

# PLYMOUTH CONTRIBUTORY RETIREMENT SYSTEM

# ACTUARIAL VALUATION as of January 1, 2022

KMS Actuaries, LLC 52 Hunt Road Kingston, NH 03848

September, 2022





September 28, 2022

Plymouth Contributory Retirement Board 212 South Meadow Road Unit #3 Plymouth, MA 02360

Dear Board Members:

We are pleased to present the enclosed report providing the results of our actuarial valuation of the Plymouth Contributory Retirement System as of January 1, 2022. Our valuation was performed in accordance with the provisions contained in Chapter 32 of the Massachusetts General Laws, "M.G.L.", as of January 1, 2022.

The principal results of our valuation are summarized in Section 2. The Summary of Plan Provisions and Actuarial Assumptions and Methods are shown in Sections 5 and 6, respectively. Section 7 summarizes the demographic profile of active members, retired plan members and beneficiaries and disabled plan members. Asset information and actuarial liabilities are presented in Section 2. The development of the required appropriations pursuant to Chapter 32 of the M.G.L. is shown in Section 3, including a 30-year forecast of the required appropriations and projected cash flows. Section 4 includes a summary of valuation information for PERAC as well as information relating to the primary risks to the System and an assessment of those risks.

This valuation is based upon member data provided by the Plymouth Contributory Retirement Board and asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Retirement Board. Although we did not audit the data used in the valuation, we believe that the information is complete and reliable.

Liabilities presented in this report are based on a long-term investment return rate assumption of 7%, net of investment expense, compounded annually.

This report was completed in accordance with generally accepted actuarial standards and procedures, and conforms to the Code of Professional Conduct of the American Academy of Actuaries. The actuarial assumptions used in the determination of costs are reasonably related to the experience of the System and to reasonable expectations, and represent our best estimate of anticipated long-term experience under the System.

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Future actuarial valuation results may differ significantly from the current results presented in this report. Examples of potential sources of volatility include plan experience differing from that anticipated by the economic or demographic assumptions, the effect of new entrants, changes in economic or demographic assumptions, the effect of law changes and the delayed effect of smoothing techniques.

Our valuation follows generally accepted actuarial methods and we perform such tests as we consider necessary to assure the accuracy of the results. The amounts presented in this report have been appropriately determined according to the actuarial assumptions and methods stated herein.

This report is intended for the sole use of the Plymouth Contributory Retirement Board and is intended to provide information to comply with the stated purpose of the report. It may not be appropriate for other purposes.

The undersigned credentialed actuaries are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinion contained herein. They are available to answer any questions with regard to this report.

Respectfully submitted,

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## Background

We have completed the Actuarial Valuation of the Plymouth Contributory Retirement System as of January 1, 2022. This valuation is based upon census data provided by the Retirement Board and asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Plymouth Contributory Retirement Board. Information for the prior valuation completed as of January 1, 2020 was obtained from the valuation report prepared by PERAC.

#### Massachusetts General Laws

The valuation was prepared in accordance with Chapter 32 of the Massachusetts General Laws ("M.G.L."). The results are based on the active, inactive and retired members and beneficiaries as of December 31, 2021, the assets as of December 31, 2021 and assumptions regarding investment returns, salary increases, mortality, turnover, disability and retirement.

The valuation does not take into consideration:

- Changes in the law after the valuation date,
- Reimbursements between retirement systems pursuant to Section 3(8)(c) of Chapter 32,
- State-mandated benefits and
- Cost-of-living increases granted to members in pay status between 1982 and 1997.

### GASB Statement Numbers 67 and 68

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, GASB Statement No. 67, Financial Reporting for Pension Plans, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, GASB Statement No. 68, Accounting and Financial Reporting for Pensions, replaced the requirements of Statement No. 27.

The pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

The required disclosures and notes under GASB Statement Number 67 and 68 for the fiscal year ending December 31, 2021 are provided in a separate report.

#### Assets

This valuation is based upon asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Plymouth Contributory Retirement Board. The market value of assets increased from \$198,197,281 as of December 31, 2019 to \$257,554,724 as of December 31, 2021. During the plan years ended 2020 and 2021, the market value rates of return were 10.07% and 21.19%, respectively.

The actuarial value of assets increased from \$189,583,543 as of January 1, 2020 to \$231,799,252 as of January 1, 2022. During the plan years ended 2020 and 2021, the rates of return on the actuarial value of assets were 9.96% and 12.53%, respectively.

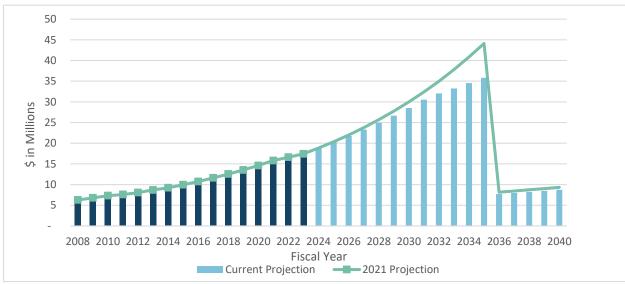
## **Changes Since the Last Valuation**

Since the last valuation, the total unfunded actuarial accrued liability of the System was expected to decrease from \$176,012,912 as of January 1, 2020 to \$173,421,335 as of January 1, 2022, for a total decrease of \$2,591,577. The actual unfunded actuarial accrued liability, before any assumption or plan changes, was \$159,766,590, resulting in an actuarial gain of \$13,654,745. The actuarial gain was primarily due to an asset gain of approximately \$17,418,000 and a demographic experience loss of approximately \$3,763,000. The details of the gain and loss analysis are provided in Section 2, Actuarial Experience.

### **Appropriations**

The funding appropriation for each year is computed as the sum of the normal cost, net 3(8)(c) reimbursements and an amortization payment to pay off the Unfunded Actuarial Liability, adjusted for annual payments of the appropriation made July 1. The appropriation calculated as of the January 1, 2022 valuation is \$20,155,066, and is made up of a normal cost payment of \$4,850,438, net 3(8)(c) reimbursements of \$314,189, and an amortization payment of \$14,990,439. The amortization method is an increasing amortization of the unfunded actuarial accrued liability at 4% over 13 years and is expected to fully pay the unfunded actuarial accrued liability by the year 2035. The development of the appropriation as of January 1, 2022 is presented in Section 3, Annual Appropriations.

For fiscal year 2023, we show the actual appropriation developed under the previous funding schedule and reported on the PERAC "Required Fiscal Year 2023 Appropriation" letter dated December 10, 2021 of \$17,434,233. For fiscal year 2024, we developed an annual appropriation of \$18,828,972, which is made up of a normal cost of \$5,133,372, net 3(8)(c) reimbursements of \$325,000 and payment toward the unfunded actuarial accrued liability of \$13,370,600. The unfunded actuarial accrued liability is expected to be fully paid by 2035. The Board adopted a schedule that incorporates an additional 2% COLA in FY2022 and increases the COLA base to \$16,000 in FY2023 and thereafter. The current funding schedule is shown in Section 3, Exhibit 3.1.



The chart below shows the historical (navy bars) and projected (blue bars) annual appropriations compared to the projected amounts shown in the prior valuation and funding schedule (green line).

#### **Plan Provisions**

All Plan provisions used in this valuation are the same as those used in the prior valuation and are summarized in Section 5, Summary of Plan Provisions, except that the funding schedule selected by the Board assumes that there is an additional one-time 2% COLA on the current \$14,000 COLA base effective July 1, 2022, and the maximum amount of pension benefit subject to a COLA will increase to \$16,000 effective July 1, 2023.

### **Actuarial Assumptions and Methods**

Some Actuarial Assumptions and Methods used in this valuation have changed since the last valuation, including increasing administrative expenses from \$700,000 to \$850,000 and increasing 3(8)(c) reimbursements from \$300,000 to \$325,000. The Actuarial Assumptions and Methods utilized in this valuation are detailed in Section 6, Actuarial Assumptions and Methods.

#### Census Data

As of January 1, 2022, there are 901 active members who may be eligible for benefits in the future, 729 retirees and beneficiaries, 181 inactives and 88 disabled retirees. Summaries of the active, retired and disabled employees are included in Section 7, Plan Member Information.

