

## Commonwealth of Massachusetts Executive Office of Energy & Environmental Affairs

## Department of Environmental Protection

One Winter Street Boston, MA 02108 • 617-292-5500

Charles D. Baker Governor

Karyn E. Polito Lieutenant Governor Matthew A. Beaton Secretary

Martin Suuberg Commissioner

#### **FINAL**

Plymouth Country Club Attention: Ben Whiting 221 Warren Avenue Plymouth, MA 02360 December 19, 2016

Town: Plymouth

Program: Water Management Act (WMA)

WMA Permit #: 9P4-4-21-239.07

Action: Permit Renewal

Dear Mr. Whiting:

Please find the following attached:

- FINAL Findings of Fact in Support of the renewal of permit #9P4-4-21-239.07; and,
- FINAL Water Management Act Permit #9P4-4-21-239.07 for the Plymouth Country Club.

If you have any questions regarding this information, please contact Shi Chen at (617) 292-5532 or via e-mail at <a href="mailto:shi.chen@state.ma.us">shi.chen@state.ma.us</a>.

Sincerely,

Rebecca Weidman

Division of Watershed Management

Bureau of Water Resources

Debecc Werd

ecc: Mettie Whipple, President, Eel River Watershed Association

Y:\DWPARCHIVE\SERO\2016\Plymouth- Plymouth CC-9P442123907-WMA Final Permit Renewal-2016-12-19



Massachusetts Department of Environmental Protection
One Winter Street, Boston MA 02108 • Phone: 617-292-5751
Communication For Non-English Speaking Parties - 310
CMR 1.03(5)(a)



1 English:

This document is important and should be translated immediately. If you need this document translated, please contact MassDEP's Diversity Director at the telephone numbers listed below.



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3 Português (Portuguese):

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4(a) 中國(傳統)(Chinese (Traditional):

本文件非常重要,應立即翻譯。如果您需要翻譯這份文件,請用下面列出的電話 號碼與MassDEP的多樣性總監聯繫。



4(b) 中国(简体中文)(Chinese (Simplified):

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5 Avisven (franse kreyòl) (Haitian) (French Creole):

Dokiman sa-a se yon bagay enpòtan epi yo ta dwe tradui imedyatman. Si ou bezwen dokiman sa a tradui, tanpri kontakte Divèsite Direktè MassDEP a nan nimewo telefòn ki nan lis pi ba a.



6 Việt (Vietnamese):

Tài liệu này là rất quan trọng và cần được dịch ngay lập tức. Nếu bạn cần dịch tài liệu này, xin vui lòng liên hệ với Giám đốc MassDEP đa dạng tại các số điện thoại được liệt kê dưới đây.



7 ប្រទេសកម្ពុជា (Kmer (Cambodian):

ឯកសារនេះគឺមានសារៈសំខាន់និងគួរគ្រូវបានបកប្រែក្លាម។ ប្រសិនបើអ្នកត្រូវ បានបកប្រែឯកសារនេះសូមទំនាក់ទំនងឆ្នោតជានាយក MassDEP នៅលេខទូរស័ព្ទ ដែលបានវាយខាងក្រោម។



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#### 9 Русский язык (Russian):

Этот документ является важным и должно быть переведено сразу. Если вам нужен этот документ переведенный, пожалуйста, свяжитесь с директором разнообразия MassDEP по адресу телефонных номеров, указанных ниже.



#### 10 العربية (Arabic):

هذه الوثيقة الهامة وينبغي أن تترجم على الفور. اذا كنت بحاجة الى هذه الوثيقة المترجمة، برجى الاتصال مدير التنوع في MassDEP على أرقام الهواتف المدرجة أدناه.



#### 11 한국어 (Korean):

이 문서는 중요하고 즉시 번역해야합니다. 당신이 번역이 문서가 필요하면 아래의 전화 번호로 MassDEP의 다양성 감독에 문의하시기 바랍니다.



#### 12 հայերեն (Armenian)։

Այս փաստաթուղթը շատ կարեւոր է եւ պետք է թարգմանել անմիջապես. Եթե Ձեզ անհրաժեշտ է այս փաստաթուղթը թարգմանվել դիմել MassDEP բազմազանությունը տնօրեն է հեռախոսահամարների թվարկված են ստորեւ.



#### :(Farsi (Persian) فارسى 13

این سند مهم است و باید فور ا ترجمه شده است. اگر شما نیاز به این سند ترجمه شده، لطفا با ما تماس تنوع مدیر MassDEP در شماره تلفن های ذکر شده در زیر.



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#### 15 Deutsch (German):

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Το έγγραφο αυτό είναι σημαντικό και θα πρέπει να μεταφραστούν αμέσως. Αν χρειάζεστε αυτό το έγγραφο μεταφράζεται, παρακαλούμε επικοινωνήστε Diversity Director MassDEP κατά τους αριθμούς τηλεφώνου που αναγράφεται πιο κάτω.



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19 हिन्दी (Hindi):

यह दस्तावेज महत्वपूर्ण है और तुरंत अनुवाद किया जाना चाहिए. आप अनुवाद इस दस्तावेज़ की जरूरत है, नीचे सूचीबद्ध फोन नंबरों पर MassDEP की विविधता निदेशक से संपर्क करें.



