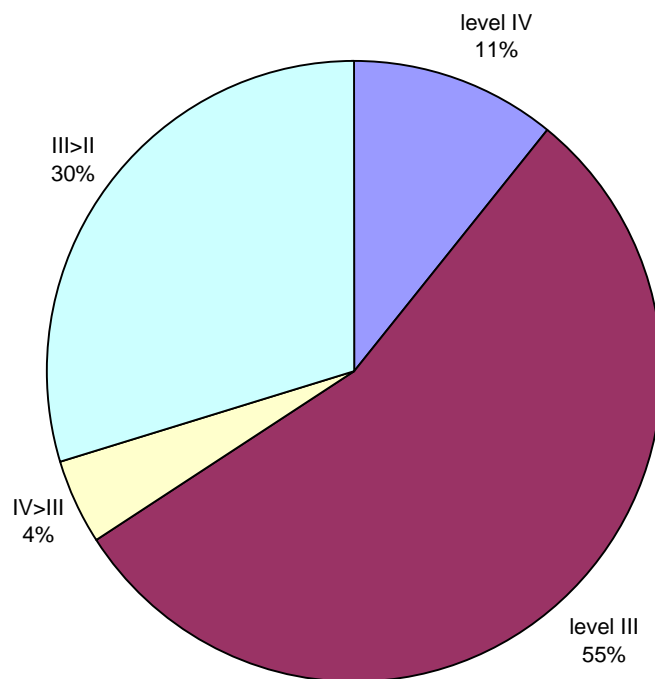
As shown in Figure 13:

- 4.0% of participants moved from Level IV to Level III;
- 30.0% of participants moved from Level III to Level II or standard supervision;
- 11.0% of participants were terminated from Level IV ;
- 55.0% of participants were terminated from Level III.

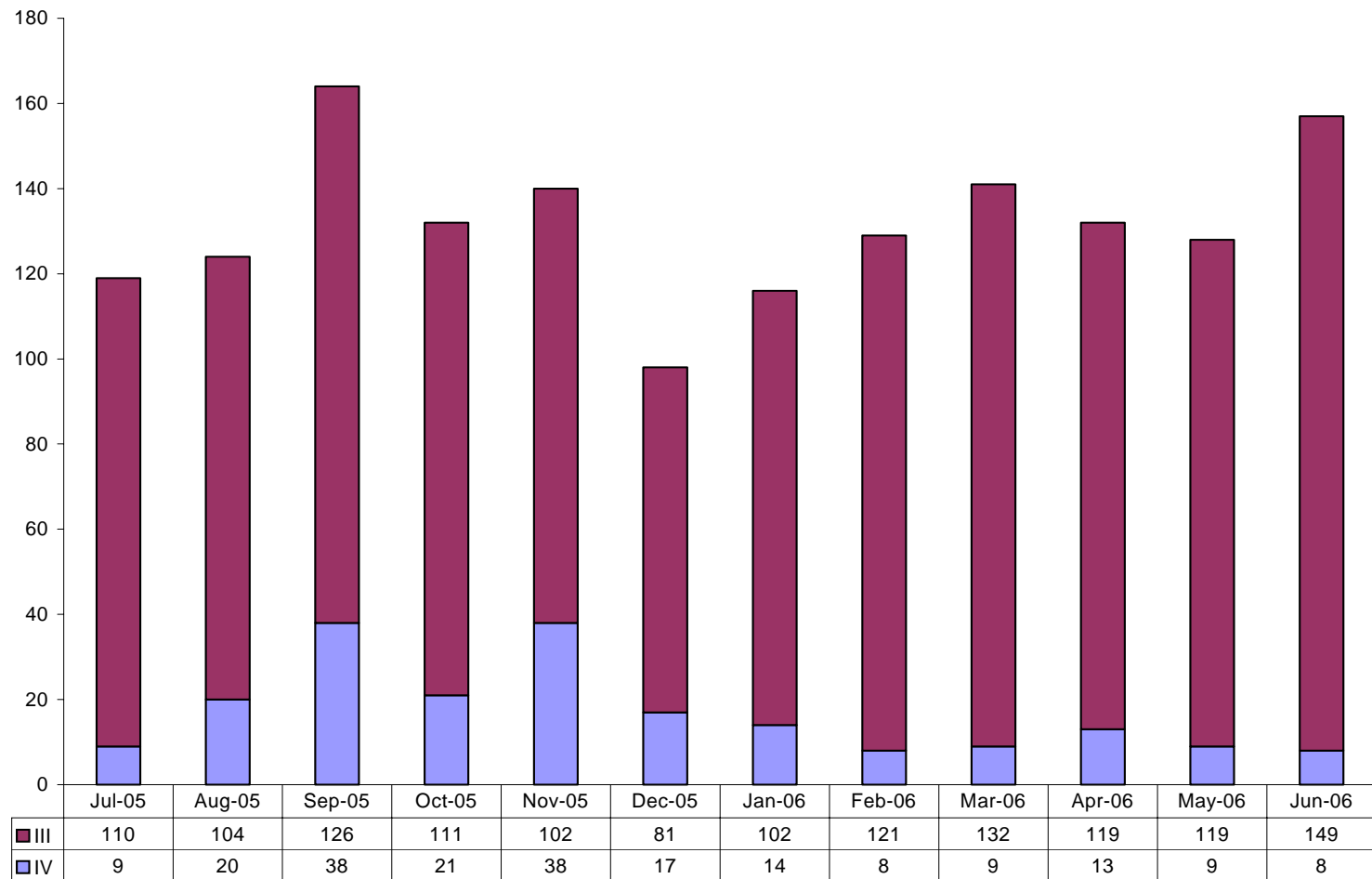
Figure 14 shows the number of transitions by month. Figure 15 shows the number of transitions by center. Figure 16 shows the number of terminations by month. Figure 17 shows the number of terminations by center.

The reasons for intermediate sanction level III and IV terminations are featured in Figure 18. Among Level IV terminations the most prominent reasons reported were *sentence expired / paroled* at 34.4% and *return to higher custody / incarcerated* at 32.7%. For Level III terminations the most frequent reason was *return to higher custody / incarcerated* at 31.1%. It should be noted that the centers reported 3,010 Level III and IV terminations, and they reported reasons for 3,003. Figure 19. Shows the termination reasons for Level II participants for which *ninety days clean* was the most frequently reported at 45.4%.

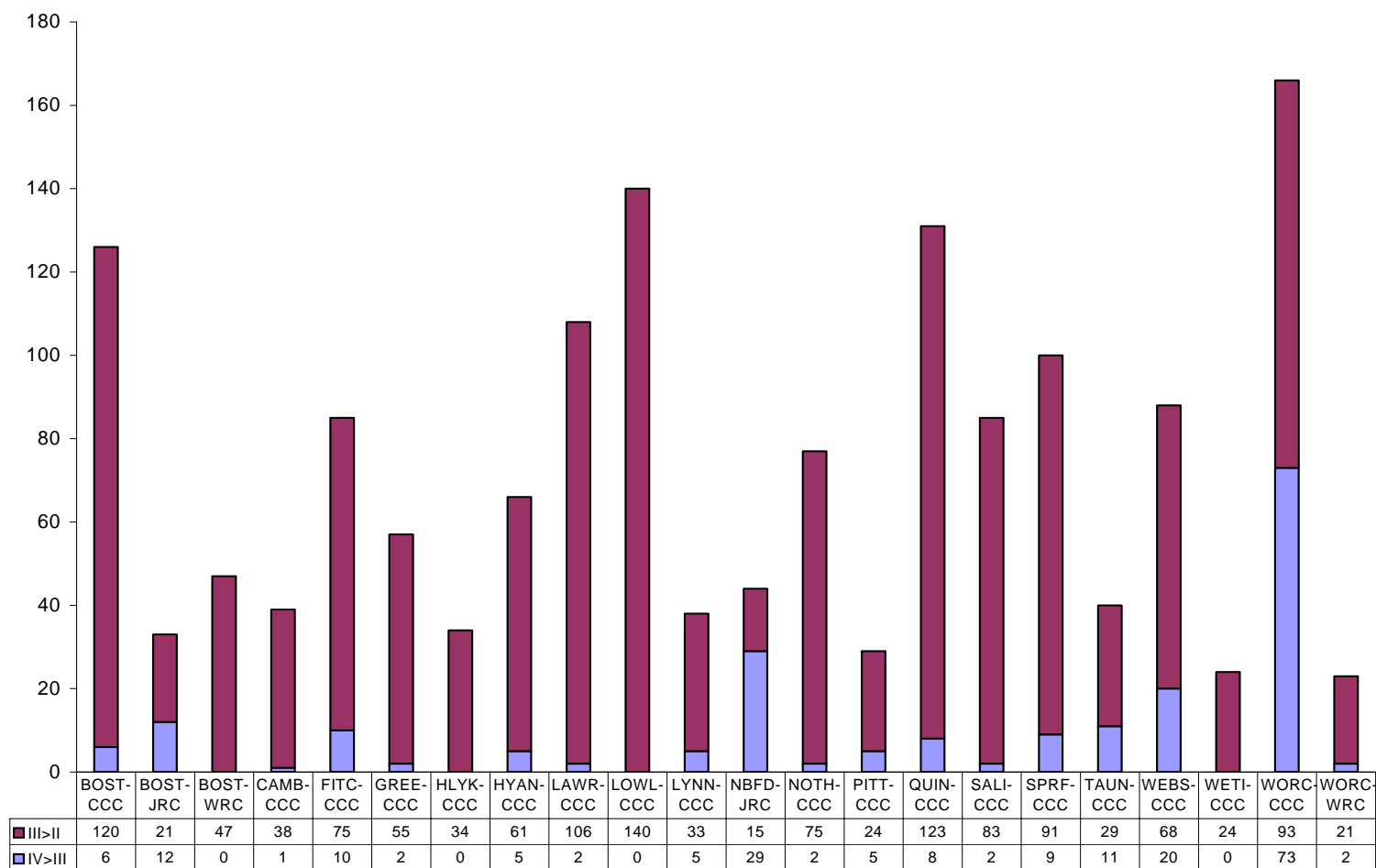
**Figure 13. Transitions and Terminations from Centers**