#### **COVID-19** Pandemic

The assumptions in this report do not reflect the potential impacts of the COVID-19 pandemic on the System. Especially in the short range, the pandemic is likely to materially affect the economic and demographic assumptions on which the projections are based.

uation Date	January 1, 2022	January 1, 2020	% Chang
Census Data			
Active Members	901	914	(1.49
Valuation Salary	\$53,625,493	\$51,178,180	4.89
Average Salary	\$59,518	\$55,994	6.39
Retired Members and Beneficiaries	729	677	7.7
Total Annual Retirement Allowance	\$18,980,607	\$16,539,070	14.8
Average Annual Retirement Allowance	\$26,037	\$24,430	6.6
Disabled Members	88	86	2.3
Total Annual Retirement Allowance	\$3,569,816	\$3,415,077	4.5
Average Annual Retirement Allowance	\$40,566	\$39,710	2.2
Inactive Members	181	164	10.4
Annuity Savings Fund	\$2,002,579	1,613,627	24.1
Funded Status			
Actuarial Accrued Liability (AAL)	\$397,000,118	\$365,596,455	8.6
Market Value of Assets (MVA)	\$257,554,724	\$198,197,281	29.9
Unfunded Accrued Liability on MVA	\$139,445,394	\$167,399,174	(16.7
Funded Status on MVA	64.9%	54.2%	19.7
Actuarial Value of Assets (AVA)	\$231,799,252	\$189,583,543	22.3
Unfunded Accrued Liability on AVA	\$165,200,866	\$176,012,912	(6.1
Funded Status on AVA	58.4%	51.9%	12.5
Appropriations			
Fiscal Year 2022	N/A	\$16,604,031	N
Fiscal Year 2023	\$17,434,233	\$17,434,233	0.0
Fiscal Year 2024	\$18,828,972	\$18,837,688	0.0
Fiscal Year 2025	\$20,335,289	\$20,354,123	(0.1

A summary of principal valuation results from the current valuation and the prior valuation follows.

## Market Value of Assets

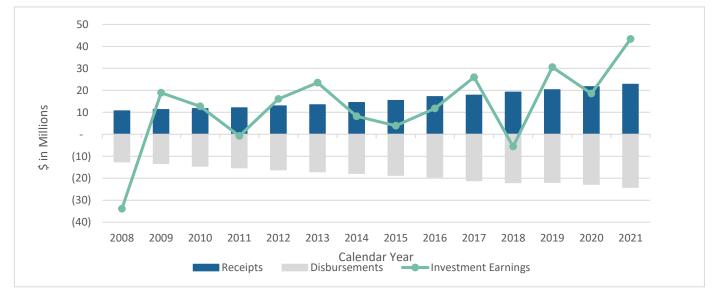
Asset information is reported annually to the Public Employee Retirement Administration Commission by the Plymouth Contributory Retirement Board. The Market Value of Assets for the three most recent calendar years are as follows:

ar Year	2021	2020	2019
Trust Fun	d Composition at Yea	ar-End	
	-		
Cash	\$3,725,763	\$2,531,781	\$2,328,114
Short-Term Investments	0	0	0
Fixed Income Securities	0	0	0
Equities	35,748,309	31,839,800	26,020,443
Pooled Short Term Funds	0	0	0
Pooled Domestic Equity Funds	49,382,254	48,092,587	36,743,737
Pooled International Equity Funds	35,918,387	18,095,256	36,854,604
Pooled Global Equity Funds	0	0	0
Pooled Domestic Fixed Income Funds	48,590,205	51,627,266	39,941,566
Pooled International Fixed Income Funds	0	0	0
Pooled Global Fixed Income Funds	0	0	0
Pooled Alternative Investments	31,618,512	19,476,183	14,443,596
Pooled Real Estate Funds	26,292,205	20,663,905	19,432,905
Pooled Domestic Balanced Funds	0	0	0
Pooled International Balanced Funds	10,470,592	9,808,358	8,343,705
Hedge Funds	11,267,497	10,294,487	10,165,668
PRIT Cash	0	0	0
PRIT Fund	4,580,572	3,251,231	4,035,382
Interest Due & Accrued	0	0	0
Prepaid Expenses	66,880	32,395	18,000
Accounts Receivable	14,138	11,746	12,820
Land	0	0	0
Buildings	0	0	0
Accumulated Depreciation - Buildings	0	0	0
Accounts Payable	(120,590)	(109,263)	(143,259)
Total Market Value of Assets	\$257,554,724	\$215,615,732	\$198,197,281

## Market Value of Assets

Calendar Year		2021	2020	2019
		Funds		
	Annuity Savings Fund	\$47,583,122	\$47,138,101	\$46,380,421
	Annuity Reserve Fund	18,369,120	17,154,089	16,389,275
	Special Military Service Fund	44,610	44,565	44,520
	Pension Fund	5,845,568	5,715,448	6,453,579
	Expense Fund	0	0	0
	Pension Reserve Fund	185,712,304	145,563,529	128,929,486
	Total Market Value of Assets	\$257,554,724	\$215,615,732	\$198,197,281
		Asset Activity		
	Market Value as of Beginning of Year	\$215,615,732	\$198,197,281	\$169,241,643
	Contributions and Receipts	22,761,696	21,632,747	20,287,432
	Benefit Payments and Expenses	(24,147,718)	(22,750,948)	(21,897,302)
	Investment Return	43,325,014	18,536,652	30,565,508
	Total Market Value of Assets	\$257,554,724	\$215,615,732	\$198,197,281
Rate of Return		21.19%	10.07%	19.16%

Below are the receipts and disbursements during the last 14 years. The green line reflects investment earnings, which vacillate as investment markets fluctuate. Blue bars indicate contributions, from employees and employers, and grey bars show benefit payments and administrative expenses.



## Actuarial Value of Assets

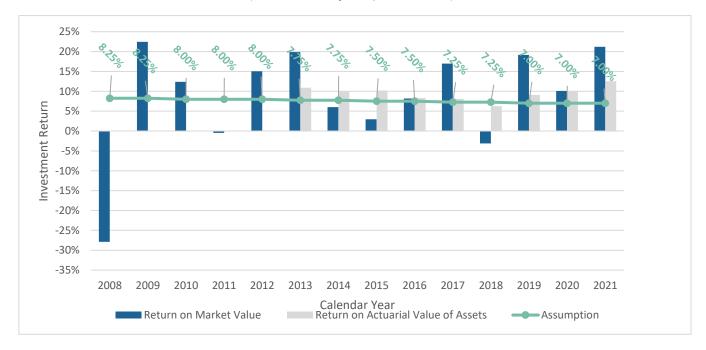
The Actuarial Value of Assets is the market value of assets as of the valuation date adjusted to phase in investment gains and losses over a 4-year period, further constrained to be within 10% of the market value of assets. Investment gains and losses are the excess or deficiency of the expected returns over the actual returns.

Valua	tion Date		January 1, 2022	January 1, 2021	January 1, 2020
1. Expec	ted Market Value of Ass	ets			
-	arket Value of Assets as c		\$215,615,732	\$198,197,281	\$169,241,643
b. Pr	ior Year Contributions and	d Receipts	22,761,696	21,632,747	20,287,432
c. Pr	ior Year Benefit Payments	s and Expenses	(24,147,718)	(22,750,948)	(21,897,302)
d. Ex	pected Investment Return	n Rate	7.00%	7.00%	7.00%
e. Ex	pected Investment Return	n	15,044,590	13,834,673	11,790,570
f. Ex	pected Market Value of A	ssets	\$229,274,300	\$210,913,753	\$179,422,343
2. Prior	Year Gain/(Loss)				
a. Ma	arket Value of Assets as o	of January 1	\$257,554,724	\$215,615,732	\$198,197,281
b. Ex	pected Market Value of A	ssets	229,274,300	210,913,753	179,422,343
c. Pr	ior Year Gain /(Loss)		\$28,280,424	\$4,701,979	\$18,774,938
3. Phase	e-In of Asset Gains and L	osses			
			Unrecognized	Unrecognized	Unrecognized
	Calendar Year	Gain / (Loss)	Gain / (Loss)	Gain / (Loss)	Gain / (Loss)
a.	2021	\$28,280,424	\$21,210,318	\$0	\$0
b.	2020	4,701,979	2,350,990	3,526,484	0
С.	2019	18,774,938	4,693,735	9,387,469	14,081,204
d.	2018	(18,367,831)	0	(4,591,958)	(9,183,916)
e.	2017	14,865,799	0	0	3,716,450
f.	2016	927,144	0	0	0
		,			
g. To	tal Deferred Gains/(Loss	es)	\$28,255,043	\$8,321,995	\$8,613,738

## **Actuarial Value of Assets**

Valuation Date	January 1, 2022	January 1, 2021	January 1, 2020
4. Actuarial Value of Assets			
a. Market Value of Assets	\$257,554,724	\$215,615,732	\$198,197,281
<ul> <li>b. Deferred Gains/(Losses)</li> </ul>	28,255,043	8,321,995	8,613,738
c. Market Value of Assets Less			
Deferred Gains/(Losses)	\$229,299,681	\$207,293,737	\$189,583,543
d. 90% of Market Value of Assets	231,799,252	194,054,159	178,377,553
e. 110% of Market Value of Assets	283,310,196	237,177,305	218,017,009
f. Actuarial Value of Assets, a.,			
but not less than b. and			
not greater than c.	\$231,799,252	\$207,293,737	\$189,583,543
g. Ratio of Actuarial Value of Assets	90.0%	96.1%	95.7%
to Market Value of Assets			
5. Rate of Return on Actuarial Value of Assets for	12.53%	9.96%	9.08%
Prior Calendar Year			

Below are the investment returns during the last 14 years. The green line reflects the investment return actuarial assumption. Blue bars indicate investment return rates on market value of assets, and grey bars show investment return rates on actuarial value of assets (unavailable for years prior to 2013.)