Commonwealth of Massachusetts
Executive Office of Energy & Environmental Affairs

## Department of Environmental Protection

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> Martin Suuberg Commissioner

#### Findings of Fact in Support of FINAL Water Management Permit #9P4-4-21-239.07 Plymouth Country Club

The Department of Environmental Protection ("MassDEP" or "the Department") makes the following Findings of Fact in support of the attached Final Water Management Permit #9P442123907, and includes herewith its reasons for issuing the Final Permit and for conditions of approval imposed, as required by M.G.L. c.21G, s. 11. The issuance of this permit is in response to a water withdrawal permit renewal application by the Plymouth Country Club for the purpose of golf course irrigation.

The Department adopted revised Water Management Regulations at 310 CMR 36.00 on November 7, 2014, (described in greater detail below). Since that time, the Department has been working closely with each Water Management Act (WMA) permittee to fully consider all aspects of their individual situations and ensure thoughtful and implementable permits.

#### Plymouth Country Club Water Withdrawal History

The Plymouth Country Club ("PCC") is an 18-hole golf course located in Plymouth, Massachusetts. PCC was first issued a Water Management Act permit in December 30, 2002 for its withdrawal from two irrigation wells in the South Coastal Basin at a rate of 23.42 million gallons over 214 days, or 0.11 million gallons per day (MGD). PCC has reported annual withdrawals below their permitted volume from 2011 to 2015. The average daily withdrawal volume for the PCC in 2015 was 0.08 MGD.

#### The Permit Extensions

WMA permits issued during the first 20-year permitting cycle for the South Coastal Basin expired on August 31, 2010. All permittees seeking to renew their Water Management permit were required to file a renewal application on or before May 31, 2010. Plymouth Country Club filed a timely renewal application and received a one-year Interim Permit, to August 31, 2011, to continue operations while the permit renewal review was ongoing. The Department published notice of the permit renewal application in the Environmental Monitor on June 23, 2010.

Subsequently, the expiration dates for all Water Management permits were extended for four years by Chapter 240 of the Acts of 2010 as amended by Chapter 238 of the Acts of 2012, collectively known as the Permit Extension Act. In addition, in a letter of September 25, 2015,

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the Department informed PCC that the Department would need additional time before making a determination on the application in order to ensure that all permit renewal applicants in the South Coastal Basin fully understood the new Water Management Regulations (discussed below), and to give proper consideration to all permit renewal applications within the basin. Pursuant to M.G.L. c. 30A, § 13, and 310 CMR 36.18(7), Plymouth Country Club's permit continues in force and effect until the Department issues a final decision on the permit renewal application.

The expiration date for all permits going forward in the South Coastal Basin will be August 31, 2030, in order to restore the staggered permitting schedule set forth in the regulations.

#### The Water Management Act (M.G.L.c.21G)

The WMA requires the Department to issue permits that balance a variety of factors including without limitation:

- Impact of the withdrawal on other water sources;
- Water available within the safe yield of the water source;
- Reasonable protection of existing water uses, land values, investments and enterprises;
- Proposed use of the water and other existing or projected uses of water from the water source;
- Municipal and Massachusetts Water Resources Commission (WRC) water resource management plans;
- Reasonable conservation consistent with efficient water use;
- Reasonable protection of public drinking water supplies, water quality, wastewater treatment capacity, waste assimilation capacity, groundwater recharge areas, navigation, hydropower resources, water-based recreation, wetland habitat, fish and wildlife, agriculture, flood plains; and
- Reasonable economic development and job creation.

#### Water Management Regulation Revisions

In 2010 the Executive Office of Energy and Environmental Affairs (EEA) convened the Sustainable Water Management Initiative (SWMI) for the purpose of incorporating the best available science into the management of the Commonwealth's water resources. SWMI was a multi-year process that included a wide range of stakeholders and support from the Departments of Environmental Protection, Fish and Game, and Conservation and Recreation. In November 2012 the Massachusetts Sustainable Water Management Initiative Framework Summary (<a href="http://www.mass.gov/eea/docs/eea/water/swmi-framework-nov-2012.pdf">http://www.mass.gov/eea/docs/eea/water/swmi-framework-nov-2012.pdf</a>) was released.

On November 7, 2014, the Department adopted revised Water Management Regulations at 310 CMR 36.00 that incorporate elements of the SWMI framework and the Water Conservation Standards adopted by the Massachusetts WRC. The regulations reflect a carefully developed balance to protect the health of Massachusetts' water bodies while meeting the needs of businesses and communities for water.

Without limitation, the Department has incorporated the following into Water Management permitting:

- Safe yield determinations for the major river basins based on a new methodology developed through SWMI (see the Safe Yield in the South Coastal Basin section of this document);
- Environmental protections developed through SWMI, including without limitation;
  - o protection for coldwater fish resources;
  - o minimization of withdrawal impacts in areas stressed by groundwater use;
  - o mitigation of the impacts of increasing withdrawals.

#### Safe Yield in the South Coastal Basin

This permit is being issued under the safe yield methodology adopted by the Department on November 7, 2014, and described in the regulations at 310 CMR 36.13. As of the date of issuance of this permit, the safe yield for the South Coastal Basin is 70.1 million gallons per day (MGD), and total registered and permitted withdrawals are 47.4 MGD, leaving 22.7 MGD potentially available. The maximum withdrawals that will be authorized in this permit, and all other permits currently under review by the Department within the South Coastal Basin, will be within the safe yield and may be further conditioned as outlined in the regulations.