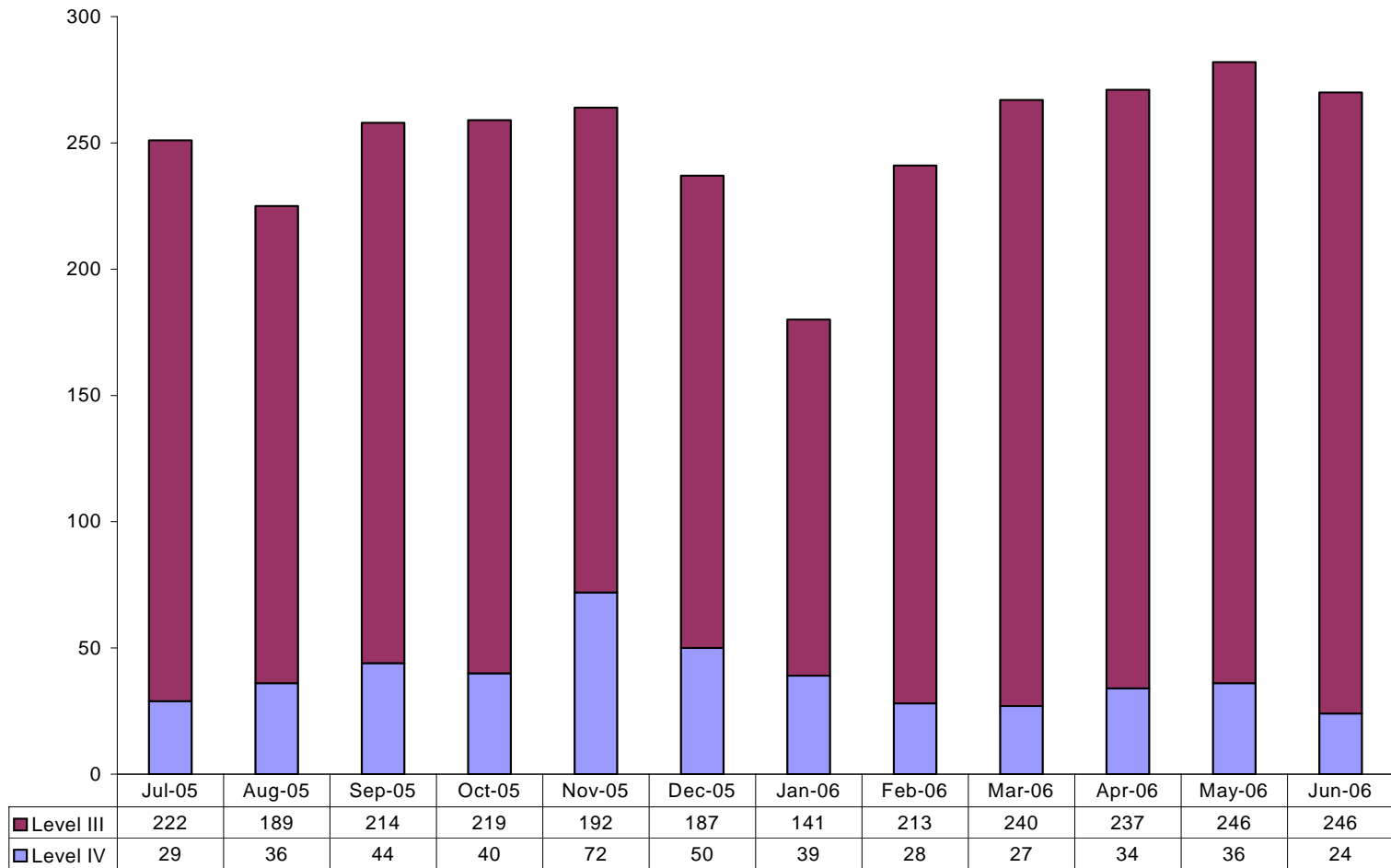
**Figure 14. Transitions by Month and Level**



