

\$462,575,000*

Massachusetts Department of Transportation

Metropolitan Highway System Revenue Refunding Bonds (Subordinated)

Commonwealth Contract Assistance Secured

2018 Series B

Phase Two: De-Risking Strategies for the Variable Rate Bond and Swap Portfolios

Board of Directors Meeting

David W. Pottier, Chief Financial Officer

September 17, 2018

* Preliminary, subject to change.

Current MHS Debt Profile - Overall

- There are \$933.0 million of Senior and \$851.4 million Subordinate Lien bonds outstanding (\$860.5 million projected upon completion of the 2018 Series B refunding)
 - Debt service increases slightly to pay for swap termination costs in addition to the refunded bonds
- All MHS debt is either fixed rate or swapped to fixed
- Capital structure is relatively level through 2029 (after accounting for DSRF releases) and begins to decline thereafter
- Capital structure fully amortizes by 2039
- Senior DSRF currently totals \$109.6 million
- Subordinate DSRF totals \$22.580 million (after refunding)

MHS Outstanding Net Debt Service by Lien¹ (\$mm)



MHS Debt Outstanding (\$000) 37% Senior Lien Subordinate (Swapped) Swapped (Fixed Rate) \$207.665 \$396.910 12% 65% 63% 22% Fixed Fixed Subordinate (Swapped) \$454,480 Senior Lien 25% (Fixed Rate) \$725.353 41% 40%

MHS Pro Forma Debt with 2018B Refunding Bonds (\$000)



Includes estimated liquidity and remarketing costs of 0.75% for Senior and Subordinate variable rate bonds. Debt service is net of the Debt Service Fund Forward Delivery Agreement, assumed Debt Service Reserve Fund earnings of 1.50% and corpus releases in 2023, 2029, 2036 and 2037 for the Senior Lien and annual releases starting in 2030 for the Subordinate Lien.



Current MHS Debt Profile - Senior and Subordinate Liens

- The Senior Lien is partially covered by a \$25 million pledge of Commonwealth Contract Assistance plus the excess Commonwealth Contract Assistance transferred from the Subordinate Lien
- Capital structure fully amortizes by 2037
- Senior DSRF currently totals \$109.6 million
- Projected revenues cover additional net debt service requirements on the Senior Lien
- Commonwealth Contract Assistance is pledged to Subordinate Lien and covers 100% debt service in every year
- Subordinate Lien debt service is expected to remain well below Dedicated Contract Assistance every year
- Capital structure fully amortizes by 2039
- Subordinate DSRF totals \$22.580 million (after refunding)







Includes estimated liquidity and remarketing costs of 0.75% for Senior and Subordinate variable rate bonds. Debt service is net of the Debt Service Fund Forward Delivery Agreement, assumed Debt Service Reserve Fund earnings of 1.50% and corpus releases in 2023, 2029, 2036 and 2037 for the Senior Lien and annual releases starting in 2030 for the Subordinate Lien.



MHS Outstanding VRDB Debt and Swap Portfolios

Current Outstanding Swap Portfolio

| Outstanding Swaps as of 8/1/2018 | | | | | | | | | | |
|----------------------------------|-------------|--------|-----------------------|---------------------------------------|-----------------------|----------|----------|----------|--------------------|------------------|
| | Current Pay | | | Current Receive Current Net Effective | | | Maturity | | | |
| # Counterpar | Notional | Рау | Rate (%) ¹ | Receive | Rate (%) ¹ | Rate (%) | Date | Date | Hedged Bonds | MTM ¹ |
| 1 UBS AG | 207,665,000 | 4.750% | 4.750% | 68% of 1M LIBOR | 1.405% | 3.345% | 07/01/08 | 01/01/37 | 2010 SR A-1 & A-2 | -77,135,000 |
| 2 UBS AG | 83,100,000 | 4.875% | 4.875% | 68% of 1M LIBOR | 1.403% | 3.472% | 01/01/08 | 01/01/37 | 2010 SUB. A-2 | -28,220,000 |
| 3 UBS AG | 371,380,000 | 4.750% | 4.750% | 68% of 1M LIBOR | 1.403% | 3.347% | 01/01/09 | 01/01/39 | 2010 SUB. A-3- A-6 | -147,005,000 |
| 4 JPM Chase | 100,000,000 | SIFMA | 1.450% | 67% of 3M LIBOR | 1.569% | -0.119% | 10/01/02 | 07/01/29 | N/A | -2,080,000 |
| Total | 762,145,000 | | | | | | | | | -254,440,000 |