## Findings of Fact for Permit Conditions in Plymouth Country Club's Water Management Act Permit

The following Findings of Fact for the special conditions include in the permit generally describe the rationale and background for each special condition in the permit. This summary of permit special conditions is not intended to, and should not be construed as, modifying any of the permit special conditions. In the event of any ambiguity between this summary and the actual permit conditions, the permit language shall control.

**Special Condition 1, Maximum Authorized Annual Average Withdrawal Volume,** reflects the permitted withdrawal volume of 0.11 million gallons per day (MGD) over a 214 days seasonal period (April-October) through August 31, 2030 for a total of 23.42 million gallons per year.

Special Condition 2, Maximum Authorized Daily Withdrawal From Withdrawal Points, reflects the volume of groundwater withdrawal expressed as a combined maximum daily rate for the two irrigation wells. The maximum authorized daily withdrawal volume for the Well #1 and Well #2 is 0.27 MGD.

#### **Special Condition 3, Water Conservation**

The Plymouth Country Club Water Conservation Plan, submitted as part of its responses to the Order to Complete, has been combined with the Best Management Practices that PCC indicated as being implemented (according to the attached Seasonal Demand Management Plan). This combination constitutes the water conservation requirements of the renewed permit.

#### Special Condition 4, Seasonal Demand Management Plan

Consistent with good water conservation practices, permitted golf courses will be required to implement a drought triggered Seasonal Demand Management Plan (SDMP) as a condition of

their Water Management Permit. The SDMP, at a minimum, restricts nonessential outdoor water use between May 1<sup>st</sup> and September 30<sup>th</sup> when the Massachusetts Drought Management Task Force declares a drought level of "Advisory" or higher ("Watch, Warning or Emergency") for the region in which the golf course is located.

The SDMP shall also be implemented at times when groundwater level falls below a designated groundwater trigger measured at an assigned, web-based, real-time U.S. Geologic Survey (USGS) groundwater gage from May 1st through September 30th. At a minimum, restrictions shall commence when groundwater levels decline to or below the trigger for 60 consecutive days. The groundwater-triggered response actions shall be consistent with the drought-triggered response actions at the Advisory level. Once implemented, the restrictions shall remain in place until the daily value of the groundwater levels at the assigned USGS monitoring well have been recovered to less than the trigger for 30 consecutive days. The groundwater trigger is expected to respond more quickly to dry conditions than the Drought Management Task Force Drought Declaration.

Plymouth Country Club has been assigned the USGS monitoring well 415453070434901 (MA-PWW 22) in Plymouth, MA. Should the reliability of the PWW 22 monitoring well be so impaired as to question its accuracy, the Permittee may request MassDEP's review and approval to transfer to another monitoring well to trigger restrictions. MassDEP reserves the right to require use of a different groundwater trigger.

Plymouth Country Club shall be responsible for tracking the Massachusetts Drought Management Task Force drought declarations and recording when drought-triggered restrictions are implemented. PCC shall also be responsible for tracking groundwater levels and recording when groundwater-triggered restrictions are implemented. See the SDMP in Table 5 and attached USGS Groundwater Level instructions for tracking information.

The SDMP is intended to address the necessary minimums of acceptable demand management required as dry conditions begin to impact our environment from May through September. Of particular importance in developing your SDMP and in evaluating its effect on your golf course's irrigation, is the recognition of nonessential outside water uses. MassDEP considers the irrigation of tees and greens as essential uses, but fairways and roughs less so.

Section C of the SDMP provides three options for water use reduction. Two options for water use reduction are in table format with the third option being an open-ended alternative approach. The Acres Table requires that you identify the number of acres you irrigate for tees and greens, fairways, roughs, landscaping and ornamentals, along with a percent reduction per unit area with worsening drought. The Time Table requires that you identify irrigation in timing reduction cycles.

As part of the Order to Complete (OTC) responses, Plymouth Country Club submitted an SDMP using the Time Table reductions. MassDEP has accepted PCC's proposed SDMP and it is included as a condition of this renewed permit.

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## Special Condition 5, Mitigation of Impacts for Withdrawals that Exceed Baseline Withdrawals

The renewed permit will include a condition that requires mitigation of withdrawals over a baseline volume, if feasible, if future withdrawals exceed the assigned baseline volume. Baseline withdrawal means the volume of water withdrawn during calendar year 2005 plus 5%, or the average annual volume withdrawn from 2003 through 2005 plus 5%, whichever is greater provided that:

- (a) baseline cannot be less than a permittee's registered volume;
- (b) baseline cannot be greater than the permittee's authorized volume for 2005; and
- (c) if, during the period from 2003 to 2005, the permittee's withdrawals from the water source were interrupted due to contamination of the source or construction of a treatment plant, the Department will use best available data to establish a baseline volume from the water source.

The calculated baseline withdrawal volume for the Plymouth Country Club is 19.16 MGY or 0.09 MGD, which is the 2005 withdrawal volume plus 5%.