**Figure 15. Transitions by Center and Level**

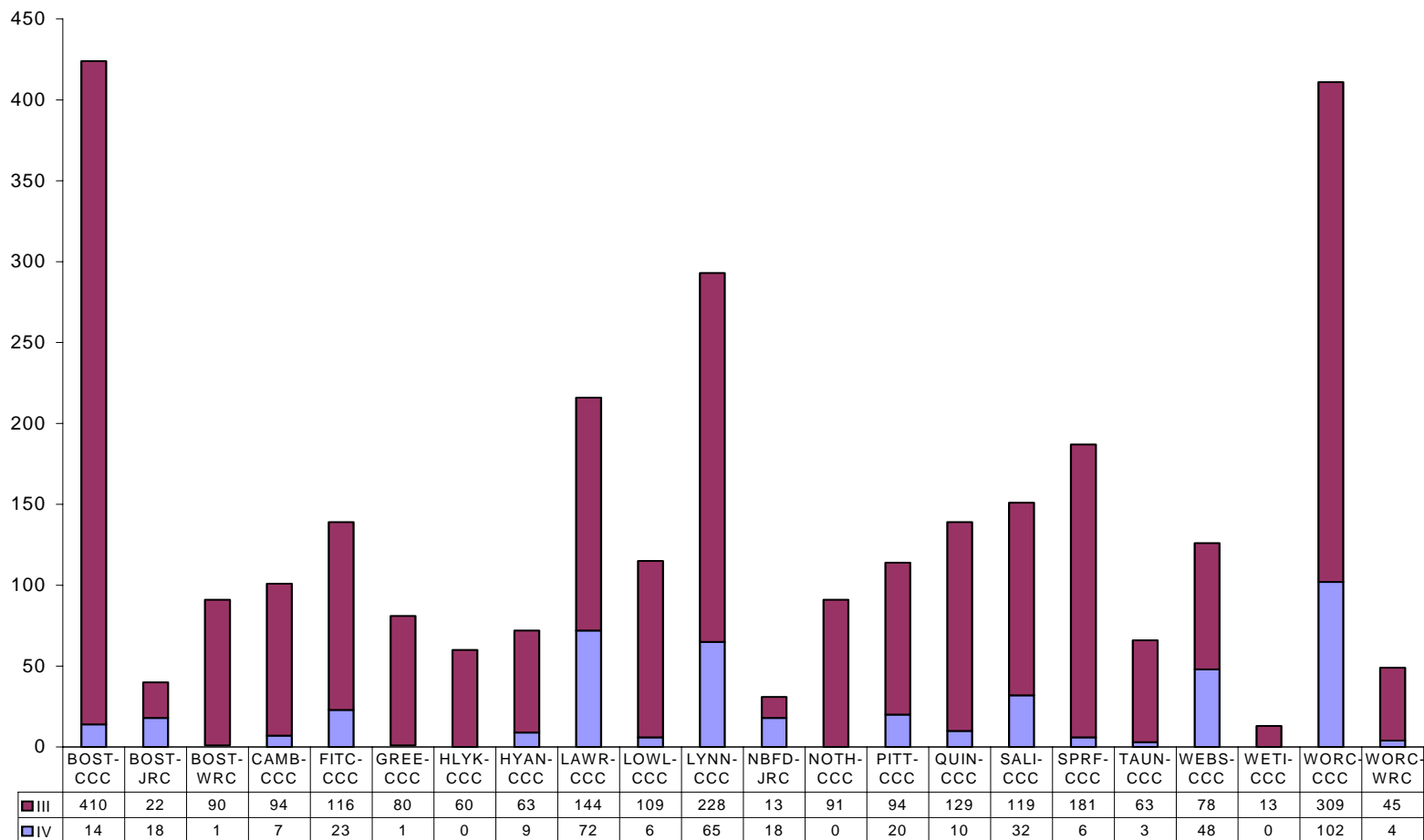


**Figure 16. Terminations by Month and Level**

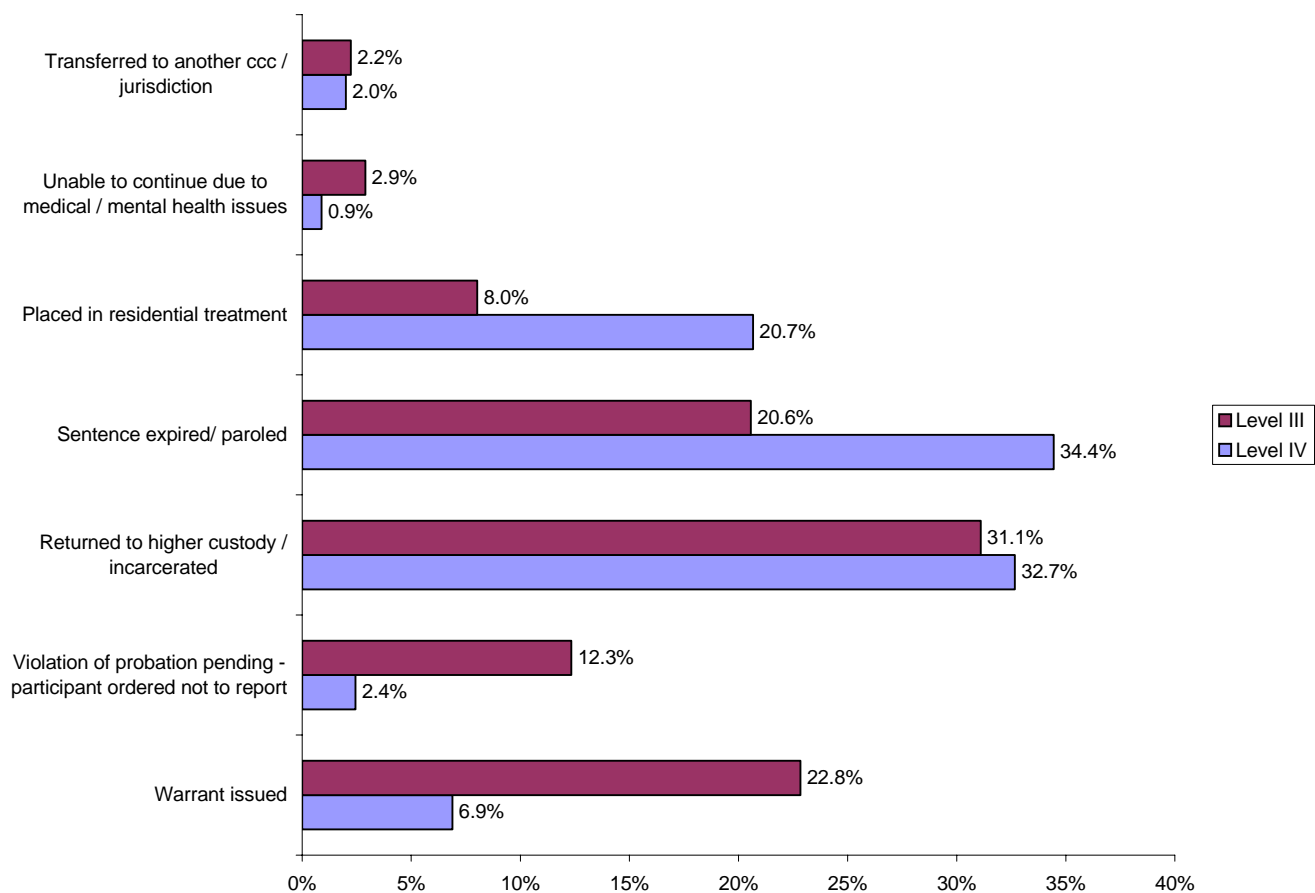




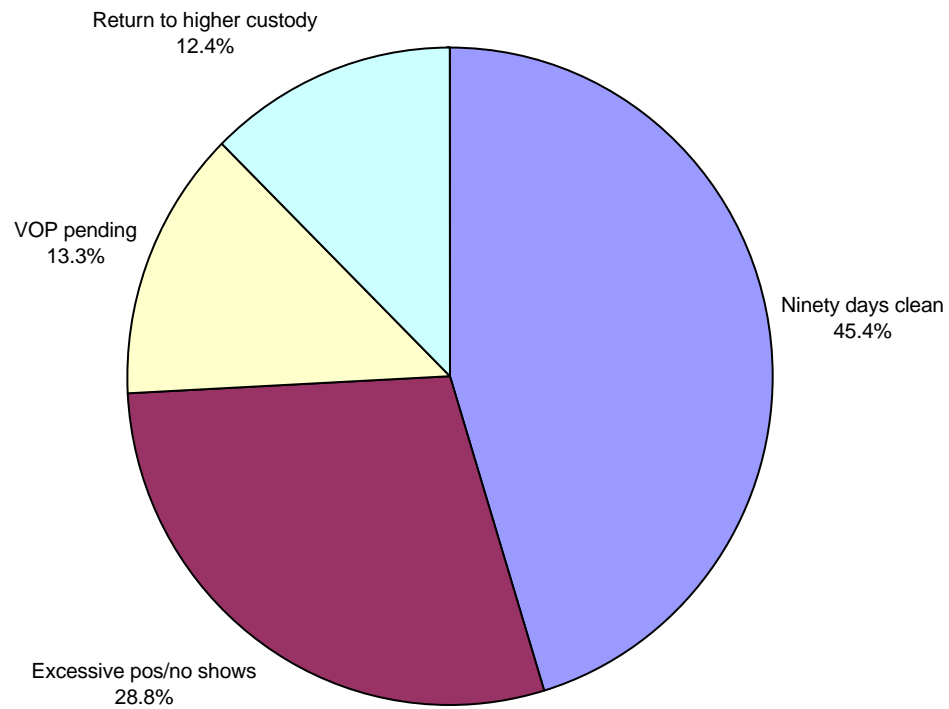
**Figure 17. Terminations by Center and Level**



**Figure 18. Termination Reasons for Level III, IV**



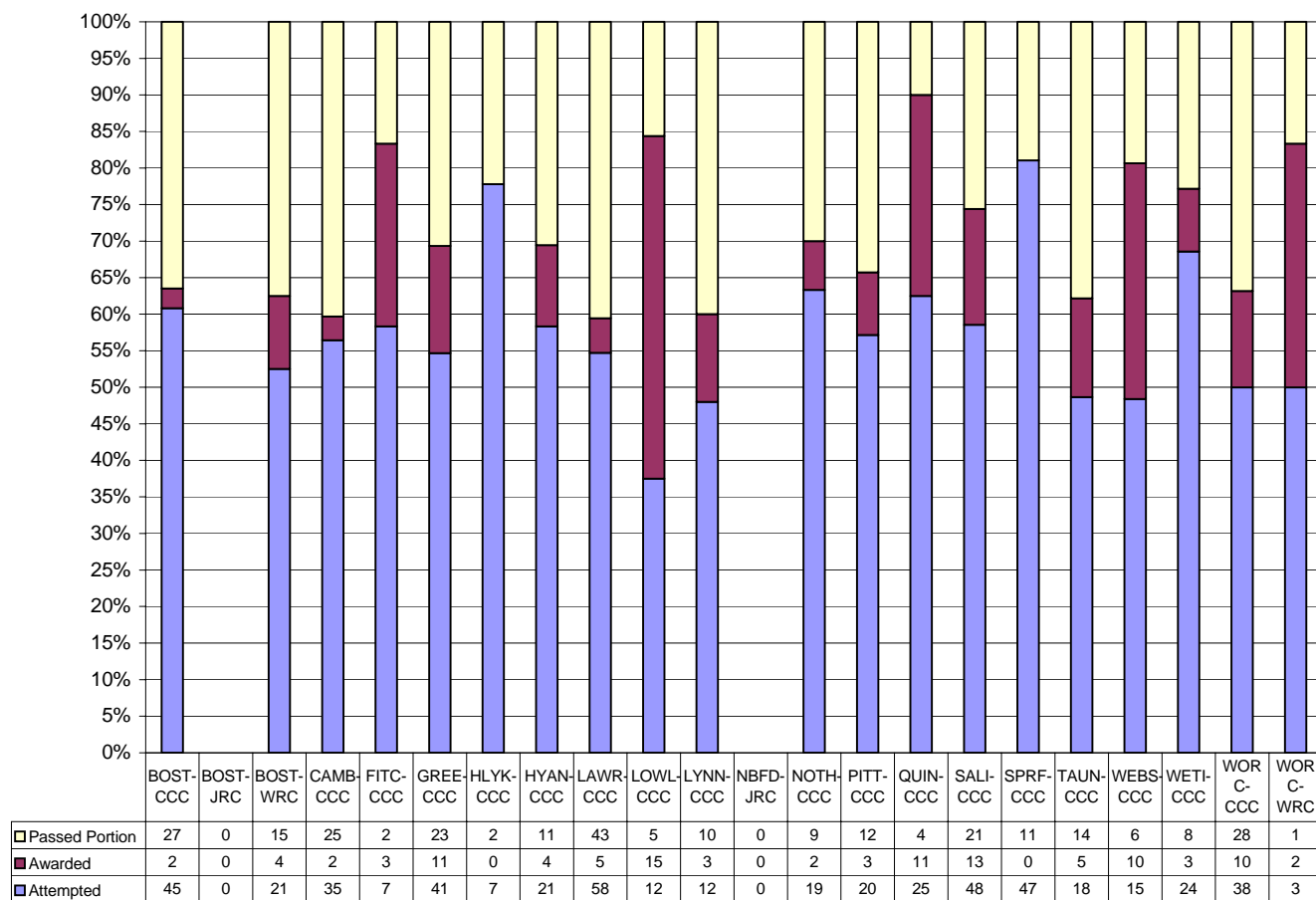
**Figure 19. Termination Reasons for Level II**