Current Outstanding MHS Variable Rate Debt Portfolio

| | Par | Bond | | | | Remaining | Bond | Current | Support Costs/ | Тах | All-in | Total Synthetic |
|--------------------------------------|------------------|------------|-----------------|----------|------------|-----------|----------|-------------------|----------------|----------|---------------|------------------------|
| Series | Amount | Maturity | Mode | Provider | Expiration | Term | Maturity | Rate ¹ | DP Spread | Gross Up | Variable Rate | Fixed Rate |
| Metropolitan Highway System (Senior) | | | | | | | | | | | | |
| 2010 Series A-1 | \$ 100,000,000 | 1/1/37 | VRDB LOC | Citibank | 5/27/19 | 0.82 | 1/1/37 | 1.44% | 0.42% | - | 1.86% | 5.21% |
| 2010 Series A-2 | \$ 107,665,000 | 1/1/37 | VRDB LOC | Barclays | 5/27/20 | 1.82 | 1/1/37 | 1.37% | 0.46% | - | 1.83% | 5.18% |
| <u> Metropolitan High</u> | iway System (Sul | bordinated | <u>4)</u> | | | | | | | | | |
| 2010 Series A-2 | 83,100,000 | 1/1/37 | VRDB LOC | Helaba | 4/12/21 | 2.70 | 1/1/37 | 1.36% | 0.31% | - | 1.67% | 5.14% |
| 2010 Series A-3 | 92,845,000 | 1/1/39 | VRDB LOC | Helaba | 4/12/20 | 1.70 | 1/1/39 | 1.56% | 0.32% | - | 1.88% | 5.23% |
| 2010 Series A-4 | 92,845,000 | 1/1/39 | Direct Purchase | BofA | 5/17/19 | 0.79 | 1/1/39 | 1.40% | 0.70% | 0.45% | 2.56% | 5.91% |
| 2010 Series A-5 | 92,845,000 | 1/1/39 | Direct Purchase | BofA | 5/15/20 | 1.79 | 1/1/39 | 1.40% | 0.80% | 0.47% | 2.68% | 6.03% |
| 2010 Series A-6 | 92,845,000 | 1/1/39 | VRDB SLOC | SMBC | 4/12/19 | 0.70 | 1/1/39 | 1.54% | 0.26% | - | 1.80% | 5.15% |

¹ Based on August 8, 2018 rates, subject to change.



2010 Series A-2 Refunding & Swap Termination

- Proposed financing structure: traditional fixed-rate current refunding of Subordinated 2010 Series A-2 and termination of associated UBS swap
 - Issue fixed rate refunding bonds: \$91,195,000¹ Revenue Refunding Bonds (Subordinated) Commonwealth Contract Assistance Secured, 2018 Series B-1
 - Refund variable rate bonds: \$83,100,000 Subordinated Variable Rate Demand Obligations 2010 Series A-2 ("2010 A-2 Bonds")
 - Terminate \$83,100,000 of notional amount of UBS swap associated with 2010 A-2 Bonds
 - *Projected to generate dis-savings of \$6 million¹ on net present value basis
 - *Overall transaction projected to generate approximately breakeven NPV savings



¹ Based on August 8, 2018 rates, subject to change.

2010 Series A-3 through A-6 Refunding & Swap Termination

- Proposed financing structure: soft put bond current refunding of the Subordinated 2010 Series A-3 - A-6 Bonds and suspend the associated UBS swap
 - Issue soft put refunding bonds: \$371,380,000¹ Revenue Refunding Bonds (Subordinated)
 Commonwealth Contract Assistance Secured, 2018 Series B-2 with 1/1/2023 Soft Put Date
 - Refund variable rate bonds: \$371,380,000 Subordinated Variable Rate Demand Obligations 2010 Series A-3, A-4, A-5 and A-6 ("2010 A-3 through A-6 Bonds")
 - Partially Terminate \$371,380,000 of notional amount of UBS swap associated with 2010 A-3 through A-6 Bonds and suspend (turn off) payments on the swap through the Soft Put Date
 - * Pay fixed rates on the 2018 Series B-2 Bonds through the Soft Put Date
 - Remarket 2018 Series B-2 Bonds or refund with variable rate bonds on Soft Put Date when swap reactivates and payments on swap restart
 - Novate 2010 Series A-3 through A-6 swap to new counterparty
 - Projected to generate savings of \$7 million¹ on net present value basis



¹ Based on August 8, 2018 rates, subject to change. A full termination of the Subordinated 2010 A-3 – A-6 swap is estimated to produce dis-savings (cost) of nearly \$37 million.