## **Actuarial Liabilities**

The **Actuarial Present Value of Future Benefits** is the present value of the cost to finance all benefits payable in the future, discounted to reflect the probability of payment and the time value of money. Below is the Actuarial Present Value of Future Benefits from the current valuation and the prior valuation:

Valuation Date	January 1, 2022	January 1, 2020
Actives	241,683,522	\$235,331,446
Retired Members and Beneficiaries	206,081,206	177,789,098
Disabled Members	42,766,436	40,388,078
Inactive Members	2,002,579	1,613,627
Total Present Value of Future Benefits	\$492,533,743	\$455,122,249

The **Actuarial Accrued Liability** is the portion of the Actuarial Present Value of Future Benefits which is allocated to all periods prior to a valuation year and therefore is not provided for by future Normal Costs. Below is the Actuarial Accrued Liability from the current valuation and the prior valuation:

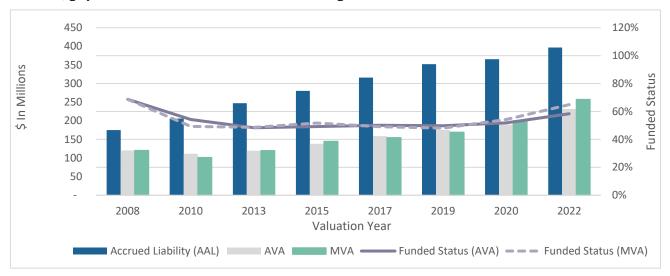
Valuation Date	January 1, 2022	January 1, 2020
Actives	146,149,897	\$145,805,652
Retired Members and Beneficiaries	206,081,206	177,789,098
Disabled Members	42,766,436	40,388,078
Inactive Members	2,002,579	1,613,627
Total Actuarial Accrued Liability	\$397,000,118	\$365,596,455

The **Unfunded Actuarial Accrued Liability** is the difference between the Actuarial Accrued Liability and the Actuarial Value of Assets as of the valuation date. The **Funded Status** is the Actuarial Value of Assets divided by the Actuarial Accrued Liability and is a point-in-time measurement of the amount of assets set aside to cover actuarial accrued liabilities. Below is the Unfunded Actuarial Accrued Liability and Funded Status from the current valuation and the prior valuation:

Valuation Date		January 1, 2022	January 1, 2020
Unt	funded Actuarial Accrued Liability		
a.	Actuarial Accrued Liability	\$397,000,118	\$365,596,455
b.	Actuarial Value of Assets	231,799,252	189,583,543
с.	Unfunded Actuarial Accrued Liability (a b.)	\$165,200,866	\$176,012,912
d.	Funded Status (b. divided by a.)	58.4%	51.9%

## **Actuarial Liabilities**

Below are the accrued liabilities, asset values (actuarial and market) and funded status for each of the last 8 valuations. The purple solid line reflects the funded status on an actuarial value of assets (AVA) basis and the purple dotted line reflects the funded status on a market value (MVA) basis. Blue bars indicate actuarial accrued liabilities, grey bars indicate actuarial value of assets and green bars indicate market value of assets.



The **Normal Cost** is the portion of the Actuarial Present Value of Future Benefits which is allocated to a valuation year. Only active employees who have not reached Normal Retirement Age incur a Normal Cost. Below is the Normal Cost from the current valuation and the prior valuation:

Valuation Date	January 1, 2022	January 1, 2020
Total Normal Cost	9,293,378	\$8,802,136
As of Percentage of Salary	17.3%	17.2%
Employee Normal Cost	\$5,264,666	\$4,940,278
As of Percentage of Salary	9.8%	9.7%
Administrative Expenses	\$821,726	\$676,716
As a Percentage of Salary	1.5%	1.3%
Net Employer Normal Cost	\$4,850,438	\$4,538,574
As a Percentage of Salary	9.0%	8.9%

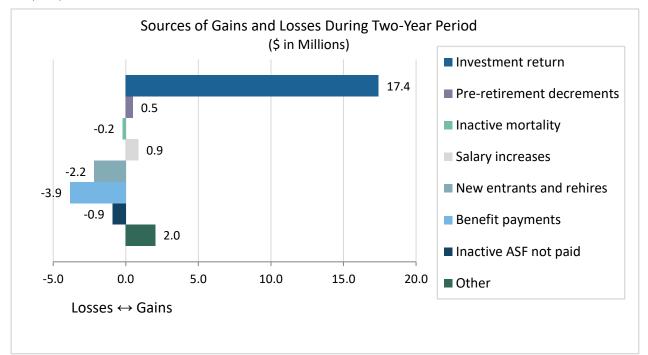
## **Actuarial Experience**

In performing the actuarial valuation, various assumptions are made regarding mortality, retirement, disability and withdrawal rates as well as salary increases and investment returns. A comparison of the results of the current valuation and the prior valuation is made to determine how closely actual experience relates to expected. During the two years since the last valuation, the total unfunded actuarial accrued liability of the System was expected to decrease by \$2,591,577. Below is the development of the Actuarial Gain for the current 2-year period:

Cal	endar Year Ending	December 31, 2021	December 31, 2020
Exp	ected Unfunded Actuarial Accrued Liability		
1.	Unfunded Actuarial Accrued Liability, Beginning of Year	\$175,362,208	\$176,012,912
2.	Normal Cost, Beginning of Year	8,730,960	8,802,136
3.	Total Contributions	22,761,696	21,632,747
4.	Interest (full year on 1. and 2., one-half year on 3.)	12,089,862	12,179,907
5.	Expected Unfunded Actuarial Accrued Liability	\$173,421,335	\$175,362,208
6.	Unfunded Actuarial Accrued Liability (before changes)	159,766,590	
7.	(Gain)/Loss (6 5.)	(\$13,654,745)	
Ass	et Gain/(Loss)		
1.	Actuarial Value of Assets, Beginning of Year	\$207,293,737	\$189,583,543
2.	Contributions and Receipts	22,761,696	21,632,747
3.	Benefit Payments and Expenses	(24,147,718)	(22,750,948)
4.	Assumed Rate of Return (prior valuation)	7.00%	7.00%
5.	Expected Return	14,462,051	13,231,711
6.	Actuarial Value of Assets, End of Year	\$231,799,252	\$207,293,737
7.	Actual Return	25,891,537	18,828,395
8.	Actual Rate of Return	12.53%	9.96%
9.	Asset Gain/(Loss) (7 5.)	11,429,486	5,596,684
10.	Total Asset Gain/(Loss), 2-Year Period	\$17,417,938	

## **Actuarial Experience**

Below are the various sources of gains and losses over the 2-year period. The asset gain during the period was \$17,417,938, and the total demographic loss during the period was \$3,763,193, which totals to an overall gain of \$13,654,745.



#### **Unfunded Actuarial Accrued Liability**

1.	Changes due to:	
	a. Asset Gain	(17,417,938)
	b. Demographic Experience Loss	3,763,193
	c. Total Gain Prior to Changes	(13,654,745)
	d. Plan Change - Additional 2% 2022 COLA and COLA	
	Base Increase	5,434,276
	e. Assumption Change - None	-
	f. Total Decrease (including changes)	(8,220,469)
2.	Unfunded Actuarial Accrued Liability, End of Year	\$165,200,866

## **Annual Appropriations**

The Annual Appropriation is determined in accordance with the requirements set forth in Sections 22D and 22F of Chapter 32 of the Massachusetts General Laws ("M.G.L."). The appropriation is comprised of the annual employer normal cost and amortization payments to pay the unfunded actuarial accrued liability. Below are the details of the annual appropriations for the current and prior valuations, adjusted for annual payments made July 1. The appropriations shown are based on the results of the valuation and do not account for any adjustments made to appropriations in the selected funding schedule.