## GED

Education is among the service components at community corrections centers. Data was collected regarding General Education Degree preparation in FY 2006. Across the state 108 intermediate sanction level participants were awarded their GED in FY 2006. Additionally, community corrections centers reported the total number of participants that attempted the GED examination but did not pass and the number of participants that attempted the GED examination and passed only a portion. As indicated in Figure 20, the Lawrence CCC had the highest number of participants attempt the examination with 58. Lawrence CCC also had the highest number of participants pass some portion of the examination with 43. The Lowell CCC had the highest number of participants awarded a GED with 15.

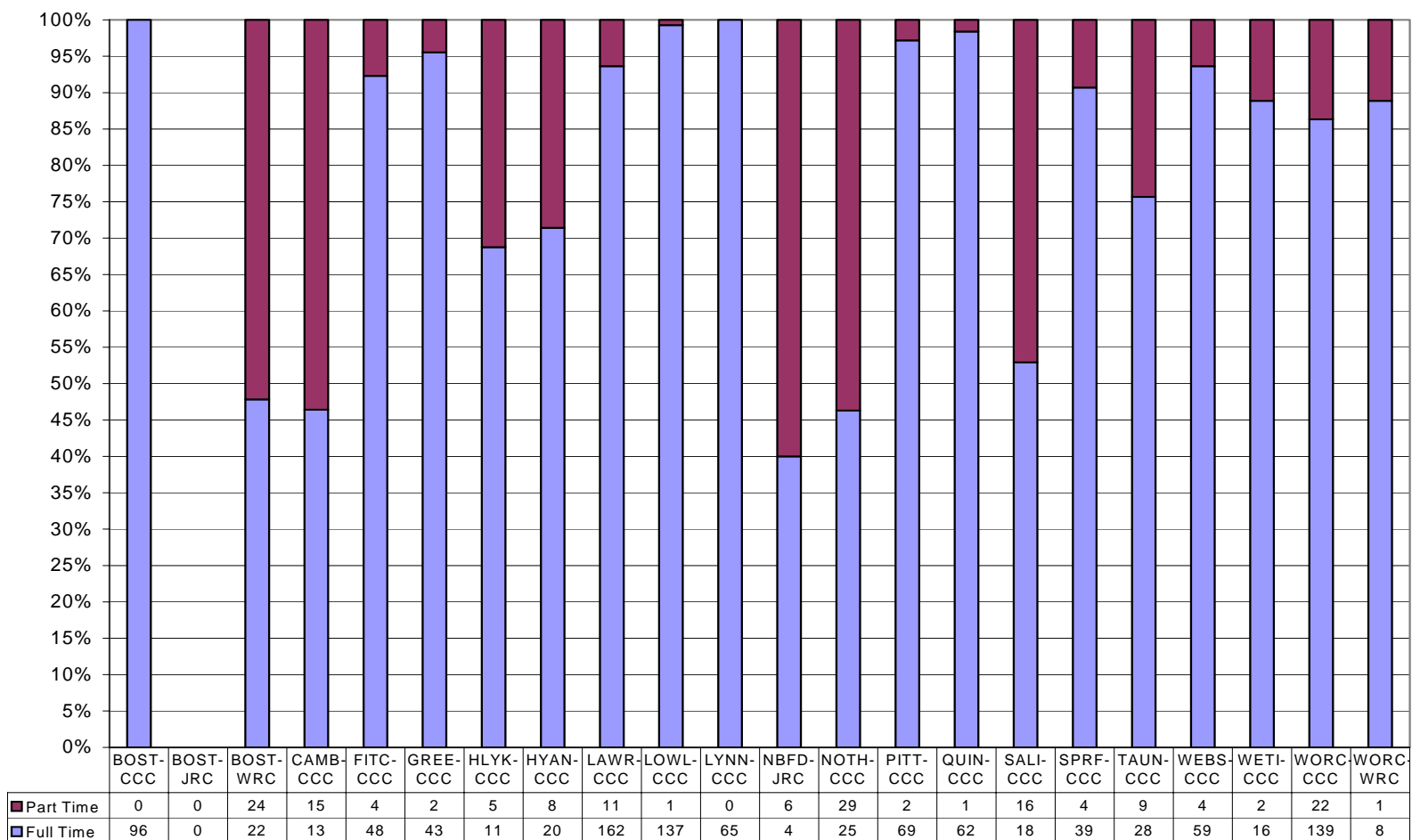
Figure 20. GED Performance by Center



## JOB PLACEMENT

Job placement is another among the service components of community corrections centers. Figure 21 indicates the number of participants that were placed in full or part time jobs by job developers at the centers and the percentage of full time and part time job placements. There were a total of 1,250 job placements made across the state in FY 2006 of which 1,084 were full time and 166 were part time. The Lawrence CCC had the greatest success in full time employment placing 162 participants. The Northampton CCC had the greatest success in part time employment placing 29 participants.