Current vs. Projected MHS Debt Profile - Subordinate Lien

Subordinate Lien Debt Service Prior to Refunding

Subordinate Lien Debt Service After Refunding

Adjusted Gross Savings

| | Suborumate Lien Debt Service Thor to heranang | | | | | Suborumate Lien Debt Schnee Arter herunang | | | | | Aujusteu eross surings | | | | | | | |
|---------------|---|--|---|--|--|---|---|--------------|---|--|--------------------------|---|---|---------------------------|--------------|--|--------------------------|----------------|
| | FY | Subordinate Principal Prior to Refunding ¹ | Subordinate Interest Prior to Refunding ¹ | Debt Service Prior to Refunding ¹ | Dedicated Contract Assistance | Additional Offsets to Subordinate Debt Service ¹ | Coverage by Contract Assistance | | Subordinate Principal After Refunding ¹ | Subordinate Interest After Refunding ¹ | | Contract Assistance | Additional Offsets to Subordinate Debt Service ^{1,2} | by Contract Assistance | FY | Subordinate Debt Service Prior to Refunding | Debt Service After | Difference |
| | 2010 | 055.000 | 40.054.775 | A | B | | D = (B + C) / A | 0040 | 4 255 000 | 04.000.044 | A | B | | D = (B + C) / A | 204.0 | 24,002,040 | 24 042 470 | 50 702 |
| | 2019 | 855,000 | 43,851,775 | 44,706,775 | | 9,713,533 | 2.5 | 2019 | 1,355,000 | 34,262,814 | 35,617,814 | | 675,336 | 3.2 | 2019 | 34,993,242 | 34,942,479 | 50,763 |
| | 2020 2021 | 22,155,000 25,260,000 | 45,789,328 43,965,124 | 67,944,328 | | 1,913,513 | 1.5 1.5 | 2020 2021 | 24,015,000 | 43,848,479 41,949,875 | 67,863,479 | | 1,837,726 | 1.5 1.5 | 2020 2021 | 66,030,814 | 66,025,752 67,224,181 | 5,062 |
| | 2021 | 25,260,000 | 43,965,124 | 69,225,124 66,911,675 | | 1,996,481 1,945,319 | 1.5 | 2021 | 27,195,000 26,455,000 | 40,379,676 | 69,144,875 66,834,676 | | 1,920,694 1,869,531 | 1.5 | 2021 | 67,228,643 64,966,356 | 64,965,145 | 4,462 1,212 |
| 5 | 2022 | 20,190,000 | 41,270,675 | 61,460,675 | | 1,782,120 | 1.5 | 2022 | 20,455,000 | 39,056,926 | 61,381,926 | | 1,706,333 | 1.5 | 2022 | 59,678,555 | 59,675,593 | 2,962 |
| 5 | 2023 | 29,950,000 | 40,261,175 | 70,211,175 | | 2,054,241 | 1.7 | 2023 | 30,410,000 | 39,030,920 | 70,133,300 | | 1,978,454 | 1.5 | 2023 | 68,156,934 | 68,154,846 | 2,902 |
| D | 2024 | 28,280,000 | 38,763,675 | 67,043,675 | | 2,005,258 | 1.5 | 2024 | 28,765,000 | 38,202,800 | 66,967,800 | | 1,929,471 | 1.5 | 2024 | 65,038,417 | 65,038,329 | 88 |
| 3 | 2026 | 29,880,000 | 37,349,675 | 67,229,675 | | 2,032,516 | 1.5 | 2026 | 30,375,000 | 36,764,550 | 67,139,550 | | 1,956,729 | 1.5 | 2025 | 65,197,159 | 65,182,821 | 14,338 |
| 21 | 2020 | 31,545,000 | 35,855,675 | 67,400,675 | | 2,060,467 | 1.5 | 2020 | 32,060,000 | 35,245,800 | 67,305,800 | | 1,984,680 | 1.5 | 2020 | 65,340,208 | 65,321,120 | 19,088 |
| <u>~</u> | 2028 | 29,575,000 | 34,298,425 | 63,873,425 | | 1,966,295 | 1.6 | 2028 | 30,105,000 | 33,662,800 | 63,767,800 | | 1,890,508 | 1.6 | 2028 | 61,907,130 | 61,877,292 | 29,838 |
| ίI | 2020 | 29,065,000 | 32,840,275 | 61,905,275 | | 1,922,528 | 1.6 | 2020 | 29,515,000 | 32,178,150 | 61,693,150 | | 1,846,741 | 1.7 | 2020 | 59,982,747 | 59,846,409 | 136,338 |