	Valuation Date	January 1, 2022	January 1, 2020
1.	Early Retirement Incentive Plan (2002)		
	Fully Funded Year	2028	2028
	Investment Return Rate	7.00%	7.00%
	Balance as of Valuation Date	\$39,083	\$46,755
	Amortization Amount	\$6,945	\$6,391
	Increasing Rate	4.25%	4.25%
	Remaining Payment Period from Valuation Date	6	8
_			
2.	Unfunded Actuarial Accrued Liability		
	Fully Funded Year	2035	2035
	Investment Return Rate	7.00%	7.00%
	Balance as of Valuation Date	\$165,161,783	\$175,966,157
	Amortization Amount	\$14,983,494	\$14,207,507
	Increasing Rate	4.00%	4.00%
	Remaining Payment Period from Valuation Date	13	15
3.	Total Amortization Payments	\$14,990,439	\$14,213,898
4.	Normal Cost	\$4,850,438	\$4,538,574
5.	Net 3(8)(c) Reimbursements	\$314,189	\$290,021
6.	Total Appropriation as of January 1	\$20,155,066	\$19,042,492
7.	Adjusted for Annual Payments as of July 1	\$20,848,562	\$19,697,707

## Exhibit 3.1 - 30-Year Forecast of Annual Appropriations

Fiscal Year Ending	Employer Normal Cost	Amortization Payment of UAL	Amortization Payment of ERI 2002	Net 3(8)(c) Reimbursements	Total Employer Cost	Increase over Prior Year	Unfunded Actuarial Accrued Liability
2023	\$4,867,333	\$12,259,716	\$7,184	\$300,000	\$17,434,233		\$165,200,866
2024	5,133,372	13,363,111	7,489	325,000	18,828,972	8.00%	164,075,947
2025	5,310,512	14,691,969	7,808	325,000	20,335,289	8.00%	161,730,607
2026	5,457,156	15,968,464	8,140	325,000	21,758,760	7.00%	157,846,182
2027	5,629,462	17,318,926	8,485	325,000	23,281,873	7.00%	152,369,088
2028	5,798,981	18,778,776	8,847	325,000	24,911,604	7.00%	145,111,311
2029	5,975,958	20,354,458	-	325,000	26,655,416	7.00%	135,835,034
2030	6,158,963	22,037,333	-	325,000	28,521,296	7.00%	124,288,672
2031	6,370,179	23,822,608	-	325,000	30,517,787	7.00%	110,193,284
2032	6,575,848	25,156,749	-	325,000	32,057,597	5.05%	93,264,517
2033	6,766,069	26,163,019	-	325,000	33,254,088	3.73%	73,770,690
2034	7,002,029	27,209,540	-	325,000	34,536,569	3.86%	51,871,401
2035	7,214,183	28,297,920	-	325,000	35,837,103	3.77%	27,356,632
2036	7,417,790	-	-	325,000	7,742,790	-78.39%	-
2037	7,657,207	-	-	325,000	7,982,207	3.09%	-
2038	7,911,385	-	-	325,000	8,236,385	3.18%	-
2039	8,160,760	-	-	325,000	8,485,760	3.03%	-
2040	8,427,338	-	-	325,000	8,752,338	3.14%	-
2041	8,708,488	-	-	325,000	9,033,488	3.21%	-
2042	8,980,977	-	-	325,000	9,305,977	3.02%	-
2043	9,260,980	-	-	325,000	9,585,980	3.01%	-
2044	9,575,987	-	-	325,000	9,900,987	3.29%	-
2045	9,914,530	-	-	325,000	10,239,530	3.42%	-
2046	10,242,796	-	-	325,000	10,567,796	3.21%	-
2047	10,608,758	-	-	325,000	10,933,758	3.46%	-
2048	10,991,776	-	-	325,000	11,316,776	3.50%	-
2049	11,372,675	-	-	325,000	11,697,675	3.37%	-
2050	11,765,346	-	-	325,000	12,090,346	3.36%	-
2051	12,132,790	-	-	325,000	12,457,790	3.04%	-
2052	12,563,725	-	-	325,000	12,888,725	3.46%	-

# SECTION 3 - CHAPTER 32 OF M.G.L. APPROPRIATIONS

Exhibit 3.2	- 30-Year	Forecast of	<sup>•</sup> Cash Flow
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Calendar Year	Market Value of Assets, BOY	Benefit Payments	Employee Contributions	Employer Contributions	Investment Return	Market Value of Assets, EOY
2022	\$257,554,724	\$25,689,201	\$5,264,666	\$16,854,309	\$18,678,037	\$272,662,535
2023	272,662,535	24,559,181	5,506,515	18,178,486	19,884,756	291,673,111
2024	291,673,111	25,560,380	5,701,687	19,658,866	21,297,743	312,771,027
2025	312,771,027	26,477,335	5,939,165	21,034,987	22,855,456	336,123,300
2026	336,123,300	27,421,939	6,165,109	22,507,436	24,575,941	361,949,847
2027	361,949,847	28,435,116	6,407,484	24,082,957	26,475,591	390,480,763
2028	390,480,763	29,507,216	6,656,869	25,768,763	28,570,695	421,969,874
2029	421,969,874	30,567,483	6,915,144	27,572,577	30,882,170	456,772,282
2030	456,772,282	31,714,891	7,161,377	29,502,657	33,430,521	495,151,946
2031	495,151,946	32,962,365	7,428,737	30,991,248	36,196,352	536,805,918
2032	536,805,918	34,028,077	7,727,348	32,147,940	39,176,702	581,829,831
2033	581,829,831	35,559,340	7,998,629	33,387,761	42,380,559	630,037,440
2034	630,037,440	37,159,510	8,310,403	34,645,035	45,808,919	681,642,287
2035	681,642,287	38,831,688	8,648,531	7,485,237	47,485,215	706,429,582
2036	706,429,582	40,579,114	8,970,763	7,716,690	49,197,923	731,735,844
2037	731,735,844	42,405,174	9,298,103	7,962,414	50,945,564	757,536,751
2038	757,536,751	44,313,407	9,650,145	8,203,493	52,726,358	783,803,340
2039	783,803,340	46,307,510	10,006,315	8,461,204	54,538,197	810,501,546
2040	810,501,546	48,391,348	10,369,884	8,733,002	56,378,613	837,591,697
2041	837,591,697	50,568,959	10,764,063	8,996,427	58,244,740	865,027,968
2042	865,027,968	52,844,562	11,173,995	9,267,116	60,133,276	892,757,793
2043	892,757,793	55,222,567	11,573,908	9,571,645	62,040,444	920,721,223
2044	920,721,223	57,707,583	11,975,724	9,898,927	63,961,946	948,850,237
2045	948,850,237	60,304,424	12,412,993	10,216,274	65,892,910	977,067,990
2046	977,067,990	63,018,123	12,840,233	10,570,062	67,827,846	1,005,288,008
2047	1,005,288,008	65,853,939	13,278,319	10,940,340	69,760,579	1,033,413,307
2048	1,033,413,307	68,817,366	13,746,746	11,308,569	71,684,196	1,061,335,452
2049	1,061,335,452	71,914,147	14,233,076	11,688,178	73,590,974	1,088,933,533
2050	1,088,933,533	75,150,284	14,774,101	12,043,400	75,472,312	1,116,073,062
2051	1,116,073,062	78,532,047	15,285,117	12,460,000	77,318,651	1,142,604,783

## Forecast Notes

#### Exhibit 3.1:

- The Total Normal Cost is assumed to increase 3.5% per year and the Employee Normal Cost is assumed to increase at a rate that reflects a total payroll increase of 3.5% per year and incorporates new entrants sufficient to maintain constant active membership.
- The Unfunded Actuarial Accrued Liability ("UAL") is computed as of January 1 of each year assuming no future gains or losses.
- The Amortization Payment of UAL is an increasing payment at 4% paid over 13 years through 2035.
- The Amortization Payment of the Early Retirement Incentive Plan (2002) is an increasing payment at 4.25% paid over 6 year(s) through 2028.
- Net 3(8)(c) reimbursements are a level dollar amount based on the net transfers expected to be paid by the Plymouth Contributory Retirement Board during the current year offset by the amount received during the same period.
- Total Employer Cost is the sum of the Employer Normal Cost, net 3(8)(c) reimbursements and the Amortization of the UAL, all computed as of January 1 of each year and adjusted for annual payments made on July 1.
- For fiscal year 2023, we show the actual appropriation developed under the previous funding schedule of \$17,434,233. For fiscal years 2024 and later, the Board has selected a funding schedule that fully amortizes the unfunded actuarial accrued liability by 2035, with annual employer costs limited to increases of 8% for FY2024 and FY2025 and 7% thereafter.