**Figure 21. Job Placement Performance by Center**



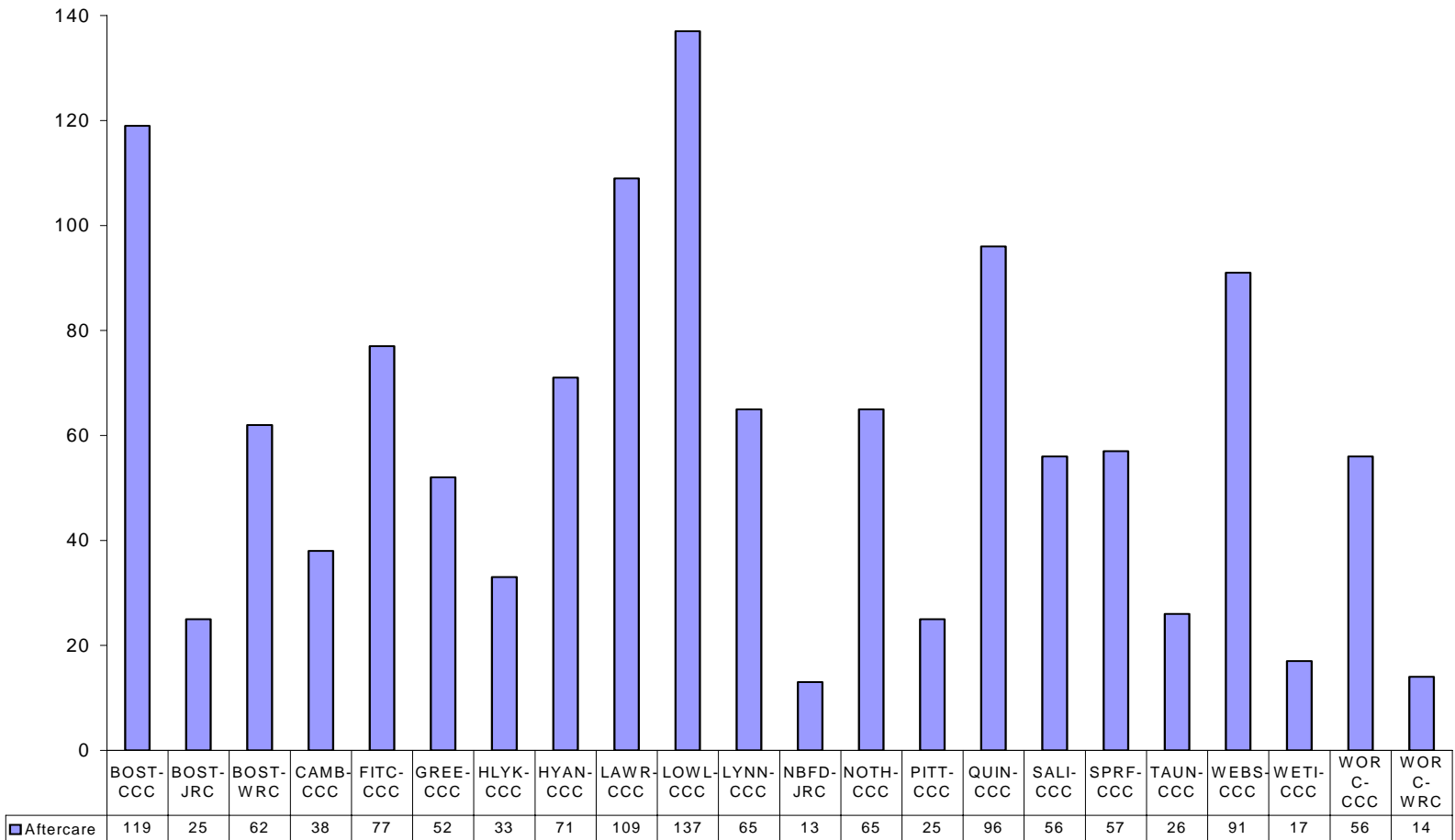
## AFTERCARE

A final service component that was tracked on monthly reports was aftercare placements. Aftercare placements consist of referrals made to community based agencies in order to obtain the support services necessary to maintain a participant's success at a lower level of supervision.

Figure 22 shows the number of aftercare placements at each center in FY 2006. There were a total of 1,304 aftercare placements made across the state in FY 2006. The Lowell CCC had the greatest number of aftercare placements with 137.



**Figure 23. Aftercare Placement by Center**



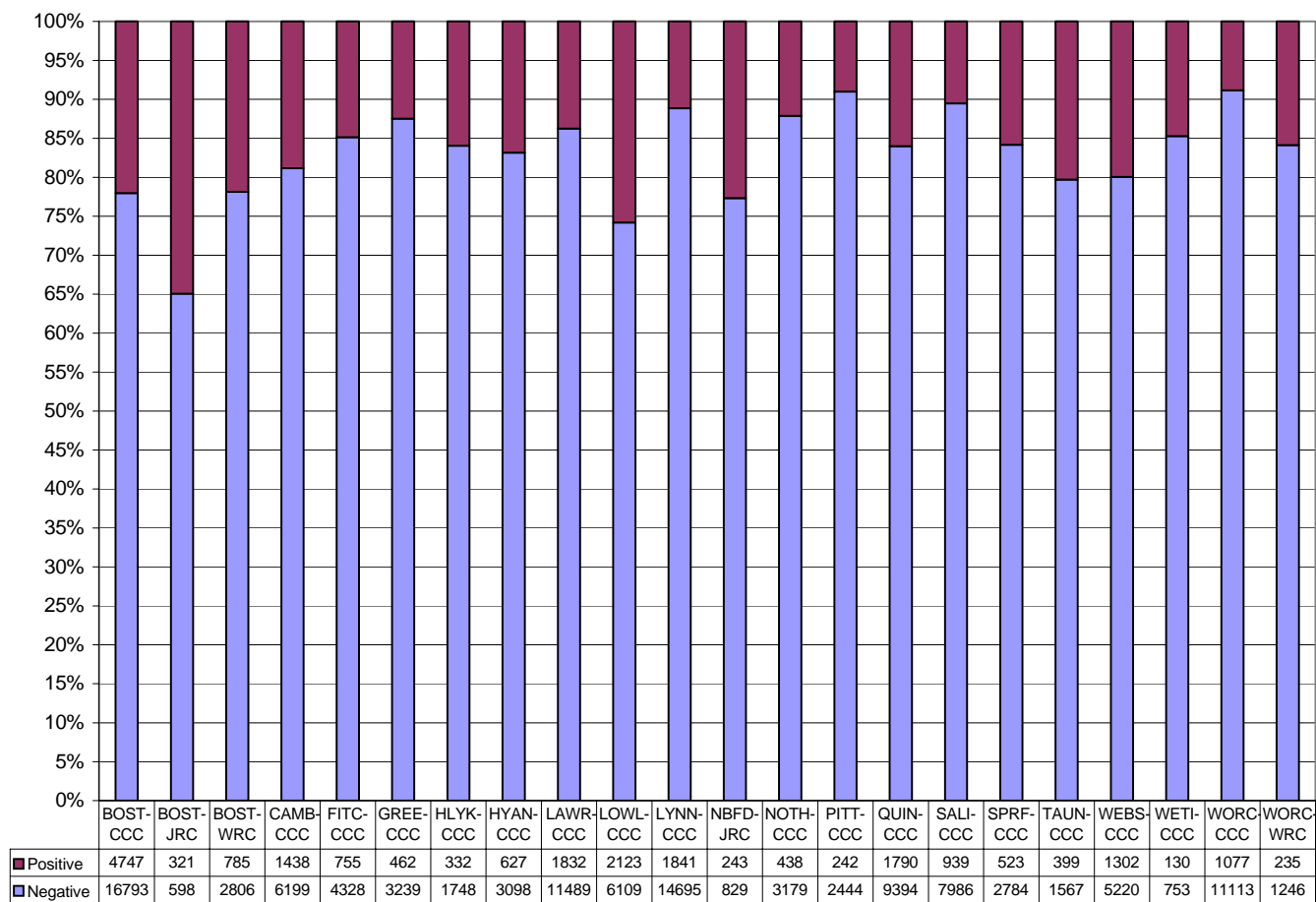
## DRUG TESTING

Drug testing is among the most prominent sanctions administered by community corrections centers. Participants are tested randomly by virtue of a color code system in which the color assigned to a participant corresponds to risk level. There was variation in drug testing administration at different centers. Centers screened for different types or numbers of drugs and screened for different types or numbers of adulterants. However, all centers were contracted to screen in accordance with the standards for drug testing set forth in the American Probation and Parole Association's *Drug Testing Guidelines and Practices for Adult Probation and Parole Agencies*.

Figure 23 shows the total number of urine specimens screened for illicit drugs by each center in FY 2006. The table indicates the total number of positive and negative results. The Boston CCC performed the greatest number of drug tests with 21,540. The Boston CCC had the greatest number of negative drug test results with 16,793. The Boston CCC also had the greatest number of positive results with 4,747.

Figure 24 also shows the percentage of positive and negative drug test results at centers in FY 2006. The average across all centers was 83% negative; 17% positive. The Worcester CCC had the greatest percentage of negative results at 91.2%. The Lowell CCC had the greatest percentage of positive results at 25.8%.

**Figure 23. Percentage of Positive and Negative Drug Test Results by Center**



## COMMUNITY SERVICE

There were 15,681 Intermediate Sanction Level II referrals to the community service program in FY 2006. All participants at community corrections centers were referred to community service. In addition, referrals were made by the following court departments: Superior, District, Juvenile, and Probate.