| มี | 2020 | 35,935,000 | 31,387,025 | 67,322,025 | | 1,846,022 | 1.5 | 2020 | 35,785,000 | 30,702,400 | 66,487,400 | | 1,243,403 | 1.5 | 2020 | 65,476,003 | 65,243,997 | 232,006 |
| 5 | 2031 | 38,310,000 | 29,461,719 | 67,771,719 | | 1,402,597 | 1.5 | 2031 | 38,095,000 | 28,838,750 | 66,933,750 | | 781,128 | 1.5 | 2031 | 66,369,122 | 66,152,622 | 216,500 |
| | 2032 | 40,020,000 | 27,451,813 | 67,471,813 | | 1,416,029 | 1.5 | 2032 | 39,740,000 | 26,896,500 | 66,636,500 | | 774,288 | 1.5 | 2032 | 66,055,784 | 65,862,212 | 193,572 |
| 2 | 2033 | 41,830,000 | 25,353,469 | 67,183,469 | | 1,612,649 | 1.5 | 2033 | 41,475,000 | 24,872,000 | 66,347,000 | | 949,848 | 1.5 | 2033 | 65,570,820 | 65,397,152 | 173,668 |
| 2 | 2034 | 44,590,000 | 23,146,563 | 67,736,563 | | 1,686,005 | 1.5 | 2034 | 44,155,000 | 22,745,750 | 66,900,750 | | 1,001,072 | 1.5 | 2034 | 66,050,557 | 65,899,678 | 150,879 |
| | 2035 | 45,545,000 | 20,793,438 | 66,338,438 | | 1,577,404 | 1.5 | 2035 | 45,020,000 | 20,480,500 | 65,500,500 | | 868,984 | 1.5 | 2035 | 64,761,033 | 64,631,516 | 129,517 |
| ā | 2036 | 54,195,000 | 18,399,156 | 72,594,156 | | 3,599,650 | 1.4 | 2036 | 53,575,000 | 18,182,000 | 71,757,000 | | 2,866,720 | 1.4 | 2036 | 68,994,506 | 68,890,280 | 104,226 |
| | 2037 | 59,790,000 | 15,403,813 | 75,193,813 | | 3,890,400 | 1.4 | 2037 | 59,065,000 | 15,290,750 | 74,355,750 | | 3,131,960 | 1.4 | 2037 | 71,303,412 | 71,223,790 | 79,622 |
| 5 | 2038 | 105,000,000 | 12,100,000 | 117,100,000 | | 6,584,640 | 1.1 | 2038 | 105,000,000 | 12,100,000 | 117,100,000 | | 6,584,640 | 1.1 | 2038 | 110,515,360 | 110,515,360 | 0 |
| 5 | 2039 | 115,000,000 | 6,325,000 | 121,325,000 | | 7,096,880 | 1.1 | 2039 | 115,000,000 | 6,325,000 | 121,325,000 | | 7,096,880 | 1.1 | 2039 | 114,228,120 | 114,228,120 | 0 |
| Ë | | | | 1,497,949,470 | | 60,104,549 | | | 859,485,000 | | | -,, | 44,895,125 | | | 1,437,844,921 | | 1,546,227 |
| 5 | _ | | | | | | Defunding | | Sub Net | , , | | Sub N | et Interest After | Pofunding | | 1,437,044,921 | 1,430,290,094 | 1,340,227 |
| ŝ | _ | Sub Net Pi | | Refunding | Sub iner | Interest Prior to | SRefunding | | | Assistance | Relanding | Sub N | el mieresi Aner | Refutiding | | | | |
| 5 | \$14 | | 5515121102 | | | | | \$14 | | Assistance | | | | | | | | |
| 2 | φ14 | 0 | | | | | | φι-τ | 0 | | | | | | | | | |
| ਰ | \$12 | 0 - | | | | | | \$120 | 0 - | | | | | | | | | |
| 5 | \$10 | 0 | | | | | | \$10 | o | | | | | | | | | |
| | \$8 | 0 | | | | | | \$8 | 0 | | | | | | | | | |
| Ĭ | φΟ | · | _ | | | | | | _ | | | | | | | | | |
| Ξ | \$6 | 0 - | | | | | | \$6 | 0 - | | | | | | | | | |
| D | \$4 | o - | | | | | | \$4 | o - | | | | | | | | | |
| | | | | | | | | | | | | | | | | | | |
| <u>ਰ</u> | \$2 | 0 - | | | | | | \$2 | | | | | | | | | | |
| $\frac{1}{2}$ | \$ | ; | | | | | | \$ | ; | | | | | | | | | |
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Includes estimated liquidity and remarketing costs of 0.75% for Senior and Subordinate variable rate bonds. Debt service is net of the Debt Service Fund Forward Delivery Agreement, assumed Debt Service Reserve Fund earnings of 1.50% and corpus releases. Includes \$9.04 million of funds on hand in the debt service fund + \$5.05 million released from the Basis Reserve Fund.



