# Chapter 224 and The Spending Target

David M. Cutler January 2013

#### Chapter 224 on cost growth

 Average growth in total health care expenditures in the Commonwealth is constrained by a growth target:

2014-2017

Potential GSP (3.6% in 2013)

2018-2022

Potential GSP - .5%

2023-

**Potential GSP** 

#### **Definitions**

"Total health care expenditures", the annual per capita sum of all health care expenditures in the commonwealth from public and private sources, including:

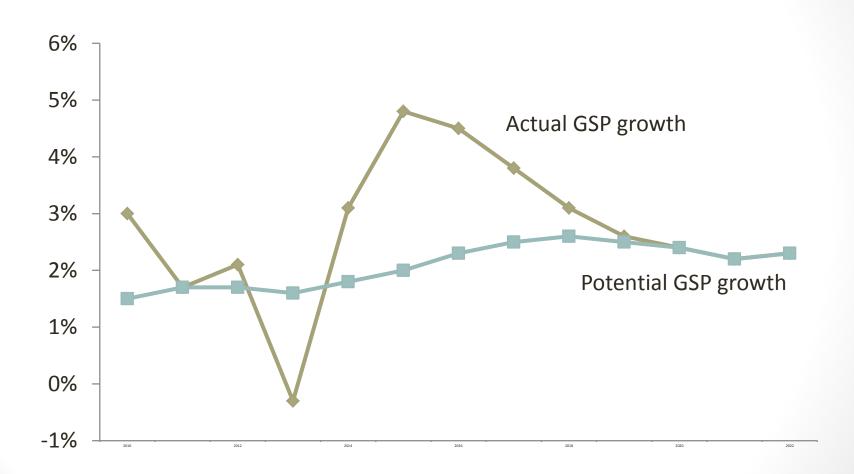
- all categories of medical expenses and all non-claims related payments to providers;
- ii. all patient cost-sharing amounts, such as deductibles and copayments; and
- iii. the net cost of private health insurance.

"Growth rate of potential gross state product", the long-run average growth rate of the commonwealth's economy, excluding fluctuations due to the business cycle.

### Distinguishing among three terms

- Actual economic growth how fast is the economy actually growing?
- Forecast economic growth how rapidly do we think it will grow next year?
- **Potential** economic growth how rapidly would the economy grow if we were not going into or coming out of a recession?

#### An example



## Why some version of overall economic growth

- Tax revenue grows with economy → stabilizes state contributions
- Sales grow with economy → stabilizes employer contributions
- Incomes grow with economy → stabilizes family contributions

#### Alternatives:

- Current growth rate less some amount → not meaningful as the national health system changes
- Overall inflation rate → doesn't account for the impact of higher incomes

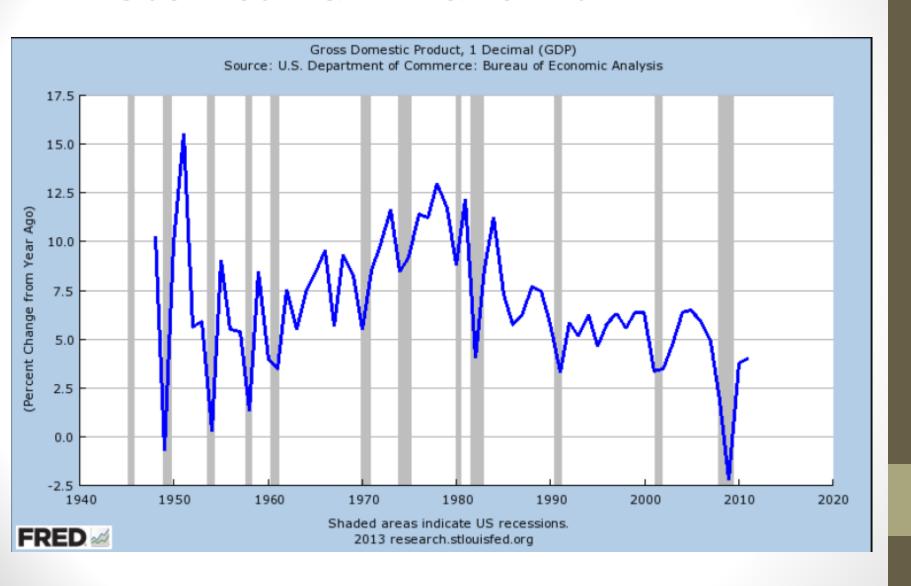
#### Timing

- January 15: Sec of ANF and Senate/House Ways and Means develop growth rate of potential gross state product for next calendar year.
  - Included with consensus revenue forecast and put before General Court
- April 15: HPC establishes a health care cost growth benchmark for the average growth in total health care expenditures in the commonwealth for the next calendar year.
  - This is formulaic, given the earlier step

### Some basics on Gross State Product (GSP)

- GSP is the sum of everything produced in a state
  - State equivalent to GDP (= Gross Domestic Product)
  - E.g., "the economy grew by 2.7% last quarter" =
     "GDP growth was 2.7% last quarter"
     MA GSP = \$392 billion, or \$59,419 / person
- It is produced by the U.S. Bureau of Economic Analysis, one of the premier statistical agencies in the world.

#### Historical GDP Growth

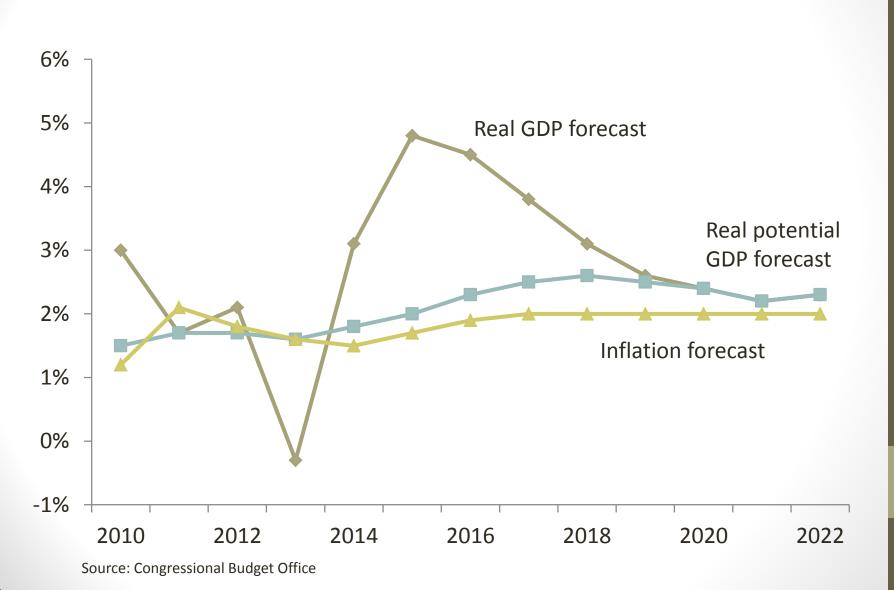


## Potential GSP growth has two parts

- 1. "Real" GSP growth how much more is a typical worker producing than they used to?
  - Tons of rolled steel
  - Number of students educated
  - Economists generally estimate this based on an analysis of the past several decades.

- 2. Inflation how rapidly are prices going up.
  - Economists generally consider what the Fed will allow in price inflation.

#### An example of a macro model



### Forming expectations

Measure	Model 1	Model 2	Model 3	Model 4
Expected real growth per capita				
Expected inflation				
Total				

Use this range to form an estimate