Because Plymouth Country Club's authorized volume exceeds its baseline volume, a mitigation plan is required. Mitigation including certification by the Audubon Cooperative Sanctuary Program and the development and implementation of a detailed irrigation schedule tailored to the needs of each individual hole were two of the options discussed when the Department met with the Plymouth Country Club on May 10, 2016. Plymouth Country Club has since identified that its Audubon Cooperative Sanctuaries Certification has lapsed and alternatively has prepared and submitted a detailed irrigation plan to meet its mitigation requirement. MassDEP acknowledges that the detailed irrigation plan is a well-established demand management plan. However, the ability to document compliance with such a plan is extremely difficult and therefore it will not be included in the mitigation plan. MassDEP therefore requires Plymouth Country Club to achieve the Environmental Planning, Water Conservation, Wildlife and Habitat Management components of the Audubon Cooperative Sanctuaries Program prior to exceeding their baseline volume of 0.09 mgd.

If Plymouth Country Club fails to achieve those components of the Audubon Cooperative Sanctuaries Program within two years of the issuance of the final permit, additional mitigation options will need to be included in their plan prior to exceeding their baseline volume.

Minimization of Groundwater Withdrawal Impacts in Stressed Subbasins, requires permittees with permitted groundwater sources in subbasins<sup>1</sup> with net groundwater depletion of 25% or more during August to minimize their withdrawal impacts on those subbasins to the greatest extent feasible.

<sup>&</sup>lt;sup>1</sup> Subbasins used for WMA permitting are the 1,395 subbasins delineated by the U.S. Geological Survey in Indicators of Streamflow Alteration, Habitat Fragmentation, Impervious Cover, and Water Quality for Massachusetts Stream Basins (Weiskel et al., 2010, USGS SIR 2009-5272).

Findings of Fact Page 6 of 6 December 19, 2016

Since Plymouth Country Club's permitted sources are located in the Plymouth-Carver Aquifer where august net groundwater depletion has not been established, they are not currently required to implement measures to minimize the withdrawal impact.

Coldwater Fish Resource Protection was incorporated into the Water Management Regulations in November 2014. Coldwater Fish Resource Protection is not a condition of this permit because Plymouth Country Club's withdrawals are located adjacent to each other and shifting withdrawals between the two sources would not significantly minimize the impacts to the Eel River which supports coldwater fish.



# Commonwealth of Massachusetts Executive Office of Energy & Environmental Affairs

## Department of Environmental Protection

One Winter Street Boston, MA 02108 • 617-292-5500

Charles D. Baker Governor

Karyn E. Polito Lieutenant Governor Matthew A. Beaton Secretary

Martin Suuberg
Commissioner

# FINAL WATER WITHDRAWAL PERMIT RENEWAL #9P442123907 Plymouth Country Club

This renewal of Permit #9P442123907 is approved pursuant to the Massachusetts Water Management Act (WMA) for the sole purpose of authorizing the withdrawal of a volume of water as stated below and subject to the following special and general conditions. This Permit conveys no right in or to any property.

**PERMIT NUMBER:** 9P4-4-21-239.07

RIVER BASIN: South Coastal

**PERMITTEE:** Plymouth Country Club

**EFFECTIVE DATE:** December 19, 2016

**EXPIRATION DATE:** August 31, 2030

**NUMBER OF WITHDRAWAL POINTS: 2** 

Groundwater: 2

**USE:** Golf Course Irrigation

**DAYS OF OPERATION:** 214 (April through October)

#### LOCATION(S):

Source	Latitude	Longitude	Location
Well #1	41° 55' 47"	70° 36' 14"	Off Doten Road, Plymouth
Well #2	41° 55' 50"	70° 36' 17"	Off Doten Road, Plymouth

#### SPECIAL CONDITIONS

#### 1. Maximum Authorized Annual Average Withdrawal Volume

This Permit authorizes Plymouth Country Club (PCC) to withdraw water from the South Coastal Basin at the rate described below (Table 1). The permitted volume is expressed both as an annual average daily withdrawal rate (million gallons per day or MGD), and as a total annual withdrawal volume (million gallons per year or MGY).

The Department of Environmental Protection ("MassDEP") will use the water withdrawal volume from all authorized withdrawal points to assess compliance with the permitted withdrawal volume.

Table 1: Maximum Authorized Withdrawal Volumes

	Total Water Withdrawal Volumes			
5-Year Periods	Daily Average (MGD)	Total Annual (MGY)		
12/19/2016 to 8/31/2020	0.11	23.42		
9/1/2020 to 8/31/2025	0.11	23.42		
9/1/2025 to 8/31/2030	0.11	23.42		

#### 2. Maximum Authorized Daily Withdrawals From Withdrawal Points

Withdrawals from withdrawal points are not to exceed the approved maximum daily volumes listed below (Table 2) without specific advance written approval from MassDEP.

Table 2: Maximum Daily Withdrawal Volumes

Source	Combined Maximum Daily Rate
Wells #1 & #2	0.27 MGD

#### 3. Water Conservation Requirements

The Plymouth Country Club Water Conservation Plan, submitted as part of its responses to the Order to Complete (OTC), has been combined with the Best Management Practices that Plymouth Country Club indicated as being implemented (according to the attached Seasonal Demand Management Plan). This combination constitutes the water conservation requirements of the renewed permit.