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Transaction Highlights

- Swap termination costs paid for from combined savings on refunding transactions
- Reduction of \$83.1 million in outstanding swap notional amount
- Combined reduction of \$68.315 million in negative mark-to-market (MTM) on swap portfolio's total \$254.44 million MTM (27%) at no cost to MassDOT on net present value basis
- Refunding economics primarily impacted by:
 - Relationship between benchmark tax-exempt MMD rates and taxable LIBOR swap rates
 - Credit spreads on i) fixed rate refunding bonds and ii) variable rate refunded bonds
 - Swap termination discounts provided by UBS
- Transaction meets Risk Management (§ 8) and Refunding (§ 14) guidelines of MassDOT's Debt Issuance and Management Policy²



Refunding Economics Driven by Tax-Exempt vs. LIBOR Rates

- MMD rates drive the benchmark fixed interest rate on the refunding bonds and LIBOR swap rates drive the cost on the swap termination and suspension
- Under current market conditions, the most efficient part of the curve is inside of 5-years

| - | Tax-Exempt N | IMD vs. Swap | Rates (8/8/18) | Tax-Exempt MMD vs. Swap Rates (8/8/18) | | | | | |
|-------|--------------|--------------|------------------|---|--|--|--|--|--|
| Tenor | MMD Rates | Swap Rates | Swap Rates (68%) | Tax-exempt wivid vs. Swap Rates (0/ 0/ 10) | | | | | |
| 1Y | 1.480% | 2.676% | 1.820% | 3.3% | | | | | |
| 2Y | 1.640% | 2.867% | 1.950% | 3.1% - MMD Rates - Swap Rates ······· Swap Rates (68%) | | | | | |
| 3Y | 1.780% | 2.929% | 1.992% | 2.007 | | | | | |
| 4Y | 1.890% | 2.950% | 2.006% | 2.9% Swap Curve & 68% of Swap Curve | | | | | |
| 5Y | 2.000% | 2.960% | 2.013% | 2.7% - Terminate Sub A-2 Swap and partially | | | | | |
| 6Y | 2.120% | 2.970% | 2.019% | 2.5% terminate Sub A-3 through A-6 swap at | | | | | |
| 7Y | 2.230% | 2.979% | 2.026% | nignerrates (lower MIM) | | | | | |
| 8Y | 2.350% | 2.991% | 2.034% | 2.3% | | | | | |
| 9Y | 2.420% | 3.002% | 2.042% | 2.1% | | | | | |
| 10Y | 2.490% | 3.017% | 2.051% | 1.00/ | | | | | |
| 11Y | 2.550% | 3.025% | 2.057% | Tax-Exempt Curve (MMD) | | | | | |
| 12Y | 2.610% | 3.040% | 2.067% | 1.7% Issue 2018 B-1 and 2018 B-2 refunding | | | | | |
| 15Y | 2.770% | 3.058% | 2.079% | 1.5% - bonds at lower TE rates | | | | | |
| 20Y | 2.970% | 3.067% | 2.086% | 1.3% | | | | | |
| 25Y | 3.030% | 3.057% | 2.079% | 1.570 T 1Y 2Y 3Y 4Y 5Y 6Y 7Y 8Y 9Y 10Y 11Y 12Y 15Y 20Y 25Y 30Y | | | | | |
| 30Y | 3.080% | 3.044% | 2.070% | | | | | | |



Overview of Soft Put Bonds

- Soft put bonds are long-term bonds mirroring the maturities of the VRDBs with a nearer term "put date"
- Soft put bonds pay a fixed rate through the put date (4 years as structured herein) and then the bonds are remarketed back into variable rate mode or refinanced
 - The bonds are considered variable rate bonds as the interest rate is undetermined from the put date until final maturity
 - The documents will provide that the bonds can be remarketed into multiple modes (weekly, monthly, etc.)
 - On the soft put date MassDOT can establish a letter of credit or standby bond purchase agreement and remarket the bonds back into weekly variable rate mode (as is currently the case) when the swap reactivates
 - There is a 6-month call feature so MassDOT can begin to remarket or refinance the bonds well in advance of the put date
- By utilizing a "soft" put, bond owners do not have the ability to put the bond back to MassDOT forcing principal payments prior to final maturity in the event of a failed remarketing or refinancing