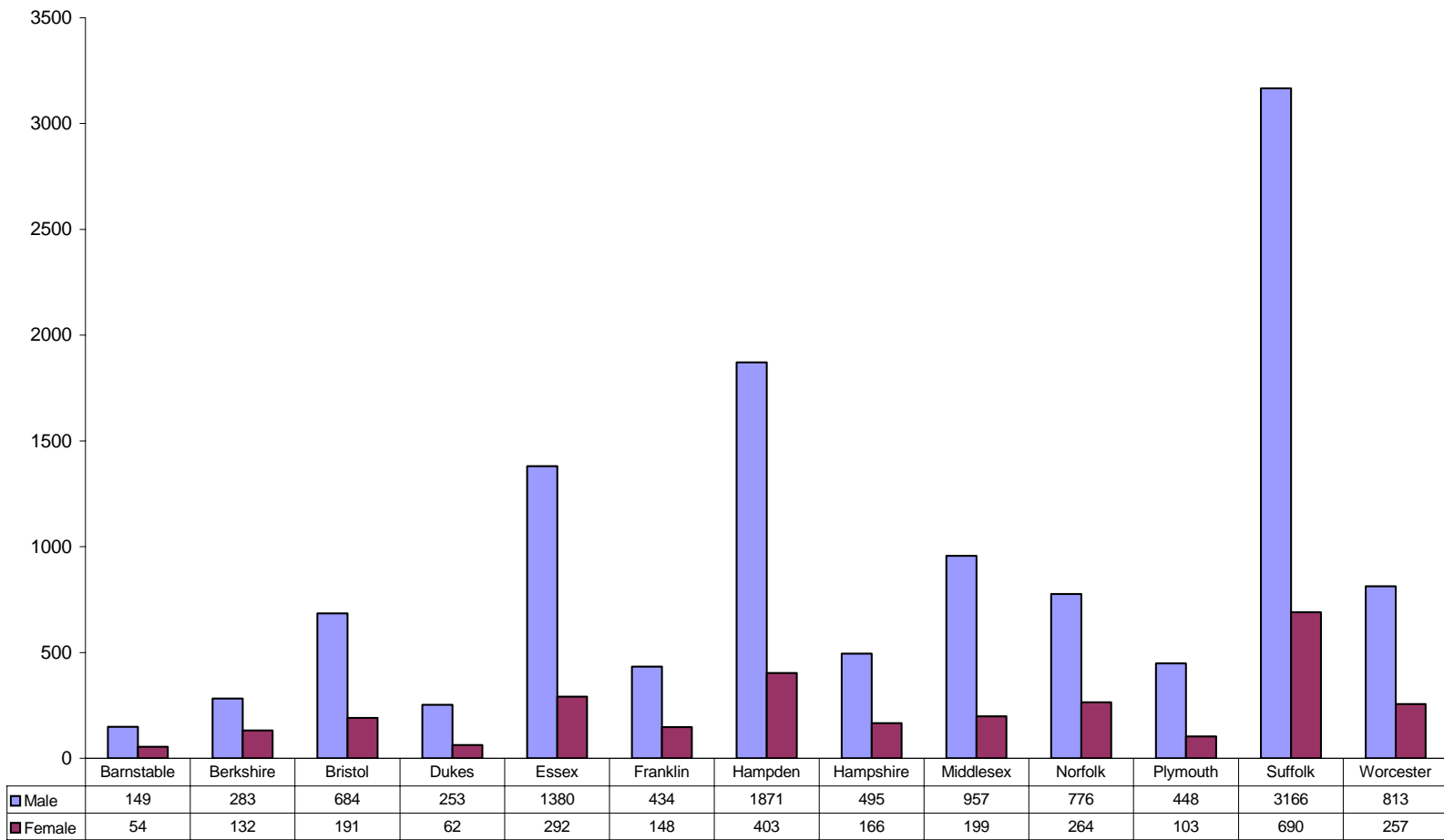
Of the 15,681 referrals:

- 3,278 (20.9%) were females;
- 12,823 (81.7%) were males;
- 14,670 (93.5%) were adults;
- 1,431 (9.1%) were juveniles.

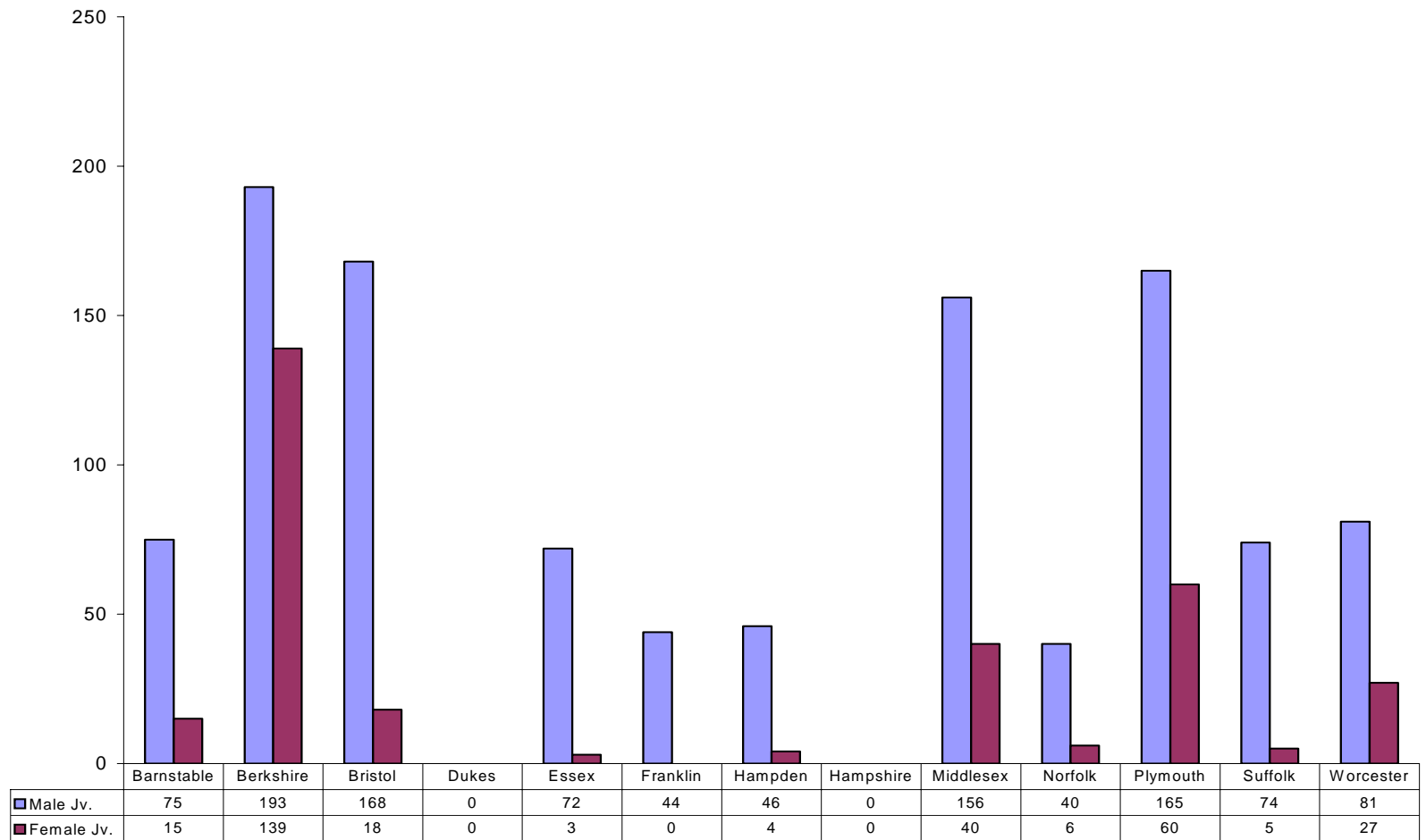
Figure 24 depicts the total number of adult referrals for community service by county and gender.

Figure 25 depicts the total number of juvenile referrals for community service by county.

**Figure 25. Adult Community Service Referrals by County**



**Figure 26. Juvenile Community Service Referrals by County**



## **SUMMARY**

A main purpose of this report has been to provide data on the utilization of community corrections centers. Among the highlights are:

- the community corrections centers provided service to a large number of participants and the number of participants was increased compared to the previous year;
- the community corrections centers provided services in diverse locations across the Commonwealth;
- the community corrections centers delivered intermediate sanctions to participants from different components of the criminal justice system witnessing strong collaboration; however,
- the ratio of participants from different agencies remained disparate from center to center;
- just over 45% Level II participants removed from drug screening were terminated because they spent more than 90 days on the program without a positive result which was a decrease of about 5% from the previous year; and
- while about 66% of participants were terminated from intermediate sanction level an average of 27.5% of these terminations were due to the lapse of the sentence imposed on the participant.

**The project developed a reliable measure of the utilization of community corrections centers.**

Based on the cooperation of the community corrections centers, a consistent level of supervision across the commonwealth in 22 diverse communities and offender populations has been observed.

**The project demonstrated the utility and feasibility of conducting research across all of the community corrections centers.**

This research project was the result of a collaborative effort among 22 different community corrections centers which were able to provide a consistent set of information on program utilization enabling cross center comparisons.

**The electronic submission of data from the community corrections centers to the OCC was vital to the efficiency and integrity of the report.**

Due to the volume of cases serviced by the community corrections centers, electronic submission of data has allowed efficient use of OCC staff resources and greater data integrity. The current report reflects higher volume totals in many categories due in part to the collection of all monthly reports. This is the first time all monthly reports were submitted since this report was first issued in FY 2003. The OCC should continue to work with individual community corrections centers to extend this model of data collection. Further automation of data collection, specifically the electronic submission of all case level utilization reports will allow for even greater depth of analysis and more sophisticated data integrity measurements.