**Table 3. Water Conservation Requirements** 

- a. Metering 100% of water use, and calibrating source meters annually.
- b. Implementation of an irrigation system inspection and maintenance program that includes the following on a routine basis:
  - Leak detection and repair: Daily monitoring of the golf course to insure no leaks

throughout the system are present.

- Weekly Sprinkler head maintenance and replacement to ensure proper trajectory, pressure, and rotation
- Weekly cleaning or replacing clogged nozzles.
- c. Use of a computerized-control irrigation system that allows for irrigation of only those areas in need.
- d. Use of portable soil moisture sensors and golf weather apps to increase the efficiency of the irrigation system
- e. Irrigating in the early morning or evening hours when evaporation rates are at their lowest, to extent practicable to maintain the turf
- f. Regular aerating of turf to increase the percolation of water into the soil
- g. Use of mulch materials in planting beds to improve water-holding capacity of the landscaping
- h. Use of environmentally safe wetting agents to improve water infiltration and minimize evaporation
- i. Use of low water use or native drought tolerant plants to the greatest extent practicable
- j. Employee training in water conservation and management

#### 4. Seasonal Demand Management Plan

The Plymouth Country Club shall limit nonessential outdoor water use through mandatory restrictions from May 1<sup>st</sup> through September 30<sup>th</sup> as outlined in the Seasonal Demand Management Plan (SDMP). At a minimum, restrictions shall commence when the Massachusetts Drought Management Task Force declares a drought level of "Advisory" or higher ("Watch, Warning or Emergency") for the region in which the golf course is located.

The SDMP shall also be implemented at times when groundwater level falls below a designated groundwater trigger measured at an assigned, web-based, real-time U.S. Geologic Survey (USGS) groundwater gage from May 1<sup>st</sup> through September 30<sup>th</sup>. At a minimum, restrictions shall commence when groundwater levels decline to or below the trigger for 60 consecutive days. The groundwater-triggered response actions shall be consistent with the drought-triggered response actions at the Advisory level. Once implemented, the restrictions shall remain in place until the daily value of the groundwater levels at the assigned USGS monitoring well have been recovered to less than the trigger for 30 consecutive days. The groundwater trigger is expected to respond more quickly to dry conditions than the Drought Management Task Force Drought Declaration.

Plymouth Country Club has been assigned USGS monitoring Well 415453070434901 (MA-PWW 22) in Plymouth, MA. The water levels at the assigned USGS well that will appear in the permit are outlined below (Table 4).

Table 4. Groundwater Trigger Values for Outdoor Water Use Restrictions

USGS Monitoring Wel			I (PWW-2	2) in Plyi	nouth, M.	A	
Monthly 25 <sup>th</sup> Percentile Trigger Values							
Month	March	April	May	June	July	August	Sept
Depth to water level, feet below land surface	24.46	24.1	24.06	24	24.44	24.97	25.25

Plymouth Country Club selected a time-reduction approach, which requires that the club reduces irrigation by time (Table 5).

Table 5. Plymouth Country Club Time-Reduction in its SDMP

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Massachusetts				ne as Droug			<b>;</b>
Drought		Re	duced Min	utes in Irri	gation Cyc	les	
Levels					· · · · · · · · · · · · · · · · · · ·		
Action Levels	Irrigated	Irrigated	Fairways	Irrigated 1	Roughs	Irrigated	4.
	Tees &					Landscap	e &
	Greens					Ornamen	tals
		Percent	Time	Percent	Time	Percent	Time
			(min.)		(min.)		(min.)
Normal	Full	Full	360	Full	90	100%	60
. '	cycle .	cycle		cycle			
	(100%)						
Advisory†^	Full	80%	288	50%	45	*	
	cycle	•					
Watch†	Full	60%	216	.*.	XXX	*	
. '	cycle						
Warning†	Full	40%	144	*	XXX	*	
,	cycle						
Emergency**	TBD	TBD	TBD	*	XXX	*	

<sup>†</sup> Nonessential outdoor irrigation use shall not occur between the hours of 9 am and 5 pm, except that hand-watering of hot spots may occur at any time

#### 5. Mitigation Plan

The baseline volume for Plymouth Country Club is 19.16 MGY, or 0.09 MGD. Prior to exceeding its baseline, PCC shall mitigate the impacts of its withdrawals above the baseline. Plymouth Country Club's mitigation plan is achieving the Environmental Planning, Water Conservation, Wildlife and Habitat Management components of the Audubon Cooperative Sanctuary Program (ACSP) by December 31, 2018. Plymouth Country Club shall submit copies of those three certifications to MassDEP for its review by January 31, 2019.

<sup>^</sup> Advisory-level reductions should also be implemented when the assigned groundwater trigger is hit

<sup>\*</sup> No irrigation allowed

<sup>\*\*</sup> Mitigation actions to be determined by the Governor's Emergency Proclamation.

#### GENERAL PERMIT CONDITIONS (applicable to all Permittees)

No withdrawal in excess of 100,000 gallons per day over the registered volume (if any) shall be made following the expiration of this permit, unless before that date the Department has received a renewal permit application pursuant to and in compliance with 310 CMR 36.00.