Overview of Soft Put Bonds

- Upon a failed remarketing or refinancing (e.g., there is no access to the market for any reason), penalty rates would apply (as is currently the case), though the penalty rates are different from the existing VRDBs
 - Soft put example: upon a failed remarketing of 1-90 Days = 70% 1ML + 2.50%; 91-180 Days = Greater of: i) 70% 1ML + 5.00%; or ii) 7.50%; thereafter Maximum Rate (10%)
 - $_{\odot}$ Penalty rates based on current rates:
 - 1-90 days = 3.994%
 - 91-180 days = 7.500%
 - 181 days + = 10.000%
 - Current VRDB example (from Sub A-4 and A-5): after 90 days of failed facility renewal/replacement, principal paid quarterly over 3-year term plus interest paid at the higher of (i) the Prime Rate in effect at such time plus one percent (1.0%), (ii) the Federal Funds Rate in effect at such time plus three percent (3.0%), (iii) the LIBOR Rate in effect at such time plus five percent (5.0%) and (iv) seven and one half of one percent (7.5%)
 - $\,\circ\,$ Penalty rate based on current rates = 7.5%
 - Potential max penalty rates/terms apply to both structures if a liquidity/credit facility cannot be renewed or replaced upon expiration (VRDBs) or if a facility cannot be established on put date (soft put bonds)
 - $_{\odot}$ Max rate in soft put structure = 10%, no principal acceleration
 - $_{\odot}$ Max rate in VRDB structure = 20% + principal accelerated over 3- or 5-year term



Existing VRDBs vs. Soft Put Bonds - Key Risk Comparison

| Material Risks | Description of Risk | Existing VRDBs \$371.380 million par amount 2010 Series A-3, A-4, A-5, A-6 | Soft Put Bonds \$371.380 million par amount 2018 Series B-2 | Risk Impact |
|--|---|---|---|---|
| Key Risk Profile | | | | |
| Remarketing Risk | Possibility that the bonds cannot be remarketed | Risk currently exists, each of the four VRDBs are remarketed weekly | Eliminated through put date, similar thereafter | Positive through put date Neutral after put date |
| Renewal, replacement or new LOC/SBPA | Possibility that a liquidity facility (Standby Bond Purchase Agreement) or credit facility (Letter of | LOC/SBPA facilities would have to be renewed or replaced when they expire | A new LOC/SBPA would need to be entered into on soft put date of 1/1/2023 | Existing VRDBs - two series, half of the \$371.38mm portfolio, remarketed on two dates (more frequent, smaller amounts) Soft put bonds - one series, full |
| Facility Risk | Credit) cannot be renewed or entered into | Two series expire in 2019 and two in 2020 | LOC/SBPA facility can be entered into anytime 6 months prior to put date | \$371.38mm, remarketed on a single date (less frequent, larger amount) |
| Refinancing Risk | Possibility that the bonds cannot be refinanced with refunding bonds | Risk currently exists | Similar risk | Positive through put date Neutral after put date |
| Economic Risk Prot | file | | | |
| Failed remarketing | A market or other event prohibiting MassDOT from renewing, replacing or entering into a new LOC or SBPA | Penalty rates apply Principal repayment is accelerated over 3- or year term | Penalty rates apply Principal is not required to be paid prior to scheduled maturity | Penalty rate on existing VRDBs could be lower or higher than soft put bonds based on formulas VRDBs require accelerated principal repayment prior to |
| Failure to refinance | A market or other event prohibiting MassDOT from issuing refinancing bonds | Similar to failed remarketing cipal repayment elevated over 3- elevated over 3- elevated over 3- | Similar to failed remarketing | maturity, soft put bonds do not VRDB Max Rate=20% |
| | acci or 5 | elerateuron 5 years 12 | remarketing principal not required to be f | Massachusetts Department of Transportation |

Overview of Novation

- A swap novation means an existing interest swap is moved from the existing counterparty to one or more new counterparties
- As a part of the suspension of the Subordinated A-3 through A-6 Swap, UBS would require that the remaining portion of the swap, reactivated on the soft put date, be novated to a new counterparty
 - UBS is no longer an active swap counterparty in the municipal derivative sector and over the last several years has expressed interest in novating the swaps
- Under a request for responses conducted in October 2017, MassDOT gathered terms, pricing and interest from banks within MassDOT's underwriter pool and received several responses
- We refreshed responses from the banks that expressed interest in their 2017 RFR responses, including terms and pricing, and received several responses
- Novating the Subordinated A-3 through A-6 Swap offers MassDOT the opportunity to improve certain terms on the swap, receive the economics of the refunding transaction and diversify counterparty exposure



Transaction Benefits

- Continue MassDOT's objective of de-risking debt and swap portfolios
- Substitute variable rate debt with fixed rate debt
- Terminate and suspend swaps, eliminate \$68.315 million (26.85%) of the swap's \$254.44 million current mark-to-market ("MTM") exposure
 - Termination payment funded out of tax-exempt refunding bond proceeds
- UBS Discount on swap terminations
 - Release between \$5mm-\$27.6mm from Basis Reserve, used to downsize refunding bonds
- Eliminates VRDB associated risks (only through 1/1/2023 for the 2010 A-3 through A-6 Bonds)
 - No bank support required
- No bank covenants
- No renewal risk of SBPA or LOC agreements
- No annual liquidity or remarketing fees
- Eliminates swap associated risks (only through 1/1/2023 for the Sub A-3 through A-6 Swap)
 - No basis risk: variable rates received on swap do not equal variable rates paid on bonds
 - No tax risk : change in tax rules or other factors increases variable rate costs
 - No forced termination risk upon a downgrade (Sub A-2 Swap only)
- Creates additional credit capacity (fewer banks providing support on VRDBs)
- Opportunity to terminate the JPM Swap at no cost in right economic scenario
 - \$100 million notional amount, current MTM = negative \$2.08 million
- The refunding/UBS swap termination transaction highlighted herein has no impact on MassDOT's ability to terminate the JPM Swap, it can be terminated on its own or remain active