#### Exhibit 3.2:

- Expected benefit payments include payments expected to be made to retired members, beneficiaries, disabled members and active members expected to retire. In addition, expected benefit payments include distribution of the annuity savings fund attributed to inactive members.
- Benefit payments exclude cost-of-living increases granted to members in pay status between 1982 and 1997. In addition, benefit payments are as expected for the first ten years of the forecast, then increase by the greater of 4.5% per year thereafter or the expected future payments for the current population projected by our computer model.
- Calendar year cash flow entries are developed as of each January 1.

# **SECTION 4 - DISCLOSURES**

## 4.1 - GASB 67 and GASB 68 Disclosures

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, GASB Statement No. 67, *Financial Reporting for Pension Plans*, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, replaced the requirements of Statement No. 27.

The pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

GASB 67 requires defined benefit pension plans, such as the Plymouth Contributory Retirement System, to present a statement of fiduciary net position (pension plan assets) and a statement of changes in fiduciary net position. Further, the statement requires that notes to financial statements include descriptive information such as the types of benefits provided, the classes of plan members covered and the composition of the pension plan's retirement board. Finally, GASB 67 requires pension plans to present in required supplementary information the sources of the changes in the net pension liability and information about the actuarially determined contributions compared with the actual contributions made to the plan and related ratios.

GASB 67 and GASB 68 require projected benefit payments be discounted to their actuarial present value using the single rate that reflects:

- (1) a long-term expected rate of return on pension plan investments to the extent that the pension plan's assets are sufficient to pay benefits and pension plan assets are expected to be invested using a strategy to achieve that return and
- (2) a tax-exempt, high-quality municipal bond rate to the extent that the conditions for use of the longterm expected rate of return are not met.

GASB 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources and pension expense by state and local governments.

The effective date for GASB 67 is for plan years beginning after June 15, 2013, which is the fiscal year ending December 31, 2014 for the Plymouth Contributory Retirement System. The effective date for GASB 68 is for employers' fiscal years beginning after June 15, 2014. The GASB report, submitted under separate cover and prepared as of December 31, 2021 (the measurement date), presents information to assist the Plymouth Contributory Retirement Board in providing the required information under GASB 68 to participating employers.

## 4.2 - PERAC Disclosure Information

The most recent actuarial valuation of the System was prepared by KMS Actuaries, LLC as of January 1, 2022.

Normal Cost - Employees Normal Cost - Employers	\$5,264,666 \$4,850,438	9.8% of payroll 9.0% of payroll
Actuarial Liability - Active Members Actuarial Liability - Retired and Inactive Members Total Actuarial Liability (AAL)	\$146,149,897 250,850,221 \$397,000,118	37% of total AAL 63% of total AAL
System Assets Unfunded Actuarial Accrued Liability	\$231,799,252 \$165,200,866	
Funded Status	58.4%	

Principal actuarial assumptions used in the valuation:

Investment Return	7.00%
Rate of Salary Increase	Based on service, 6% graded down to 4.25% for Group 1
	Based on service, 7% graded down to 4.75% for Group 4

The Plymouth Contributory Retirement System is subject to certain risks that could affect the plan's future financial condition. Here we identify the primary risks to the System, provide some background information about those risks, and provide an assessment of those risks in accordance with Actuarial Standards of Practice (ASOP) 51.

Risk is the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience. Examples of potential risks that may be reasonably anticipated to significantly affect the future financial condition of the plan include the following:

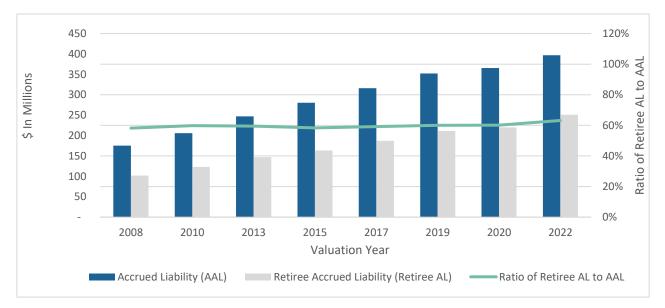
- Investment Risk the potential that investment returns will be different than expected.
- ♦ Asset/Liability Mismatch Risk the potential that changes in asset values are not matched by changes in the value of liabilities.
- Interest Rate Risk the potential that interest rates will be different than expected.
- Longevity and Other Demographic Risks the potential that mortality or other demographic experience will be different than expected.
- ♦ Contribution Risk the potential of actual future contributions deviating from expected future contributions. For example, that actual contributions are not made in accordance with the plan's funding policy, that other anticipated payments to the plan are not made, or that material changes occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base.

We have provided several risk measures in this section that we believe are most significant for the plan. However, we believe that a more rigorous assessment of risk would be beneficial to the Board to understand the risks identified above, such as:

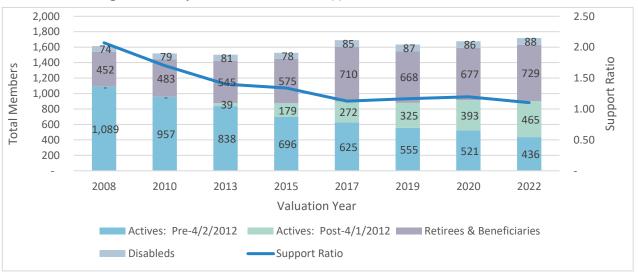
- Scenario Test a process for assessing the impact of one possible event, or several simultaneous
  or sequentially occurring possible events, on a plan's financial condition.
- Sensitivity Test a process for assessing the impact of a change in an actuarial assumption on an actuarial measurement.
- Stochastic Modeling a process for generating numerous potential outcomes by allowing for random variations in one or more inputs over time for the purpose of assessing the distribution of those outcomes.
- Stress Test a process for assessing the impact of adverse changes in one or relatively few factors affecting a plan's financial condition.

#### **Maturity Measures**

As retirement systems mature they become much more sensitive to risks. This is because a higher proportion of the actuarial liability is attributable to participants who are no longer active. Plan maturity measures are helpful in understanding the risks associated with a plan. One such maturity measure is the ratio of the system's retiree liability to its total liability. A retirement system in its infancy will have a very low ratio of retiree liability to total liability. As the system matures, the ratio starts increasing. A mature plan will often have a ratio above 60%. For the Plymouth Contributory Retirement System this ratio has been steady in recent years.



Another maturity measure is the ratio of actives to retirees, or support ratio. A retirement system in its infancy will have a very high ratio of active to retired members. As the system matures, and members retire, the support ratio starts declining. A mature system will often have a support ratio near or below one.



#### **Volatility Indices**

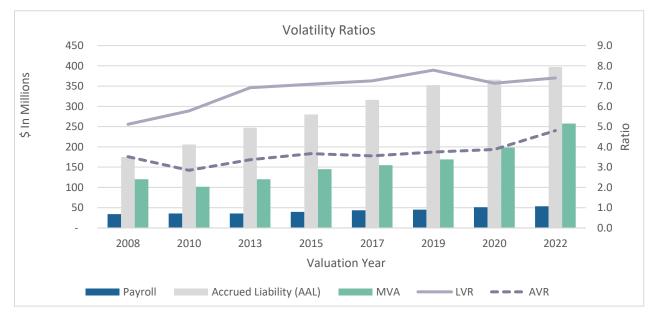
Volatility indices are measures of the relative sensitivity of employer contributions to changes in assets or liabilities. Below we present two such indices - the Asset Volatility Ratio (AVR) and the Liability Volatility Ratio (LVR):

#### Asset Volatility Ratio (AVR)

The Asset Volatility Ratio (AVR) is the ratio of the Market Value of Assets (MVA) to Payroll. Systems with a higher AVR experience more volatile employer contributions (as a percentage of payroll) due to investment return. This ratio indicates a measure of the system's current contribution volatility. The AVR increases over time but generally tends to stabilize as the system matures.

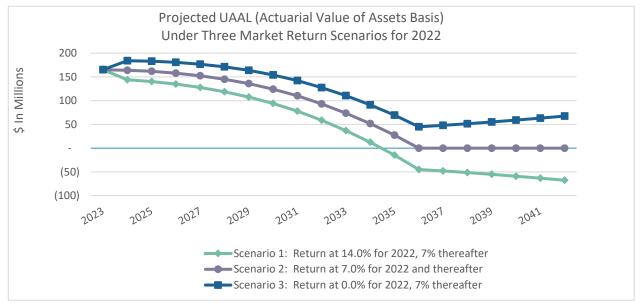
#### Liability Volatility Ratio (LVR)

The Liability Volatility Ratio (LVR) is the ratio of the Actuarial Accrued Liability (AAL) to Payroll. Systems with a higher LVR experience more volatile employer contributions (as a percentage of payroll) due to the investment return assumption and changes in liability. This ratio indicates a longer-term potential for contribution volatility. The AVR, described above, will tend to move close to the LVR as the system matures.