- 1. **<u>Duty to Comply</u>** The Permittee shall comply at all times with the terms and conditions of this permit, the Act and all applicable State and Federal statutes and regulations.
- 2. Operation and Maintenance The Permittee shall at all times properly operate and maintain all facilities and equipment installed or used to withdraw water so as not to impair the purposes and interests of the Act.
- 3. <u>Entry and Inspections</u> The Permittee or the Permittee's agent shall allow personnel or authorized agents or employees of the Department to enter and examine any property over which Permittee has authority, title or control, for the purpose of determining compliance with this permit, the Act or the regulations published pursuant thereto, upon presentation of proper identification and an oral statement of purpose.
- **4.** Water Emergency Withdrawal volumes authorized by this permit are subject to restriction in any water emergency declared by the Department pursuant to M.G.L. c. 21G, §§ 15-17, M.G.L. c. 150, § 111, or any other enabling authority.
- 5. <u>Transfer of Permits</u> This permit shall not be transferred in whole or in part unless and until the Department approves such transfer in writing, pursuant to a transfer application on forms provided by the Department requesting such approval and received by the Department at least thirty (30) days before the effective date of the proposed transfer. No transfer application shall be deemed filed unless it is accompanied by the applicable transfer fee established by 310 CMR 36.33.
- 6. <u>Duty to Report</u> The Permittee shall submit annually, on a form provided by the Department, a certified statement of the withdrawal. Such report is to be received by the Department by the date specified by the Department. Such report must be submitted as specified on the report form.
- 7. <u>Duty to Maintain Records</u> The Permittee shall be responsible for maintaining withdrawal and all other records as specified by this permit.
- **8.** <u>Metering</u> Withdrawal points shall be metered. Meters shall be calibrated annually. Meters shall be maintained and replaced as necessary to ensure the accuracy of the withdrawal records.
- 9. Right to Amend, Suspend or Terminate The Department may amend, suspend or terminate the permit in accordance with M.G.L. c. 21G and 310 CMR 36.29.

#### APPEAL RIGHTS AND TIME LIMITS

This permit is a decision of the Department. Any person aggrieved by this decision may request an adjudicatory hearing as described herein and in accordance with the procedures described at 310 CMR 36.37. Any such request must be made in writing, by certified mail or hand delivered and received by the Department within twenty-one (21) days of the date of receipt of this permit. The hearing request, including proof of payment of the filing fee, must be mailed to:

Case Administrator
MassDEP Office of Appeals and Dispute Resolution
One Winter Street
Boston, MA 02108

No request for an appeal of this permit shall be validly filed unless a copy of the request is sent by certified mail, or delivered by hand to the local water resources management official in the community in which the withdrawal point is located; and for any person appealing this decision, who is not the applicant, unless such person notifies the permit applicant of the appeal in writing by certified mail or by hand within five (5) days of mailing the appeal to the Department.

#### CONTENTS OF HEARING REQUEST

310 CMR 1.01(6)(b) requires the request to include a clear and concise statement of the facts which are the grounds for the request and the relief sought. In addition, the request must include a statement of the reasons why the decision of the Department is not consistent with applicable rules and regulations, and for any person appealing this decision who is not the applicant, a clear and concise statement of how that person is aggrieved by the issuance of his permit.

#### FILING FEE AND ADDRESS

The Department's fee transmittal form, together with a valid check, payable to the Commonwealth of Massachusetts in the amount of \$100 must be mailed to:

Commonwealth of Massachusetts Department of Environmental Protection P.O. Box 4062 Boston, MA 02211

The request shall be dismissed if the filing fee is not paid, unless the appellant is exempt or granted a waiver as described below.

#### **EXEMPTIONS**

The filing fee is not required if the appellant is a municipality (or municipal agency), county, district of the Commonwealth of Massachusetts, or a municipal housing authority.

#### WAIVER

The Department may waive the adjudicatory hearing filing fee for any person who demonstrates to the satisfaction of the Department that the fee will create an undue financial hardship. A person seeking a waiver must file, together with the hearing request, an affidavit setting forth the facts which support the claim of undue hardship.

Page 7 of 7 December 19, 2016

Rebecca Weidman, Director
Division of Watershed Management
Boston Office

Date

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#### Massachusetts Department of Environmental Protection Bureau of Resource Protection – Water Management Act Program

Seasonal Demand Management Plan
For Permitted Water Management Golf Courses

Plymouth Country	Clu	b	
Facility Name			
#9P4-4-21-239.07		Ė	
Permit #			3.74
Plymouth			
City or Town			

#### Plan Requirements

Important: When filling out forms on the computer, use only the tab key to move your cursor - do not use the return key.



Permitted golf courses with irrigation sources under the Water Management Act (WMA) are required to implement a Seasonal Demand Management Plan (SDMP) at permit renewal that, at a minimum, reduces nonessential outdoor water use based on the criteria below.

The SDMP must be consistent with the following when a "Drought Advisory" or greater level (i.e., Watch, Warning or Emergency) is declared by the Massachusetts Drought Management Task Force<sup>2</sup> (MDMTF) from May 1st to September 30th.

During a Drought Advisory or greater level, nonessential outdoor water use shall not occur between the hours of 9 am to 5 pm when evapotranspiration rates are highest. Hand-watering of hot spots may occur at anytime as necessary.

During a Drought Advisory or greater level, reductions are required in the irrigation (as applicable) of fairways and roughs consistent with those percentages outlined in Section C of this document.