Transaction Considerations

- Transaction is subject to market conditions
 - Moderate to neutral savings
 - Relationship between tax-exempt MMD rates and taxable LIBOR swap rates
 - Credit spreads
 - UBS Discount
 - Negative savings at time of sale possible based on market conditions

Forego potential positive basis

- Basis risk is the difference between floating rates received on swaps based on LIBOR and payments made on bonds based on tax-exempt rates
- Basis risk can be positive or negative
- Forego call flexibility of VRDBs
- Remarketing risk at Put Date

Estimated earnings on the released Basis Reserve Fund earnings of 1.50%.



Disclosure Requirements

- The 2018 B Refunding Bonds are being issued as Subordinated Bonds under the Trust Agreement
- Contract Assistance Payments received under the 2009 Contract constitute "Dedicated Payments" under the Trust Agreement and are deposited directly to the Subordinated Debt Service Fund
 - On June 30, 2009, the Turnpike Authority and the Commonwealth entered into a Contract for Financial Assistance (the "2009 Contract") that obligates the Commonwealth to pay MassDOT \$100 million per fiscal year
 - The obligation of the Commonwealth to make such payments to MassDOT constitutes a general obligation of the Commonwealth for which the full faith and credit of the Commonwealth are pledged
 - The 2009 Contract Assistance Payments cover 100% of the debt service on all outstanding Subordinated Obligations, including the 2018 B Refunding Bonds
- Since the repayment source is solely from the 2009 Contract Assistance Payments, not revenues of MassDOT:
 - Ratings on the 2018B Refunding Bonds are based on the Commonwealth's General Obligation credit
 - The Commonwealth's most current Information Statement is incorporated by reference into the POS
 - The POS informs prospective purchasers that no financial or operating information about MassDOT is included in the POS because the Dedicated Payments pledged as security for the 2018 B Refunding Bonds are anticipated to exceed the total amount of debt service on Subordinated Obligations, including the 2018 B Refunding Bonds, in each year that the 2018 B Refunding Bonds are outstanding



Steps Taken to Date

- Citi selected as Senior Underwriter
- Negotiations with UBS on swap termination / novation
- Draft documents will be prepared by bond counsel and disclosure counsel for the refunding bonds
 - Preliminary Official Statement for Subordinated lien bonds scheduled for distribution following Board approval (October 22nd)
 - Commonwealth disclosure updated (appendix in POS)
 - Twelfth Supplemental Metropolitan Highway System Trust Agreement by and between MassDOT and The Bank of New York Mellon, as trustee
 - Rating meetings ready to be scheduled: Moody's / S&P / Fitch (week of October 8th)



Transaction Schedule

- Sept. 17 MassDOT Board Meeting, Overview
- Week of Oct. 8 Ratings Agency Meetings
- Oct. 15 F&A and MassDOT Board Meeting, Seek Transaction Approval
- Oct. 18 Presentation and Vote by State Finance and Governance Board
- Oct. 22 Mail POS
- Oct. 30/31 Retail / Institutional Pricing
- Nov. 7 Closing



Summary of Refunding - Subordinated Bonds¹

| Sources: | Full Termination of Swap (Subordinate A2) | Partial 4-year Termination of Swap (Subordinate A3-A6) | Total |
|---|---|--|-------------------------------|
| Bond Proceeds: | | | |
| Par Amount | 91,195,000.00 | 371,380,000.00 | 462,575,000.00 |
| Premium | 13,649,029.90 | 40,476,706.20 | 54,125,736.10 |
| | 104,844,029.90 | 411,856,706.20 | 516,700,736.10 |
| Other Sources of Funds: | | | |
| Accrued Interest | 1,687,968.75 | 7,350,229.17 | 9,038,197.92 |
| Basis Reserve | 5,052,480.00 | | 5,052,480.00 |
| | 6,740,448.75 | 7,350,229.17 | 14,090,677.92 |
| | 111,584,478.65 | 419,206,935.37 | 530,791,414.02 |
| Uses: | Full Termination of Swap (Subordinate A2) | Partial 4-year Termination of Swap (Subordinate A3-A6) | Total |
| Refunding Escrow Deposits: | | | |
| Cash Deposit | 84,839,906.25 | 378,982,973.89 | 463,822,880.14 |
| Delivery Date Expenses: | | | |
| Cost of Issuance | 300,000.00 | 300,000.00 | 600,000.00 |
| Underwriter's Discount | 195,315.66 | 822,746.44 | 1,018,062.10 |
| Net Swap Termination (Subordinate) | 23,925,759.61 | 37,082,512.41 | 61,008,272.02 |
| Net Swap Termination (Subordinate) - Off Market | 2,318,409.94 26,739,485.21 | 2,010,968.67 40,216,227.52 | 4,329,378.61 66.955.712.73 |
| | 26,739,465.21 | 40,216,227.52 | 66,955,712.75 |
| Other Uses of Funds: | | | |
| Contingency | 5,087.19 | 7,733.96 | 12,821.15 |
| | 111,584,478.65 | 419,206,935.37 | 530,791,414.02 |