#### **Market Return Scenarios**

Below we illustrate the projected effect on funding levels of a single year of investment return above or below the assumed investment return. Scenario 1 assumes a one-year return of 2 times the assumed return and the expected return thereafter, Scenario 2 assumes assets earn the expected return every year and Scenario 3 assumes a one-year return of 0% and the expected return thereafter.



#### Sensitivity Analysis

The following presents the Actuarial Accrued Liability and Funded Status calculated using the investment return rate of 7%, as well as what the Actuarial Accrued Liability and Funded Status would be if it were calculated using an investment return rate 1-percentage point lower (6%) or 1-percentage point higher (8%) than the assumed investment return rate:

	1% Decrease (6.00%)	Current Investment Return Rate (7.00%)	1% Increase (8.00%)
Actuarial Accrued Liability	\$443,264,900	\$397,000,118	\$358,001,262
% Change	12%		-10%
Actuarial Value of Assets	\$231,799,252	\$231,799,252	\$231,799,252
Unfunded Actuarial Accrued Liability	211,465,648	165,200,866	126,202,010
% Change	28%	N/A	-24%
Funded Status	52.3%	58.4%	64.7%

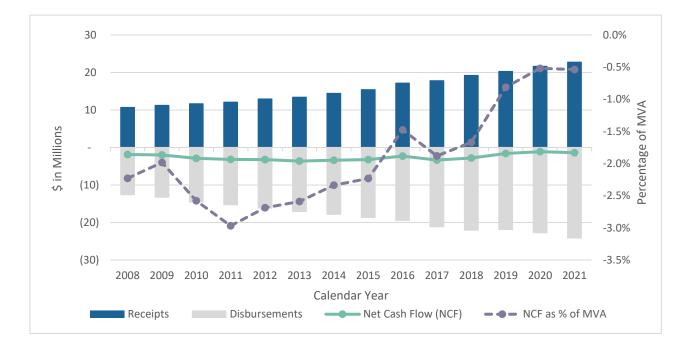
#### Duration

Duration is another measure that is used to describe how the present value of a cash flow series changes when small changes are made to the underlying interest rates. The duration of the Plymouth Contributory Retirement System is 11, and this represents an approximate percentage change in the Actuarial Accrued Liability for each 1% change to the investment return rate.

#### Net Cash Flow (NCF)

Net cash flow (NCF) during a year is the difference between contributions, both employer and employee, paid into the System and benefit payments and expenses paid from the System. If the level of benefit payments plus expenses is greater than contributions, then the System has negative NCF. Mature plans generally have a negative NCF as the number of retirees grows. When a System has negative NCF, then additional cash from existing assets are needed to pay the pension benefits.

Historical NCF since 2008 is shown in the next graph. Blue bars indicate contributions, from employees and employers, and grey bars show benefit payments and administrative expenses. The NCF is represented by the green line. The dashed purple line (which corresponds to the right-hand axis) provides the NCF as a percentage of the Market Value of Assets. As of December 31, 2021, the NCF was negative \$1.4 million, which represents -.5% of the Market Value of Assets. The NCF falls within the range of -3.0% to -.5% of total assets over the 14-year period.



Administration	There are 104 contributory retirement systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws and other applicable statutes. This law in general provides uniform benefits, uniform contribution requirements and a uniform accounting and funds structure for all systems.		
Participation	Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the local retirement board, and approved by PERAC. Membership is optional for certain elected officials.		
Membership Groups	There are four membership groups in the Retirement System:		
	Group 1	General employees, including clerical, administrative, technical and all other employees not otherwise classified.	
	Group 2	Certain specified hazardous duty positions.	
	Group 3	State police officers and inspectors.	
	Group 4	Local police officers, firefighters and other specified hazardous positions.	
	For members in more than	one group, participation will be proportional.	
Member Contributions Member contributions vary depending on the most re		depending on the most recent date of membership:	
	Prior to 1975	5% of Salary	
	1975 - 1983	7% of Salary	
	1984 – June 30, 1996	8% of Salary	
	July 1, 1996 - present	9% of Salary	
	1979 – present	An additional 2% of Salary in excess of \$30,000.	
	Group 1 members hired on or after April 2, 2012	6% of Salary with 30 or more years of creditable service.	
Rate of Interest	Interest on regular deductions made after January 1, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least ten financial institutions.		

Retirement Age	The mandatory retirement age for some Group 2 and Group 4 members is age 65. Most
	Group 2 and Group 4 members may remain in service after reaching age 65. Group 4
	members who are employed in certain public safety positions are required to retire at age 65.
	There is no mandatory retirement age for members in Group 1.

Salary Gross regular compensation. This does not include bonuses, overtime, severance pay, unused sick leave credit or other similar compensation. For employees who became members after January 1, 2011, regular compensation is limited to 64% of the federal limit found in 26 U.S.C. §401(a)(17). For 2022, the limit is 64% of \$305,000, or \$195,200.

 Average Salary
 Membership before April
 Average annual rate of regular compensation received during

 2, 2012
 the three consecutive years that produce the highest average, or, if greater, during the last three years (whether or not consecutive) preceding retirement.

Membership on or after
 Average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement.

**Creditable Service** The period during which a member contributes to the retirement system plus certain periods of military service and "purchased" service.

Benefit Rate The benefit rate varies with the member's retirement age, Group, membership date and years of creditable service at retirement. Each year a member retires prior to the age at which the 2.5% maximum benefit rate applies, a reduction is applied to each year of age under the maximum age. The maximum age and reduction for each Group and membership date is as follows:

	Group 1	Group 2	Group 4
2.5% for Membership before April 2, 2012:			
Maximum age:	65	60	55
Reduction:	0.1%	0.1%	0.1%
2.5% for Membership on or after April 2, 2012 (less than 30 years of service):			
Maximum age:	67	62	57
Reduction:	0.15%	0.15%	0.15%
2.5% for Membership on or after April 2, 2012 (30+ years of service):			
Maximum age:	67	62	57
Reduction:	0.125%	0.125%	0.125%

Superannuation Retirement	Eligibility if membership before April 2, 2012	<ul> <li>completion of 20 years of Creditable Service, or</li> <li>attainment of age 55 if hired prior to 1978, or</li> <li>attainment of age 55 with 10 years of Creditable Service, if hired after 1978.</li> </ul>
	Eligibility if membership on or after April 2, 2012	<ul> <li>attainment of age 60 with 10 years of Creditable Service if classified in Group 1</li> <li>attainment of age 55 with 10 years of Creditable Service if classified in Group 2</li> <li>attainment of age 55 if classified in Group 4</li> </ul>
	Benefit Amount	Product of the member's Benefit Rate, Average Salary and Creditable Service.
	Maximum Benefit	80% of the member's Average Salary.
	Veteran's Benefit	Additional benefit of \$15 per year of Creditable Service, up to a maximum of \$300.
Deferred Vested	Eligibility	<ul> <li>completion of ten or more years of Creditable Service.</li> <li>elected officials hired prior to 1978, completion of six years of Creditable Service.</li> </ul>
	Benefit Amount	Accrued benefit payable commencing at age 55, or the completion of 20 years of Creditable Service, or may be deferred until later at the participant's option.
Withdrawal of Contributions		Contributions may be withdrawn upon termination of employment.
		• Members hired on or after January 1, 1984 who terminate with less than ten years of Creditable Service receive contributions plus interest on the Annuity Savings Account at an annual rate of 3%.
		• All other withdrawals receive contributions plus 100% of the regular interest that has accrued to the Annuity Savings

Account.