**It will be important to develop case level data on CCC participants.**

This analysis is based on aggregate statistics provided by the community corrections centers. In FY 2007 the OCC will continue to develop strategies for case level analysis. This effort has made significant progress on two fronts in FY 2006. First, the OCC has acquired state of the art analytical and mapping software. Second, program sites have nearly reached full compliance with the electronic data submission standard. In Summer of 2006 Worcester County became the final county to commence electronic submission of weekly utilization reports. With this increased ability to make case level analysis the OCC seeks to address the following question in FY 2007:

- what is the nature of the population served by the community corrections centers (demographics, current offense, criminal history, supervising agency)?
- does the program model match the population being served by the community corrections centers?
- what is the difference, if any, between those participants who successfully complete the community corrections center program and those who fail to complete the program?
- how long do participants participate in the community corrections center programs?



- what is the recidivism rate of community corrections center program participants and how does the recidivism rate differ between those that transition to a lower sanction level and those that do not?

## **APPENDIX**

This appendix contains additional information of the sample and detailed statistical tables.

- Table 1 shows a list of the 24 community corrections centers established by the office of community corrections and the date at which the center opened and closed.
- Table 2 shows summary data on the population of the community corrections centers (total population, supervising agency, intermediate sanction level, and gender) by reporting month.
- Table 3 shows summary data on the population of the community corrections centers (total population, supervising agency, intermediate sanction level, and gender) by community corrections center.
- Table 4 shows summary data on population movement (referrals, intakes, external and internal transitions) by reporting month.
- Table 5 shows summary data on population movement (referrals, intakes, external and internal transitions) by community corrections center.

**Table 1. Community Corrections Centers Included in Study Sample**

<b>City and Center Type</b>	<b>Short Form Name</b>	<b>County and Community Corrections Center</b>	<b>Date of Opening</b>
Boston CCC	BOST-CCC	Suffolk Community Corrections Center	Dec-98
Boston JRC	BOST-JRC	Suffolk Juvenile Resource Center	Mar-00
Boston WRC	BOST-WRC	Suffolk Women's Resource Center	Nov-00
Cambridge CCC	CAMB-CCC	Middlesex Community Corrections Center	Dec-99
Fitchburg CCC	FITC-CCC	Worcester Community Corrections Center	Jun-98
Greenfield CCC	GREE-CCC	Franklin Community Corrections Center	Dec-00
Holyoke CCC	HOLY-CCC	Hampden Community Corrections Center	Jul-04
Hyannis CCC	HYAN-CCC	Barnstable Community Corrections Center	Sep-98
Lawrence CCC	LAWR-CCC	Essex Community Corrections Center	Mar-99
Lowell CCC	LOWL-CCC	Middlesex Community Corrections Center	Mar-02
Lynn CCC	LYNN-CCC	Essex Community Corrections Center	Mar-01
New Bedford JRC	NBFD-CCC	Bristol Juvenile Resource Center	Jan-02
Northampton CCC	NOTH-CCC	Hampshire Community Corrections Center	Jan-99
Pittsfield CCC	PITT-CCC	Berkshire Community Corrections Center	Nov-00
Quincy CCC	QUIN-CCC	Norfolk Community Corrections Center	Apr-99
Salisbury CCC	SALI-CCC	Essex Community Corrections Center	Mar-05
Springfield CCC	SPFL-CCC	Hampden Community Corrections Center	Jun-98
Taunton CCC	TAUN-CCC	Bristol Community Corrections Center	Apr-00
Webster CCC	WEBS-CCC	Worcester Community Corrections Center	Jul-99
West Tisbury CCC	WEST-CCC	Dukes Community Corrections Center	Oct-00
Worcester CCC	WORC-CCC	Worcester Community Corrections Center	Sep-01
Worcester WRC	WORC-WRC	Worcester Community Corrections Center	Sep-01

**Table 2. Average Population in Community Corrections Centers by Supervising Agency, Intermediate Sanctions Level, Gender, and Reporting Week**

Month	Total	Supervision Type						I.S. Level				Gender			
		Probation		Parole		Sheriff		IV		III		Male		Female	
		N	%	N	%	N	%	N	%	N	%	N	%	N	%
7/1/2005	999	808	80.9%	36	3.6%	155	15.5%	124	12.4%	875	87.6%	827	82.8%	172	17.2%
8/1/2005	986	783	79.4%	33	3.3%	170	17.2%	130	13.2%	856	86.8%	813	82.5%	173	17.5%
9/1/2005	1000	767	76.7%	28	2.8%	205	20.5%	117	11.7%	883	88.3%	840	84.0%	160	16.0%
10/1/2005	997	748	75.0%	32	3.2%	217	21.8%	118	11.8%	879	88.2%	834	83.7%	163	16.3%
11/1/2005	963	742	77.1%	27	2.8%	194	20.1%	113	11.7%	850	88.3%	807	83.8%	156	16.2%
12/1/2005	1019	786	77.1%	36	3.5%	197	19.3%	113	11.1%	906	88.9%	843	82.7%	176	17.3%
1/1/2006	1054	812	77.0%	34	3.2%	223	21.2%	129	12.2%	925	87.8%	881	83.6%	188	17.8%
2/1/2006	1123	826	73.6%	39	3.5%	258	23.0%	73	6.5%	1050	93.5%	921	82.0%	202	18.0%
3/1/2006	1184	882	74.5%	50	4.2%	252	21.3%	83	7.0%	1101	93.0%	997	84.2%	187	15.8%
4/1/2006	1047	782	74.7%	35	3.3%	230	22.0%	81	7.7%	966	92.3%	871	83.2%	176	16.8%
5/1/2006	1121	850	75.8%	39	3.5%	232	20.7%	72	6.4%	1049	93.6%	950	84.7%	171	15.3%
6/1/2006	1116	844	75.6%	28	2.5%	244	21.9%	83	7.4%	1033	92.6%	946	84.8%	170	15.2%
Highest	1184	882		50		258		130		1101		997		202	
Lowest	963	742		27		155		72		850		807		156	
Average	1050.75	802.5		34.75		214.75		103		947.75		877.5		174.5	

**Table 3. Average Population in Community Corrections Centers by Supervising Agency, Intermediate Sanctions Level, Gender, and Center**