¹ Based on August 8, 2018 rates, subject to change.



Summary of Savings - Subordinated Bonds¹

| | Full Termination of Swap (Subordinate A2) | Partial 4-year Termination of Swap (Subordinate A3-A6) | Total |
|---|---|--|---------------------------------------|
| Dated Date Delivery Date Arbitrage Yield Escrow Yield Value of Negative Arbitrage | 11/15/2018 11/15/2018 5.364245% | 11/15/2018 11/15/2018 5.364245% | 11/15/2018 11/15/2018 5.364245% |
| Bond Par Amount | 91,195,000.00 | 371,380,000.00 | 462,575,000.00 |
| True Interest Cost | 3.579621% | 2.294716% | 2.831432% |
| Net Interest Cost | 3.903887% | 2.433266% | 3.087779% |
| Average Coupon | 4.998190% | 5.020000% | 5.010293% |
| Average Life | 13.481 | 4.128 | 5.972 |
| Weighted Average Maturity | 13.541 | 4.128 | 6.038 |
| Par amount of refunded bonds | 83,100,000.00 | 371,380,000.00 | 454,480,000.00 |
| Average coupon of refunded bonds | 5.625000% | 5.500000% | 5.555830% |
| Average life of refunded bonds | 14.889 | 4.128 | 6.096 |
| Remaining weighted average maturity of refunded bonds | 14.889 | 4.128 | 6.096 |
| PV of prior debt | 109,256,929.35 | 412,802,861.86 | 522,059,791.20 |
| Net PV Savings | -6,006,320.56 | 7,084,332.83 | 1,078,012.27 |
| Percentage savings of refunded bonds | -7.227823% | 1.907570% | 0.237197% |
| Percentage savings of refunding bonds | -6.586239% | 1.907570% | 0.233046% |

¹ Based on August 8, 2018 rates, subject to change.



Metropolitan Highway System Outstanding Debt

| | | 0 | utstandin | g Debt | as of 8/1 | /2018 | | |
|---------------------|---------------|-------------|-----------|--------|-----------|------------|-----------------|-----------------|
| | Indenture | Base | | Avg | Final | Ratings | | |
| Series | & Lien | CUSIP | Туре | Coup | Maturity | M/S/F | Amount Issued | Outstanding |
| Metropolitan Highwa | ay System (Se | nior) | | | | | | |
| 1997 Series A CABs | MHS SR | 576018 | Fixed | 5.62% | 1/1/29 | A3/A+ /A+ | \$ 42,006,617 | \$ 42,006,617 |
| 1997 Series C CABs | MHS SR | 576018 | Fixed | 5.49% | 1/1/23 | A3/A+ /A+ | 89,136,006 | 51,286,175 |
| 2010 Series A | MHS SR | 57563C | Variable | VR | 1/1/37 | See Below | 207,665,000 | 207,665,000 |
| 2010 Series B | MHS SR | 57563C | Fixed | 4.98% | 1/1/37 | A3/A+/A+ | 882,310,000 | 632,060,000 |
| Subtotal | | | | | | | \$1,221,117,623 | \$ 933,017,792 |
| Metropolitan Highwa | ay System (Su | bordinated) | | | | | | |
| 2010 Series A | MHS SUB | 57563C | Variable | VR | 1/1/39 | See Below | 454,480,000 | 454,480,000 |
| 2010 Series B | MHS SUB | 57563C | Fixed | 4.98% | 1/1/35 | Aa2/AA/AA+ | 261,220,000 | 261,220,000 |
| 2018 Series A | MHS SUB | 57563C | Fixed | 5.00% | 1/1/29 | Aa2/AA/AA+ | 135,690,000 | 135,690,000 |
| Subtotal | | | | | | | \$ 851,390,000 | \$ 851,390,000 |
| Total | | | | | | | \$2,072,507,623 | \$1,784,407,792 |