Mass Dep Resource Protection

During a Drought Emergency, should the Governor proclaim a state of Emergency, more stringent water use reductions may be required. At a minimum, all non-essential water use (including fairways and roughs) must cease.

Restrictions shall be based on the drought level for the MDMTF region where the golf course is pocated. Drought levels may be monitored at:

http://www.mass.gov/dcr/watersupply/rainfall/drought.htm.

Golf course facility managers shall be responsible for tracking drought declarations and recording when restrictions are implemented.

Complete and return this document to your MassDEP Regional Office.

Should you have any questions, contact Duane LeVangie at 617-292-5706, or Tom LaMonte at 617-292-5532.

#### A. Golf Facility Information

•	
Plymouth Country Club	**************************************
Facility Name	
Plymouth	
City/Town	
Benjamin D. Whiting	
Course Manager	
(508)746-7800	whiting75@verizon.ne
Phone Number	<u>t</u>
April 14, 2015	
Date	

Examples of essential water use not subject to restrictions are: irrigation to establish a new lawn during the months of May and September; irrigation for the production of food and fiber or the maintenance of livestock; irrigation by plant nurseries as necessary to maintain stock; irrigation by golf courses as necessary to maintain greens and tees, and limited fairway watering; and irrigation of public parks and recreational fields.

<sup>2</sup> See Massachusetts Drought Management Task Force at <a href="http://www.mass.gov/dcr/watersupply/rainfall/drought.htm">http://www.mass.gov/dcr/watersupply/rainfall/drought.htm</a>.

<sup>&</sup>quot;Nonessential outside water use" means uses that are not required: (a) for health or safety reasons; (b) by regulation; (c) for the production of food and fiber; (d) for the maintenance of livestock; or (e) to meet the core functions of a business. Examples of nonessential outdoor water use includes: the irrigation of lawns or landscaping, washing vehicles, parking lots, driveways and/or sidewalks, etc.



#### Massachusetts Department of Environmental Protection Bureau of Resource Protection – Water Management Act Program

# Seasonal Demand Management Plan For Permitted Water Management Golf Courses

Plymouth Country Club		
Facility Name		
#9P4-4-21-239.07		
Permit #		
Plymouth		
City or Town		

-	Check the	following E	MP	s for water conservation and management that you implement.
	⊠ Yes	□ No	1.	Water use is 100% metered.
٠	☐ Yes	⊠ No	2.	Source meters are regularly calibrated.
	☐ Yes	☐ No	3.	New and existing irrigation ponds are lined with impervious material.
	⊠ Yes	□ No	4.	Implementation of an irrigation system inspection and maintenance program that includes leak detection and repair, sprinkler head maintenance and replacement.
	⊠ Yes	☐ No	5.	Regular inspection of course to determine irrigation needs.
	☐ Yes	⊠ No	6.	Implementation of a Turf Management Plan.
	⊠ Yes	□ No	7.	Use of soil sensors and/or soil samples to monitor soil moisture.
١,	⊠ Yes	☐ No	8.	Use of weather stations to generate irrigation cycles.
	⊠ Yes	☐ No	9.	Use of computer control irrigation system.
	⊠ Yes	☐ No	10.	. Use of low trajectory sprinkler heads.
		☐ No	11,	. Use of wetting agents.
	⊠ Yes	□No	12.	. Use of drought tolerant grasses and shrubs.
	⊠ Yes	☐ No	13.	. Regular aerating of turf to increase the percolation of water into the soil.
		☐ No	14.	. Use of mulch materials in planting beds to improve water-holding capacity.
	⊠ Yes	☐ No	15.	Elimination of irrigation whenever possible, such as in rough areas.
	⊠ Yes	□ No	16.	. Limited ornamental watering.
	⊠ Yes	□ No	17.	. Employee training in water conservation and management.
	⊠ Yes	□ No	18	. Raising turf height during dry weather and drought conditions.
	☐ Yes	⊠ No	19.	. Reuse of wastewater and/or stormwater for irrigation.
	Comment:			
	The Plymo		ry Cl	ub does not have any irrigation ponds. Regular meter calibration has been



# Massachusetts Department of Environmental Protection

Bureau of Resource Protection - Water Management Act

Program

### Seasonal Demand Management Plan For Permitted Water Management Golf Courses

Plymouth Co	untry Club	-
#9P4-4-21-2	39.07	_
Permit #		
Plymouth	<u> </u>	
City or Town		_

# C. Seasonal Demand Management Approach for Water Use Reductions

Demand management protocols frequently require more stringent water use reductions as the water supply availability worsens and triggers dictate when different responses are needed.

The two tables below reflect two approaches to indicate water use reductions. You may choose to complete (fill in the appropriate table) the Acres Table or the Time Table to reflect your water use reduction approach, or otherwise describe your specific water use reduction plan (Option 3). The Acres Table reduces water use by limiting the number of irrigated acres for fairways, roughs, and ornamentals. Notice the water use acreage percent reduction per unit area. The Time Table reduces irrigation by limiting the length of irrigation cycles.