Ordinary Disability Retirement	Eligibility	Non-job related disability after completion of ten years of Creditable Service.
	Benefit Amount for Group 1 membership before April 2, 2012 or Group 2 or Group 4	Superannuation benefit determined if the member is age 55, up to a maximum of 80% of Average Salary over three years. If the member is a veteran, 50% of final rate of salary (final year) plus an annuity based on the accumulated member contributions plus credited interest, up to a maximum of 80% of Average Salary over five years.
	Benefit Amount for Group 1 membership on or after April 2, 2012	Superannuation benefit determined if the member is age 60, up to a maximum of 80% of Average Salary over three years. If the member is a veteran, 50% of final rate of salary (final year) plus an annuity based on the accumulated member contributions plus credited interest, up to a maximum of 80% of Average Salary over five years.
Accidental Disability Retirement	Eligibility	Disabled as a result of an accident in the performance of duties. There is no minimum age or service requirement.
	Benefit Amount	72% of Salary plus an annuity based on accumulated member contributions plus credited interest.
	Maximum Benefit	100% of Salary if hired before January 1, 1988, otherwise 75% of Salary.
	Veteran's Benefit	Additional allowance of \$15 per year of Creditable Service, up to a maximum of \$300.
	Supplemental Dependent Allowance	Additional allowance of \$1010.28 per year for each child until age 18 (or age 22 if a full-time student).
Non-Occupational Death	Eligibility	For members with at least two years of creditable service who die while in active service, but not due to occupational injury.
	Benefit Amount	Benefit as if Option C had been elected. Minimum benefit of \$250 per month for surviving spouse, \$120 per month for first child and \$90 per month for each additional child.

Accidental Death	Eligibility	For members who die as a result of an occupational injury.
	Benefit Amount	72% of Salary plus an annuity based on accumulated member contributions plus credited interest.
	Maximum Benefit	100% of Salary if hired before January 1, 1988, otherwise 75% of Salary.
	Veteran's Benefit	Additional allowance of \$15 per year of creditable service, up to a maximum of \$300.
	Supplemental Dependent Allowance	Additional allowance of \$1010.28 per year for each child until age 18 (or age 22 if a full-time student).
Cost-of-Living Adjustment (COLA)	Living Adjustment will be amount of increase will be	ption of Chapter 17 of the Acts of 1997, the granting of a Cost-of- determined by an annual vote by the Retirement Board. The based upon the Consumer Price Index, limited to a maximum of All retirees, disabled retirees and beneficiaries who have been

3.0%, beginning on July 1. All retirees, disabled retirees and beneficiaries who have been receiving benefit payments for at least one year as of July 1 are eligible for the adjustment. The maximum amount of pension benefit subject to a COLA is currently \$14,000, although the funding schedule elected by the Board assumes this will increase to \$16,000 effective July 1, 2023. An additional one-time 2% COLA is also assumed to be payable effective July 1, 2022. All COLAs granted to members after 1981 and prior to July 1, 1998 are deemed to be an obligation of the Commonwealth of Massachusetts and are not the liability of the Retirement System.

**Optional Forms of Payment** A member may elect to receive his or her retirement allowance, payable in monthly installments, in one of three forms of payment:

• Option A – Total annual allowance commencing at retirement and terminating at member's death.

• Option B – A reduced annual allowance commencing at retirement with death benefit equal to excess of member contributions plus credited interest to retirement over annuity benefit paid to member.

• Option C – A reduced annual allowance commencing at retirement with 663/3% of benefit continued to designated beneficiary upon death of member. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable increases based on the factor used to determine the Option C benefit at retirement.

Valuation Date	January 1, 2022
Investment Return	7.00% per year. The investment return assumption is a long-term assumption based on capital market expectations by asset class, historical returns and professional judgment. We considered analysis prepared by PRIM's investment advisor using a building block approach and using the target asset allocation, expected returns by asset class and risk analysis to determine a long-term expected average annual rate of return.
Annuity Savings Fund Interest Rate	2.00% per year
Amortization Method	Unfunded Actuarial Accrued Liability (UAL): Increasing dollar amount at 4% to reduce the Unfunded Actuarial Accrued Liability to zero on or before June 30, 2035. For fiscal years 2024 and later, the Board has selected a funding schedule that fully amortizes the unfunded actuarial accrued liability by 2035, with annual employer costs limited to increases of 8% for FY2024 and FY2025 and 7% thereafter.
Salary Scale	The assumed annual rates for salary increases including longevity are illustrated by the following rates:

Years of Service	Groups 1 and 2	Group 4
0	6.00%	7.00%
1	5.50%	6.50%
2	5.50%	6.00%
3	5.25%	5.75%
4	5.25%	5.25%
5	4.75%	5.25%
6	4.75%	4.75%
7	4.50%	4.75%
8	4.50%	4.75%
9+	4.25%	4.75%

The salary scale assumption is a long-term estimate derived from historical data, current and recent market expectations and professional judgment.

Cost-of-Living AllowanceCost-of-Living Allowances (COLA) are assumed to be 3% of the pension amount,<br/>capped at \$420 per year and effective July 1, 2023, capped at \$480 per year. An<br/>additional 2% of the pension amount, up to a maximum of \$280, is assumed to be<br/>payable effective July 1, 2022.

Inflation2.4% per year, based on current economic data, analyses from economists and other<br/>experts, and professional judgment.

Payroll Growth3.5% per year, based on historical data, current and recent market expectations and<br/>professional judgment.

Mortality Rates RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2018. For disabled members, RP-2014 Blue Collar Mortality Table set forward one year with full generational mortality improvement using Scale MP-2018.

> General Employees: 55% of deaths are job-related. Police and Fire: 90% of deaths are job-related.

PERAC completed a local system retiree mortality study in 2019 and selected the RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2018. The underlying tables with generational mortality improvement selected reasonably reflect the mortality experience of the System as of the valuation date based on historical and current demographic data as well as professional judgement.

#### Turnover Rates Illustrative turnover rates are shown below:

Creditable Service	Groups 1 and 2	Group 4
0	0.1500	0.0150
10	0.0540	0.0150
20	0.0200	0.0000
30	0.0000	0.0000

#### **Disability Rates**

Illustrative disability rates are shown below:

Attained Age	Groups 1 and 2	Group 4
20	0.0001	0.0010
30	0.0003	0.0030
40	0.0010	0.0030
50	0.0019	0.0125
60	0.0028	0.0085

*General Employees:* 55% of disabilities are accidental and 45% are ordinary. *Police and Fire*: 90% of disabilities are accidental and 10% are ordinary.

#### **Retirement Rates**

Illustrative retirement rates are shown below:

Attained Age	Groups	1 and 2	Group 4
Allameu Age	Male	Female	Male & Female
50	0.0100	0.0150	0.0200
51	0.0100	0.0150	0.0200
52	0.0100	0.0200	0.0200
53	0.0100	0.0250	0.0500
54	0.0200	0.0250	0.0750
55	0.0200	0.0550	0.1500
56	0.0250	0.0650	0.1000
57	0.0250	0.0650	0.1000
58	0.0500	0.0650	0.1000
59	0.0650	0.0650	0.1500
60	0.1200	0.0500	0.2000
61	0.2000	0.1300	0.2000
62	0.3000	0.1500	0.2500
63	0.2500	0.1250	0.2500
64	0.2200	0.1800	0.3000
65	0.4000	0.1500	1.0000
66	0.2500	0.2000	1.0000
67	0.2500	0.2000	1.0000
68	0.3000	0.2500	1.0000
69	0.3000	0.2000	1.0000
70	1.0000	1.0000	1.0000

The turnover, disability and retirement rates are based on PERAC's most recent experience analysis of local retirement systems which reviewed age, gender and job group. The assumptions reflect this analysis as well as professional judgment.

Actuarial Cost Method Individual Entry Age Normal.

Actuarial Asset Method

The Actuarial Value of Assets is the market value of assets as of the valuation date reduced by the sum of:

- a) 75% of gains and losses of the prior year,
- b) 50% of gains and losses of the second prior year,
- c) 25% of gains and losses of the third prior year.

Investment gains and losses are determined by the excess or deficiency of the expected return over the actual return on the market value. The actuarial valuation of assets is further constrained to be not less than 90% or more than 110% of market value.

Asset Data	Asset information is reported annually to the Public Employee Retirement Administration Commission by the Plymouth Contributory Retirement Board.
Dependents	80% of all members will be survived by a spouse. Age assumption for spouses is that males are assumed to be three years older than females.
Net Section 3(8)(c) Reimbursements	Reimbursements paid to and received from other retirement systems for that portion of a retiree's pension that is based on service earned in another retirement system. Net 3(8)(c) reimbursements are assumed to be \$325,000 per year.
Administrative Expenses	The anticipated administrative expenses for the fiscal year. For Fiscal Year 2023, the administrative expenses were assumed to be \$850,000 and are anticipated to increase 3.5% per year.
	The administrative expense assumption is based on information relating to the System's administrative expenses provided by the Retirement System.