Label	Total			Supervision Type						I. S. Level				Gender			
	Avg.	Min.	Max.	Probation		Parole		Sheriff		IV		III		Male		Female	
				Avg.	%	Avg.	%	Avg.	%	Avg.	%	Avg.	%	Avg.	%	Avg.	%
BOST-CCC	136.8	157	121	110.2	80.5%	2.8	2.0%	23.9	17.5%	4.0	2.9%	132.8	97.1%	136.8	100.0%	0.0	0.0%
BOST-JRC	21.5	25	18	20.9	97.3%	0.0	0.0%	0.6	2.7%	8.4	39.1%	13.1	60.9%	21.5	100.0%	0.0	0.0%
BOST-WRC	32.0	39	27	27.2	84.9%	0.8	2.6%	4.0	12.5%	0.1	0.3%	31.9	99.7%	0.0	0.0%	32.0	100.0%
CAMB-CCC	34.6	55	23	33.1	95.7%	0.1	0.2%	1.4	4.1%	2.0	5.8%	32.6	94.2%	30.6	88.4%	4.0	11.6%
FITC-CCC	47.4	63	30	33.4	70.5%	0.9	1.9%	13.5	28.5%	4.5	9.5%	42.9	90.5%	39.5	83.3%	8.3	17.6%
GREE-CCC	26.1	34	21	25.4	97.4%	0.7	2.6%	0.0	0.0%	0.6	2.2%	25.5	97.8%	21.9	84.0%	4.2	16.0%
HLYK-CCC	25.9	30	19	25.4	98.1%	0.5	1.9%	0.0	0.0%	0.0	0.0%	25.9	100.0%	20.7	79.7%	5.3	20.3%
HYAN-CCC	31.5	41	23	27.0	85.7%	3.3	10.3%	1.4	4.5%	1.9	6.1%	29.6	93.9%	24.7	78.3%	7.0	22.2%
LAWR-CCC	81.4	107	13	70.8	87.0%	2.8	3.4%	7.8	9.6%	9.5	11.7%	71.9	88.3%	69.3	85.1%	12.2	14.9%
LOWL-CCC	52.6	65	44	46.6	88.6%	0.5	1.0%	5.6	10.6%	1.2	2.2%	51.4	97.8%	45.1	85.7%	7.6	14.4%
LYNN-CCC	84.8	94	78	51.8	61.1%	2.8	3.2%	30.8	36.4%	8.8	10.4%	75.9	89.6%	78.3	92.3%	7.1	8.4%
NBFD-JRC	21.0	28	16	20.9	99.6%	0.0	0.0%	0.1	0.4%	9.3	44.0%	11.8	56.0%	21.0	100.0%	0.0	0.0%
NOTH-CCC	39.9	45	35	23.9	59.9%	1.5	3.8%	14.5	36.3%	3.7	9.2%	36.3	90.8%	36.1	90.4%	3.8	9.6%
PITT-CCC	34.3	48	27	21.8	63.6%	11.8	34.2%	0.8	2.2%	3.8	10.9%	30.6	89.1%	25.7	74.8%	8.7	25.2%
QUIN-CCC	59.4	77	40	49.5	83.3%	0.7	1.1%	9.3	15.6%	5.6	9.4%	53.8	90.6%	48.3	81.3%	11.1	18.7%
SALI-CCC	60.8	76	45	43.3	71.1%	2.3	3.7%	15.3	25.2%	4.4	7.3%	56.4	92.7%	41.3	67.8%	19.6	32.2%
SPRF-CCC	58.9	70	43	46.4	78.8%	2.3	4.0%	10.2	17.3%	3.3	5.7%	55.6	94.3%	45.5	77.2%	13.4	22.8%
TAUN-CCC	26.2	37	21	25.8	98.4%	0.4	1.6%	0.0	0.0%	3.7	14.0%	22.5	86.0%	22.5	86.0%	3.7	14.0%
WEBS-CCC	39.1	47	26	24.8	63.3%	0.0	0.0%	14.3	36.7%	9.4	24.1%	29.7	75.9%	30.3	77.6%	8.8	22.4%
WETI-CCC	12.8	17	9	8.3	64.9%	0.8	5.8%	3.8	29.2%	0.0	0.0%	12.8	100.0%	12.0	93.5%	0.8	6.5%
WORC-CCC	106.6	124	78	52.5	49.3%	0.0	0.0%	54.1	50.7%	18.0	16.9%	88.6	83.1%	106.6	100.0%	0.0	0.0%
WORC-WRC	17.1	23	9	13.6	79.5%	0.1	0.5%	3.4	20.0%	0.9	5.4%	16.2	94.6%	0.0	0.0%	17.1	100.0%
<b>Total</b>	<b>47.8</b>	<b>157</b>	<b>9</b>	<b>36.5</b>	<b>76.4%</b>	<b>1.6</b>	<b>3.3%</b>	<b>9.8</b>	<b>20.4%</b>	<b>4.7</b>	<b>9.8%</b>	<b>43.1</b>	<b>90.2%</b>	<b>39.9</b>	<b>83.5%</b>	<b>7.9</b>	<b>16.6%</b>

**Table 4. Summary of Population Movement by Reporting Week**

Month	Admission						Termination						Transition					
	IV		III		Total		IV		III		Total		IV		III		Total	
	N	%	N	%	N	%	N	%	N	%	N	%	N	%	N	%	N	%
7/1/2005	65	18.7%	282	81.3%	347	100.0%	29	11.6%	222	88.4%	251	100.0%	9	7.6%	110	92.4%	119	100.0%
8/1/2005	72	22.2%	252	77.8%	324	100.0%	36	16.0%	189	84.0%	225	100.0%	20	16.1%	104	83.9%	124	100.0%
9/1/2005	83	21.8%	298	78.2%	381	100.0%	44	17.1%	214	82.9%	258	100.0%	38	23.2%	126	76.8%	164	100.0%
10/1/2005	80	22.7%	273	77.3%	353	100.0%	40	15.4%	219	84.6%	259	100.0%	21	15.9%	111	84.1%	132	100.0%
11/1/2005	69	19.1%	292	80.9%	361	100.0%	72	27.3%	192	72.7%	264	100.0%	38	27.1%	102	72.9%	140	100.0%
12/1/2005	77	21.0%	290	79.0%	367	100.0%	50	21.1%	187	78.9%	237	100.0%	17	17.3%	81	82.7%	98	100.0%
1/1/2006	68	19.1%	288	80.9%	356	100.0%	39	21.1%	146	78.9%	185	100.0%	14	11.9%	104	88.1%	118	100.0%
2/1/2006	40	9.5%	379	90.5%	419	100.0%	28	11.6%	213	88.4%	241	100.0%	8	6.2%	121	93.8%	129	100.0%
3/1/2006	46	10.0%	413	90.0%	459	100.0%	27	10.1%	240	89.9%	267	100.0%	9	6.4%	132	93.6%	141	100.0%
4/1/2006	40	11.8%	299	88.2%	339	100.0%	32	11.9%	237	88.1%	269	100.0%	13	9.8%	119	90.2%	132	100.0%
5/1/2006	38	9.5%	363	90.5%	401	100.0%	36	12.8%	246	87.2%	282	100.0%	9	7.0%	119	93.0%	128	100.0%
6/1/2006	47	12.0%	346	88.0%	393	100.0%	24	8.9%	246	91.1%	270	100.0%	8	5.1%	149	94.9%	157	100.0%
<b>Total</b>	725	16.1%	3775	83.9%	4500	100.0%	457	15.2%	2551	84.8%	3008	100.0%	204	12.9%	1378	87.1%	1582	100.0%

**Table 5. Summary of Population Movement by Center**

Label	Admission			Termination						Transition					
	Level III	Level IV	Total	Level III		Level IV		Total		Level III		Level IV		Total	
	N	N	N	N	%	N	%	N	%	N	%	N	%	N	%
BOST-CCC	513	25	538	410	96.7%	14	3.3%	424	100.0%	120	95.2%	6	4.8%	126	100.0%
BOST-JRC	22	31	53	22	55.0%	18	45.0%	40	100.0%	21	63.6%	12	36.4%	33	100.0%
BOST-WRC	130	0	130	90	98.9%	1	1.1%	91	100.0%	47	100.0%	0	0.0%	47	100.0%
CAMB-CCC	119	10	129	94	93.1%	7	6.9%	101	100.0%	38	97.4%	1	2.6%	39	100.0%
FITC-CCC	134	43	177	116	83.5%	23	16.5%	139	100.0%	75	88.2%	10	11.8%	85	100.0%
GREE-CCC	105	4	109	80	98.8%	1	1.2%	81	100.0%	55	96.5%	2	3.5%	57	100.0%
HLYK-CCC	99	0	99	60	100.0%	0	0.0%	60	100.0%	36	100.0%	0	0.0%	36	100.0%
HYAN-CCC	94	16	110	63	87.5%	9	12.5%	72	100.0%	61	92.4%	5	7.6%	66	100.0%
LAWR-CCC	248	81	329	144	66.7%	72	33.3%	216	100.0%	106	98.1%	2	1.9%	108	100.0%
LOWL-CCC	186	7	193	109	94.8%	6	5.2%	115	100.0%	140	100.0%	0	0.0%	140	100.0%
LYNN-CCC	165	103	268	228	77.8%	65	22.2%	293	100.0%	33	86.8%	5	13.2%	38	100.0%
NBFD-JRC	17	33	50	13	44.8%	16	55.2%	29	100.0%	15	34.1%	29	65.9%	44	100.0%
NOTH-CCC	144	4	148	91	100.0%	0	0.0%	91	100.0%	75	97.4%	2	2.6%	77	100.0%
PITT-CCC	92	22	114	94	82.5%	20	17.5%	114	100.0%	24	82.8%	5	17.2%	29	100.0%
QUIN-CCC	145	31	176	129	92.8%	10	7.2%	139	100.0%	123	93.9%	8	6.1%	131	100.0%
SALI-CCC	182	28	210	119	78.8%	32	21.2%	151	100.0%	83	97.6%	2	2.4%	85	100.0%
SPRF-CCC	205	15	220	181	96.8%	6	3.2%	187	100.0%	91	91.0%	9	9.0%	100	100.0%
TAUN-CCC	68	16	84	63	95.5%	3	4.5%	66	100.0%	29	72.5%	11	27.5%	40	100.0%
WEBS-CCC	78	78	156	78	61.9%	48	38.1%	126	100.0%	68	77.3%	20	22.7%	88	100.0%
WETI-CCC	37	0	37	13	100.0%	0	0.0%	13	100.0%	24	100.0%	0	0.0%	24	100.0%
WORC-CCC	167	170	337	309	75.2%	102	24.8%	411	100.0%	93	56.0%	73	44.0%	166	100.0%
WORC-WRC	53	8	61	45	91.8%	4	8.2%	49	100.0%	21	91.3%	2	8.7%	23	100.0%
<b>Total</b>	3003	725	3728	2551	85.1%	457	14.9%	3008	100.0%	1378	86.9%	204	13.1%	1582	100.0%