Check and	compl	ete	Οp	tior	11,	2 or 3.	
	51.		-		•		

☐ Check box if choosing Option 1. ACRES TABLE (Fill in number of acres in all blank cells)

Massachusetts Prought Levels	Watering Less Irrigated Acreage as Drought Severity Increases  Watering allowed up to designated percent    Irrigated Landscape							
Action Levels	Irrigated Tees & Greens		Irrigated Fairways		Irrigated Roughs		& Ornamentals	
AULIOTI ESTOTO	Percent	Acres	Percent	Acres	Percent	Acres	Percent	Acres
	100%		100%		100%		100%	
Vormal		XXX	80%		50%		*	XXX
Advisory †	100%				*	XXX	*	XXX
Watch †	100%	XXX	60%		*		*	XXX
Warning †	100%	XXX	40%		*	XXX		
Emergency **	TBD	TBD	TBD	TBD	*	XXX	* am and 5 pn	XXX

Nonessential outdoor irrigation use shall not occur between the hours of 9 am and 5 pm, except that hand-watering of hot spots may occur at any time

- No irrigation allowed.
- Mitigation actions to be determined by the Governor's Emergency Proclamation.



### Massachusetts Department of Environmental Protection

Bureau of Resource Protection – Water Management Act Program

# Seasonal Demand Management Plan For Permitted Water Management Golf Courses

Plymouth Country (	Club
Facility Name	
#9P4-4-21-239.07	
Permit #	
Plymouth	
Other transferred	

### C. Seasonal Demand Management Approach for Water Use Reductions

☐ Check box if choosing Option 2.

2. TIME TABLE (Fill in time in minutes in all blank cells)

Massachusetts Drought Levels	Irrigating Less Volume as Drought Severity Increases Reduced Minutes in Irrigation Cycles						
Action Levels	Irrigated Tees &	Irrigated Fairways		Irrigated Roughs		Irrigated Landscape & Ornamentals	
	Greens	Percent	Time (min.)	Percent	Time (min.)	Percent	Time (min.)
Normal	Full cycle (100%)	Full cycle	360	Full Cycle	90	100%	60
Advisory †	Full cycle	80%	288	50%	45	,	· ·
Watch †	Full cycle	60%	216	*	XXX	*	<b>3</b> .
Warning †	Full cycle	40%	144	*	XXX	*	•
Emergency **	TBD	TBD	TBD	*	XXX	*	

- Nonessential outdoor irrigation use shall not occur between the hours of 9 am and 5 pm, except that hand-watering of hot spots may occur at any time
- \* No irrigation allowed.
- \*\* Mitigation actions to be determined by the Governor's Emergency Proclamation.

Along with completing one of the tables, provide any additional description or narrative explanation as warranted on how your golf course plans to implement required irrigation reductions as drought conditions worsen. This could be through such practices as: limited rotation of sprinkler heads, limits on water pressure, limiting irrigation to hot spots, eliminate non-target watering, etc. (Attach additional pages as necessary.)

additional pages as necessary.)	the second of th
☐ Check box if choosing Option 3.	
Alternative Approach	
The Department offers flexibility for equivalent irrigation use reduced eveloped an equivalent plan that quantifies real water use reducto the Massachusetts Drought Management Task Force action le Department's review and approval.	ctions by other means that can relate
(Attach additional pages as necessary.)	

# Instructions for Accessing U.S. Geologic Survey Groundwater Peyelland Maisachuseus. Drought Advisory Website Information 22

**Groundwater level information** is available at the USGS National Water Information System (NWIS): Web Interface. The USGS NWIS default shows Massachusetts groundwater levels in real time, i.e., the most recent, usually hourly, water level measured and recorded at each USGS monitoring well.

Seasonal Limits on Nonessential Outdoor Water Use are implemented when the daily mean depth to water level exceeds the designated trigger for 60 consecutive days (*i.e.*, when the depth to water becomes larger than the trigger value as the water table elevation declines). The daily water level is compared to the trigger for that month. To determine if restrictions must be implemented on May 1 it is necessary to monitor the daily water level in March and April.

**Mean daily groundwater level** readings are available at the USGS NWIS Web Interface at <a href="http://waterdata.usgs.gov/ma/nwis/current/?type=gw&group\_key=county\_cd">http://waterdata.usgs.gov/ma/nwis/current/?type=gw&group\_key=county\_cd</a>

- Scroll down to 415453070434901 MA-PWW 22, Plymouth, MA.
- Click on the station number.
- On the pull-down menu "Available data for this site" choose "Daily data".
- Under "Available Parameters" click on "72019 Water level, depth L(Mean)".
- Under "Output Format" click on "Table" and enter the number of days of records (the default is 7 days; entering 60 will give you 60 days of data) and hit "GO".
- The table provides the "Daily Mean Depth to water level, feet below land surface" for the most recent number of days chosen.
- Compare each day's value to its month's trigger value (25<sup>th</sup> percentile) in your permit. Outdoor water use restrictions must be implemented when the daily depth to water level is at or below the trigger for 60 consecutive days.

**Drought Advisory** information is available at the Massachusetts Department of Conservation and Recreation (DCR) Drought Status Website at <a href="http://www.mass.gov/eea/agencies/dcr/water-res-protection/water-data-tracking/drought-status.html">http://www.mass.gov/eea/agencies/dcr/water-res-protection/water-data-tracking/drought-status.html</a>

• The color coded map displays the six drought regions in Massachusetts. Restrictions are implemented when a Drought Advisory, Watch, Warning or Emergency is announced through the DCR website.