## Exhibit 7.1 - Summary of Census Data as of January 1, 2022

Census data as of December 31, 2021 was provided to us by the Retirement Board. We performed edits on the data to ensure that it is reasonable and complete and made certain assumptions regarding any missing or invalid data so that results are not materially affected. Presented on the following pages are summaries of the demographic profile of active members (Exhibit 7.2) and retired plan members and beneficiaries and disabled plan members (Exhibit 7.3). Below, we present a comparison of the census data from the current and prior valuations:

Valuation Date	January 1, 2022	January 1, 2020	% Change
Census Data			
Active Members	901	914	(1.4%)
Average Age	47.5	47.9	(0.9%)
Average Service	11.3	11.8	(4.0%)
Valuation Salary <sup>1</sup>	\$53,625,493	\$51,178,180	4.8%
Average Salary	\$59,518	\$55,994	6.3%
<sup>1</sup> 2020 Valuation Salary is projected 2020 Salary.			
Retired Members and Beneficiaries	729	677	7.7%
Average Age	72.3	71.7	0.8%
Total Annual Retirement Allowance	\$18,980,607	\$16,539,070	14.8%
Average Annual Retirement Allowance	\$26,037	\$24,430	6.6%
State Reimbursed COLAs	\$78,898	\$82,976	(4.9%)
Total System-Funded Retirement Allowance	\$18,901,709	\$16,456,094	14.9%
Disabled Members	88	86	2.3%
Average Age	65.9	65.6	0.5%
Total Annual Retirement Allowance	\$3,569,816	\$3,415,077	4.5%
Average Annual Retirement Allowance	\$40,566	\$39,710	2.2%
State Reimbursed COLAs	\$24,803	\$29,033	(14.6%)
Total System-Funded Retirement Allowance	\$3,545,013	\$3,386,044	4.7%
Inactive Members	181	164	10.4%
Annuity Savings Fund	\$2,002,579	1,613,627	24.1%

# **SECTION 7 - PLAN MEMBER INFORMATION**

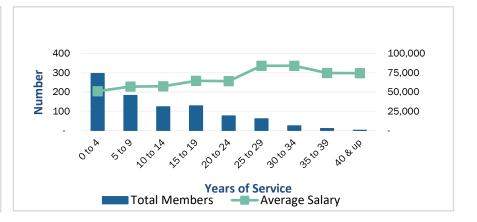
				Y	ears of Servic	e					Total	Average
Attained Age	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total	Salary	Salary
Under 20	-	-	-	-	-	-	-	-	-	-	-	-
20 to 24	22	-	-	-	-	-	-	-	-	22	933,839	42,447
25 to 29	67	8	-	-	-	-	-	-	-	75	4,439,412	59,192
30 to 34	49	36	6	-	-	-	-	-	-	91	5,651,622	62,106
35 to 39	33	27	19	7	-	-	-	-	-	86	6,066,949	70,546
40 to 44	29	22	8	19	2	-	-	-	-	80	4,967,053	62,088
45 to 49	25	21	18	30	14	5	-	-	-	113	7,372,582	65,244
50 to 54	28	28	20	21	18	18	7	-	-	140	8,918,611	63,704
55 to 59	29	27	33	21	11	16	11	6	-	154	8,715,388	56,593
60 to 64	12	8	15	19	25	14	2	3	1	99	4,835,638	48,845
65 to 69	2	4	3	8	3	6	2	-	-	28	1,188,507	42,447
70 & up	-	1	1	3	3	2	2	1	-	13	535,893	41,223
Total	296	182	123	128	76	61	24	10	1	901	53,625,493	59,518
Average Salary	51,060	57,053	57,301	64,416	64,104	84,070	83,944	74,568	74,367			

47.5

Average Service:







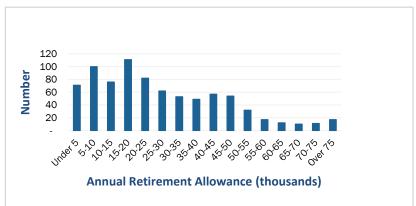
11.3

# **SECTION 7 - PLAN MEMBER INFORMATION**

	Service Retir	rements	Disability Ret	tirements	Benefic	Beneficiaries		
		Annual Retirement		Annual Retirement		Annual Retirement		
Attained Age	Number	Allowance	Number	Allowance	Number	Allowance		
Under 20	0	0	0	0	0	0		
20-24	0	0	0	0	0	0		
25-29	0	0	0	0	0	0		
30-34	0	0	0	0	0	0		
35-39	0	0	1	47,862	2	32,331		
40-44	0	0	4	216,209	1	55,566		
45-49	0	0	6	300,452	0	0		
50-54	5	148,474	10	501,762	1	93,242		
55-59	42	1,347,110	8	314,590	9	171,306		
60-64	67	1,891,075	7	276,548	4	91,615		
65-69	163	4,440,338	11	456,279	10	220,782		
70-74	156	4,333,371	16	598,752	12	301,902		
75-79	102	2,630,842	15	534,581	13	232,461		
80-84	61	1,309,456	7	235,936	15	272,044		
85-89	35	884,811	2	62,721	8	172,162		
90-94	15	244,794	1	24,124	3	39,749		
95+	3	44,889	0	0	2	22,287		
Total	649	17,275,160	88	3,569,816	80	1,705,447		
Average Age	72.2		65.9		73.4			
Average Retirement A	Allowance	26,618		40,566		21,318		







Actuarial Accrued Liability – That portion of the Actuarial Present Value of pension plan benefits which is not provided by future Normal Costs or employee contributions. It is the portion of the Actuarial Present Value attributable to service rendered as of the Valuation Date.

Actuarial Assumptions – Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the commencement, amount and duration of pension benefits, such as: changes in compensation, mortality, withdrawal, disablement and retirement; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

Actuarial Cost Method (or Funding Method) – A procedure for allocating the Actuarial Present Value of all past and future pension plan benefits to the current year (Normal Cost) and the past (Actuarial Accrued Liability).

Actuarial Gain or Loss (or Experience Gain or Loss) – A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions, during the period between the valuation date and the most recent immediately preceding valuation date.

Actuarial Present Value – The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

Amortization Payment – That portion of the pension plan appropriation which represents payments made to pay interest on and the reduction of the Unfunded Accrued Liability.

Annual Statement – The statement submitted by the local retirement board to PERAC each year that describes the asset holdings and Fund balances as of December 31 and the transactions during the calendar year that affected the financial condition of the retirement system.

Annuity Reserve Fund – The fund into which total accumulated Member Contributions, including interest, is transferred at the time a member retires, and from which annuity payments are made.

Annuity Savings Fund – The fund in which Member Contributions plus interest credited are held for active members and for former members who have not withdrawn their contributions and are not yet receiving a benefit (inactive members).

Assets – The total value of the investments held by the Plan trust that are for the payment of promised benefits. Employer appropriations and Member Contributions, as well as investment earnings, are added to the Plan trust. Benefit payments and other disbursements are withdrawn from the Plan trust. For valuation purposes, assets are usually measured at market value.

Cost of Benefits – The estimated payment from the pension system for benefits for the fiscal year.

**Expense Fund** – The fund into which the appropriation for administrative expenses is paid and from which all such expenses are paid.

Funded Ratio – The Actuarial Value of Assets expressed as a percentage of the Actuarial Accrued Liability.

**Funding Schedule** – The schedule based upon the most recently approved actuarial valuation which sets forth the amount which would be appropriated to the pension system in accordance with Section 22D and Section 22F of M.G.L. Chapter 32.

GASB – Governmental Accounting Standards Board.

**Normal Cost** – Total Normal Cost is that portion of the Actuarial Present Value of pension plan benefits which is expected to accrue in the current fiscal year. The Employee Normal Cost is the amount of the expected Member Contributions for the current fiscal year. The Employer Normal Cost is the difference between the Total Normal Cost and the Employee Normal Cost.

**Pension Fund** – The fund into which appropriation amounts as determined by PERAC are paid and from which pension benefits are paid.

**Pension Reserve Fund** – The fund which shall be credited with all amounts set aside by a system for the purpose of establishing a reserve to meet future pension liabilities. These amounts would include excess interest earnings.

**Present Value of Future Benefits** – The actuarial present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value of money and the probabilities of payment.

**Special Fund for Military Service Credit** – The fund which is credited with amounts paid by the retirement board equal to the amount which would have been contributed by a member during a military leave of absence as if the member had remained in active service of the retirement board. In the event of retirement or a non-job related death, such amount is transferred to the Annuity Reserve Fund. In the event of termination prior to retirement or death, such amount shall be transferred to the Pension Fund.

**Total Pension Liability** – The portion of the Actuarial Present Value attributable to past service in accordance with the Entry Age cost method as stipulated by GASB Statement Number 67 (GASB 67).

Unfunded Actuarial Accrued Liability – The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.